1995 SESSION

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HOUSE BILL NO. 2511

Offered January 23, 1995

A BILL to amend and reenact §§ 8.01-195.3, 58.1-202, 58.1-307, 58.1-313, and 58.1-1805 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 58.1-1817, 58.1-1818, 58.1-1834, 58.1-1835, 58.1-1836, 58.1-1837, 58.1-1838, and 58.1-1845, relating to the Virginia Taxpayer Bill of Rights.

8 Patrons-Copeland, Forbes, Abbitt, Albo, Barlow, Brickley, Callahan, Christian, Clement, Cooper, 9 Cranwell, Crouch, Deeds, Dillard, Giesen, Grayson, Guest, Hamilton, Harris, Howell, Jackson, 10 Johnson, Jones, D.C., Jones, J.C., Katzen, Kidd, Kilgore, McClure, McDonnell, Melvin, Mims, Moss, Nelms, Parrish, Plum, Purkey, Putney, Reynolds, Rollison, Scott, Stump, Van Yahres, Wardrup and 11 Wilkins; Senators: Colgan, Holland, C.A., Maxwell, Nolen, Quayle, Stolle and Walker 12 13

Referred to Committee on Finance

16 Be it enacted by the General Assembly of Virginia:

17 1. That §§ 8.01-195.3, 58.1-202, 58.1-307, 58.1-313, and 58.1-1805 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding sections numbered 18 58.1-1817, 58.1-1818, 58.1-1834, 58.1-1835, 58.1-1836, 58.1-1837, 58.1-1838, and 58.1-1845 as 19 20 follows: 21

§ 8.01-195.3. Commonwealth, transportation district or locality liable for damages in certain cases.

22 Subject to the provisions of this article, the Commonwealth shall be liable for claims for money only 23 accruing on or after July 1, 1982, and any transportation district shall be liable for claims for money 24 only accruing on or after July 1, 1986, on account of damage to or loss of property or personal injury or death caused by the negligent or wrongful act or omission of any employee while acting within the 25 scope of his employment under circumstances where the Commonwealth or transportation district, if a 26 27 private person, would be liable to the claimant for such damage, loss, injury or death. However, except 28 to the extent that a transportation district contracts to do so pursuant to § 15.1-1358, neither the 29 Commonwealth nor any transportation district shall be liable for interest prior to judgment or for 30 punitive damages. The amount recoverable by any claimant shall not exceed (i) \$25,000 for causes of action accruing prior to July 1, 1988, \$75,000 for causes of action accruing on or after July 1, 1988, or 31 32 \$100,000 for causes of action accruing on or after July 1, 1993, or (ii) the maximum limits of any 33 liability policy maintained to insure against such negligence or other tort, if such policy is in force at 34 the time of the act or omission complained of, whichever is greater, exclusive of interest and costs. 35

Notwithstanding any provision hereof, the individual immunity of judges, the Attorney General, 36 attorneys for the Commonwealth, and other public officers, their agents and employees from tort claims 37 for damages is hereby preserved to the extent and degree that such persons presently are immunized. 38 Any recovery based on the following claims are hereby excluded from the provisions of this article:

39 1. Any claim against the Commonwealth based upon an act or omission which occurred prior to July 40 1, 1982. 41

1a. Any claim against a transportation district based upon an act or omission which occurred prior to July 1, 1986.

43 2. Any claim based upon an act or omission of the General Assembly or district commission of any transportation district, or any member or staff thereof acting in his official capacity, or to the legislative 44 function of any agency subject to the provisions of this article. 45

3. Any claim based upon an act or omission of any court of the Commonwealth, or any member 46 47 thereof acting in his official capacity, or to the judicial functions of any agency subject to the provisions **48** of this article.

49 4. Any claim based upon an act or omission of an officer, agent or employee of any agency of 50 government in the execution of a lawful order of any court.

51 5. Any claim arising in connection with the assessment or collection of taxes, except as provided in §§ 58.1-1836 and 58.1-1837. 52

53 6. Any claim arising out of the institution or prosecution of any judicial or administrative proceeding, 54 even if without probable cause.

