## **1999 SESSION**

INTRODUCED

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1	SENATE BILL NO. 1142
2 3	Offered January 21, 1999
	A BILL to amend the Code of Virginia by adding in Title 2.1 a chapter numbered 32.3, consisting of
4 5	sections numbered 2.1-548.53 through 2.1-548.68, and to repeal §§ 2.1-548.29:01, 2.1-548.29:02, and 2.1-548.29:03, relating to the creation of the Virginia Tourism Authority Act.
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7	Patrons-Norment, Bolling, Gartlan, Hanger, Hawkins, Miller, K.G., Saslaw, Stolle, Stosch, Ticer,
8	Wampler, Watkins and Williams; Delegates: Abbitt, Albo, Baker, Black, Bryant, Byron, Cantor,
9 10	Davies, Davis, Devolites, Diamonstein, Drake, Griffith, Johnson, Jones, S.C., Katzen, McDonnell, Morgan, Nixon, Phillips, Purkey, Reid, Rust, Ware and Wilkins
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12	Referred to Committee on General Laws
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14 15	Be it enacted by the General Assembly of Virginia:
15 16	1. That the Code of Virginia is amended by adding in Title 2.1 a chapter numbered 32.3, consisting of sections numbered 2.1-548.53 through 2.1-548.68, as follows:
17	CHAPTER 32.3.
18	VIRGINIA TOURISM AUTHORITY ACT.
19 20	§ 2.1-248.53. Short title.
20 21	This chapter shall be known and may be cited as the Virginia Tourism Authority Act. § 2.1-248.54. Legislative findings and purposes.
$\overline{22}$	The General Assembly finds and hereby declares that:
23	1. There exists in all geographical regions of the Commonwealth a rich plethora of tourist
24	attractions, including cultural, historical, commercial, educational, and recreational activities, locations,
25 26	and sources of entertainment; 2. Such tourist attractions are of potential interest to millions of people who reside both in and
20 27	outside the Commonwealth;
28	3. Promotion of tourism in the Commonwealth is necessary to increase the prosperity of the people
29	of the Commonwealth;
30 31	4. A state tourism development authority is therefore necessary to stimulate the tourism segment of the economy by promoting, advertising, and marketing the Commonwealth's many tourist attractions and
31 32	by coordinating other private and public efforts to do the same; and
33	5. The film industry is a legitimate and important part of economic development in the
34	Commonwealth.
35	The General Assembly determines that the creation of an authority for this purpose is in the public
36 37	interest, serves a public purpose and will promote the health, safety, welfare, convenience or prosperity of the people of the Commonwealth.
38	§ 2.1-248.55. Definitions.
39	As used in this chapter, unless the context requires a different meaning:
40	"Authority" means the Virginia Tourism Authority created by this chapter.
41 42	"Board" or "Board of Directors" means the Board of Directors of the Authority. "Member" means a person currently serving a term on the Board of Directors.
43	§ 2.1-248.56. Creation of Authority.
44	The Virginia Tourism Authority is created, with the duties and powers set forth in this chapter, as a
45	public body corporate and as a political subdivision of the Commonwealth. The Authority is hereby
46 47	constituted a public instrumentality exercising public and essential governmental functions, and the
<b>4</b> 8	exercise by the Authority of the duties and powers conferred by this chapter shall be deemed and held to be the performance of an essential governmental function of the Commonwealth. The exercise of the
49	powers granted by this chapter shall be in all respects for the benefit of the inhabitants of the
50	Commonwealth and the increase of their commerce and prosperity. The Authority is authorized to do
51 52	business as the "Virginia Tourism Corporation," and any references in the Code or in any regulations
52 53	promulgated thereunder that refer to the Virginia Tourism Corporation shall, whenever necessary, be deemed to refer to the Authority.
55 54	§ 2.1-248.57. Board of Directors.
55	A. All powers, rights and duties conferred by this chapter or other provisions of law upon the
56	Authority shall be exercised by a board of directors consisting of the Secretary of Commerce and Trade,
57 58	the Secretary of Finance, and eleven members appointed by the Governor, subject to confirmation by the General Assembly. The members of the Board appointed by the Governor shall serve terms of four years
59	each, except that the original terms of four members appointed by the Governor shall end on June 30,

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60 2000, the original term of four members appointed by the Governor shall end on June 30, 2001, and the terms of three members appointed by the Governor shall end on June 30, 2002, all as designated by the 61 62 Governor. Any appointment to fill a vacancy on the Board shall be made for the unexpired term of the 63 member whose death, resignation or removal created the vacancy. All members of the Board shall be 64 residents of the Commonwealth. Members may be appointed to successive terms on the Board of 65 Directors. The Governor shall make appointments in such a manner as to ensure the widest possible 66 geographical representation of all parts of the Commonwealth. Each member of the Board shall be 67 reimbursed for his or her reasonable expenses incurred in attendance at meetings or when otherwise engaged in the business of the Authority and shall be compensated at the rate provided in § 2.1-20.3 for 68 69 each day or portion thereof in which the member is engaged in the business of the Authority.

