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HOUSE BILL NO. 1066

AMENDMENT IN THE NATURE OF A SUBSTITUTE
(Proposed by the Senate Committee on/for Courts of Justice
on March 6, 2006)

(Patron Prior to Substitute— Delegate Watts)

A BILL to amend and reenact §§ 16.1-228 and 63.2-100 of the Code of Virginia, relating to the definition of child abuse and neglect; sex offenders.

Be it enacted by the General Assembly of Virginia:

1. That §§ 16.1-228 and 63.2-100 of the Code of Virginia are amended and reenacted as follows:

§ 16.1-228. Definitions.

When used in this chapter, unless the context otherwise requires:

"Abused or neglected child" means any child:

1. Whose parents or other person responsible for his care creates or inflicts, threatens to create or inflict, or allows to be created or inflicted upon such child a physical or mental injury by other than accidental means, or creates a substantial risk of death, disfigurement or impairment of bodily or mental functions, including, but not limited to, a child who is with his parent or other person responsible for his care ~~either~~ (i) during the manufacture or attempted manufacture of a Schedule I or II controlled substance, ~~or~~ (ii) during the unlawful sale of such substance by that child's parents or other person responsible for his care, where such manufacture, or attempted manufacture or unlawful sale would constitute a felony violation of § 18.2-248, *or (iii) when such child is knowingly left alone in the same dwelling, including an apartment as defined in § 55-79.2, with a person to whom the child is not related by blood or marriage and who the parent or other person responsible for his care knows has been convicted of an offense against a minor for which registration is required as a violent sexual offender pursuant to § 9.1-902, under circumstances that create a substantial risk of physical or mental injury;*

2. Whose parents or other person responsible for his care neglects or refuses to provide care necessary for his health; however, no child who in good faith is under treatment solely by spiritual means through prayer in accordance with the tenets and practices of a recognized church or religious denomination shall for that reason alone be considered to be an abused or neglected child;

3. Whose parents or other person responsible for his care abandons such child;

4. Whose parents or other person responsible for his care commits or allows to be committed any sexual act upon a child in violation of the law; or

5. Who is without parental care or guardianship caused by the unreasonable absence or the mental or physical incapacity of the child's parent, guardian, legal custodian or other person standing in loco parentis.

If a civil proceeding under this chapter is based solely on the parent having left the child at a hospital or rescue squad, it shall be an affirmative defense that such parent safely delivered the child to a hospital that provides 24-hour emergency services or to an attended rescue squad that employs emergency medical technicians, within 14 days of the child's birth. For purposes of terminating parental rights pursuant to § 16.1-283 and placement for adoption, the court may find such a child is a neglected child upon the ground of abandonment.

"Adoptive home" means the place of residence of any natural person in which a child resides as a member of the household and in which he has been placed for the purposes of adoption or in which he has been legally adopted by another member of the household.

"Adult" means a person 18 years of age or older.

"Ancillary crime" or "ancillary charge" means any delinquent act committed by a juvenile as a part of the same act or transaction as, or which constitutes a part of a common scheme or plan with, a delinquent act which would be a felony if committed by an adult.

"Boot camp" means a short term secure or nonsecure juvenile residential facility with highly structured components including, but not limited to, military style drill and ceremony, physical labor, education and rigid discipline, and no less than six months of intensive aftercare.

"Child," "juvenile" or "minor" means a person less than 18 years of age.

"Child welfare agency" means a child-placing agency, child-caring institution or independent foster home as defined in § 63.2-100.

"Child in need of services" means (i) a child whose behavior, conduct or condition presents or results in a serious threat to the well-being and physical safety of the child or (ii) a child under the age of 14 whose behavior, conduct or condition presents or results in a serious threat to the well-being and physical safety of another person; however, no child who in good faith is under treatment solely by spiritual means through prayer in accordance with the tenets and practices of a recognized church or religious denomination shall for that reason alone be considered to be a child in need of services, nor

60 shall any child who habitually remains away from or habitually deserts or abandons his family as a
61 result of what the court or the local child protective services unit determines to be incidents of physical,
62 emotional or sexual abuse in the home be considered a child in need of services for that reason alone.

