2004 SESSION

ENGROSSED

042214384 1 **HOUSE BILL NO. 58** 2 House Amendments in [] — February 3, 2004 3 A BILL to establish the Luray-Page County Airport Authority. 4 Patron Prior to Engrossment—Delegate Louderback 5 6 Referred to Committee on Counties, Cities and Towns 7 8 Be it enacted by the General Assembly of Virginia: 9 **1.** § 1. Short title. 10 This act shall be known and may be cited as the Luray-Page County Airport Authority Act. 11 § 2. Creation; public purpose. If the governing bodies by resolution declare that operating an airport for such participating 12 political subdivisions would be in the public interest, and that they should unite in its formation, an 13 airport authority to be known as the Luray-Page County Airport Authority shall thereupon exist for such 14 15 participating county and town and shall exercise its powers and functions as prescribed herein. The 16 region for which such Authority shall exist shall be coterminous with the boundaries of the participating 17 political subdivisions. 18 In any suit, action, or proceeding involving the validity or enforcement of or relating to any contract 19 of the Luray-Page County Airport Authority, such authority shall be established and authorized to 20 transact business and exercise its powers hereunder upon proof of the adoption of a resolution as 21 aforesaid by the governing bodies of such county and town declaring that there is a need for such 22 authority and that they should unite in its formation. A copy of such resolution duly certified by the 23 clerks of the county and town by which it is adopted shall be admissible as evidence in any suit, action 24 or proceedings. Any political subdivision of the Commonwealth, all or part of which is located within 60 25 miles of an Authority facility, is authorized to join such Authority pursuant to the terms and conditions 26 of this act. 27 It is hereby declared that the ownership and operation by the Authority of modern and efficient air 28 transportation and related facilities and the exercise of powers conferred by this act are proper and 29 essential governmental functions and public purposes and matters of public necessity for which public 30 moneys may be spent and private property acquired through the power of eminent domain as hereinafter 31 provided. It is also declared that contract obligations of a town to provide payments over a period of more than one year to the Authority shall be excluded from existing indebtedness of such town for 32 purposes of calculating debt limit pursuant to Section 10 (a) of Article VII of the Constitution of 33 34 Virginia. It is further declared that the Authority is an entity of government by or on behalf of which 35 debt may be contracted by or on behalf of any county pursuant to Section 10 (b) of Article VII of the 36 Constitution of Virginia. § 3. Definitions. 37 38 As used in this act the following words and terms have the following meanings unless a different 39 meaning clearly appears from the context: 40 "Act" means this Luray-Page County Airport Authority Act. 41 "Authority" means the Luray-Page County Airport created by this act. "Bonds" means any bonds, notes, debentures, or other evidence of financial indebtedness issued by 42 this Authority pursuant to this act. 43 44 "Commonwealth" means the Commonwealth of Virginia. "Facility" means any and all airports, terminals, runways, hangars, loading facilities, repair shops, 45 46 parking areas, facilities for the preparation of in-flight meals, restaurants and accommodations for 47 temporary or overnight use by passengers, and other facilities functionally related to the needs or convenience of passengers, shipping companies and airlines, and industrial and commercial facilities, 48 49 purchased, constructed or otherwise acquired or operated by the Authority pursuant to the provisions of this act. Any facility may consist of or include any or all buildings or other structures, improvements, 50 51 additions, extensions, replacements, machinery, or equipment, together with appurtenances, lands, rights 52 in land, avigation rights, water rights, franchises, furnishings, landscaping, utilities, approaches, roadways, or other facilities necessary or desirable in connection therewith or incidental thereto. 53 54 "Participating political subdivision" means any of the County Page or the Town of Luray, Virginia, 55 or any other political subdivision that may join or has joined the Authority pursuant to §§ 4 and 5 of 56 this act. 57 "Political subdivision" means a county, municipality or other public body of this Commonwealth. 58 "Board of Directors" means the governing body of the Authority.

59 "Luray-Page County Airport" means the airport facilities located north of U.S. Route 340 in Page 60 County, adjacent to the Town of Luray, and any other facilities necessary, incidental, or convenient to 61 the operation of the facilities. 62 § 4. Participating political subdivision.

Prior to becoming a participating subdivision, each political subdivision shall enter into a contract 63 64 with the authority and other participating political subdivisions setting forth the financial contribution to 65 be made by such political subdivision to the Authority.

No pecuniary liability of any kind shall be imposed upon any participating political subdivision 66 because of any act, omission, agreement, contract, tort, malfeasance, misfeasance, or nonfeasance by or 67 on the part of the Authority or any member thereof, or its agents, servants, or employees, except as **68** otherwise provided in this act with respect to contracts and agreements between the Authority and any 69 70 other political subdivision. 71

§ 5. Appointment and tenure of a Board of Directors.

72 The powers of the Authority shall be vested in the directors thereof in office from time to time. The 73 governing body of each participating political subdivision shall appoint the number of directors, who 74 may be members of the appointing governing body, set forth opposite its name below:

75 [Town of Luray 2 76

77 County of Page _____2 At-large

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1]

79 Each other participating

80

78

81 political subdivision 82

83 The initial Board of Directors shall be [composed of five members and shall be] appointed for the following terms: Town of Luray: one member for one year, one member for four years; Page County: 84 85 one member for two years, one member for three years. [One at-large member shall be appointed by 86 agreement of the town and county.] Thereafter, each director shall be appointed for a four-year term or until his successor is appointed and qualified. No member of the Board of Directors may be an 87 88 employee of a participating political subdivision. Directors appointed by any additional participating 89 political subdivision or directors appointed by existing political subdivisions shall also be appointed for 90 four-year terms. The governing body of each political subdivision shall be empowered to remove at any 91 time, without cause, any director appointed by it and appoint a successor director to fill the unexpired 92 portion of the removed director's term.

