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## HOUSE BILL NO. 649

House Amendments in [ ] — February 10, 1996

A BILL to amend and reenact §§ 2.1-1.5, 10.1-1402, 10.1-1405, 10.1-1456, and 55-182.2 of the Code of Virginia and to amend the Code of Virginia by adding in Title 9 a chapter numbered 29.2, consisting of sections numbered 9-266.20 through 9-266.48, relating to the establishment of the Virginia Abandoned Waste Site Authority and Abandoned Waste Site Fund.

Patron—Deeds

Referred to Committee on General Laws

**Be it enacted by the General Assembly of Virginia:**

1. That §§ 2.1-1.5, 10.1-1402, 10.1-1405, 10.1-1456, and 55-182.2 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding in Title 9 a chapter numbered 29.2, consisting of sections numbered 9-266.20 through 9-266.48, as follows:

§ 2.1-1.5. Entities not subject to standard nomenclature.

The following entities are not subject to the provisions of § 2.1-1.2 due to the unique characteristics or the enabling legislation of the entities:

## Authorities

Assistive Technology Loan Fund Authority.  
Richmond Eye and Ear Hospital Authority.  
Small Business Financing Authority.  
State Education Assistance Authority.  
Virginia Abandoned Waste Site Authority  
Virginia Agriculture Development Authority.  
Virginia College Building Authority.  
Virginia Economic Development Partnership.  
Virginia Education Loan Authority.  
Virginia Housing Development Authority.  
Virginia Innovative Technology Authority.  
Virginia Port Authority.  
Virginia Public Building Authority.  
Virginia Public School Authority.  
Virginia Resources Authority.  
Virginia Student Assistance Authorities.

## Boards

Board of Commissioners, Virginia Agriculture Development Authority.  
Board of Commissioners, Virginia Port Authority.  
Board of Directors, Assistive Technology Loan Fund Authority.  
Board of Directors, Richmond Eye and Ear Hospital Authority.  
Board of Directors, Small Business Financing Authority.  
Board of Directors, Virginia Economic Development Partnership.  
Board of Directors, Virginia Student Assistance Authorities.  
Board of Directors, Virginia Innovative Technology Authority.  
Board of Directors, Virginia Resources Authority.  
Board of Regents, Gunston Hall Plantation.  
Board of Regents, James Monroe Memorial Law Office and Library.  
Board of Trustees, Family and Children's Trust Fund.  
Board of Trustees, Frontier Culture Museum of Virginia.  
Board of Trustees, Jamestown-Yorktown Foundation.  
Board of Trustees, Miller School of Albemarle.  
Board of Trustees, Rural Virginia Development Foundation.  
Board of Trustees, The Science Museum of Virginia.  
Board of Trustees, Virginia Museum of Fine Arts.  
Board of Trustees, Virginia Museum of Natural History.  
Board of Trustees, Virginia Outdoor Foundation.  
Board of the Virginia Higher Education Tuition Trust Fund.  
Board of Visitors, Christopher Newport University.  
Board of Visitors, The College of William and Mary in Virginia.

ENGROSSED

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60	Board of Visitors, George Mason University.
61	Board of Visitors, Gunston Hall Plantation.
62	Board of Visitors, James Madison University.
63	Board of Visitors, Longwood College.
64	Board of Visitors, Mary Washington College.
65	Board of Visitors to Mount Vernon.
66	Board of Visitors, Norfolk State University.
67	Board of Visitors, Old Dominion University.
68	Board of Visitors, Radford University.
69	Board of Visitors, University of Virginia.
70	Board of Visitors, Virginia Commonwealth University.
71	Board of Visitors, Virginia Military Institute.
72	Board of Visitors, Virginia Polytechnic Institute and State University.
73	Board of Visitors, Virginia State University.
74	Governing Board, Virginia College Building Authority.
75	Governing Board, Virginia Public School Authority.
76	Library Board, The Library of Virginia.
77	Motor Vehicle Dealer Board.
78	State Board for Community Colleges, Virginia Community College System.
79	Commissions
80	Alexandria Historical Restoration and Preservation Commission.
81	Charitable Gaming Commission.
82	Chesapeake Bay Bridge and Tunnel Commission.
83	Hampton Roads Sanitation District Commission.
84	Districts
85	Chesapeake Bay Bridge and Tunnel District.
86	Hampton Roads Sanitation District.
87	Educational Institutions
88	Christopher Newport University.
89	College of William and Mary in Virginia.
90	Frontier Culture Museum of Virginia.
91	George Mason University.
92	James Madison University.
93	Jamestown-Yorktown Foundation.
94	Longwood College.
95	Mary Washington College.
96	Miller School of Albemarle.
97	Norfolk State University.
98	Old Dominion University.
99	Radford University.
100	The Science Museum of Virginia.
101	University of Virginia.
102	Virginia Commonwealth University.
103	Virginia Community College System.
104	Virginia Military Institute.
105	Virginia Museum of Fine Arts.
106	Virginia Polytechnic Institute and State University.
107	The Library of Virginia.
108	Virginia State University.
109	Foundations
110	Chippokes Plantation Farm Foundation.
111	Rural Virginia Development Foundation.
112	Virginia Conservation and Recreation Foundation.
113	Virginia Historic Preservation Foundation.
114	Virginia Outdoor Foundation.
115	Museum
116	Virginia Museum of Natural History.
117	Plantation
118	Gunston Hall Plantation.
119	System
120	Virginia Retirement System.
121	CHAPTER 29.2.

## ABANDONED WASTE SITE AUTHORITY ACT.

§ 9-266.20. Title of chapter.

*This chapter may be cited as the "Abandoned Waste Site Authority Act."*

§ 9-266.21. Definitions.