63 However, to find that a child falls within these provisions, (i) the conduct complained of must
64 present a clear and substantial danger to the child's life or health or to the life or health of another
65 person, (ii) the child or his family is in need of treatment, rehabilitation or services not presently being
66 received, and (iii) the intervention of the court is essential to provide the treatment, rehabilitation or
67 services needed by the child or his family.

68 "Child in need of supervision" means:

69 1. A child who, while subject to compulsory school attendance, is habitually and without justification
70 absent from school, and (i) the child has been offered an adequate opportunity to receive the benefit of
71 any and all educational services and programs that are required to be provided by law and which meet
72 the child's particular educational needs, (ii) the school system from which the child is absent or other
73 appropriate agency has made a reasonable effort to effect the child's regular attendance without success,
74 and (iii) the school system has provided documentation that it has complied with the provisions of
75 § 22.1-258; or

76 2. A child who, without reasonable cause and without the consent of his parent, lawful custodian or
77 placement authority, remains away from or deserts or abandons his family or lawful custodian on more
78 than one occasion or escapes or remains away without proper authority from a residential care facility in
79 which he has been placed by the court, and (i) such conduct presents a clear and substantial danger to
80 the child's life or health, (ii) the child or his family is in need of treatment, rehabilitation or services not
81 presently being received, and (iii) the intervention of the court is essential to provide the treatment,
82 rehabilitation or services needed by the child or his family.

83 "The court" or the "juvenile court" or the "juvenile and domestic relations court" means the juvenile
84 and domestic relations district court of each county or city.

85 "Delinquent act" means (i) an act designated a crime under the law of this Commonwealth, or an
86 ordinance of any city, county, town or service district, or under federal law, (ii) a violation of
87 § 18.2-308.7, or (iii) a violation of a court order as provided for in § 16.1-292, but shall not include an
88 act other than a violation of § 18.2-308.7, which is otherwise lawful, but is designated a crime only if
89 committed by a child. For purposes of §§ 16.1-241 and 16.1-278.9, the term shall include a refusal to
90 take a blood or breath test in violation of § 18.2-268.2 or a similar ordinance of any county, city or
91 town.

92 "Delinquent child" means a child who has committed a delinquent act or an adult who has committed
93 a delinquent act prior to his eighteenth birthday, except where the jurisdiction of the juvenile court has
94 been terminated under the provisions of § 16.1-269.6.

95 "Department" means the Department of Juvenile Justice and "Director" means the administrative head
96 in charge thereof or such of his assistants and subordinates as are designated by him to discharge the
97 duties imposed upon him under this law.

98 "Family abuse" means any act involving violence, force, or threat including, but not limited to, any
99 forceful detention, which results in bodily injury or places one in reasonable apprehension of bodily
100 injury and which is committed by a person against such person's family or household member.

101 "Family or household member" means (i) the person's spouse, whether or not he or she resides in the
102 same home with the person, (ii) the person's former spouse, whether or not he or she resides in the same
103 home with the person, (iii) the person's parents, stepparents, children, stepchildren, brothers, sisters,
104 half-brothers, half-sisters, grandparents and grandchildren, regardless of whether such persons reside in
105 the same home with the person, (iv) the person's mother-in-law, father-in-law, sons-in-law,
106 daughters-in-law, brothers-in-law and sisters-in-law who reside in the same home with the person, (v)
107 any individual who has a child in common with the person, whether or not the person and that
108 individual have been married or have resided together at any time, or (vi) any individual who cohabits
109 or who, within the previous 12 months, cohabited with the person, and any children of either of them
110 then residing in the same home with the person.

111 "Foster care services" means the provision of a full range of casework, treatment and community
112 services for a planned period of time to a child who is abused or neglected as defined in § 63.2-100 or
113 in need of services as defined in this section and his family when the child (i) has been identified as
114 needing services to prevent or eliminate the need for foster care placement, (ii) has been placed through
115 an agreement between the local board of social services or a public agency designated by the
116 community policy and management team and the parents or guardians where legal custody remains with
117 the parents or guardians, (iii) has been committed or entrusted to a local board of social services or
118 child welfare agency, or (iv) has been placed under the supervisory responsibility of the local board
119 pursuant to § 16.1-293.

120 "Intake officer" means a juvenile probation officer appointed as such pursuant to the authority of this
121 chapter.

