1996 SESSION

ENROLLED

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VIRGINIA ACTS OF ASSEMBLY — CHAPTER

2 An Act to amend and reenact §§ 37.1-67.01, 37.1-67.1, 37.1-67.3 and 37.1-89 of the Code of Virginia, relating to involuntary commitment.

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Approved

6 Be it enacted by the General Assembly of Virginia:

7 1. That §§ 37.1-67.01, 37.1-67.1, 37.1-67.3 and 37.1-89 of the Code of Virginia are amended and 8 reenacted as follows:

§ 37.1-67.01. Emergency custody; issuance and execution of order.

10 Based upon probable cause to believe that the person is mentally ill and in need of hospitalization 11 and that the person presents an imminent danger to self or others as a result of mental illness, or is so 12 seriously mentally ill as to be substantially unable to care for self, any magistrate may, upon the sworn 13 petition of any responsible person or upon his own motion, issue an emergency custody order requiring 14 any person within his judicial district who is incapable of volunteering or unwilling to volunteer for 15 treatment to be taken into custody and transported to a convenient location to be evaluated by a person designated by the community services board who is skilled in the diagnosis and treatment of mental 16 17 illness in order to assess the need for hospitalization. If a person is incapable of volunteering or unwilling to volunteer for treatment, a magistrate may issue an emergency custody order based upon 18 19 probable cause to believe that the person is mentally ill and in need of hospitalization and that the 20 person presents an imminent danger to self or others as a result of mental illness, or is so seriously 21 mentally ill as to be substantially unable to care for self. A law-enforcement officer who, based upon his observation or the reliable reports of others, has probable cause to believe that a person meets the 22 23 criteria for emergency custody as stated in this section may take that person into custody and transport 24 that person to an appropriate location to assess the need for hospitalization without prior authorization. Such evaluation shall be conducted immediately. The person shall remain in custody until a temporary 25 26 detention order is issued or until the person is released, but in no event shall the period of custody 27 exceed four hours. A law-enforcement officer may lawfully go to or be sent beyond the territorial limits 28 of the county, city or town in which he serves to any point in the Commonwealth for the purpose of 29 executing an order for emergency custody pursuant to this section. Nothing herein shall preclude a 30 law-enforcement officer from obtaining emergency medical treatment or further medical evaluation at 31 any time for a person in his custody as provided in this section.

32 If an order of emergency custody is not executed within four hours of its issuance the order shall be
 33 void and shall be returned unexecuted to the office of the clerk of the issuing court or, if such office is
 34 not open, to any judge or magistrate thereof.

35 § 37.1-67.1. Involuntary temporary detention; issuance and execution of order.

36 For the purposes of this section, a designee of a community services board is defined as an examiner 37 able to provide an independent examination of the person who is not related by blood or marriage to the 38 person, who has no financial interest in the detaining or admitting admission or treatment of the person, 39 who has no investment interest in the hospital detaining or admitting the person under this article and, 40 except for employees of state hospitals, who is not employed by the detaining or admitting such 41 hospital. For purposes of this section, investment interest means the ownership or holding of an equity 42 or debt security, including, but not limited to, shares of stock in a corporation, interests or units of a 43 partnership, bonds, debentures, notes, or other equity or debt instruments.

44 A magistrate may, upon the advice of, and only after an in-person evaluation by, an employee of the 45 local community services board or its designee who is skilled in the diagnosis assessment and treatment of mental illness, issue an order of temporary detention, which if it appears from all evidence readily 46 available that the person is mentally ill and in need of hospitalization and that the person presents an 47 imminent danger to self or others as a result of mental illness, or is so seriously mentally ill as to be 48 49 substantially unable to care for self, and the person is incapable of volunteering or unwilling to 50 volunteer for treatment. Such order may include transportation of the person to such other medical facility as may be necessary to obtain emergency medical evaluation or treatment prior to placement. A 51 magistrate may issue an order of temporary detention if it appears from all evidence readily available 52 53 that the person is mentally ill and in need of hospitalization and that the person presents an imminent 54 danger to self or others as a result of mental illness, or is so seriously mentally ill as to be substantially 55 unable to care for self, and the person is incapable of volunteering or unwilling to volunteer for 56 treatment.