*The following terms, whenever used or referred to in this chapter, shall have the following meanings, except where the context clearly indicates otherwise:*

*"Abandoned waste site" means a waste site in existence on January 1, 1996, for which there has been no adequate remediation or closure and for which (i) adequate financial assurance as required by § 10.1-1410 or § 10.1-1428 is not provided and (ii) the owner, operator, or other person financially responsible under provisions of state or federal law or regulation for the cost of cleanup or remediation of the waste site is unable or unwilling to pay the cost of the cleanup or remediation. The Board shall determine whether the owner, operator, or other person is unable or unwilling to pay the cost of the cleanup or remediation based on the failure or refusal to clean up or remediate a waste site as required by state or federal law or regulation. Waste sites included on the National Priority List pursuant to the Comprehensive Environmental Response, Compensation, and Liability Act (42 U.S.C. § 9601 et seq.), and waste sites owned by the Commonwealth or any county, city, or town, other than waste sites acquired by escheat or otherwise by operation of law, shall not constitute abandoned waste sites. Abandoned waste site does not mean coal refuse piles regulated pursuant to Title 45.1 or abandoned mine lands existing at the time of enactment of the federal Surface Mining Control and Reclamation Act of 1977.*

*"Authority" means the Virginia Abandoned Waste Site Authority created by this chapter.*

*"Board" means the Board of Directors of the Authority.*

*"Bonds" means and includes the notes, bonds, certificates and other evidences of indebtedness or obligations of the Authority.*

*"Federal agency" means and includes the United States of America, the President of the United States of America, and any department, corporation, agency, or instrumentality heretofore or hereafter created, designated, or established by the United States of America.*

*"Fund" means the Abandoned Waste Site Fund established pursuant to this chapter.*

*"Person" means natural persons, firms, foundations, associations, corporations, business trusts, partnerships, joint ventures and public bodies, including, but not limited to, the Commonwealth or any state and any agency, department, institution, political subdivision or instrumentality of the Commonwealth or any state.*

*"Project" means the cleanup, containment, remediation, abatement, improvement, maintenance, acquisition or operation of any abandoned waste site located in the Commonwealth or the provision for or funding of any activity that will further the purposes described in § 9-266.22.*

*"Waste site" means a parcel of real estate within the Commonwealth on which solid or hazardous waste, as defined in § 10.1-1400, has been disposed of (i) in violation of the terms of permit issued by the Waste Management Board or (ii) in violation of any state or federal law or regulation.*

§ 9-266.22. Declaration of public purpose; Authority created.

*A. It is hereby found and determined by the General Assembly that there exists in the Commonwealth a need to (i) clean up abandoned waste sites throughout the Commonwealth; (ii) ensure that the resources of the Commonwealth, federal agencies, and other persons provided for the cleanup of abandoned waste sites are allocated in an orderly and rational manner; and (iii) maximize the financial resources available for the cleanup of abandoned waste sites in Virginia.*

*B. To achieve the objectives of subsection A, there is hereby created and constituted a political subdivision of the Commonwealth to be known as the Virginia Abandoned Waste Site Authority. The exercise by the Authority of the powers conferred by this chapter shall be deemed and held to be the performance of an essential governmental function.*

§ 9-266.23. Board of Directors.

*A. The Authority shall be governed by a Board of Directors consisting of eleven members. The State Treasurer or his designee, the Secretary of Natural Resources, and the Secretary of Commerce and Trade shall serve on the Board for terms coincident with their terms of office. The Governor shall appoint four of the directors, the Speaker of the House of Delegates shall appoint two of the directors, and the Senate Committee on Privileges and Elections shall appoint two of the directors. The eight citizen appointees shall include representatives of local governments, businesses that generate or manage solid or hazardous wastes, and natural resource protection organizations. The members of the Board appointed by the Governor shall be confirmed by the General Assembly. One of the directors appointed by the Governor and one of the directors appointed by the Speaker of the House shall be appointed for terms of three years. Two of the directors appointed by the Governor and one of the directors appointed by the Senate Committee on Privileges and Elections shall be appointed for terms of four years. One of the directors appointed by the Governor, one of the directors appointed by the*

183 *Speaker of the House, and one of the directors appointed by the Senate Committee on Privileges and*  
184 *Elections shall be appointed for terms of five years. Thereafter the members of the Board shall be*  
185 *appointed for terms of five years. Vacancies in the membership of the Board shall be filled by*  
186 *appointment of the entity initially making the appointment for the unexpired portion of the term. No*  
187 *director shall be eligible to serve for more than two successive five-year terms; however, after the*  
188 *expiration of a term of four years or less, or after the expiration of the remainder of a term to which he*  
189 *was appointed to fill a vacancy, two additional terms may be served by such member if appointed*  
190 *thereto. Immediately after such appointment, the directors shall enter upon the performance of their*  
191 *duties.*

192 *B. The members of the Board shall annually elect one of the members of the Board to be chairman,*  
193 *and one to be vice-chairman. The Board shall also elect annually a secretary, who may or may not be a*  
194 *member of the Board, and may also elect such other subordinate officers, who may or may not be*  
195 *members of the board, as it may deem proper. The chairman, or in his absence, the vice-chairman, shall*  
196 *preside at all meetings of the Board. The day-to-day operations and activities of the Authority shall be*  
197 *conducted by the Director of the Department of Environmental Quality, who shall carry out such of the*  
198 *powers and duties as may be delegated to him by the Board.*

199 *§ 9-266.24. Powers of Authority.*

200 *The Authority is granted all powers necessary or appropriate to carry out and to effectuate its*  
201 *purposes, including the following:*

202 *1. To have perpetual succession as a public body corporate and as a political subdivision of the*  
203 *Commonwealth;*

204 *2. To adopt, amend and repeal bylaws, rules, and regulations not inconsistent with this chapter for*  
205 *the administration and regulation of its affairs and to carry into effect the powers and purposes of the*  
206 *Authority and the conduct of its business; however, the power to adopt bylaws, rules, and regulations*  
207 *shall not extend to bylaws, rules, or regulations which pertain to the provisions of § 9-266.42, which*  
208 *provisions shall only be implemented pursuant to rules and regulations promulgated by the Department*  
209 *of Environmental Quality;*