"Jail" or "other facility designed for the detention of adults" means a local or regional correctional facility as defined in § 53.1-1, except those facilities utilized on a temporary basis as a court holding cell for a child incident to a court hearing or as a temporary lock-up room or ward incident to the transfer of a child to a juvenile facility.

"The judge" means the judge or the substitute judge of the juvenile and domestic relations district court of each county or city.

"This law" or "the law" means the Juvenile and Domestic Relations District Court Law embraced in this chapter.

"Legal custody" means (i) a legal status created by court order which vests in a custodian the right to have physical custody of the child, to determine and redetermine where and with whom he shall live, the right and duty to protect, train and discipline him and to provide him with food, shelter, education and ordinary medical care, all subject to any residual parental rights and responsibilities or (ii) the legal status created by court order of joint custody as defined in § 20-107.2.

"Permanent foster care placement" means the place of residence in which a child resides and in which he has been placed pursuant to the provisions of §§ 63.2-900 and 63.2-908 with the expectation and agreement between the placing agency and the place of permanent foster care that the child shall remain in the placement until he reaches the age of majority unless modified by court order or unless removed pursuant to § 16.1-251 or § 63.2-1517. A permanent foster care placement may be a place of residence of any natural person or persons deemed appropriate to meet a child's needs on a long-term basis.

"Residual parental rights and responsibilities" means all rights and responsibilities remaining with the parent after the transfer of legal custody or guardianship of the person, including but not limited to the right of visitation, consent to adoption, the right to determine religious affiliation and the responsibility for support.

"Secure facility" or "detention home" means a local, regional or state public or private locked residential facility that has construction fixtures designed to prevent escape and to restrict the movement and activities of children held in lawful custody.

"Shelter care" means the temporary care of children in physically unrestricting facilities.

"State Board" means the State Board of Juvenile Justice.

"Status offender" means a child who commits an act prohibited by law which would not be criminal if committed by an adult.

"Status offense" means an act prohibited by law which would not be an offense if committed by an adult.

"Violent juvenile felony" means any of the delinquent acts enumerated in subsection B or C of § 16.1-269.1 when committed by a juvenile 14 years of age or older.

§ 63.2-100. Definitions.

As used in this title, unless the context requires a different meaning:

"Abused or neglected child" means any child less than 18 years of age:

1. Whose parents or other person responsible for his care creates or inflicts, threatens to create or inflict, or allows to be created or inflicted upon such child a physical or mental injury by other than accidental means, or creates a substantial risk of death, disfigurement, or impairment of bodily or mental functions, including but not limited to, a child who is with his parent or other person responsible for his care ~~either~~ (i) during the manufacture or attempted manufacture of a Schedule I or II controlled substance, ~~or~~ (ii) during the unlawful sale of such substance by that child's parents or other person responsible for his care, where such manufacture, or attempted manufacture or unlawful sale would constitute a felony violation of § 18.2-248, *or (iii) when such child is knowingly left alone in the same dwelling, including an apartment as defined in § 55-79.2, with a person to whom the child is not related by blood or marriage and who the parent or other person responsible for his care knows has been convicted of an offense against a minor for which registration is required as a violent sexual offender pursuant to § 9.1-902, under circumstances that create a substantial risk of physical or mental injury;*

2. Whose parents or other person responsible for his care neglects or refuses to provide care necessary for his health. However, no child who in good faith is under treatment solely by spiritual means through prayer in accordance with the tenets and practices of a recognized church or religious denomination shall for that reason alone be considered to be an abused or neglected child;

3. Whose parents or other person responsible for his care abandons such child;

4. Whose parents or other person responsible for his care commits or allows to be committed any act of sexual exploitation or any sexual act upon a child in violation of the law; or

5. Who is without parental care or guardianship caused by the unreasonable absence or the mental or physical incapacity of the child's parent, guardian, legal custodian or other person standing in loco parentis.

If a civil proceeding under this title is based solely on the parent having left the child at a hospital

183 or rescue squad, it shall be an affirmative defense that such parent safely delivered the child to a
184 hospital that provides 24-hour emergency services or to an attended rescue squad that employs
185 emergency medical technicians, within 14 days of the child's birth. For purposes of terminating parental
186 rights pursuant to § 16.1-283 and placement for adoption, the court may find such a child is a neglected
187 child upon the ground of abandonment.

