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HOUSE BILL NO. 615

Offered January 22, 1998

A BILL to amend and reenact §§ 62.1-44.34:11, 62.1-44.34:12, and 62.1-44.34:13 of the Code of Virginia, relating to the Virginia Petroleum Storage Tank Fund.

Patron—Parrish

Referred to Committee on Conservation and Natural Resources

Be it enacted by the General Assembly of Virginia:

1. That §§ 62.1-44.34:11, 62.1-44.34:12, and 62.1-44.34:13 of the Code of Virginia are amended and reenacted as follows:

§ 62.1-44.34:11. Virginia Petroleum Storage Tank Fund.

A. The Virginia Petroleum Storage Tank Fund is hereby established as a nonlapsing revolving fund to be used by the Board for (i) administering the state regulatory programs authorized by Articles 9, 10 and 11 (§ 62.1-44.34:8 et seq.) of this chapter, (ii) demonstrating financial responsibility, and (iii) other purposes as provided for by applicable provisions of state and federal law. All expenses, costs, civil penalties, charges and judgments recovered by or on behalf of the Board pursuant to Articles 9, 10 and 11 of this chapter, and all moneys received as reimbursement in accordance with applicable provisions of federal law and all fees collected pursuant to §§ 62.1-44.34:19.1 and 62.1-44.34:21, shall be deposited into the Fund. Interest earned on the Fund shall be credited to the Fund. No moneys shall be credited to the balance in the Fund until they have been received by the Fund. The Fund shall be established on the books of the Comptroller and any funds remaining in such Fund at the end of the biennium shall not revert to the general fund but shall remain in the Fund.

The Fund shall be administered by the Board consistent with the provisions of Subtitle I of the federal Solid Waste Disposal Act (P.L. 98-616, § 9001 et seq.) and any approved state underground storage tank program and in accordance with the following provisions:

1. The Fund shall be maintained in a separate account. An accounting of moneys received and disbursed shall be kept, and furnished upon request to the Governor or the General Assembly.

2. Disbursements from the Fund may be made only for the following purposes:

a. Reasonable and necessary per occurrence costs incurred for releases reported after December 22, 1989, by the owner or operator who is the responsible person, in taking corrective action for any release of petroleum into the environment from an underground storage tank which are in excess of the per occurrence financial responsibility requirement imposed in subsection B of § 62.1-44.34:12, up to one million dollars.

b. Reasonable and necessary per occurrence costs incurred for releases reported after December 22, 1989, by the owner or operator who is the responsible person for compensating third parties, including payment of judgments for bodily injury and property damage caused by the release of petroleum into the environment from an underground storage tank, which are in excess of the per occurrence financial responsibility requirement imposed by subsection B of § 62.1-44.34:12, up to one million dollars. Disbursements for third party claims shall be subordinate to disbursements for the corrective action costs in subdivision A 2 a of this section.

c. Reasonable and necessary per occurrence costs incurred by an operator whose net annual profits from all facilities do not exceed ten million dollars for containment and cleanup of a release from a facility of a product subject to § 62.1-44.34:13 as follows: (i) for an operator of a facility with a storage capacity less than 25,000 gallons, per occurrence costs in excess of \$2,500 up to one million dollars; (ii) for an operator of a facility with a storage capacity from 25,000 gallons to 100,000 gallons, per occurrence costs in excess of \$5,000 up to one million dollars; (iii) for an operator of a facility with a storage capacity from 100,000 gallons to four million gallons, per occurrence costs in excess of five cents per gallon of aboveground storage capacity up to one million dollars; and (iv) for an operator of a facility with a storage capacity greater than four million gallons, per occurrence costs in excess of \$200,000 up to one million dollars. For purposes of this subdivision (2c), the per occurrence financial responsibility requirements for an operator shall be based on the total storage capacity for the facility from which the discharge occurs.