93 Each director may be reimbursed by the Authority for the amount of actual expenses incurred by him 94 in the performance of his duties. 95

§ 6. Organization.

96 A majority of the directors in office shall constitute a quorum. No vacancy in the membership of the 97 Authority shall impair the right of a quorum to exercise all the rights and perform all the duties of the **98** Authority.

99 The Authority shall hold regular meetings at such times and places as may be established by its 100 bylaws. Special meetings of the Authority may be called by any director or the Executive Director upon 101 at least 48-hours' written notice to each director served personally or left at his usual place business or 102 residence.

103 The Board of Directors shall annually elect a chairman and a vice-chairman from their membership, 104 a secretary and a treasurer or a secretary-treasurer from their membership or not as they deem 105 appropriate, and such other officers as they may deem appropriate. The Board of Directors may appoint an executive director, who shall not be a director, who shall exercise such powers and duties as may be 106 107 delegated to him by the Board of Directors, including powers and duties involving the exercise of 108 discretion.

109 The Board of Directors may make and from time to time amend and repeal bylaws, not inconsistent 110 with this act, governing the manner in which the Authority's business may be transacted and in which the power granted to it may be enjoyed. The Board of Directors may appoint such committees as they 111 112 may deem advisable and fix the duties and responsibilities of such committees.

§ 7. Powers. 113

114 The Authority is hereby granted all powers necessary or appropriate to carry out the purposes of 115 this act, including, for purposes of illustration, the following:

- 116 1. To sue and be sued in its own name;
- 117 2. To have perpetual succession;
- 118 3. To adopt a corporate seal and alter the same at its pleasure;
- 119 4. To maintain offices at such places as it may designate in the Town of Luray, Virginia, a Virginia

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120 Municipal Corporation, and Page County, Virginia;

121 5. To acquire, establish, construct, enlarge, improve, maintain, equip, operate and regulate any
122 airport, air landing fields, structures, avigation facilities and other property incidental thereto within the
123 territorial limits of the participating political subdivisions subject to the limitation that such power shall
124 be limited to such items as may be necessary for the operation of the Luray-Page County Airport;

6. To construct, install, maintain and operate facilities for the servicing and storage of aircraft and for the accommodation of cargo, freight, mail, express, etc., and for the accommodation and comfort of air travelers, and for lease or sale to industrial or commercial users, and to purchase and sell equipment and supplies incidental to the operation of its airport facilities;

7. To grant to others the privilege to operate for-profit concessions, leases, and franchises, including
but not limited to the sale of airplanes, fuel, parts and equipment, maintenance of aircraft, the
accommodation and comfort of persons using its facilities and the providing of ground transportation
and parking facilities for such persons, and such concessions, leases and franchises shall be exclusive or
limited when deemed by the Authority necessary to further the public safety, improve the quality of air
service, avoid duplication of service or conserve airport property and the airport operation;

135 8. To determine fees, rates, and charges for the use of its facilities;

136 9. To apply for and accept gifts, or grants of money or gifts, grants or loans of other property or 137 other financial assistance from the United State of America and agencies and instrumentalities thereof, 138 this Commonwealth and political subdivisions, agencies and instrumentalities thereof, or any other 139 person or entity, for or in aid of the construction, acquisition, ownership, operation, maintenance or 140 repair of the Authority's facilities or for the payment of principal of any indebtedness of the Authority, 141 interest thereon or other cost incident thereto, and to this end the Authority shall have the power to 142 render such services, comply with such conditions and execute such agreements, and legal instruments, 143 as may be necessary, convenient or desirable or imposed as a condition to such financial aid;

144 10. To establish, operate, and maintain a foreign trade zone and otherwise to expedite and 145 encourage foreign commerce;

146 11. To appoint, employ or engage such officers, employees, architects, engineers, attorneys,
147 accountants, financial advisors, investment bankers, and other advisors, consultants, and agents as may
148 be necessary or appropriate, and to fix their duties and compensation;

149 12. To contract with a participating political subdivision for such subdivision to provide legal 150 services, engineering services, depository and investment services contemplated by § 14 hereof, 151 accounting services, including the annual independent audit required by § 24 hereof, procurement of 152 goods and services, and to act as fiscal agent for the Authority. In the event of a contract for a 153 participating political subdivision to act as fiscal agent, the Authority's employees shall be compensated, 154 shall receive the same benefits, including pensions, and shall be subject to the personnel rules of said 155 subdivision;

156 *13. To establish personnel rules;*

157 14. To own, purchase, lease, obtain options upon, acquire by gift, grant, or bequest or otherwise
158 acquire any property, real or personal, or any interest therein, and in connection therewith to assume or
159 take subject to any indebtedness secured by such property;

15. Subject to the provisions of any deed or deeds from the Town of Luray, Virginia, a Virginia
Municipal Corporation, and Page County, Virginia, to the Authority and any agreement or agreements
among or between the Authority and any participating political subdivision, to sell, lease, grant options
upon, exchange, transfer, assign, or otherwise dispose of any property, real or personal, or any interest
therein, if such disposition is in the public interest and in furthermore of the purposes of this act or if
such property is not necessary for the purposes of the Authority;

166 16. To make, assume and enter into all contracts, leases, and arrangements necessary or incidental
167 to the exercise of its powers, including contracts for the management or operation of all or any part of
168 its facilities;