B. The Governor shall designate one member of the Board as chairman, who shall be the chief 70 executive officer of the Authority. The Board may elect one member as vice-chairman, who shall 71 72 exercise the powers of chairman in the absence of the chairman or as directed by the chairman. The 73 Secretary of Commerce and Trade and the Secretary of Finance shall not be eligible to serve as 74 chairman or vice-chairman.

75 C. Meetings of the Board shall be held at the call of the chairman or of any four members. Five 76 members of the Board shall constitute a quorum for the transaction of the business of the Authority. An 77 act of the majority of the members of the Board present at any regular or special meeting at which a 78 quorum is present shall be an act of the Board of Directors. No vacancy on the Board shall impair the 79 right of the majority of a quorum of the members of the Board to exercise all the rights and perform all 80 the duties of the Authority.

81 D. Notwithstanding the provisions of any other law, no officer or employee of the Commonwealth 82 shall be deemed to have forfeited or shall have forfeited his or her office or employment by reason of 83 acceptance of membership on the Board or by providing service to the Authority. 84

§ 2.1-248.58. Appointment and duties of Executive Director.

85 The Governor shall appoint an Executive Director of the Authority, who shall report to, but not be a member of, the Board of Directors. The Governor shall set the salary and other compensation of the 86 87 Executive Director, and shall approve any changes in the Executive Director's salary or compensation. 88 The Executive Director shall serve as the ex officio secretary of the Board and shall administer, manage 89 and direct the affairs and activities of the Authority in accordance with the policies and under the 90 control and direction of the Board of Directors. He shall attend meetings of the Board of Directors, 91 shall keep a record of the proceedings of the Board and shall maintain and be custodian of all books, 92 documents and papers of the Authority, the minute book of the Authority and its official seal. He may 93 cause copies to be made of all minutes and other records and documents of the Authority and may give certificates under seal of the Authority to the effect that the copies are true copies, and all persons 94 dealing with the Authority may rely upon the certificates. He shall also perform other duties as 95 96 instructed by the Board in carrying out the purposes of this chapter. The Executive Director shall 97 employ or retain such agents or employees subordinate to him as may be necessary to fulfill the duties 98 of the Authority conferred upon the Executive Director, subject to the Board's approval. Employees of 99 the Authority, including the Executive Director, shall be eligible for membership in the Virginia 100 Retirement System and participation in all of the health and related insurance and other benefits, 101 including premium conversion and flexible benefits, available to state employees as provided by law. 102

§ 2.1-248.59. Powers of Authority.

103 The Authority is granted all powers necessary or appropriate to carry out and to effectuate its 104 purposes, including the following:

105 1. Have perpetual succession as a public body corporate and as a political subdivision of the 106 *Commonwealth:* 

107 2. Adopt, amend and repeal bylaws, rules and regulations, not inconsistent with this chapter for the 108 administration and regulation of its affairs, to carry into effect the powers and purposes of the Authority 109 and the conduct of its business; 110

3. Sue and be sued in its own name;

4. Have an official seal and alter it at will although the failure to affix this seal shall not affect the 111 112 validity of any instrument executed on behalf of the Authority: 113

5. Maintain an office at any place within the Commonwealth which it designates;

114 6. Make and execute contracts and all other instruments and agreements necessary or convenient for the performance of its duties and the exercise of its powers and functions under this chapter; 115

116 7. Acquire real or personal property, or any interest therein, by purchase, exchange, gift, assignment, transfer, foreclosure, lease or otherwise, including rights or easements, and hold, manage, operate or 117 118 *improve such property;* 

119 8. Sell, convey, mortgage, pledge, lease, exchange, transfer and otherwise dispose of all or any part 120 of its properties and assets:

