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## **SENATE BILL NO. 433**

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee for Courts of Justice

on February 1, 2006)

(Patron Prior to Substitute—Senator Devolites Davis)

A BILL to amend and reenact §§ 55-66.3 and 55-66.5 of the Code of Virginia and to amend the Code of Virginia by adding in Article 2.1 of Chapter 4 of Title 55 sections numbered 55-66.8 through 55-66.13 and 55-66.15, relating to mortgage satisfaction.

Be it enacted by the General Assembly of Virginia:

10 1. That §§ 55-66.3 and 55-66.5 of the Čode of Virginia are amended and reenacted and that the 11 Code of Virginia is amended by adding in Article 2.1 of Chapter 4 of Title 55 sections numbered 12 55-66.8 through 55-66.13 and 55-66.15 as follows:

13 § 55-66.3. Release of deed of trust or other lien.

14 A. 1. AfterExcept as provided in Article 2.1 of this chapter, after full or partial payment or 15 satisfaction has been made of a debt secured by a mortgage, deed of trust, vendor's lien, or other lien, or any one or more obligations representing at least 25 percent of the total amount secured by such lien, 16 17 but less than the total number of the obligations so secured, or the debt secured is evidenced by two or more separate written obligations sufficiently described in the instrument creating the lien, has been fully 18 19 paid, the lien creditor shall issue a certificate of satisfaction or certificate of partial satisfaction in a form 20 sufficient for recordation reflecting such payment and release of lien. This requirement shall apply to a 21 credit line deed of trust prepared pursuant to § 55-58.2 only when the obligor or the settlement agent 22 has paid the debt in full and requested that the instrument be released.

If the lien creditor receives notice from a settlement agent at the address identified in its payoff statement requesting that the certificate be sent to such settlement agent, the lien creditor shall provide the certificate, within 90 days after receipt of such notice, to the settlement agent at the address specified in the notice received from the settlement agent.

27 If the notice is not received from a settlement agent, the lien creditor shall deliver, within 90 days
28 after such payment, the certificate to the appropriate clerk's office with the necessary fee for recording
29 by certified mail, return receipt requested, or when there is written proof of receipt from the clerk's office, by hand delivery or by courier hand delivery.

If the lien creditor has already delivered the certificate to the clerk's office by the time it receives
 notice from the settlement agent, the lien creditor shall deliver a copy of the certificate to the settlement
 agent within 90 days of the receipt of the notice at the address for notification set forth in the payoff
 statement.

If the lien creditor has not, within 90 days after payment, either provided the certificate of satisfaction to the settlement agent or delivered it to the clerk's office with the necessary fee for filing, the lien creditor shall forfeit \$500 to the lien obligor. No settlement agent or attorney may take an assignment of the right to the \$500 penalty. Following the 90-day period, if the amount forfeited is not paid within 10 business days after written demand for payment is sent to the lien creditor shall pay any court costs and reasonable attorney's fees incurred by the obligor in collecting the forfeiture.

2. If the note, bond or other evidence of debt secured by such mortgage, deed of trust, vendor's lien
or other lien referred to in subdivision 1 or any interest therein, has been assigned or transferred to a
party other than the original lien creditor, the subsequent holder shall be subject to the same
requirements as a lien creditor for failure to comply with this subsection, as set forth in subdivision 1.

B. The certificate of satisfaction shall be signed by the creditor or his duly authorized agent, attorney or attorney-in-fact, or any person to whom the instrument evidencing the indebtedness has been endorsed or assigned for the purpose of effecting such release. An affidavit shall be filed or recorded with the certificate of satisfaction, by the creditor, or his duly authorized agent, attorney or attorney-in-fact, with such clerk, stating that the debt therein secured and intended to be released or discharged has been paid to such creditor, his agent, attorney or attorney-in-fact, who was, when the debt was satisfied, entitled and authorized to receive the same.

C. And when so signed and the affidavit hereinbefore required has been duly filed or recorded with the certificate of satisfaction with such clerk, the certificate of satisfaction shall operate as a release of the encumbrance as to which such payment or satisfaction is entered and, if the encumbrance be by deed of trust or mortgage, as a reconveyance of the legal title as fully and effectually as if such certificate of satisfaction were a formal deed of release duly executed and recorded.

