1999 SESSION

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SB1010E

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1	SENATE BILL NO. 1010
2 3	Senate Amendments in [] — January 26, 1999
3	A BILL to amend and reenact § 32.1-127.1:03 of the Code of Virginia, relating to patient health
4	records.
5 6	Patrons—Gartlan and Howell; Delegates: Black, Darner and Plum
7	
8	Referred to Committee on Education and Health
9	
10	Be it enacted by the General Assembly of Virginia:
11 12	1. That § 32.1-127.1:03 of the Code of Virginia is amended and reenacted as follows: § 32.1-127.1:03. Patient Health Records Privacy.
12	A. There is hereby recognized a patient's right of privacy in the content of a patient's medical record.
14	Patient records are the property of the provider maintaining them, and, except when permitted by this
15	section or by another provision of state or federal law, no provider, or other person working in a health
16	care setting, may disclose the records of a patient.
17	Patient records shall not be removed from the premises where they are maintained without the
18	approval of the provider, except in accordance with a court order or subpoena consistent with § 8.01-413
19 20	C or with this section or in accordance with the regulations relating to change of ownership of patient records promulgated by a health regulatory board established in Title 54.1.
20 21	No third party person to whom disclosure of patient records was made by a patient or a provider
22	shall redisclose or otherwise reveal the records of a patient, beyond the purpose for which such
23	disclosure was made, without first obtaining the patient's specific consent to such redisclosure. This
24	redisclosure prohibition shall not, however, prevent (i) any provider who receives records from another
25	provider from making subsequent disclosures as permitted under this section or (ii) any provider from
26 27	furnishing records and aggregate or other data, from which patient-identifying [prescription]
28	information has been removed, [encoded or encrypted] to qualified researchers, including, but not limited to, pharmaceutical manufacturers, and their agents or contractors, for purposes of clinical, [
2 9	epidemiological, health economics, pharmaco-epidemiological, pharmaco-economic] or other health
30	services research.
31	B. As used in this section:
32	"Agent" means a person who has been appointed as a patient's agent under a power of attorney for
33 34	health care or an advance directive under the Health Care Decisions Act (§ 54.1-2981 et seq.) "Guardian" means a court-appointed guardian of the person.
35	"Health services" includes, but is not limited to, examination, diagnosis, evaluation, treatment,
36	pharmaceuticals, aftercare, habilitation or rehabilitation and mental health therapy of any kind.
37	"Parent" means a biological, adoptive or foster parent.
38	"Patient" means a person who is receiving or has received health services from a provider.
39 40	["Patient-identifying information" means any data that specifically identifies an individual patient, or
40	from which the patient's identity can be determined; "patient-identifying prescription information" shall include "Patient-identifying prescription information" means] all prescriptions, drug orders or any other
42	prescription information that specifically identifies an individual patient, or from which the patient's
43	identity can be determined.
44	"Provider" shall have the same meaning as set forth in the definition of "health care provider" in
45	§ 8.01-581.1, except that state-operated facilities shall also be considered providers for the purposes of
46 47	this section. Provider shall also include all persons who are licensed, certified, registered or permitted by any of the health regulatory boards within the Department of Health Professions, except persons
48	regulated by the Board of Funeral Directors and Embalmers or the Board of Veterinary Medicine.
49	"Record" means any written, printed or electronically recorded material maintained by a provider in
50	the course of providing health services to a patient concerning the patient and the services provided.
51	"Record" also includes the substance of any communication made by a patient to a provider in
52 52	confidence during or in connection with the provision of health services to a patient or information
53 54	otherwise acquired by the provider about a patient in confidence and in connection with the provision of health services to the patient.
54 55	C. The provisions of this section shall not apply to any of the following:
56	1. The status of and release of information governed by §§ 65.2-604 and 65.2-607 of the Virginia
57	Workers Compensation Act; or
58	2. Except where specifically provided herein, the records of minor patients.

