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SENATE BILL NO. 845

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Joint Conference Committee

on February 26, 1999)

(Patron Prior to Substitute—Senator Forbes)

A BILL to amend and reenact §§ 19.2-169.3, 19.2-174.1 and 37.1-134.21 of the Code of Virginia and to amend the Code of Virginia by adding in Chapter 2 of Title 37.1 an article numbered 1.1, consisting of sections numbered 37.1-70.1 through 37.1-70.19, relating to the civil commitment of sexually violent predators.

10 Be it enacted by the General Assembly of Virginia:

1. That §§ 19.2-169.3, 19.2-174.1 and 37.1-134.21 of the Code of Virginia are amended and 11 reenacted, and that the Code of Virginia is amended by adding in Chapter 2 of Title 37.1 an 12 article numbered 1.1, consisting of sections numbered 37.1-70.1 through 37.1-70.19, as follows: 13 14

§ 19.2-169.3. Disposition of the unrestorably incompetent defendant.

15 A. If, at any time after the defendant is ordered to undergo treatment pursuant to subsection A of 16 § 19.2-169.2, the director of the treating facility concludes that the defendant is likely to remain 17 incompetent for the foreseeable future, he shall send a report to the court so stating. The report shall also indicate whether, in the director's opinion, the defendant should be released, committed pursuant to 18 § 37.1-67.3, committed pursuant to § 37.1-70.9, or certified pursuant to § 37.1-65.1 in the event he is 19 20 found to be unrestorably incompetent. Upon receipt of the report, the court shall make a competency 21 determination according to the procedures specified in subsection E of § 19.2-169.1. If the court finds 22 that the defendant is incompetent and is likely to remain so for the foreseeable future, it shall order that he be (i) released, (ii) committed pursuant to § 37.1-67.3, (iii) reviewed for commitment pursuant to § 37.1-70.6, or (iii) (iv) certified pursuant to § 37.1-65.1. If the court finds the defendant incompetent 23 24 25 but restorable to competency in the foreseeable future, it may order treatment continued until six months have elapsed from the date of the defendant's initial admission under subsection A of § 19.2-169.2. 26

27 B. At the end of six months from the date of the defendant's initial admission under subsection A of 28 § 19.2-169.2 if the defendant remains incompetent in the opinion of the director, the director shall so 29 notify the court and make recommendations concerning disposition of the defendant as described above. 30 The court shall hold a hearing according to the procedures specified in subsection E of § 19.2-169.1 and, if it finds the defendant unrestorably incompetent, shall order one of the dispositions described above. If 31 32 the court finds the defendant incompetent but restorable to competency, it may order continued treatment 33 under subsection A of § 19.2-169.2 for additional six-month periods, provided a hearing pursuant to 34 subsection E of § 19.2-169.1 is held at the completion of each such period and the defendant continues 35 to be incompetent but restorable to competency in the foreseeable future.

36 C. If not dismissed without prejudice at an earlier time, charges against an unrestorable unrestorably 37 incompetent defendant shall be dismissed on the date upon which his sentence would have expired had 38 he been convicted and received the maximum sentence for the crime charged, or on the date five years 39 from the date of his arrest for such charges, whichever is sooner.

40 D. If the court orders an unrestorably incompetent defendant to be reviewed for commitment 41 pursuant to § 37.1-70.6, it shall order the attorney for the Commonwealth in the jurisdiction wherein the 42 defendant was charged and the Commissioner of the Department of Mental Health, Mental Retardation and Substance Abuse Services to provide the Attorney General with any information relevant to the 43 44 review, including, but not limited to: (i) a copy of the warrant or indictment, (ii) a copy of the defendant's criminal record, (iii) information about the alleged crime, (iv) a copy of the competency 45 report completed pursuant to § 19.2-169.1, and (v) a copy of the report prepared by the director of the 46 defendant's treating facility pursuant to this section. The court shall further order that the defendant be 47 held in the custody of the Department of Mental Health, Mental Retardation and Substance Abuse **48** 49 Services for secure confinement and treatment until the Attorney General's review and any subsequent 50 hearing or trial are completed. If the court receives notice that the Attorney General has declined to file 51 a petition for the commitment of an unrestorably incompetent defendant as a sexually violent predator 52 after conducting a review pursuant to § 37.1-70.6, the court shall order that the defendant be released, 53 committed pursuant to § 37.1-67.3, or certified pursuant to § 37.1-65.1. 54

§ 19.2-174.1. Information required prior to admission to a mental health facility.

Prior to any person being placed into the custody of the Commissioner for evaluation or treatment 55 pursuant to §§ 19.2-169.2, 19.2-169.3, 19.2-169.6, 19.2-176, 19.2-177.1, 19.2-182.2, and 19.2-182.3, and 56 Article 1.1 (37.1-70.1 et seq.) of Chapter 2 of Title 37.1, the court or special justice shall provide the 57 Commissioner with the following, if available: (i) the commitment order, (ii) the names and addresses 58 59 for the attorney for the Commonwealth, the attorney for the person and the judge holding jurisdiction

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60 over the person, (iii) a copy of the warrant or indictment, and (iv) a copy of the criminal incident information as defined in § 2.1-341 or a copy of the arrest report or a summary of the facts relating to 61 62 the crime. The party requesting the placement into the Commissioner's custody or, in the case of 63 admissions pursuant to §§ 19.2-169.3, 19.2-169.6, 19.2-176, and 19.2-177.1, and Article 1.1 (37.1-70.1 64 et seq.) of Chapter 2 of Title 37.1, the person having custody over the defendant shall gather the above 65 information for submission to the court at the hearing. If the information is not available at the hearing, 66 it shall be provided by the party requesting placement or the person having custody directly to the 67 Commissioner within ninety-six hours of the person being placed into the Commissioner's custody. 68

Article 1.1.