**58** D. As used in this section:

**59** "CRESPA" means the Consumer Real Estate Settlement Protection Act (§ 6.1-2.19 et seq.).

SB433S1

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60 "Lien creditor" and "creditor" shall be construed as synonymous and mean the holder, payee or obligee of a note, bond or other evidence of debt and shall embrace the lien creditor or his successor in 61 62 interest as evidenced by proper endorsement or assignment, general or restrictive, upon the note, bond or 63 other evidence of debt.

64 "Mortgage" means any mortgage, deed of trust or vendor's lien.

65 "Obligor's designee" shall include an attorney or other settlement agent closing a transaction which 66 results in the obligor's loan being paid off.

"Payoff letter" means a written communication from the lien creditor or servicer stating, at a 67 minimum, the amount outstanding and required to be paid to satisfy the obligation. 68

"Satisfactory evidence of the payment of the obligation secured by the mortgage" means (i) any one 69 of (a) the original canceled check or a copy of the canceled check, showing all endorsements, payable to 70 the lien creditor or servicer, as applicable, (b) confirmation in written or electronic form of a wire 71 72 transfer to the bank account of the lien creditor or servicer, as applicable, or (c) a bank statement in written or electronic form reflecting completion of the wire transfer or negotiation of the check, as 73 applicable; and (ii) a payoff letter or other reasonable documentary evidence that the payment was to 74 75 effect satisfaction of the obligation secured or evidenced by the mortgage.

"Servicer" means a person or entity that collects loan payments on behalf of a lien creditor.

"Settlement agent" has the same meaning ascribed thereto in § 6.1-2.20, provided that a person shall 77 78 not be a settlement agent unless he is registered pursuant to § 6.1-2.26 and otherwise fully in 79 compliance with the applicable provisions of Chapter 1.3 (§ 6.1-2.19 et seq.) of Title 6.1. 80

É. Release of lien by settlement agent.

A settlement agent may release a mortgage in accordance with the provisions of this subsection (i) if 81 82 the obligation secured by the mortgage has been satisfied by payment made by the settlement agent and 83 (ii) whether or not the settlement agent is named as a trustee under the deed of trust or otherwise has 84 received the authority to release the lien. 85

1. Notice to lienholder.

86 a. After or accompanying payment in full of the obligation secured by a mortgage, a settlement agent 87 intending to release a mortgage pursuant to this subsection shall deliver to the lien creditor by certified mail or guaranteed overnight delivery service a notice of intent to release the mortgage with a copy of 88 89 the payoff letter and a copy of the release to be recorded as provided in this subsection.

90 b. The notice of intent to release shall contain the name of the lien creditor and the servicer if loan 91 payments on the mortgage are collected by a servicer, the name of the settlement agent, and the date of 92 the notice. The notice of intent to release shall conform substantially to the following form: 93

NOTICE OF INTENT TO RELEASE

Notice is hereby given to you concerning the (mortgage) described on the (release of mortgage), a 94 95 copy of which is attached to this notice, as follows: 96

1. The undersigned has paid the obligation secured by the (mortgage) described above.

2. The undersigned will release the (mortgage) described in this notice unless, within 90 days from 97 the date this notice is mailed by certified mail or guaranteed overnight delivery service, the undersigned 98 has received by certified mail or guaranteed overnight delivery service a notice stating that a release of 99 the (mortgage) has been recorded in the clerk's office or that the obligation secured by the (mortgage) 100 described above has not been paid, or the lien creditor or servicer otherwise objects to the release of the 101 102 mortgage. Notice shall be sent to the address stated on this form.

- 103 (Signature of settlement agent)
- 104 (Address of settlement agent)
- 105 (Telephone number of settlement agent)
- (Current Virginia CRESPA registration number of settlement agent) 106
- 2. Certificate of satisfaction and affidavit of settlement agent. 107