169 17. (a) To borrow money, as hereinafter provided, and to borrow money for the purpose of meeting casual deficits in its revenues; (b) the total indebtedness of the Authority at no time shall exceed the 170 171 amount of \$500,000, in principal, whether by purchase of encumbered property, direct loan, bonded 172 indebtedness, or debt in any other form except as agreed to by each participating political subdivision 173 by resolution of the governing body thereof, in which case the total amount of indebtedness shall be 174 expressed in the resolution of each such governing body; (c) notwithstanding any other provision of law, 175 no interest or right in the real property conveyed, in any form, to the Authority by a participating 176 political subdivision, shall be conveyed, pledged, or otherwise transferred by the Authority for the purpose of obtaining or securing any indebtedness, nor shall any such property be encumbered by the 177 178 Authority unless and until such subdivision has approved the nature of, terms of, and amount of such 179 conveyance, pledge, transfer or encumbrance, by resolution of the governing body of said subdivision;

180 18. To adopt, amend, and repeal rules and regulations for the use, maintenance, and operation of its

181 facilities and governing the conduct of persons and organizations using its facilities and to enforce such

182 rules and regulations and all other rules, regulations, ordinances, and statutes relating to its facilities, 183 all as hereinafter provided;

184 19. To pay pensions and establish pension plans, pension trusts, and other compensation plans for 185 any of its employees;

186 20. To purchase and maintain insurance or to provide indemnification on behalf of any person who 187 is or was a director, officer, employee or agent of the Authority against any liability asserted against 188 him or incurred by him in any such capacity or arising out of his status as such; and

189 21. To do all things necessary or convenient to the purposes of this act. However, the powers of the 190 Authority expressed in this act shall be limited to those powers necessary for the operation of the 191 Luray-Page County Airport. To that end, property acquired, owned, or conveyed to the Authority, 192 contracts entered into, financial assistance, indebtedness, rules and regulations adopted by the Authority 193 and any other actions thereof may only pertain to said airport.

194 The grant of regulatory authority by this act, including regulations that displace, eliminate or limit 195 competition by or among persons or entities, is based on the policy of the Commonwealth to provide for 196 the safe, adequate, economical and efficient provision of air transportation and related facilities and 197 services to the public. 198

§ 8. Name of airport.

199 The name of the airport operated by the Authority within the boundaries of Page County shall be 200 Luray-Page County Airport. The name of the airport may be changed upon approval of the governing 201 bodies of the participating political subdivisions. 202

§ 9. Rules and regulations.

203 The Authority shall have the power to adopt, amend, and repeal rules and regulations for the use, 204 maintenance and operation of its facilities and governing the conduct of persons and organizations 205 using its facilities.

206 Unless the Authority shall by unanimous vote of the Board of Directors determine that an emergency 207 exists, the Authority shall, prior to the adoption of any rule or regulation or alteration, amendment or 208 *modification thereof:*

209 1. Make such rule, regulation, alteration, amendment or modification in convenient form available 210 for public inspection in the office of the Authority for at least 10 days; and

211 2. Post in a public place a notice declaring the Board of Directors' intention to consider adopting 212 such rule, regulation, alteration, amendment or modification and informing the public that the Authority 213 will at a public meeting consider the adoption of such rule or regulation or such alterations, amendment, or modification, on a day and at a time to be specified in the notice, after the expiration of 214 at least 10 days from the first day of the posting of the notice thereof. 215

216 The Authority's rules and regulations shall be available for public inspection in the Authority's 217 principal office.

218 The Authority's rules and regulations relating to: (i) traffic, including but not limited to motor 219 vehicle speed limits and the location of and payment of public parking; (ii) access to Authority facilities, 220 including but not limited to solicitation, handbilling, and picketing; and (iii) aircraft operation and 221 maintenance shall have the force of law, as shall any other rule or regulation of the Authority, which 222 shall contain a determination by the Authority that it is necessary to accord the same the force and 223 effect of law in the interest of the public safety. However, with respect to motor vehicle traffic rules and 224 regulations, the Authority shall obtain the approval of the traffic engineer or comparable official of the 225 political subdivision in which such rules and regulations are to be enforced. The violation of any rule or 226 regulation of the Authority relating to motor vehicle traffic shall be tried and punished in the same manner as if it had been committed on the public roads of the participating political subdivision in which such violation occurred. All other violations of the rules and regulations having the force of law 227 228 229 shall be punishable as misdemeanors.

230 All ordinances, rules and regulations duly adopted for the regulation, administration and operation 231 of the Luray-Page County Airport, in force at the effective date of this act, shall remain in full force 232 insofar as they or any part thereof are not inconsistent with the provisions of this act until amended or 233 repealed in accordance with this act. 234

§ 10. Police powers.

235 Authority employees meeting the minimum requirements of the Department of Criminal Justice 236 Services shall be given special police power by the circuit court of any participating political 237 subdivision. The authority conferred upon such special policemen shall be exercised only upon Authority facilities located within such participating political subdivision, and shall be in all terms consistent with the requirements of Chapter 17 (§ 15.2-1700 et seq.) of Title 15.2 of the Code of Virginia. Such special policeman shall have all powers vested in police officers under Chapter 17 (§ 15.2-1700 238 239

240 et seq.) of Title 15.2 of the Code of Virginia and shall be responsible upon Authority facilities for 241 enforcing Authority rules and regulations and all other applicable statutes, ordinances, rules, and 242

regulations of the United States of America and agencies and instrumentalities thereof and this 243 244 *Commonwealth and political subdivisions, agencies and instrumentalities thereof.*

245 Such special policemen may issue summons to appear, or arrest on view or on information without 246 warrant as permitted by law, and conduct before any court of competent jurisdiction any person 247 violating any rule or regulation of the Authority or other applicable statute, ordinance, rule or 248 regulation.

