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## HOUSE BILL NO. 2584

## AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on Rehabilitation and Social Services  
on February 17, 1995)

(Patron Prior to Substitute—Delegate Robinson)

A BILL to amend and reenact §§ 53.1-262 and 66-3 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 53.1-19.1, 53.1-19.2, 66-3.1, and 66-3.2, relating to planning correctional facilities.

Be it enacted by the General Assembly of Virginia:

1. That §§ 53.1-262 and 66-3 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding sections numbered 53.1-19.1, 53.1-19.2, 66-3.1, and 66-3.2 as follows:

§ 53.1-19.1. Planning for state correctional facilities.

A. The Department shall prepare annually a statewide forecast of the number of adult offenders expected to be committed to the state correctional system within the following ten-year period. The forecast shall include an estimate of (i) the number of offenders who will require maximum, medium or minimum custody confinement, (ii) the types of state correctional facilities needed to confine the forecasted number of adult offenders, and (iii) the number of offenders who may be placed in the Statewide Community-Based Corrections System for State-Responsible Offenders established in Article 6 ( § 53.1-67.2 et seq.) of Chapter 2.

B. The forecast prepared by the Department shall be based on a consensus forecasting process which shall include:

1. Development of forecast methodologies to be employed and alternative forecasts by a technical advisory group comprised of representatives from the Department of Corrections, the Department of Criminal Justice Services, the Virginia Criminal Sentencing Commission, the Joint Legislative Audit and Review Commission, and such experts as shall be appointed by the Secretary of Public Safety from the fields of criminal justice, population forecasting or other appropriate field of study as may be deemed necessary. The Secretary of Public Safety shall act as chairman of the technical advisory group.

2. Review and approval of the forecast by a policy advisory board. The policy advisory board shall include, but not be limited to, the Secretary of Public Safety, the Chairman of the Virginia Criminal Sentencing Commission, the Director of the Department of Corrections, the Director of the Department of Criminal Justice Services, the Superintendent of State Police, the Chairman of the Virginia Parole Board, the Executive Director of the State Compensation Board, the Executive Director of the Public Defender Commission, and the Executive Secretary of the Supreme Court. The policy advisory committee shall also include the following members to be appointed by the Secretary of Public Safety: at least one circuit court judge, one attorney for the Commonwealth, one sheriff, one chief of police, one member of a local or regional community criminal justice board, and one citizen at-large. In addition, the policy advisory committee shall include representation from the General Assembly in the form of the Chairmen of the House and Senate Committees for Courts of Justice, the Senate Finance Committee, the House Appropriations Committee, the Senate Rehabilitation and Social Services Committee, and the House Health, Welfare and Institutions Committee, or their designees. The Secretary of Public Safety shall serve as chairman of the policy advisory board.

C. Copies of the forecast shall be presented by the Department to the Governor and the Chairmen of the House and Senate Committees for Courts of Justice, the Senate Finance Committee, the House Appropriations Committee, the Senate Committee on Rehabilitation and Social Services, and the House Health, Welfare and Institutions Committee on or before October 1 of each year.

D.. The Department of Planning and Budget shall incorporate the estimates of the need for state correctional facilities into the executive budget prepared pursuant to Chapter 27 ( § 2.1-387 et seq.) of Title 2.1. The "Budget Bill" required by § 2.1-399 to be submitted by the Governor to the presiding officer of each house of the General Assembly shall include a statement which sets forth a plan to address the need for state correctional facilities and community-based corrections system programs to accommodate the projected population of adult offenders required to be committed to the state correctional system for the next three biennia. The plan shall also include measures to comply with the requirements of § 53.1-20 requiring the Department to receive persons convicted of a felony into the state corrections system. Each plan shall specify (i) the capital and operating costs associated with implementing the measures contained in the plan, (ii) a schedule for implementing such measures, (iii) the recommended methods of funding such measures, and (iv) the location of any state correctional facilities for which funding is requested.

§ 53.1-19.2. Siting of state correctional facilities.

60 A. Subsequent to acquiring an option to purchase real property for purposes of constructing a state  
61 correctional facility, but prior to purchasing such property, the Department shall notify the governing  
62 body of the locality in which the site is located of the purchase option, the intended use of the property  
63 as a correctional facility, and the size and type of facility.

64 B. Within sixty days following such notification, the local governing body or the planning  
65 commission for the locality shall hold at least one public hearing with respect to the siting of the state  
66 correctional facility. The locality shall consider the effects, if any, on the surrounding communities,  
67 including minority and economically disadvantaged communities. The body conducting the hearing shall  
68 publish notice of each hearing once in a newspaper of general circulation in the county, city or town in  
69 which the property is located. Should the locality decide to hold additional public hearings, any such  
70 hearings shall be held within ninety days following the notification to the locality. The Department shall  
71 pay the costs of publication of the notice. The hearing shall be conducted in accordance with the  
72 provisions of any applicable charter or general law regarding the general meetings of such body.