121 9. Employ officers, employees, agents, advisers and consultants, including without limitation, 122 financial advisers and other technical advisers and public accountants and, the provisions of any other 123 law to the contrary notwithstanding, to determine their duties and compensation without the approval of 124 any other agency or instrumentality:

125 10. Procure insurance, in amounts and from insurers of its choice, or provide self-insurance, against 126 any loss, cost, or expense in connection with its property, assets or activities, including insurance or 127 self-insurance against liability for its acts or the acts of its directors, employees or agents and for the 128 indemnification of the members of its Board and its employees and agents;

129 11. Receive and accept from any source aid, grants and contributions of money, property, labor or 130 other things of value to be held, used and applied to carry out the purposes of this chapter subject to 131 the conditions upon which the aid, grants or contributions are made;

132 12. Enter into agreements with any department, agency or instrumentality of the United States, the 133 Commonwealth, the District of Columbia or any adjoining state for purposes consistent with its mission; 134 13. Establish and revise, amend and repeal, and charge and collect, fees and charges in connection 135 with any activities or services of the Authority;

136 14. Make grants to local governments with any funds of the Authority available for this purpose;

137 15. Develop policies and procedures generally applicable to the procurement of goods, services, and 138 construction based on competitive principles;

139 16. Issue periodicals and carry and charge for advertising therein;

140 17. Raise money in the corporate, nonprofit, and nonstate communities to finance the Authority's 141 activities;

142 18. Support and encourage each locality to foster its own tourism development programs;

143 19. Enter into agreements with public or private entities that provide participating funding to 144 establish and operate tourism centers, funded jointly by the entity and the Authority, as shall be 145 determined by the Executive Director, and as approved by the Authority;

146 20. Encourage, stimulate, and support tourism in the Commonwealth by promoting, marketing, and 147 advertising the Commonwealth's many tourist attractions and locations;

21. Encourage, stimulate and support the film industry in the Commonwealth;

22. Do all things necessary or proper to administer and managethe Cooperative Tourism Advertising 149 150 Fund and the Governor's Motion Picture Opportunity Fund; and

151 23. Do any act necessary or convenient to the exercise of the powers granted or reasonably implied 152 by this chapter and not otherwise inconsistent with state law. 153

§ 2.1-248.60. Cooperative Tourism Advertising Fund

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154 A. There is hereby established the Cooperative Tourism Advertising Fund (Co-op Fund) for the 155 purpose of encouraging, stimulating, and supporting the tourism segment of the economy of the 156 Commonwealth and the direct and indirect benefits that flow from the success of such industry. To 157 create the public-private partnership envisioned by such Co-op Fund, the Co-op Fund shall be 158 established out of the sums appropriated from time to time by the General Assembly for the purpose of 159 matching private funds to be used for the promotion, marketing, and advertising of the Commonwealth's 160 many tourist attractions and locations. Proposals shall be eligible for matching funds under this section 161 only if they promote, market and advertise locations or destinations solely within the territorial limits of 162 the Commonwealth. The Co-op Fund shall be administered and managed by the Authority and expended 163 pursuant to a formula contained in the general appropriation act.

164 B. In the event more than one person seeks to take advantage of the benefits conferred by this 165 section and the Co-op Fund is insufficient to accommodate all such requests, the matching formula shall 166 be adjusted, to the extent practicable, to afford each request for which there is a valid public purpose 167 an equitable share.

168 C. All persons seeking to receive or qualify for such matching funds shall apply to the Authority in 169 August of the year preceding the fiscal year for which funds are sought, and to the extent the Governor 170 concurs in such funding request, it shall be reflected in the Governor's Budget Bill filed pursuant to § 2.1-399. Such application shall be set forth in the applicant's proposals in detail. The Authority shall 171 172 develop guidelines setting forth the criteria it will weigh in considering such applications; such 173 guidelines may indicate a preference for proposals submitted by nonprofit organizations.

174 § 2.1-248.61. Governor's Motion Picture Opportunity Fund.

175 There is hereby created a Governor's Motion Picture Opportunity Fund to be used, in the sole 176 discretion of the Governor, to support the film and video industries in Virginia by providing the means 177 for filling the financial gap between private financing and the private equity for production companies 178 and producers who make their projects in the Commonwealth using Virginia employees, goods and 179 services. The Fund shall consist of any moneys appropriated to it in the general appropriations act or 180 revenue from any other source. The Fund shall be established on the books of the Comptroller and any 181 moneys remaining in the Fund at the end of a biennium shall not revert to the general fund but shall 182 remain in the Fund. Interest earned on the Fund shall be credited to the Fund.