249 For the purpose of enforcing such statutes, ordinances, rules and regulations, the court or courts 250 having jurisdiction for the trial of criminal offenses of the participating political subdivision wherein the 251 offense was committed shall have jurisdiction to try a person charged with the violation of any such 252 statutes, ordinances, rules or regulations.

253 § 11. Eminent domain.

254 The Authority is hereby granted full power to exercise the right of eminent domain within the 255 participating political subdivisions in the acquisition of any land, easements, privileges or other property 256 interests that are necessary for airport purposes, including, where necessary to provide unobstructed air 257 space for the landing and taking off of aircraft utilizing its airport, avigation easements over lands or 258 water outside the boundaries of its airport, even though such avigation easement may be either 259 inconsistent with the continued use of such land for the same purposes for which it had been used prior 260 to such acquisition, or inconsistent with the maintenance, preservation and renewal of any structure or 261 any tree or other vegetation standing or growing on said land at the time of such acquisition. 262 Proceedings for the acquisition of such land, easements and privileges by condemnation may be 263 instituted and conducted in the name of the Authority in accordance with Title 25.1 of the Code of 264 Virginia. 265

§ 12. Reports.

266 The Authority shall keep minutes of its proceedings, which minutes shall be open to public inspection 267 during normal business hours. It shall keep suitable records of all its financial transactions and shall 268 arrange to have the same audited annually by an independent certified public accountant. Copies of 269 each such audit shall be furnished to each participating political subdivision and shall be open to public 270 inspection. 271

§ 13. Procurement.

272 All contracts that the Authority may let for construction or materials shall be subject to the Virginia 273 Public Procurement Act (§ 2.2-4300 et seq.) of the Code of Virginia.

274 § 14. Deposit and investment of funds.

275 Except as herein provided by contract with a participating political subdivision, all moneys received 276 pursuant to the authority of this act, whether as proceeds from the sale of bonds or as revenues or 277 otherwise, shall be deemed to be trust funds to be held and applied solely as provided in this act. All 278 moneys of the Authority shall be deposited as soon as practicable in a separate account or accounts in 279 one or more banks or trust companies organized under the laws of the Commonwealth of national 280 banking associations having their principal offices in the Commonwealth. Such deposits shall be 281 continuously secured in accordance with the Virginia Security for Public Deposits Act (§ 2.2-4400 et 282 seq.) of the Code of Virginia.

283 Funds of the Authority not needed for immediate use or disbursement may, subject to the provisions 284 of any contract between the Authority and the holders of its bonds, be invested in securities that are 285 considered lawful investments for fiduciaries.

286 § 15. Authority to issue bonds.

287 The Authority shall have power and is hereby authorized to issue bonds from time to time in its 288 discretion for any of its purposes, including the payment of all or any part of the cost of any of its 289 facilities and the refunding of any bonds previously issued by it.

290 The Authority shall not issue bonds unless and until the maximum amount of each issue and the 291 general purposes thereof have been approved by the governing body of each participating political 292 subdivision. Subject to the foregoing, bonds may be issued under this act notwithstanding any debt or 293 other limitation prescribed in any other statute and without obtaining the consent of any city, town, or 294 county government or any commission, board, bureau, or agency of the Commonwealth or of any of the 295 foregoing, and without any other proceedings or the happening of other conditions or things than those 296 proceedings, conditions or things that are specifically required by this act.

297 The Authority may issue such types of bonds as it may determine, specifically bonds payable as to 298 principal and interest: (i) from its revenue generally; (ii) exclusively from the income and revenues of a 299 particular project; or (iii) exclusively from the income and revenues of certain designated projects. 300 whether or not they are financed in whole or in part from the proceeds of such bonds. Subject to the 301 limitations set forth in § 7 of this act, any such bonds may be additionally secured by a pledge of any 302 grant or contribution from a participating political subdivision, the Commonwealth or any political 303 subdivision, agency or instrumentality thereof, any federal agency or any unit, private corporation,

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304 copartnership, association, or individual, as such participating political subdivision, or other entities 305 may be authorized to make under general law or by pledge of any income or revenues or the Authority, 306 or where such mortgage has been approved by the participating political subdivisions, a mortgage of 307 any facilities of the Authority.

308 Bonds of the Authority shall be authorized by resolution and may be issued in one or more series, 309 shall be dated, shall mature at such time or times not exceeding 40 years from their date or dates and 310 shall bear interest at such rate or rates as may be determined by the Authority, and may be made 311 redeemable before maturity at the option of the Authority at such price or prices and under such terms 312 and conditions as may be fixed by the Authority prior to the issuance of the bonds. The Authority shall 313 determine the form of the bonds, including any interest coupons to be attached thereto, and the manner of execution of the bonds, and shall fix the denomination or denominations of the bonds and the place 314 or places of payment of principal and interest, which may be at any bank or trust company within or 315 316 without the Commonwealth. In case any officer whose signature or a facsimile of whose signature shall appear on any bonds or coupons shall cease to be such officer before delivery of such bonds, such 317 318 signature or facsimile shall nevertheless be valid and sufficient for all purposes the same as if he had 319 remained in office until such delivery. Notwithstanding any of the other provisions of this act, or any 320 recitals in any bonds issued under the provisions of this act, all such bonds shall be deemed to be 321 negotiable instruments under the laws of the Commonwealth. The bonds may be issued in coupon or 322 registered form or both, as the Authority may determine, and provision may be made for the registration 323 of any coupon bonds as to principal alone and also as to both principal and interest, and for the conversion and reconversion into coupon bonds of any bonds registered as to both principal and interest and vice versa. The Authority may sell such bonds in such manner, either at public or private 324 325 326 sale, and for such price, as it may determine to be for the best interests of the Authority.

