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HOUSE BILL NO. 1209

Offered January 26, 1998

A BILL to amend and reenact § 28.2-1001 of the Code of Virginia, relating to the Potomac River Compact.

Patrons—Murphy; Senator: Chichester

Referred to Committee on Conservation and Natural Resources

Be it enacted by the General Assembly of Virginia:**1. That § 28.2-1001 of the Code of Virginia is amended and reenacted as follows:**

§ 28.2-1001. Potomac River Compact.

PREAMBLE

Whereas, Maryland and Virginia are both vitally interested in conserving and improving the valuable fishery resources of the Tidewater portion of the Potomac River, and

Whereas, certain provisions of the Compact of 1785 between Maryland and Virginia having become obsolete, Maryland and Virginia each recognizing that Maryland is the owner of the Potomac River bed and waters to the low-water mark of the southern shore thereof, as laid out on the Mathews-Nelson Survey of 1927, and that Virginia is the owner of the Potomac River bed and waters southerly from said low-water mark as laid out, and that the citizens of Virginia have certain riparian rights along the southern shore of the river, as shown on said Mathews-Nelson Survey, and, in common with the citizens of Maryland, the right of fishing in said river, Maryland and Virginia have agreed that the necessary conservation and improvement of the Tidewater portion of the Potomac fishery resources can be best achieved by a Commission comprised of representatives of both Maryland and Virginia, charged with the establishment and maintenance of a program to conserve and improve these resources, and

Whereas, at a meeting of the Commissioners appointed by the Governors of the State of Maryland and the Commonwealth of Virginia, to wit: Carlyle Barton, M. William Adelson, Stephen R. Collins, Edward S. Delaplaine and William J. McWilliams, Esquires, on the part of the State of Maryland, and Mills E. Godwin, Jr., Howard H. Adams, Robert Y. Button, John Warren Cooke and Edward E. Lane, Esquires, on the part of the Commonwealth of Virginia, at Mount Vernon, Virginia, on the twentieth day of December, in the year one thousand nine hundred and fifty-eight, the following Potomac River Compact of 1958 between the Commonwealth of Virginia and the State of Maryland was mutually agreed to by the said Commissioners:

Now, therefore, be it resolved by the Commissioners appointed the Governors of the State of Maryland and the Commonwealth of Virginia, meeting in joint session, that they do unanimously recommend to the said respective Governors that there be a new compact, to be designated as the "Potomac River Compact of 1958," and that the said new compact be referred as promptly as possible to the legislatures of the State of Maryland and the Commonwealth of Virginia for appropriate action, and to the end and after ratification and adoption by said legislatures the same be submitted to the Congress of the United States for approval.

ARTICLE I COMMISSION - MEMBERSHIP AND ORGANIZATION

§ 1. Commission created. - The Potomac River Fisheries Commission, hereinafter designated as "Commission," is hereby created.

§ 2. Members. - The Commission shall consist of eight members, four from Maryland and four from Virginia. The Maryland members shall be the Secretary of the Department of Natural Resources of Maryland or its successor agency or the Secretary's designee, and three members at large to be appointed by the Governor of Maryland with the advice and consent of the Senate of Maryland. The Virginia members shall be three members of the Virginia Marine Resources Commission or its successor agency, and one member at large, to be appointed by the Governor of Virginia. If the membership of the Virginia Marine Resources Commission exceeds three, then the three Commission members from the Virginia Marine Resources Commission shall be selected by the Governor of Virginia; and if the membership of the Virginia Marine Resources Commission is less than three, the four Commission members from Virginia shall be the member or members of the Virginia Marine Resources Commission, and such additional person or persons who shall be appointed by the Governor as may be necessary to constitute a total of four Commissioners.

§ 3. Term, vacancies. - The term of Commissioners who are members of the Virginia Marine Resources Commission shall be coterminous with their term on the Virginia Marine Resources Commission. The Secretary of the Department of Natural Resources of Maryland or the Secretary's designee shall serve ex officio. The term of all other Commissioners shall be four years. Vacancies on

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60 the Commission shall be filled by appointment of the Governor of the State entitled to fill the vacancy,
61 except that if the Virginia Marine Resources Commission has three members, the person filling a
62 vacancy on the Virginia Marine Resources Commission shall ex officio become a member of the
63 Commission.

64 § 4. Chairman. - The chairman of the Commission shall alternate from year to year between the
65 representatives of Maryland and Virginia. Subject to such alternation, the chairman shall be elected by
66 the Commissioners for a term of one year.

