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## SENATE BILL NO. 430

## FLOOR AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by Senators Martin, Houck and Woods

on January 21, 1999)

(Patron Prior to Substitute—Senator Houck)

*A BILL to amend and reenact §§ 2.1-20.1, 38.2-3412.1 and 38.2-4319 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 38.2-3412.1:01, relating to health insurance; state health care plan; mental health coverage.*

**Be it enacted by the General Assembly of Virginia:**

**1. That §§ 2.1-20.1, 38.2-3412.1 and 38.2-4319 of the Code of Virginia are amended and reenacted, and that the Code of Virginia is amended by adding a section numbered 38.2-3412.1:01 as follows:**

§ 2.1-20.1. Health and related insurance for state employees.

A. 1. The Governor shall establish a plan for providing health insurance coverage, including chiropractic treatment, hospitalization, medical, surgical and major medical coverage, for state employees and retired state employees with the Commonwealth paying the cost thereof to the extent of the coverage included in such plan. The Department of Personnel and Training shall administer this section. The plan chosen shall provide means whereby coverage for the families or dependents of state employees may be purchased. The Commonwealth may pay all or a portion of the cost thereof, and for such portion as the Commonwealth does not pay, the employee may purchase the coverage by paying the additional cost over the cost of coverage for an employee.

2. Such contribution shall be financed through appropriations provided by law.

B. The plan shall:

1. a. Include coverage for low-dose screening mammograms for determining the presence of occult breast cancer. Such coverage shall make available one screening mammogram to persons age thirty-five through thirty-nine, one such mammogram biennially to persons age forty through forty-nine, and one such mammogram annually to persons age fifty and over and may be limited to a benefit of fifty dollars per mammogram subject to such dollar limits, deductibles, and coinsurance factors as are no less favorable than for physical illness generally. The term "mammogram" shall mean an X-ray examination of the breast using equipment dedicated specifically for mammography, including but not limited to the X-ray tube, filter, compression device, screens, film, and cassettes, with an average radiation exposure of less than one rad mid-breast, two views of each breast.

b. In order to be considered a screening mammogram for which coverage shall be made available under this section:

(1) The mammogram must be (i) ordered by a health care practitioner acting within the scope of his licensure and, in the case of an enrollee of a health maintenance organization, by the health maintenance organization physician, (ii) performed by a registered technologist, (iii) interpreted by a qualified radiologist, and (iv) performed under the direction of a person licensed to practice medicine and surgery and certified by the American Board of Radiology or an equivalent examining body. A copy of the mammogram report must be sent or delivered to the health care practitioner who ordered it;

(2) The equipment used to perform the mammogram shall meet the standards set forth by the Virginia Department of Health in its radiation protection regulations; and

(3) The mammography film shall be retained by the radiologic facility performing the examination in accordance with the American College of Radiology guidelines or state law.

2. Include coverage for the treatment of breast cancer by dose-intensive chemotherapy with autologous bone marrow transplants or stem cell support when performed at a clinical program authorized to provide such therapies as a part of clinical trials sponsored by the National Cancer Institute. For persons previously covered under the plan, there shall be no denial of coverage due to the existence of a preexisting condition.

3. Include coverage for postpartum services providing inpatient care and a home visit or visits which shall be in accordance with the medical criteria, outlined in the most current version of or an official update to the "Guidelines for Perinatal Care" prepared by the American Academy of Pediatrics and the American College of Obstetricians and Gynecologists or the "Standards for Obstetric-Gynecologic Services" prepared by the American College of Obstetricians and Gynecologists. Such coverage shall be provided incorporating any changes in such Guidelines or Standards within six months of the publication of such Guidelines or Standards or any official amendment thereto.

4. Include an appeals process for resolution of written complaints concerning denials or partial denials of claims that shall provide reasonable procedures for resolution of such written complaints and shall be published and disseminated to all covered state employees. Such appeals process shall include a separate expedited emergency appeals procedure which shall provide resolution within one business day

60 of receipt of a complaint concerning situations requiring immediate medical care.