327 Prior to the preparation of definitive bonds, the Authority may, under like restrictions, issue interim 328 receipts or temporary bonds, with or without coupons, exchangeable for definitive bonds when such 329 bonds shall have been executed and are available for delivery. 330

§ 16. Resolution or trust indenture to secure bonds.

331 In connection with the issuance of bonds and in order to secure the payment of such bonds, the 332 Authority shall have power:

333 1. To pledge by resolution, trust indenture, or other agreement, all or any part of its fees, rents, or 334 revenues;

335 2. To covenant to impose and maintain such schedule of fees, rents and charges as will produce 336 funds sufficient to pay operating costs and debt service;

337 3. To covenant against pledging all or any part of its fees, rents and revenues to which its right then 338 exists or the right to which may thereafter come into existence or against permitting or suffering any 339 lien thereon:

340 4. To provide for the release of fees, rents, and revenues from any pledge and to reserve rights and 341 powers in the fees, rents and revenues that are subject to a pledge;

342 5. To covenant with respect to limitations on its right to sell, lease or otherwise dispose of any 343 facility or facilities of the Authority or any part thereof or with respect to limitations on its right to 344 undertake additional projects:

345 6. To covenant as to the bonds to be issued pursuant to any resolution, trust indenture, or other 346 instrument and as to the issuance of such bonds in escrow or otherwise, and as to the use and 347 disposition of the proceeds thereof: 348

7. To covenant as to what other, or additional, debt may be incurred by it;

8. To provide for the terms, forms, registration, exchange, execution, and authentication of bonds;

350 9. To provide for the replacement of lost, destroyed, or mutilated bonds;

351 10. To covenant as to the use of any or all of its property, real or personal, subject to the continued 352 use of such property for airport purposes;

353 11. To create or to authorize the creation of special funds in which there may be segregated: (i) the 354 proceeds of any loan or grant; (ii) all of the fees, rents and revenues of any facility or facilities or parts 355 thereof; (iii) any moneys held for the payment of the costs of operation and maintenance of any such 356 facilities or as a reserve for the meeting of contingencies in the operation and maintenance thereof; (iv)357 any moneys held for the payment of the principal and interest on its bonds or the sums due under its 358 leases or as reserve for such payments; (v) any moneys held for any other reserve or contingencies; and 359 (vi) to covenant as to the use and disposal of the moneys held in such funds;

360 12. To redeem its bonds, and to covenant for their redemption and to provide the terms and 361 conditions thereof;

362 13. To covenant against extending the time for the payment of its bonds or interest thereon, directly 363 or indirectly, by any means or in any manner;

364 14. To prescribe the procedure, if any, by which the terms of any contract with bondholders may be 365 amended or abrogated, the amount of bonds the holders of which must consent thereto and the manner

366 *in which such consent may be given;*

367 15. To covenant as to the maintenance of its facilities, the insurance to be carried thereon and the **368** use and disposition of insurance moneys;

369 16. To vest in a bondholder the right, in the event of the failure of the Authority to observe or
370 perform any covenant on its part to be kept or performed, to cure any such default, and, subject to the
371 limitation on total indebtedness expressed in this act, to advance any moneys necessary for such
372 purpose, and the moneys so advanced may be made an additional obligation of the Authority with such
373 interest, security and priority as may be provided in any trust indenture, lease or contract of the
374 Authority with reference thereto;

375 17. To covenant and prescribe as to the events of default and terms and conditions upon which any
376 or all of its bonds shall become or may be declared due before maturity and as to the terms and
377 conditions upon which such declaration and its consequences may be waived;

378 18. To covenant as to the rights, liabilities, powers, and duties arising upon the breach by it of any covenant, condition or obligation;

19. To covenant to surrender possession of all or any part of any facility or facilities acquired or constructed from bond proceeds, the revenues from which have been pledged upon the happening of any event of default, as defined in the contract, and to vest in a bondholder the right without judicial proceeding to take possession and to use, operate, manage, and control such facility or any part thereof, and to collect and receive all fees, rents, and revenues arising therefrom in the same manner as the Authority itself might do and to dispose of the moneys collected in accordance with the agreement of the Authority with such obligee, subject to the continued use of such facilities for airport purposes;

20. To vest in a trustee or trustees the right to enforce any covenant made to secure, to pay, or in
relation to the bonds, to provide for the powers an duties of such trustee or trustees, to limit liabilities
thereof and to provide the terms and conditions upon which the trustee or trustees or the bondholders
or any proportion of them may enforce any such covenant;

391 21. To make covenants other than and in addition to the covenants herein expressly authorized, of 392 like or different character;

393 22. To execute all instruments necessary or convenient in the exercise of the powers herein granted
394 or in the performance of its covenants or duties, which may contain such covenants and provisions, in
395 addition to those above specified, as any purchaser of the bonds of the Authority may reasonably
396 require; and

397 23. To make such covenants and to do any and all such acts and things as may be necessary or
398 convenient or desirable in order to secure its bonds, or in the absolute discretion of the Authority which
399 tend to make the bonds more marketable; notwithstanding that such covenant, acts or things may not be
400 enumerated herein, it being the intention hereof to give the Authority power to do all things in the
401 issuance of bonds, and in the provisions for their security that are not inconsistent with the Constitution
402 of the Commonwealth or this act.