188 "Adoptive home" means any family home selected and approved by a parent, local board or a
189 licensed child-placing agency for the placement of a child with the intent of adoption.

190 "Adoptive placement" means arranging for the care of a child who is in the custody of a
191 child-placing agency in an approved home for the purpose of adoption.

192 "Adult abuse" means the willful infliction of physical pain, injury or mental anguish or unreasonable
193 confinement of an adult.

194 "Adult day care center" means any facility that is either operated for profit or that desires licensure
195 and that provides supplementary care and protection during only a part of the day to four or more aged,
196 infirm or disabled adults who reside elsewhere, except (i) a facility or portion of a facility licensed by
197 the State Board of Health or the Department of Mental Health, Mental Retardation and Substance Abuse
198 Services, and (ii) the home or residence of an individual who cares for only persons related to him by
199 blood or marriage. Included in this definition are any two or more places, establishments or institutions
200 owned, operated or controlled by a single entity and providing such supplementary care and protection
201 to a combined total of four or more aged, infirm or disabled adults.

202 "Adult exploitation" means the illegal use of an incapacitated adult or his resources for another's
203 profit or advantage.

204 "Adult foster care" means room and board, supervision, and special services to an adult who has a
205 physical or mental condition. Adult foster care may be provided by a single provider for up to three
206 adults.

207 "Adult neglect" means that an adult is living under such circumstances that he is not able to provide
208 for himself or is not being provided services necessary to maintain his physical and mental health and
209 that the failure to receive such necessary services impairs or threatens to impair his well-being.

210 "Adult protective services" means services provided by the local department that are necessary to
211 protect an adult from abuse, neglect or exploitation.

212 "Assisted living care" means a level of service provided by an assisted living facility for adults who
213 may have physical or mental impairments and require at least a moderate level of assistance with
214 activities of daily living.

215 "Assisted living facility" means any congregate residential setting that provides or coordinates
216 personal and health care services, 24-hour supervision, and assistance (scheduled and unscheduled) for
217 the maintenance or care of four or more adults who are aged, infirm or disabled and who are cared for
218 in a primarily residential setting, except (i) a facility or portion of a facility licensed by the State Board
219 of Health or the Department of Mental Health, Mental Retardation and Substance Abuse Services, but
220 including any portion of such facility not so licensed; (ii) the home or residence of an individual who
221 cares for or maintains only persons related to him by blood or marriage; (iii) a facility or portion of a
222 facility serving infirm or disabled persons between the ages of 18 and 21, or 22 if enrolled in an
223 educational program for the handicapped pursuant to § 22.1-214, when such facility is licensed by the
224 Department as a children's residential facility under Chapter 17 (§ 63.2-1700 et seq.) of this title, but
225 including any portion of the facility not so licensed; and (iv) any housing project for persons 62 years of
226 age or older or the disabled that provides no more than basic coordination of care services and is funded
227 by the U.S. Department of Housing and Urban Development, by the U.S. Department of Agriculture, or
228 by the Virginia Housing Development Authority. Included in this definition are any two or more places,
229 establishments or institutions owned or operated by a single entity and providing maintenance or care to
230 a combined total of four or more aged, infirm or disabled adults. Maintenance or care means the
231 protection, general supervision and oversight of the physical and mental well-being of an aged, infirm or
232 disabled individual.

233 "Auxiliary grants" means cash payments made to certain aged, blind or disabled individuals who
234 receive benefits under Title XVI of the Social Security Act, as amended, or would be eligible to receive
235 these benefits except for excess income.

236 "Birth family" or "birth sibling" means the child's biological family or biological sibling.

237 "Birth parent" means the child's biological parent and, for purposes of adoptive placement, means
238 parent(s) by previous adoption.

239 "Board" means the State Board of Social Services.

240 "Child" means any natural person under 18 years of age.

241 "Child day center" means a child day program offered to (i) two or more children under the age of
242 13 in a facility that is not the residence of the provider or of any of the children in care or (ii) 13 or
243 more children at any location.

244 "Child day program" means a regularly operating service arrangement for children where, during the

absence of a parent or guardian, a person or organization has agreed to assume responsibility for the supervision, protection, and well-being of a child under the age of 13 for less than a 24-hour period.