7. Any claim by an inmate of a state correctional facility, as defined in § 53.1-1, unless the claimant 55 verifies under oath, by affidavit, that he has exhausted his remedies under the adult institutional inmate 56 grievance procedures promulgated by the Department of Corrections; provided, that this exemption is 57 applicable only if the Attorney General of the United States has certified under 42 U.S.C. § 1997e (c) 58 59 (1) that those procedures are in substantial compliance with the minimal standards promulgated under 28

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60 C.F.R. § 40 (1988), as may be amended from time to time. The time for filing the notice of tort claim61 shall be tolled during the pendency of the grievance procedure.

62 Nothing contained herein shall operate to reduce or limit the extent to which the Commonwealth or 63 any transportation district, agency or employee was deemed liable for negligence as of July 1, 1982, nor 64 shall any provision of this article be applicable to any county, city or town in the Commonwealth or be 65 so construed as to remove or in any way diminish the sovereign immunity of any county, city or town 66 in the Commonwealth.

§ 58.1-202. General powers and duties of Tax Commissioner.

68 In addition to the powers conferred and the duties imposed elsewhere by law upon the Tax69 Commissioner, he shall:

1. Supervise the administration of the tax laws of the Commonwealth, insofar as they relate to taxable state subjects and assessments thereon, with a view to ascertaining the best methods of reaching all such property, of effecting equitable assessments and of avoiding conflicts and duplication of taxation of the same property.

2. Recommend to the Governor and the General Assembly measures to promote uniform assessments,
just rates and harmony and cooperation among all officials connected with the revenue system of the
Commonwealth.

3. Exercise general supervision over all commissioners of the revenue so far as the duties of such officers pertain to state revenues, and confer with, instruct and advise all such officers in the performance of their duties to the extent stated.

4. Investigate at any time the assessment and collection of state taxes in any county or city and when
the assessment is found unreasonable and unjust take steps to correct the same in the manner provided
by law.

5. Institute proceedings by motion in writing in the proper court for the removal or suspension of commissioners of the revenue for incompetency, neglect or other official misconduct and order the Comptroller to withhold compensation from any commissioner of the revenue who fails to comply with any law governing the duties or any lawful instruction of the Tax Commissioner, until such commissioner of the revenue complies with such law or instruction.

88 6. Provide commissioners of the revenue with information and assistance in the assessment of
 89 personal property, including the maintenance of a reference library and the conduct of instructional
 90 programs.

7. Prescribe the forms of books, schedules and blanks to be used in the assessment and collection of
state taxes and call for and prescribe the forms of such statistical reports, notices and other papers as he
may deem necessary to the proper administration of the law, and prescribe and install uniform systems
to be used by assessing officials.

8. Direct such proceedings, actions and prosecutions to be instituted as may be needful to enforce the
revenue laws of the Commonwealth and call on the Attorney General or other proper officer to
prosecute such actions and proceedings.

98 9. Intervene, by petition or otherwise, whenever deemed advisable in any action or proceeding pending in any court wherein the constitutionality or construction of any state tax or revenue statute or the validity of any state tax is in question. The court wherein such action or proceeding is pending may, by order entered therein, make the Tax Commissioner a party thereto whenever deemed necessary.

102 10. Upon request by any local governing body, local board of equalization or any ten citizens and
 103 taxpayers of the locality, render advisory aid and assistance to such board in the matter of equalizing the
 104 assessments of real estate and tangible personal property as among property owners of the locality.

105 11. Annually make available to every county and city and, where appropriate, towns, a general 106 reassessment procedures manual which provides the legal requirements for conducting general 107 reassessments, and guidelines suggesting the broad range of factors in addition to market data that are 108 appropriate for consideration in the determination of fair market value of both rural and urban land and 109 structures.