d. Reasonable and necessary per occurrence costs incurred by an operator whose net annual profits from all facilities exceed ten million dollars for containment and cleanup of a release from a facility of a product subject to § 62.1-44.34:13 as follows: (i) for an operator of a facility with a storage capacity less than four million gallons, per occurrence costs in excess of \$200,000 up to one million dollars; (ii) for an operator of a facility with a storage capacity from four million gallons to twenty million gallons,

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60 per occurrence costs in excess of five cents per gallon of aboveground storage capacity up to one
61 million dollars; and (iii) an operator of a facility with a storage capacity greater than twenty million
62 gallons shall have no access to the Fund. For purposes of this subdivision, the per occurrence financial
63 responsibility requirements for an operator shall be based on the total storage capacity for all facilities
64 located within the Commonwealth.

65 e. Costs incurred *by the Board* in taking immediate corrective action to contain or mitigate the
66 effects of any release of petroleum into the environment from an underground storage tank or from
67 underground storage tanks exempted in subdivisions 1 and 2 of the definition of underground storage
68 tank in § 62.1-44.34:10, if such action is necessary, in the judgment of the Board, to protect human
69 health and the environment.

70 f. Costs of corrective action up to one million dollars for any release of petroleum into the
71 environment from underground storage tanks or from underground storage tanks exempted in
72 subdivisions 1 and 2 of the definition of underground storage tank in § 62.1-44.34:10 (i) whose owner
73 or operator cannot be determined by the Board within ninety days; or (ii) whose owner or operator is
74 incapable, in the judgment of the Board, of carrying out such corrective action properly.

75 g. Costs of corrective action incurred by the Board for any release of petroleum into the environment
76 from underground storage tanks which are otherwise specifically listed in exemptions 1 through 9 of the
77 definition of an underground storage tank in § 62.1-44.34:10.

78 h. Reasonable and necessary per occurrence costs of corrective action incurred for releases reported
79 after December 22, 1989, by the owner or operator in excess of \$500 up to one million dollars for any
80 release of petroleum into the environment from an underground storage tank exempted in subdivisions 1
81 and 2 of the definition of an underground storage tank in § 62.1-44.34:10 and aboveground storage tanks
82 with a capacity of 5,000 gallons or less used for storing heating oil for consumption on the premises
83 where stored.

84 i. The "cost share" of corrective action with respect to any release of petroleum into the environment
85 from underground storage tanks undertaken under a cooperative agreement with the Administrator of the
86 United States Environmental Protection Agency, as determined by the Administrator of the United States
87 Environmental Protection Agency in accordance with the provisions of § 9003 (h) (7) (B) of the United
88 States Public Law 98-616 (as amended in 1986 by United States Public Law 99-662).

89 j. Administrative costs incurred by the Board in carrying out the provisions of regulatory programs
90 authorized by Articles 9, 10, and 11 (§ 62.1-44.34:8 et seq.) of this chapter.

91 k. All costs and expenses, including but not limited to personnel, administrative, and equipment costs
92 and expenses, directly incurred by the Board or by any other state agency *acting at the direction of the*
93 *Board*, in and for the abatement, containment, removal and disposal of oil pursuant to Article 11
94 (§ 62.1-44.34:14 et seq.) of Chapter 3.1 of this title.

95 l. Procurement, maintenance and replenishment of materials, equipment and supplies, in such
96 quantities and at such locations as the Board may deem necessary, for the abatement, containment,
97 removal and disposal of oil pursuant to Article 11 (§ 62.1-44.34:14 et seq.) of Chapter 3.1 of this title.

98 m. Costs and expenses, incurred by the Board or by any other state agency, acting at the direction of
99 the Board, for the protection, cleanup and rehabilitation of waterfowl, wildlife, shellfish beds and other
100 natural resources, damaged or threatened by the discharge of oil, owned by the Commonwealth or held
101 in trust by the Commonwealth for the benefit of its citizens.

