# 2002 SESSION

## **ENROLLED**

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# VIRGINIA ACTS OF ASSEMBLY - CHAPTER

An Act to amend and reenact §§ 9.1-101, 9.1-102, 9.1-110, 9.1-184, 15.2-1737, and 19.2-13 of the 2 3 Code of Virginia, and to amend the Code of Virginia by adding a section numbered 22.1-280.2:1, 4 relating to school safety personnel.

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## Approved

[S 295]

#### 7 Be it enacted by the General Assembly of Virginia:

1. That §§ 9.1-101, 9.1-102, 9.1-110, 9.1-184, 15.2-1737, and 19.2-13 of the Code of Virginia are 8 9 amended and reenacted and that the Code of Virginia is amended by adding a section numbered 10 22.1-280.2:1 as follows: 11

## § 9.1-101. Definitions.

12 As used in this chapter or in Chapter 23 (§ 19.2-387 et seq.) of Title 19.2, unless the context requires 13 a different meaning:

"Administration of criminal justice" means performance of any activity directly involving the 14 15 detection, apprehension, detention, pretrial release, post-trial release, prosecution, adjudication, correctional supervision, or rehabilitation of accused persons or criminal offenders or the collection, 16 17 storage, and dissemination of criminal history record information.

18 "Board" means the Criminal Justice Services Board.

19 "Conviction data" means information in the custody of any criminal justice agency relating to a 20 judgment of conviction, and the consequences arising therefrom, in any court.

'Correctional status information" means records and data concerning each condition of a convicted 21 22 person's custodial status, including probation, confinement, work release, study release, escape, or 23 termination of custody through expiration of sentence, parole, pardon, or court decision.

24 "Criminal history record information" means records and data collected by criminal justice agencies 25 on adult individuals consisting of identifiable descriptions and notations of arrests, detentions, 26 indictments, informations, or other formal charges, and any disposition arising therefrom. The term shall 27 not include juvenile record information which is controlled by Chapter 11 (§ 16.1-226 et seq.) of Title 28 16.1, criminal justice intelligence information, criminal justice investigative information, or correctional 29 status information.

30 "Criminal justice agency" means (i) a court or any other governmental agency or subunit thereof 31 which as its principal function performs the administration of criminal justice and any other agency or 32 subunit thereof which performs criminal justice activities, but only to the extent that it does so and (ii) for the purposes of Chapter 23 (§ 19.2-387 et seq.) of Title 19.2, any private corporation or agency 33 34 which, within the context of its criminal justice activities employs officers appointed under § 15.2-1737, 35 or special conservators of the peace or special policemen appointed under Chapter 2 (§ 19.2-12 et seq.) of Title 19.2, provided that (a) such private corporation or agency requires its officers, special 36 conservators or special policemen to meet compulsory training standards established by the Criminal 37 38 Justice Services Board and submits reports of compliance with the training standards and (b) the private 39 corporation or agency complies with the provisions of Article 3 (§ 9.1-126 et seq.) of this chapter, but 40 only to the extent that the private corporation or agency so designated as a criminal justice agency 41 performs criminal justice activities.

42 "Criminal justice agency" includes any program certified by the Commission on VASAP pursuant to 43 § 18.2-271.2.

44 "Criminal justice information system" means a system including the equipment, facilities, procedures, 45 agreements, and organizations thereof, for the collection, processing, preservation, or dissemination of criminal history record information. The operations of the system may be performed manually or by 46 47 using electronic computers or other automated data processing equipment.

48 "Department" means the Department of Criminal Justice Services.

49 "Dissemination" means any transfer of information, whether orally, in writing, or by electronic 50 means. The term shall not include access to the information by officers or employees of a criminal justice agency maintaining the information who have both a need and right to know the information. 51

52 "Law-enforcement officer" means any full-time or part-time employee of a police department or 53 sheriff's office which is a part of or administered by the Commonwealth or any political subdivision 54 thereof, and who is responsible for the prevention and detection of crime and the enforcement of the 55 penal, traffic or highway laws of the Commonwealth, and shall include any (i) special agent of the 56 Department of Alcoholic Beverage Control; (ii) police agent appointed under the provisions of § 56-353;

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(iii) officer of the Virginia Marine Patrol; (iv) game warden who is a full-time sworn member of the 57 58 enforcement division of the Department of Game and Inland Fisheries; (v) agent, investigator, or 59 inspector appointed under § 56-334; or (vi) investigator who is a full-time sworn member of the security 60 division of the State Lottery Department. Part-time employees are those compensated officers who are 61 not full-time employees as defined by the employing police department or sheriff's office. Full-time 62 sworn members of the enforcement division of the Department of Motor Vehicles meeting the Department of Criminal Justice Services qualifications shall be deemed to be "law-enforcement officers" 63 64 when fulfilling their duties pursuant to § 46.2-217.