210 *3. To sue and be sued in its own name;*

211 *4. To have an official seal and alter it at will although the failure to affix this seal shall not affect*  
212 *the validity of any instrument executed on behalf of the Authority;*

213 *5. To maintain an office at any place within the Commonwealth which it designates;*

214 *6. To make and execute contracts and all other instruments and agreements necessary or convenient*  
215 *for the performance of its duties and the exercise of its powers and functions under this chapter;*

216 *7. To sell, convey, mortgage, pledge, lease, exchange, transfer and otherwise dispose of all or any*  
217 *part of its properties and assets;*

218 *8. To procure insurance, in amounts and from insurers of its choice, or provide self-insurance,*  
219 *against any loss, cost, or expense in connection with its property, assets or activities, including*  
220 *insurance or self-insurance against liability for its acts or the acts of its directors, employees or agents*  
221 *and for the indemnification of its members.*

222 *9. To procure insurance, guarantees, letters of credit and other forms of collateral or security from*  
223 *any public or private entities, including any federal agency or the Commonwealth, for the payment of*  
224 *any bonds issued by the Authority, including the power to pay premiums or fees on any such insurance,*  
225 *guarantees, letters of credit and other forms of collateral or security;*

226 *10. To receive and accept from any source aid, grants and contributions of money, property, labor*  
227 *or other things of value to be held, used and applied to carry out the purposes of this chapter subject to*  
228 *the conditions upon which the aid, grants or contributions are made;*

229 *11. To enter into agreements with any federal agency or other person for the purpose of*  
230 *implementing and providing for the financing of any projects;*

231 *12. To invest or reinvest its funds as provided in this chapter or permitted by applicable law;*

232 *13. To establish and revise, amend and repeal, and to charge and collect, fees and charges from an*  
233 *owner or operator of an abandoned waste site being remediated under this chapter in connection with*  
234 *any activities or services of the Authority; and*

235 *14. To do any act necessary or convenient to the exercise of the powers granted or reasonably*  
236 *implied by this chapter.*

237 *§ 9-266.25. Power to borrow money and issue bonds.*

238 *The Authority shall have the power to borrow money and issue its bonds in amounts the Authority*  
239 *determines to be necessary or convenient to provide funds to carry out its purposes and powers and to*  
240 *pay all costs and expenses incurred in connection with the issuance of bonds. The total principal*  
241 *amount of bonds outstanding at any one time, issued by the Authority, shall not exceed the sum of \$25*  
242 *million without prior approval of the General Assembly.*

243 *§ 9-266.26. Power to issue refunding bonds.*

244 *The Authority shall have the power: (i) to issue bonds to renew or to pay bonds, including the*

interest, (ii) whenever it deems refunding expedient, to refund any bonds by the issuance of new bonds, whether the bonds to be refunded have or have not matured, and (iii) to issue bonds partly to refund bonds then outstanding and partly for its corporate purposes. The refunding bonds may be exchanged for the bonds to be refunded or they may be sold and the proceeds applied to the purchase, redemption or payment of the bonds to be refunded. The amount of the bonds issued by the Authority and refunded with proceeds of refunding bonds issued hereunder shall not be included in the total of outstanding bonds for purposes of the limit on the amount of bonds issued by the Authority as provided in § 9-266.25.

§ 9-266.27. Sources of payment and security for bonds.

The Authority shall have the power to pledge any revenue or funds of or under the control of the Authority, including all or any portion of moneys in the Fund, to the payment of its bonds, subject only to any prior agreements with the holders of particular bonds pledging money or revenue. Bonds may be secured by a pledge of any grant, contribution or guaranty from the Commonwealth, any federal agency, or any person, any other property or assets of or under the control of the Authority, or a pledge of any money, income or revenue of the Authority from any source.

§ 9-266.28. Liability of Commonwealth, political subdivisions and members of board of directors.

No bonds issued by the Authority under this chapter shall constitute a debt or a pledge of the faith and credit of the Commonwealth, or any political subdivision thereof other than the Authority, but shall be payable solely from the revenue, money or property of the Authority as provided for in this chapter. No member of the board of directors or officer, employee or agent of the Authority or any person executing bonds of the Authority shall be liable personally on the bonds by reason of their issuance or execution. Each bond issued under this chapter shall contain on its face a statement to the effect (i) that neither the Commonwealth, nor any political subdivision thereof, nor the Authority shall be obligated to pay the principal of, or interest or premium on, the bond or other costs incident to the bond except from the revenue, money or property of the Authority pledged and (ii) that neither the faith and credit nor the taxing power of the Commonwealth, or any political subdivision thereof, is pledged to the payment of the principal of or interests or premium on the bond.

§ 9-266.29. Authorization, content and sale of bonds.

The bonds of the Authority shall be authorized by a resolution of the Board. The bonds shall bear the date or dates and mature at the time or times that the resolution provides, except that no bond shall mature more than fifty years from its date of issue. The bonds may be in the denominations, be executed in the manner, be payable in the medium of payment, be payable at the place or places and at the time or times, and be subject to redemption or repurchase and contain such other provisions as may be determined by the Authority prior to their issuance. The bonds may bear interest payable at such time or times and at such rate or rates as determined by the Authority or as determined in such manner as the Authority may provide, including the determination by agents designated by the Authority under guidelines established by it. Bonds may be sold by the Authority at public or private sale at the price or prices that the Authority determines and approves. The Authority may bring action pursuant to Article 6 (§ 15.1-227.52 et seq.) of Chapter 5.1 of Title 15.1 to determine the validity of any issuance or proposed issuance of its bonds under this chapter and the legality and validity of all proceedings previously taken, or proposed in a resolution of the Authority to be taken, for the authorization, issuance, sale and delivery of bonds and for the payment of the principal of and premium, if any, and interest on bonds.