102 n. Refund of cash deposits held in escrow pursuant to Article 11 (§ 62.1-44.34:14 et seq.) of Chapter
103 3.1 of this title and reasonable interest thereon, and refunds of fees collected pursuant to § 62.1-44.34:21
104 as authorized by this chapter.

105 o. Administrative costs incurred by the Department of Motor Vehicles in the collection of fees
106 specified in § 62.1-44.34:13.

107 p. Reasonable and necessary costs incurred by the Virginia Department of Transportation in taking
108 corrective action on property acquired for transportation purposes. If the costs of taking corrective action
109 are recovered, in whole or in part, from any responsible party, the recovery shall be deposited to the
110 Fund.

111 q. Reasonable and necessary per occurrence costs for releases reported after December 22, 1989, in
112 taking corrective action for any release of petroleum into the environment from an underground storage
113 tank, which are in excess of \$5,000 up to \$1 million, by any person who, without participating in the
114 management of an underground storage tank or being otherwise engaged in petroleum production,
115 refining, and marketing, holds indicia of ownership primarily to protect the holder's security interest in
116 the tank.

117 3. No funds shall be paid for reimbursement of ~~moneys expended~~ *costs incurred* for corrective action
118 taken for releases reported prior to December 22, 1989, by an owner or operator of an underground
119 storage tank, or an owner of an underground storage tank exempted in subdivisions 1 and 2 of the
120 definition of an underground storage tank in § 62.1-44.34:10, or an owner of an aboveground storage
121 tank with a capacity of 5,000 gallons or less used for storing heating oil for consumption on the

premises where stored. However, any owner or operator referred to in this subdivision, who reported a release after December 22, 1989, and who has filed a reimbursement claim with the Board prior to July 1, 1996, shall be eligible for reimbursement for that release.

4. No funds shall be paid for reimbursement of moneys expended costs incurred prior to January 1, 1992, by an operator of a facility for containment and cleanup of a release from a facility of a product subject to § 62.1-44.34:13 reported prior to January 1, 1992.

5. No funds shall be paid for reimbursement of moneys expended for payment of interest or other finance charges on loans which were used for corrective action or containment and cleanup of a release by a person in subdivisions A 3 or A 4 of this section, except for an owner or operator which is exempt from taxation under § 501 (c) (3) of the Internal Revenue Code, provided that: (i) the loan moneys have been paid for corrective action that was pre-approved by the Board, (ii) any and all disbursements received from the Fund shall be paid against the loan or for interest and points, and (iii) the payment of interest and points under this subdivision shall be limited to five years from the date the release is reported to the Board. The Board may extend the period for payment of interest and points if, in the judgment of the Board, such action is necessary. The restrictions imposed in clauses (i), (ii) and (iii) shall not apply to loans made prior to June 1, 1992, to an owner or operator exempt from taxation under § 501 (c) (3) of the Internal Revenue Code.

6. No funds shall be paid for penalties, charges or fines imposed pursuant to any applicable local, state or federal law.

7. No funds shall be paid for containment and cleanup costs that are reimbursed or are reimbursable from other applicable state or federal programs.

8. No funds shall be paid if the operator of the facility has not complied with applicable statutes or regulations governing reporting, prevention, containment and cleanup of a discharge of oil.

9. No funds shall be paid if the owner or operator of an underground storage tank or the operator of an aboveground storage tank facility fails to report a release of petroleum or a discharge of oil to the Board as required by applicable statutes, laws or regulations.

10. No funds shall be paid from the Fund unless a reimbursement claim has been filed with the Board within two years from the date the Board issues a site remediation closure letter for that release or July 1, 2000, whichever date is later.

11. The Fund balance shall be maintained at a level sufficient to ensure that the Fund can serve as a financial responsibility demonstration mechanism for the owners and operators of underground storage tanks. Any disbursements made by the Board pursuant to subdivision 2 of this subsection may be temporarily reduced or delayed, in whole or in part, if such action is necessary, in the judgment of the Board, to maintain the Fund balance.

