1995 SESSION

ENROLLED

[S 1014]

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 46.2-1176, 46.2-1177, 46.2-1178, 46.2-1179, 46.2-1180, 46.2-1181, 46.2-1182, 46.2-1182.1, 46.2-1183 and 46.2-1187.2 of the Code of Virginia and to amend the Code 3 of Virginia by adding a section numbered 46.2-1178.1, relating to motor vehicle emissions 4 5 inspections.

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Approved

8 Be it enacted by the General Assembly of Virginia:

1. That §§ 46.2-1176, 46.2-1177, 46.2-1178, 46.2-1179, 46.2-1180, 46.2-1181, 46.2-1182, 46.2-1182.1, 9

10 46.2-1183 and 46.2-1187.2 of the Code of Virginia are amended and reenacted and that the Code

11 of Virginia is amended by adding a section numbered 46.2-1178.1 as follows: 12

§ 46.2-1176. Definitions.

The following words and phrases when used in this article shall have the following meanings except 13 14 where the context clearly indicates a different meaning:

"Basic, test and repair program" means a motor vehicle emissions inspection system established by 15 regulations of the Board which shall designate the use of a BAR-90, designed so it may be upgraded in 16 the future to an ASM 50-15 (acceleration simulation mode or method), as the only authorized testing 17 equipment. Only those computer software programs and emissions testing procedures necessary to 18 comply with the applicable provisions of Title 1 of the Clean Air Act shall be included. Such testing 19 20 equipment shall be approvable for motor vehicle manufacturers' warranty repairs. 21

"Board" means the State Air Pollution Control Board.

"Certificate of emissions inspection" means a document, device, or symbol, prescribed by the Director and issued pursuant to this article, which indicates that (i) a motor vehicle has satisfactorily 22 23 24 complied with the emissions standards and passed the emissions inspection provided for in this article; 25 (ii) the requirement of compliance with such emissions standards has been waived; or (iii) the motor 26 vehicle has failed such emissions inspection. 27

"Director" means the Director of the Department of Environmental Quality.

28 "Emissions inspection station" means any facility or portion of a facility which has obtained an 29 emissions inspection station permit from the Director authorizing the facility to perform emissions 30 inspections in accordance with this article.

31 "Enhanced emissions inspection program" means a motor vehicle emissions inspection system 32 established by regulations of the Board which shall include selection of the most cost effective 33 equipment to perform test procedures which meet emissions standards established by the Board to 34 reduce air pollution from motor vehicles as required by applicable provisions of Title I of the Clean Air 35 Act designate the use of the ASM 50-15 (acceleration simulation mode or method) as the only authorized testing equipment. Only those computer software programs and emissions testing procedures necessary to comply with applicable provisions of Title 1 of the Clean Air Act shall be included. Such 36 37 38 testing equipment shall be approvable for motor vehicle manufacturers' warranty repairs.

39 "Fleet emissions inspection station" means any inspection facility operated under a permit issued to a 40 qualified fleet owner or lessee as determined by the Director.

- 41 "Motor vehicle" means any vehicle which:
- 42 1. Was manufactured for the 1968 model year or a more recent model year;
- 43 2. Is designed for the transportation of persons or property; and
- 44 3. Is more than one year old, calculated from the date such motor vehicle was first titled; and
- 4. Is powered by an internal combustion engine. 45
- The term "motor vehicle" does not include any: 46

47 1. Vehicle powered by a diesel engine or powered by a clean special fuel as defined in § 58.1-2101, **48** providing provisions of the Clean Air Act permit such exemption for vehicles powered by a clean 49 special fuel;

50 2. Motorcycle;

51 3. Vehicle which, at the time of its manufacture, was not designed to meet emissions standards set or 52 approved by the federal government; or

53 4. Any antique motor vehicle as defined in § 46.2-100 and licensed pursuant to § 46.2-730.

- 54 "On-road testing" means tests of motor vehicle emissions or emissions control devices by means of 55 roadside pullovers or remote sensing devices.
- 56 "Referee station" means an inspection facility operated or used by the Department of Environmental

Quality (i) to determine program effectiveness, (ii) to resolve emissions inspection conflicts between 57 58 motor vehicle owners and emissions inspection stations, and (iii) to provide such other technical support 59 and information, as appropriate, to emissions inspection stations and vehicle owners.