§ 9-266.30. Provisions of resolution or trust indenture authorizing issuance of bonds.

A. Bonds may be secured by a trust indenture between the Authority and a corporate trustee, which may be any bank having the power of a trust company or any trust company within the Commonwealth. A trust indenture may contain provisions for protecting and enforcing the rights and remedies of the bondholders that are reasonable and proper and not in violation of law, including covenants setting forth the duties of the Authority in relation to the exercise of its powers and the custody, safekeeping and application of all money. The Authority may provide by the trust indenture for the payment of the proceeds of the bonds and all or any part of the revenues of the Authority to the trustee under the trust indenture or to some other depository, and for the method of their disbursement with whatever safeguards and restrictions as the Authority specifies. All expenses incurred in carrying out the trust indenture may be treated as part of the operating expenses of the Authority.

B. Any resolution or trust indenture pursuant to which bonds are issued may contain provisions, which shall be part of the contract or contracts with the holders of such bonds as to:

1. Pledging all or any part of the revenue of the Authority to secure the payment of the bonds, subject to any agreements with bondholders that then exist;

2. Pledging all or any part of the assets of, or funds under control of the Authority, including but not limited to all or any portion of moneys in the Fund, to secure the payment of the bonds, subject to any agreements with bondholders that then exist;

3. The establishment of reserves, sinking funds and other funds and accounts and the regulation and

306 disposition thereof;

307 4. Limitations on the purposes to which the proceeds from the sale of the bonds may be applied, and  
308 limitations pledging the proceeds to secure the payment of the bonds;

309 5. Limitations on the issuance of additional bonds, the terms on which additional bonds may be  
310 issued and secured, and the refunding of outstanding or other bonds;

311 6. The procedure, if any, by which the terms of any contract with bondholders may be amended or  
312 abrogated, the amount of bonds, if any, the holders of which must consent thereto, and the manner in  
313 which any consent may be given;

314 7. Limitations on the amount of money to be expended by the Authority for operating expenses of the  
315 Authority;

316 8. Vesting in a trustee or trustees any property, rights, powers and duties in trust that the Authority  
317 may determine, and limiting or abrogating the right of bondholders to appoint a trustee or limit the  
318 rights, powers and duties of the trustees;

319 9. Defining the acts or omissions which shall constitute a default, the obligations or duties of the  
320 Authority to the holders of the bonds, and the rights and remedies of the holders of the bonds in the  
321 event of default, including as a matter of right the appointment of a receiver; these rights and remedies  
322 may include the general laws of the Commonwealth and other provisions of this chapter; and

323 10. Any other matter, of like or different character, relating to the terms of the bonds or the security  
324 or protection of the holders of the bonds.

325 § 9-266.31. Pledge by Authority.

326 Any pledge made by the Authority shall be valid and binding from the time when the pledge is made.  
327 The revenue, money or property so pledged and thereafter received by the Authority shall immediately  
328 be subject to the lien of such a pledge without any physical delivery thereof or further act. Furthermore,  
329 the lien of any such pledge shall be valid and binding as against all parties having claims of any kind  
330 in tort, contract or otherwise against the Authority, irrespective of whether the parties have notice of the  
331 pledge. No recording or filing of the resolution authorizing the issuance of bonds, the trust indenture  
332 securing bonds or any other instrument, including filings under Title 8.9 of the Uniform Commercial  
333 Code of Virginia, shall be necessary to create or perfect any pledge or security interest granted by the  
334 Authority to secure any bonds.

335 § 9-266.32. Purchase of bonds by Authority.

336 The Authority, subject to such agreements with bondholders as may then exist, shall have the power  
337 to purchase bonds of the Authority out of any available funds, at any reasonable price. If the bonds are  
338 then redeemable, this price shall not exceed the redemption price then applicable plus accrued interest  
339 to the next interest payment date.

340 § 9-266.33. Bonds as negotiable instruments.

341 Whether or not in form and character of negotiable instruments, the bonds of the Authority are  
342 hereby made negotiable instruments, subject only to provisions of the bonds relating to registration.

343 § 9-266.34. Validity of signatures of prior members or officers.

344 In the event that any of the members of the Board or any officers of the Authority cease to be  
345 members or officers before the delivery of any bonds signed by them, their signatures or authorized  
346 substitute signatures shall nevertheless be valid and sufficient for all purposes as if the members or  
347 officers had remained in office until delivery.

348 § 9-266.35. Bondholder protection.

349 Subsequent amendments to this chapter shall not limit the rights vested in the Authority with respect  
350 to any agreements made with, or remedies available to, the holders of bonds issued under this chapter  
351 before the enactment of the amendments until the bonds, together with all premium and interest thereon,  
352 and all costs and expenses in connection with any proceeding by or on behalf of the holders, are fully  
353 met and discharged.

354 § 9-266.36. Establishment of capital reserve funds.

355 A. 1. The Authority may create and establish one or more capital reserve funds and may pay into  
356 each capital reserve fund (i) any moneys appropriated and made available by the Commonwealth for  
357 the purpose of such a fund, (ii) any proceeds of the sale of bonds of the Authority, to the extent  
358 provided in the resolution authorizing the issuance of, or the trust indenture securing, the bonds, and  
359 (iii) any other moneys which may be made available to the Authority for the purpose of such a fund  
360 from any other source. All moneys held in any capital reserve fund, except as hereinafter provided, shall  
361 be used solely for the payment when due of the principal of and premium, if any, and interest on the  
362 bonds secured in whole or in part by such a fund. If, however, moneys in any such fund are ever less  
363 than the minimum capital reserve fund requirement established for the fund, the Authority shall not use  
364 the moneys for any optional purchase or redemption of bonds. Any income or interest earned on, or  
365 increment to, any capital reserve fund due to its investment may be transferred by the Authority to other  
366 funds or accounts of the Authority to the extent it does not reduce the amount of the capital reserve  
367 fund below its minimal requirement.