403 § 17. Fees, rents and charges.

404 The Authority is hereby authorized to and shall fix, revise, charge, and collect fees, rents and other 405 charges for the use and services of any facilities. Such fees, rents, and other charges shall be so fixed 406 and adjusted as to provide a fund sufficient with other revenues to pay the cost of maintaining, 407 repairing, and operating the facilities and the principal and any interest on its bonds as the same shall 408 become due and payable, including reserves therefor. Such fees, rents, and other charges shall not be 409 subject to supervision or regulation by any commission, board, bureau, or agency of the Commonwealth 410 or any participating political subdivision. The fees, rents, and other charges received by the Authority, 411 except such part thereof as may be necessary to pay the cost of maintenance, repair, and operation and 412 to provide such reserves therefor as may be provided for in any resolution authorizing the issuance of 413 such bonds or in any trust indenture or agreement securing the same, shall to the extent necessary, be 414 set aside at such regular intervals as may be provided in any such resolution or trust indenture or 415 agreement in a sinking fund or sinking funds pledged to, and charged with, the payment and the interest 416 of such bonds as the same shall become due, and the redemption price or the purchase price of such 417 bonds retired by call or purchase as therein provided. Such pledge shall be valid and binding from the 418 time when the pledge is made. So long as any of its bonds are outstanding, the fees, rents, and charges 419 so pledged and thereafter received by the Authority shall immediately be subject to the lien of such 420 pledge without any physical delivery thereof or further act, and the lien of any such pledge shall be 421 valid and binding as against all parties having claims of any kind in tort, contract, or otherwise against 422 the Authority irrespective of whether such parties have notice thereof. Neither the resolution nor any 423 trust indenture by which a pledge is created need to be filed or recorded except in the records of the 424 Authority. The use and disposition of moneys to the credit of any such sinking fund shall be subject to 425 the provisions of the resolution authorizing the issuance of such bonds or of such trust indenture or 426 agreement.

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427 § 18. Credit of Commonwealth and political subdivisions not pledged.

428 The bonds of the Authority shall not be a debt of the Commonwealth or any political subdivision 429 thereof, other than the Authority, and neither the Commonwealth nor any political subdivision thereof, 430 other than the Authority, shall be liable thereon, nor shall such bonds be payable out of any funds or 431 properties other than those of the Authority. All bonds of the Authority shall contain on the face thereof 432 a statement to such effect. The bonds shall not constitute an indebtedness within the meaning of any 433 debt limitation or restriction.

434 § 19. Directors and persons executing bonds not liable thereon.

435 Neither the Board of Directors nor any person executing the bonds shall be liable personally on the 436 Authority's bonds by reasons of the issuance thereof.

437 § 20. Remedies of bondholder.

438 Any holder of bonds issued under the provisions of this act or of any of the coupons appertaining 439 thereto, and the trustee under any trust indenture or agreement, may, either at law or in equity, by suit, action, injunction, or other proceedings, protect and enforce any and all rights under the laws of the 440 Commonwealth or granted by this act or under such trust indenture agreement or the resolution 441 442 authorizing the issuance of such bonds and may enforce and compel the performance of all duties 443 required by this act or by such trust indenture or agreement or resolution to be performed by the 444 Authority or by any officer or agent thereof, including the fixing, charging and collection of fees, rents 445 and other charges. Any resolution authorizing the issuance of the Authority's bonds or trust indenture or 446 agreement securing the same may limit or abrogate the individual right of action by the holders of such 447 bonds or coupons appertaining thereto. 448

§ 21. Taxation.

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449 The exercise of the powers granted by this act shall in all respects be presumed to be for the benefit of the inhabitants of the Commonwealth, for the increase of their commerce, and for the promotion of their health, safety, welfare, convenience and prosperity, and as the operation and maintenance of any 450 451 452 project that the Authority is authorized to undertake will constitute the performance of an essential 453 governmental function, the Authority shall not be required to pay any taxes or assessments upon any 454 facilities acquired and constructed by it under the provisions of this act and the bonds issued under the 455 provisions of this act, their transfer and the income therefrom including any profit made on the sale 456 thereof, shall at all times be free and exempt from taxation by the Commonwealth and by any political 457 subdivision thereof. Persons, firms, partnerships, associations, corporations and organizations leasing 458 property of the Authority or doing business on property of the Authority shall be subject to and liable 459 for payment of all applicable taxes of the political subdivision in which such leased property lies or in 460 which business is conducted, including, but not limited to, any leasehold tax on real property and taxes 461 on tangible personal property and machinery and tools, taxes for admission, taxes on hotel and motel 462 rooms, taxes on the sale of tobacco products, taxes on the sale of meals and beverages, privilege taxes 463 and local general retail sales and use taxes, taxes to be paid on licenses in respect to any business, 464 profession, vocation or calling and taxes upon consumers of gas, electricity, telephone and other public 465 utility services.

§ 22. Bonds as legal investments.

467 Bonds issued by the Authority under the provisions of this act are hereby made securities in which 468 all public officers and public bodies of the Commonwealth and its political subdivisions, all insurance 469 companies, trust companies, banking associations, investment companies, executors, administrators, 470 trustees, and other fiduciaries may properly and legally invest funds, including capital in their control or belonging to them. Such bonds are hereby made securities that may properly and legally be 471 472 deposited with and received by any state or municipal officer or any agency or political subdivision of 473 the Commonwealth for any purpose for which the deposit of bonds or obligations is now or may 474 hereafter be authorized by law. 475

§ 23. Appropriation by political subdivision.