65 "School resource officer" means a certified law-enforcement officer hired by the local
66 law-enforcement agency to provide law-enforcement and security services to Virginia public elementary
67 and secondary schools.

<sup>68</sup> "School security officer" means an individual who is employed by the local school board for the
<sup>69</sup> singular purpose of maintaining order and discipline, preventing crime, investigating violations of school
<sup>60</sup> board policies, and detaining students violating the law or school board policies on school property or
<sup>61</sup> at school-sponsored events and who is responsible solely for ensuring the safety, security, and welfare of
<sup>62</sup> all students, faculty, staff, and visitors in the assigned school.

**73** § 9.1-102. Powers and duties of the Board and the Department.

74 The Department, under the direction of the Board, which shall be the policy-making body for 75 carrying out the duties and powers hereunder, shall have the power and duty to:

76 1. Adopt regulations, pursuant to the Administrative Process Act (§ 2.2-4000 et seq.), for the 77 administration of (i) this chapter including the authority to require the submission of reports and 78 information by law-enforcement officers within the Commonwealth or (ii) §§ 18.2-268.6, 18.2-268.9, 79 19.2-188.1, 19.2-310.5 and for any provisions of the Code as they relate to the responsibilities of the Division of Forensic Science. Any proposed regulations concerning the privacy, confidentiality, and 80 security of criminal justice information shall be submitted for review and comment to any board, 81 commission, or committee or other body which may be established by the General Assembly to regulate 82 83 the privacy, confidentiality, and security of information collected and maintained by the Commonwealth 84 or any political subdivision thereof;

85 2. Establish compulsory minimum training standards subsequent to employment as a law-enforcement officer in (i) permanent positions, and (ii) temporary or probationary status, and establish the time required for completion of such training;

88 3. Establish minimum training standards and qualifications for certification and recertification for
 89 law-enforcement officers serving as field training officers;

4. Establish compulsory minimum curriculum requirements for in-service and advanced courses and
 programs for schools, whether located in or outside the Commonwealth, which are operated for the
 specific purpose of training law-enforcement officers;

5. Establish (i) compulsory minimum training standards for law-enforcement officers who utilize radar or an electrical or microcomputer device to measure the speed of motor vehicles as provided in § 46.2-882 and establish the time required for completion of the training and (ii) compulsory minimum qualifications for certification and recertification of instructors who provide such training;

97 6. Establish compulsory training courses for law-enforcement officers in laws and procedures relating
98 to entrapment, search and seizure, evidence, and techniques of report writing, which training shall be
99 completed by law-enforcement officers who have not completed the compulsory training standards set
100 out in subdivision 2, prior to assignment of any such officers to undercover investigation work. Failure
101 to complete the training shall not, for that reason, constitute grounds to exclude otherwise properly
102 admissible testimony or other evidence from such officer resulting from any undercover investigation;

103 7. Establish compulsory minimum entry level, in-service and advanced training standards for those
 104 persons designated to provide courthouse and courtroom security pursuant to the provisions of
 105 § 53.1-120, and to establish the time required for completion of such training;

8. Establish compulsory minimum entry level, in-service and advanced training standards for deputy
sheriffs designated to serve process pursuant to the provisions of § 8.01-293, and establish the time
required for the completion of such training;

9. Establish compulsory minimum entry-level, in-service, and advanced training standards for persons
employed as deputy sheriffs and jail officers by local criminal justice agencies and for correctional
officers employed by the Department of Corrections under the provisions of Title 53.1, and establish the
time required for completion of such training;

113 10. Establish compulsory minimum training standards for all dispatchers employed by or in any local
114 or state government agency, whose duties include the dispatching of law-enforcement personnel. Such
115 training standards shall apply only to dispatchers hired on or after July 1, 1988;