61 5. Include coverage for early intervention services. For purposes of this section, "early intervention  
62 services" means medically necessary speech and language therapy, occupational therapy, physical therapy  
63 and assistive technology services and devices for dependents from birth to age three who are certified by  
64 the Department of Mental Health, Mental Retardation, and Substance Abuse Services as eligible for  
65 services under Part H of the Individuals with Disabilities Education Act (20 U.S.C. § 1471 et seq.).  
66 Medically necessary early intervention services for the population certified by the Department of Mental  
67 Health, Mental Retardation, and Substance Abuse Services shall mean those services designed to help an  
68 individual attain or retain the capability to function age-appropriately within his environment, and shall  
69 include services which enhance functional ability without effecting a cure.

70 For persons previously covered under the plan, there shall be no denial of coverage due to the  
71 existence of a preexisting condition. The cost of early intervention services shall not be applied to any  
72 contractual provision limiting the total amount of coverage paid by the insurer to or on behalf of the  
73 insured during the insured's lifetime.

74 6. Include coverage for prescription drugs and devices approved by the United States Food and Drug  
75 Administration for use as contraceptives.

76 7. Not deny coverage for any drug approved by the United States Food and Drug Administration for  
77 use in the treatment of cancer on the basis that the drug has not been approved by the United States  
78 Food and Drug Administration for the treatment of the specific type of cancer for which the drug has  
79 been prescribed, if the drug has been recognized as safe and effective for treatment of that specific type  
80 of cancer in one of the standard reference compendia.

81 8. Not deny coverage for any drug prescribed to treat a covered indication so long as the drug has  
82 been approved by the United States Food and Drug Administration for at least one indication and the  
83 drug is recognized for treatment of the covered indication in one of the standard reference compendia or  
84 in substantially accepted peer-reviewed medical literature.

85 9. Include coverage for equipment, supplies and outpatient self-management training and education,  
86 including medical nutrition therapy, for the treatment of insulin-dependent diabetes, insulin-using  
87 diabetes, gestational diabetes and noninsulin-using diabetes if prescribed by a healthcare professional  
88 legally authorized to prescribe such items under law. To qualify for coverage under this subdivision,  
89 diabetes outpatient self-management training and education shall be provided by a certified, registered or  
90 licensed health care professional.

91 10. Include coverage for reconstructive breast surgery. For purposes of this section, "reconstructive  
92 breast surgery" means surgery performed on and after July 1, 1998, (i) coincident with a mastectomy  
93 performed for breast cancer or (ii) following a mastectomy performed for breast cancer to reestablish  
94 symmetry between the two breasts. For persons previously covered under the plan, there may be no  
95 denial of coverage due to preexisting conditions.

96 11. Include coverage for annual pap smears.

97 12. Include coverage providing a minimum stay in the hospital of not less than forty-eight hours for  
98 a patient following a radical or modified radical mastectomy and twenty-four hours of inpatient care  
99 following a total mastectomy or a partial mastectomy with lymph node dissection for treatment of breast  
100 cancer. Nothing in this subdivision shall be construed as requiring the provision of inpatient coverage  
101 where the attending physician in consultation with the patient determines that a shorter period of  
102 hospital stay is appropriate.

103 13. Include coverage (i) to persons age fifty and over and (ii) to persons age forty and over who are  
104 at high risk for prostate cancer, according to the most recent published guidelines of the American  
105 Cancer Society, for one PSA test in a twelve-month period and digital rectal examinations, all in  
106 accordance with American Cancer Society guidelines. For the purpose of this subdivision, "PSA testing"  
107 means the analysis of a blood sample to determine the level of prostate specific antigen.

108 14. a. Include coverage for biologically-based mental illness.

109 b. For purposes of this subdivision, a "biologically-based mental illness" is any mental or nervous  
110 condition caused by a biological disorder of the brain that results in a clinically significant or  
111 psychological syndrome or a pattern substantially limiting the person's functioning, including, but not  
112 limited to, attention deficit hyperactivity disorder, bipolar disorder, dissociative disorder, major  
113 depressive disorder, obsessive-compulsive disorder, panic disorder, pervasive development disorder or  
114 autism, post-traumatic stress disorder, psychotic disorder, serious emotional behavioral disorders in  
115 children and substance abuse disorders.