60 "Remote sensing" means the measurement of motor vehicle emissions through electronic or 61 light-sensing equipment from a remote location such as the roadside. Remote sensing equipment may 62 include devices to detect and record the vehicle's registration or other identification numbers.

"Test and repair" means motor vehicle emissions inspection facilities that perform official motor 63 64 vehicle emissions inspections and may also perform vehicle repairs. No regulation of the Board 65 pertaining to test and repair shall bar inspection facilities from also performing vehicle repairs.

66 "Test only" means motor vehicle emissions inspection facilities that perform only official motor 67 vehicle emissions inspections and such other procedures and functions as permitted by regulations of the 68 Board. 69

§ 46.2-1177. Emissions inspection program.

70 The Director shall administer an emissions inspection program. Such program shall require biennial 71 inspections of motor vehicles at official emissions inspection stations in accordance with this article and 72 may require additional inspections of motor vehicles that have been shown by on-road testing to exceed 73 emissions standards established by the Board. 74

The emissions inspections required in § 46.2-1178 shall not apply to any:

75 1. Vehicle powered by a clean special fuel as defined in § 58.1-2101, provided provisions of the 76 Federal Clean Air Act permit such exemption for vehicles powered by a clean special fuel;

77 2. Motorcycle:

78 3. Vehicle which, at the time of its manufacture was not designed to meet emissions standards set or 79 approved by the federal government;

80 4. Antique motor vehicle as defined in § 46.2-100 and licensed pursuant to § 46.2-730; or

81 5. Vehicle for which no testing standards have been adopted by the Board.

§ 46.2-1178. Administration and scope of emissions inspection program. 82

A. Except as otherwise provided in this section, the emissions inspection program provided for in 83 84 this article shall apply to motor vehicles having actual gross weights of 8,500 pounds or less that are 85 registered in the Counties of Arlington, Fairfax, and Prince William, and the Cities of Alexandria, Fairfax, Falls Church, Manassas, and Manassas Park. The provisions of this subsection shall expire when 86 87 the provisions of subsection C of this section become effective.

B. An emissions inspection program as required by regulations adopted by the Board under this 88 89 article shall apply to motor vehicles that have actual gross weights of 8,500 pounds or less and are 90 registered or operated primarily, as defined by the Board in accordance with the provisions of the 91 Administrative Process Act (§ 9-6.14:1 et seq.), in the Counties of Chesterfield, Hanover, and Henrico and the Cities of Colonial Heights, Hopewell, and Richmond. Such emissions inspection program shall 92 93 be a basic, test and repair program with the greatest number of inspection facilities consistent with the 94 consumer protection and fee provisions herein as consistent with the Clean Air Act.

The same emissions inspections program required for motor vehicles registered in any locality 95 specified in this subsection shall also apply to Virginia-registered motor vehicles that are not registered 96 97 in that locality, but have a base of operations in that locality. The provisions of this subsection shall 98 apply but not necessarily be limited to (i) motor vehicles owned by governmental entities, (ii) motor 99 vehicles owned by military personnel residing in those localities, and (iii) motor vehicles owned by leasing or rental companies, and (iv) motor vehicles owned or leased by employees of the federal 100 government and operated on a federal installation. The provisions of this subsection shall become 101 effective July 1, 1994 1995. The Board may promulgate regulations to implement the provisions of this 102 103 article, but such regulations shall not require inspections in the localities mentioned in this subsection 104 prior to the later of: (i) July 1, 1995 1996; or (ii) the date on which the Federal Environmental Protection Agency, pursuant to the Clean Air Act, formally and in writing disapproves the redesignation request for such localities submitted on November 15, 1992 approves this program for such localities or 105 106 on such later date as may be provided by regulations of the Board. If the Governor shall determine in 107 writing that expedited promulgation of such regulations is in the best interest of the Commonwealth, 108 109 such determination shall constitute an "emergency situation" pursuant to § 9-6.14:4.1 C 5 and the 110 Governor may at his discretion authorize the Board to promulgate the regulations as emergency 111 regulations in accordance with that section.