Civil Commitment of Sexually Violent Predators.

- 70 § 37.1-70.1. Definitions.
- The following words and phrases when used in this article shall have the following meanings, unless 71 72 the context clearly indicates otherwise:

"Commissioner" means the Commissioner of the Department of Mental Health, Mental Retardation 73 74 and Substance Abuse Services.

75 "Defendant" means any person charged with a sexually violent offense who is deemed an unrestorably incompetent defendant pursuant to § 19.2-169.3 and is referred to the Attorney General for 76 77 commitment review pursuant to § 37.1-70.6. 78

"Director" means the Director of the Department of Corrections.

79 "Mental abnormality" or "personality disorder" means a congenital or acquired condition that affects a person's emotional or volitional capacity and renders the person so likely to commit sexually violent 80 81 offenses that he constitutes a menace to the health and safety of others.

"Sexually violent offense" means an instant violation of §§ 18.2-61, 18.2-67.1, or 18.2-67.2 or 82 subdivision A 1 of § 18.2-67.3. 83

84 "Sexually violent predator" means any person who (i) has been convicted of a sexually violent 85 offense or has been charged with a sexually violent offense and is unrestorably incompetent to stand trial pursuant to § 19.2-169.3, and (ii) suffers from a mental abnormality or personality disorder. 86 87

§ 37.1-70.2. Rights of prisoners and defendants.

In hearings and trials held pursuant to this article, prisoners and defendants shall have the following 88 89 rights:

90 1. To receive adequate notice of the proceeding.

91 2. To be represented by counsel.

92 3. To remain silent or to testify.

93 4. To be present during the hearing or trial.

94 5. To present evidence and to cross-examine witnesses.

95 6. To view and copy all petitions and reports in the court file.

96 § 37.1-70.3. Commitment Review Committee; membership.

97 A. The Director of the Department of Corrections shall establish a Commitment Review Committee (CRC) to screen, evaluate, and make recommendations regarding prisoners in the custody of the 98 99 Department of Corrections for the purposes of this article. The CRC shall be under the supervision of 100 the Department of Corrections.

B. The CRC shall consist of seven members to be appointed as follows: (i) three full-time employees 101 102 of the Department of Corrections, appointed by the Director of the Department of Corrections; (ii) three 103 full-time employees of the Department of Mental Health, Mental Retardation and Substance Abuse Services, appointed by the Commissioner, at least one of whom shall be a psychiatrist or psychologist 104 licensed to practice in the Commonwealth of Virginia who is skilled in the diagnosis of mental 105 abnormalities and personality disorders associated with violent sex offenders; and (iii) one assistant or 106 deputy attorney general, appointed by the Attorney General. Initial appointments by the Director and the 107 108 Commissioner shall be for terms as follows: one member each for two years, one member each for three 109 years, and one member each for four years. The initial appointment by the Attorney General shall be for a term of four years. Thereafter, all appointments to the CRC shall be for terms of four years, and 110 vacancies shall be filled for the unexpired terms. Five members shall constitute a quorum. 111

112 C. The CRC shall meet at least monthly and at other times as it deems appropriate. The CRC shall 113 elect a chairman from its membership to preside during meetings.

114 § 37.1-70.4. Treatment plans; database of prisoners convicted of sexually violent offenses; maintained by Department of Corrections; notice of pending release to CRC. 115

A. The Director shall establish and maintain a treatment program for prisoners convicted pursuant 116 to Article 7 (§ 18.2-61 et seq.) of Chapter 4 of Title 18.2 and committed to the custody of the 117 Department of Corrections. Such program shall include a clinical assessment of all such prisoners upon 118 119 receipt into the custody of the Department of Corrections and the development of appropriate treatment 120 plans if indicated. This program shall be operated under the direction of a licensed clinical psychiatrist or licensed clinical psychologist who is experienced in the diagnosis and treatment of mental 121

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122 abnormalities and disorders associated with criminal sexual offenders.

B. The Director of the Department of Corrections shall establish and maintain a database of prisoners in his custody who are incarcerated for sexually violent offenses. The database shall include the following information regarding each prisoner: (i) the prisoner's criminal record, (ii) the prisoner's sentences and scheduled date of release, and (iii) the appropriate locality for a commitment petition.

127 C. Each month, the Director shall review the database of prisoners incarcerated for sexually violent
128 offenses and identify all such prisoners who are scheduled for release from prison no earlier than ten
129 months, but no later than eight months from the date of such review. Upon the identification of such
130 prisoners, the Director shall forward their name, their scheduled date of release, and a copy of their file
131 to the CRC for assessment.

\$ 37.1-70.5. CRC assessment of prisoners eligible for commitment as sexually violent predators;
 mental health examination; recommendation to Attorney General.

A. Within forty-five days of receiving notice from the Director pursuant to § 37.1-70.4 regarding a prisoner who is incarcerated for a sexually violent offense, the CRC shall (i) complete its assessment of such prisoner for possible commitment pursuant to subsection B and (ii) forward its recommendation regarding the prisoner, in written form, to the Attorney General pursuant to subsection C.

