1995 SESSION

ENROLLED

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

An Act to amend and reenact §§ 3.1-18.2, 59.1-199, 59.1-201, 59.1-204, 59.1-204.1, 59.1-206 and 2 3 59.1-207 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 4 59.1-201.1, relating to the Virginia Consumer Protection Act; civil penalties.

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Approved

[S 800]

7 Be it enacted by the General Assembly of Virginia:

1. That §§ 3.1-18.2, 59.1-199, 59.1-201, 59.1-204, 59.1-204.1, 59.1-206 and 59.1-207 of the Code of 8 9 Virginia are amended and reenacted and that the Code of Virginia is amended by adding a section 10 numbered 59.1-201.1 as follows: 11

§ 3.1-18.2. Powers and duties.

12 A. The Administrator of Consumer Affairs shall have only such powers as may be necessary to 13 perform the following duties:

(a) 1. To Promote consumer education in cooperation with the Department of Education and inform 14 15 the public of policies, decisions and legislation affecting consumers.

(b) 2. To Serve as a central coordinating agency and clearinghouse for receiving and investigating 16 17 complaints by Virginia consumers of illegal, fraudulent, deceptive or dangerous practices and referring 18 such appropriate complaints to the federal, state and local departments or agencies charged with 19 enforcement of consumer laws.

20 (c) If the department or agency to which a complaint is referred determines that the matter cannot be 21 settled at an administrative level, but requires either civil or criminal legal action, then the complaint together with all supporting evidence shall be transmitted to the appropriate enforcement officer for such 22 23 legal action as may be necessary.

24 (d) 3. To Maintain records of consumer complaints and their eventual disposition, which records 25 shall be open for public inspection, provided that information disclosing the business interests of any 26 person, trade secrets, or the names of customers shall be held confidential except to the extent that 27 disclosure of such matters may be necessary for the enforcement of laws. 28

(e) 4. To Enter into agreements or to accept commissions from federal agencies.

29 5. Exercise such powers and perform such duties as requested by the Commissioner of the 30 Department of Agriculture and Consumer Services, or his designee, under the Virginia Consumer 31 Protection Act (§ 59.1-196 et seq.).

32 B. If the department or agency to which a complaint is referred pursuant to subdivision A 2 33 determines that the matter cannot be settled at an administrative level, the complaint together with all 34 supporting evidence may be transmitted to the appropriate enforcement officer for such legal action as 35 may be necessary.

C. The responsibility of the Administrator in these matters shall not be limited to those areas of 36 37 peculiar interest to the Department of Agriculture and Consumer Services, but shall embrace the 38 consumer programs and responsibilities of all the departments and agencies of the Commonwealth.

39 § 59.1-199. Exclusions. 40

Nothing in this chapter shall apply to:

41 A. Any aspect of a consumer transaction which aspect is authorized under laws or regulations of this 42 Commonwealth or the United States, or the formal advisory opinions of any regulatory body or official 43 of this Commonwealth or the United States.

B. Acts done by the publisher, owner, agent or employee of a newspaper, periodical, or radio or 44 45 television station, or other advertising media such as outdoor advertising and advertising agencies, in the publication or dissemination of an advertisement in violation of § 59.1-200, unless it be proved that such 46 person knew that the advertisement was of a character prohibited by § 59.1-200. 47

C. Those aspects of a consumer transaction which are regulated by the Federal Consumer Credit 48 49 Protection Act, 15 U.S.C. § 1601 et seq.

50 D. Banks, savings and loan associations, credit unions, small loan companies, public service corporations, mortgage lenders as defined in § 6.1-409, broker-dealers as defined in § 13.1-501 and 51 insurance companies regulated and supervised by the State Corporation Commission or a comparable 52 53 federal regulating body. 54

E. Employment agencies licensed under Chapter 13 (§ 54.1-1300 et seq.) of Title 54.1.

55 F. Any aspect of a consumer transaction which is subject to the Landlord and Tenant Act, Chapter 56 13 (§ 55-217 et seq.) of Title 55 or the Virginia Residential Landlord and Tenant Act, Chapter 13.2

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(§ 55-248.2 et seq.) of Title 55, unless the act or practice of a landlord constitutes a misrepresentation or 57 58 fraudulent act or practice under § 59.1-200.

59 G. Real estate licensees who are licensed under Chapter 21 (§ 54.1-2100 et seq.) of Title 54.1. 60 § 59.1-201. Civil investigative orders.

