# 1999 SESSION

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## **HOUSE BILL NO. 2128**

AMENDMENT IN THE NATURE OF A SUBSTITUTE (Proposed by the House Committee on Health, Welfare and Institutions

on February 4, 1999)

(Patron Prior to Substitute — Delegate Dillard)

A BILL to amend §§ 2.1-342 and 2.1-344 of the Code of Virginia, and to amend the Code of Virginia by adding a section numbered 32.1-283.2, relating to child fatality review; penalty. Be it enacted by the General Assembly of Virginia:

9 1. That §§ 2.1-342 and 2.1-344 of the Code of Virginia are amended and reenacted, and that the 10 Code of Virginia is amended by adding a section numbered 32.1-283.2 as follows:

11 § 2.1-342. Official records to be open to inspection; procedure for requesting records and responding to request; charges; exceptions to application of chapter. 12

13 A. Except as otherwise specifically provided by law, all official records shall be open to inspection 14 and copying by any citizens of the Commonwealth during the regular office hours of the custodian of 15 such records. Access to such records shall not be denied to citizens of the Commonwealth, representatives of newspapers and magazines with circulation in the Commonwealth, and representatives 16 17 of radio and television stations broadcasting in or into the Commonwealth. The custodian of such records shall take all necessary precautions for their preservation and safekeeping. Any public body 18 covered under the provisions of this chapter shall make an initial response to citizens requesting records 19 20 open to inspection within five work days after the receipt of the request by the public body which is the 21 custodian of the requested records. Such citizen request shall designate the requested records with 22 reasonable specificity. A specific reference to this chapter by the requesting citizen in his request shall 23 not be necessary to invoke the provisions of this chapter and the time limits for response by the public 24 body. The response by the public body within such five work days shall be one of the following 25 responses: 26

1. The requested records shall be provided to the requesting citizen.

27 2. If the public body determines that an exemption applies to all of the requested records, it may 28 refuse to release such records and provide to the requesting citizen a written explanation as to why the 29 records are not available with the explanation making specific reference to the applicable Code sections 30 which make the requested records exempt.

3. If the public body determines that an exemption applies to a portion of the requested records, it 31 32 may delete or excise that portion of the records to which an exemption applies, but shall disclose the 33 remainder of the requested records and provide to the requesting citizen a written explanation as to why 34 these portions of the record are not available to the requesting citizen with the explanation making specific reference to the applicable Code sections which make that portion of the requested records 35 36 exempt. Any reasonably segregatable portion of an official record shall be provided to any person requesting the record after the deletion of the exempt portion. 37

38 4. If the public body determines that it is practically impossible to provide the requested records or 39 to determine whether they are available within the five-work-day period, the public body shall so inform 40 the requesting citizen and shall have an additional seven work days in which to provide one of the three 41 preceding responses.

42 Nothing in this section shall prohibit any public body from petitioning the appropriate court for 43 additional time to respond to a request for records when the request is for an extraordinary volume of records and a response by the public body within the time required by this chapter will prevent the 44 public body from meeting its operational responsibilities. Before proceeding with this petition, however, 45 the public body shall make reasonable efforts to reach an agreement with the requester concerning the 46 47 production of the records requested.

The public body may make reasonable charges for the copying, search time and computer time **48** 49 expended in the supplying of such records. The public body may also make a reasonable charge for preparing documents produced from a geographic information system at the request of anyone other than 50 the owner of the land that is the subject of the request. However, such charges shall not exceed the 51 actual cost to the public body in supplying such records or documents, except that the public body may 52 53 charge, on a pro rata per acre basis, for the cost of creating topographical maps developed by the public 54 body, for such maps or portions thereof, which encompass a contiguous area greater than fifty acres. Such charges for the supplying of requested records shall be estimated in advance at the request of the 55 citizen. The public body may require the advance payment of charges which are subject to advance 56 57 determination.

In any case where a public body determines in advance that search and copying charges for 58 59 producing the requested documents are likely to exceed \$200, the public body may, before continuing to

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process the request, require the citizen requesting the information to agree to payment of an amount not
to exceed the advance determination by five percent. The period within which the public body must
respond under this section shall be tolled for the amount of time that elapses between notice of the
advance determination and the response of the citizen requesting the information.

64 Official records maintained by a public body on a computer or other electronic data processing 65 system which are available to the public under the provisions of this chapter shall be made reasonably 66 accessible to the public at reasonable cost. Beginning July 1, 1997, every public body of state government shall compile, and annually update, an index of computer databases which contains at a 67 minimum those databases created by them on or after July 1, 1997. "Computer database" means a 68 69 structured collection of data or documents residing in a computer. Such index shall be an official record 70 and shall include, at a minimum, the following information with respect to each database listed therein: a list of data fields, a description of the format or record layout, the date last updated, a list of any data 71 72 fields to which public access is restricted, a description of each format in which the database can be copied or reproduced using the public body's computer facilities, and a schedule of fees for the 73 production of copies in each available form. The form, context, language, and guidelines for the indices 74 and the databases to be indexed shall be developed by the Director of the Department of Information 75 76 Technology in consultation with the Librarian of Virginia and the State Archivist. The public body shall 77 not be required to disclose its software security, including passwords.

78 Public bodies shall not be required to create or prepare a particular requested record if it does not already exist. Public bodies may, but shall not be required to, abstract or summarize information from official records or convert an official record available in one form into another form at the request of the citizen. The public body shall make reasonable efforts to reach an agreement with the requester concerning the production of the records requested.

Failure to make any response to a request for records shall be a violation of this chapter and deemeda denial of the request.

B. The following records are excluded from the provisions of this chapter but may be disclosed bythe custodian in his discretion, except where such disclosure is prohibited by law:

87 1. Memoranda, correspondence, evidence and complaints related to criminal investigations; adult 88 arrestee photographs when necessary to avoid jeopardizing an investigation in felony cases until such 89 time as the release of such photograph will no longer jeopardize the investigation; reports submitted to 90 the state and local police, to investigators authorized pursuant to § 53.1-16 and to the campus police 91 departments of public institutions of higher education as established by Chapter 17 (§ 23-232 et seq.) of 92 Title 23 in confidence; portions of records of local government crime commissions that would identify 93 individuals providing information about crimes or criminal activities under a promise of anonymity; 94 records of local police departments relating to neighborhood watch programs that include the names, 95 addresses, and operating schedules of individual participants in the program that are provided to such 96 departments under a promise of confidentiality; and all records of persons imprisoned in penal 97 institutions in the Commonwealth provided such records relate to the imprisonment. Information in the 98 custody of law-enforcement officials relative to the identity of any individual other than a juvenile who 99 is arrested and charged, and the status of the charge or arrest, shall not be excluded from the provisions 100 of this chapter.

