## **1997 RECONVENED SESSION**

**ENROLLED** 

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## VIRGINIA ACTS OF ASSEMBLY - CHAPTER

An Act to amend and reenact §§ 15.1-227.70, 15.1-227.75, 15.1-227.76, 15.1-227.78, 15.1-227.84 and 15.1-227.85 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 15.1-227.90 and 15.1-227.91, relating to entitlement to tax revenues derived from a major league baseball stadium.

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8 Be it enacted by the General Assembly of Virginia:

9 1. That §§ 15.1-227.70, 15.1-227.75, 15.1-227.76, 15.1-227.78, 15.1-227.84 and 15.1-227.85 of the 10 Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding 11 sections numbered 15.1-227.90 and 15.1-227.91 as follows:

**12** § 15.1-227.70. Definitions.

As used in this chapter the following words have the meanings indicated:

"Authority" means the Virginia Baseball Stadium Authority.

15 "Corporate income tax revenues" means corporate income tax as estimated by the Tax Commissioner under Article 10 (§ 58.1-400 et seq.) of Chapter 3 of Title 58.1 from any team or other organization 16 17 based on income generated within a facility or in connection with activities conducted therein that 18 would not be generated but for the existence of the facility, including revenues generated in connection 19 with the development and construction of a facility. The Tax Commissioner shall calculate such revenues 20 by multiplying the estimated tax payment of any corporation as required under Article 20 (§ 58.1-500 et 21 seq.) of Chapter 3 of Title 58.1 generating income as described herein by the ratio of their gross 22 revenues from the activities as described herein to gross revenues from all activities in Virginia. 23 "Facility" means (i) major league and minor league baseball stadiums, (ii) practice fields or other

23 "Facility" means (1) major league and minor league baseball stadiums, (11) practice fields or other 24 areas where major league and minor league professional baseball teams may practice or perform, (iii) 25 offices for major league and minor league professional baseball teams or franchises, (iv) office, 26 restaurant, concessions, retail and lodging facilities which are owned and operated in connection with a 27 major league baseball stadium, and (v) any other directly related properties including, but not limited to, 28 onsite and offsite parking lots, garages, and other properties.

29 "Major league baseball" means the organization which controls the administrative functions for the30 ownership and operation of major league baseball operations in the United States and Canada.

31 "Major league baseball franchise" means the contractual right granted by major league baseball to
 32 any person or persons to own or operate a major league baseball team in a specified location.

33 "Major league baseball stadium" means a sports facility which is designed for use primarily as a34 baseball stadium and which meets criteria that may be established by major league baseball.

35 "Minor league baseball stadium" means a sports facility which is designed for use primarily as a
 36 stadium for a minor league professional baseball team.

37 "Pass-through entity tax revenues" means personal or corporate income tax as estimated by the Tax 38 Commissioner from any individual or corporation under Article 2 (§ 58.1-320 et seq.) or Article 10 39 (§ 58.1-400 et seq.) of Chapter 3 of Title 58.1 based on gross receipts from a sole proprietorship, 40 partnership, electing small business corporation (S corporation), limited liability corporation, and any 41 other form of pass-through entity generated within a facility, or in connection with activities conducted 42 therein that would not be generated but for the existence of the facility, including revenues generated in 43 connection with the development and construction of a facility. The Tax Commissioner shall calculate 44 the estimated revenue by multiplying the gross receipts from activities described herein by two tenths of 45 one percent.

"Personal income tax revenues" means personal income tax as estimated by the Tax Commissioner from individuals under Article 2 (§ 58.1-320 et seq.) of Chapter 3 of Title 58.1 based on salaries, wages 46 47 and other income generated through employment or the conduct of a trade or business within a facility **48** 49 that would not be generated but for the existence of the facility, including without limitation, such taxes 50 collected from team players, coaches, and office personnel; personnel employed by the operator of, or enterprises operating within, a facility; and personnel involved in the development and construction of a 51 52 facility. The Tax Commissioner shall calculate such revenues by multiplying wages and salaries 53 described herein by three and nine-tenths percent with respect to wages and salaries paid to team 54 players of a major league baseball franchise based at the facility and by three and one-half percent for 55 all other individuals described herein.

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56 "Sales tax revenues" means taxes collected tax collections under the Virginia Retail Sales and Use

Tax Act (§ 58.1-600 et seq.), as limited herein- Sales tax revenues generated by transactions taking 57 58 place upon the premises of a facility, including transactions generating revenues in connection with the 59 development and construction of a facility. Except to the extent directed by a local governing body

60 pursuant to § 15.1-227.84, sales tax revenues shall not include any local general retail sales and use tax 61 levied pursuant to §§ 58.1-605 and 58.1-606.