2. The Authority shall not at any time issue bonds secured in whole or in part by any capital reserve fund, if, upon the issuance of the bonds, the amount in the capital reserve fund will be less than its minimal requirement unless the Authority, at the time of issuance of the bonds, deposits in the fund an amount which, together with the amount then in the fund, will not be less than the fund's minimal capital reserve requirement.

B. In order to assure further the maintenance of capital reserve funds, the chairman of the Board shall annually, on or before December 1, make and deliver to the Governor and the Secretary of Administration a certificate stating the sum, if any, required to restore each capital reserve fund to its minimal requirement. Within five days after the beginning of each session of the General Assembly, the Governor shall submit to the presiding officer of each house of the General Assembly printed copies of a budget including the sum, if any, required to restore each capital reserve fund to its minimal requirement. All sums, if any, which may be appropriated by the General Assembly for any restoration and paid to the Authority shall be deposited by the Authority in the applicable capital reserve fund. All amounts paid to the Authority by the Commonwealth pursuant to the provisions of this section shall constitute and be accounted for as advances by the Commonwealth to the Authority and, subject to the rights of the holders of any bonds of the Authority, shall be repaid to the Commonwealth without interest from available operating revenues of the Authority in excess of amounts required for the payment of bonds or other obligations of the Authority, the maintenance of capital reserve funds, and operating expenses.

C. The Authority may create and establish other funds as necessary or desirable for its corporate purposes.

D. Nothing in this section shall be construed as limiting the power of the Authority to issue bonds not secured by a capital reserve fund.

§ 9-266.37. Grants from Commonwealth.

The Commonwealth may make grants of money or property to the Authority for the purpose of enabling it to carry out its corporate purposes and for the exercise of its powers, including deposits to the capital reserve funds. This section shall not be construed to limit any other power the Commonwealth may have to make grants to the Authority.

§ 9-266.38. Exemption from taxation.

As set forth in § 9-266.22, the Authority will be performing an essential governmental function in the exercise of the powers conferred upon it by this chapter. Accordingly, the Authority shall not be required to pay any taxes or assessments upon any project or any property or upon any operations of the Authority or the income therefrom, or any taxes or assessments upon any project or any property acquired or used by the Authority under the provisions of this chapter or upon the income therefrom. The interest income on the bonds shall at all times be free from taxation and assessment of every kind by the Commonwealth and by the local governments and other political subdivisions of the Commonwealth.

§ 9-266.39. Bonds as legal investments and securities.

The bonds issued by the Authority in accordance with the provisions of this chapter are declared to be legal investments in which all public officers or public bodies of the Commonwealth, its political subdivisions, all municipalities and municipal subdivisions; all insurance companies and associations and other persons carrying on insurance business; all banks, bankers, banking associations, trust companies, savings banks, savings associations, including savings and loan associations, building and loan associations, investment companies, and other persons carrying on a banking business; all administrators, guardians, executors, trustees and other fiduciaries; and all other persons who are now or may hereafter be authorized to invest in bonds or other obligations of the Commonwealth, may invest funds, including capital, in their control or belonging to them. The bonds of the Authority are also hereby made securities which may be deposited with and received by all public officers and bodies of the Commonwealth or any agency or political subdivision of the Commonwealth and all municipalities and public corporations for any purpose for which the deposit of bonds or other obligations of the Commonwealth is now or may be later authorized by law.

§ 9-266.40. Deposit of money; expenditures; security for deposits.

A. All money of the Authority, except as otherwise authorized by law or provided in this chapter, shall be deposited in an account or accounts in banks or trust companies organized under the laws of the Commonwealth or in national banking associations located in Virginia or in savings and loan associations located in Virginia organized under the laws of the Commonwealth or the United States. The money in these accounts shall be paid by check signed by any officers or employees designated by the Authority. All deposits of money shall, if required by the Authority, be secured in a manner determined by the Authority to be prudent, and all banks, trust companies and savings and loan associations are authorized to give security for the deposits.

B. Notwithstanding the provisions of subsection A, the Authority shall have the power to contract

429 with the holders of any of its bonds as to the custody, collection, securing, investment and payment of  
430 any money of the Authority and of any money held in trust or otherwise for the payment of bonds and  
431 to carry out such a contract. Money held in trust or otherwise for the payment of bonds or in any way  
432 to secure bonds and deposits of money may be secured in the same manner as money of the Authority,  
433 and all banks and trust companies are authorized to give security for the deposits.

434 C. Subject to the provisions of subsection B hereof, funds of the Authority not needed for immediate  
435 use or disbursement, including any funds held in reserve, may be invested in (i) obligations or securities  
436 which are considered lawful investments for fiduciaries, both individual and corporate, as set forth in  
437 § 26-40, (ii) bankers' acceptances, or (iii) repurchase agreements, reverse repurchase agreements, rate  
438 guarantee or investment agreements or other similar banking arrangements.

439 D. Whenever investments are made in accordance with this section, no director, officer or employee  
440 of the Authority shall be liable for any loss therefrom in the absence of negligence, malfeasance,  
441 misfeasance or nonfeasance on his part.

442 § 9-266.41. Priority of projects.

443 The Authority shall develop, with the concurrence of the Director of the Department of  
444 Environmental Quality, a list of projects to be undertaken by the Authority in order of priority, with the  
445 highest priority being accorded to projects posing the greatest danger to public health and the  
446 environment. The Board shall periodically update the priority list. The Authority shall allocate its efforts  
447 and resources to cleaning up abandoned waste sites in the order established by the priority list.

448 § 9-266.42. Remedial action programs for hazardous waste sites.