101 Criminal incident information relating to felony offenses shall not be excluded from the provisions of
102 this chapter; however, where the release of criminal incident information is likely to jeopardize an
103 ongoing criminal investigation or the safety of an individual, cause a suspect to flee or evade detection,
104 or result in the destruction of evidence, such information may be withheld until the above-referenced
105 damage is no longer likely to occur from release of the information.

2. Confidential records of all investigations of applications for licenses and permits, and all licensees
and permittees made by or submitted to the Alcoholic Beverage Control Board, the State Lottery
Department, the Virginia Racing Commission, or the Charitable Gaming Commission.

109 3. State income, business, and estate tax returns, personal property tax returns, scholastic records and 110 personnel records containing information concerning identifiable individuals, except that such access 111 shall not be denied to the person who is the subject thereof, and medical and mental records, except that 112 such records can be personally reviewed by the subject person or a physician of the subject person's 113 choice; however, the subject person's mental records may not be personally reviewed by such person 114 when the subject person's treating physician has made a part of such person's records a written statement that in his opinion a review of such records by the subject person would be injurious to the subject 115 116 person's physical or mental health or well-being.

117 Where the person who is the subject of medical records is confined in a state or local correctional 118 facility, the administrator or chief medical officer of such facility may assert such confined person's right 119 of access to the medical records if the administrator or chief medical officer has reasonable cause to 120 believe that such confined person has an infectious disease or other medical condition from which other 121 persons so confined need to be protected. Medical records shall be reviewed only and shall not be

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122 copied by such administrator or chief medical officer. The information in the medical records of a
123 person so confined shall continue to be confidential and shall not be disclosed to any person except the
124 subject by the administrator or chief medical officer of the facility or except as provided by law.

125 For the purposes of this chapter such statistical summaries of incidents and statistical data concerning 126 patient abuse as may be compiled by the Commissioner of the Department of Mental Health, Mental 127 Retardation and Substance Abuse Services shall be open to inspection and releasable as provided in 128 subsection A of this section. No such summaries or data shall include any patient-identifying 129 information. Where the person who is the subject of scholastic or medical and mental records is under 130 the age of eighteen, his right of access may be asserted only by his guardian or his parent, including a 131 noncustodial parent, unless such parent's parental rights have been terminated or a court of competent 132 jurisdiction has restricted or denied such access. In instances where the person who is the subject thereof 133 is an emancipated minor or a student in a state-supported institution of higher education, such right of 134 access may be asserted by the subject person.

4. Memoranda, working papers and correspondence (i) held by or requested from members of the 135 136 General Assembly or the Division of Legislative Services or (ii) held or requested by the Office of the 137 Governor or Lieutenant Governor, Attorney General or the mayor or other chief executive officer of any 138 political subdivision of the Commonwealth or the president or other chief executive officer of any 139 state-supported institution of higher education. This exclusion shall not apply to memoranda, studies or 140 other papers held or requested by the mayor or other chief executive officer of any political subdivision 141 which are specifically concerned with the evaluation of performance of the duties and functions of any 142 locally elected official and were prepared after June 30, 1992, nor shall this exclusion apply to agenda 143 packets prepared and distributed to public bodies for use at a meeting.

Except as provided in § 30-28.18, memoranda, working papers and correspondence of a member of
the General Assembly held by the Division of Legislative Services shall not be released by the Division
without the prior consent of the member.

147 5. Written opinions of the city, county and town attorneys of the cities, counties and towns in the148 Commonwealth and any other writing protected by the attorney-client privilege.

6. Memoranda, working papers and records compiled specifically for use in litigation or as a part of
an active administrative investigation concerning a matter which is properly the subject of an executive
or closed meeting under § 2.1-344 and material furnished in confidence with respect thereto.

152 7. Confidential letters and statements of recommendation placed in the records of educational agencies or institutions respecting (i) admission to any educational agency or institution, (ii) an
154 application for employment, or (iii) receipt of an honor or honorary recognition.

155 8. Library records which can be used to identify both (i) any library patron who has borrowed 156 material from a library and (ii) the material such patron borrowed.

9. Any test or examination used, administered or prepared by any public body for purposes of
evaluation of (i) any student or any student's performance, (ii) any employee or employment seeker's
qualifications or aptitude for employment, retention, or promotion, or (iii) qualifications for any license
or certificate issued by any public body.

As used in this subdivision 9, "test or examination" shall include (i) any scoring key for any such test or examination and (ii) any other document which would jeopardize the security of such test or examination. Nothing contained in this subdivision 9 shall prohibit the release of test scores or results as provided by law, or limit access to individual records as is provided by law. However, the subject of such employment tests shall be entitled to review and inspect all documents relative to his performance on such employment tests.

167 When, in the reasonable opinion of such public body, any such test or examination no longer has any 168 potential for future use, and the security of future tests or examinations will not be jeopardized, such test 169 or examination shall be made available to the public. However, minimum competency tests administered 170 to public school children shall be made available to the public contemporaneously with statewide release 171 of the scores of those taking such tests, but in no event shall such tests be made available to the public 172 later than six months after the administration of such tests.

173 10. Applications for admission to examinations or for licensure and scoring records maintained by
174 the Department of Health Professions or any board in that department on individual licensees or
175 applicants. However, such material may be made available during normal working hours for copying, at
176 the requester's expense, by the individual who is the subject thereof, in the offices of the Department of
177 Health Professions or in the offices of any health regulatory board, whichever may possess the material.

178 11. Records of active investigations being conducted by the Department of Health Professions or by179 any health regulatory board in the Commonwealth.

180 12. Memoranda, legal opinions, working papers and records recorded in or compiled exclusively for181 executive or closed meetings lawfully held pursuant to § 2.1-344.

182 13. Reports, documentary evidence and other information as specified in §§ 2.1-373.2 and 63.1-55.4.