110 12. Issue an annual report to the members of the House Appropriations Committee, the House
111 Finance Committee, and the Senate Finance Committee detailing procedures used in the collections
112 process and how the taxpayer bill of rights is implemented to assist with such collections.

113 13. Ensure that employees of the Department are not paid, evaluated, or promoted on the basis of 114 the amount of assessments or collections from taxpayers.

115 § 58.1-307. Disposition of returns; handling of state income tax payments; audit.

A. As soon as the individual and fiduciary income tax returns have been received by the commissioner of the revenue and entered upon the assessment sheets or forms, the commissioner of the revenue shall forward such returns to the Department. The Department, however, may authorize the commissioner of the revenue to retain such returns for such length of time as may be necessary to enable him to review them under § 58.1-305 and to use them in ascertaining delinquents. As soon as practicable after each such return is received by the Department, it shall examine and audit it. *Except in* 122 criminal and internal investigations, the Department shall conduct its audits, inspections of records, and
123 meetings with taxpayers at reasonable times and places. For purposes of informal meetings on appeals
124 under § 58.1-1821, Richmond shall be a reasonable place to meet.

125 B. If any income tax return filed with and received by the commissioner of the revenue or director 126 of finance or other assessing officer is accompanied by payment, in whole or in part, of the liability 127 shown on such return, such officer, within two banking days of receipt of such return, shall deliver such 128 payment or payments to the treasurer. The commissioner of the revenue or director of finance or other 129 assessing officer shall maintain a record of the date on which such payments are received and shall also 130 record the date on which such payments are delivered to the treasurer. The Auditor of Public Accounts 131 shall either prescribe or approve the commissioner of the revenue's or director of finance's or other 132 assessing officer's record-keeping system and shall audit such records as provided for in Chapter 13 133 (§ 2.1-153 et seq.) of Title 2.1. The Auditor, in his discretion, upon a showing of hardship making it 134 difficult to comply with these requirements, may prescribe or approve alternative arrangements intended 135 to accomplish the same result. The treasurer shall act in accordance with §§ 2.1-198 A and 58.1-3168 in the handling, deposit, and accounting of such payments. 136

137 § 58.1-313. Immediate assessment where collection jeopardized by delay; notice of assessment;
 138 termination of taxable period; memorandum of lien.

139 A. If the Tax Commissioner determines that the collection of any income tax, penalties or interest 140 required to be paid under this title will be jeopardized by delay, the Tax Commissioner shall 141 immediately assess the actual or estimated amount of tax due, together with all penalties and interest, 142 and demand immediate payment from the taxpayer. A notice of such assessment and demand shall be 143 sent by certified mail, return receipt requested, to the taxpayer's last known address or personally 144 delivered to the taxpayer. In the case of a tax for a current period, the Tax Commissioner shall declare 145 the taxable period of the taxpayer immediately terminated and shall cause notice of such finding and 146 declaration to be mailed or personally delivered to the taxpayer together with a demand for immediate payment of the tax based on the period declared terminated, and such tax shall be immediately due and 147 148 payable, whether or not the time otherwise allowed by law for filing a return and paying the tax has 149 expired. Assessments provided for in this section shall become immediately due and payable, and if any 150 such tax, penalty or interest is not paid upon demand of the Tax Commissioner, he shall proceed to 151 collect the same by legal process as otherwise provided by law. A memorandum of lien provided for in 152 § 58.1-1805 may be issued immediately upon assessment and notice thereof, or the Tax Commissioner 153 may require the taxpayer to file a bond sufficient in the Commissioner's judgment to protect the interest 154 of the Commonwealth. "Jeopardized by delay" for purposes of this section includes a finding by the Tax 155 Commissioner that a taxpayer designs (i) to depart quickly from the Commonwealth, (ii) to remove his 156 property therefrom, (iii) to conceal himself or his property therein, or (iv) to do any other act tending to 157 prejudice or to render wholly or partially ineffectual proceedings to collect the income tax for the period 158 in question.

B. A memorandum of lien may be filed for delinquent income taxes assessed by the Department only
 within six years after an assessment.