449 A. The Authority, with the concurrence of the Department of Environmental Quality, may issue a  
450 written declaration, based upon findings of fact, that an abandoned waste site endangers the public  
451 health or the environment. After issuing such a declaration, and at any time thereafter during which the  
452 declaration is in effect, the Department of Environmental Quality shall, under the direction of the  
453 Authority, (i) monitor the abandoned waste site; (ii) develop a plan for public notice and for community  
454 and local government participation in any remedial action program to be undertaken; (iii) approve, in  
455 consultation with the Waste Management Board, a remedial action program for an abandoned waste  
456 site; (iv) coordinate the remedial action program for the site; and (v) ensure that the remedial action  
457 program is completed.

458 B. Where possible, the Authority shall work cooperatively with any owner, operator, responsible  
459 party, federal agency, or agency of the Commonwealth to develop the remedial action program and  
460 administer, procure, and coordinate funding for the implementation of the remedial action program for  
461 the site.

462 C. The Director of the Department of Environmental Quality shall establish methodologies to  
463 determine site-specific, risk-based remediation standards taking into consideration scientific information  
464 regarding the following: (i) protection of public health and the environment; (ii) future industrial,  
465 commercial, residential, or other use of the property and surrounding properties; (iii) reasonable  
466 available and effective remediation technology; (iv) availability of institutional and engineering controls;  
467 and (v) natural background levels for hazardous constituents.

468 § 9-266.43. Abandoned Waste Site Fund established; administration.

469 A. There is hereby established the Abandoned Waste Site Fund, hereafter referred to as the Fund, to  
470 be used to finance the cleanup of abandoned waste sites throughout the Commonwealth.

471 B. The Fund shall be a nonlapsing revolving fund consisting of grants, general funds, and other such  
472 moneys as appropriated by the General Assembly, and moneys received by the State Treasurer and  
473 designated for deposit in the Fund.

474 C. Interest earned on the Fund shall be credited to the Fund. The Fund shall be established on the  
475 books of the State Comptroller. Any moneys remaining in the Fund at the end of the biennium shall not  
476 revert to the general fund but shall remain in the Fund.

477 D. The disbursement of moneys from the Fund shall be made by the State Comptroller at the written  
478 request of the Authority. Disbursements from the Fund may be made for the purposes outlined in this  
479 chapter. The Authority shall promptly seek reimbursement from any person causing or contributing to  
480 an abandoned waste site for his share of the cleanup costs disbursed from the Fund for the cleanup or  
481 containment of the site. The Authority shall be allowed to recover all legal and court costs and other  
482 expenses incident to such actions for collection.

483 § 9-266.44. Power to condemn.

484 The Authority shall have the power to condemn any abandoned waste site in furtherance of its  
485 purposes; provided that any such condemnation (i) will not subject the Authority, any member of the  
486 Board, or any agency or instrumentality of the Commonwealth to an unacceptable risk of liability under  
487 any federal or state law or regulation resulting from ownership or operation of the site, as determined  
488 by the Board in consultation with the Attorney General, (ii) is necessary to effectuate the cleanup of the  
489 site, and (iii) has been approved by the governing body of the municipality having jurisdiction over the  
490 property so condemned. Before any property is acquired by condemnation, the Board may request the



Attorney General to examine and report upon the title to the property, and it shall be the duty of the Attorney General to make such examination and report. Any exercise of the power to condemn as authorized by this section shall be in accordance with the provisions of Title 25. Any property condemned by the Authority shall not be sold or leased by the Authority unless the Authority, preceding the consummation of any such sale or lease, finds and determines that such sale or lease is in furtherance of, or incidental to, the main purposes of the Authority under this chapter or that such property is no longer needed in furtherance of, or incidental to, such purposes.

§ 9-266.45. Permits; liability of Authority.

A. For any cleanup or remedial action conducted entirely on an abandoned waste site, to the extent that a permit would not be required under applicable federal law, the Waste Management Board may grant a waiver from any provision of Chapter 14 (§ 10.1-1400 et seq.) of Title 10.1 that would otherwise require the Authority to obtain a waste disposal permit, if the Authority has entered into a voluntary remedial action plan to the satisfaction of the Board.

B. Neither the Authority, the Board or any member thereof, nor any agency or instrumentality of the Commonwealth acting on behalf of the Authority or the Board shall be subject to liability under any provision of law for any act or omission in connection with the ownership, inspection, closure, damage abatement, or other activity authorized by this chapter.

§ 9-266.46. Annual reports; audit.

The Authority shall, following the close of each fiscal year, submit an annual report of its activities for the preceding year to the Governor. The Clerk of each house of the General Assembly may receive a copy of the report by making a request for it to the chairman of the Board. Each report shall set forth a complete operating and financial statement for the Authority during the fiscal year it covers. ~~[ An independent certified public accountant or the Auditor of Public Accounts shall perform an audit of the books and accounts of the Authority at least once in each fiscal year. The Auditor of Public Accounts, or his legally authorized representatives, shall annually audit the accounts of the Authority, and the cost of such audit services shall be borne by the Authority. ]~~

§ 9-266.47. Appointment of receiver of abandoned waste site.

A. The circuit court of the city or county in which an abandoned waste site is located may, upon petition of the Authority, appoint a receiver to administer an abandoned waste site. Upon appointment, the receiver shall take possession of the abandoned waste site and conduct any investigation, closure, abatement, remediation, or other activity consistent with this chapter as may be directed by the Board. Control of and responsibility for the abandoned waste site shall remain in the receiver until the abandoned waste site is remediated, transferred, or otherwise directed, as may be determined by the court to be in the public interest.

B. The provisions of §§ 8.01-583 through 8.01-590 shall apply mutatis mutandis.

C. The expenses of the receiver shall be paid from the Fund with the approval of the Board.

§ 9-266.48. Lien for costs of remediation.