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**183** 14. Proprietary information gathered by or for the Virginia Port Authority as provided in **184** § 62.1-132.4 or § 62.1-134.1.

185 15. Contract cost estimates prepared for the confidential use of the Department of Transportation in awarding contracts for construction or the purchase of goods or services and records, documents and automated systems prepared for the Department's Bid Analysis and Monitoring Program.

188 16. Vendor proprietary information software which may be in the official records of a public body.
189 For the purpose of this section, "vendor proprietary software" means computer programs acquired from a vendor for purposes of processing data for agencies or political subdivisions of the Commonwealth.

191 17. Data, records or information of a proprietary nature produced or collected by or for faculty or 192 staff of state institutions of higher learning, other than the institutions' financial or administrative 193 records, in the conduct of or as a result of study or research on medical, scientific, technical or scholarly 194 issues, whether sponsored by the institution alone or in conjunction with a governmental body or a 195 private concern, where such data, records or information has not been publicly released, published, 196 copyrighted or patented.

197 18. Financial statements not publicly available filed with applications for industrial development198 financings.

199 19. Lists of registered owners of bonds issued by a political subdivision of the Commonwealth,200 whether the lists are maintained by the political subdivision itself or by a single fiduciary designated by201 the political subdivision.

202 20. Confidential proprietary records, voluntarily provided by private business pursuant to a promise 203 of confidentiality from the Department of Business Assistance, the Virginia Economic Development 204 Partnership or local or regional industrial or economic development authorities or organizations, used by 205 the Department, the Partnership, or such entities for business, trade and tourism development; and memoranda, working papers or other records related to businesses that are considering locating or 206 207 expanding in Virginia, prepared by the Partnership, where competition or bargaining is involved and 208 where, if such records are made public, the financial interest of the governmental unit would be 209 adversely affected.

210 21. Information which was filed as confidential under the Toxic Substances Information Act
211 (§ 32.1-239 et seq.), as such Act existed prior to July 1, 1992.

22. Documents as specified in § 58.1-3.

213 23. Confidential records, including victim identity, provided to or obtained by staff in a rape crisis214 center or a program for battered spouses.

215 24. Computer software developed by or for a state agency, state-supported institution of higher216 education or political subdivision of the Commonwealth.

217 25. Investigator notes, and other correspondence and information, furnished in confidence with
218 respect to an active investigation of individual employment discrimination complaints made to the
219 Department of Personnel and Training; however, nothing in this section shall prohibit the disclosure of
220 information taken from inactive reports in a form which does not reveal the identity of charging parties,
221 persons supplying the information or other individuals involved in the investigation.

222 26. Fisheries data which would permit identification of any person or vessel, except when required223 by court order as specified in § 28.2-204.

224 27. Records of active investigations being conducted by the Department of Medical Assistance
 225 Services pursuant to Chapter 10 (§ 32.1-323 et seq.) of Title 32.1.

226 28. Documents and writings furnished by a member of the General Assembly to a meeting of a
227 standing committee, special committee or subcommittee of his house established solely for the purpose
228 of reviewing members' annual disclosure statements and supporting materials filed under § 2.1-639.40 or
229 of formulating advisory opinions to members on standards of conduct, or both.

230 29. Customer account information of a public utility affiliated with a political subdivision of the
231 Commonwealth, including the customer's name and service address, but excluding the amount of utility
232 service provided and the amount of money paid for such utility service.

30. Investigative notes and other correspondence and information furnished in confidence with
respect to an investigation or conciliation process involving an alleged unlawful discriminatory practice
under the Virginia Human Rights Act (§ 2.1-714 et seq.); however, nothing in this section shall prohibit
the distribution of information taken from inactive reports in a form which does not reveal the identity
of the parties involved or other persons supplying information.

31. Investigative notes; proprietary information not published, copyrighted or patented; information obtained from employee personnel records; personally identifiable information regarding residents, clients or other recipients of services; and other correspondence and information furnished in confidence
to the Department of Social Services in connection with an active investigation of an applicant or licensee pursuant to Chapters 9 (§ 63.1-172 et seq.) and 10 (§ 63.1-195 et seq.) of Title 63.1; however, nothing in this section shall prohibit disclosure of information from the records of completed investigations in a form that does not reveal the identity of complainants, persons supplying information,

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245 or other individuals involved in the investigation.

32. Reports, manuals, specifications, documents, minutes or recordings of staff meetings or other information or materials of the Virginia Board of Corrections, the Virginia Department of Corrections or any institution thereof to the extent, as determined by the Director of the Department of Corrections or his designee or of the Virginia Board of Juvenile Justice, the Virginia Department of Juvenile Justice or any facility thereof to the extent as determined by the Director of the Department of Juvenile Justice, or his designee, that disclosure or public dissemination of such materials would jeopardize the security of any correctional or juvenile facility or institution, as follows:

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(i) Security manuals, including emergency plans that are a part thereof;

(ii) Engineering and architectural drawings of correctional and juvenile facilities, and operational
 specifications of security systems utilized by the Departments, provided the general descriptions of such
 security systems, cost and quality shall be made available to the public;

(iii) Training manuals designed for correctional and juvenile facilities to the extent that they addressprocedures for institutional security, emergency plans and security equipment;

(iv) Internal security audits of correctional and juvenile facilities, but only to the extent that they
specifically disclose matters described in (i), (ii), or (iii) above or other specific operational details the
disclosure of which would jeopardize the security of a correctional or juvenile facility or institution;

(v) Minutes or recordings of divisional, regional and institutional staff meetings or portions thereof tothe extent that such minutes deal with security issues listed in (i), (ii), (iii), and (iv) of this subdivision;

(vi) Investigative case files by investigators authorized pursuant to § 53.1-16; however, nothing in
this section shall prohibit the disclosure of information taken from inactive reports in a form which does
not reveal the identity of complainants or charging parties, persons supplying information, confidential
sources, or other individuals involved in the investigation, or other specific operational details the
disclosure of which would jeopardize the security of a correctional or juvenile facility or institution;
nothing herein shall permit the disclosure of materials otherwise exempt as set forth in subdivision 1 of
subsection B of this section;

(vii) Logs or other documents containing information on movement of inmates, juvenile clients oremployees; and

(viii) Documents disclosing contacts between inmates, juvenile clients and law-enforcementpersonnel.