108 a. If, within 90 days following the day on which the settlement agent mailed or delivered the notice 109 of intent to release in accordance with this subsection, the lien creditor or servicer does not send by 110 certified mail or guaranteed overnight delivery service to the settlement agent a notice stating that a release of the mortgage has been recorded in the clerk's office or that the obligation secured by the 111 mortgage has not been paid in full or that the lien creditor or servicer otherwise objects to the release of 112 the mortgage, the settlement agent may execute, acknowledge and file with the clerk of court of the 113 114 jurisdiction wherein the mortgage is recorded a certificate of satisfaction, which shall include (i) the affidavit described in subdivision 2 b of this subsection and (ii) a copy of the notice of intent to release 115 116 that was sent to the lender. The certificate of satisfaction shall include the settlement agent's currently active CRESPA registration number issued by the Virginia State Bar and shall note that the individual executing the certificate of satisfaction is doing so pursuant to the authority granted by this subsection. 117 118 After filing or recording the certificate of satisfaction, the settlement agent shall mail a copy of the certificate of satisfaction to the lien creditor or servicer. The validity of a certificate of satisfaction 119 120 otherwise satisfying the requirements of this subsection shall not be affected by the inaccuracy of the 121

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122 CRESPA registration number placed thereon or the failure to mail a copy of the recorded certificate of 123 satisfaction to the lien creditor or servicer and shall nevertheless release the mortgage described therein 124 as provided in this subsection.

125 b. The certificate of satisfaction used by the settlement agent shall include an affidavit certifying (i) 126 that the settlement agent has satisfied, and possesses satisfactory evidence of payment of the obligation 127 secured by the mortgage described in the certificate; (ii) that the lien of the mortgage may be released; 128 (iii) that the person executing the certificate is the settlement agent or is duly authorized to act on behalf 129 of the settlement agent; and (iv) that the notice of intent to release was delivered to the lien creditor or 130 servicer and the settlement agent received evidence of receipt of such notice by the lien creditor or 131 servicer. The affidavit shall be substantially in the following form:

## 132 AFFIDAVIT OF SETTLEMENT AGENT

133 The undersigned hereby certifies that, in accordance with the provisions § 55-66.3 of the Code of Virginia of 1950, as amended and in force on the date hereof (the Code) (a) the undersigned is a 134 settlement agent as defined in subsection D of § 55-66.3 of the Code or a duly authorized officer, 135 136 director, member, partner or employee of such settlement agent; (b) the settlement agent has satisfied the 137 obligation secured by the mortgage and possesses satisfactory evidence of the payment of the obligation 138 secured by the mortgage described in the certificate recorded herewith; (c) the settlement agent delivered 139 to the lien creditor or servicer in the manner specified in subdivision E 1 of § 55-66.3 of the Code the 140 notice of intent to release and possesses evidence of receipt of such notice by the lien creditor or 141 servicer; and (d) the lien of the mortgage is hereby released.

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143 (Authorized signer) 144

3. Effect of filing.

145 When filed or recorded with the clerk's office, a certificate of satisfaction that is executed and 146 notarized as provided in this subsection, and accompanied by (i) the affidavit described in subdivision 2 147 b of this subsection, and (ii) a copy of the notice of intent to release that was sent to the lender, lien 148 creditor or servicer shall operate as a release of the encumbrance described therein and, if the 149 encumbrance is by deed of trust or mortgage, as a reconveyance of the legal title as fully and effectively 150 as if such certificate of satisfaction were a formal deed of release duly executed and recorded.

151 4. Effect of wrongful or erroneous certificate; damages.

152 a. The execution and filing or recording of a wrongful or erroneous certificate of satisfaction by a 153 settlement agent does not relieve the party obligated to repay the debt, or anyone succeeding to or 154 assuming the responsibility of the obligated party as to the debt, from any liability for the debt or other 155 obligations secured by the mortgage that is the subject of the wrongful or erroneous certificate of 156 satisfaction.

157 b. A settlement agent that wrongfully or erroneously executes and files or records a certificate of 158 satisfaction is liable to the lien creditor for actual damages sustained due to the recording of a wrongful 159 or erroneous certificate of satisfaction.

160 c. The procedure authorized by this subsection for the release of a mortgage shall constitute an 161 optional method of accomplishing a release of a mortgage secured by property in this Commonwealth. 162 The nonuse of the procedure authorized by this subsection for the release of a mortgage shall not give 163 rise to any liability or any cause of action whatsoever against a settlement agent or any title insurer by 164 any obligated party or anyone succeeding to or assuming the interest of the obligated party. 165

5. Applicability.

166 a. The procedure authorized by this subsection for the release of a mortgage may be used to effect the release of a mortgage after July 1, 2002, regardless of when the mortgage was created, assigned or 167 168 satisfied by payment made by the settlement agent.