A. If moneys from the Fund are expended for abating, remediating, cleaning up, stabilizing, or neutralizing an abandoned waste site, the Authority shall have a lien on the real property upon which the abandoned waste site is located. The lien shall be in an amount sufficient to cover the reasonable cost of taking the remedial action necessary to abate, remediate, clean up, stabilize, or neutralize the site. Within one year after completing the abatement, remediation, clean-up, stabilization, or neutralization of the site, the Authority shall file in the office of the clerk of the circuit court of the city or county in which the property is located, a memorandum of lien (i) identifying by name and address the owner of the property to which the lien is to apply, if known; (ii) describing the property; and (iii) stating the amount and basis of the claim. The Authority shall serve a copy of memorandum of lien on each owner, if known, as soon as practicable after the memorandum is located. The clerk in whose office the memorandum is filed shall record and index the lien in the manner provided by § 43-4.1 in the name of both the Authority and the owner or owners, if known, of the property affected. Such lien shall be effective immediately upon recordation and indexing but shall be subject to the rights of any person with an interest in the affected property which is a matter of record in the in the clerk's office of such city or county at the time such lien is recorded.

B. If the property is subject to a credit line deed of trust under § 55-58.2, the Authority shall give notice to the lender as in the case of a judgment.

C. Any person having an interest in real property against which a lien has been filed as provided in this section may petition the circuit court of the city or county in which the lien is recorded to determine the validity of the lien and whether the amount thereof is reasonable. After notice to the Authority, the court shall hold a hearing and determine the validity of the lien and whether the amount thereof is reasonable. If the court finds that the lien is invalid, it shall order that it be removed from record. If the court finds that the amount of the lien is excessive, it shall order an appropriate reduction. In any such proceeding, the burden shall be upon the Authority to prove both the validity of

552 *the lien and that the amount thereof is reasonable.*

553 § 10.1-1402. Powers and duties of the Board.

554 The Board shall carry out the purposes and provisions of this chapter and compatible provisions of  
555 federal acts and is authorized to:

556 1. Supervise and control waste management activities in the Commonwealth.

557 2. Consult, advise and coordinate with the Governor, the Secretary, the General Assembly, and other  
558 state and federal agencies for the purpose of implementing this chapter and the federal acts.

559 3. Provide technical assistance and advice concerning all aspects of waste management.

560 4. Develop and keep current state waste management plans and provide technical assistance, advice  
561 and other aid for the development and implementation of local and regional waste management plans.

562 5. Promote the development of resource conservation and resource recovery systems and provide  
563 technical assistance and advice on resource conservation, resource recovery and resource recovery  
564 systems.

565 6. Collect data necessary to conduct the state waste programs, including data on the identification of  
566 and amounts of waste generated, transported, stored, treated or disposed, and resource recovery.

567 7. Require any person who generates, collects, transports, stores or provides treatment or disposal of  
568 a hazardous waste to maintain records, manifests and reporting systems required pursuant to federal  
569 statute or regulation.

570 8. Designate, in accordance with criteria and listings identified under federal statute or regulation,  
571 classes, types or lists of waste which it deems to be hazardous.

572 9. Consult and coordinate with the heads of appropriate state and federal agencies, independent  
573 regulatory agencies and other governmental instrumentalities for the purpose of achieving maximum  
574 effectiveness and enforcement of this chapter while imposing the least burden of duplicative  
575 requirements on those persons subject to the provisions of this chapter.

576 10. Apply for federal funds and transmit such funds to appropriate persons.

577 11. Promulgate and enforce regulations, and provide for reasonable variances and exemptions  
578 necessary to carry out its powers and duties and the intent of this chapter and the federal acts, except  
579 that a description of provisions of any proposed regulation which are more restrictive than applicable  
580 federal requirements, together with the reason why the more restrictive provisions are needed, shall be  
581 provided to the standing committee of each house of the General Assembly to which matters relating to  
582 the content of the regulation are most properly referable.

583 12. Subject to the approval of the Governor, acquire by purchase, exercise of the right of eminent  
584 domain as provided in Chapter 1.1 (§ 25-46.1 et seq.) of Title 25, grant, gift, devise or otherwise, the  
585 fee simple title to any lands, selected in the discretion of the Board as constituting necessary and  
586 appropriate sites to be used for the management of hazardous waste as defined in this chapter, including  
587 lands adjacent to the site as the Board may deem necessary or suitable for restricted areas. In all  
588 instances the Board shall dedicate lands so acquired in perpetuity to such purposes. In its selection of a  
589 site pursuant to this subdivision, the Board shall consider the appropriateness of any state-owned  
590 property for a disposal site in accordance with the criteria for selection of a hazardous waste  
591 management site.

592 13. Assume responsibility for the perpetual custody and maintenance of any hazardous waste  
593 management facilities.

594 14. Collect, from any person operating or using a hazardous waste management facility, fees  
595 sufficient to finance such perpetual custody and maintenance due to that facility as may be necessary.  
596 All fees received by the Board pursuant to this subdivision shall be used exclusively to satisfy the  
597 responsibilities assumed by the Board for the perpetual custody and maintenance of hazardous waste  
598 management facilities.

599 15. Collect, from any person operating or proposing to operate a hazardous waste treatment, storage  
600 or disposal facility or any person transporting hazardous waste, permit application fees sufficient to  
601 defray only costs related to the issuance of permits as required in this chapter in accordance with Board  
602 regulations, but such fees shall not exceed costs necessary to implement this subdivision. All fees  
603 received by the Board pursuant to this subdivision shall be used exclusively for the hazardous waste  
604 management program set forth herein.