275 Notwithstanding the provisions of this subdivision, reports and information regarding the general
276 operations of the Departments, including notice that an escape has occurred, shall be open to inspection
277 and copying as provided in this section.

278 33. Personal information, as defined in § 2.1-379, (i) filed with the Virginia Housing Development 279 Authority concerning individuals who have applied for or received loans or other housing assistance or 280 who have applied for occupancy of or have occupied housing financed, owned or otherwise assisted by 281 the Virginia Housing Development Authority, (ii) concerning persons participating in or persons on the 282 waiting list for federally funded rent-assistance programs, or (iii) filed with any local redevelopment and 283 housing authority created pursuant to § 36-4 concerning persons participating in or persons on the 284 waiting list for housing assistance programs funded by local governments or by any such authority. 285 However, access to one's own information shall not be denied.

286 34. Documents regarding the siting of hazardous waste facilities, except as provided in § 10.1-1441,
287 if disclosure of them would have a detrimental effect upon the negotiating position of a governing body
288 or on the establishment of the terms, conditions and provisions of the siting agreement.

289 35. Appraisals and cost estimates of real property subject to a proposed purchase, sale or lease, prior290 to the completion of such purchase, sale or lease.

36. Records containing information on the site specific location of rare, threatened, endangered or otherwise imperiled plant and animal species, natural communities, caves, and significant historic and archaeological sites if, in the opinion of the public body which has the responsibility for such information, disclosure of the information would jeopardize the continued existence or the integrity of the resource. This exemption shall not apply to requests from the owner of the land upon which the resource is located.

297 37. Official records, memoranda, working papers, graphics, video or audio tapes, production models, 298 data and information of a proprietary nature produced by or for or collected by or for the State Lottery 299 Department relating to matters of a specific lottery game design, development, production, operation, 300 ticket price, prize structure, manner of selecting the winning ticket, manner of payment of prizes to 301 holders of winning tickets, frequency of drawings or selections of winning tickets, odds of winning, 302 advertising, or marketing, where such official records have not been publicly released, published, 303 copyrighted or patented. Whether released, published or copyrighted, all game-related information shall 304 be subject to public disclosure under this chapter upon the first day of sales for the specific lottery game 305 to which it pertains.

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306 38. Official records of studies and investigations by the State Lottery Department of (i) lottery agents, (ii) lottery vendors, (iii) lottery crimes under §§ 58.1-4014 through 58.1-4018, (iv) defects in the 307 308 law or regulations which cause abuses in the administration and operation of the lottery and any 309 evasions of such provisions, or (v) use of the lottery as a subterfuge for organized crime and illegal 310 gambling where such official records have not been publicly released, published or copyrighted. All 311 studies and investigations referred to under clauses (iii), (iv) and (v) shall be subject to public disclosure 312 under this chapter upon completion of the study or investigation.

313 39. Those portions of engineering and construction drawings and plans submitted for the sole purpose 314 of complying with the building code in obtaining a building permit which would identify specific trade secrets or other information the disclosure of which would be harmful to the competitive position of the 315 316 owner or lessee; however, such information shall be exempt only until the building is completed. Information relating to the safety or environmental soundness of any building shall not be exempt from 317 318 disclosure.

40. [Repealed.]

320 41. Records concerning reserves established in specific claims administered by the Department of 321 General Services through its Division of Risk Management as provided in Article 5.1 (§ 2.1-526.1 et 322 seq.) of Chapter 32 of this title, or by any county, city, or town.

42. Information and records collected for the designation and verification of trauma centers and other 323 324 specialty care centers within the Statewide Emergency Medical Services System and Services pursuant to 325 Article 2.1 (§ 32.1-111.1 et seq.) of Chapter 4 of Title 32.1.

326 43. Reports and court documents required to be kept confidential pursuant to § 37.1-67.3.

44. [Repealed.]

327 328 45. Investigative notes; correspondence and information furnished in confidence with respect to an investigation; and official records otherwise exempted by this chapter or any Virginia statute, provided 329 to or produced by or for the Auditor of Public Accounts and the Joint Legislative Audit and Review 330 Commission; or investigative notes, correspondence, documentation and information furnished and 331 332 provided to or produced by or for the Department of the State Internal Auditor with respect to an 333 investigation initiated through the State Employee Fraud, Waste and Abuse Hotline. Nothing in this chapter shall prohibit disclosure of information from the records of completed investigations in a form 334 that does not reveal the identity of complainants, persons supplying information or other individuals 335 336 involved in the investigation; however, disclosure, unless such disclosure is prohibited by this section, of information from the records of completed investigations shall include, but is not limited to, the agency 337 338 involved, the identity of the person who is the subject of the complaint, the nature of the complaint, and 339 the actions taken to resolve the complaint. In the event an investigation does not lead to corrective 340 action, the identity of the person who is the subject of the complaint may be released only with the 341 consent of the subject person.

342 46. Data formerly required to be submitted to the Commissioner of Health relating to the 343 establishment of new or expansion of existing clinical health services, acquisition of major medical 344 equipment, or certain projects requiring capital expenditures pursuant to former § 32.1-102.3:4.

47. Documentation or other information which describes the design, function, operation or access 345 346 control features of any security system, whether manual or automated, which is used to control access to 347 or use of any automated data processing or telecommunications system.

348 48. Confidential financial statements, balance sheets, trade secrets, and revenue and cost projections 349 provided to the Department of Rail and Public Transportation, provided such information is exempt 350 under the federal Freedom of Information Act or the federal Interstate Commerce Act or other laws 351 administered by the Interstate Commerce Commission or the Federal Rail Administration with respect to 352 data provided in confidence to the Interstate Commerce Commission and the Federal Railroad 353 Administration.

354 49. In the case of corporations organized by the Virginia Retirement System, (i) proprietary 355 information provided by, and financial information concerning, coventurers, partners, lessors, lessees, or 356 investors, and (ii) records concerning the condition, acquisition, disposition, use, leasing, development, 357 coventuring, or management of real estate the disclosure of which would have a substantial adverse 358 impact on the value of such real estate or result in a competitive disadvantage to the corporation or 359 subsidiary.

360 50. Confidential proprietary records related to inventory and sales, voluntarily provided by private energy suppliers to the Department of Mines, Minerals and Energy, used by that Department for energy 361 362 contingency planning purposes or for developing consolidated statistical information on energy supplies.