161 C. The Department shall notify the taxpayer that he shall have the opportunity to appear at a 162 meeting within fourteen days and make an oral or written statement of why he believes no jeopardy to 163 the revenue exists or why a memorandum of lien should be released, if one was recorded. Upon request 164 of the taxpayer, the Department shall meet with the taxpayer at a time set by the Department within 165 fourteen days after the issuance of the jeopardy assessment. The Department shall determine within 166 twenty days after such meeting whether such jeopardy assessment or lien should be withdrawn and shall send written notice of such finding to the taxpayer. If the finding is not in the taxpayer's favor, he may 167 168 use the remedies available for corrections of erroneous assessments in Article 2 of Chapter 18 of this 169 title.

170 § 58.1-1805. Memorandum of lien for collection of taxes; release of lien.

171 A. If any taxes or fees, including penalties and interest, assessed by the Department of Taxation in 172 pursuance of law against any person, are not paid within thirty days after the same become due, the Tax 173 Commissioner may file a memorandum of lien in the circuit court clerk's office of the county or city in 174 which the taxpayer's place of business is located, or in which the taxpayer resides. If the taxpayer has 175 no place of business or residence within the Commonwealth, such memorandum may be filed in the 176 Circuit Court of the City of Richmond. A copy of such memorandum may also be filed in the clerk's 177 office of all counties and cities in which the taxpayer owns real estate. Such memorandum shall be 178 recorded in the judgment docket book and shall have the effect of a judgment in favor of the 179 Commonwealth, to be enforced as provided in Article 19 (§ 8.01-196 et seq.) of Chapter 3 of Title 8.01, 180 except that a writ of fieri facias may issue at any time after the memorandum is filed. The lien on real 181 estate shall become effective at the time the memorandum is filed in the jurisdiction in which the real 182 estate is located. No memorandum of lien shall be filed unless the taxpayer is first given ten or more

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days' prior notice of intent to file a lien; however, in those instances where the Tax Commissioner 183 184 determines that the collection of any tax, penalties or interest required to be paid pursuant to law will be 185 jeopardized by the provision of such notice, notification may be provided to the taxpayer concurrent 186 with the filing of the memorandum of lien. Such notice shall be given to the taxpayer at his last known 187 address. For purposes of this section, "last known address" means the address shown on the most recent 188 return filed by or on behalf of the taxpayer or the address provided in correspondence by or on behalf 189 of the taxpayer indicating that it is a change of the taxpayer's address.

190 B. Recordation of a memorandum of lien hereunder shall not affect the right to a refund or 191 exoneration under this chapter, nor shall an application for correction of an erroneous assessment affect 192 the power of the Tax Commissioner to collect the tax, except as specifically provided in this title.

C. If after filing a memorandum of lien as required by subsection A, the Tax Commissioner 193 determines that it is in the best interest of the Commonwealth, the Tax Commissioner may place 194 195 padlocks on the doors of any business enterprise that is delinquent in either filing or paying any tax owed to the Commonwealth, or both. He shall also post notices of distraint on each of the doors so 196 padlocked. If after three business days, the tax deficiency has not been satisfied or satisfactory 197 198 arrangements for payment made, the Tax Commissioner may cause a writ of fieri facias to be issued.

199 It shall be a Class 1 misdemeanor for anyone to enter the padlocked premises without prior approval 200 of the Tax Commissioner.

201 In the event that the taxpayer against whom the distraint has been applied subsequently makes 202 application for correction of the assessment under § 58.1-1821, the taxpayer shall have the right to post bond equaling the amount of the tax liability in lieu of payment until the application is acted upon. 203

The provisions of subsection C shall be enforceable only after the promulgation, by the Tax 204 Commissioner, of regulations under the Administrative Process Act (§ 9-6.14:1 et seq.) setting forth the 205 206 circumstances under which this subsection can be used.