116 c. Coverage for biologically-based mental illnesses shall neither be different nor separate from  
117 coverage for any other illness, condition or disorder for purposes of determining deductibles, benefit  
118 year or lifetime durational limits, benefit year or lifetime dollar limits, lifetime episodes or treatment  
119 limits, copayment and coinsurance factors, and benefit year maximum for deductibles and copayment  
120 and coinsurance factors.

121 d. Nothing shall preclude the undertaking of usual and customary procedures to determine the

appropriateness of, and medical necessity for, treatment of biologically-based mental illnesses under this option, provided that all such appropriateness and medical necessity determinations are made in the same manner as those determinations made for the treatment of any other illness, condition or disorder covered by such policy or contract.

c. In no case, however, shall coverage for mental disorders provided pursuant to this section be diminished or reduced below the coverage in effect for such disorders on January 1, 1999.

C. Claims incurred during a fiscal year but not reported during that fiscal year shall be paid from such funds as shall be appropriated by law. Appropriations, premiums and other payments shall be deposited in the employee health insurance fund, from which payments for claims, premiums, cost containment programs and administrative expenses shall be withdrawn from time to time. The funds of the health insurance fund shall be deemed separate and independent trust funds, shall be segregated from all other funds of the Commonwealth, and shall be invested and administered solely in the interests of the employees and beneficiaries thereof. Neither the General Assembly nor any public officer, employee, or agency shall use or authorize the use of such trust funds for any purpose other than as provided in law for benefits, refunds, and administrative expenses, including but not limited to legislative oversight of the health insurance fund.

D. For the purposes of this section:

"Peer-reviewed medical literature" means a scientific study published only after having been critically reviewed for scientific accuracy, validity, and reliability by unbiased independent experts in a journal that has been determined by the International Committee of Medical Journal Editors to have met the Uniform Requirements for Manuscripts submitted to biomedical journals. Peer-reviewed medical literature does not include publications or supplements to publications that are sponsored to a significant extent by a pharmaceutical manufacturing company or health carrier.

"Standard reference compendia" means the American Medical Association Drug Evaluations, the American Hospital Formulary Service Drug Information, or the United States Pharmacopoeia Dispensing Information.

"State employee" means state employee as defined in § 51.1-124.3, employee as defined in § 51.1-201, the Governor, Lieutenant Governor and Attorney General, judge as defined in § 51.1-301 and judges, clerks and deputy clerks of regional juvenile and domestic relations, county juvenile and domestic relations, and district courts of the Commonwealth, interns and residents employed by the School of Medicine and Hospital of the University of Virginia, and interns, residents, and employees of the Medical College of Virginia Hospitals Authority as provided in § 23-50.16:24.

E. Provisions shall be made for retired employees to obtain coverage under the above plan. The Commonwealth may, but shall not be obligated to, pay all or any portion of the cost thereof.

F. Any self-insured group health insurance plan established by the Department of Personnel and Training which utilizes a network of preferred providers shall not exclude any physician solely on the basis of a reprimand or censure from the Board of Medicine, so long as the physician otherwise meets the plan criteria established by the Department.

§ 38.2-3412.1. Coverage for mental health and substance abuse services.

A. As used in this section:

"Adult" means any person who is nineteen years of age or older.

"Alcohol or drug rehabilitation facility" means a facility in which a state-approved program for the treatment of alcoholism or drug addiction is provided. The facility shall be either (i) licensed by the State Board of Health pursuant to Chapter 5 (§ 32.1-123 et seq.) of Title 32.1 or by the State Mental Health, Mental Retardation and Substance Abuse Services Board pursuant to Chapter 8 (§ 37.1-179 et seq.) of Title 37.1 or (ii) a state agency or institution.

"Child or adolescent" means any person under the age of nineteen years.

"Inpatient treatment" means mental health or substance abuse services delivered on a twenty-four-hour per day basis in a hospital, alcohol or drug rehabilitation facility, an intermediate care facility or an inpatient unit of a mental health treatment center.

"Intermediate care facility" means a licensed, residential public or private facility that is not a hospital and that is operated primarily for the purpose of providing a continuous, structured twenty-four-hour per day, state-approved program of inpatient substance abuse services.