138 B. CRC assessments of prisoners incarcerated for sexually violent offenses shall include a mental 139 health examination, including a personal interview, of the prisoner by a licensed psychiatrist or a 140 licensed clinical psychologist, designated by the Commissioner of the Department of Mental Health, 141 Mental Retardation and Substance Abuse Services, who is skilled in the diagnosis and treatment of 142 mental abnormalities and disorders associated with violent sex offenders, and who is not a member of 143 the CRC. The licensed psychiatrist or licensed clinical psychologist shall determine whether the prisoner 144 is a sexually violent predator as defined in § 37.1-70.1 and forward the results of this evaluation and 145 any supporting documents to the CRC for its review. The CRC assessment shall also include a review of 146 (i) the prisoner's institutional history and treatment record, if any; (ii) the prisoner's criminal 147 background; and (iii) any other factor which is relevant to the determination of whether such prisoner is 148 a sexually violent predator.

149 C. Following the examination and review of a prisoner conducted pursuant to subsection B, the CRC 150 shall recommend that such prisoner (i) be committed as a sexually violent predator pursuant to this 151 article; (ii) not be committed, but be placed in a conditional release program as a less restrictive 152 alternative; or (iii) not be committed because he does not meet the definition of a sexually violent 153 predator. To assist the Attorney General in his review, the Department of Corrections, the CRC, and the psychiatrist or psychologist who conducts the mental health examination pursuant to this section shall 154 155 provide the Attorney General with all evaluation reports, prisoner records, criminal records, medical 156 files, and any other documentation relevant to determining whether a prisoner is a sexually violent 157 predator.

D. Pursuant to clause (ii) of subsection C, the CRC shall recommend that a prisoner enter a conditional release program if it finds that (i) such prisoner does not need inpatient hospitalization, but needs outpatient treatment and monitoring to prevent his condition from deteriorating to a degree that he would need inpatient hospitalization; (ii) appropriate outpatient supervision and treatment are reasonably available; (iii) there is significant reason to believe that the prisoner, if conditionally released, would comply with the conditions specified; and (iv) conditional release will not present an undue risk to public safety.

\$ 37.1-70.6. Attorney General review of prisoners incarcerated for sexually violent offenses;
unrestorably incompetent defendants charged with sexually violent offenses; petition for commitment;
notice to Department of Corrections or referring court regarding disposition of review.

168 A. Upon receipt of a recommendation by the CRC regarding a prisoner incarcerated for a sexually 169 violent offense or upon receipt of a court order referring an unrestorably incompetent defendant for 170 review pursuant to § 19.2-169.3, the Attorney General shall have forty-five days to conduct a review of 171 such prisoner or defendant and (i) file a petition for the civil commitment of such prisoner or defendant 172 as a sexually violent predator and stating sufficient facts to support such allegation or (ii) notify the 173 Director and Commissioner in the case of a prisoner, or the referring court and the Commissioner in 174 the case of an unrestorably incompetent defendant, that he will not file a petition for commitment. 175 Petitions for commitment shall be filed in the circuit court wherein the prisoner was last convicted of a 176 sexually violent offense or wherein the defendant was deemed unrestorably incompetent and referred for 177 commitment review pursuant to § 19.2-169.3.

178 B. In determining whether to file a petition to civilly commit a prisoner under this article, the
179 Attorney General shall review (i) the CRC recommendation and its reasoning; (ii) the results of the
180 mental health examination conducted pursuant to § 37.1-70.5; (iii) the prisoner's institutional history
181 and treatment record, if any; (iv) the prisoner's criminal offense history; and (v) any other factor
182 relevant to the determination of whether the prisoner should be civilly committed. Although the Attorney

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183 General shall consider the CRC recommendation as part of the review, the CRC recommendation is not 184 binding upon the Attorney General.

185 C. In determining whether to file a petition to civilly commit a defendant under this article, the 186 Attorney General shall review (i) the defendant's warrant or indictment, (ii) the competency report 187 completed pursuant to § 19.2-169.1, (iii) the report and recommendations prepared by the director of 188 the defendant's treating facility pursuant to § 19.2-169.3, (iv) the defendant's criminal offense history, (v)189 information about the alleged crime, and (vi) any other factor relevant to the determination of whether 190 the defendant should be civilly committed.

191 § 37.1-70.7. Probable cause hearing.

192 A. Upon the filing of a petition alleging that a person is a sexually violent predator, the circuit court 193 shall schedule a hearing within thirty days to determine whether probable cause exists to believe that 194 the person named in the petition is a sexually violent predator. A copy of the petition shall be 195 personally served on the person named in the petition, his attorney, and his guardian or committee, if 196 applicable. In addition, a written explanation of the sexually violent predator involuntary commitment 197 process and the statutory protections associated with the process shall be given to the person at the time 198 the petition is served.

199 B. Prior to any hearing under this section, the judge shall ascertain if the person whose commitment 200 is sought is represented by counsel, and if he is not represented by counsel, the judge shall appoint an 201 attorney-at-law to represent him. However, if such person requests an opportunity to employ counsel, 202 the court shall give him a reasonable opportunity to employ counsel at his own expense.