207 D. The Tax Commissioner shall release the tax lien on a taxpayer's property if the liability for which 208 the lien attached has been satisfied. The Tax Commissioner may release the tax lien on all or part of a 209 taxpayer's property if one or more of the following findings is made: 210

1. The lien is creating an economic hardship due to the financial condition of the taxpayer.

2. The fair market value of the property exceeds the tax liability and release of the lien on part of the property would not hinder collection of the tax.

213 3. Release of the lien could facilitate, expedite, or enhance the Commonwealth's chances for 214 ultimately collecting the tax.

215 E. A taxpayer may appeal to the Tax Commissioner after a memorandum of lien has been filed 216 under §58.1-1805 if the taxpayer alleges an error in the filing of the lien. The Tax Commissioner shall 217 make a determination of such an appeal within fourteen days. If the Tax Commissioner determines that 218 the filing was erroneous, he shall issue a certificate of release of the lien within seven days after such 219 determination is made. 220

§ 58.1-1817. Installment agreements for the payment of taxes.

221 A. The Tax Commissioner is authorized to enter into a written agreement with any taxpayer under 222 which such taxpayer is allowed to satisfy his tax liability in installment payments, if the Tax 223 *Commissioner determines such an agreement will facilitate collection.*

B. Except as otherwise provided in this subsection, any agreement entered into by the Tax 224 225 Commissioner under subsection A shall remain in effect for the term of the agreement. 226

1. The Tax Commissioner may terminate any installment agreement if:

227 a. Information which the taxpayer provided prior to the date such agreement was entered into was 228 inaccurate or incomplete; or

229 b. The Tax Commissioner determines that the collection of any tax to which an agreement relates is 230 in jeopardy.

231 C. If the Tax Commissioner makes a determination that the financial condition of a taxpayer who 232 has entered into an installment agreement under this section has significantly changed, the Tax 233 Commissioner may alter, modify, or terminate such agreement. Such action may be taken only if (i) 234 notice of the action is provided to the taxpayer no later than thirty days prior to the date of such action 235 and (ii) such notice includes the reasons why the Tax Commissioner believes a significant change in the 236 financial condition of the taxpayer has occurred.

237 D. The Tax Commissioner may alter, modify, or terminate an installment agreement in the case of 238 the failure of the taxpayer: 239

1. To pay any installment at the time it is due;

2. To pay any other tax liability at the time it is due;

241 3. To provide a financial condition update as requested by the Tax Commissioner; or

242 4. To file with the Department any required tax or information return during the time period such 243 agreement is in effect.

244 § 58.1-1818. Taxpayer problem resolution program; taxpayer assistance orders. 245 A taxpayer problem resolution program shall be available to taxpayers to facilitate the prompt 246 review and resolution of taxpayer complaints and problems which have not been addressed or remedied 247 through normal administrative proceedings or operational procedures and to assure that taxpayer rights 248 are safeguarded and protected during tax determination and collection processes.

249 The Tax Commissioner shall designate a taxpayers' rights advocate and adequate staff to administer 250 the taxpayer problem resolution program.

251 The taxpayers' rights advocate may issue a taxpayer assistance order that suspends or stays actions 252 or proposed actions by the Department when a taxpayer suffers or is about to suffer a significant 253 hardship as a result of a tax determination, collection, or enforcement process. When determined to be 254 necessary by the taxpayers' rights advocate, he may require a formal written request to be submitted by 255 the taxpayer.

256 Relief or remedy may be granted by a taxpayer assistance order only as an extraordinary measure. 257 The process shall not be used to contest the merits of a tax liability, or as a substitute for informal 258 protest procedures, or normal administrative or judicial proceedings for the review of a tax assessment or collection action, or denial of refund. 259

260 The running of the period of limitations on assessment shall be tolled from the date of a taxpayer's 261 request for a taxpayer assistance order until either the date the request is denied or the date specified 262 in the taxpayer assistance order, whichever is applicable.

263 § 58.1-1834. Taxpayer meetings; representation; recording meetings.