C. The emissions inspection program provided for in this subsection shall be a test and repair 112 enhanced emissions inspection program with the greatest number of inspection facilities consistent with 113 114 the consumer protection and fee provisions herein and may include road on-road testing and remote 115 sensing devices. Any enhanced emissions inspection program provided for in this article shall apply to motor vehicles that have actual gross weights of 26,000 10,000 pounds or less and are registered or 116 operated primarily, as defined by the Board in accordance with the provisions of the Administrative 117

Process Act (§ 9-6.14:1 et seq.) in the Counties of Arlington, Fairfax, Fauquier, Loudoun, Prince 118 119 William, and Stafford and the Cities of Alexandria, Fairfax, Falls Church, Manassas, and Manassas Park. The same test and repair enhanced emissions inspection program or an equivalent program required 120 121 for motor vehicles registered in any locality specified in this subsection shall also apply to 122 Virginia-registered motor vehicles that are not registered in that locality, but have base of operations in 123 that locality. The provisions of this subsection shall apply but not necessarily be limited to (i) motor 124 vehicles owned by governmental entities, (ii) motor vehicles owned by military personnel residing in 125 those localities, and (iii) vehicles owned by leasing or rental companies, and (iv) motor vehicles owned 126 or leased by employees of the federal government and operated on a federal installation.

127 The provisions of this subsection shall be effective January 1, 1995 1996, or on such later date as 128 may be provided by regulations of the Board. The Director shall not enter into any agreements or 129 contracts to implement the provisions of this section prior to February 1, 1994. However, the provisions 130 of this subsection may become effective immediately provided that (i) the federal Environmental 131 Protection Agency, pursuant to the Clean Air Act, formally and in writing approves the program for 132 such localities, (ii) the Governor determines in writing that expedited promulgation of such regulations 133 is in the best interest of the Commonwealth, determining that such shall constitute an "emergency 134 situation" pursuant to § 9-6.14:4.1, and (iii) the Governor authorizes the Board to promulgate the 135 regulations as emergency regulations in accordance with this section.

136 D. Notwithstanding any other provision of this section, the Governor may at any time determine in 137 writing that the requirements of federal law or regulation or changes in emissions by motor vehicles or 138 other sources of air pollution in the localities mentioned in subsection C of this section warrant the 139 adoption of an enhanced test only emissions inspection program consistent with regulations promulgated **140** in accordance with Title I of the federal Clean Air Act. In that event, he shall direct the Board pursuant to its authority under this section and §§ 46.2-1179 and 46.2-1180 to adopt regulations to implement a 141 142 test only program for those localities to replace any test and repair programs adopted hereunder. Such 143 test only program shall be implemented as soon as practicable and economically feasible following 144 submission by the Governor of the State Implementation Plan.

Any emissions inspection program regulations in effect at the time the 1994 1995 amendments to this
 section become effective shall remain in effect until the Board promulgates new regulations or amends
 or repeals existing regulations in accordance with this section.

148 § 46.2-1178.1. On-road testing of motor vehicle emissions; authority to adopt regulations; civil **149** charges.

A. The emissions inspection program authorized by § 46.2-1177 and provided for in § 46.2-1178
shall include on-road testing of motor vehicle emissions. The Board may promulgate regulations
establishing on-road testing requirements including, but not limited to, collecting of data and
information necessary to comply with the federal Clean Air Act Amendments of 1990, random testing of
motor vehicle emissions, procedures to notify owners of test results, and assessment of civil charges for
noncompliance with emissions standards adopted by the Board.

B. If an emissions test performed pursuant to this section indicates that a motor vehicle does not meet emissions standards established by the Board, the Board may collect from the owner of the vehicle a civil charge based on actual emissions. The Board shall establish a schedule of civil charges to be collected pursuant to this section. Such civil penalties shall not exceed \$450 using 1990 as the base year and adjusted annually by the Consumer Price Index. The schedule of charges and their assessment shall be established by regulations promulgated to be in accordance with the provisions of the Administrative Process Act (§ 9-6.14:1 et seq.).

