# **1995 SESSION**

### **INTRODUCED**

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## SENATE BILL NO. 651

Offered January 20, 1995

3 A Bill authorizing the issuance of Commonwealth of Virginia Correctional Facilities Bonds in an 4 amount not exceeding \$227,465,000 for the purpose of providing funds for paying, together with any 5 6 other available funds, the cost of acquiring, constructing, renovating, furnishing, and equipping certain capital projects for new correctional facilities; authorizing the Treasury Board, by and with 7 the consent of the Governor, to fix the details of such bonds and to provide for their sale at public 8 or private sale; authorizing the Treasury Board, by and with the consent of the Governor, to borrow money in anticipation of the issuance of the bonds; authorizing the issuance of refunding bonds, by 9 and with the consent of the Governor; providing for the pledge of the full faith and credit of the 10 Commonwealth for the payment of the principal of and interest on the bonds and any bond 11 12 anticipation notes or refunding bonds; providing that this act shall not become effective and that no 13 bonds shall be issued hereunder unless this act shall be approved by a majority of the qualified 14 voters of the Commonwealth voting thereon at an election, as required by Article X, Section 9 (b), of 15 the Constitution of Virginia. 16

Patrons—Wampler, Bell, Benedetti, Calhoun, Chichester, Earley, Martin, Potts, Quayle, Robb, Stolle,
Stosch, Trumbo and Woods

Referred to the Committee on Finance

Be it enacted by the General Assembly of Virginia:

§ 1. This act shall be known and may be cited as the "Commonwealth of Virginia Correctional
 Facilities Bond Act of 1995."

25 § 2. Subject to a favorable vote of a majority of the qualified voters voting on this act at the November 7, 1995, general election as hereinafter provided, the Treasury Board is hereby authorized, 26 by and with the consent of the Governor, to sell and issue, at one time or from time to time, bonds of 27 the Commonwealth, to be designated "Commonwealth of Virginia Correctional Facilities Bonds, 28 Series...," in an aggregate principal amount not exceeding \$227,465,000. The proceeds of the bonds, 29 30 excluding amounts needed to pay issuance costs and other financing expenses, shall be used as provided in § 6 hereof for the purpose of providing funds for paying, together with any other available funds, the 31 32 cost of acquiring, constructing, renovating, furnishing, and equipping certain capital projects for new 33 correctional facilities as follows: 34

34	Corre	ectional Facilities
35	Project	Amount
36 37 38	Four detention centers	\$12,089,000
39	Maximum security prison,	
40 41 42	Northamption County	\$85,010,000
43	High medium security prison,	
44 45 46	Wise County	\$54,369,000
47	High medium security prison in the 1	Vestern
48 49 50	Region of the Department of Correc	ctions \$55,891,000
51	Maximum security juvenile correctio	nal center
52 53 54	53 in the Eastern or Western Region of the	
55 56	Department of Youth and Family Se.	rvices \$20,106,000
57	TOTAL	\$227,465,000

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59 The General Assembly hereby finds and determines that the estimated useful life of the capital 60 projects described above is in excess of twenty-one years.

61 If any capital project relates to more than one correctional facility, the Department of Corrections or 62 the Department of Youth and Family Services, as applicable, shall determine the amount to be allocated 63 within such capital project to each such correctional facility. To the extent that the cost of any capital project is less than the amount allocated to such capital project, the Governor or the Governor's 64 designee may increase the amount allocated to any other project included herein. No allocation to a 65 capital project may be increased until it has been demonstrated to the satisfaction of the Governor or 66 67 the Governor's designee that (a) the cost of the capital project has been reduced to the extent 68 reasonable, (b) the capital project has not been expanded or enhanced beyond that originally approved, 69 and (c) the capital project is suitable and adequate for the scope originally intended. No increase in the 70 amount allocated to any capital project shall constitute authorization for the issuance of bonds in an 71 amount in excess of the aggregate amount authorized hereunder. No allocation shall be made to any capital project included herein until planning has been completed and a complete review of estimated 72 73 cost has been conducted by the Department of General Services.