203 C. At the probable cause hearing, the judge shall (i) verify the person's identity and (ii) determine 204 whether probable cause exists to believe that the person is a sexually violent predator. In the case of a prisoner in the custody of the Department of Corrections, if the judge finds that there is not probable 205 206 cause to believe that the person is a sexually violent predator, the judge shall dismiss the petition and the person shall remain in the custody of the Department of Corrections until his scheduled date of 207 208 release from prison. In the case of a defendant, if the judge finds that there is not probable cause to 209 believe the defendant is a sexually violent predator, the judge shall dismiss the petition and order that 210 the defendant be released, committed pursuant to § 37.1-67.3, or certified pursuant to § 37.1-65.1. If the 211 judge finds that probable cause exists to believe that the prisoner or defendant is a sexually violent 212 predator, the judge shall order that the prisoner remain in the secure custody of the Department of 213 Corrections or the defendant remain in the secure custody of the Department of Mental Health, Mental 214 Retardation and Substance Abuse Services until a trial is conducted to determine whether he should be 215 committed. 216

§ 37.1-70.8. Right to assistance of experts; compensation.

217 A. Any person who is the subject of a petition under this article shall have, prior to trial, the right to 218 employ experts at his own expense to perform examinations and testify on his behalf. However, if a 219 person has not employed an expert and requests expert assistance, the judge shall appoint such experts 220 as he deems necessary to perform examinations and participate in the trial on the person's behalf. Any 221 expert employed or appointed pursuant to this section shall have reasonable access to all relevant 222 medical and psychological records and reports pertaining to the person he has been employed or 223 appointed to represent.

224 B. Each psychiatrist, psychologist or other expert appointed by the court to render professional 225 service pursuant to this article who is not regularly employed by the Commonwealth of Virginia, except 226 by the University of Virginia School of Medicine and the Virginia Commonwealth University School of 227 Medicine, shall receive a reasonable fee for such service. The fee shall be determined in each instance 228 by the court that appointed the expert, in accordance with guidelines established by the Supreme Court 229 after consultation with the Department of Mental Health, Mental Retardation and Substance Abuse 230 Šervices. The fee shall not exceed \$5000; however, in addition, if any such expert is required to appear 231 as a witness in any hearing held pursuant to this article, he shall receive mileage and a fee of \$750 for 232 each day during which he is required to serve. An itemized account of expenses, duly sworn to, must be 233 presented to the court, and when allowed shall be certified to the Supreme Court for payment out of the 234 state treasury, and be charged against the appropriations made to pay criminal charges. Allowance for 235 the fee and for the per diem authorized shall also be made by order of the court, duly certified to the 236 Supreme Court for payment out of the appropriation to pay criminal charges. 237

§ 37.1-70.9. Trial; right to trial by jury; standard of proof.

238 A. Within forty-five days after the completion of the probable cause hearing held pursuant to 239 § 37.1-70.7, the court shall conduct a trial to determine whether the person who is the subject of the 240 petition is a sexually violent predator.

241 B. The Attorney General or the person who is the subject of the petition shall have the right to a 242 trial by jury. Seven persons from a panel of thirteen shall constitute a jury in such cases. If a jury 243 determines a person to be a violent sexual predator, a unanimous verdict shall be required. If no demand is made by either party for a trial by jury, the trial shall be before the court. 244

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245 C. The court or jury shall determine whether, beyond a reasonable doubt, the person who is the 246 subject of the petition is a sexually violent predator. If the court or jury is not satisfied beyond a 247 reasonable doubt that the person is a sexually violent predator, the court shall, in the case of a 248 prisoner, direct that he be returned to the custody of the Department of Corrections until his scheduled 249 date of release, or that the prisoner be unconditionally released if his scheduled date of release has 250 passed. In the case of a defendant, if the court or jury is not satisfied beyond a reasonable doubt that 251 the defendant is a sexually violent predator, the court shall order that the defendant be released, 252 committed pursuant to § 37.1-67.3, or certified pursuant to § 37.1-65.1.

253 If the court or jury finds the person to be a sexually violent predator, the court shall then determine 254 the nature of treatment the person is to receive. If the court finds, in its determination of treatment 255 needs, that alternatives to involuntary confinement and treatment have been investigated and deemed 256 unsuitable and there is no less restrictive alternative to institutional confinement and treatment, the 257 judge shall by written order and specific findings so certify and order that the person be committed to 258 the custody of the Department of Mental Health, Mental Retardation and Substance Abuse Services for 259 appropriate treatment and confinement in a secure facility designated by the Commissioner. Persons 260 committed pursuant to this article are subject to the provisions of §§ 19.2-174.1 and 37.1-134.21.

261 However, if the court finds, in determining the treatment needs of a person found to be a sexually 262 violent predator, that less restrictive alternatives to institutional confinement and treatment have been investigated and are deemed suitable, and if the judge finds specifically that the person meets the 263 264 criteria for conditional release set forth in § 37.1-70.13, the judge shall order outpatient treatment, day 265 treatment in a hospital, night treatment in a hospital, outpatient involuntary treatment with 266 anti-psychotic medication pursuant to § 37.1-134.21, or such other appropriate course of treatment as 267 may be necessary to meet the needs of the individual. The community services board which serves the 268 political subdivision in which the person resides shall recommend a specific course of treatment and 269 programs for provision of such treatment. The community services board shall monitor the person's 270 compliance with such treatment as may be ordered by the court under this section unless the person is 271 on parole or probation, in which case the parole or probation officer shall monitor the person's 272 compliance, and the person's failure to comply with involuntary outpatient treatment as ordered by the 273 court may be admitted into evidence in subsequent hearings held pursuant to the provisions of this 274 article. Upon failure of the person to adhere to the terms of the outpatient treatment, the judge may 275 revoke the same and, upon notice to the person undergoing outpatient treatment and after a hearing, 276 order the person committed as a sexually violent predator for treatment at a hospital.