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57 A magistrate may issue an such order of temporary detention without an emergency custody order 58 proceeding, upon the advice of, and only after an in-person evaluation by, an employee of the local 59 community services board or its designee who is skilled in the diagnosis and treatment of mental illness. 60 A magistrate may issue an order of temporary detention without a prior in-person evaluation if (i) the 61 person has been personally examined within the previous seventy-two hours by an employee of the local 62 community services board or its designee who is skilled in the diagnosis assessment and treatment of 63 mental illness or (ii) there is a significant physical, psychological or medical risk, to the person or to 64 others, associated with conducting such evaluation.

65 An employee of the local community services board or its designee shall determine the facility of 66 temporary detention for all individuals detained pursuant to this section. The facility shall be identified on the prescreening report and indicated on the temporary detention order. The Board of Medical 67 Assistance Services shall, by the regulation, establish a reasonable rate per day of inpatient care for 68 temporary detention. The institution or other place of detention shall be approved pursuant to regulations 69 of the Board of Mental Health, Mental Retardation and Substance Abuse Services. The employee of the 70 71 community services board or its designee who is conducting the evaluation pursuant to this section shall 72 determine, prior to the issuance of the temporary detention order, the insurance status of the person. 73 Except as provided herein for defendants requiring hospitalization in accordance with subdivision A 2 of 74 § 19.2-169.6, such person shall not be detained in a jail or other place of confinement for persons 75 charged with criminal offenses.

76 A law-enforcement officer may lawfully go to or be sent beyond the territorial limits of the county, 77 city, or town in which he serves to any point in the Commonwealth for the purpose of executing any 78 order for temporary detention pursuant to this section. The duration of temporary detention shall not 79 exceed forty-eight hours prior to a hearing. If the forty-eight-hour period herein specified terminates on 80 a Saturday, Sunday or legal holiday, such person may be detained, as herein provided, until the next day 81 which is not a Saturday, Sunday or legal holiday, but in no event may he be detained for longer than seventy-two hours or ninety-six hours when such legal holiday occurs on a Monday or Friday. For 82 purposes of this section, a Saturday, Sunday, or legal holiday shall be deemed to include the time period 83 84 up to 8:00 a.m. of the next day which is not a Saturday, Sunday, or legal holiday. Nothing herein shall 85 preclude a law-enforcement officer from obtaining emergency medical treatment or further medical evaluation at any time for a person in his custody as provided in this section. 86

87 In any case in which temporary detention is ordered pursuant to this section upon petition of a 88 person having custody of a defendant in accordance with subdivision A 2 of § 19.2-169.6, the magistrate 89 executing the order of temporary detention shall place such person in a hospital designated by 90 § 19.2-169.6 B, or if such facility is not available, the defendant shall be detained in a jail or other place 91 of confinement for persons charged with criminal offenses and shall be transferred to such hospital as 92 soon as possible thereafter. The hearing shall be held, upon notice to the attorney for the defendant, either (i) before the court having jurisdiction over the defendant's case, or (ii) before a judge as defined 93 in § 37.1-1 in accordance with the provisions of § 37.1-67.4, in which case the defendant shall be 94 95 represented by counsel as specified in § 37.1-67.3. In any case in which temporary detention is ordered 96 pursuant to this section upon petition for involuntary commitment of a minor, the petition shall be filed 97 and the hearing scheduled in accordance with the provisions of § 16.1-341.

98 On such petition and prior to a hearing as authorized in § 37.1-67.3 or § 16.1-341, the judge may 99 release such person on his personal recognizance or bond set by the judge if it appears from all evidence readily available that such release will not pose an imminent danger to himself or others. In 101 the case of a minor, the judge may release the minor to his parent. The director of the hospital in which 102 the person is detained may release such person prior to a hearing as authorized in § 37.1-67.3 or § 16.1-341 if it appears, based on an evaluation conducted by the psychiatrist or clinical psychologist 104 treating the person, that the person would not present an imminent danger to self or others if released.

105 If an order of temporary detention is not executed within twenty-four hours of its issuance, or within 106 such shorter period as is specified in the order, the order shall be void and shall be returned unexecuted 107 to the office of the clerk of the issuing court or if such office is not open, to any judge or magistrate 108 thereof. Subsequent orders may be issued upon the original petition within ninety-six hours after the 109 petition is filed. However, a magistrate must again obtain the advice of an employee of the local 110 community services board or its designee who is skilled in the diagnosis or treatment of mental illness 111 prior to issuing a subsequent order upon the original petition. Any petition for which no order of 112 temporary detention or other process in connection therewith is served on the subject of the petition 113 within ninety-six hours after the petition is filed shall be void and shall be returned to the office of the 114 clerk of the issuing court.