51. Confidential proprietary information furnished to the Board of Medical Assistance Services or the 363 364 Medicaid Prior Authorization Advisory Committee pursuant to Article 4 (§ 32.1-331.12 et seq.) of Chapter 10 of Title 32.1. 365

52. [Repealed.] 366

367 53. Proprietary, commercial or financial information, balance sheets, trade secrets, and revenue and

368 cost projections provided by a private transportation business to the Virginia Department of Transportation and the Department of Rail and Public Transportation for the purpose of conducting 369 370 transportation studies needed to obtain grants or other financial assistance under the Intermodal Surface Transportation Efficiency Act of 1991 (P.L. 102-240) for transportation projects, provided such 371 372 information is exempt under the federal Freedom of Information Act or the federal Interstate Commerce 373 Act or other laws administered by the Interstate Commerce Commission or the Federal Rail 374 Administration with respect to data provided in confidence to the Interstate Commerce Commission and 375 the Federal Railroad Administration. However, the exemption provided by this subdivision shall not 376 apply to any wholly owned subsidiary of a public body.

54. Names and addresses of subscribers to Virginia Wildlife magazine, published by the Department
of Game and Inland Fisheries, provided the individual subscriber has requested in writing that the
Department not release such information.

- 380 55. Reports, documents, memoranda or other information or materials which describe any aspect of
  381 security used by the Virginia Museum of Fine Arts to the extent that disclosure or public dissemination
  382 of such materials would jeopardize the security of the Museum or any warehouse controlled by the
  383 Museum, as follows:
- a. Operational, procedural or tactical planning documents, including any training manuals to the
   extent they discuss security measures;
- **386** b. Surveillance techniques;
- **387** c. Installation, operation, or utilization of any alarm technology;
- 388 d. Engineering and architectural drawings of the Museum or any warehouse;
- **389** e. Transportation of the Museum's collections, including routes and schedules; or
- 390 f. Operation of the Museum or any warehouse used by the Museum involving the:
- **391** (1) Number of employees, including security guards, present at any time; or
- 392 (2) Busiest hours, with the maximum number of visitors in the Museum.

56. Reports, documents, memoranda or other information or materials which describe any aspect of
security used by the Virginia Department of Alcoholic Beverage Control to the extent that disclosure or
public dissemination of such materials would jeopardize the security of any government store as defined
in Title 4.1, or warehouse controlled by the Department of Alcoholic Beverage Control, as follows:

- (i) Operational, procedural or tactical planning documents, including any training manuals to the extent they discuss security measures;
- **399** (ii) Surveillance techniques;

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- 400 (iii) The installation, operation, or utilization of any alarm technology;
- 401 (iv) Engineering and architectural drawings of such government stores or warehouses;
- 402 (v) The transportation of merchandise, including routes and schedules; and

403 (vi) The operation of any government store or the central warehouse used by the Department of404 Alcoholic Beverage Control involving the:

- 405 a. Number of employees present during each shift;
  - b. Busiest hours, with the maximum number of customers in such government store; and
- 407 c. Banking system used, including time and place of deposits.
- **408** 57. Information required to be provided pursuant to § 54.1-2506.1.

409 58. Confidential information designated as provided in subsection D of § 11-52 as trade secrets or
410 proprietary information by any person who has submitted to a public body an application for
411 prequalification to bid on public construction projects in accordance with subsection B of § 11-46.

412 59. All information and records acquired during a review of any child death by the State Child
413 Fatality Review Team established pursuant to § 32.1-283.1 or during a review of any child death by a
414 local or regional child fatality review team established pursuant to § 32.1-283.2.

60. Investigative notes, correspondence, documentation and information provided to or produced by
or for the committee or the auditor with respect to an investigation or audit conducted pursuant to
§ 15.1-765.2. Nothing in this section shall prohibit disclosure of information from the records of
completed investigations or audits in a form that does not reveal the identity of complainants or persons
supplying information.

420 61. Financial, medical, rehabilitative and other personal information concerning applicants for or
421 recipients of loan funds submitted to or maintained by the Assistive Technology Loan Fund Authority
422 under Chapter 11 (§ 51.5-53 et seq.) of Title 51.5.

62. Confidential proprietary records which are voluntarily provided by a private entity pursuant to a
proposal filed with a public entity under the Public-Private Transportation Act of 1995 (§ 56-556 et
seq.), pursuant to a promise of confidentiality from the responsible public entity, used by the responsible
public entity for purposes related to the development of a qualifying transportation facility; and
memoranda, working papers or other records related to proposals filed under the Public-Private
Transportation Act of 1995, where, if such records were made public, the financial interest of the public

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429 or private entity involved with such proposal or the process of competition or bargaining would be 430 adversely affected. In order for confidential proprietary information to be excluded from the provisions 431 of this chapter, the private entity shall (i) invoke such exclusion upon submission of the data or other 432 materials for which protection from disclosure is sought, (ii) identify the data or other materials for 433 which protection is sought, and (iii) state the reasons why protection is necessary. For the purposes of 434 this subdivision, the terms public entity and private entity shall be defined as they are defined in the 435 Public-Private Transportation Act of 1995.

63. Records of law-enforcement agencies, to the extent that such records contain specific tactical
plans, the disclosure of which would jeopardize the safety or security of law-enforcement personnel or
the general public; engineering plans, architectural drawings, or operational specifications of
governmental law-enforcement facilities, including but not limited to courthouses, jails, and detention
facilities, to the extent that disclosure could jeopardize the safety or security of law-enforcement offices;
however, general descriptions shall be provided to the public upon request.

64. All records of the University of Virginia or the University of Virginia Medical Center which
contain proprietary, business-related information pertaining to the operations of the University of
Virginia Medical Center, including its business development or marketing strategies and its activities
with existing or future joint venturers, partners, or other parties with whom the University of Virginia
Medical Center has formed, or forms, any arrangement for the delivery of health care, if disclosure of
such information would be harmful to the competitive position of the Medical Center.

448 65. Patient level data collected by the Board of Health and not yet processed, verified, and released,
449 pursuant to § 32.1-276.9, to the Board by the nonprofit organization with which the Commissioner of
450 Health has contracted pursuant to § 32.1-276.4.