"Medication management visit" means a visit no more than twenty minutes in length with a licensed physician or other licensed health care provider with prescriptive authority for the sole purpose of monitoring and adjusting medications prescribed for mental health or substance abuse treatment.

"Mental health services" means treatment for mental, emotional or nervous disorders.

"Mental health treatment center" means a treatment facility organized to provide care and treatment for mental illness through multiple modalities or techniques pursuant to a written plan approved and monitored by a physician, clinical psychologist, or a psychologist licensed to practice in this Commonwealth. The facility shall be (i) licensed by the Commonwealth, (ii) funded or eligible for

183 funding under federal or state law, or (iii) affiliated with a hospital under a contractual agreement with  
184 an established system for patient referral.

185 "Outpatient treatment" means mental health or substance abuse treatment services rendered to a  
186 person as an individual or part of a group while not confined as an inpatient. Such treatment shall not  
187 include services delivered through a partial hospitalization or intensive outpatient program as defined  
188 herein.

189 "Partial hospitalization" means a licensed or approved day or evening treatment program that includes  
190 the major diagnostic, medical, psychiatric and psychosocial rehabilitation treatment modalities designed  
191 for patients with mental, emotional, or nervous disorders, and alcohol or other drug dependence who  
192 require coordinated, intensive, comprehensive and multi-disciplinary treatment. Such a program shall  
193 provide treatment over a period of six or more continuous hours per day to individuals or groups of  
194 individuals who are not admitted as inpatients. Such term shall also include intensive outpatient  
195 programs for the treatment of alcohol or other drug dependence which provide treatment over a period  
196 of three or more continuous hours per day to individuals or groups of individuals who are not admitted  
197 as inpatients.

198 "Substance abuse services" means treatment for alcohol or other drug dependence.

199 "Treatment" means services including diagnostic evaluation, medical, psychiatric and psychological  
200 care, and psychotherapy for mental, emotional or nervous disorders or alcohol or other drug dependence  
201 rendered by a hospital, alcohol or drug rehabilitation facility, intermediate care facility, mental health  
202 treatment center, a physician, psychologist, clinical psychologist, licensed clinical social worker, licensed  
203 professional counselor, licensed substance abuse treatment practitioner, marriage and family therapist or  
204 clinical nurse specialist who renders mental health services. Treatment for physiological or psychological  
205 dependence on alcohol or other drugs shall also include the services of counseling and rehabilitation as  
206 well as services rendered by a state certified alcoholism, drug, or substance abuse counselor employed  
207 by a facility or program licensed to provide such treatment.

208 B. Each individual and group accident and sickness insurance policy or individual and group  
209 subscription contract providing coverage on an expense-incurred basis for a family member of the  
210 insured or the subscriber shall provide coverage for inpatient and partial hospitalization mental health  
211 and substance abuse services as follows:

212 1. Treatment for an adult as an inpatient at a hospital, inpatient unit of a mental health treatment  
213 center, alcohol or drug rehabilitation facility or intermediate care facility for a minimum period of  
214 twenty days per policy or contract year.

215 2. Treatment for a child or adolescent as an inpatient at a hospital, inpatient unit of a mental health  
216 treatment center, alcohol or drug rehabilitation facility or intermediate care facility for a minimum period  
217 of twenty-five days per policy or contract year.

218 3. Up to ten days of the inpatient benefit set forth in subdivisions 1 and 2 of this subsection may be  
219 converted when medically necessary at the option of the person or the parent, as defined in § 16.1-336,  
220 of a child or adolescent receiving such treatment to a partial hospitalization benefit applying a formula  
221 which shall be no less favorable than an exchange of 1.5 days of partial hospitalization coverage for  
222 each inpatient day of coverage. An insurance policy or subscription contract described herein which  
223 provides inpatient benefits in excess of twenty days per policy or contract year for adults or twenty-five  
224 days per policy or contract year for a child or adolescent may provide for the conversion of such excess  
225 days on the terms set forth in this subdivision.

226 4. The limits of the benefits set forth in this subsection shall not be more restrictive than for any  
227 other illness, except that the benefits may be limited as set out in this subsection.

228 5. This subsection shall not apply to short-term travel, accident only, limited or specified disease  
229 policies or contracts, nor to policies or contracts designed for issuance to persons eligible for coverage  
230 under Title XVIII of the Social Security Act, known as Medicare, or any other similar coverage under  
231 state or federal governmental plans.