73 C. Notwithstanding the provisions of § 53.1-19, the Board shall not purchase or otherwise acquire  
74 title to the land or property if the governing body of the county, city, or town in which the property is  
75 located adopts a resolution, within thirty days following the hearing conducted in accordance with  
76 subsection B, opposing the Board's acquisition of the property for the stated use. The governing body's  
77 failure to act within such time shall be deemed approval of the acquisition of the property.

78 D. Notwithstanding the provisions of subsections A through C, the Governor may, by executive order,  
79 direct the Department to proceed with the acquisition of real property for the purpose of establishing a  
80 state correctional facility when he determines that the population of inmates at state and local  
81 correctional facilities has reached such levels that a threat exists to the safety of correctional officers,  
82 jail officers, inmates or the general public.

83 E. Nothing in this section shall be construed to apply to existing state property currently used by the  
84 Department for the confinement of prisoners.

85 § 53.1-262. State correctional facilities; private contracts.

86 The Director, subject to any applicable regulations which may be promulgated by the Board pursuant  
87 to § 53.1-266 and subject to the provisions of the Virginia Public Procurement Act (§ 11-35 et seq.), is  
88 hereby authorized to enter into contracts with prison contractors for the financing, site selection,  
89 acquisition, construction, maintenance, leasing, management or operation of prison facilities, or any  
90 combination of those services, subject to the requirements and limitations set out below.

91 1. Contracts entered into under the terms of this chapter shall be with an entity submitting an  
92 acceptable response pursuant to a request for proposals. An acceptable response shall be one which  
93 meets all the requirements in the request for proposals. However, no contract for correctional services  
94 may be entered into unless the private contractor demonstrates that it has:

95 a. The qualifications, experience and management personnel necessary to carry out the terms of this  
96 contract;

97 b. The financial resources to provide indemnification for liability arising from prison management  
98 projects;

99 c. Evidence of past performance of similar contracts; and

100 d. The ability to comply with all applicable federal and state constitutional standards; federal, state,  
101 and local laws; court orders; and correctional standards.

102 2. Contracts awarded under the provisions of this chapter, including contracts for the provision of  
103 correctional services or for the lease or use of public lands or buildings for use in the operation of  
104 facilities, may be entered into for a period of up to thirty years, subject to the requirements for annual  
105 appropriation of funds by the Commonwealth.

106 3. Contracts awarded under the provisions of this chapter shall, at a minimum, comply with the  
107 following:

108 a. Provide for internal and perimeter security to protect the public, employees and inmates;

109 b. Provide inmates with work or training opportunities while incarcerated; however, the contractor  
110 shall not benefit financially from the labor of inmates;

111 c. Impose discipline on inmates only in accordance with applicable regulations; and

112 d. Provide proper food, clothing, housing and medical care for inmates.

113 4. No contract for correctional services shall be entered into unless the following requirements are  
114 met:

115 a. The contractor provides audited financial statements for the previous five years or for each of the  
116 years the contractor has been in operation, if fewer than five years, and provides other financial  
117 information as requested; and

118 b. The contractor provides an adequate plan of indemnification, specifically including indemnity for  
119 civil rights claims. The indemnification plan shall be adequate to protect the Commonwealth and public  
120 officials from all claims and losses incurred as a result of the contract. Nothing herein is intended to  
121 deprive a prison contractor or the Commonwealth of the benefits of any law limiting exposure to

liability or setting a limit on damages.

5. No contract for correctional services shall be executed by the Director nor shall any funds be expended for the contract unless:

a. The proposed contract complies with any applicable regulations which may be promulgated by the Board pursuant to § 53.1-266;

b. An appropriation for the services to be provided under the contract has been expressly approved as is otherwise provided by law;

c. The correctional services proposed by the contract are of at least the same quality as those routinely provided by the Department to similar types of inmates; and

d. An evaluation of the proposed contract demonstrates a cost benefit to the Commonwealth when compared to alternative means of providing the services through governmental agencies.

6. A site proposed by a contractor for the construction of a prison facility shall not be subject to the approval procedure set forth in § 53.1-19.