61 A. Whenever the Attorney General, the attorney for the Commonwealth, or the attorney for a county, 62 city, or town has reasonable cause to believe that any person has engaged in, or is engaging in, or is 63 about to engage in, any violation of § 59.1-200, the Attorney General, the attorney for the 64 Commonwealth, or the attorney for a county, city, or town if, after making a good faith effort to obtain 65 such information, is unable to obtain the data and information necessary to determine whether such 66 violation has occurred, or that it is impractical for him to do so, he may apply to the circuit court within whose jurisdiction the person having information resides, or has its principal place of business, for an 67 investigative order requiring such person to furnish to the Attorney General, attorney for the 68 69 Commonwealth, or attorney for a county, city, or town such data and information as is relevant to the 70 subject matter of the investigation.

71 B. The circuit courts are empowered to issue investigative orders, authorizing discovery by the same 72 methods and procedures as set forth for civil actions in the Rules of the Supreme Court of Virginia, in 73 connection with investigations of violations of § 59.1-200 by the Attorney General, the attorney for the 74 Commonwealth, or the attorney for a county, city, or town. An application for an investigative order 75 shall identify: 76

1. The specific act or practice alleged to be in violation of § 59.1-200;

77 2. The grounds which shall demonstrate reasonable cause to believe that a violation of § 59.1-200 78 may have occurred, may be occurring or may be about to occur; 79

3. The category or class of data or information requested in the investigative order; and

80 4. The reasons why the Attorney General, attorney for the Commonwealth, or attorney for a county, 81 city, or town is unable to obtain such data and information, or the reason why it is impractical to do so, 82 without a court order.

83 C. Within twenty-one days after the service upon a person of an investigative order, or at any time 84 before the return date specified in such order, whichever is later, such person may file a motion to 85 modify or set aside such investigative order or to seek a protective order as provided by the Rules of the Supreme Court of Virginia. Such motion shall specify the grounds for modifying or setting aside the 86 order, and may be based upon the failure of the application or the order to comply with the 87 88 requirements of this section, or upon any constitutional or other legal basis or privilege of such person.

89 D. Where the information requested by an investigative order may be derived or ascertained from the 90 business records of the person upon whom the order is served, or from an examination, audit or 91 inspection of such business records, or from a compilation, abstract or summary thereof, and the burden 92 of deriving or ascertaining the information is substantially the same for the Attorney General, attorney 93 for the Commonwealth, or attorney for a county, city, or town as for the person from whom such 94 information is requested, it shall be sufficient for that person to specify the records from which the 95 requested information may be derived or ascertained, and to afford the Attorney General, attorney for 96 the Commonwealth, or attorney for the county, city, or town reasonable opportunity to examine, audit or 97 inspect such records and to make copies, compilations, abstracts or summaries thereof.

98 E. It shall be the duty of the Attorney General, attorney for the Commonwealth, or attorney for a 99 county, city, or town, his assistants, employees and agents, to maintain the secrecy of all evidence, 100 documents, data and information obtained through the use of investigative orders or obtained as a result 101 of the voluntary act of the person under investigation and it shall be unlawful for any person 102 participating in such investigations to disclose to any other person not participating in such investigation any information so obtained. Any person violating this subsection shall be guilty of a Class 2 103 104 misdemeanor and shall be punished in accordance with § 18.2-11. Notwithstanding the foregoing, this 105 section shall not preclude the presentation and disclosure of any information obtained pursuant to this 106 section in any suit or action in any court of this Commonwealth wherein it is alleged that a violation of 107 § 59.1-200 has occurred, is occurring or may occur, nor shall this section prevent the disclosure of any 108 such information by the Attorney General, attorney for the Commonwealth, or attorney for a county, 109 city, or town to any federal or state law-enforcement authority that has restrictions governing 110 confidentiality and the use of such information similar to those contained in this subsection; however, 111 such disclosures may only be made as to information obtained after July 1, 1979.

F. Upon the failure of a person without lawful excuse to obey an investigative order under this 112 113 section, the Attorney General, attorney for the Commonwealth, or attorney for the county, city, or town 114 may initiate contempt proceedings in the circuit court that issued the order to hold such person in 115 contempt.

116 G. No information, facts or data obtained through an investigative order shall be admissible in any 117 civil or criminal proceeding other than for the enforcement of this chapter and the remedies provided

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118 herein.

119 § 59.1-201.1. Attorney General empowered to issue civil investigative demands.

120 Whenever the Attorney General has reasonable cause to believe that any person has engaged in, or 121 is engaging in, or is about to engage in, any violation of this chapter, the Attorney General is 122 empowered to issue a civil investigative demand. The provisions of § 59.1-9.10 shall apply mutatis 123 mutandis to civil investigative demands issued pursuant to this section.

124 § 59.1-204. Individual action for damages or penalty.