264 A. At or before an initial meeting relating to the determination of a tax, the Department shall 265 provide a taxpayer a written explanation of the audit process and the taxpayer's rights in the process. 266 At or before an initial meeting relating to the collection of a tax, the Department shall provide the 267 taxpayer a written explanation of the collection process and the taxpayer's rights in the process.

268 B. A taxpayer may authorize a person, through a Power of Attorney filed with the Department, to 269 represent the taxpayer at his cost. The Department may not require a taxpayer to accompany the 270 taxpayer's representative to the meeting unless the Tax Commissioner has summoned the taxpayer 271 pursuant to § 58.1-216.

272 C. The Department shall suspend a meeting relating to the determination of a tax if, any time during 273 the meeting, the taxpayer expresses the desire to consult with an attorney, accountant, or other person 274 who, through a Power of Attorney, may represent the taxpayer before the Department. However, after 275 one such suspension has been granted and upon a finding that a taxpayer's request for suspension is 276 frivolous or groundless, the Department may terminate the meeting and issue an assessment, if 277 appropriate.

278 D. The Department shall allow a taxpayer to make an audio recording of a meeting relating to the 279 determination of a tax at the taxpayer's expense and using the taxpayer's equipment. The Department 280 may make an audio recording of such meetings at its own expense and using its own equipment. The Department shall, upon request of the taxpayer, provide the taxpayer a transcript of a meeting recorded 281 282 by the Department. The Department may charge the taxpayer for the cost of the requested transcription 283 and reproduction of the transcript. Receipts from the charges for the transcripts shall be credited to the 284 Department for reimbursement of transcription expenses.

285 § 58.1-1835. Abatement of any tax, interest, and penalty attributable to erroneous written advice by 286 the Department.

287 The Tax Commissioner shall abate any portion of any tax, interest, and penalty attributable to 288 erroneous advice furnished to the taxpayer in writing by an employee of the Department acting in his 289 official capacity if:

290 (i) The written advice was reasonably relied upon by the taxpayer and was in response to a specific 291 written request by the taxpayer;

292 (ii) The portion of the penalty or tax did not result from a failure by the taxpayer to provide 293 adequate or accurate information; and

294 (iii) The facts of the case described in the written advice and the request therefor are the same and 295 the taxpayer's business or personal operations have not changed since the advice was rendered. 296

§ 58.1-1836. Civil damages for failure to release lien.

297 A. If any employee of the Department knowingly or intentionally fails to release a lien under 298 § 58.1-1805 on property of the taxpayer, such taxpayer may bring a civil action for damages against the 299 Department in circuit court.

300 B. In any action brought under this section, upon a finding of liability on the Department, the 301 Department shall be liable in an amount equal to the sum of (i) actual, direct economic damages 302 sustained by the taxpayer which, but for the actions of the employee of the Department, would not have 303 been sustained, plus (ii) the costs of the action, and reasonable attorney fees.

304 C. The Tax Commissioner shall include in his budget request a reserve fund estimated to be 305 adequate to pay all awards which may be made against the Department, and to the extent the General 306 Assembly has specifically appropriated funds to the Department for this purpose, the Department shall 307 pay such awards.

308 D. A judgment for damages shall not be awarded unless the court determines that the taxpayer has 309 exhausted the administrative remedies available within the Department, as provided for in regulations.

310 The amount of damages awarded shall be reduced by the amount of such damages which could have 311 reasonably been mitigated by the plaintiff.

312 Notwithstanding any other provision of law, an action to enforce liability created under this section may be brought without regard to the amount in controversy and must be brought within two years after 313 314 the date the right of action accrues.

315 Reasonable procedures shall be promulgated in regulations for a taxpayer to notify the Tax 316 Commissioner of the failure to release a lien under § 58.1-1805 on property of the taxpayer.

317 § 58.1-1837. Civil damages for certain unauthorized collection actions.

318 A. If, in connection with the collection of tax, any employee of the Department recklessly or 319 intentionally disregards or omits any provision of this chapter, or any related regulation, the taxpayer 320 may bring a civil action for damages against the Department in circuit court. Except as provided in 321 § 58.1-1836, such civil action shall be the exclusive remedy for recovering damages resulting from such 322 actions.