476 Any participating political subdivision, or other political subdivision of the Commonwealth all or a 477 part of which is located within 60 miles of an Authority facility, is authorized to provide services, to 478 donate real or personal property and to make appropriations to the Authority for the acquisition, 479 construction, maintenance, and operation of the Authority's facilities. Any such political subdivision is 480 hereby authorized to issues its bonds, including general obligation bonds, in the manner provided in the 481 Public Finance Act (§ 15.2-2600 et seq.) of the Code of Virginia or in any applicable municipal charter for the purpose of providing funds to be appropriated to the Authority, and such political subdivisions 482 may enter into contracts obligating such bond proceeds to the Authority. 483 **484**

§ 24. Authority budget.

485 A. The Authority shall annually prepare and submit to the participating political subdivision (i) a 486 proposed operating budget showing its estimated general fund revenues and expenses on an accrual 487 basis for the forthcoming fiscal year, and if such estimated expenses exceed such estimated revenues, the 488 portion of the deficit proposed to be borne by each participating political subdivision, and (ii) a

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489 proposed capital budget showing its estimated expenditures for such fiscal year for assets costing more 490 than \$20,000 (or such higher amount as the Authority and the participating political subdivisions may 491 determine) and having an estimated useful life of 20 years or more and the source of funds for such 492 expenditures, including any amount requested from the participating political subdivisions. No 493 depreciation shall be included in the Authority's operating budget with respect to assets purchased by 494 the Authority with funds appropriated to it for such purpose by a participating political subdivision and, 495 for this determination, it shall be assumed that any appropriation so made is for the purchase of assets 496 set forth in the applicable Authority budget to the extent such purchase price is included in the 497 approved budget. Assets purchased by the Authority with bond proceeds shall be depreciated over the 498 term of the bond issue in proportion to the maturities, including sinking fund installments, of the bond 499 issue.

500 B. If the governing body of a participating political subdivision shall approve the Authority's 501 proposed operating budget, it shall appropriate to the Authority such political subdivision's portion of 502 such budget.

503 C. If the governing body of a participating political subdivision shall approve the Authority's 504 proposed capital budget, it shall appropriate to the Authority such participating political subdivision's 505 portion of the expenditures set forth therein. Any such appropriation may be reduced by the 506 participating political subdivision's proportionate share of any grant funds received by the Authority for 507 the purchase of assets included in the Authority's approved capital budget in excess of the grant funds 508 shown in such capital budget as a source of funds for such expenditure, unless prohibited by the basic 509 provider of the grant funds.

510 D. The Authority may expend any and all moneys within its control without obtaining the approval 511 of the participating political subdivisions, but, except as otherwise provided in this act with respect to 512 contracts and agreements between the Authority and any political subdivision, the Authority shall not 513 commit any participating political subdivision in an amount in excess of that appropriated to the 514 Authority by the governing body of such political subdivision.

515 E. If at any time during any fiscal year it shall appear that the cash disbursements of the Authority 516 will exceed its cash receipts for such fiscal year, including amounts appropriated to it by the 517 participating political subdivisions, the Authority may request supplemental appropriations from the 518 participating political subdivision and any other political subdivision.

519 § 25. Allocation of deficit; denial of voting privileges.

520 A. Any deficit budgeted by the Authority in any fiscal year, i.e., any excess of its estimated general 521 fund expenses over its estimated general fund revenues, and the cost of any budgeted capital 522 expenditures in excess of the amount shown as available therefor, as shown on Authority's operating 523 and capital budgets approved by the participating subdivisions, shall be allocated among the 524 participating political subdivisions in the following manner:

525 1. During the five fiscal years beginning July 1, 2004, the Town of Luray, Virginia, a Virginia 526 Municipal Corporation, and Page County, Virginia, shall each contribute half of the amount budgeted 527 annually by the Authority for capital expenditures in excess of the amounts shown as available therefor 528 after subtracting from such amount the annual contribution of the other participating political 529 subdivision.

530 2. No later than the fifth fiscal year, the participating political subdivisions shall evaluate the 531 division of capital contributions made by each such subdivision and shall agree as to the division of 532 such contributions for the fiscal year beginning July 1, 2009, and thereafter.

533 3. In the event the appropriation of any participating political subdivision is insufficient to pay its 534 portion of the deficit incurred in any fiscal year, the allocation of any deficit for any succeeding fiscal 535 year shall take into account the cumulative deficiency attributable to such participating political 536 subdivision; however, no participating political subdivision shall be required to pay the Authority in any 537 fiscal year any amount in excess of that appropriated to the Authority by the governing body of such 538 participating political subdivision.

539 B. Any participating political subdivision not contributing its proportionate share of any deficit as 540 determined by the Authority pursuant to § 25 of this act, either of the Authority's operating budget or 541 capital budget in accordance with a schedule established by the Authority, shall automatically be denied 542 voting privileges. The denial of voting privileges shall terminate upon the delivery of its proportionate 543 share by such political subdivision. 544

§ 26. Contract with political subdivisions.