62 § 15.1-227.75. Powers.

- 63 In addition to the powers set forth elsewhere in this chapter, the Authority may:
- 64 1. Adopt and alter an official seal;
- 65 2. Sue and be sued in its own name;
- 66 3. Adopt bylaws, rules and regulations to carry out the provisions of this chapter;
- 67 4. Maintain an office at such place as the Authority may designate;

68 5. Employ, either as regular employees or independent contractors, consultants, engineers, architects, accountants, attorneys, financial experts, construction experts and personnel, superintendents, managers 69 and other professional personnel, personnel, and agents as may be necessary in the judgment of the 70 71 Authority, and fix their compensation;

6. Determine the locations of, develop, establish, construct, erect, acquire, own, repair, remodel, add 72 73 to, extend, improve, equip, operate, regulate, and maintain facilities to the extent necessary to 74 accomplish the purposes of the Authority;

75 7. Acquire, hold, lease, use, encumber, transfer, or dispose of real and personal property, including a 76 lease of its property or any interest therein whatever the condition thereof, whether or not constructed or 77 acquired, to the Commonwealth or any political subdivision of the Commonwealth. The Commonwealth 78 and any such political subdivision are authorized to acquire or lease such property or any interest 79 therein; however, the Commonwealth shall not enter into any such lease or purchase agreement unless 80 such lease or purchase agreement has first been approved pursuant to subsection E and F of 81 § 15.1-227.76;

82 8. Enter into contracts of any kind, and execute all instruments necessary or convenient with respect 83 to its carrying out the powers in this chapter to accomplish the purposes of the Authority;

84 9. Operate, enter into contracts for the operation of, and regulate the use and operation of facilities 85 developed under the provisions of the chapter;

86 10. Fix and revise from time to time and charge and collect rates, rents, fees, or other charges for the 87 use of facilities or for services rendered in connection with the facilities;

88 11. Borrow money from any source for any valid purpose, including working capital for its 89 operations, reserve funds, or interest, and to mortgage, pledge, or otherwise encumber the property or 90 funds of the Authority and to contract with or engage the services of any person in connection with any 91 financing, including financial institutions, issuers of letters of credit, or insurers; 92

12. Issue bonds under this chapter;

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93 13. Receive and accept from any source, private or public, contributions, gifts, or grants of money or 94 property; and 95

14. Do all things necessary or convenient to carry out the powers granted by this chapter.

§ 15.1-227.76. Public hearings; notice; reports; approvals.

A. At least sixty days prior to selecting a site for a major league or minor league baseball stadium, 97 98 the Authority shall hold a public hearing within thirty miles of the site proposed to be acquired for the 99 purpose of soliciting public comment.

100 B. Except as otherwise provided herein, at least sixty days prior to the public hearing required by this section, the Authority shall notify the local governing body in which the major league or minor 101 102 league baseball stadium is proposed to be located and advertise the notice in a newspaper of general circulation in that locality. The notice shall include: (i) a description of the site proposed to be acquired, 103 104 (ii) the intended use of the site, and (iii) the date, time, and location of the public hearing. After receipt 105 of the notice required by this section, the local governing body in which a major league or minor league 106 baseball stadium is proposed to be located may require that this period be extended for up to sixty 107 additional days or for such other time period as agreed upon by the local governing body and the 108 Authority.

109 C. At least thirty days before acquiring or entering into a lease involving a major league or minor 110 league baseball stadium and before entering into a construction contract involving a major league or minor league baseball stadium or stadium site, the Authority shall submit a detailed written report and 111 112 the findings of the Authority that justify the proposed acquisition, lease, or contract to the General Assembly. The report and findings shall include a detailed plan of the method of funding and the 113 114 economic necessity benefits of the proposed acquisition, lease, or contract. 115

D. The time periods in subsections A, B, and C of this section may not run concurrently.

116 E. The Commonwealth shall not enter into any purchase agreement, lease agreement, lease-purchase agreement, master lease agreement or any other contractual arrangement that creates a direct or 117