277 In the event of a mistrial, the court shall direct that the prisoner remain in the secure custody of the 278 Department of Corrections or the defendant remain in the secure custody of the Department of Mental 279 Health, Mental Retardation and Substance Abuse Services until another trial is conducted. Any 280 subsequent trial following a mistrial shall be held within forty-five days of the previous trial. 281

§ 37.1-70.10. Placement of committed persons.

282 Any person committed pursuant to this article shall be placed in the custody of the Department of 283 Mental Health, Mental Retardation and Substance Abuse Services for control, care and treatment until 284 such time as the person's mental abnormality or personality disorder has so changed that the person 285 will not present an undue risk to public safety. Such control, care and treatment shall be provided at a 286 facility operated by the Department of Mental Health, Mental Retardation and Substance Abuse Services 287 and located inside the secure perimeter of a Department of Corrections' facility. At all times, persons 288 committed for control, care and treatment by the Department of Mental Health, Mental Retardation and 289 Substance Abuse Services pursuant to this article shall be kept in a secure facility and such persons 290 shall be segregated by sight and sound at all times from prisoners in the custody of the Director. The 291 Commissioner may make treatment and management decisions regarding committed persons in his 292 custody without obtaining prior approval of or review by the committing court.

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§ 37.1-70.11. Review of continuation of confinement hearing; procedure and reports; disposition.

294 A. The committing court shall conduct a hearing twelve months after the date of commitment to assess each committed person's need for inpatient hospitalization. A hearing for assessment shall be 295 296 conducted at yearly intervals for five years and at biennial intervals thereafter. The court shall schedule 297 the matter for hearing as soon as possible after it becomes due, giving the matter priority over all 298 pending matters before the court.

299 B. Prior to the hearing, the Commissioner shall provide to the court a report reevaluating the 300 committed person's condition and recommending treatment, to be prepared by a licensed psychiatrist or 301 a licensed clinical psychologist who shall be skilled in the diagnosis and treatment of mental abnormalities and personality disorders associated with violent sex offenders, and qualified by training 302 303 and experience to perform forensic evaluations. If the Commissioner's report recommends release or the committed person requests release, the committed person's condition and need for inpatient 304 305 hospitalization shall be evaluated by a second person with such credentials who is not currently treating

306 the committed person. Any professional person who conducts a second evaluation of a committed person 307 shall submit a report of his findings to the court and the Commissioner. A copy of any report submitted 308 pursuant to this subsection shall be sent to the Attorney General.

309 C. The burden of proof at the hearing shall be upon the Commonwealth to prove to the court beyond 310 a reasonable doubt that the committed person remains a sexually violent predator.

311 D. If the court finds, based upon the report and other evidence provided at the hearing, that the 312 committed person's condition has so changed that he is no longer a sexually violent predator, the court 313 shall (i) release the committed person from confinement if he does not need inpatient hospitalization and 314 does not meet the criteria for conditional release set forth in § 37.1-70.13, provided the court has 315 approved a discharge plan prepared jointly by the hospital staff and the appropriate community services 316 board, or (ii) place the committed person on conditional release if he meets the criteria for conditional release, and the court has approved a conditional release plan prepared jointly by the hospital staff and the appropriate community services board. However, if the court finds that the committed person 317 318 319 remains a sexually violent predator, it shall order that he remain in the custody of the Commissioner for 320 secure inpatient hospitalization and treatment. 321

§ 37.1-70.12. Petition for release; hearing; procedures.

322 A. The Commissioner may petition the committing court for conditional or unconditional release of 323 the committed person at any time he believes the committed person's condition has so changed that he is 324 no longer a sexually violent predator in need of treatment and secure confinement. The petition shall be accompanied by a report of clinical findings supporting the petition and by a conditional release or 325 discharge plan, as applicable, prepared jointly by the hospital and the appropriate community services 326 327 board. The committed person may petition the committing court for release only once in each year in which no annual judicial review is required pursuant to § 37.1-70.11. The party petitioning for release 328 329 shall transmit a copy of the petition to the Attorney General and to the Commissioner.

330 B. Upon the submission of a petition pursuant to this section, the committing court shall conduct the 331 proceedings according to the procedures set forth in § 37.1-70.11. 332

§ 37.1-70.13. Conditional release; criteria; conditions; reports.

333 At any time the court considers the committed person's need for inpatient hospitalization pursuant to 334 this article, it shall place the committed person on conditional release if it finds that (i) based on 335 consideration of the factors which the court must consider in its commitment decision, he does not need 336 inpatient hospitalization but needs outpatient treatment or monitoring to prevent his condition from 337 deteriorating to a degree that he would need inpatient hospitalization; (ii) appropriate outpatient 338 supervision and treatment are reasonably available; (iii) there is significant reason to believe that the 339 committed person, if conditionally released, would comply with the conditions specified; and (iv) 340 conditional release will not present an undue risk to public safety. The court shall subject a 341 conditionally released committed person to such orders and conditions it deems will best meet the 342 committed person's need for treatment and supervision and best serve the interests of justice and society.