74 § 3. The bonds shall be dated, shall mature at such time or times not exceeding twenty-one years 75 from their date or dates and may be made redeemable before their maturity or maturities at such price 76 or prices, all as may be determined by the Treasury Board, by and with the consent of the Governor. 77 The bonds shall be in such form, shall bear interest at rate or rates, either at fixed rates or at rates 78 established by formula or other method, and may contain such other provisions, all as determined by the Treasury Board or the State Treasurer, when authorized by the Treasury Board. The principal of 79 80 and premium, if any, and interest on the bonds shall be payable in lawful money of the United States of 81 America. The Treasury Board shall fix the denomination or denominations of the bonds and the place or 82 places or payment of principal, premium, if any, and interest, which may be at the office of the State 83 Treasurer or at any one or more banks or trust companies within or without the Commonwealth.

84 Bonds may be issued under a system of book entry for recording the ownership and transfer of 85 ownership of rights to receive payments of principal of and premium, if any, and interest on the bonds.

86 The Treasury Board may sell the bonds in such manner, either at public or private sale, and for
87 such price as it may determine, by and with the consent of the Governor, to be in the best interest of
88 the Commonwealth.

The "Commonwealth of Virginia Correctional Facilities Bonds, Series..." authorized hereby may be issued at one time or in part from time to time or may, in the discretion of the Treasury Board, be issued and sold at the same time with any general obligation bonds of the Commonwealth authorized pursuant to Article X, Section 9 (a)(3), (b), or (c) of the Constitution of Virginia, to be designated "Commonwealth of Virginia General Obligation Bonds, Series ...," either as separate issues or combined issues.

95 § 4. The bonds shall be signed on behalf of the Commonwealth by the Governor or shall bear his 96 facsimile signature and by the State Treasurer or shall bear his facsimile signature and shall bear the 97 lesser seal of the Commonwealth or a facsimile thereof. In the event that the bonds bear the facsimile 98 signature of the State Treasurer, the bonds shall be signed by such administrative assistant or 99 authenticated by such agent as may be appointed by the State Treasurer. In case any officer whose 100 signature or facsimile of whose signature appears on any bonds ceases to be such officer before the delivery of such bonds, such signature or such facsimile shall nevertheless be valid and sufficient for all 101 102 purposes the same as if he had remained in office until such delivery. Any bond may bear the facsimile 103 signature of, or may be signed by, such persons as at the actual time of the execution of such bond are 104 the proper officers to sign such bond although at the date of such bond such persons may not have been 105 such officers.

106 § 5. The Treasury Board is hereby authorized, by and with the consent of the Governor, to borrow 107 money in anticipation of the issuance of the bonds. Such bond anticipation notes shall be dated, shall 108 mature at such time or times not exceeding five years from their date or dates, and may be redeemable 109 before their maturity or maturities at such price or prices, all as may be determined by the Treasury 110 Board, by and with the consent of the Governor. Such bond anticipation notes shall be in such form, 111 shall bear interest at such rate or rates, either at fixed rates or at rates established by formula or other 112 method, and may contain such other provisions, all as determined by the Treasury Board or the State Treasurer, when authorized by the Treasury Board. Such bond anticipation notes shall be executed in 113 114 the manner provided in § 4 hereof.

\$ 6. Proceeds (including any premium) of the bonds (except the proceeds of bonds the issuance of which has been anticipated by bond anticipation notes) and proceeds of any bond anticipation notes shall be placed by the State Treasurer in a special capital outlay fund in the State Treasury and shall be disbursed only for the purpose for which the bonds and any bond anticipation notes have been issued. In the event that the proceeds of the bonds exceed the cost of the projects specified herein, the

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120 Treasury Board shall cause such excess proceeds to be deposited in the sinking fund hereinafter created.
121 Proceeds of the bonds the issuance of which has been anticipated by bond anticipation notes shall be
122 used to pay such bond anticipation notes. Funds provided by the General Assembly, or from any other
123 source, for the payment of principal of and premium, if any, and interest on bonds the issuance of
124 which has been anticipated by bond anticipation notes shall be used to pay the principal of and
125 premium, if any, and interest on any bond anticipation notes.