HB2552ER

contingent financial obligation of the Commonwealth unless such agreement or arrangement has first 118 119 been submitted to the State Treasurer sufficiently prior to the execution of such agreement or 120 arrangement to allow the State Treasurer to undertake a review for the purposes of determining (i) 121 whether the agreement or arrangement may constitute tax-supported debt of the Commonwealth and (ii) 122 the potential impact of the agreement or arrangement on the debt capacity and credit ratings of the 123 Commonwealth. If after such review the State Treasurer determines that the agreement or arrangement 124 may constitute tax-supported debt of the Commonwealth, or may have an adverse impact on the debt 125 capacity or the credit ratings of the Commonwealth, the agreement or arrangement and any associated 126 financing shall be submitted to the Treasury Board for review and approval of terms and structures in a 127 manner consistent with § 2.1-179. In the event that in the opinion of the State Treasurer, with the 128 concurrence of the Debt Capacity Advisory Committee, such agreement or arrangement will be 129 considered tax-supported debt of the Commonwealth or have an adverse impact on the debt capacity or 130 the credit ratings of the Commonwealth, such agreement or arrangement must be authorized by the 131 General Assembly.

132 F. The Commonwealth shall not enter into any purchase agreement, lease agreement, lease purchase 133 agreement, master lease agreement or any other contractual arrangement that creates a direct or 134 contingent financial obligation of the Commonwealth unless such agreement or arrangement has first 135 been reviewed and approved as required by subsection E and subsequently approved in writing by the 136 Governor. The State Treasurer shall be provided with copies of all documents relating to the proposed 137 issuance of any bonds pursuant to § 58.1-227.78 sufficiently in advance of such bond issue to conduct 138 such reviews as the State Treasurer deems necessary. In the event that the Commonwealth is an 139 obligated person determined to be material to an evaluation of the offering for which financial **140** information will be included or referenced in the offering document in accordance with the Securities 141 and Exchange Commission Rule 15c-12 under the federal Securities Exchange Act of 1934, or in the 142 event that in the opinion of the State Treasurer, with the concurrence of the Debt Capacity Advisory Committee, such bond issue will be considered tax-supported debt of the Commonwealth or have a 143 144 material adverse impact on the debt capacity or the credit ratings of the Commonwealth, such bond 145 issue must be authorized by the General Assembly.

146 § 15.1-227.78. Bond issues.

147 A. The Authority may at any time and from time to time issue bonds for any valid purpose, 148 including the establishment of reserves and the payment of interest. In this chapter the term "bonds" 149 includes notes of any kind, interim certificates, refunding bonds, or any other evidence of obligation.

150 B. The bonds of any issue shall be payable solely from the property or receipts of the Authority, or 151 other security specifically pledged by the Authority to the payment thereof, including, but not limited to: 152

1. Taxes, fees, charges, or other revenues payable to the Authority;

153 2. Payments by financial institutions, insurance companies, or others pursuant to letters or line of 154 credit, policies of insurance, or purchase agreements;

155 3. Investment earnings from funds or accounts maintained pursuant to a bond resolution or trust 156 agreement; and 157

4. Proceeds of refunding bonds.

158 C. Bonds shall be authorized by resolution of the Authority and may be secured by a trust agreement 159 by and between the Authority and a corporate trustee or trustees, which may be any trust company or 160 bank having the powers of a trust company within or without the Commonwealth. The bonds shall:

161 1. Be issued at, above, or below par value, for cash or other valuable consideration, and mature at a 162 time or times, whether as serial bonds or as term bonds or both, not exceeding forty years from their 163 respective dates of issue;

164 2. Bear interest at the fixed or variable rate or rates determined by the method provided in the 165 resolution or trust agreement;

166 3. Be payable at a time or times, in the denominations and form, and carry the registration and 167 privileges as to conversion and for the replacement of mutilated, lost, or destroyed bonds as the 168 resolution or trust agreement may provide;

169 4. Be payable in lawful money of the United States at a designated place;

170 5. Be subject to the terms of purchase, payment, redemption, refunding, or refinancing that the 171 resolution or trust agreement provides;

172 6. Be executed by the manual or facsimile signatures of the officers of the Authority designated by 173 the Authority which signatures shall be valid at delivery even for one who has ceased to hold office; 174 and

175 7. Be sold in the manner and upon the terms determined by the Authority including private 176 (negotiated) sale.