545 The Authority is authorized to enter into contracts with any one or more political subdivisions, which 546 contracts may restrict the powers of the Authority otherwise granted by this act. Any participating 547 political subdivision, or other political subdivision of the Commonwealth all or part of which is located 548 within 60 miles of an Authority facility, is authorized to enter into contracts with the Authority, pursuant 549 to which the Authority undertakes to provide the facilities and render the services specified therein. Any

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550 such contract or agreement may provide that the political subdivision will make payments to the 551 Authority based on the services rendered by the Authority to the residents of such political subdivision, 552 determined in such reasonable manner as the Authority and the political subdivision may mutually 553 agree. Each political subdivision entering into such a service contract with the Authority is authorized 554 to do everything necessary or proper to carry out and perform such contract and to provide for the 555 payment or discharge of any obligation thereunder by the same means and in the same manner as any 556 other of its obligations.

557 § 27. Retirement benefits for certain employees by a participating political subdivision.

558 When a local political subdivision joins the Authority, any employee of such local political 559 subdivision who then becomes an employee of the Authority, if such employee is a member of a local retirement system, may elect to and may continue to be eligible to remain a member of such local 560 retirement system in lieu of becoming a member of any retirement system with which the Authority may 561 562 affiliate. Such election to remain a member of a local retirement system shall be made in writing within 120 days of such employee's political subdivision becoming a member of the Authority. In such event, 563 564 service of such employee with the Authority shall be creditable as service with the participating political 565 subdivision and shall be pursuant to all duly adopted ordinances and rules and regulations governing 566 such retirement system. Any employee so electing shall not be entitled to any benefit under the 567 Authority's retirement system, and the Authority shall pay the employer share of benefits provided the 568 Authority's employees by such political subdivision. Nothing herein shall apply to any health and 569 accident insurance plan or to the Federal Old-Age and Survivors' Insurance System. 570

§ 28. Dissolution of Authority.

571 Whenever it shall appear to the Authority, or to any participating political subdivision that the need 572 for the Authority no longer exists, the Authority, or in the proper case, any such subdivision may petition the circuit court of a participating political subdivision for the dissolution of the Authority. If 573 574 the court shall determine that the need for the Authority as set forth in this act no longer exists and that 575 all debts and pecuniary obligations of the Authority have been fully paid or provided for, it may enter 576 an order dissolving the Authority.

577 Upon dissolution, the court shall order any real property contributed to the Authority by a participating political subdivision, together with any improvements thereon, returned to such 578 579 participating political subdivisions. The remaining assets of the Authority shall be distributed to the 580 participating political subdivisions in proportion to their respective contributions theretofore made to the 581 Authority.

582 Each participating political subdivision and all holders of the Authority's bonds shall be made 583 parties to any such proceeding and shall be given notice as provided by law. Any party defendant may **584** reply to such petition at any time within six months after the filing of the petition. From the final judgment of the court, an appeal shall lie to the Supreme Court of Virginia. 585 586

§ 29. Agreement with Commonwealth and participating political subdivisions.

The Commonwealth and, by participating in the Authority, each participating political subdivision 587 588 pledge to and agree with the holders of any bonds issued by the Authority that neither the 589 Commonwealth nor any participating political subdivision will limit or alter the rights hereunder vested 590 in the Authority to fulfill the terms of any agreements made with said holders or in any way impair the 591 rights and remedies of said holders until such bonds are fully met and discharged. The Authority is 592 authorized to include this pledge and agreement in any contract with the holders of the Authority's 593 bonds. 594

§ 30. Liberal construction.

595 Neither this act nor anything herein contained is or shall be construed as a restriction or limitation 596 upon any powers that the Authority might otherwise have under any laws of this Commonwealth, and 597 this act is cumulative to any such powers. This act does and shall be construed to provide a complete, 598 additional and alternative method for the doing of the things authorized hereby and shall be regarded as supplemental and additional to powers conferred by other laws. However, the issuance of bonds 599 600 under the provisions of this act need not comply with the requirements of any other law applicable to the issuance of bonds, notes, or other obligations. No proceedings, notice or approval shall be required 601 602 for the issuance of any bonds or any instrument as security therefor, except as is expressly provided in 603 this act. The provisions of this act are severable, and if any of its provision shall be held 604 unconstitutional by any court of competent jurisdiction, the decision of such court shall not affect or 605 impair any of the other provisions of this act. 606

§ 31. Application of local ordinances, service charges and taxes upon leaseholds.

607 Nothing herein contained shall be construed to exempt the Authority's property from any applicable 608 zoning, subdivision, erosion and sediment control and fire prevention codes or from building regulations of a political subdivision in which such property is located. Nor shall anything herein contained exempt 609 610 the property of the Authority from any service charge authorized by the General Assembly pursuant to Article X, Section 6 (g) of the Constitution of Virginia, or exempt any lessee of any of the Authority's 611

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- 612 property from any tax imposed upon his leasehold interest in such property or upon the receipts derived613 therefrom.
- 614 § 32. Existing contracts, leases, franchises, etc., not impaired.

615 No provisions of this act shall relieve, impair or affect any right, duty, liability or obligation arising 616 out of any contract, concession, lease or franchise now in existence except to the extent that such 617 contract, concession, lease or franchise may permit. Notwithstanding the foregoing provisions of this 618 section, the Authority may renegotiate, renew, extend the term of or otherwise modify at any time any 619 contract, concession, lease or franchise now in existence in such manner and on such terms and 620 conditions as it may deem appropriate, provided that the operator of or under any said contract, 621 concession, lease or franchise to said renegotiations, renewal, extension or modification.

622 § 33. That the Luray-Page County Airport Authority, as provided for in this act, shall in all respects
623 be the successor in interest to the Luray-Page County Airport Commission created by the Town of
624 Luray, Virginia, a Virginia Municipal Corporation, and Page County, Virginia.