605 16. Collect, from any person operating or proposing to operate a sanitary landfill or other facility for  
606 the disposal, treatment or storage of nonhazardous solid waste, permit application fees sufficient to  
607 defray only costs related to the issuance of permits as required in this chapter in accordance with Board  
608 regulations, but such fees shall not exceed costs necessary to issue such permits. All such fees received  
609 by the Board shall be used exclusively for the solid waste management program set forth herein. The  
610 Board shall establish a schedule of fees by regulation as provided in §§ 10.1-1402.1, 10.1-1402.2 and  
611 10.1-1402.3.

612 17. Issue, deny, amend and revoke certification of site suitability for hazardous waste facilities in  
613 accordance with this chapter.

18. Make separate orders and regulations it deems necessary to meet any emergency to protect public health, natural resources and the environment from the release or imminent threat of release of waste.

19. Take actions to contain or clean up sites or to issue orders to require cleanup of sites where solid or hazardous waste, or other substances within the jurisdiction of the Board, have been improperly managed and to institute legal proceedings to recover the costs of the containment or clean-up activities from the responsible parties.

20. Collect, hold, manage and disburse funds received for violations of solid and hazardous waste laws and regulations or court orders pertaining thereto pursuant to subdivision 19 of this section for the purpose of responding to solid or hazardous waste incidents and clean-up of sites which have been improperly managed, including sites eligible for a joint federal and state remedial project under the federal Comprehensive Environmental Response, Compensation, and Liability Act of 1980, Public Law 96-510, as amended by the Superfund Amendments and Reauthorization Act of 1986, Public Law 99-499, and for investigations to identify parties responsible for such mismanagement.

21. Abate hazards and nuisances dangerous to public health, safety or the environment, both emergency and otherwise, created by the improper disposal, treatment, storage, transportation or management of substances within the jurisdiction of the Board.

22. Notwithstanding any other provision of law to the contrary, regulate the management of mixed radioactive waste.

23. *Assist the Virginia Abandoned Waste Site Authority in planning, developing, undertaking, carrying out, maintaining, and operating projects as provided in the Abandoned Waste Site Authority Act (§ 9-266.20 et seq.).*

§ 10.1-1405. Powers and duties of Director.

A. The Director, under the direction and control of the Secretary of Natural Resources, shall exercise such powers and perform such duties as are conferred or imposed upon him by law and shall perform any other duties required of him by the Governor or the Board.

B. In addition to the other responsibilities set forth herein, the Director shall carry out management and supervisory responsibilities in accordance with the regulations and policies of the Board. In no event shall the Director have the authority to promulgate any final regulation.

The Director shall be vested with all the authority of the Board when it is not in session, subject to such regulations as may be prescribed by the Board.

C. The Director shall serve as the liaison with the United States Department of Energy on matters concerning the siting of high-level radioactive waste repositories, pursuant to the terms of the Nuclear Waste Policy Act of 1982.

D. The Director shall obtain a criminal records check pursuant to § 19.2-389 of key personnel listed in the disclosure statement when the Director determines, in his sole discretion, that such a records check will serve the purposes of this chapter.

*E. The Director shall conduct the day-to-day operations and activities of the Virginia Abandoned Waste Site Authority, and carry out such of the powers and duties of the Authority as may be delegated to him by the Board of Directors of the Authority, as provided in the Abandoned Waste Site Authority Act (§ 9-266.20 et seq.).*

§ 10.1-1456. Right of entry to inspect, etc.; warrants.

A. Upon presentation of appropriate credentials and upon consent of the owner or custodian, the Director or his designee shall have the right to enter at any reasonable time onto any property to inspect, investigate, evaluate, conduct tests, or take samples for testing as he reasonably deems necessary in order to determine whether the provisions of any law administered by the Board, Director or Department, any regulations of the Board, any order of the Board or Director or any conditions in a permit, license or certificate issued by the Board or Director are being complied with.

*B. If property is an abandoned waste site as defined in § 9-266.21, the Director, the Virginia Abandoned Waste Site Authority, a receiver of the abandoned waste site appointed as provided in § 9-266.47, or the designee of any of them, shall have the right, without first obtaining the consent of the owner, to enter at any reasonable time onto such property to inspect, investigate, evaluate, conduct tests, or take samples for testing in order to determine whether the provisions of any law regulating the disposal of solid or hazardous waste has been complied with. If any such law has not been complied with, the Director, the Virginia Abandoned Waste Site Authority, a receiver of the abandoned waste site appointed as provided in § 9-266.47, or the designee of any of them shall be authorized to take reasonable actions to abate hazards and nuisances dangerous to the public health, safety or the environment created by the improper disposal, treatment, storage, transportation, or management of substances within the jurisdiction of the Board on the abandoned waste site, and to contain or clean up abandoned waste sites where substances within the jurisdiction of the Board have been improperly managed.*

*C. If the Director, the Virginia Abandoned Waste Site Authority, a receiver of the abandoned waste*

675 *site appointed as provided in § 9-266.47, or his the designee of any of them* is denied entry, he may  
676 apply to an appropriate circuit court for an inspection warrant authorizing such investigation, evaluation,  
677 inspection, testing or taking of samples for testing as provided in Chapter 24 (§ 19.2-393 et seq.) of  
678 Title 19.2.

679 § 55-182.2. Escheat of property with hazardous materials.

680 *A. Title to property shall not pass or revert to the Commonwealth by escheat upon the failure of title*  
681 *to, or abandonment of, such property if the Board of Directors of the Abandoned Waste Site Authority*  
682 *has determined, prior to the issuance of an order of sale of such property by the Governor, that the*  
683 *property constitutes an abandoned waste site, as provided in the Abandoned Waste Site Authority Act*  
684 *(§ 9-266.20 et seq.).*

685 *B.* In addition to any other remedy provided by law, the Virginia Waste Management Board,  
686 pursuant to its authority granted in § 10.1-1402, or the Department of Waste Management, shall have  
687 recourse against any prior owner or the estate of any prior owner for the costs of clean-up of escheated  
688 property in or upon which any hazardous material as defined in § 44-146.34 is found.