67 § 5. Compensation, expenses. - Commissioners shall be entitled to receive from the General Fund of
68 the Commission compensation of twenty-five dollars (\$25.00) for each day or portion thereof spent in
69 the performance of their duties, and reimbursement of reasonable expenses incident to the performance
70 of their duties.

71 § 6. Meetings, quorum. - Commission meetings shall be held at least once each quarter, and at such
72 other times as the Commission may determine.

73 In order to constitute a quorum for the transaction of any business at least two of the four members
74 from each State must be present and must vote on the business being transacted.

75 § 7. Office and employees. - The Commission shall establish and maintain an office at such locations
76 as it may select, and may employ an executive secretary who shall serve at the pleasure of the
77 Commission, and such other administrative, clerical, scientific, and legal personnel as it deems
78 necessary. The powers, duties and compensation of all employees shall be as prescribed by the
79 Commission, and the employees shall not be subject to the provisions of Division I of the State
80 Personnel *and Pensions* Article of the Annotated Code of Maryland that govern the Maryland State
81 Personnel Management System nor to the provisions of the Virginia Personnel Act (§ 2.1-110 et seq.),
82 as the same may be from time to time in effect. The Commission may extend to any employee or
83 employees membership in the Virginia Retirement System or the Maryland Employees' Retirement
84 System, whichever is applicable, subject to the laws relating to each such retirement system. Employees
85 of the Commission shall also be eligible for the health and related insurance for state employees in
86 § 2.1-20.1 of the Code of Virginia or ~~Title 8, Subtitle 4~~ Title 2, Subtitle 5 of the State Personnel *and*
87 *Pensions* Article of the Annotated Code of Maryland, whichever is applicable.

88 ARTICLE II JURISDICTIONAL BOUNDARIES

89 The territory in which the Potomac River Fisheries Commission shall have jurisdiction shall be those
90 waters of the Potomac River enclosed within the following described area:

91 Beginning at the intersection of mean low-water mark at Point Lookout and an established line
92 running from Smiths Point to Point Lookout, marking Chesapeake Bay waters; thence following the
93 mean low-water line of the shore northwesterly across the respective mouths of all creeks to Gray Point
94 at the westerly entrance into Rowley Bay; thence in a straight line northwesterly to the southerly
95 extremity of Kitts Point; thence along the mean low-water line to the southwesterly point of St. Inigoes
96 Neck; thence in a straight line westerly to the most easterly point of St. Georges Island; thence
97 following the mean low-water line in a general northwesterly direction, across the respective mouths of
98 all creeks and inlets to the southwesterly point of Huggins Point; thence in a straight line southwesterly
99 to the eastern extremity of the sandbar known as Heron Island; thence northwesterly following the ridge
100 of Heron Island Bar to its westerly extremity; thence southwesterly in a straight line to the most
101 southerly point of Blackiston Island; thence in a straight line northwesterly to the southern extremity of
102 Colton's Point; thence following the mean low-water line, westerly, excluding all creeks and inlets, to
103 the point marking the southeasterly entrance into St. Catherine Sound; thence westerly in a straight line
104 to the southern extremity of St. Catherine Island Sandbar; thence northwesterly, along the westerly edge
105 of said sandbar continuing along the mean low-water line of the southwesterly side of St. Catherine
106 Island to the northwesterly point of said island; thence westerly in a straight line to Cobb Point Bar
107 Lighthouse; thence northwesterly along the ridge of Cobb Point Sandbar to the southerly extremity of
108 Cobb Point; thence following the mean low-water line in general northwesterly and northerly directions
109 across the respective mouths of all creeks and inlets to a point at the easterly entrance into Port Tobacco
110 River, due east of Windmill Point; thence in a straight line westerly to Windmill Point; thence
111 southwesterly following the mean low-water line across the respective mouths of all creeks and inlets to
112 Upper Cedar Point; thence southwesterly in a straight line across the mouth of Nanjemoy Creek to a
113 point on shore at the village of Riverside; thence following the mean low-water line, southwesterly,
114 northwesterly and northerly across the respective mouths of all creeks and inlets to Smiths Point; thence
115 northerly in a straight line to Liverpool Point; thence northerly in a straight line to Sandy Point; thence
116 following the mean low-water line northerly, across the respective mouths of all creeks and inlets to
117 Moss Point; thence northerly in a straight line across Chicamuxen Creek to the southernmost point of
118 Stump Neck; thence following the mean low-water line northeasterly, across the respective mouths of all
119 creeks and inlets, to a point at the southerly entrance into Mattawoman Creek; thence in a straight line
120 northeasterly across the mouth of Mattawoman Creek to the southwesterly point of Cornwallis Neck;
121 thence following the mean low-water line northeasterly, across the respective mouths of all creeks and