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60 1. As set forth in subsection E of this section, pursuant to the written consent of the patient or in the case of a minor patient, his custodial parent, guardian or other person authorized to consent to treatment 61 62 of minors pursuant to § 54.1-2969; also, in emergency cases or situations where it is impractical to 63 obtain the patient's written consent, pursuant to the patient's oral consent for a provider to discuss the 64 patient's records with a third party specified by the patient;

65 2. In compliance with a subpoena issued in accord with subsection H of this section, pursuant to 66 court order upon good cause shown or in compliance with a subpoena issued pursuant to subsection C 67 of § 8.01-413;

68 3. In accord with subsection F of § 8.01-399 including, but not limited to, situations where disclosure is reasonably necessary to establish or collect a fee or to defend a provider or the provider's employees 69 or staff against any accusation of wrongful conduct; also as required in the course of an investigation, 70 audit, review or proceedings regarding a provider's conduct by a duly authorized law-enforcement, 71 72 licensure, accreditation, or professional review entity; 73

4. In testimony in accordance with §§ 8.01-399 and 8.01-400.2;

5. In compliance with the provisions of § 8.01-413;

75 6. As required or authorized by any other provision of law including contagious disease, public safety, and suspected child or adult abuse reporting requirements, including, but not limited to, those 76 contained in §§ 32.1-36, 32.1-36.1, 32.1-40, 32.1-41, 32.1-276.5, 32.1-283, 32.1-283.1, 37.1-98.2, 77 78 53.1-40.10, 54.1-2403.3, 54.1-2906, 54.1-2907, 54.1-2966, 54.1-2966.1, 54.1-2967, 54.1-2968, 63.1-55.3 79 and 63.1-248.11; 80

7. Where necessary in connection with the care of the patient;

8. In the normal course of business in accordance with accepted standards of practice within the 81 82 health services setting; however, the maintenance, storage, and disclosure of the mass of prescription dispensing records maintained in a pharmacy registered or permitted in Virginia shall only be accomplished in compliance with §§ 54.1-3410, 54.1-3411 and 54.1-3412; 83 84 85

9. When the patient has waived his right to the privacy of the medical records;

10. When examination and evaluation of a patient is undertaken pursuant to judicial or administrative 86 87 law order, but only to the extent as required by such;

11. To the guardian ad litem in the course of a guardianship proceeding of an adult patient 88 89 authorized under §§ 37.1-128.1, 37.1-128.2 and 37.1-132;

90 12. To the attorney appointed by the court to represent a patient in a civil commitment proceeding 91 under § 37.1-67.3;

92 13. To the attorney and/or guardian ad litem of a minor patient who represents such minor in any 93 judicial or administrative proceeding, provided that the court or administrative hearing officer has 94 entered an order granting the attorney or guardian ad litem this right and such attorney or guardian ad 95 litem presents evidence to the provider of such order;

14. With regard to the Court Appointed Special Advocate (CASA) program, a minor's records in 96 97 accord with § 9-173.12;

15. To an agent appointed under a patient's power of attorney or to an agent or decision maker 98 99 designated in a patient's advance directive for health care or to any other person consistent with the 100 provisions of the Health Care Decisions Act (§ 54.1-2981 et seq.);

16. To third-party payors and their agents pursuant to the deemed consent provisions of §§ 37.1-226 101 102 and 37.1-227 when the patient has requested the provider to submit bills to the third-party payor for payment under a contract or insurance policy [for purposes of reimbursement with respect to services 103 104 rendered to patients covered by such third-party payors, for purposes of reimbursement for such services or in compliance with the third-party payor's contract]; 105

17. As is necessary to support an application for receipt of health care benefits from a governmental 106 agency or as required by an authorized governmental agency reviewing such application or reviewing 107 108 benefits already provided;

109 18. Upon the sale of a medical practice as provided in § 54.1-2405; or upon a change of ownership 110 or closing of a pharmacy pursuant to regulations of the Board of Pharmacy;

19. In accord with § 54.1-2400.1 B, to communicate a patient's specific and immediate threat to 111 cause serious bodily injury or death of an identified or readily identifiable person; 112

20. To the patient, except as provided in subsections E and F of this section and subsection B of 113 114 § 8.01-413;

115 21. In the case of substance abuse records, when permitted by and in conformity with requirements 116 of federal law found in 42 U.S.C. 290dd-2 and 42 C.F.R. Part 2;

22. In connection with the work of any entity established as set forth in § 8.01-581.16 to evaluate the 117 118 adequacy or quality of professional services or the competency and qualifications for professional staff 119 privileges: and

120 23. Records of a deceased or mentally incapacitated patient to the personal representative or executor 121 of the deceased patient or the legal guardian or committee of the incompetent or incapacitated patient or 122 if there is no such person appointed, to the following persons in the following order of priority: a123 spouse, an adult son or daughter, either parent, an adult brother or sister, or any other relative of the124 deceased patient in order of blood relationship.