66. Records of the Medical College of Virginia Hospitals Authority pertaining to any of the 451 452 following: (i) an individual's qualifications for or continued membership on its medical or teaching 453 staffs; proprietary information gathered by or in the possession of the Authority from third parties 454 pursuant to a promise of confidentiality; contract cost estimates prepared for confidential use in 455 awarding contracts for construction or the purchase of goods or services; data, records or information of 456 a proprietary nature produced or collected by or for the Authority or members of its medical or teaching staffs; financial statements not publicly available that may be filed with the Authority from third parties; 457 458 the identity, accounts or account status of any customer of the Authority; consulting or other reports 459 paid for by the Authority to assist the Authority in connection with its strategic planning and goals; and 460 the determination of marketing and operational strategies where disclosure of such strategies would be 461 harmful to the competitive position of the Authority; and (ii) data, records or information of a 462 proprietary nature produced or collected by or for employees of the Authority, other than the Authority's financial or administrative records, in the conduct of or as a result of study or research on medical, 463 464 scientific, technical or scholarly issues, whether sponsored by the Authority alone or in conjunction with a governmental body or a private concern, when such data, records or information have not been 465 466 publicly released, published, copyrighted or patented.

467 67. Confidential proprietary information or trade secrets, not publicly available, provided by a private
468 person or entity to the Virginia Resources Authority or to a fund administered in connection with
469 financial assistance rendered or to be rendered by the Virginia Resources Authority where, if such
470 information is made public, the financial interest of the private person or entity would be adversely
471 affected, and, after June 30, 1997, where such information was provided pursuant to a promise of
472 confidentiality.

68. Confidential proprietary records which are provided by a franchisee under § 15.2-2108 to its 473 474 franchising authority pursuant to a promise of confidentiality from the franchising authority which 475 relates to the franchisee's potential provision of new services, adoption of new technologies or 476 implementation of improvements, where such new services, technologies or improvements have not been 477 implemented by the franchisee on a nonexperimental scale in the franchise area, and where, if such 478 records were made public, the competitive advantage or financial interests of the franchisee would be 479 adversely affected. In order for confidential proprietary information to be excluded from the provisions 480 of this chapter, the franchisee shall (i) invoke such exclusion upon submission of the data or other 481 materials for which protection from disclosure is sought, (ii) identify the data or other materials for 482 which protection is sought, and (iii) state the reason why protection is necessary.

483 69. Records of the Intervention Program Committee within the Department of Health Professions to
484 the extent such records may identify any practitioner who may be, or who is actually, impaired to the
485 extent disclosure is prohibited by § 54.1-2517.

70. Records submitted as a grant application, or accompanying a grant application, to the
Commonwealth Neurotrauma Initiative Advisory Board pursuant to Article 12 (§ 32.1-73.1 et seq.) of
Chapter 2 of Title 32.1, to the extent such records contain: (i) medical or mental records, or other data
identifying individual patients, or (ii) proprietary business or research related information produced or
collected by the applicant in the conduct of or as a result of study or research on medical, rehabilitative,

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491 scientific, technical or scholarly issues, when such information has not been publicly released, published, 492 copyrighted or patented, if the disclosure of such information would be harmful to the competitive 493 position of the applicant.

494 71. Information which would disclose the security aspects of a system safety program plan adopted 495 pursuant to 49 C.F.R. Part 659 by the Commonwealth's designated Rail Fixed Guideway Systems Safety 496 Oversight agency; and information in the possession of such agency the release of which would 497 jeopardize the success of an ongoing investigation of a rail accident or other incident threatening railway 498 safety.

499 72. Documents and other information of a proprietary nature furnished by a supplier of charitable 500 gaming supplies to the Charitable Gaming Commission pursuant to subsection E of § 18.2-340.34.

501 73. Personal information, as defined in § 2.1-379, provided to the Board of the Virginia Higher 502 Education Tuition Trust Fund or its employees by or on behalf of individuals who have requested 503 information about, applied for, or entered into prepaid tuition contracts pursuant to Chapter 4.9 504 (§ 23-38.75 et seq.) of Title 23. Nothing in this subdivision shall be construed to prohibit disclosure or 505 publication of information in a statistical or other form which does not identify individuals or provide 506 personal information. Individuals shall be provided access to their own personal information.

507 74. Any record copied, recorded or received by the Commissioner of Health in the course of an 508 examination, investigation or review of a managed care health insurance plan licensee pursuant to 509 §§ 32.1-137.4 and 32.1-137.5, including books, records, files, accounts, papers, documents, and any or 510 all computer or other recordings.

511 C. Neither any provision of this chapter nor any provision of Chapter 26 (§ 2.1-377 et seq.) of this 512 title shall be construed as denying public access to contracts between a public official and a public 513 body, other than contracts settling public employee employment disputes held confidential as personnel 514 records under subdivision 3 of subsection B of this section, or to records of the position, job classification, official salary or rate of pay of, and to records of the allowances or reimbursements for 515 516 expenses paid to, any public officer, official or employee at any level of state, local or regional 517 government in the Commonwealth or to the compensation or benefits paid by any corporation organized 518 by the Virginia Retirement System or its officers or employees. The provisions of this subsection, 519 however, shall not apply to records of the official salaries or rates of pay of public employees whose 520 annual rate of pay is \$10,000 or less.

521 D. No provision of this chapter shall be construed to afford any rights to any person incarcerated in 522 a state, local or federal correctional facility, whether or not such facility is (i) located in the 523 Commonwealth or (ii) operated pursuant to the Corrections Private Management Act (§ 53.1-261 et 524 seq.). However, this subsection shall not be construed to prevent an incarcerated person from exercising 525 his constitutionally protected rights, including but not limited to his rights to call for evidence in his 526 favor in a criminal prosecution. 527

§ 2.1-344. Executive or closed meetings.

528 A. Public bodies are not required to conduct executive or closed meetings. However, should a public 529 body determine that an executive or closed meeting is desirable, such meeting shall be held only for the 530 following purposes:

531 1. Discussion, consideration or interviews of prospective candidates for employment; assignment, 532 appointment, promotion, performance, demotion, salaries, disciplining or resignation of specific public 533 officers, appointees or employees of any public body; and evaluation of performance of departments or 534 schools of state institutions of higher education where such matters regarding such specific individuals 535 might be affected by such evaluation. Any teacher shall be permitted to be present during an executive 536 session or closed meeting in which there is a discussion or consideration of a disciplinary matter which 537 involves the teacher and some student or students and the student or students involved in the matter are 538 present, provided the teacher makes a written request to be present to the presiding officer of the 539 appropriate board.