B. The Board shall seek recovery of moneys expended from the Fund for corrective action under this section where the owner or operator of an underground storage tank has violated substantive environmental protection rules and regulations pertaining to underground storage tanks which have been promulgated by the Board.

C. For costs incurred for corrective action as authorized in subdivision A 2 e of this section, the Board shall seek recovery of moneys from the owner or operator of an underground storage tank up to the minimum financial responsibility requirement imposed on the owner or operator in subsection B of § 62.1-44.34:12 if any, or seek recovery of such costs incurred from any available federal government funds.

D. For costs incurred for corrective action taken resulting from a release from underground storage tanks specified in subdivision A 2 f of this section, the Board shall seek recovery of moneys from the owner or operator up to the minimum financial responsibility requirement imposed on the owner or operator in subsection B of § 62.1-44.34:12 if any, or seek recovery of such costs incurred from any available federal government funds.

E. The Board shall seek recovery of moneys expended from the Fund for costs incurred for corrective action as authorized in subdivision A 2 g of this section or seek recovery of such costs incurred from any available federal government funds. However, the Board shall not seek recovery of moneys expended from the Fund for costs of corrective action in excess of \$500 from the owner or operator of an underground tank exempted in subdivisions 1 and 2 of the definition of underground storage tank in § 62.1-44.34:10 and aboveground storage tanks with a capacity of 5,000 gallons or less used for storing heating oil for consumption on the premises where stored.

F. The Board shall have the right of subrogation for moneys expended from the Fund as compensation for personal injury, death or property damage against any person who is liable for such injury, death or damage.

G. The Board shall promptly initiate an action to recover all costs and expenses incurred by the Commonwealth for investigation, containment and cleanup of a discharge of oil or threat of discharge against any person liable for a discharge of oil as specified in Article 11 (§ 62.1-44.34:14 et seq.) of

Chapter 3.1 of this title; however, the Board shall seek recovery from an operator of expenditures from the Fund only in the amount by which such expenditures exceed the amount authorized to be disbursed to the operator under subdivisions A 2 through A 8 of this section.

§ 62.1-44.34:12. Financial responsibility.

A. Requirements for maintaining evidence of financial responsibility for taking corrective action by all owners and operators of underground storage tanks, and for compensating third parties for bodily injury and property damage by all such owners and operators are as follows: *The Board shall adopt regulations that conform to the federal financial responsibility requirements of 42 U.S.C. § 6991b(d) and any regulations adopted thereunder. Owners and operators of underground storage tanks shall annually demonstrate and maintain evidence of financial responsibility for taking corrective action and for compensating third parties for bodily injury and property damage in accordance with regulations adopted by the Board. Financial responsibility established in accordance with regulations adopted by the Board may be demonstrated by any combination of the following mechanisms: insurance, guarantee, surety bond, letter of credit, irrevocable trust fund, qualification as a self-insurer, or the Fund. The Fund may be used as a mechanism to demonstrate the portion of the federal financial responsibility requirements that are in excess of the state financial responsibility requirements contained in subsection B.*

B. State requirements for maintaining evidence of financial responsibility for taking corrective action by owners and operators of underground storage tanks and for compensating third parties for bodily injury and property damage shall be as follows:

1. Owners and operators with 600,000 gallons or less of petroleum pumped on an annual basis into all underground storage tanks owned or operated, \$5,000 per occurrence for taking corrective action and \$15,000 per occurrence for compensating third parties, with an annual aggregate of \$20,000;

2. Owners and operators with between 600,001 to 1,200,000 gallons of petroleum pumped on an annual basis into all underground storage tanks owned or operated, \$10,000 per occurrence for taking corrective action and \$30,000 per occurrence for compensating third parties, with an annual aggregate of \$40,000;