116 11. Consult and cooperate with counties, municipalities, agencies of the Commonwealth, other state 117 and federal governmental agencies, and with universities, colleges, community colleges, and other

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118 institutions, whether located in or outside the Commonwealth, concerning the development of police 119 training schools and programs or courses of instruction;

120 12. Approve institutions, curricula and facilities, whether located in or outside the Commonwealth, 121 for school operation for the specific purpose of training law-enforcement officers; but this shall not 122 prevent the holding of any such school whether approved or not;

123 13. Establish and maintain police training programs through such agencies and institutions as the 124 Board deems appropriate;

125 14. Establish compulsory minimum qualifications of certification and recertification for instructors in 126 criminal justice training schools approved by the Department;

127 15. Conduct and stimulate research by public and private agencies which shall be designed to 128 improve police administration and law enforcement; 129

16. Make recommendations concerning any matter within its purview pursuant to this chapter;

130 17. Coordinate its activities with those of any interstate system for the exchange of criminal history 131 record information, nominate one or more of its members to serve upon the council or committee of any 132 such system, and participate when and as deemed appropriate in any such system's activities and 133 programs;

134 18. Conduct inquiries and investigations it deems appropriate to carry out its functions under this 135 chapter and, in conducting such inquiries and investigations, may require any criminal justice agency to 136 submit information, reports, and statistical data with respect to its policy and operation of information 137 systems or with respect to its collection, storage, dissemination, and usage of criminal history record 138 information and correctional status information, and such criminal justice agencies shall submit such 139 information, reports, and data as are reasonably required; 140

19. Conduct audits as required by § 9.1-131;

141 20. Conduct a continuing study and review of questions of individual privacy and confidentiality of 142 criminal history record information and correctional status information;

143 21. Advise criminal justice agencies and initiate educational programs for such agencies with respect 144 to matters of privacy, confidentiality, and security as they pertain to criminal history record information 145 and correctional status information;

146 22. Maintain a liaison with any board, commission, committee, or other body which may be 147 established by law, executive order, or resolution to regulate the privacy and security of information 148 collected by the Commonwealth or any political subdivision thereof;

149 23. Adopt regulations establishing guidelines and standards for the collection, storage, and 150 dissemination of criminal history record information and correctional status information, and the privacy, 151 confidentiality, and security thereof necessary to implement state and federal statutes, regulations, and 152 court orders;

153 24. Operate a statewide criminal justice research center, which shall maintain an integrated criminal 154 justice information system, produce reports, provide technical assistance to state and local criminal 155 justice data system users, and provide analysis and interpretation of criminal justice statistical 156 information;

157 25. Develop a comprehensive, statewide, long-range plan for strengthening and improving law 158 enforcement and the administration of criminal justice throughout the Commonwealth, and periodically 159 update that plan;

160 26. Cooperate with, and advise and assist, all agencies, departments, boards and institutions of the Commonwealth, and units of general local government, or combinations thereof, including planning 161 162 district commissions, in planning, developing, and administering programs, projects, comprehensive plans, and other activities for improving law enforcement and the administration of criminal justice 163 164 throughout the Commonwealth, including allocating and subgranting funds for these purposes;

165 27. Define, develop, organize, encourage, conduct, coordinate, and administer programs, projects and activities for the Commonwealth and units of general local government, or combinations thereof, in the 166 167 Commonwealth, designed to strengthen and improve law enforcement and the administration of criminal 168 justice at every level throughout the Commonwealth;

28. Review and evaluate programs, projects, and activities, and recommend, where necessary, 169 170 revisions or alterations to such programs, projects, and activities for the purpose of improving law enforcement and the administration of criminal justice; 171

172 29. Coordinate the activities and projects of the state departments, agencies, and boards of the 173 Commonwealth and of the units of general local government, or combination thereof, including planning 174 district commissions, relating to the preparation, adoption, administration, and implementation of 175 comprehensive plans to strengthen and improve law enforcement and the administration of criminal 176 justice;

177 30. Do all things necessary on behalf of the Commonwealth and its units of general local 178 government, to determine and secure benefits available under the Omnibus Crime Control and Safe 179 Streets Act of 1968 (P.L. 90-351, 82 Stat. 197), as amended, and under any other federal acts and 180 programs for strengthening and improving law enforcement, the administration of criminal justice, and 181 delinquency prevention and control;