232 C. Each individual and group accident and sickness insurance policy or individual and group  
233 subscription contract providing coverage on an expense-incurred basis for a family member of the  
234 insured or the subscriber shall also provide coverage for outpatient mental health and substance abuse  
235 services as follows:

236 1. A minimum of twenty visits for outpatient treatment of an adult, child or adolescent shall be  
237 provided in each policy or contract year.

238 2. The limits of the benefits set forth in this subsection shall be no more restrictive than the limits of  
239 benefits applicable to physical illness; however, the coinsurance factor applicable to any outpatient visit  
240 beyond the first five of such visits covered in any policy or contract year shall be at least fifty percent.

241 3. For the purpose of this section, medication management visits shall be covered in the same  
242 manner as a medication management visit for the treatment of physical illness and shall not be counted  
243 as an outpatient treatment visit in the calculation of the benefit set forth herein.

244 4. For the purpose of this subsection, if all covered expenses for a visit for outpatient mental health

or substance abuse treatment apply toward any deductible required by a policy or contract, such visit shall not count toward the outpatient visit benefit maximum set forth in the policy or contract.

5. This subsection shall not apply to short-term travel, accident only, or limited or specified disease policies or contracts, nor to policies or contracts designed for issuance to persons eligible for coverage under Title XVIII of the Social Security Act, known as Medicare, or any other similar coverage under state or federal governmental plans.

*D. The provisions of this section shall not be applicable to "biologically-based mental illnesses," as defined in § 38.2-3412.1:01, unless coverage for any such mental illness is not otherwise available pursuant to the provisions § 38.2-3412.1:01.*

*Ð E. The requirements of this section shall apply to all insurance policies and subscription contracts delivered, issued for delivery, reissued, or extended, or at any time when any term of the policy or contract is changed or any premium adjustment made.*

*§ 38.2-3412.1:01. Coverage for biologically-based mental illness.*

*A. Notwithstanding the provisions of § 38.2-3419, each insurer proposing to issue individual or group accident and sickness insurance policies providing hospital, medical and surgical, or major medical coverage on an expense-incurred basis; each corporation providing individual or group accident and sickness subscription contracts; and each health maintenance organization providing a health care plan for health care services shall provide coverage for biologically-based mental illnesses.*

*B. Benefits for biologically-based mental illnesses may be different from benefits for other illnesses, conditions or disorders if such benefits meet the medical criteria necessary to achieve the same outcomes as are achieved by the benefits for any other illness, condition or disorder that is covered by such policy or contract.*

*C. Coverage for biologically-based mental illnesses shall neither be different nor separate from coverage for any other illness, condition or disorder for purposes of determining deductibles, benefit year or lifetime durational limits, benefit year or lifetime dollar limits, lifetime episodes or treatment limits, copayment and coinsurance factors, and benefit year maximum for deductibles and copayment and coinsurance factors.*

*D. Nothing shall preclude the undertaking of usual and customary procedures to determine the appropriateness of, and medical necessity for, treatment of biologically-based mental illnesses under this option, provided that all such appropriateness and medical necessity determinations are made in the same manner as those determinations made for the treatment of any other illness, condition or disorder covered by such policy or contract.*

*E. For purposes of this section, a "biologically-based mental illness" is any mental or nervous condition caused by a biological disorder of the brain that results in a clinically significant or psychological syndrome or a pattern substantially limiting the person's functioning, including, but not limited to, attention deficit hyperactivity disorder, bipolar disorder, dissociative disorder, major depressive disorder, obsessive-compulsive disorder, panic disorder, pervasive development disorder or autism, post-traumatic stress disorder, psychotic disorder, serious emotional behavioral disorders in children and substance abuse disorders.*

*F. The provisions of this section shall not apply to (i) short-term travel, accident only, limited or specified disease policies, (ii) short-term nonrenewable policies of not more than six months' duration, or (iii) policies or contracts designed for issuance to persons eligible for coverage under Title XVIII of the Social Security Act, known as Medicare, or any other similar coverage under state or federal governmental plans.*