323 B. In any action brought under this section, upon a finding of liability on the Department, the 324 Department shall be liable in an amount equal to the lesser of \$100,000 or the sum of (i) actual, direct 325 economic damages sustained by the taxpayer as a proximate result of the reckless or intentional actions 326 of the employee, plus (ii) the costs of the action, and reasonable attorney fees.

327 C. The Tax Commissioner shall include in his budget request a reserve fund estimated to be 328 adequate to pay all awards which may be made against the Department, and to the extent the General 329 Assembly has specifically appropriated funds to the Department for this purpose, the Department shall pay such awards. 330

331 D. A judgment for damages shall not be awarded unless the court determines that the taxpayer has 332 exhausted the administrative remedies available to him within the Department.

333 The amount of damages awarded shall be reduced by the amount of such damages which could have 334 reasonably been mitigated by the taxpayer.

335 Notwithstanding any other provision of law, an action to enforce liability created under this section 336 may be brought without regard to the amount in controversy and must be brought within two years after 337 the date the right of action accrues. 338

§ 58.1-1838. Sanctions and costs awarded by courts.

339 A. 1. Whenever it appears to the circuit court that (i) the taxpayer's action under § 58.1-1836 was 340 instituted or maintained by the taxpayer primarily for delay, or (ii) the taxpayer's position in such proceeding is frivolous or groundless, or (iii) the taxpayer unreasonably failed to pursue available 341 342 administrative remedies, the circuit court may require the taxpayer to pay the Commonwealth a penalty 343 not in excess of \$25,000.

2. Whenever it appears to the circuit court that any attorney or other person admitted to practice 344 345 before the court has, unreasonably and vexatiously, multiplied the proceedings in any case, the court 346 may require (i) that such attorney or other person pay the excess costs, expenses, and attorneys' fees reasonably incurred because of such conduct, or (ii) if such attorney is appearing on behalf of the Tax 347 348 Commissioner, that the Commonwealth pay such excess costs, expenses, and attorneys' fees in the same 349 manner as such an award by a circuit court.

350 B. 1. Whenever it appears to the court that the taxpayer's position in the proceedings instituted or maintained under § 58.1-1837 is frivolous or groundless, the court may require the taxpayer to pay to the Commonwealth a penalty not in excess of \$10,000. 351 352

353 2. In any civil proceeding before any court which is brought by or against the Commonwealth in 354 connection with the determination, collection, or refund of any tax, interest, or penalty under this title, 355 any monetary sanctions, penalties, or costs awarded by the court to the Commonwealth may be assessed 356 by the Tax Commissioner and, upon notice and demand, may be collected in the same manner as a tax.

357 3. In connection with any appeal from a proceeding in the circuit court of a civil proceeding 358 described in subsection B 2, an order of the Court of Appeals or the Supreme Court of Virginia 359 awarding monetary sanctions, penalties or court costs to the Commonwealth may be docketed in a 360 circuit court clerk's office upon filing a certified copy of such order and shall be enforceable as other circuit court judgments. Any such sanctions, penalties, or costs may be assessed by the Tax 361 362 Commissioner and, upon notice and demand, may be collected in the same manner as a tax. Article 4. 363

§ 58.1-1845. Virginia Taxpayer Bill of Rights.

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There is created a Virginia Taxpayer's Bill of Rights to guarantee that (i) the rights, privacy, and 365 366 property of Virginia taxpayers are adequately safeguarded and protected during tax assessment, 367 collection, and enforcement processes administered under the revenue laws of the Commonwealth, and

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(ii) the taxpayer is treated with dignity and respect. The Taxpayer's Bill of Rights compiles, in one
document, brief but comprehensive statements which explain, in simple, nontechnical terms, the rights
and obligations of the Department and taxpayers. The rights afforded taxpayers to assure that their
privacy and property are safeguarded and protected during tax assessment and collections are available
only insofar as they are implemented in other sections of the Code of Virginia or rules of the
Department. The rights so guaranteed Virginia taxpayers in the Code of Virginia and the Department's
rules and regulations are:

375 1. The right to available information and prompt, courteous, accurate responses to questions and
 376 requests for tax assistance.