126 § 7. The Treasury Board is authorized, by and with the consent of the Governor, to sell and issue, at 127 one time or from time to time, refunding bonds of the Commonwealth, to be designated "Virginia 128 Correctional Facilities Refunding Bonds, Series..." to refund any or all of the bonds issued under this 129 act. No refunding bonds shall be issued in a principal amount exceeding that necessary to amortize the 130 principal of and premium, if any, and interest on the bonds to be refunded and pay all issuance costs 131 and other financing expenses of the refunding bonds. Such refunding bonds may be issued whether or 132 not the bonds to be refunded are then subject to redemption. Such refunding bonds shall be issued and 133 sold in the manner and subject to the limitations prescribed in § 3 hereof for the issuance and sale of 134 bonds and shall be executed in the manner provided in § 4 hereof for the execution of bonds.

135 The "Commonwealth of Virginia Correctional Facilities Refunding Bonds, Series..." authorized 136 hereby may be issued at one time or in part from time to time or may, in the discretion of the Treasury 137 Board, be issued and sold at the same time with any general obligation bonds of the Commonwealth 138 authorized pursuant to Article X, Section 9 (a)(3), (b), or (c) of the Constitution of Virginia, to be 139 designated "Commonwealth of Virginia General Obligation Bonds, Series ...," either as separate issues 140 or combined issues.

§ 8. The proceeds of the refunding bonds shall be applied to (a) the payment of issuance costs and 141 142 other financing expenses, (b) the payment of matured or redeemable bonds, including any redemption 143 premium, (c) the payment of unmatured bonds which shall then be on deposit with a bank or trust 144 company for surrender to the Commonwealth upon receipt therefor of a sum not exceeding the amount 145 due on such bonds, or (d) the establishment of an escrow or sinking fund consisting of cash and 146 noncallable obligations of, or unconditionally guaranteed as to payment of principal and interest in full 147 by the United States of America in an amount which together with interest to be earned on such 148 obligations will be sufficient to pay all bonds to be refunded either at maturity or upon redemption, all 149 as provided for upon the creation of such sinking fund. Any escrow or sinking fund established with the 150 proceeds from the sale of refunding bonds shall be irrevocably pledged to the payment of the bonds to 151 be refunded, and shall be used solely to pay such bonds at maturity or upon redemption or for the 152 purchase of not less than all of the bonds to be refunded. Any such escrow or sinking fund shall 153 constitute a special fund for the payment of such refunded bonds, and such refunded bonds, to the extent 154 of amount set aside for the payment thereof in such sinking fund, shall not be included for the purposes 155 of determining any limitations upon the amount of bonded indebtedness of the Commonwealth that may be incurred pursuant to Section 9 (b) of Article X of the Constitution of Virginia. 156

157 § 9. The proceeds of the bonds and any refunding bonds or bond anticipation notes are hereby appropriated for disbursement from the State Treasury for the current biennium pursuant to Article X, 158 159 § 7 of the Constitution of Virginia, and § 2.1-224 of the Code of Virginia. The general conditions and 160 general provisions of the general appropriation act enacted pursuant to Chapter 27, Title 2.1 of the Code of Virginia, in effect from time to time, and all of the terms and conditions contained therein shall 161 apply to the capital projects listed in § 2 hereof. The Governor or his designee is hereby authorized to 162 increase the appropriation for any project listed in § 2 hereof by the amount of the proceeds of 163 164 donations, gifts, grants or other nongeneral funds paid into the State Treasury in excess of such 165 appropriation.

166 § 10. Pending the application of the proceeds of the bonds or any bond anticipation notes to the 167 purpose for which they have been authorized, all or any part of such proceeds may be invested by the 168 State Treasurer in securities that are legal investments under the laws of the Commonwealth for public 169 funds. Whenever the State Treasurer receives interest from the investment of proceeds of bonds or any 170 bond anticipation notes, such interest shall become a part of the principal of the bonds or any bond anticipation notes and shall be used in the same manner as required for principal of the bonds or any 171 172 bond anticipation notes. However, the Treasury Board may direct that the interest received from the 173 investment of proceeds of the bonds or any bond anticipation notes be transferred to the general fund of 174 the State Treasury.