3. Owners and operators with between 1,200,001 to 1,800,000 gallons of petroleum pumped on an annual basis into all underground storage tanks owned or operated, \$20,000 per occurrence for taking corrective action and \$60,000 per occurrence for compensating third parties, with an annual aggregate of \$80,000;

4. Owners and operators with between 1,800,001 to 2,400,000 gallons of petroleum pumped on an annual basis into all underground storage tanks owned or operated, \$30,000 per occurrence for taking corrective action and \$120,000 per occurrence for compensating third parties, with an annual aggregate of \$150,000;

5. Owners and operators with in excess of 2,400,000 gallons of petroleum pumped on an annual basis into all underground storage tanks owned or operated, \$50,000 per occurrence for taking corrective action and \$150,000 per occurrence for compensating third parties, with an annual aggregate of \$200,000; and

6. Other owners and operators, \$50,000 per occurrence for taking corrective action and \$150,000 per occurrence for compensating third parties, with an annual aggregate of \$200,000.

Financial responsibility may be established in accordance with regulations promulgated by the Board by any one or any combination of the following: insurance, guarantee, surety bond, letter of credit, irrevocable trust fund, or qualification as a self insurer.

C. Any claim arising out of conduct for which evidence of financial responsibility must be provided under this section may be asserted directly against the person guaranteeing or providing evidence of financial responsibility. In such a case, the person against whom the claim is made shall be entitled to invoke all rights and defenses which would have been available to the owner or operator had such action been brought directly against the owner or operator.

This section shall not limit any other state or federal statutory, contractual, or common law liability of the guarantor for bad faith in negotiating or in failing to negotiate the settlement of any claim. This section does not diminish the liability of any person under § 107 or § 111 of the Comprehensive Environmental Response, Compensation and Liability Act of 1980, or other applicable law.

The Board shall adopt regulations specifying compliance dates for the demonstration of financial responsibility required by this section, in accordance with the compliance dates established in federal regulations by the United States Environmental Protection Agency.

BD. Owners and operators of underground storage tanks who are unable to demonstrate financial responsibility in the minimum amounts specified in subsection AB, and operators of facilities who are unable to demonstrate financial responsibility in amounts established pursuant to subsection D of § 62.1-44.34:16, may establish an insurance pool in order to demonstrate such financial responsibility. Any contract establishing such an insurance pool shall provide:

1. For election by pool members of a governing authority for the pool, which may be a board of

directors, a majority of whom shall be elected or appointed officials of pool members.

2. A financial plan setting forth in general terms:

a. The insurance coverages to be offered by the insurance pool, applicable deductible levels, and the maximum level of claims which the pool will self-insure;

b. The amount of cash reserves to be set aside for the payment of claims;

c. The amount of insurance to be purchased by the pool to provide coverage over and above the claims which are not to be satisfied directly from the pool's resources; and

d. The amount, if any, of aggregate excess insurance coverage to be purchased and maintained in the event that the insurance pool's resources are exhausted in a given fiscal period.

3. A plan of management which provides for all of the following:

a. The means of establishing the governing authority of the pool;

b. The responsibility of the governing authority for fixing contributions to the pool, maintaining reserves, levying and collecting assessments for deficiencies, disposing of surpluses, and administration of the pool in the event of termination or insolvency;

c. The basis upon which new members may be admitted to, and existing members may leave, the pool;

d. The identification of funds and reserves by exposure areas; and

e. Such other provisions as are necessary or desirable for the operation of the pool.

EE. The formation and operation of an insurance pool under this section shall be subject to approval by the State Corporation Commission which may, after notice and hearing, establish reasonable requirements and regulations for the approval and monitoring of such pools, including prior approval of pool administrators and provisions for periodic examinations of financial condition.