inlets, to Chapman Point; thence in a straight line northeasterly to Pomonkey or Hillis Point; thence following the mean low-water line in a northerly direction across the respective mouths of all creeks and inlets, to a point on Marshall Hall shore, due south of Ferry Point; thence northeasterly in a straight line to Bryan Point; thence northeasterly in a straight line to the northwest extremity of Mockley Point; thence northeasterly in a straight line to Hatton Point; thence northerly in a straight line to the southwesternmost point of Indian Queen Bluff; thence following the mean low-water line northerly across the respective mouths of all creeks and inlets, to Rosier Bluff Point; thence in a straight line northerly to the intersection with the District of Columbia line at Fox Ferry Point; thence following the boundary line of the District of Columbia southwesterly to a point on the lower or southern shore of the Potomac River, said point being the intersection of the boundary line of the Commonwealth of Virginia with the boundary line of the District of Columbia; thence following the mean low-water line of the Potomac River on the southern, or Virginia shore, as defined in the Black-Jenkins Award of 1877 and as laid out in the Mathews-Nelson Survey of 1927, beginning at the intersection of the Potomac River and the District of Columbia line at Jones Point and running to Smiths Point; and thence in a straight line across the mouth of the Potomac River on the established line from Smiths Point to Point Lookout, to the mean low-water mark at Point Lookout, the place of beginning.

ARTICLE III COMMISSION POWERS AND DUTIES

§ 1. Oyster bars. - The Commission shall make a survey of the oyster bars within its jurisdiction and may reseed and replant said oyster bars as may from time to time be necessary.

§ 2. Fish and seafood. - The Commission may by regulation prescribe the type, size and description of all species of finfish, crabs, oysters, clams and other shellfish which may be taken or caught, within its jurisdiction, the places where they may be taken or caught, and the manner of taking or catching.

§ 3. Research. - The Commission shall maintain a program of research relating to the conservation and repletion of the fishery resources within its jurisdiction, and to that end may cooperate and contract with scientists and public and private scientific agencies engaged in similar work, and may purchase, construct, lease, borrow or otherwise acquire by any lawful method such property, structures, facilities, or equipment as it deems necessary.

§ 4. Licenses. - (a) The Commission shall issue such licenses as it may prescribe which shall thereupon be required for the taking of finfish, crabs, oysters, clams or other shellfish from the waters within the jurisdiction of the Commission, and for boats, vessels and equipment used for such taking. Recognizing that the right of fishing in the territory over which the Commission shall have jurisdiction is and shall be common to and equally enjoyed by the citizens of Virginia and Maryland, the Commission shall make no distinction between the citizens of Virginia or Maryland in any rule, regulation or the granting of any licenses, privileges, or rights under this compact.

(b) Licenses for the taking of oysters and clams and the commercial taking of finfish and crabs within the jurisdiction of the Commission shall be granted only to citizens of Maryland or Virginia who have resided in either or both States for at least twelve months immediately preceding the application for the license. Within six months after the effective date of this compact, the Commission shall adopt a schedule of licenses, the privileges granted thereby, and the fees therefor, which may be modified from time to time in the discretion of the Commission.

(c) The licenses hereby authorized may be issued at such place, by such persons, and in accordance with such procedures as the Commission may determine.

§ 5. Expenditures. - The Commission is authorized to expend funds for the purposes of general administration, repletion of the fish and shellfish in the Potomac River, and the conservation and research programs authorized under this compact, subject to the limitations provided in this compact.

§ 6. Grants, contributions, etc. - The Commission is authorized to receive and accept (or to refuse) from any and all public and private sources such grants, contributions, appropriations, donations, and gifts as may be given to it, which shall be paid into and become part of the General Fund of the Commission, except where the donor instructs that it shall be used for a specific project, study, purpose, or program, in which event it shall be placed in a special account, which shall be administered under the same procedure as that prescribed for the General Fund.

§ 7. Cooperation of state agencies. - The Commission may call upon the resources and assistance of the Virginia Institute of Marine Science, the University of Maryland System, and all other agencies, institutions and departments of Maryland and Virginia which shall cooperate fully with the Commission upon such request.