169 b. This subsection applies only to transactions involving the purchase of or lending on the security of 170 real estate located in this the Commonwealth containing not more than four residential dwelling units.

171 c. The procedure authorized by this subsection applies only to the full and complete release of a 172 mortgage. Nothing in this subsection shall be construed to authorize the partial release of property from 173 a mortgage or otherwise permit the execution or recordation of a certificate of partial satisfaction.

174 d. No settlement agent utilizing the process provided in this subsection for release of a mortgage may 175 take an assignment from a lien obligor or his designee of the right to collect the \$500 penalty 176 established in subsection A of this section.

177 § 55-66.5. Releases made by court; costs and attorney fees.

178 A. Any person who owns or has any interest in real estate or personal property on which such 179 encumbrance exists may, after twenty 20 days' notice thereof to the person entitled to such encumbrance, apply to the circuit court of the county or city in whose clerk's office such encumbrance 180 181 is recorded to have the same released or discharged. Upon proof that the encumbrance has been paid or discharged or upon a finding by the court that more than fifteen 15 years have elapsed since the 182

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183 maturity of the lien or encumbrance, raising a presumption of payment which is not rebutted at the 184 hearing, such court shall order the clerk to record a certificate of satisfaction or a certificate of partial 185 satisfaction which, when so recorded, shall operate as a release of such encumbrance.

186 All releases made prior to June 24, 1944, by any court under this section upon such presumption of 187 payment so arising and not rebutted shall be validated.

188 B. If the court finds that the person entitled to such encumbrance cannot with due diligence be 189 located, and that notice has been given such person in the manner provided by § 8.01-319 or 55-66.10, 190 or that tender has been made of the sum due thereon but has been refused for any reason by the party 191 or parties to whom due, the court may in its discretion order the sum due to be paid into court, to be 192 there held as provided by law, and to be paid upon demand to the person or persons entitled thereto. The court shall order the same to be recorded as provided in subsection A hereof, which certificate of satisfaction or certificate of partial satisfaction shall operate as a release of the encumbrance. 193 194

C. Upon a finding by the court that the holder of a mortgage or deed of trust which has been fully 195 196 paid or discharged has unjustifiably and without good cause failed or refused to release such mortgage 197 or deed of trust, the court, in its discretion, may order that costs and reasonable attorneys fees be paid to 198 the petitioning party. This subsection shall not preclude a separate suit by the petitioning party for actual 199 damages sustained by reason of such failure or refusal to release the encumbrance. 200

Article 2.1.

## Mortgage Satisfaction.

§ 55-66.8. Applicability.

203 The procedure authorized by this article for the release of a mortgage using an automated electronic 204 recording system may be used to effect the release of a mortgage regardless of when the mortgage was created, assigned, or satisfied by payment made by the settlement agent. The procedure authorized by 205 206 this section for the release of a mortgage shall constitute an optional method of accomplishing a release 207 of a mortgage secured by property in the Commonwealth. 208

§ 55-66.9. Definitions.

As used in this article, unless the context requires otherwise:

210 "Address for giving a notification" means, for the purpose of a particular type of notification, the 211 most recent address provided in a document by the intended recipient of the notification to the person 212 giving the notification. If the person giving the notification knows of a more accurate address, the term 213 means that address. 214

"Day" means calendar day.

"Document" means information that is:

216 1. Inscribed on a tangible medium or that is stored in an electronic or other medium and is 217 retrievable in perceivable form, and 218

2. Eligible to be recorded in the land records maintained by the clerk.

"Electronic," as defined in the Uniform Electronic Transactions Act (§ 59.1-479 et seq.), means 219 220 relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic or similar 221 capabilities. 222

"Electronic document" means a document received by the clerk in electronic form.

223 "Electronic notarization" means an official act by a notary public in accordance with the Virginia 224 Notary Act (§ 47.1-1 et seq.) and § 55-118.3 with respect to an electronic document.

"Electronic signature," as defined in the Uniform Electronic Transactions Act (§ 59.1-479 et seq.), 225 means an electronic sound, symbol, or process attached to or logically associated with a record and 226 227 executed or adopted by a person with the intent to sign the record.