115 The chief judge of each general district court shall establish and require that a magistrate, as 116 provided by this section, be available seven days a week, twenty-four hours a day, for the purpose of 117 performing the duties established by this section. Each community services board shall provide to each

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118 general district court and magistrate's office within its jurisdiction a list of its employees and designees 119 who are available to perform the evaluations required herein.

120 § 37.1-67.3. Same; involuntary admission and treatment.

121 The commitment hearing shall be held within forty-eight hours of the execution of the temporary 122 detention order as provided for in § 37.1-67.1; however, if the forty-eight-hour period herein specified 123 terminates on a Saturday, Sunday, or legal holiday, such person may be detained, as herein provided, 124 until the next day which is not a Saturday, Sunday, or legal holiday, but in no event may the person be 125 detained for a period longer than seventy-two hours or ninety-six hours when such legal holiday occurs 126 on a Monday or Friday. A Saturday, Sunday, or legal holiday shall be deemed to include the time 127 period up to 8:00 a.m. of the next day which is not a Saturday, Sunday, or legal holiday.

128 The judge, in commencing the commitment hearing, shall inform the person whose involuntary 129 admission is being sought of his right to apply for voluntary admission and treatment as provided for in 130 § 37.1-65 and shall afford such person an opportunity for voluntary admission. The judge shall ascertain 131 if such person is then willing and capable of seeking voluntary admission and treatment. If the person is 132 capable and willingly accepts voluntary admission and treatment, the judge shall require him to accept 133 voluntary admission for a minimum period of treatment and after such minimum period, not to exceed 134 seventy-two hours, to give the hospital forty-eight hours' notice prior to leaving the hospital, during 135 which notice period he shall not be discharged, unless sooner discharged pursuant to § 37.1-98 or 136 § 37.1-99. Such person shall be subject to the transportation provisions as provided in § 37.1-71 and the 137 requirement for prescreening by a community services board or community mental health clinic as 138 provided in § 37.1-65.

139 If a person is incapable of accepting or unwilling to accept voluntary admission and treatment, the 140 judge shall inform such person of his right to a commitment hearing and right to counsel. The judge 141 shall ascertain if a person whose admission is sought is represented by counsel, and if he is not 142 represented by counsel, the judge shall appoint an attorney-at-law to represent him. However, if such 143 person requests an opportunity to employ counsel, the court shall give him a reasonable opportunity to 144 employ counsel at his own expense.

145 A written explanation of the involuntary commitment process and the statutory protections associated 146 with the process shall be given to the person and its contents explained by an attorney prior to the 147 commitment hearing. The written explanation shall include, at a minimum, an explanation of the 148 person's right to retain private counsel or be represented by a court-appointed attorney, to present any 149 defenses including independent evaluation and expert testimony or the testimony of other witnesses, to 150 be present during the hearing and testify, to appeal any certification for involuntary admission to the 151 circuit court, and to have a jury trial on appeal. The judge shall ascertain whether the person whose 152 admission is sought has been given the written explanation required herein.

To the extent possible, during *or before* the commitment hearing, the attorney for the person whose admission is sought shall interview his client, the petitioner, the examiner described below, the community services board staff in attendance, and any other material witnesses. He shall also examine all relevant diagnostic and other reports, present evidence and witnesses, if any, on his client's behalf, and otherwise actively represent his client in the proceedings. The role of the attorney shall be to represent the wishes of his client, to the extent possible.

159 The petitioner shall be given adequate notice of the place, date, and time of the commitment hearing. 160 The petitioner shall be entitled to retain counsel at his own expense, to be present during the hearing, 161 and to testify and present evidence. The petitioner shall be encouraged but shall not be required to 162 testify at the hearing and the person whose admission is sought shall not be released solely on the basis 163 of the petitioner's failure to attend or testify during the hearing.

Notwithstanding the above, the judge shall require an examination of such person by a psychiatrist
who is licensed in Virginia or a clinical psychologist who is licensed in Virginia by either the Board of
Medicine or the Board of Psychology who is qualified in the diagnosis of mental illness or, if such a
psychiatrist or clinical psychologist is not available, a physician or psychologist any mental health
professional who is (i) licensed in Virginia through the Department of Health Professions and who is

(ii) qualified in the diagnosis of mental illness. The examiner chosen shall be able to provide an 169 170 independent examination of the person. The examiner shall not be related by blood or marriage to the 171 person, shall not be responsible for treating the person, shall have no financial interest in the detaining 172 or admitting admission or treatment of the person, shall have no investment interest in the hospital 173 detaining or admitting the person under this article, and, except for employees of state hospitals, shall 174 not be employed by the detaining or admitting such hospital. For purposes of this section, investment 175 interest means the ownership or holding of an equity or debt security, including, but not limited to, shares of stock in a corporation, interests or units of a partnership, bonds, debentures, notes, or other 176

177 equity or debt instruments.