125 E. Requests for copies of medical records shall (i) be in writing, dated and signed by the requester; 126 (ii) identify the nature of the information requested; and (iii) include evidence of the authority of the 127 requester to receive such copies and identification of the person to whom the information is to be 128 disclosed. Within fifteen days of receipt of a request for copies of medical records, the provider shall do 129 one of the following: (i) furnish such copies to any requester authorized to receive them; (ii) inform the 130 requester if the information does not exist or cannot be found; (iii) if the provider does not maintain a 131 record of the information, so inform the requester and provide the name and address, if known, of the 132 provider who maintains the record; or (iv) deny the request (a) under subsection F, (b) on the grounds 133 that the requester has not established his authority to receive such records or proof of his identity, or (c) 134 as otherwise provided by law. Procedures set forth in this section shall apply only to requests for 135 records not specifically governed by other provisions of this Code [or of federal law, , federal laws or state or federal regulation.] 136

137 F. Except as provided in subsection B of § 8.01-413, copies of a patient's records shall not be 138 furnished to such patient or anyone authorized to act on the patient's behalf where the patient's attending 139 physician or the patient's clinical psychologist has made a part of the patient's record a written statement 140 that, in his opinion, the furnishing to or review by the patient of such records would be injurious to the 141 patient's health or well-being. If any custodian of medical records denies a request for copies of records 142 based on such statement, the custodian shall permit examination and copying of the medical record by 143 another such physician or clinical psychologist selected by the patient, whose licensure, training and 144 experience relative to the patient's condition is at least equivalent to that of the physician or clinical 145 psychologist upon whose opinion the denial is based. The person or entity denying the request shall 146 inform the patient of the patient's right to select another reviewing physician or clinical psychologist 147 under this subsection who shall make a judgment as to whether to make the record available to the 148 patient. Any record copied for review by the physician or clinical psychologist selected by the patient 149 shall be accompanied by a statement from the custodian of the record that the patient's attending 150 physician or clinical psychologist determined that the patient's review of his record would be injurious to 151 the patient's health or well-being.

- G. A written consent to allow release of patient records may, but need not, be in the following form:
 CONSENT TO RELEASE OF CONFIDENTIAL HEALTH CARE
- **154** INFORMATION
- 155 Patient Name.....
- 156 Provider Name.....
- 157 Person, agency or provider to whom
- 158 disclosure is to be made.....
- **159** Information or Records to be disclosed.....

160 As the person signing this consent, I understand that I am giving my 161 permission to the above-named provider or other named third party for 162 disclosure of confidential health care records. I also understand that 163 I have the right to revoke this consent, but that my revocation is not 164 effective until delivered in writing to the person who is in possession 165 of my records. A copy of this consent and a notation concerning the 166 persons or agencies to whom disclosure was made shall be included 167 with my original records. The person who receives the records to 168 which this consent pertains may not redisclose them to anyone else 169 without my separate written consent unless such recipient is a

- 170 provider who makes a disclosure permitted by law.
- 171 This consent expires on (date).....
- 172 Signature of Patient Date

173 H. 1. No party to an action shall request the issuance of a subpoena duces 174 tecum for an opposing party's medical records unless a copy of the request for 175 the subpoena is provided to opposing counsel or the opposing party if they 176 are pro se, simultaneously with filing the request. No party to an action 177 shall request the issuance of a subpoena duces tecum for the medical records 178 of a nonparty witness unless a copy of the request for the subpoena is 179 provided to the nonparty witness simultaneously with filing the request. 180 In instances where medical records being subpoenaed are those of a pro se 181 party or nonparty witness, the party requesting the issuance of the subpoena 182 shall deliver to the pro se party or nonparty witness together with the copy

183 of the request for subpoena, a statement informing them of their rights and

184 remedies. The statement shall include the following language and the heading 185 shall be in boldface capital letters:

186 NOTICE TO PATIENT

187 The attached Request for Subpoena means that (insert name of party requesting

188 subpoena) has asked the court to issue a subpoena to your doctor or other

189 health care providers (names of health care providers inserted here) requiring

190 them to produce your medical records. Your doctor or other health care 191 provider is required to respond by providing a copy of your medical records.