163 C. Civil charges assessed pursuant to this section shall be waived by the Board if, within ninety days
164 of notice of the violation, the vehicle's owner provides proof that the vehicle (i) since the date of the
165 violation, has passed a vehicle emissions test as provided in § 46.2-1178, (ii) qualifies for an emissions
166 inspection waiver as provided in § 46.2-1181, or (iii) has qualified for an emissions inspection waiver as
167 provided in § 46.2-1181 within the twelve months prior to the violation.

168 D. Civil charges collected pursuant to this section shall be paid into the state treasury and deposited **169** by the State Treasurer into the Vehicle Emissions Inspection Program Fund pursuant to § 46.2-1182.2.

170 § 46.2-1179. Board to adopt emissions standards.- The Board shall adopt emissions standards
 171 necessary to implement the enhanced emissions inspection programs provided for in this article.

172 § 46.2-1180. Board to adopt regulations; exemption of certain motor vehicles.

A. The Board is authorized to adopt such regulations for purposes of implementation, administration, and regulation as may be necessary to carry out the provisions of this article. Such regulations shall include but not necessarily be limited to requirements for the following:

176 1. The collection of data and maintenance of records of emissions inspection test results *and vehicle* 177 *repairs* under this article and the inspection results of the air pollution control systems or devices in
 178 accordance with § 46.2-1048 and regulations of the Board.

179 2. The calibration of emissions testing equipment by emissions inspection stations to ensure 180 conformance with the standards adopted by the Board.

181 3. The establishment of appropriate referee stations.

4. The permitting of emissions inspection stations and fleet emissions inspection stations and the 182 183 licensing of station personnel emissions inspectors, including the suspension or revocation of such 184 permit or license.

5. The protection of consumer interests in accordance with regulations of the Board concerning, but 185 186 not limited to: (i) the number of inspection facilities and inspection lanes relative to population density, 187 (ii) the proximity of inspection facilities to motor vehicle owners, (iii) the time spent waiting for 188 inspections, and (iv) the days and hours of operation of inspection facilities.

189 6. The prohibition of any manufacturer or distributor of emissions testing equipment from directly or 190 indirectly owning or operating any emissions testing facility or having any direct or indirect financial interest in any such facility other than the leasing of or providing financing for equipment related to 191 192 emissions testing.

193 7. The certification of motor vehicle emissions repair technicians and emissions repair facilities, 194 including the suspension or revocation of such certification. The regulations shall apply to emissions 195 repair technicians and emissions repair facilities that conduct emissions-related repairs for vehicles that 196 have failed a motor vehicle emissions test according to regulations adopted by the Board.

197 The Director shall administer these regulations and seek compliance with conditions of any 198 contractual arrangements which the Commonwealth may make for inspection services related to air 199 pollution control.

200 B. Motor vehicles being titled for the first time may be registered for up to two years without being 201 subject to an emissions inspection, and the four immediately preceding model years being held in a 202 motor vehicle dealer's inventory for resale may be registered in the localities mentioned in subsection C 203 of § 46.2-1178 for up to one year without being subject to an emissions inspection, provided that the dealer states in writing that the emissions equipment on the motor vehicle was operating in accordance 204 205 with the manufacturer's or distributor's warranty at the time of resale.

C. No motor vehicle for which the Board has not adopted emissions inspection standards shall be 206 207 subject to an emissions inspection. 208

§ 46.2-1181. Emissions inspection; cost of repairs; waivers.

A. A motor vehicle shall qualify for an emissions inspection waiver in the event that such vehicle 209 210 has failed an initial inspection and subsequently failed a reinspection if the owner provides written proof that (i) since the initial inspection at least the amount specified in subsection C of this section has been 211 212 spent by the owner on the maintenance and repair of the vehicle's engine and emission control system 213 and related equipment and (ii) any emission control system or part thereof which has been removed, damaged, or rendered inoperable by any act enumerated in § 46.2-1048 has been replaced and restored 214 215 to operating condition.

216 B. The Director shall establish and revise, as necessary, specifications and procedures for motor 217 vehicle maintenance and repair of pollution control devices and systems.