31. Receive, administer, and expend all funds and other assistance available to the Board and the 182 183 Department for carrying out the purposes of this chapter and the Omnibus Crime Control and Safe 184 Streets Act of 1968, as amended;

32. Apply for and accept grants from the United States government or any other source in carrying 185 186 out the purposes of this chapter and accept any and all donations both real and personal, and grants of 187 money from any governmental unit or public agency, or from any institution, person, firm or corporation, and may receive, utilize and dispose of the same. Any arrangements pursuant to this section 188 189 shall be detailed in the annual report of the Board. Such report shall include the identity of the donor, 190 the nature of the transaction, and the conditions, if any. Any moneys received pursuant to this section 191 shall be deposited in the state treasury to the account of the Department. To these ends, the Board shall 192 have the power to comply with conditions and execute such agreements as may be necessary;

193 33. Make and enter into all contracts and agreements necessary or incidental to the performance of 194 its duties and execution of its powers under this chapter, including but not limited to, contracts with the 195 United States, units of general local government or combinations thereof, in Virginia or other states, and 196 with agencies and departments of the Commonwealth;

197 34. Adopt and administer reasonable regulations for the planning and implementation of programs 198 and activities and for the allocation, expenditure and subgranting of funds available to the 199 Commonwealth and to units of general local government, and for carrying out the purposes of this 200 chapter and the powers and duties set forth herein; 201

35. Certify and decertify law-enforcement officers in accordance with §§ 15.2-1706 and 15.2-1707;

36. Provide forensic laboratory services as detailed in Article 2 (§ 9.1-117 et seq.) of this chapter;

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203 37. Establish training standards and publish a model policy for law-enforcement personnel in the 204 handling of family abuse cases;

38. Establish training standards and publish a model policy for law-enforcement personnel in 205 206 communicating with and facilitating the safe return of individuals diagnosed with Alzheimer's disease;

207 39. Establish compulsory training standards for basic training and the recertification of 208 law-enforcement officers to ensure sensitivity to and awareness of cultural diversity;

209 40. Review and evaluate community policing programs in the Commonwealth, and recommend where 210 necessary statewide operating procedures, guidelines, and standards which strengthen and improve such 211 programs;

212 41. (Effective until July 1, 2005) Assist, as necessary, in the administration of the Live In Our 213 Community Police Housing Program and Fund established pursuant to Chapter 8.1 (§ 36-140.1 et seq.) 214 of Title 36;

215 42. Establish a Virginia Law-Enforcement Accreditation Center. The Center shall, in cooperation with 216 Virginia law-enforcement agencies, provide technical assistance and administrative support, including 217 staffing, for the establishment of voluntary state law-enforcement accreditation standards. The Center 218 may provide accreditation assistance and training, resource material, and research into methods and 219 procedures that will assist the Virginia law-enforcement community efforts to obtain Virginia 220 accreditation status;

221 43. Promote community policing philosophy and practice throughout the Commonwealth by 222 providing community policing training and technical assistance statewide to all law-enforcement 223 agencies, community groups, public and private organizations and citizens; developing and distributing 224 innovative policing curricula and training tools on general community policing philosophy and practice 225 and contemporary critical issues facing Virginia communities; serving as a consultant to Virginia 226 organizations with specific community policing needs; facilitating continued development and 227 implementation of community policing programs statewide through discussion forums for community 228 policing leaders, development of law-enforcement instructors; promoting a statewide community policing initiative; and serving as a statewide information source on the subject of community policing including, 229 230 but not limited to periodic newsletters, a website and an accessible lending library; and

231 44. Establish, in consultation with the Department of Education and the Virginia State Crime 232 Commission, compulsory minimum standards for employment and job-entry and in-service training 233 curricula and certification requirements for school security officers, which training and certification 234 shall be administered by the Virginia Center for School Safety pursuant to § 9.1-184. Such training 235 standards shall include, but shall not be limited to, the role and responsibility of school security 236 officers, relevant state and federal laws, school and personal liability issues, security awareness in the 237 school environment, mediation and conflict resolution, disaster and emergency response, and student 238 behavioral dynamics. The Department shall establish an advisory committee consisting of local school board representatives, principals, superintendents, and school security personnel to assist in the 239

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240 development of these standards and certification requirements; and

241 45. Perform such other acts as may be necessary or convenient for the effective performance of its 242 duties. 243

§ 9.1-110. School Resource Officer Grants Program and Fund.