178 All such examinations shall be conducted in private. The judge shall summons the examiner who

179 shall certify that he has personally examined the individual and has probable cause to believe that the 180 individual (i) is or is not so seriously mentally ill as to be substantially unable to care for himself, or 181 (ii) does or does not present an imminent danger to himself or others as a result of mental illness, and 182 (iii) requires or does not require involuntary hospitalization or treatment. Alternatively, the judge, in his 183 discretion, may accept written certification of the examiner's findings if the examination has been 184 personally made within the preceding five days and if there is no objection sustained to the acceptance 185 of such written certification by the person or his attorney. The judge shall not render any decision on the petition until such examiner has presented his report either orally or in writing. 186

187 Except as otherwise provided in this section, prior to making any adjudication that such person is 188 mentally ill and shall be confined to an institution pursuant to this section, the judge shall require from 189 the community services board which serves the political subdivision where the person resides a 190 prescreening report, and the board or clinic shall provide such a report within forty-eight hours or within 191 seventy-two hours if the forty-eight-hour period terminates on a Saturday, Sunday or legal holiday. The 192 report shall state whether the person is deemed to be so seriously mentally ill that he is substantially 193 unable to care for himself, an imminent danger to himself or others as a result of mental illness and in 194 need of involuntary hospitalization or treatment, whether there is no less restrictive alternative to 195 institutional confinement and what the recommendations are for that person's care and treatment. In the 196 case of a person sentenced and committed to the Department of Corrections and who has been examined 197 by a psychiatrist or clinical psychologist, the judge may proceed to adjudicate whether the person is 198 mentally ill and should be confined pursuant to this section without requesting a prescreening report 199 from the community services board.

200 After observing the person and obtaining the necessary positive certification and other relevant 201 evidence, if the judge finds specifically that the person (i) presents an imminent danger to himself or 202 others as a result of mental illness, or (ii) has been proven to be so seriously mentally ill as to be 203 substantially unable to care for himself, and (iii) that alternatives to involuntary confinement and 204 treatment have been investigated and deemed unsuitable and there is no less restrictive alternative to 205 institutional confinement and treatment, the judge shall by written order and specific findings so certify 206 and order that the person be placed in a hospital or other facility for a period of treatment not to exceed 207 180 days from the date of the court order. Such placement shall be in a hospital or other facility 208 designated by the community services board which serves the political subdivision in which the person 209 was examined as provided in this section. If the community services board does not provide a placement 210 recommendation at the commitment hearing, the person shall be placed in a hospital or other facility 211 designated by the Commissioner.

212 After observing the person and obtaining the necessary positive certification and other relevant 213 evidence, if the judge finds specifically that the person (i) presents an imminent danger to himself or 214 others as a result of mental illness, or (ii) has been proven to be so seriously mentally ill as to be 215 substantially unable to care for himself, and (iii) that less restrictive alternatives to institutional 216 confinement and treatment have been investigated and are deemed suitable, and if, moreover, the judge 217 finds specifically that (i) the patient has the degree of competency necessary to understand the 218 stipulations of his treatment, (ii) the patient expresses an interest in living in the community and agrees 219 to abide by his treatment plan, (iii) the patient is deemed to have the capacity to comply with the 220 treatment plan, (iv) the ordered treatment can be delivered on an outpatient basis, and (v) the ordered 221 treatment can be monitored by the community services board or designated providers, the judge shall 222 order outpatient treatment, day treatment in a hospital, night treatment in a hospital, outpatient 223 involuntary treatment with anti-psychotic medication pursuant to § 37.1-134.5, or such other appropriate course of treatment as may be necessary to meet the needs of the individual. Upon failure of the patient 224 225 to adhere to the terms of the outpatient treatment, the judge may revoke the same and, upon notice to 226 the patient and after a commitment hearing, order involuntary commitment for treatment at a hospital. 227 The community services board which serves the political subdivision in which the person resides shall 228 recommend a specific course of treatment and programs for provision of such treatment. The community 229 services board shall monitor the person's compliance with such treatment as may be ordered by the court 230 under this section, and the person's failure to comply with involuntary outpatient treatment as ordered by 231 the court may be admitted into evidence in subsequent hearings held pursuant to the provisions of this 232 section.