C. For the purposes of subsection A of this section:

219 For motor vehicles subject to emissions inspections under subsection A of § 46.2-1178, cost limitations on repairs under the emissions inspection program, including parts and labor, but excluding costs of repairs covered by warranties shall be: \$175 for pre-1980 model vehicles and \$200 for 1980 220 221 222 and newer vehicles.

223 1. \$60 for pre-1972 model vehicles;

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- 224 2. \$125 for 1972 through 1974 model vehicles;
- 225 3. \$175 for 1975 through 1979 model vehicles; and
- 226 4. \$200 for 1980 and newer model vehicles.

227 For motor vehicles subject to emissions inspections under subsection C of § 46.2-1178, the cost 228 limitations shall be: a base amount of \$450 per vehicle using 1990, or a later date if allowed by federal 229 regulations and approved by the Board, as the base year and annually adjusted by the Consumer Price 230 Index. The Board may phase in waiver amounts.

- 231 1. \$200 for pre-1986 model vehicles; and
- 232 2. \$350 for 1986 and newer model vehicles.

233 However, beginning January 1, 1995, the cost limitations shall be a base amount of \$450 per vehicle, 234 using 1990 as the base year and annually adjusted by the Consumer Price Index. Repairs credited 235 toward this waiver must be done by a repair technician certified in accordance with § 46.2-1180. 236 Repairs shall include parts and labor.

237 D. For the purposes of subsection A of this section, for motor vehicles subject to emissions 238 inspections under subsection B of § 46.2-1178, the cost limitations on repairs under the emissions inspection program, including parts and labor but excluding costs of repairs covered by warranties, shall 239

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240 be:

241 1. \$75 for pre-1981 vehicles; and

242 2. \$200 for 1981 and newer vehicles.

243 § 46.2-1182. Emissions inspection fees; exemption.

244 Emissions inspection stations performing emissions inspections under subsection A of § 46.2-1178 245 may charge \$13.50 \$11.40 for each emissions inspection, but such charge shall not be mandatory. Any 246 such fee shall be paid to the emissions inspection station. Within thirty days following the end of each 247 calendar quarter each official emissions inspection station shall remit to the Department of 248 Environmental Quality \$2.10 for each emissions inspection approval and each emissions inspection 249 waiver issued by that station under this article during that quarter. Such funds shall be forwarded to the 250 Department of Environmental Quality to be disposed of pursuant to this section.

251 Beginning July 1, 1994, each emissions inspection station performing emissions inspections under 252 subsection B of § 46.2-1178 may charge for each emissions inspection an amount to be determined by 253 the Board, not to exceed \$17.00. Any such fee shall be paid to and retained by the emissions inspection 254 station. Each emissions inspection station performing emissions inspections under subsection B of § 46.2-1178 may charge for each emissions inspection an amount not to exceed \$17.00. Any such fee 255 256 shall be paid to and retained by the emissions inspection station.

257 From July 1, 1994, through December 31, 1994, or such later date as authorized by the Board, each 258 emissions inspection station performing emissions inspections under subsection C of §-46.2-1178 may 259 charge \$11.40 for each emissions inspection. Thereafter, such inspection stations may charge an amount 260 determined by the Board, not to exceed \$20. Any such fee shall be paid to and retained by the emissions inspection station. Beginning at such date upon which the program becomes an enhanced 261 262 emissions program, each emissions inspection station performing emissions inspections under subsection 263 C of § 46.2-1178 may charge an amount not to exceed \$20.00 for each emissions inspection. Any such 264 fee shall be paid to and retained by the emissions inspection station.

265 Within fourteen days of an initial failure of an emissions inspection, the vehicle's owner shall be 266 entitled to one free reinspection at the station that conducted the original inspection.

267 Local governments, governmental units, and state agencies with their own means of inspection shall 268 be exempt from the payment of fees to the Department of Environmental Quality under this section.

269 § 46.2-1182.1. Additional registration fee; exemption.

270 Beginning July 1, 1994, in addition to any other fees imposed, at the time of registration by the 271 Department of Motor Vehicles, the owner of any motor vehicle subject to registration in Virginia and 272 subject to the program provided for in this article by virtue of the locality in which it is registered shall 273 pay two dollars per year.