228 "eRecording System" means the automated electronic recording system implemented by the clerk for 229 the recordation of electronic documents among the land records maintained by the clerk.

"Filer" means an individual, corporation, business trust, estate, trust, partnership, limited liability company, association, joint venture, public body, public corporation, government, or governmental 230 231 232 subdivision, agency, or instrumentality, or any other legal or commercial entity who files an electronic 233 document among the land records maintained by the clerk.

234 "Good faith" means honesty in fact and the observance of reasonable commercial standards of fair 235 dealing.

236 "Landowner" means a person that, before foreclosure, has the right of redemption in the real 237 property described in a security instrument. The term does not include a person that holds only a lien 238 on the real property.

239 "Land records document" means any writing authorized by law to be recorded, whether made on 240 paper or in electronic format, which the clerk records affecting title to real property.

241 "Notification" means a document containing information required under this article and signed by 242 the person required to provide the information.

243 'Organization'' means a person other than an individual.

"Person" means an individual, corporation, business trust, estate, trust, partnership, limited liability 244

SB433S1

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company, association, joint venture, public corporation, government, or governmental subdivision, 245 246 agency, or instrumentality, or any other legal or commercial entity.

247 "Real property" means real property that is used for residential or nonresidential purposes.

248 "Recording data" means the date, and deed book and page number or instrument number, that 249 indicate where a document is recorded in the land records of the clerk of the circuit court pursuant to 250 Chapter 6 (§ 55-106 et seq.).

251 "Secured creditor" means a person who holds or is the beneficiary of a security interest or that is 252 authorized both to receive payments on behalf of a person that holds a security interest in real property 253 and to record a satisfaction of the security instrument upon receiving full performance of the secured 254 obligation. The term does not include a trustee under a security instrument. The term also includes 255 "lender" as used in the Consumer Real Estate Settlement Protection Act (CRESPA) (§ 6.1-2.19 et seq.)

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and "lien creditor" and "servicer" as used in § 55-66.3. "Secured obligation" means an obligation the payment or performance of which is secured by a 257 258 security interest.

259 "Security instrument" means an agreement, however denominated, that creates or provides for a 260 security interest, whether or not it also creates or provides for a lien on personal property.

261 "Security interest" means an interest in real property created by a security instrument, securing 262 payment, or performance of an obligation and includes a mortgage or deed of trust.

263 "Sign" means, with present intent to authenticate, accept, or adopt a document:

264 1. To execute or adopt a tangible symbol; or

265 2. To attach to or logically associate with the document an electronic sound, symbol, or process.

266 "State" means a state of the United States, District of Columbia, Puerto Rico, the United States 267 Virgin Islands, or any territory or insular possession subject to the jurisdiction of the United States.

268 "Submit for recording" means to deliver, with required fees and taxes, a document sufficient to be recorded under this article, to the office of the clerk of the circuit court pursuant to Chapter 6 269 270 (§ 55-106 et seq.).

§ 55-66.10. Notification; manner of giving and effective date.

A. A person gives a notification by:

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273 1. Depositing it with the United States Postal Service or with a commercially reasonable delivery 274 service, properly addressed to the recipient's address for giving a notification, with first-class postage or 275 cost of delivery properly addressed to the recipient's address for giving a notification;

276 2. Sending it by facsimile transmission, electronic mail, or other electronic transmission to the recipient's address for giving a notification, but only if the recipient agreed to receive notification in 277 278 that manner; or

279 3. Causing it to be received at the address for giving a notification within the time that it would 280 have been received if otherwise given pursuant to subdivision A 1. 281

B. A notification is effective:

282 1. The day after it is deposited with a commercially reasonable delivery service for overnight 283 delivery;

284 2. Three days after it is deposited with the United States Postal Service, first-class mail with postage 285 prepaid, or with a commercially reasonable delivery service for delivery other than by overnight 286 delivery; 287

3. The day it is given, if given pursuant to subdivision A 2; or

4. The day it is received, if given by a method other than as provided in subdivision A 1 or A 2.

289 C. If this article or a notification given pursuant to this article requires performance on or by a 290 certain day and that day is a Saturday, Sunday, or legal holiday under the laws of this State or the 291 United States, the performance is sufficient if performed on the next day that is not a Saturday, Sunday, 292 or legal holiday. 293

§ 55-66.11. Document of rescission; effect; liability for wrongful recording.