177 D. Any resolution or trust agreement may contain provisions which shall be a part of the contract 178 with the holders of the bonds as to:

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179 1. Pledging, assigning, or directing the use, investment, or disposition of receipts of the Authority or 180 proceeds or benefits of any contract and conveying or otherwise securing any property rights;

2. The setting aside of loan funding deposits, debt service reserves, capitalized interest accounts, cost 181 182 of issuance accounts and sinking funds, and the regulation, investment, and disposition thereof;

183 3. Limitations on the purpose to which or the investments in which the proceeds of sale of any issue 184 of bonds may be applied and restrictions to investments of revenues or bond proceeds in government obligations for which principal and interest are unconditionally guaranteed by the United States of 185 186 America:

187 4. Limitations on the issuance of additional bonds and the terms upon which additional bonds may 188 be issued and secured and may rank on a parity with, or be subordinate or superior to, other bonds; 189

5. The refunding or refinancing of outstanding bonds;

190 6. The procedure, if any, by which the terms of any contract with bondholders may be altered or 191 amended and the amount of bonds the holders of which must consent thereto, and the manner in which 192 consent shall be given;

193 7. Defining the acts or omissions which shall constitute a default in the duties of the Authority to 194 bondholders and providing the rights or remedies of such holders in the event of a default which may 195 include provisions restricting individual right of action by bondholders;

196 8. Providing for guarantees, pledges of property, letters of credit, or other security, or insurance for 197 the benefit of bondholders; and 198

9. Any other matter relating to the bonds which the Authority determines appropriate.

199 E. No member of the Authority nor any person executing the bonds on behalf of the Authority shall 200 be liable personally for the bonds or subject to any personal liability by reason of the issuance of the 201 bonds.

F. The Authority may enter into agreements with agents, banks, insurers, or others for the purpose of 202 203 enhancing the marketability of, or as security for, its bonds.

G. A pledge by the Authority of revenues as security for an issue of bonds shall be valid and 204 205 binding from the time the pledge is made.

The revenues pledged shall immediately be subject to the lien of the pledge without any physical 206 207 delivery or further act, and the lien of any pledge shall be valid and binding against any person having 208 any claim of any kind in tort, contract or otherwise against the Authority, irrespective of whether the 209 person has notice.

210 No resolution, trust agreement or financing statement, continuation statement, or other instrument 211 adopted or entered into by the Authority need be filed or recorded in any public record other than the 212 records of the Authority in order to perfect the lien against third persons, regardless of any contrary 213 provision of public general or public local law.

214 H. Except to the extent restricted by an applicable resolution or trust agreement, any holder of bonds 215 issued under this chapter or a trustee acting under a trust agreement entered into under this chapter, may, by any suitable form of legal proceedings, protect and enforce any rights granted under the laws of 216 217 Virginia or by any applicable resolution or trust agreement.

218 I. The Authority may issue bonds to refund any of its bonds then outstanding, including the payment 219 of any redemption premium and any interest accrued or to accrue to the earliest or any subsequent date 220 of redemption, purchase or maturity of the bonds. Refunding bonds may be issued for the public 221 purposes of realizing savings in the effective costs of debt service, directly or through a debt 222 restructuring, for alleviating impending or actual default and may be issued in one or more series in an 223 amount in excess of that of the bonds to be refunded.

224 J. The franchise holder must agree that the franchise will not be relocated and that the sports team 225 operating the sports franchise will operate within the applicable facility until any bonds issued 226 hereunder are defeased.

227 K. In the event a major league baseball facility is planned, no bonds shall be issued hereunder until 228 the Authority has executed a long-term lease with a major league baseball franchise. In the event a 229 minor league baseball facility is planned, the same requirements, mutatis mutandis, shall apply. 230

§ 15.1-227.84. Entitlement to tax revenues derived from a major league baseball stadium.

231 A. In connection with the issuance of bonds by the Authority to finance or refinance a major league 232 baseball stadium. The Authority shall be entitled, subject to appropriation, to all sales tax revenues that 233 are generated by transactions taking place upon the premises of the major league baseball stadium as 234 defined in this chapter. Such entitlement shall continue for the lifetime of such bonds, but that 235 entitlement shall not exceed thirty years. Sales tax revenues may be applied to repayment of the bonds, 236 stadium operating expenses, master lease rental payments by the Commonwealth, capital expenditures 237 and other Sales tax revenues may be applied for any purposes of the Authority. The State Comptroller 238 shall remit such sales tax revenues to the Authority on a quarterly basis, subject to such reasonable 239 processing delays as may be required by the Department of Taxation to calculate the actual net sales tax

HB2552ER

240 revenues generated by transactions taking place upon the premises of the major league baseball stadium. 241 The State Comptroller shall make such remittances to the Authority, as provided herein, notwithstanding 242 any provisions to the contrary in the Virginia Retail Sales and Use Tax Act (§ 58.1-600 et seq.).