274 Beginning July 1, 1994 1995, or later if required by regulation of the Board, owners of motor 275 vehicles which are subject to the program by virtue of the location of their base of operation or the 276 location where they are primarily operated shall remit a fee of two dollars per vehicle per year to the 277 Department of Environmental Quality. Payment shall be made according to procedures and on a 278 schedule prescribed by the Department of Environmental Quality. State and local governmental units and 279 agencies shall be exempt from the payment of fees to the Department of Environmental Quality under 280 this subsection. 281

§ 46.2-1183. Emissions inspection required prior to registration of certain vehicles; records.

282 No vehicle subject to the provisions of this article shall be registered or reregistered until it has 283 passed an emissions inspection or has been issued an emissions inspection waiver. Any (i) proof of 284 compliance with emissions standards and emissions inspection requirements and (ii) emissions inspection 285 waiver issued for any motor vehicle shall be valid for two years from the end of the month in which it 286 is issued, regardless of any sale or trade of the motor vehicle for which either document was issued 287 during that time. Motor vehicles being titled for the first time shall be considered to have valid emissions inspection certificates for a period of two years from the month of first titling. The Commissioner of Motor Vehicles may enter into an agreement with the Director whereby the 288 289 290 Department of Motor Vehicles may refuse to register or reregister those motor vehicles subject to 291 emissions inspection programs set forth in this article if the registration period for such vehicles exceeds 292 the valid emissions inspection period by a period of time to be determined by the Director in 293 consultation with the Department of Motor Vehicles and the Commissioner.

294 Owners of motor vehicles that are not registered with the Department of Motor Vehicles shall 295 maintain such records pertaining to all vehicles located or operated in the areas specified in § 46.2-1178 296 as the Board may by regulation require. Such records shall contain proof of compliance with this article 297 and be made available to the Department of Environmental Quality upon the Department's request.

298 § 46.2-1187.2. Compelling compliance with regulations and order of Board; penalty.

299 Any emissions inspection station owner violating or failing, neglecting, or refusing to obey any 300 regulation or order of the Board may be compelled to comply by injunction, mandamus, or other **301** appropriate remedy.

302 Without limiting the remedies which may be obtained under the foregoing provisions of this section, 303 any emissions inspection station owner violating or failing, neglecting, or refusing to obey any 304 regulation or order of the Board or any provision of this article, shall, in the discretion of the court, be 305 subject to a civil penalty of no more than \$25,000 for each violation. Each day of violation shall 306 constitute a separate offense. In determining the amount of any civil penalty to be assessed, the court 307 shall consider, in addition to such other factors as it may deem appropriate, the size of the emissions inspection station owner's business, the severity of the economic impact of the penalty on that business, 308 309 and the seriousness of the violation. Such civil penalties may, in the discretion of the court, be directed 310 to be paid into the treasury of the county, city, or town in which the violation occurred to be used to 311 abate environmental pollution in whatever manner the court, by order, may direct. However, where the emissions inspection station owner is the county, city, or town or an agent thereof, the court shall direct 312 313 the penalty to be paid into the state treasury.

With the consent of the emissions inspection station owner who has violated or failed, neglected, or refused to obey any regulation or order of the Board or any provision of this article, the Board may, in any order issued by the Board against such owner, provide for the payment of civil charges in specific sums, not to exceed the limit in the foregoing provisions of this section. Such civil charges shall be in lieu of any civil penalty which could be imposed under the foregoing provisions of this section.

Any penalty provided for in this section to which an emissions inspection station owner is subject
 shall apply to any emissions inspector or certified emissions repair mechanic employed by or at that
 station.

As to emissions inspection station owners, emissions inspectors, and certified emissions repair
 mechanics, minor violations as set forth in Board regulations may be punishable by letters of reprimand
 from the Department. Major violations as set forth in Board regulations may be punishable by
 probation, suspension and/or license or certificate revocation, depending on the nature and type of
 violation. Civil penalties may be imposed only for major types of violations.

The Board shall provide by regulation a process whereby emissions inspection station owners,
emissions inspectors and certified emissions repair mechanics may appeal penalties for violations. Such
regulations regarding the process to appeal penalties for violations shall provide that the appeal process
shall be handled by a person other than the Program Manager for the applicable emissions program or
one of his regional employees.