"Child-placing agency" means any person who places children in foster homes, adoptive homes or independent living arrangements pursuant to § 63.2-1819 or a local board that places children in foster homes or adoptive homes pursuant to §§ 63.2-900, 63.2-903 and 63.2-1221. Officers, employees, or agents of the Commonwealth, or any locality acting within the scope of their authority as such, who serve as or maintain a child-placing agency, shall not be required to be licensed.

"Child-protective services" means the identification, receipt and immediate response to complaints and reports of alleged child abuse or neglect for children under 18 years of age. It also includes assessment, and arranging for and providing necessary protective and rehabilitative services for a child and his family when the child has been found to have been abused or neglected or is at risk of being abused or neglected.

"Child support services" means any civil, criminal or administrative action taken by the Division of Child Support Enforcement to locate parents; establish paternity; and establish, modify, enforce, or collect child support, or child and spousal support.

"Child-welfare agency" means a child day center, child-placing agency, children's residential facility, family day home, family day system, or independent foster home.

"Children's residential facility" means any facility, child-caring institution, or group home that is maintained for the purpose of receiving children separated from their parents or guardians for full-time care, maintenance, protection and guidance, or for the purpose of providing independent living services to persons between 18 and 21 years of age who are in the process of transitioning out of foster care. Children's residential facility shall not include:

1. A licensed or accredited educational institution whose pupils, in the ordinary course of events, return annually to the homes of their parents or guardians for not less than two months of summer vacation;

2. An establishment required to be licensed as a summer camp by § 35.1-18; and

3. A licensed or accredited hospital legally maintained as such.

"Commissioner" means the Commissioner of the Department, his designee or authorized representative.

"Department" means the State Department of Social Services.

"Department of Health and Human Services" means the Department of Health and Human Services of the United States government or any department or agency thereof that may hereafter be designated as the agency to administer the Social Security Act, as amended.

"Disposable income" means that part of the income due and payable of any individual remaining after the deduction of any amount required by law to be withheld.

"Energy assistance" means benefits to assist low-income households with their home heating and cooling needs, including, but not limited to, purchase of materials or substances used for home heating, repair or replacement of heating equipment, emergency intervention in no-heat situations, purchase or repair of cooling equipment, and payment of electric bills to operate cooling equipment, in accordance with § 63.2-805, or provided under the Virginia Energy Assistance Program established pursuant to the Low-Income Home Energy Assistance Act of 1981 (Title XXVI of Public Law 97-35), as amended.

"Family day home" means a child day program offered in the residence of the provider or the home of any of the children in care for one through 12 children under the age of 13, exclusive of the provider's own children and any children who reside in the home, when at least one child receives care for compensation. The provider of a licensed or registered family day home shall disclose to the parents or guardians of children in their care the percentage of time per week that persons other than the provider will care for the children. Family day homes serving six through 12 children, exclusive of the provider's own children and any children who reside in the home, shall be licensed. However, no family day home shall care for more than four children under the age of two, including the provider's own children and any children who reside in the home, unless the family day home is licensed or voluntarily registered. However, a family day home where the children in care are all grandchildren of the provider shall not be required to be licensed.

"Family day system" means any person who approves family day homes as members of its system; who refers children to available family day homes in that system; and who, through contractual arrangement, may provide central administrative functions including, but not limited to, training of operators of member homes; technical assistance and consultation to operators of member homes; inspection, supervision, monitoring, and evaluation of member homes; and referral of children to available health and social services.

"Foster care placement" means placement of a child through (i) an agreement between the parents or guardians and the local board or the public agency designated by the community policy and management team where legal custody remains with the parents or guardians or (ii) an entrustment or

306 commitment of the child to the local board or licensed child-placing agency.

307 "Foster home" means the place of residence of any natural person in which any child, other than a
308 child by birth or adoption of such person, resides as a member of the household.

309 "General relief" means money payments and other forms of relief made to those persons mentioned
310 in § 63.2-802 in accordance with the regulations of the Board and reimbursable in accordance with
311 § 63.2-401.

312 "Independent foster home" means a private family home in which any child, other than a child by
313 birth or adoption of such person, resides as a member of the household and has been placed therein
314 independently of a child-placing agency except (i) a home in which are received only children related by
315 birth or adoption of the person who maintains such home and children of personal friends of such
316 person and (ii) a home in which is received a child or children committed under the provisions of
317 subdivision A 4 of § 16.1-278.2, subdivision 6 of § 16.1-278.4, or subdivision A 13 of § 16.1-278.8.