*7. No contract for correctional services shall be executed by the Director nor shall any funds be expended for the contract if the contract provides that an inmate who has been committed to the custody of the Department shall be housed in a prison facility owned, leased, managed, or operated by a prison contractor unless the governing body of the locality within which such facility is located has adopted a resolution endorsing the location of the prison facility. Prior to adopting such resolution, the governing body shall hold at least one public hearing with respect to the siting of the prison facility. The locality shall consider the effects, if any, on the surrounding communities, including minority and economically disadvantaged communities. The body conducting the hearing shall publish notice of each hearing once in a newspaper of general circulation in the county, city or town in which the property is located. Should the locality decide to hold additional public hearings, any such hearings shall be held within ninety days following the notification to the locality. The prison contractor shall pay the costs of publication of the notice. The hearing shall be conducted in accordance with the provisions of any applicable charter or general law regarding the general meetings of such body.*

§ 66-3. Powers of the Director.

The Director of the Department shall have the following general powers:

1. To employ such personnel as may be required to carry out the purposes of this title.

2. To make and enter into all contracts and agreements necessary or incidental to the performance of his duties and the execution of his powers under this title, including, but not limited to, contracts and agreements with the United States, other states, and agencies and governmental subdivisions of the Commonwealth.

3. With the prior approval of the Governor, to enter into agreements with a public or private entity to operate a work program for children committed to the Department.

*4. With the approval of the Governor, to acquire real property needed for new or existing juvenile facilities and for administrative and other facilities necessary to the operations of the Department, pursuant to regulations developed by the Board to ensure adequate public notice and local hearings.*

5. To do all acts necessary or convenient to carry out the purposes of this title.

§ 66-3.1. Planning for juvenile facilities.

*A. The Department shall prepare annually a statewide forecast of the number of children expected to be committed to the Department within the following ten-year period. The forecast shall include an estimate of (i) the number of children who will require maximum, medium or minimum custody confinement, (ii) the types of juvenile facilities needed to confine the forecasted number of children committed to the Department, and (iii) the number of children who may be placed in the community-based post-disposition programs established pursuant to § 16.1-322.1.*

*B. Copies of the forecast shall be presented by the Department to the Governor and the Chairmen of the House and Senate Committees for Courts of Justice, the Senate Finance Committee, the House Appropriations Committee, the Senate Rehabilitation and Social Services Committee and the House Health, Welfare and Institutions Committee on or before October 1 of each year.*

*C. The Department of Planning and Budget shall incorporate the estimates of the need for juvenile facilities and programs into the executive budget prepared pursuant to Chapter 27 (§ 2.1-387 et seq.) of Title 2.1. The "Budget Bill" required by § 2.1-399 to be submitted by the Governor to the presiding officer of each house of the General Assembly shall include a statement which sets forth a plan to address the need for juvenile facilities and community-based post-disposition programs to accommodate the projected population of children committed to the Department for the next three biennia. Each plan shall specify (i) the capital and operating costs associated with implementing the measures contained in the plan, (ii) a schedule for implementing such measures, (iii) recommended methods of funding such measures, and (iv) the location of any juvenile facilities for which funding is requested.*

§ 66-3.2. Siting of juvenile facilities.

*A. Subsequent to acquiring an option to purchase real property for purposes of constructing a*

183 juvenile facility, but prior to purchasing such property, the Department shall notify the governing body  
184 of the locality in which the site is located of the purchase option, the intended use of the property as a  
185 juvenile facility, and the size and type of facility.

186 B. Within sixty days following such notification, the local governing body or the planning  
187 commission for the locality shall hold at least one public hearing with respect to the siting of the  
188 facility. The locality shall consider the effects, if any, on the surrounding communities, including  
189 minority and economically disadvantaged communities. The body conducting the hearing shall publish  
190 notice of each hearing once in a newspaper of general circulation in the county, city or town in which  
191 the property is located. Should the locality decide to hold additional public hearings, any such hearing  
192 shall be held within ninety days following the notification to the locality. The Department shall pay the  
193 costs of publication of the notice. The hearing shall be conducted in accordance with the provisions of  
194 any applicable charter or general law regarding the general meetings of such body.

195 C. The Department shall not purchase or otherwise acquire title to the land or property if the  
196 governing body of the county, city, or town in which the property is located adopts a resolution within  
197 thirty days following the hearing conducted in accordance with subsection B, opposing the Department's  
198 acquisition of the property for the stated use. The governing body's failure to act within such time shall  
199 be deemed approval of the acquisition of the property.

200 D. Notwithstanding the provision of subsections A through C, the Governor may, by executive order,  
201 direct the Department to proceed with the acquisition of real property for the purpose of establishing a  
202 juvenile facility when he determines that the population of children at state or local juvenile facilities  
203 has reached such levels that a threat exists to the safety of Department personnel, children, or the  
204 general public.

205 E. Nothing in this section shall be construed to apply to existing state property currently used by the  
206 Department for juvenile facilities.