343 The community services board serving the locality in which the committed person will reside upon 344 release, or if the person is on parole or probation, the person's parole or probation officer, shall 345 implement the court's conditional release orders and shall submit written reports to the court on the 346 committed person's progress and adjustment in the community no less frequently than every six months. 347 The community services board or, if the person is on parole or probation, the person's parole or 348 probation officer, shall send a copy of each written report submitted to the court and copies of all 349 correspondence with the court pursuant to this section, to the Attorney General and to the 350 Commissioner. 351

§ 37.1-70.14. Emergency custody of conditionally released person; revocation of conditional release.

352 A judicial officer may issue an emergency custody order, upon the sworn petition of any responsible 353 person, or upon his own motion, based upon probable cause to believe that a person on conditional 354 release within his judicial district has violated the conditions of his release and is no longer a proper 355 subject for conditional release. The emergency custody order shall require a law-enforcement officer 356 take the person into custody immediately and transport him to a convenient location specified in the 357 order where a person designated by the community services board who is skilled in the diagnosis and 358 treatment of mental abnormalities and personality disorders shall, as soon as practicable, evaluate him 359 for the purpose of determining the nature and degree of violation of the conditions of his release.

360 The person on conditional release shall remain in custody until a hearing is held in the circuit court 361 on the motion or petition to determine if he should be returned to the custody of the Commissioner. Such hearing shall be given priority on the court's docket. If upon hearing the evidence, the court finds 362 363 that the person on conditional release has violated the conditions of his release and that the violation of conditions was sufficient to render him no longer suitable for conditional release, the court shall revoke 364 his conditional release and order him returned to the custody of the Commissioner for inpatient 365 treatment. The person may petition the original committing court for re-release pursuant to the 366 conditions set forth in § 37.1-70.12 no sooner than six months from his return to custody. The party 367

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petitioning for re-release shall transmit a copy of the petition to the Attorney General and to the 368 369 Commissioner.

370 § 37.1-70.15. Modification or removal of conditions; notice; objections; review.

371 A. The committing court may modify conditions of release or remove conditions placed on release 372 pursuant to § 37.1-70.13, upon petition of the supervising community services board, the supervising 373 parole or probation officer, the Attorney General, or the person on conditional release, or upon its own 374 motion based on reports of the supervising community services board or the supervising parole or 375 probation officer. However, the person on conditional release may petition only annually commencing 376 six months after the conditional release order is issued. Upon petition, the court shall require the 377 supervising community services board, or, if the person is on parole or probation, the person's parole or 378 probation officer, to provide a report on the person's progress while on conditional release. The party 379 petitioning for release shall transmit a copy of the petition to the Attorney General and to the 380 Commissioner.

381 B. As it deems appropriate based on the community services board's or parole or probation officer's 382 report and any other evidence provided to it, the court may issue a proposed order for modification or 383 removal of conditions. The court shall provide notice of the order, and their right to object to it within 384 ten days of its issuance, to the person, the supervising community services board or parole or probation 385 officer, and the Attorney General. The proposed order shall become final if no objection is filed within 386 ten days of its issuance. If an objection is so filed, the court shall conduct a hearing at which the 387 person on conditional release, the Attorney General, and the supervising community services board or 388 the parole or probation officer, have an opportunity to present evidence challenging the proposed order. At the conclusion of the hearing, the court shall issue an order specifying conditions of release or 389 390 removing existing conditions of release.

391 § 37.1-70.16. Representation of Commonwealth and person subject to commitment; nature of 392 proceedings.

393 The Attorney General shall represent the Commonwealth in all proceedings held pursuant to this 394 article, except in emergency commitment hearings held pursuant to § 37.1-70.14. The Attorney General 395 shall receive prior written notice of all proceedings held under this article in which he is to represent 396 the Commonwealth.

397 The court shall appoint counsel for the person subject to commitment or conditional release pursuant 398 to subsection B of § 37.1-70.7 unless such person waives his right to counsel. The court shall consider 399 appointment of the person who represented the person in previous proceedings.

400 All proceedings held under this article shall be civil proceedings.

401 § 37.1-70.17. Authority of Commissioner; delegation to board; liability.

402 For the purposes of carrying out the duties of this article, the Commissioner may appoint an 403 advisory board composed of persons with demonstrated expertise in such matters. The Department of Mental Health, Mental Retardation and Substance Abuse Services shall assist the board in its **404** 405 administrative and technical duties. The membership of the board shall include (i) a citizen appointed by 406 the Commissioner, (ii) a psychiatrist or psychologist licensed to practice in the Commonwealth who is 407 skilled in the diagnosis of mental abnormalities and personality disorders associated with violent sex 408 offenders and who is a full-time employee of the Department of Corrections, to be appointed by its 409 director, (iii) a member of the Department of State Police, and (iv) such other members as deemed 410 appropriate by the Commissioner. Members of the board shall exercise their powers and duties without 411 compensation, except that members of the board who are not state employees shall be reimbursed by the 412 Department for their approved travel expenses to the meetings of this board at the approved state rate. 413 Members of the board shall be immune from personal liability while acting within the scope of their 414 duties except for intentional misconduct.

415 § 37.1-70.18. Escape of persons placed or committed; penalty.

416 Any person committed to the custody of the Commissioner pursuant to this article who escapes from 417 such custody shall be guilty of a Class 6 felony.