125 A. Any person who suffers loss as the result of a violation of § 59.1-200 this chapter shall be 126 entitled to initiate an action to recover actual damages, or \$100 \$500, whichever is greater. If the trier of 127 fact finds that the violation was willful, it may increase damages to an amount not exceeding three times 128 the actual damages sustained, or \$1,000, whichever is greater.

129 B. Notwithstanding any other provision of law to the contrary, in addition to any damages awarded, 130 such person also may be awarded reasonable attorney's fees and court costs. 131

§ 59.1-204.1. Tolling of limitation.

132 A. Any individual action pursuant to § 59.1-204 for which the right to bring such action first accrues 133 on or after July 1, 1995, shall be commenced within two years after such accrual. The cause of action 134 shall accrue as provided in § 8.01-230.

135 B. When any of the authorized government agencies files suit under this chapter, the time during 136 which such governmental suit and all appeals therefrom is pending shall not be counted as any part of 137 the period within which an action under § 59.1-204 shall be brought.

138 § 59.1-206. Civil penalties; attorney's fees.

139 A. In any action brought under this chapter, if the court finds that a person has willfully engaged in **140** an act or practice in violation of § 59.1-200, or has willfully violated the terms of any assurance of voluntary compliance, the Attorney General, the attorney for the Commonwealth, or the attorney for the 141 142 county, city, or town may recover for the literary fund Literary Fund, upon petition to the court, a civil 143 penalty of not more than \$1,000 \$2,500 per violation. Such attorney may also recover, upon petition to 144 the court, court costs, reasonable expenses incurred by the state or local agency in investigating and 145 preparing the case not to exceed \$200 per violation, and attorney's fees. Such expenses and attorney's fees shall be paid into the general fund of the Commonwealth or of the county, city, or town which 146 147 such attorney represented. For purposes of this section, prima facie evidence of a willful violation may 148 be shown when the Attorney General, the attorney for the Commonwealth, or the attorney for the 149 county, city, or town notifies the alleged violator by certified mail that an act or practice is a violation 150 of § 59.1-200, and the alleged violator, after receipt of said notice, continues to engage in the act or 151 practice.

152 B. Any person who willfully violates the terms of an assurance of voluntary compliance or an 153 injunction issued under § 59.1-203 shall forfeit and pay to the literary fund Literary Fund a civil penalty 154 of not more than \$5,000 per violation. For purposes of this section, the circuit court issuing an 155 injunction shall retain jurisdiction, and the cause shall be continued, and in such cases the Attorney 156 General, the attorney for the Commonwealth, or the attorney for the county, city, or town may petition 157 for recovery of civil penalties, attorney's fees, court costs for the Commonwealth, and reasonable 158 expenses incurred by the state or local agency in investigating and preparing the case for the 159 Commonwealth or for the county, city, or town represented. Such expenses shall not exceed the sum of 160 \$200 per violation. Such expenses and attorney's fees shall be paid into the appropriate general fund as 161 provided in subsection A of this section.

162 C. In any action pursuant to subsection A or B and in addition to any other amount awarded, the 163 Attorney General, the attorney for the Commonwealth, or the attorney for the county, city, or town may 164 recover any applicable civil penalty or penalties, costs, reasonable expenses incurred by the state or 165 local agency in investigating and preparing the case not to exceed \$1,000 per violation, and attorney's 166 fees. Such civil penalty or penalties, costs, reasonable expenses, and attorney's fees shall be paid into the general fund of the Commonwealth or of the county, city, or town which such attorney represented. 167

168 C. D. Nothing in this section shall be construed as limiting the power of the court to punish as 169 contempt the violation of any order issued by the court, or as limiting the power of the court to enter 170 other orders under § 59.1-203 or § 59.1-205.

171 D. E. The right of trial by jury as provided by law shall be preserved in actions brought under this 172 section.

173 § 59.1-207. Unintentional violations.

174 In any case arising under this chapter, no liability shall be imposed upon a supplier who shows by a 175 preponderance of the evidence (i) that (i) the act or practice alleged to be in violation of § 59.1-200 was 176 an act or practice of the manufacturer or distributor to the supplier over which the supplier had no 177 $control_{7}$ or (ii) that the alleged violation resulted from a bona fide error notwithstanding the maintenance of procedures reasonably adopted to avoid a violation; provided, however, that nothing in this section 178

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- shall prevent the court from ordering restitution and payment of reasonable attorney's fees and court costs pursuant to § 59.1-204 B to individuals aggrieved as a result of an unintentional violation of $\frac{59.1-200}{59.1-200}$ this chapter. 180 181