§ 8. Regulations. - The Commission shall have the power to make, adopt and publish such rules and regulations as may be necessary or desirable for the conduct of its meetings, such hearings as it may from time to time hold, and for the administration of its affairs.

§ 9. Inspection tax. - The Commission may impose an inspection tax, in an amount as fixed from time to time by the Commission, which inspection tax may not exceed the higher severance tax per bushel on oysters that is imposed by the Commonwealth of Virginia or the State of Maryland in the

183 waters of their respective jurisdictions, upon all oysters caught within the limits of the Potomac River.
184 The tax shall be paid by the buyer at the place in Maryland or Virginia where the oysters are unloaded
185 from vessels and are to be shipped no further in bulk in vessel, to an agent of the Commission, or to
186 such officer or employee of the Virginia Marine Resources Commission or of the Maryland Department
187 of Natural Resources, as may be designated by the Commission, and by him paid over to the
188 Commission.

189 ARTICLE IV COMMISSION REGULATIONS - PROCEDURE AND REVIEW

190 § 1. Notice, hearing, vote. - No regulation shall be adopted by the Commission unless:

191 (a) A public hearing is held thereon;

192 (b) Prior to the hearing the Commission has given notice of the proposed regulation by publication
193 thereof at least once a week for three successive weeks in at least one newspaper published, or having a
194 general circulation in each county of Maryland and Virginia contiguous to the waters within the
195 Commission's jurisdiction, the first such publication to be at least thirty days but not more than
196 forty-five days prior to the date of the hearing;

197 (c) A copy of the proposed regulation is mailed at least thirty days but not more than forty-five days
198 prior to the hearing, to the clerk of the court of each county of Maryland and Virginia contiguous to the
199 waters within the Commission's jurisdiction, who shall post the same in a conspicuous place at or in the
200 courthouse; and

201 (d) The regulation is approved by at least six members of the Commission.

202 § 2. Recording, effective date. - (a) Regulations of the Commission shall be exempt from the
203 provisions of Chapter 1.1:1 (§ 9-6.14:1 et seq.) of Title 9 of the Code of Virginia (1950 Edition, as
204 amended from time to time), and of §§ 10-106 and 10-107 of the State Government Article of the
205 Annotated Code of Maryland (1957 Edition, as amended from time to time). Copies of Commission
206 regulations shall be kept on public file and available for public reference in the office of the
207 Commission, the office of the clerk of court in each county of Maryland and Virginia contiguous to the
208 waters within the Commission's jurisdiction, the office of the Virginia Registrar of Regulations, the
209 office of the Maryland Department of Legislative Reference, the office of the Virginia Marine Resources
210 Commission, and the office of the Maryland Department of Natural Resources.

211 (b) No regulation of the Commission shall become effective until thirty (30) days after the date of its
212 adoption, or such later date as may be fixed by the Commission.

213 (c) Leasing, dredging or patent tonging shall be authorized by the Commission only if such
214 authorization is granted by joint action of the Legislatures of Maryland and Virginia.

215 § 3. Review. - Any person aggrieved by any regulation or order of the Commission may at any time
216 file a petition for declaratory judgment with respect to the validity or construction thereof, in the circuit
217 court of any county in Maryland or Virginia contiguous to the waters within the Commission's
218 jurisdiction. A review of the final judgment of the circuit court may be appealed to the court of highest
219 appellate jurisdiction of the State in accordance with the rules of procedure in such state.

220 § 4. Revision by legislative action. - Regulations of the Commission may be amended, modified, or
221 rescinded by joint enactment of the General Assembly of Maryland and the General Assembly of
222 Virginia.

223 § 5. Revision of compact. - At any time subsequent to the adoption of this compact the Governor or
224 Legislature of either Maryland or Virginia may call for the appointment of a Commission to make
225 further study and recommendations concerning revision and amendments to this compact, at which time
226 the Governors of the respective States shall act forthwith in compliance with the request for the
227 appointment of said Commission.

228 ARTICLE V ENFORCEMENT OF LAWS AND REGULATIONS; PENALTIES

229 § 1. Responsibility for enforcement. - The regulations and orders of the Commission shall be
230 enforced by the joint effort of the law-enforcement agencies and officers of Maryland and Virginia.