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183 The Fund shall be used by the Governor to assist production companies or producers that meet the 184 eligibility requirements set forth in the guidelines. The Virginia Tourism Authority shall assist the 185 Governor in the development of guidelines for the use of the Fund. The guidelines should include 186 provisions for geographic diversity and a cap on the amount of money available for a certain project. 187 The types of projects eligible for consideration will be feature films, children's programs, documentaries, 188 television series or other television programs designed to fit a thirty-minute or longer format slot. 189 Projects not eligible are industrial, corporate or commercial projects, education programs not intended for rebroadcast, adult films, music videos and news shows or reports. 190

191 § 2.1-248.62. Grants from Commonwealth.

192 The Commonwealth may make grants of money or property to the Authority for the purpose of 193 enabling it to carry out its corporate purposes and for the exercise of its powers. This section shall not 194 be construed to limit any other power the Commonwealth may have to make grants to the Authority. 195

§ 2.1-248.63. Exemptions.

196 The provisions of the Virginia Public Procurement Act (§ 11-35 et seq.) and the Virginia Personnel 197 Act (§ 2.1-110 et seq.) shall not apply to the Authority. 198

§ 2.1-248.64. Exemption from taxation.

199 As set forth in § 2.1-248.56, the Authority will be performing an essential governmental function in 200 the exercise of the powers conferred upon it by this chapter. The Authority shall not be required to pay 201 any taxes or assessments upon any project or any property or upon any operations of the Authority or 202 the income therefrom. Agents, lessees, sublessees, or users of tangible personal property owned by or leased to the Authority also shall not be required to pay any sales or use tax upon such property or the 203 204 revenue derived therefrom. 205

§ 2.1-248.65. Deposit of money; expenditures; security for deposits.

A. All money of the Authority, except as otherwise authorized by law or this chapter, shall be 206 207 deposited in accounts in banks or trust companies organized under the laws of the Commonwealth or in national banking associations located in Virginia or in savings institutions located in Virginia organized 208 under the laws of the Commonwealth or the United States. The money in these accounts shall be paid 209 210 by check signed by the Executive Director or any other officer or employee designated by the Authority. 211 All deposits of money shall, if required by the Authority, be secured in a manner determined by the 212 Authority to be prudent, and all banks, trust companies and savings institutions are authorized to give 213 security for the deposits.

214 B. Funds of the Authority not needed for immediate use or disbursement, including any funds held in 215 reserve, may be invested in (i) obligations or securities which are considered lawful investments for 216 fiduciaries, both individual and corporate, as set forth in § 26-40, (ii) bankers' acceptances, or (iii) 217 repurchase agreements, reverse repurchase agreements, rate guarantee or investment agreements or 218 other similar banking arrangements. 219

§ 2.1-248.66. Forms of accounts and records; annual reports; audit.

220 The Authority shall maintain accounts and records showing the receipt and disbursement of funds 221 from whatever source derived in such form as the Auditor of Public Accounts prescribes. Such accounts 222 and records shall correspond as nearly as possible to accounts and records maintained by corporate 223 enterprises. The Authority shall, following the close of each fiscal year, submit an annual report of its 224 activities for the preceding year to the Governor. The Clerk of each House of the General Assembly may 225 receive a copy of the report by making a request for it to the chairman of the Board of Directors. Each 226 report shall set forth a complete operating and financial statement for the Authority during the fiscal 227 year it covers. An independent certified public accountant or the Auditor of Public Accounts shall 228 perform an audit of the books and accounts of the Authority at least once in each fiscal year. 229

§ 2.1-248.67. Sovereign immunity.

No provisions of this chapter nor act of the Authority, including the procurement of insurance or 230 231 self-insurance, shall be deemed a waiver of any sovereign immunity to which the Authority or its 232 directors, officers, employees, or agents are otherwise entitled. 233

§ 2.1-248.68. Liberal construction of chapter.

234 The provisions of this chapter shall be liberally construed to the end that its beneficial purposes may 235 be effectuated. No proceedings, notice or approval shall be required for the issuance of any bonds of 236 the Authority or any instruments or the security thereof, except as provided in this chapter. Insofar as 237 the provisions of this chapter are inconsistent with the provisions of any other law, general, special or local, the provisions of this chapter shall control. 238

2. That §§ 2.1-548.29:01, 2.1-548.29:02, and 2.1-548.29:03 of the Code of Virginia are repealed. 239