540 2. Discussion or consideration of admission or disciplinary matters concerning any student or 541 students of any state institution of higher education or any state school system. However, any such 542 student, legal counsel and, if the student is a minor, the student's parents or legal guardians shall be 543 permitted to be present during the taking of testimony or presentation of evidence at an executive or 544 closed meeting, if such student, parents or guardians so request in writing and such request is submitted 545 to the presiding officer of the appropriate board.

546 3. Discussion or consideration of the condition, acquisition or use of real property for public purpose, 547 or of the disposition of publicly held property, or of plans for the future of a state institution of higher 548 education which could affect the value of property owned or desirable for ownership by such institution. 549 4. The protection of the privacy of individuals in personal matters not related to public business.

550 5. Discussion concerning a prospective business or industry or expansion of an existing business or industry where no previous announcement has been made of the business' or industry's interest in 551

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552 locating or expanding its facilities in the community.

553 6. The investing of public funds where competition or bargaining is involved, where, if made public 554 initially, the financial interest of the governmental unit would be adversely affected.

555 7. Consultation with legal counsel and briefings by staff members, consultants or attorneys, 556 pertaining to actual or probable litigation, or other specific legal matters requiring the provision of legal 557 advice by counsel.

558 8. In the case of boards of visitors of state institutions of higher education, discussion or 559 consideration of matters relating to gifts, bequests and fund-raising activities, and grants and contracts 560 for services or work to be performed by such institution. However, the terms and conditions of any such gifts, bequests, grants and contracts made by a foreign government, a foreign legal entity or a foreign 561 person and accepted by a state institution of higher education shall be subject to public disclosure upon 562 written request to the appropriate board of visitors. For the purpose of this subdivision, (i) "foreign 563 564 government" means any government other than the United States government or the government of a 565 state or a political subdivision thereof; (ii) "foreign legal entity" means any legal entity created under the laws of the United States or of any state thereof if a majority of the ownership of the stock of such 566 legal entity is owned by foreign governments or foreign persons or if a majority of the membership of 567 any such entity is composed of foreign persons or foreign legal entities, or any legal entity created under 568 the laws of a foreign government; and (iii) "foreign person" means any individual who is not a citizen 569 570 or national of the United States or a trust territory or protectorate thereof.

571 9. In the case of the boards of trustees of the Virginia Museum of Fine Arts and The Science Museum of Virginia, discussion or consideration of matters relating to specific gifts, bequests, and 572 573 grants. 574

10. Discussion or consideration of honorary degrees or special awards.

575 11. Discussion or consideration of tests or examinations or other documents excluded from this 576 chapter pursuant to § 2.1-342 B 9.

577 12. Discussion, consideration or review by the appropriate House or Senate committees of possible 578 disciplinary action against a member arising out of the possible inadequacy of the disclosure statement 579 filed by the member, provided the member may request in writing that the committee meeting not be 580 conducted in executive session.

581 13. Discussion of strategy with respect to the negotiation of a siting agreement or to consider the 582 terms, conditions, and provisions of a siting agreement if the governing body in open meeting finds that 583 an open meeting will have a detrimental effect upon the negotiating position of the governing body or 584 the establishment of the terms, conditions and provisions of the siting agreement, or both. All 585 discussions with the applicant or its representatives may be conducted in a closed meeting or executive 586 session.

587 14. Discussion by the Governor and any economic advisory board reviewing forecasts of economic 588 activity and estimating general and nongeneral fund revenues.

589 15. Discussion or consideration of medical and mental records excluded from this chapter pursuant to 590 § 2.1-342 B 3, and those portions of disciplinary proceedings by any regulatory board within the 591 Department of Professional and Occupational Regulation or Department of Health Professions conducted 592 pursuant to § 9-6.14:11 or § 9-6.14:12 during which the board deliberates to reach a decision.

593 16. Discussion, consideration or review of State Lottery Department matters related to proprietary 594 lottery game information and studies or investigations exempted from disclosure under subdivisions 37 595 and 38 of subsection B of § 2.1-342.

596 17. Those portions of meetings by local government crime commissions where the identity of, or 597 information tending to identify, individuals providing information about crimes or criminal activities 598 under a promise of anonymity is discussed or disclosed.

599 18. Discussion, consideration, review and deliberations by local community corrections resources 600 boards regarding the placement in community diversion programs of individuals previously sentenced to 601 state correctional facilities.

19. [Repealed.]

602

603 20. Those portions of meetings in which the Board of Corrections discusses or discloses the identity of, or information tending to identify, any prisoner who (i) provides information about crimes or **604** 605 criminal activities, (ii) renders assistance in preventing the escape of another prisoner or in the 606 apprehension of an escaped prisoner, or (iii) voluntarily or at the instance of a prison official renders 607 other extraordinary services, the disclosure of which is likely to jeopardize the prisoner's life or safety. 608

21. Discussion of plans to protect public safety as it relates to terrorist activity.

22. In the case of corporations organized by the Virginia Retirement System, discussion or consideration of (i) proprietary information provided by, and financial information concerning, 609 610 coventurers, partners, lessors, lessees, or investors, and (ii) the condition, acquisition, disposition, use, 611 leasing, development, coventuring, or management of real estate the disclosure of which would have a 612 613 substantial adverse impact on the value of such real estate or result in a competitive disadvantage to the

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614 corporation or subsidiary.

615 23. Those portions of meetings in which individual child death cases are discussed by the State Child
616 Fatality Review Team established pursuant to § 32.1-283.1 or those portions of meetings in which
617 individual child death cases are discussed by a regional or local child fatality review team established
618 pursuant to § 32.1-283.2.

619 24. Those portions of meetings of the University of Virginia Board of Visitors and those portions of 620 meetings of any persons to whom management responsibilities for the University of Virginia Medical Center have been delegated, in which there is discussed proprietary, business-related information 621 622 pertaining to the operations of the University of Virginia Medical Center, including its business 623 development or marketing strategies and its activities with existing or future joint venturers, partners, or 624 other parties with whom the University of Virginia Medical Center has formed, or forms, any 625 arrangement for the delivery of health care, if disclosure of such information would be harmful to the 626 competitive position of the Medical Center.