*§ 38.2-4319. Statutory construction and relationship to other laws.*

*A. No provisions of this title except this chapter and, insofar as they are not inconsistent with this chapter, §§ 38.2-100, 38.2-200, 38.2-203, 38.2-210 through 38.2-213, 38.2-218 through 38.2-225, 38.2-229, 38.2-232, 38.2-305, 38.2-316, 38.2-322, 38.2-400, 38.2-402 through 38.2-413, 38.2-500 through 38.2-515, 38.2-600 through 38.2-620, Chapter 9 (§ 38.2-900 et seq.) of this title, 38.2-1057, 38.2-1306.2 through 38.2-1309, Articles 4 (§ 38.2-1317 et seq.) and 5 (§ 38.2-1322 et seq.) of Chapter 13, Articles 1 (§ 38.2-1400 et seq.) and 2 (§ 38.2-1412 et seq.) of Chapter 14, §§ 38.2-1800 through 38.2-1836, 38.2-3401, 38.2-3405, 38.2-3405.1, 38.2-3407.2 through 38.2-3407.6, 38.2-3407.9, 38.2-3407.10, 38.2-3407.11, 38.2-3407.12, § 38.2-3412.1:01, 38.2-3411.2, 38.2-3414.1, 38.2-3418.1 through 38.2-3418.7, 38.2-3419.1, 38.2-3430.1 through 38.2-3437, 38.2-3500, 38.2-3514.1, 38.2-3514.2, 38.2-3522.1 through 38.2-3523.4, 38.2-3525, 38.2-3542, 38.2-3543.2, Chapter 53 (§ 38.2-5300 et seq.) and Chapter 58 (§ 38.2-5800 et seq.) of this title shall be applicable to any health maintenance organization granted a license under this chapter. This chapter shall not apply to an insurer or health services plan licensed and regulated in conformance with the insurance laws or Chapter 42 (§ 38.2-4200 et seq.) of this title except with respect to the activities of its health maintenance organization.*

*B. Solicitation of enrollees by a licensed health maintenance organization or by its representatives shall not be construed to violate any provisions of law relating to solicitation or advertising by health*

306 professionals.

307 C. A licensed health maintenance organization shall not be deemed to be engaged in the unlawful  
308 practice of medicine. All health care providers associated with a health maintenance organization shall  
309 be subject to all provisions of law.

310 D. Notwithstanding the definition of an eligible employee as set forth in § 38.2-3431, a health  
311 maintenance organization providing health care plans pursuant to § 38.2-3431 shall not be required to  
312 offer coverage to or accept applications from an employee who does not reside within the health  
313 maintenance organization's service area.

314 2. That the provisions of this act amending and reenacting § 2.1-20.1 of the Code of Virginia shall  
315 become effective on July 1, 2000.

316 3. That the provisions of this act amending and reenacting §§ 38.2-3412.1 and 38.2-4319 of the  
317 Code of Virginia, and amending the Code of Virginia by adding a section numbered  
318 38.2-3412.1:01 shall become effective on January 1, 2000.

319 4. That the Department of Personnel and Training shall collect such data and perform such  
320 analyses as are necessary to determine the effects, if any, on claims experience and costs of the  
321 coverage required by the amendments to § 2.1-20.1 of this act. The Department shall submit its  
322 findings in writing to the General Government Subcommittees of the House Appropriations and  
323 Senate Finance Committees not later than December 1, 2001; December 1, 2002; and December 1,  
324 2003, and to the Governor and the General Assembly.

325 5. That the Special Advisory Commission on Mandated Health Insurance Benefits, pursuant to its  
326 authority under Chapter 34 (§ 9-297 et seq.) of Title 9 of the Code of Virginia, shall collect such  
327 data, perform such studies, and convene such public hearings as are necessary to determine the  
328 effects, if any, of the coverage required under §§ 38.2-3412.1:01, 38.2-3412.1 and 38.2-4319  
329 pursuant to this act on claims experience for and costs of policies, contracts or plans, and shall  
330 submit a written report of its findings regarding the same to the Governor and the General  
331 Assembly not later than December 1, 2001; December 1, 2002; and December 1, 2003.

332 6. That the provisions of this act shall expire on July 1, 2004.