318 "Independent living" means a program of services and activities for children in foster care who are
319 16 years of age or older, and persons who are former foster care children between the ages of 18 and
320 21, that prepares them for the successful transition from foster care to self sufficiency.

321 "Independent living placement" means placement of a child at least 16 years of age who is in the
322 custody of a local board or licensed child-placing agency and has been placed by the local board or
323 licensed child-placing agency in a living arrangement in which he does not have daily substitute parental
324 supervision.

325 "Independent physician" means a physician who is chosen by the resident of the assisted living
326 facility and who has no financial interest in the assisted living facility, directly or indirectly, as an
327 owner, officer, or employee or as an independent contractor with the residence.

328 "Intercountry placement" means the arrangement for the care of a child in an adoptive home or foster
329 care placement into or out of the Commonwealth by a licensed child-placing agency, court, or other
330 entity authorized to make such placements in accordance with the laws of the foreign country under
331 which it operates.

332 "Interstate placement" means the arrangement for the care of a child in an adoptive home, foster care
333 placement or in the home of the child's parent or with a relative or nonagency guardian, into or out of
334 the Commonwealth, by a child-placing agency or court when the full legal right of the child's parent or
335 nonagency guardian to plan for the child has been voluntarily terminated or limited or severed by the
336 action of any court.

337 "Kinship care" means the full-time care, nurturing, and protection of children by relatives.

338 "Local board" means the local board of social services representing one or more counties or cities.

339 "Local department" means the local department of social services of any county or city in this
340 Commonwealth.

341 "Local director" means the director or his designated representative of the local department of the
342 city or county.

343 "Merit system plan" means those regulations adopted by the Board in the development and operation
344 of a system of personnel administration meeting requirements of the federal Office of Personnel
345 Management.

346 "Parental placement" means locating or effecting the placement of a child or the placing of a child in
347 a family home by the child's parent or legal guardian for the purpose of foster care or adoption.

348 "Public assistance" means Temporary Assistance for Needy Families (TANF); auxiliary grants to the
349 aged, blind and disabled; medical assistance; energy assistance; food stamps; employment services; child
350 care; and general relief.

351 "Qualified assessor" means an entity contracting with the Department of Medical Assistance Services
352 to perform nursing facility pre-admission screening or to complete the uniform assessment instrument for
353 a home and community-based waiver program, including an independent physician contracting with the
354 Department of Medical Assistance Services to complete the uniform assessment instrument for residents
355 of assisted living facilities, or any hospital that has contracted with the Department of Medical
356 Assistance Services to perform nursing facility pre-admission screenings.

357 "Registered family day home" means any family day home that has met the standards for voluntary
358 registration for such homes pursuant to regulations adopted by the Board and that has obtained a
359 certificate of registration from the Commissioner.

360 "Residential living care" means a level of service provided by an assisted living facility for adults
361 who may have physical or mental impairments and require only minimal assistance with the activities of
362 daily living. The definition of "residential living care" includes the services provided by independent
363 living facilities that voluntarily become licensed.

364 "Social services" means foster care, adoption, adoption assistance, adult services, adult protective
365 services, child-protective services, domestic violence services, or any other services program
366 implemented in accordance with regulations adopted by the Board.

367 "Special order" means an order imposing an administrative sanction issued to any party licensed

368 pursuant to this title by the Commissioner that has a stated duration of not more than 12 months. A
369 special order shall be considered a case decision as defined in § 2.2-4001.

370 "Temporary Assistance for Needy Families" or "TANF" means the program administered by the
371 Department through which a relative can receive monthly cash assistance for the support of his eligible
372 children.

373 "Temporary Assistance for Needy Families-Unemployed Parent" or "TANF-UP" means the
374 Temporary Assistance for Needy Families program for families in which both natural or adoptive
375 parents of a child reside in the home and neither parent is exempt from the Virginia Initiative for
376 Employment Not Welfare (VIEW) participation under § 63.2-609.

377 "Title IV-E Foster Care" means a federal program authorized under §§ 472 and 473 of the Social
378 Security Act, as amended, and administered by the Department through which foster care is provided on
379 behalf of qualifying children.