418 § 37.1-19. Persons on conditional release leaving Commonwealth; penalty.

419 Any person placed on conditional release pursuant to this article who leaves the Commonwealth 420 without permission from the court which conditionally released the person shall be guilty of a Class 6 421 felony. 422

§ 37.1-134.21. Judicial authorization of treatment and detention of certain persons.

423 A. An appropriate circuit court, or judge as defined in § 37.1-1, may authorize on behalf of an adult 424 person, in accordance with this section, a specific treatment or course of treatment for a mental or physical disorder, if it finds upon clear and convincing evidence that (i) the person is either incapable of 425 426 making an informed decision on his own behalf or is incapable of communicating such a decision due 427 to a physical or mental disorder, and (ii) the proposed treatment is in the best interest of the person.

428 B. For purposes of this section:

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429 "Disorder" includes any physical or mental disorder or impairment, whether caused by injury, 430 disease, genetics, or other cause.

431 "Incapable of making an informed decision" means unable to understand the nature, extent or 432 probable consequences of a proposed treatment, or unable to make a rational evaluation of the risks and 433 benefits of the proposed treatment as compared with the risks and benefits of alternatives to that 434 treatment. Persons with dysphasia or other communication disorders who are mentally competent and 435 able to communicate shall not be considered incapable of giving informed consent.

436 C. Any person may request authorization of a specific treatment, or course of treatment, for an adult 437 person by filing a petition in the circuit court, or with a judge as defined in § 37.1-1, of the county or 438 city in which the allegedly incapable person resides or is located, or in the county or city in which the proposed place of treatment is located. Upon filing such a petition, the petitioner or the court shall 439 440 deliver or send a certified copy of the petition to the person for whom treatment is sought and, if the 441 identity and whereabouts of the person's next of kin are known, to the next of kin.

442 D. As soon as reasonably possible after the filing of the petition, the court shall appoint an attorney 443 to represent the interests of the allegedly incapable person at the hearing. However, such appointment 444 shall not be required in the event that the person, or another interested person on behalf of the person, 445 elects to retain private counsel at his own expense to represent the interests of the person at the hearing. 446 If the allegedly incapable person is indigent, his counsel shall be paid by the Commonwealth as 447 provided in § 37.1-89 from funds appropriated to reimburse expenses incurred in the involuntary mental 448 commitment process. However, this provision shall not be construed to prohibit the direct payment of an 449 attorney's fee either by the patient, or by an interested person on his behalf, which fee shall be subject 450 to the review and approval of the court.

451 E. Following the appointment of an attorney pursuant to subsection D above, the court shall schedule an expedited hearing of the matter. The court shall notify the person who is the subject of the petition, 452 453 his next of kin, if known, the petitioner, and their respective counsel of the date and time for the 454 hearing. In scheduling such a hearing, the court shall take into account the type and severity of the 455 alleged physical or mental disorder, as well as the need to provide the person's attorney with sufficient 456 time to adequately prepare his client's case.

457 F. Notwithstanding the provisions of subsections C and E above regarding delivery or service of the 458 petition and notice of the hearing to the next of kin of any person for whom consent to observation, 459 testing or treatment is sought, if such person is a patient in any hospital at the time the petition is filed, the court, in its discretion, may dispense with the requirement of any notice to the next of kin. 460

461 G. Evidence presented at the hearing may be submitted by affidavit in the absence of objection by 462 the person who is the subject of the petition, the petitioner, either of their respective counsel, or by any other interested party. Prior to the hearing, the attorney shall investigate the risks and benefits of the 463 treatment decision for which authorization is sought and of alternatives to the proposed decision. The 464 465 attorney shall make a reasonable effort to inform the person of this information and to ascertain the 466 person's religious beliefs and basic values and the views and preferences of the person's next of kin.

H. Prior to authorizing treatment pursuant to this section, the court shall find:

1. That there is no legally authorized person available to give consent;

2. That the person who is the subject of the petition is incapable either of making an informed 469 470 decision regarding a specific treatment or course of treatment or is physically or mentally incapable of 471 communicating such a decision;

472 3. That the person who is the subject of the petition is unlikely to become capable of making an 473 informed decision or of communicating an informed decision within the time required for decision; and

474 4. That the proposed treatment or course of treatment is in the best interest of the patient. However, 475 the court shall not authorize a proposed treatment or course of treatment which is proven by a 476 preponderance of the evidence to be contrary to the person's religious beliefs or basic values unless such 477 treatment is necessary to prevent death or a serious irreversible condition. The court shall take into 478 consideration the right of the person to rely on nonmedical, remedial treatment in the practice of religion 479 in lieu of medical treatment. 480

I. The court may not authorize the following under this section:

1. Nontherapeutic sterilization, abortion, or psychosurgery.

482 2. Admission to a mental retardation facility or a psychiatric hospital, as defined in § 37.1-1. 483 However, the court may issue an order under this section authorizing a specific treatment or course of 484 treatment of a person whose admission to such facility has been or is simultaneously being authorized 485 under §§ 37.1-65, 37.1-65.1, 37.1-65.2, 37.1-65.3, or § 37.1-67.1, or of a person who is subject to an order of involuntary commitment previously or simultaneously issued under § 37.1-67.3 or Article 1.1 486 **487** (§ 37.1-70.1 et seq.) of Chapter 2 of Title 37.1.