627 25. In the case of the Medical College of Virginia Hospitals Authority, discussion or consideration of 628 any of the following: the condition, acquisition, use or disposition of real or personal property; 629 operational plans that could affect the value of property, real or personal, owned or desirable for ownership by the Authority; matters relating to gifts, bequests and fund-raising activities; grants and 630 contracts for services or work to be performed by the Authority; marketing or operational strategies 631 where disclosure of such strategies would be harmful to the competitive position of the Authority; 632 members of its medical and teaching staffs and qualifications for appointments thereto; and qualifications 633 634 or evaluations of other employees.

635 26. Those portions of the meetings of the Intervention Program Committee within the Department of
636 Health Professions to the extent such discussions identify any practitioner who may be, or who actually
637 is, impaired pursuant to Chapter 25.1(§ 54.1-2515 et seq.) of Title 54.1.

638 27. Those meetings or portions of meetings of the Board of the Virginia Higher Education Tuition
639 Trust Fund wherein personal information, as defined in § 2.1-379, which has been provided to the Board
640 or its employees by or on behalf of individuals who have requested information about, applied for, or
641 entered into prepaid tuition contracts pursuant to Chapter 4.9 (§ 23-38.75 et seq.) of Title 23 is
642 discussed.

643 B. No resolution, ordinance, rule, contract, regulation or motion adopted, passed or agreed to in an 644 executive or closed meeting shall become effective unless the public body, following the meeting, 645 reconvenes in open meeting and takes a vote of the membership on such resolution, ordinance, rule, 646 contract, regulation or motion which shall have its substance reasonably identified in the open meeting. 647 This section shall not be construed to (i) require the disclosure of any contract between the Intervention 648 Program Committee within the Department of Health Professions and an impaired practitioner entered 649 into pursuant to Chapter 25.1 of Title 54.1 or (ii) require the board of directors of any authority created 650 pursuant to the Industrial Development and Revenue Bond Act (§ 15.1-1373 et seq.), or any public body empowered to issue industrial revenue bonds by general or special law, to identify a business or industry 651 652 to which subdivision A 5 of this section applies. However, such business or industry must be identified 653 as a matter of public record at least thirty days prior to the actual date of the board's authorization of 654 the sale or issuance of such bonds.

655 C. Public officers improperly selected due to the failure of the public body to comply with the other
656 provisions of this section shall be de facto officers and, as such, their official actions are valid until they
657 obtain notice of the legal defect in their election.

**658** D. Nothing in this section shall be construed to prevent the holding of conferences between two or
 **659** more public bodies, or their representatives, but these conferences shall be subject to the same
 **660** regulations for holding executive or closed sessions as are applicable to any other public body.

661 § 32.1-283.2. Local and regional child fatality review teams established; membership; authority; 662 confidentiality; immunity.

663 A. Upon the initiative of any local or regional law-enforcement agency, fire department, department 664 of social services, emergency medical services agency, Commonwealth's attorney's office, or community services board, local or regional child fatality teams may be established for the purpose of conducting 665 666 contemporaneous reviews of local child deaths in order to develop interventions and strategies for 667 prevention specific to the locality or region. Each team shall establish rules and procedures to govern 668 the review process. Agencies may share information but shall be bound by confidentiality and execute a 669 sworn statement to honor the confidentiality of the information they share. Violations shall be 670 punishable as a Class 3 misdemeanor. The State Child Fatality Review Team shall provide technical 671 assistance and direction as provided for in subsection A of § 32.1-283.1.

672 B. Local and regional teams may be composed of the following persons from the localities 673 represented on a particular board or their designees: a local or regional medical examiner, a local 674 social services official in charge of child protective services, a director of the relevant local or district 675 health department, a chief law-enforcement officer, a local fire marshal, the attorney for the
676 Commonwealth, an executive director of the local community services board or other local mental
677 health agency, and such additional persons, not to exceed five, as may be appointed to serve by the
678 chairperson of the local or regional team. The chairperson shall be elected from among the designated
679 membership. The additional members appointed by the chairperson may include, but are not restricted
680 to, representatives of local human services agencies; local public education agencies; local
681 pediatricians, psychiatrists and psychologists; and local child advocacy organizations.

682 C. Each team shall establish local rules and procedures to govern the review process prior to
683 conducting the first child fatality review. The review of a death shall be delayed until any criminal
684 investigations connected with the death are completed or the Commonwealth consents to the
685 commencement of such review prior to the completion of the criminal investigation.

D. All information and records obtained or created regarding the review of a fatality shall be 686 confidential and shall be excluded from the Virginia Freedom of Information Act (§ 2.1-340 et seq.) 687 pursuant to subdivision 59 of subsection B of § 2.1-342. All such information and records shall be used 688 689 by the team only in the exercise of its proper purpose and function and shall not be disclosed. Such 690 information or records shall not be subject to subpoena, subpoena duces tecum, or discovery or be 691 admissible in any criminal or civil proceeding. If available from other sources, however, such 692 information and records shall not be immune from subpoena, subpoena duces tecum, discovery or 693 introduction into evidence when obtained through such other sources solely because the information and 694 records were presented to the team during a fatality review. No person who participated in the reviews 695 nor any member of the team shall be required to make any statement as to what transpired during the 696 review or what information was collected during the review. Upon the conclusion of the fatality review, 697 all information and records concerning the victim and the family shall be returned to the originating 698 agency or destroyed. However, the findings of the team may be disclosed or published in statistical or other form which shall not identify individuals. The portions of meetings in which individual cases are 699 700 discussed by the team shall be closed pursuant to subdivision 23 of subsection A of § 2.1-344. All team 701 members, persons attending closed team meetings, and persons presenting information and records on 702 specific fatalities to the team during closed meetings shall execute a sworn statement to honor the 703 confidentiality of the information, records, discussions, and opinions disclosed during any closed 704 meeting to review a specific death. Violations of this subsection shall be punishable as a Class 3 705 misdemeanor.

*E. Members of teams, as well as their agents and employees, shall be immune from civil liability for any act or omission made in connection with participation in a child fatality review team review, unless such act or omission was the result of gross negligence or willful misconduct. Any organization, institution, or person furnishing information, data, testimony, reports or records to review teams as part of such review, shall be immune from civil liability for any act or omission in furnishing such information, unless such act or omission was the result of gross negligence or willful misconduct.*