\$11. The full faith and credit of the Commonwealth is hereby irrevocably pledged for the payment of
the principal of and the interest on the bonds and any refunding bonds herein authorized. The proceeds
of bonds the issuance of which has been anticipated by bond anticipation notes are hereby irrevocably
pledged for the payment of principal of and interest on such bond anticipation notes. In addition, the
Treasury Board may pledge the full faith and credit of the Commonwealth for the payment of the
principal of and interest on any bond anticipation notes. If sufficient funds are not appropriated in the

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181 budget for any fiscal year for the timely payment of the principal of and the interest on the bonds, any

refunding bonds or any bond anticipation notes where the full faith and credit of the Commonwealth
has been pledged, there shall be set apart by direction of the Governor, from the first general fund
revenues received during such fiscal year and thereafter, a sum sufficient to pay such principal and
interest.

186 In order to insure the payment of the principal of and the interest on the bonds or any refunding 187 bonds, there is hereby created a sinking fund for such purposes in which there shall be deposited 188 annually, beginning not later than one-tenth of the term of the bonds or the refunding bonds, as the 189 case may be, out of any available moneys in the general fund of the State Treasury, or from any other source, a sum sufficient to pay the principal of and the interest on the bonds becoming due in each 190 year. In the event that any series of bonds or refunding bonds shall all become due in one year, there 191 shall be deposited annually into such sinking fund, in addition to the amount necessary to pay the 192 193 interest on the bonds or the refunding bonds, as the case may be, a sum sufficient for redeeming or 194 paying all such bonds or the refunding bonds, as the case may be, by their stated maturity. The amounts 195 of such annual deposits of principal shall be determined by the Treasury Board, by and with the consent 196 of the Governor prior to the issuance of the bonds or the refunding bonds, as the case may be, provided 197 that no annual deposit shall exceed the smallest previous annual deposit by more than one hundred 198 percent. Such sinking fund shall not be appropriated for any other purpose.

**199** The moneys in such sinking fund shall be invested by the Treasury Board in accordance with the **200** provisions of general law relating to the investment of sinking funds belonging to or within the control **201** of the Commonwealth.

202 § 12. To the extent not otherwise provided for, all expenses incurred under this act shall be paid
 203 from the proceeds of the bonds or any refunding bonds or bond anticipation notes or from any other
 204 available funds as the Treasury Board shall determine.

§ 13. The interest on the bonds and any refunding bonds or bond anticipation notes shall at all times
be exempt from taxation by the Commonwealth and by any political subdivision thereof. The interest on
the bonds and any refunding bonds or bond anticipation notes may be subject to inclusion in gross
income of the holders thereof for federal income tax purposes.

209 § 14. The question of the effectiveness of this act and the authorization of the bonds shall be 210 submitted to the qualified voters of the Commonwealth at the general election to be held on November 211 7, 1995. Notice of the election shall be published at least twice, the first publication being at least 212 forty-five days before the election, in such newspapers designated by the State Board of Elections which 213 collectively shall circulate throughout the Commonwealth. The election shall be held, the ballots shall be 214 prepared, distributed and voted, and the results thereof ascertained and certified, in accordance with Title 24.1 of the Code of Virginia, relating to special elections. The ballots to be used at the election 215 216 shall pose the question in substantially the following form:

217 QUESTION: Shall Chapter..., Acts of the General Assembly of 1995, authorizing the issuance of
 218 general obligation bonds of the Commonwealth of Virginia in the maximum amount of \$227,465,000
 219 pursuant to Article X, Section 9 (b), of the Constitution of Virginia for capital projects for
 220 CORRECTIONAL FACILITIES, take effect?

The State Board of Elections shall cause to be sent to the electoral boards of each county and city sufficient copies of the full text of this act and the question contained herein for the officers of election to post in each polling place on election day. The State Board of Elections shall without delay make out and transmit to the Governor and to the Treasury Board an official copy of the report of the whole number of votes cast at the election for and against the act, certified by it.

If a majority of those voting thereon shall vote in favor of this act, this act shall take effect and the
bonds may be issued as provided herein. If a majority of those voting thereon shall vote against this act,
this act shall not take effect and the bonds shall not be issued.

The expenses incurred in conducting this election shall be defrayed as in the case of election ofmembers of the General Assembly.

§ 15. The provisions of this act or the application thereof to any person or circumstance which are
 held invalid shall not affect the validity of other provisions or applications of this act which can be
 given effect without the invalid provisions or applications.