244 A. From the funds appropriated for such purpose and from the gifts, donations, grants, bequests, and 245 other funds received on its behalf, there is established (i) the School Resource Officer Grants Program, 246 to be administered by the Board, in consultation with the Board of Education, and (ii) a special 247 nonreverting fund within the state treasury known as the School Resource Officer Incentive Grants Fund, hereinafter known as the "Fund." The Fund shall be established on the books of the Comptroller, and 248 249 any moneys remaining in the Fund at the end of the biennium shall not revert to the general fund but 250 shall remain in the Fund. Interest earned on such funds shall remain in the Fund and be credited to it.

251 Subject to the authority of the Board to provide for its disbursement, the Fund shall be disbursed to 252 award matching grants to local law-enforcement agencies and local school boards that have established a 253 collaborative agreement to employ uniformed school resource officers, as defined in § 9.1-102, in middle 254 and high schools within the relevant school division. The Board may disburse annually up to five 255 percent of the Fund for the training of the school resource officers. School resource officers shall be 256 certified law-enforcement officers and shall be employed to help ensure safety, to prevent truancy and 257 violence in schools, and to enforce school board rules and codes of student conduct.

258 B. The Board shall establish criteria for making grants from the Fund, including procedures for 259 determining the amount of a grant and the required local match. Any grant of general funds shall be 260 matched by the locality on the basis of the composite index of local ability to pay. The Board may 261 adopt guidelines governing the Program and the employment and duties of the school resource officers 262 as it deems necessary and appropriate. 263

§ 9.1-184. Virginia Center for School Safety created; duties.

264 A. From such funds as may be appropriated, the Virginia Center for School Safety (the "Center") is 265 hereby established within the Department. The Center shall:

266 1. Provide training for Virginia public school personnel in school safety and the effective identification of students who may be at risk for violent behavior and in need of special services or 267 268 assistance;

269 2. Serve as a resource and referral center for Virginia school divisions by conducting research, 270 sponsoring workshops, and providing information regarding current school safety concerns, such as 271 conflict management and peer mediation, school facility design and technology, current state and federal 272 statutory and regulatory school safety requirements, and legal and constitutional issues regarding school 273 safety and individual rights;

274 3. Maintain and disseminate information to local school divisions on effective school safety 275 initiatives in Virginia and across the nation;

276 4. Collect, analyze, and disseminate various Virginia school safety data, including school safety audit 277 information submitted to it pursuant to § 22.1-279.8, collected by the Department;

278 5. Encourage the development of partnerships between the public and private sectors to promote 279 school safety in Virginia;

280 6. Provide technical assistance to Virginia school divisions in the development and implementation of 281 initiatives promoting school safety; and

282 7. Develop a memorandum of understanding between the Commissioner of the Department of 283 Criminal Justice Services and the Superintendent of Public Instruction to ensure collaboration and 284 coordination of roles and responsibilities in areas of mutual concern, such as school safety audits and 285 crime prevention; and

286 8. Provide training for and certification of school security officers, as defined in § 9.1-102 and 287 consistent with § 9.1-110.

288 B. All agencies of the Commonwealth shall cooperate with the Center and, upon request, assist the 289 Center in the performance of its duties and responsibilities.

§ 15.2-1737. Circuit courts may appoint special police officers.

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291 A. The circuit court for any locality may, upon the application of, and a showing of a necessity for 292 the security of property or the peace by, the sheriff or chief of police, appoint special police officers for 293 a locality within its jurisdiction. Effective July 1, 2002, no person employed by a local school board as 294 a school security officer, as defined in § 9.1-101, shall be eligible for appointment as a special police 295 officer for purposes of maintaining safety in a public school in the Commonwealth.

296 The special police officers shall be suitable and discreet persons and shall serve as such for such 297 length of time as the court may designate, but not exceeding four years under any one appointment. 298 Such person or persons so appointed shall be conservators of the peace under the supervision of the 299 person or agency making application for the appointment, who shall likewise be civilly liable for any 300 wrongful action or conduct committed by the appointee while within the scope of his employment.