377 2. The right to request assistance from a taxpayers' rights advocate of the Department, in
378 accordance with § 58.1-1818, who shall be responsible for facilitating the resolution of taxpayer
379 complaints and problems not resolved through the normal administrative channels within the
380 Department.

381 3. The right to be represented or advised by counsel or other qualified representatives at any time in administrative interactions with the Department, the right to procedural safeguards with respect to recording of meetings during tax determination or collection processes conducted by the Department, in accordance with § 58.1-1834, and the right to have audits, inspections of records, and meetings conducted at a reasonable time and place except in criminal and internal investigations, in accordance with § 58.1-307.

4. The right to abatement of tax, interest, and penalties, in accordance with § 58.1-1835, attributable
to any taxes administered by the Department, when the taxpayer reasonably relies upon binding written
advice furnished to the taxpayer by the Department through authorized representatives in response to
the taxpayer's specific written request which provided adequate and accurate information.

- 5. The right to obtain simple, nontechnical statements which explain the procedures, remedies, and rights available during audit, appeals, and collection proceedings, including, but not limited to, the rights pursuant to this Taxpayer's Bill of Rights and the right to be provided with an explanation for denials of refunds as well as the basis of the audit, assessments, and denials of refunds which identify any amount of tax, interest, or penalty due and which explain the consequences of the taxpayer's failure to comply with the notice, in accordance with § 58.1- 1805.
- 397 6. The right to be informed of impending collection actions which require sale or seizure of property
 398 or freezing of assets, except jeopardy assessments, and the right to at least fourteen days' notice in
 399 which to pay the liability or seek further review.
- **400** 7. After a jeopardy assessment, the right to have an immediate review of the jeopardy assessment, in accordance with § 58.1-313.
- 402 8. The right to seek review, through formal or informal proceedings, of any adverse decisions
 403 relating to determinations in the audit or collections processes and the right to seek a reasonable
 404 administrative stay of enforcement actions while the taxpayer pursues other administrative remedies
 405 available under Virginia law.
- **406** 9. The right to have the taxpayer's tax information kept confidential unless otherwise specified by **407** law, in accordance with §58.1-3.
- 408 10. The right to procedures for retirement of tax obligations by installment payment agreements, in
 409 accordance with § 58.1-1817, which recognize both the taxpayer's financial condition and the best
 410 interests of the state, provided that the taxpayer gives accurate, current information and meets all other
 411 tax obligations on schedule.
- 412 11. The right to procedures, in accordance with § 58.1-1805, for requesting release of liens filed by
 413 the Department and for requesting that any lien which is filed in error be so noted on the lien
 414 cancellation filed by the Department and in notice to any credit agency at the taxpayer's request.
- 415 12. The right to procedures which assure that the individual employees of the Department are not
 416 paid, evaluated, or promoted on the basis of the amount of assessments or collections from taxpayers, in
 417 accordance with subdivision 13 of §58.1-202.
- 418 13. The right to an action at law, in accordance with §§ 58.1-1836 or 58.1-1837, to recover
 419 damages against the Commonwealth or the Department for injury caused by the knowing, reckless, or
 420 intentional act or omission of an employee of the Department.
- 421 14. The right of the taxpayer or the Department, as the prevailing party in a judicial or
 422 administrative action brought or maintained without the support of justiciable issues of fact or law, to
 423 recover all costs of the administrative or judicial action, in accordance with § 58.1-1838, and of the
 424 Department and taxpayer to settle such claims through negotiations.
- 425 15. The right to have the Department begin and complete its audits in a timely and expeditious426 manner after notification of intent to audit.
- 427 2. That the provisions of this act shall become effective on January 1, 1996.