192 If you believe your records should not be disclosed and object to their

193 disclosure, you have the right to file a motion with the clerk of the court to

quash the subpoena. You may contact the clerk's office to determine the 194

195 requirements that must be satisfied when filing a motion to quash and you may

196 elect to contact an attorney to represent your interest. If you elect to file 197 a motion to quash, it must be filed as soon as possible before the provider

198 sends out the records in response to the subpoena. If you elect to file a

199 motion to quash, you must notify your doctor or other health care provider(s)

that you are filing the motion so that the provider knows to send the records 200

201 to the clerk of court in a sealed envelope or package for safekeeping while

202 your motion is decided.

203 2. Any party filing a request for a subpoend duces tecum for a patient's

204 medical records shall include a Notice to Providers in the same part of the

205 request where the provider is directed where and when to return the records.

206 Such notice shall be in boldface capital letters and shall include the

207

following language: NOTICE TO PROVIDERS 208

IF YOU RECEIVE NOTICE THAT YOUR PATIENT HAS FILED A MOTION TO QUASH 209 210 (OBJECTING

TO) THIS SUBPOENA, OR IF YOU FILE A MOTION TO QUASH THIS SUBPOENA, SEND 211 212 THE

RECORDS ONLY TO THE CLERK OF THE COURT WHICH ISSUED THE SUBPOENA USING 213 214 THE

215 FOLLOWING PROCEDURE: PLACE THE RECORDS IN A SEALED ENVELOPE AND 216 ATTACH TO THE

217 SEALED ENVELOPE A COVER LETTER TO THE CLERK OF COURT WHICH STATES THAT 218 CONFIDENTIAL HEALTH CARE RECORDS ARE ENCLOSED AND ARE TO BE HELD 219 UNDER SEAL

220 PENDING THE COURT'S RULING ON THE MOTION TO QUASH THE SUBPOENA. THE 221 SEALED

ENVELOPE AND THE COVER LETTER SHALL BE PLACED IN AN OUTER ENVELOPE OR 222 223 PACKAGE 224

FOR TRANSMITTAL TO THE COURT.

225 3. Health care providers shall provide a copy of all records as required by a subpoena duces tecum or court order for such medical records. If the health care provider has, however, actual receipt of notice 226 227 that a motion to quash the subpoena has been filed or if the health care provider files a motion to quash 228 the subpoena for medical records, then the health care provider shall produce the records to the clerk of 229 the court issuing the subpoena, where the court shall place the records under seal until a determination 230 is made regarding the motion to quash. The securely sealed envelope shall only be opened on order of 231 the judge. In the event the court grants the motion to quash, the records shall be returned to the health 232 care provider in the same sealed envelope in which they were delivered to the court. In the event that a 233 judge orders the sealed envelope to be opened to review the records in camera, a copy of the judge's 234 order shall accompany any records returned to the provider. The records returned to the provider shall 235 be in a securely sealed envelope.

236 4. It is the duty of any party requesting a subpoena duces tecum for medical records to determine 237 whether the patient whose records are sought is pro se or a nonparty. Any request for a subpoena duces 238 tecum for the medical records of a nonparty or of a pro se party shall direct the provider (in boldface 239 type) not to produce the records until ten days after the date on which the provider is served with the 240 subpoena duces tecum and shall be produced no later than twenty days after the date of such service.

In the event that the individual whose records are being sought files a motion to quash the subpoena, 241 the court shall decide whether good cause has been shown by the discovering party to compel disclosure 242 243 of the patient's private records over the patient's objections. In determining whether good cause has been 244 shown, the court shall consider (i) the particular purpose for which the information was collected; (ii)

the degree to which the disclosure of the records would embarrass, injure, or invade the privacy of the 245 246 individual; (iii) the effect of the disclosure on the individual's future health care; (iv) the importance of 247 the information to the lawsuit or proceeding; and (v) any other relevant factor.

248 The provisions of this subsection have no application to subpoenas for medical records requested 249 under § 8.01-413, or issued by a duly authorized administrative agency conducting an investigation, 250 audit, review or proceedings regarding a provider's conduct. The provisions of this subsection apply to 251 the medical records of both minors and adults.

252 A subpoena for substance abuse records must conform to the requirements of federal law found in 42 253 254 C.F.R. Part 2, Subpart E.

Providers may testify about the medical records of a patient in compliance with §§ 8.01-399 and 255 8.01-400.2.