294 A. In this section, "document of rescission" means a document stating that an identified satisfaction, 295 certificate of satisfaction, or affidavit of satisfaction of a security instrument was recorded erroneously 296 or fraudulently, the secured obligation remains unsatisfied, and the security instrument remains in force.

297 B. If a person records a satisfaction, certificate of satisfaction, or affidavit of satisfaction of a 298 security instrument in error or by fraud, the person may execute and record a document of rescission. 299 Upon recording, the document rescinds an erroneously recorded satisfaction, certificate, or affidavit.

300 C. A recorded document of rescission has no effect on the rights of a person who:

301 1. Acquired an interest in the real property described in a security instrument after the recording of 302 the satisfaction, certificate of satisfaction, or affidavit of satisfaction of the security instrument and 303 before the recording of the document of rescission; and

304 2. Would otherwise have priority over or take free of the lien created by the security instrument 305 under the laws of the Commonwealth of Virginia.

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306 D. A person, other than the clerk of the circuit court or any of his employees or other governmental 307 official in the course of the performance of his recordation duties, who erroneously, fraudulently, or 308 wrongfully records a document of rescission is subject to liability under § 55-66.3.

§ 55-66.12. Secured creditor to submit satisfaction for recording; liability for failure.

310 A. A secured creditor shall submit for recording a satisfaction of a security instrument within 90 311 days after the creditor receives full payment or performance of the secured obligation in accordance 312 with subsection A of § 55-66.3. If a security instrument secures a line of credit or future advances, the secured obligation is fully performed only if, in addition to full payment, the secured creditor has 313 314 received a notification requesting the creditor to terminate the line of credit or containing a statement 315 sufficient to terminate the effectiveness of the provision for future advances in the security instrument.

B. A secured creditor who is required to submit a satisfaction of a security instrument for recording 316 and fails to do so by the end of the period specified in subsection A is subject to liability under 317 § 55-66.3. 318 319

§ 55-66.13. Form and effect of satisfaction.

320 A. A document is sufficient to constitute a satisfaction of a security instrument if it conforms 321 substantially in form and content to the requirements of § 55-66.4:1 and it:

322 1. Identifies the security instrument, the original parties to the security instrument, the recording data 323 for the security instrument, and the office in which the security instrument is recorded; 324

2. States that the person signing the satisfaction is the secured creditor;

325 3. Contains a legal description of the real property identified in the security instrument, but only if a 326 legal description is necessary for a satisfaction to be properly indexed, otherwise the deed book and 327 page number or instrument number is sufficient;

4. Contains language terminating the effectiveness of the security instrument; and

329 5. Is signed by the secured creditor and acknowledged as required by law for a conveyance of an 330 interest in real property.

B. The clerk of the circuit court shall accept for recording a satisfaction document, unless:

1. An amount equal to or greater than the applicable recording fees and taxes is not tendered;

333 2. The document is submitted by a method or in a medium not authorized by the laws of the 334 Commonwealth of Virginia; or

335 3. The document is not signed by the secured creditor and acknowledged as required by law for a conveyance of an interest in real property. 336 337

§ 55-66.15. Relation to Electronic Signatures in Global and National Commerce Act.

338 To the extent permitted by law, this article modifies, limits, and supersedes the Electronic Signatures 339 in Global and National Commerce Act, 15 U.S.C. § 7001 et seq., except that nothing in this article modifies, limits, or supersedes §§ 7001(c) and 7004 of that Act or authorizes electronic delivery of any of the notices described in § 7003(b) of that Act. 340 341

2. That the Virginia Information Technologies Agency (VITA) may seek reimbursement for the 342 development of the security standards pursuant to subsection D of § 17.1-279 and uniform 343 standards for the electronic recording of land records documents in an amount not to exceed 344 \$50,000 from the Compensation Board from funds collected pursuant to subsection B of § 17.1-279 345 of the Technology Trust Fund. If VITA is requested to make further revisions of the standards 346 347 which govern the creation, access, maintenance, and filing of land records and documents 348 electronically, VITA shall submit to the Compensation Board a project budget and obtain 349 approval of the same, prior to commencement of work, to be billed in accordance with the required procedures for VITA to bill other agencies for its services. 350