The judge shall make or cause to be made a tape or other audio recording of the hearing and shall submit such recording to the appropriate district court clerk to be retained in a confidential file. Such recordings shall only be used to document and to answer questions concerning the judge's conduct of the hearing. These recordings shall be retained for at least three years from the date of the relevant commitment hearing. The judge shall also order that *copies of* the relevant medical records of such person be released to the facility or program in which he is placed upon request of the treating physician or director of the facility or program. Except as provided in this section, the *court shall keep*

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240 its copies of relevant medical records, reports, and court documents pertaining to the hearings provided 241 for in this section shall be kept confidential by the court if so requested by such person, or his counsel, 242 with access provided only upon court order for good cause shown. Such records, reports, and documents 243 shall not be subject to the Virginia Freedom of Information Act (§ 2.1-340 et seq.). Such person shall be 244 released at the expiration of 180 days unless involuntarily committed by further petition and order of a 245 court as provided herein or such person makes application for treatment on a voluntary basis as provided 246 for in § 37.1-65.

247 The procedures required by this section shall be followed at such commitment hearing. The judge 248 shall render a decision on such petition after the appointed examiner has presented his report, either 249 orally or in writing, and after the community services board which serves the political subdivision where 250 the person resides has presented a prescreening report, either orally or in writing, with recommendations 251 for that person's placement, care and treatment.

252 The clerk shall certify and forward forthwith to the Central Criminal Records Exchange, on a form 253 provided by the Exchange, a copy of any order for involuntary commitment to a hospital. The copy of 254 the form and the order shall be kept confidential in a separate file and used only for the purpose of 255 conducting a firearms transaction record check authorized by § 18.2-308.2:2. 256

§ 37.1-89. Fees and expenses.

257 Any special justice as defined in § 37.1-88 and any district court substitute judge who presides over 258 hearings pursuant to the provisions of §§ 37.1-67.1 through 37.1-67.4 shall receive a fee of fifty-seven 259 dollars and fifty cents for each commitment hearing and his necessary mileage. Any special justice and 260 any district court substitute judge who presides over a hearing shall receive a fee of twenty-eight dollars 261 and seventy-five cents for each certification hearing and each order under § 37.1-134.5 ruling on competency or treatment and his necessary mileage. Every physician, clinical psychologist, or other 262 mental health professional, or interpreter for the deaf appointed pursuant to § 37.1-67.5 who is not 263 regularly employed by the Commonwealth of Virginia who is required to serve as a witness or as an 264 265 interpreter for the Commonwealth in any proceeding under this chapter shall receive a fee of fifty 266 dollars and his necessary expenses for each commitment hearing in which he serves. Every physician, clinical psychologist or interpreter for the deaf appointed pursuant to § 37.1-67.5 who is not regularly 267 268 employed by the Commonwealth and who is required to serve as a witness or as an interpreter for the 269 Commonwealth in any proceeding under this chapter shall receive a fee of twenty-five dollars and 270 necessary expenses for each certification hearing in which he serves. Other witnesses regularly 271 summoned before a judge under the provisions of this chapter shall receive such compensation for their 272 attendance and mileage as is allowed witnesses summoned to testify before grand juries. Every attorney 273 appointed under § 37.1-65.1 or §§ 37.1-67.1 through 37.1-67.4 shall receive a fee of fifty dollars and his 274 necessary expenses for each commitment hearing. Every attorney appointed shall receive a fee of twenty-five dollars and his necessary expenses for each certification hearing and each proceeding under 275 276 § 37.1-134.5. Except as hereinafter provided, all expenses incurred, including the fees, attendance and 277 mileage aforesaid, shall be paid by the Commonwealth. Any such fees, costs and expenses incurred in 278 connection with an examination or hearing for an admission pursuant to § 37.1-65.1 or §§ 37.1-67.1 279 through 37.1-67.4 in carrying out the provisions of this chapter or in connection with a proceeding under § 37.1-134.5, when paid by the Commonwealth, shall be recoverable by the Commonwealth from 280 281 the person who is the subject of the examination, hearing or proceeding, or from his estate. Such 282 collection or recovery may be undertaken by the Department. All such fees, costs and expenses, if 283 collected or recovered by the Department, shall be refunded to the Commonwealth. No such fees or 284 costs shall be recovered, however, from the person who is the subject of the examination or his estate 285 when no good cause for his admission exists or when the recovery would create an undue financial 286 hardship.