3. Administration of antipsychotic medication for a period to exceed 180 days or electroconvulsive 488 489 therapy for a period to exceed sixty days pursuant to any petition filed under this section. The court 490 may authorize electroconvulsive therapy only if it is demonstrated by clear and convincing evidence,

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which shall include the testimony of a licensed psychiatrist, that all other reasonable forms of treatment
have been considered and that electroconvulsive therapy is the most effective treatment for the person.
Even if the court has authorized administration of antipsychotic medication or electroconvulsive therapy
hereunder, these treatments may be administered over the person's objection only if he is subject to an
order of involuntary commitment, including outpatient involuntary commitment, previously or
simultaneously issued under § 37.1-67.3 or Article 1.1 (§ 37.1-70.1 et seq.) of Chapter 2 of Title 37.1, or
the provisions of Chapter 11 (§ 19.2-167 et seq.) or Chapter 11.1 (§ 19.2-182.2 et seq.) of Title 19.2.

498 4. Restraint or transportation of the person, unless it finds upon clear and convincing evidence that 499 restraint or transportation is necessary to the provision of an authorized treatment for a physical disorder.

500 J. Any order authorizing treatment pursuant to subsection A shall describe the treatment or course of 501 treatment authorized and may authorize generally such related examinations, tests, or services as the 502 court may determine to be reasonably related to the treatment authorized. The order shall require the 503 treating physician to review and document the appropriateness of the continued admission of 504 antipsychotic medications not less frequently than every thirty days. Such order shall require the treating 505 physician or other service provider to report to the court and the person's attorney any change in the person's condition resulting in probable restoration or development of the person's capacity to make and 506 507 to communicate an informed decision prior to completion of the authorized treatment and related 508 services. The order may further require the treating physician or other service provider to report to the 509 court and the person's attorney any change in circumstances regarding the authorized treatment or related 510 services which may indicate that such authorization is no longer in the person's best interests. Upon 511 receipt of such report, or upon the petition of any interested party, the court may enter such order withdrawing or modifying its prior authorization as it deems appropriate. Any petition or order under 512 513 this section may be orally presented or entered, provided a written order shall be subsequently executed.

514 K. Any order hereunder of a judge, or of a judge or magistrate under subsection M, may be appealed
515 de novo within ten days to the circuit court for the jurisdiction where the order was entered, and any
516 such order of a circuit court hereunder, either originally or on appeal, may be appealed within ten days
517 to the Court of Appeals.

518 L. Any licensed health professional or licensed hospital providing treatment, testing or detention 519 pursuant to the court's or magistrate's authorization as provided in this section shall have no liability 520 arising out of a claim to the extent it is based on lack of consent to such treatment, testing or detention. 521 Any such professional or hospital providing, withholding or withdrawing treatment with the consent of 522 the person receiving or being offered treatment shall have no liability arising out of a claim to the extent 523 it is based on lack of capacity to consent if a court or a magistrate has denied a petition hereunder to 524 authorize such treatment, and such denial was based on an affirmative finding that the person was 525 capable of making and communicating an informed decision regarding the proposed provision, 526 withholding or withdrawal of treatment.

527 M. Upon the advice of a licensed physician who has attempted to obtain consent and upon a finding 528 of probable cause to believe that an adult person within the court's or a magistrate's jurisdiction is 529 incapable of making an informed decision regarding treatment of a physical or mental disorder, or is 530 incapable of communicating such a decision due to a physical or mental disorder, and that the medical 531 standard of care calls for testing, observation or treatment of the disorder within the next twenty-four 532 hours to prevent death, disability, or a serious irreversible condition, the court or, if the court is 533 unavailable, a magistrate may issue an order authorizing temporary detention of the person by a hospital 534 emergency room or other appropriate facility and authorizing such testing, observation or treatment. The 535 detention may not be for a period exceeding twenty-four hours unless extended by the court as part of 536 an order authorizing treatment under subsection A. If before completion of authorized testing, 537 observation or treatment, the physician determines that a person subject to an order under this subsection 538 has become capable of making and communicating an informed decision, the physician shall rely on the 539 person's decision on whether to consent to further observation, testing or treatment. If before issuance of 540 an order under this subsection or during its period of effectiveness, the physician learns of an objection 541 by a member of the person's immediate family to the testing, observation or treatment, he shall so notify 542 the court or magistrate, who shall consider the objection in determining whether to issue, modify or 543 terminate the order.

544 N. The provisions of § 37.1-89 relating to payment by the Commonwealth shall not apply to the cost 545 of detention, testing or treatment under this section.

O. Nothing in this section shall be deemed to affect the right to use, and the authority conferred by,
any other applicable statutory or regulatory procedure relating to consent, or to diminish any common
law authority of a physician or other treatment provider to provide, withhold or withdraw services to a
person unable to give or to communicate informed consent to those actions, with or without the consent
of the person's relative, including but not limited to common law or other authority to provide treatment
in an emergency situation; nor shall anything in this section be construed to affect the law defining the

- 552 conditions under which consent shall be obtained for medical treatment, or the nature of the consent required. 2. That the provisions of this act may result in a net increase in periods of imprisonment in state correctional facilities. Pursuant to § 30-19.1:4, the estimated amount of the necessary appropriation 553
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- 556 is \$ 0.
- 3. That the effective date of this act is January 1, 2001.
- 557 558 4. That the provisions of this act shall become effective only if reenacted by the 2000 General 559 Assembly.