301 B. The court shall, prior to appointment, order the applicant to conduct a background investigation, 302 in accordance with clause A (ii) of § 15.2-1705 of each prospective appointee who is not a 303 law-enforcement officer as defined in § 9-169. 304

§ 19.2-13. Special conservators of the peace; authority; jurisdiction; bond; liability of employers.

305 A. Upon the application of any corporation authorized to do business in the Commonwealth or the 306 owner, proprietor or authorized custodian of any place within the Commonwealth and the showing of a 307 necessity for the security of property or the peace, a circuit court judge of any county or city, in his 308 discretion, may appoint one or more special conservators of the peace who shall serve as such for such 309 length of time as the court may designate, but not exceeding four years under any one appointment. The 310 order of appointment may provide that a special conservator of the peace shall have all the powers, functions, duties, responsibilities and authority of any other conservator of the peace within such 311 312 geographical limitations as the court may deem appropriate, whenever such special conservator of the peace is engaged in the performance of his duties as such. The order may also provide that the special 313 conservator of the peace is a "law-enforcement officer" for the purposes of §§ 37.1-67.01 and 37.1-67.1. 314 Prior to granting an application for appointment, the circuit court shall order the local law-enforcement 315 316 agency to conduct a background investigation, in accordance with § 15.2-1705 (ii), of the prospective 317 appointee and file a report of such investigation with the court unless the prospective appointee is a 318 police officer as defined in § 9.1-101. The local law-enforcement agency may charge the prospective 319 appointee a reasonable fee not to exceed the lesser of the actual cost to the local law-enforcement 320 agency or \$300 for the time and costs expended in preparing the investigative report.

321 When the application is made by a corporation, the circuit court shall specify in the order of 322 appointment the geographic jurisdiction of the special conservator of the peace, and this jurisdiction may 323 include any or all counties and cities of the Commonwealth wherein the corporation does business. The 324 clerk of the appointing circuit court shall certify a copy of the order of appointment to the circuit court 325 of every jurisdiction specified in said order, and each special conservator of the peace so appointed on 326 application of a corporation shall present his credentials to the chief of police or sheriff of all such 327 jurisdictions.

328 Every person initially appointed on or after July 1, 1996, as a special conservator of the peace 329 pursuant to the provisions of this section, before entering upon the duties of such office, shall be 330 required by the court to enter into a bond with approved security before the clerk of the circuit court of the county or city wherein such duties are to be performed, in the penalty of such sum as may be fixed 331 332 by the court, conditioned upon the faithful performance of such duties. Such bond shall be conditioned 333 upon the faithful performance of such duties in any locality in which he is authorized to act pursuant to 334 the order of the court. No such bond shall be required, however, if such person so appointed has met 335 the minimum entry-level law-enforcement training requirements established by the Department of 336 Criminal Justice Services under § 9.1-102 within three years of the date of initial appointment or has been employed as a law-enforcement officer as defined by § 9.1-101 within the preceding three years. 337

If any such special conservator of the peace is the employee, agent or servant of another, his 338 339 appointment as special conservator of the peace shall not relieve his employer, principal or master, from 340 civil liability to another arising out of any wrongful action or conduct committed by such special 341 conservator of the peace while within the scope of his employment.

342 Effective July  $\vec{l}$ , 2002, no person employed by a local school board as a school security officer, as 343 defined in § 9.1-101, shall be eligible for appointment as a conservator for purposes of maintaining 344 safety in a public school in the Commonwealth.

345 B. The court may limit or prohibit the carrying of weapons by any special conservator of the peace 346 initially appointed on or after July 1, 1996, while the appointee is within the scope of his employment 347 as such. If the order of appointment does not prohibit the carrying of weapons, the court may require 348 that the appointee meet the minimum entry training requirements established by the Department of 349 Criminal Justice Service under § 9-170 for law-enforcement officers within twelve months of his 350 appointment. 351

§ 22.1-280.2:1. Employment of school safety personnel.

352 Local school boards may employ school security officers and school resource officers, as defined in 353 § 9.1-101 and for the purposes set forth therein.

354 2. That, with such funds as may be appropriated for such purpose, the training and employment standards required by § 9.1-184 shall be applicable to persons employed as school security officers 355 on and after September 15, 2003. 356