243 B. In connection with the issuance of bonds by the Authority to finance or refinance a major league 244 baseball stadium. The local governing body of the county or city in which the stadium is located may 245 direct, by ordinance or resolution, that all local sales and use tax revenues generated by transactions 246 taking place upon the premises of the major league stadium from taxes levied pursuant to §§ 58.1-605 247 and 58.1-606 shall be remitted by the State Comptroller the Treasurer of such city, county or town to 248 the Authority for the repayment of bonds, stadium operating expenses, master lease rental payments by 249 the Commonwealth, capital expenditures and other any purposes of the Authority. Such remittances shall 250 be for the same period and under the same conditions as remittances to the Authority paid in accordance 251 with subsection A, mutatis mutandis.

252 C. In connection with the issuance of bonds by the Authority to finance or refinance a major league 253 baseball stadium, The local governing body of the county, city or town in which the stadium is located 254 may direct, by ordinance or resolution, that all admissions tax revenues of such county or city generated by admissions to the major league stadium from taxes levied pursuant to §§ 58.1-3818 and 58.1-3840 255 256 shall be remitted to the Authority for the repayment of bonds, stadium operating expenses, master lease 257 rental payments by the Commonwealth, capital expenditures and other any purposes of the Authority. 258 Any levy pursuant to this section may be for the lifetime of such bonds, but such levy shall not exceed 259 thirty years. In addition to such admissions tax, the local governing body of the county, city or town in 260 which the stadium is located may levy, by ordinance or resolution, an admissions surcharge, not to 261 exceed two percent of the amount charged for admission, on the sale of all tickets sold at the major 262 league baseball stadium to be paid to the Authority and shall direct that the Authority and the major league baseball franchise shall reimburse the locality for actual day-of-event expenses incurred by the 263 264 locality in connection with the operations of the major league baseball stadium. The difference between 265 the surcharge and expenses attributable to the Authority, if any, shall be retained by the Authority for 266 any of its purposes as the Authority deems appropriate for the major league baseball stadium.

267 D. The Authority shall be entitled, subject to appropriation, to all personal income tax revenues, 268 corporate income tax revenues and pass-through entity tax revenues as defined in this chapter. The 269 Authority shall also be entitled to all business, professional and occupational license taxes that are 270 generated by the development, construction or operation of a major league baseball stadium and those 271 business, professional and occupational license taxes remitted to the Authority by the locality, under the 272 provisions of this section, in which the major league baseball stadium is located, on transactions, 273 salaries and personal income and team operations, including without limitation, the wages, salaries and 274 personal income generated in connection with the construction of the major league baseball stadium. 275 The revenue derived from the provisions of this subsection shall be applied for any purposes which the 276 Authority deems appropriate for the major league baseball stadium. The State Comptroller shall remit 277 all such state tax revenues to the Authority on a quarterly basis, subject to such reasonable processing 278 delays as may be required by the Department of Taxation. The locality in which the major league baseball stadium is located may direct, by ordinance or resolution, that all business, professional and 279 280 occupational licensing revenues generated on the premises of the major league baseball stadium may be 281 remitted to the Authority for any purposes which the Authority deems appropriate for the major league 282 baseball stadium.

283 § 15.1-227.85. Tax revenues of the Commonwealth or any other political subdivision not pledged.

284 Nothing in this chapter shall be construed as authorizing the pledging of the faith and credit of the 285 Commonwealth of Virginia, or any of its revenues, or the faith and credit of any other political 286 subdivision of the Commonwealth, or any of its revenues, for the payment of any bonds.

287 No bonds issued pursuant to § 15.1-227.78 shall pledge the full faith and credit of the 288 Commonwealth nor shall such bonds constitute a debt of the Commonwealth, and shall so state on their 289 face. Bondholders shall have no recourse whatsoever against the Commonwealth for the payment of 290 principal, interest, or redemption premium, if any, on such bonds. 291

§ 15.1-227.90. Audits and reports.

292 A. The Auditor of Public Accounts of the Commonwealth, and his legally authorized representatives, 293 are hereby authorized and empowered from time to time to examine the accounts and books of the 294 Authority, including its receipts, disbursements, contracts, leases, investments and any other matters 295 relating to its finances, operation and affairs.

296 B. The Tax Commissioner shall report to the Chairman of the Senate Finance Committee, Chairman 297 of the House Finance Committee, and the Chairman of the House Appropriations Committee, before 298 July 1 of each year, the amount of the entitlement pursuant to § 15.1-227.84.

299 § 15.1-227.91. Prohibited use of funds.

300 No funds of the Authority derived from state tax revenues may be used to pay fees or expenses of

301 302 303 lobbyists required to register under § 2.1-782.
2. That the provisions of this act shall expire on January 1, 2002, if the Virginia Baseball Stadium Authority has not executed a lease with a major league baseball team.