The State Corporation Commission may disapprove an application for the formation of an insurance pool, and may suspend or withdraw such approval whenever it finds that such applicant or pool:

1. Has refused to submit its books, papers, accounts, or affairs to the reasonable inspection of the Commission or its representative;

2. Has refused, or its officers or agents have refused, to furnish satisfactory evidence of its financial and business standing or solvency;

3. Is insolvent, or is in such condition that its further transaction of business in this Commonwealth is hazardous to its members and creditors in this Commonwealth, and to the public;

4. Has refused or neglected to pay a valid final judgment against it within sixty days after its rendition;

5. Has violated any law of this Commonwealth or has violated or exceeded the powers granted by its members;

6. Has failed to pay any fees, taxes or charges imposed in this Commonwealth within sixty days after they are due and payable, or within sixty days after final disposition of any legal contest with respect to liability therefor; or

7. Has been found insolvent by a court of any other state, or by the Insurance Commissioner or other proper officer or agency of any other state, and has been prohibited from doing business in such state.

§ 62.1-44.34:13. Levy of fee for Fund maintenance.

A. In order to generate revenue for the Fund and to make the Fund available to owners and operators of underground storage tanks and to owners and operators of aboveground storage tanks, there shall be imposed a fee of one-fifth of one cent on each gallon of the following fuels sold and delivered or used in the Commonwealth: motor fuel; aviation motor fuel; diesel fuel; dyed diesel fuel and heating oil, as such terms are defined in § 58.1-2101, except:

1. Motor fuel, diesel fuel, dyed diesel fuel or heating oil sold to the United States or its departments, agencies and instrumentalities thereof;

2. Motor fuel sold to a duly licensed dealer; or

3. Diesel fuel, dyed diesel fuel or heating oil sold to a licensed supplier.

Any dealer or supplier, as defined in § 58.1-2101, or any other person licensed with the Department of Motor Vehicles to sell such fuels in the Commonwealth, who collects the fee imposed by this article shall be liable for payment thereof to the Department of Motor Vehicles.

B. The fee shall be remitted to the Department of Motor Vehicles in the same manner and subject to the same provisions specified in Article 4 (§ 58.1-2128 et seq.) of Chapter 21 of Title 58.1, except § 58.1-2129 shall not apply.

C. Any person who purchases motor fuel, aviation motor fuel, *dyed diesel fuel*, diesel fuel, or heating oil upon which the fee imposed by this article has been paid shall be entitled to a refund for the amount of the fee paid if such person subsequently transports and delivers such fuel to another state, district or country for sale or use outside the Commonwealth. The application for refund shall be accompanied by a paid ticket or invoice covering the sales of such fuel and shall be filed with the Commissioner of the Department of Motor Vehicles within one year of the date of payment of the fee for which the refund is

306 claimed. A refund shall not be granted pursuant to this article on any fuel which is transported and
307 delivered outside the Commonwealth in the fuel supply tank of a highway vehicle or aircraft.

308 D. To maintain the Fund at an appropriate operating level, the Commissioner of the Department of
309 Motor Vehicles shall increase the fee to three-fifths of one cent when notified by the Comptroller that
310 the Fund has been or is likely in the near future to be reduced below three million dollars, exclusive of
311 fees collected pursuant to § 62.1-44.34:21, and he shall reinstitute the one-fifth of one cent fee when the
312 Comptroller notifies him that the Fund has been restored to six million dollars exclusive of fees
313 collected pursuant to § 62.1-44.34:21.

314 E. The Comptroller shall report to the Commissioner quarterly regarding the Fund expenditures and
315 Fund total for the preceding quarter.

316 F. Revenues from such fees, less refunds and administrative expenses, shall be deposited in the Fund
317 and used for the purposes set forth in this article.

318 **2. That the requirements to maintain evidence of financial responsibility established by Chapter**
319 **677 of the 1987 Acts of Assembly, as amended, and all relevant regulations adopted thereunder**
320 **shall remain in effect until the regulations required by the new subsection A of § 62.1-44.34:12 of**
321 **this act become effective.**