231 § 2. Penalties. - The violation of any regulation of the Commission shall be a misdemeanor. Unless a
232 lesser punishment is provided by the Commission, such violation shall be punishable by a fine not to
233 exceed one thousand dollars (\$1,000.00) or confinement in a penal institution for not more than one (1)
234 year, or both, in the discretion of the court, and any vessel, boat, or equipment used in the taking of
235 finfish, crabs, oysters, clams, or other shellfish from the Potomac River in violation of any regulation of
236 the Commission or of applicable laws may be confiscated by the court, upon the abandonment thereof
237 or the conviction of the owner or operator thereof.

238 § 3. Jurisdiction of court. - The officer making an arrest or preferring a charge for violation of a
239 regulation of the Commission or an applicable State law respecting the waters within the Commission's
240 jurisdiction shall take the alleged offender to a court of competent jurisdiction in either State, in a
241 county adjacent to the portion of the Potomac River where the alleged offense occurred, which shall
242 thereupon have jurisdiction over the offense.

243 § 4. Disposition of fines and forfeitures. - All fines imposed for violation of regulations of the
244 Commission or applicable State laws respecting the waters within the Commission's jurisdiction shall be

paid into the court in which the case is prosecuted, and accounted for under the laws applicable to that court. Any property confiscated under the provisions of this compact shall be turned over to the Commission, which may retain, use or dispose of it as it deems best.

ARTICLE VI COMMISSION FINANCES

§ 1. Budget. - The Commission shall approve and adopt a proposed annual budget showing estimated income, revenues, appropriations, and grants from all sources, and estimated necessary expenditures and shall send a copy thereof to the Governors of Maryland and Virginia.

§ 2. Appropriations. - The said Governors shall place in the proposed budget of their respective States for each year the sum of not less than fifty thousand dollars (\$50,000.00) for the expenses and the other purposes of the Commission for that year, except that none of the sum so appropriated shall be used for law-enforcement purposes; and the General Assembly of each of the two States agrees to appropriate annually not less than this sum to the Commission.

§ 3. General Fund. - (a) The General Fund shall consist of:

(1) All income and revenue received from the issuance of licenses under this compact;
(2) The proceeds of the disposition of property confiscated pursuant to the provisions of this compact;

(3) The proceeds of the inspection tax upon oysters imposed pursuant to this compact; and

(4) The funds appropriated to the Commission by the two States.

(b) The General Fund of the Commission shall be kept in such bank or depository as the Commission shall from time to time select. The General Fund shall be audited annually by the Auditor of Public Accounts of Virginia and the State Auditor of Maryland acting jointly, and at such other times as the Commission may request.

ARTICLE VII EFFECT ON EXISTING LAWS AND PRIOR COMPACT

§ 1. Existing rights. - The rights, including the privilege of erecting and maintaining wharves and other improvements, of the citizens of each State along the shores of the Potomac River adjoining their lands shall be neither diminished, restricted, enlarged, increased nor otherwise altered by this compact, and the decisions of the courts construing that portion of Article VII of the Compact of 1785 relating to the rights of riparian owners shall be given full force and effect.

§ 2. Existing laws. - The laws of the State of Maryland relate to finfish, crabs, oysters, and clams in the Potomac River, as set forth in *former* Article 66C of the Annotated Code of Maryland and as in effect on December one, nineteen hundred fifty-eight, shall be and remain applicable in the Potomac River except to the extent changed, amended, or modified by regulations of the Commission adopted in accordance with this compact.

§ 3. Existing licenses. - The rights and privileges of licensees to take and catch finfish, crabs, oysters, clams, and other shellfish in the Potomac River, which are in effect at the time this compact becomes effective, shall continue in force for a period of six months at which time every such license and every such right and privilege shall be abrogated.

ARTICLE VIII EFFECT OF RATIFICATION

These articles shall be laid before the Legislatures of Virginia and Maryland, and their approbation being obtained, shall be confirmed and ratified by a law of each State, never to be repealed or altered by either, without the consent of the other.

ARTICLE IX EFFECTIVE DATE

This compact, which takes the place of the Compact of 1785 between Maryland and Virginia, shall take effect at the expiration of sixty days after the completion of the last act legally necessary to make it operative, and thereupon the said Compact of 1785 shall no longer have any force or effect.

2. That the provisions of this act shall not become effective until July 1, 1998, and until (i) the State of Maryland enacts similar acts, (ii) the Governor of Maryland issues a proclamation declaring the provisions of the Maryland acts to be effective, and (iii) the Governor of Virginia issues a proclamation declaring the provisions of this act to be effective.