# **1995 SESSION**

INTRODUCED

HB2488

#### LD8710346

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## HOUSE BILL NO. 2488

Offered January 23, 1995

A BILL to amend and reenact § 15.1-491 of the Code of Virginia, relating to provisions of a zoning ordinance.

Patrons—McClure, Cooper, Croshaw, Hall, Ingram, Jackson, McDonnell, Scott, Spruill, Stump, Wagner and Watkins; Senator: Houck

Referred to Committee on Counties, Cities and Towns

### 11 Be it enacted by the General Assembly of Virginia:

### 12 1. That § 15.1-491 of the Code of Virginia is amended and reenacted as follows:

**13** § 15.1-491. (Effective April 1, 1995) Permitted provisions in zoning ordinance; amendments.

14 A zoning ordinance may include, among other things, reasonable regulations and provisions as to any 15 or all of the following matters:

(a) For variances as defined in § 15.1-430 (p) or special exceptions as defined in § 15.1-430 (i) to the 16 17 general regulations in any district in cases of unusual situations or to ease the transition from one district to another, or for buildings, structures or uses having special requirements, and for conditional zoning as 18 19 defined in § 15.1-430 (q) and for the adoption, in counties, or towns, therein which have planning 20 commissions, wherein the urban county executive form of government is in effect, or in a city adjacent 21 to or completely surrounded by such a county, or in a county contiguous to any such county, or in a 22 city adjacent to or completely surrounded by such a contiguous county, or in any town within such 23 contiguous county, and in the counties east of the Chesapeake Bay as a part of an amendment to the 24 zoning map of reasonable conditions, in addition to the regulations provided for the zoning district by 25 the ordinance, when such conditions shall have been proffered in writing, in advance of the public hearing before the governing body required by § 15.1-493 by the owner of the property which is the 26 subject of the proposed zoning map amendment. Once proffered and accepted as part of an amendment 27 28 to the zoning ordinance, such conditions shall continue in effect until a subsequent amendment changes 29 the zoning on the property covered by such conditions. However, such conditions shall continue if the 30 subsequent amendment is part of a comprehensive implementation of a new or substantially revised 31 zoning ordinance.

(a1) In the event proffered conditions include a requirement for the dedication of real property of
substantial value, or substantial cash payments for or construction of substantial public improvements,
the need for which is not generated solely by the rezoning itself, then no amendment to the zoning map
for the property subject to such conditions, nor the conditions themselves, nor any amendments to the
governing body, which eliminate, or materially restrict, reduce, or modify the uses, the floor area ratio,
or the density of use permitted in the zoning district applicable to such property, shall be effective with
respect to such property unless there has been mistake, fraud, or a change in circumstances substantially
affecting the public health, safety, or welfare.

41 (a2) Any landowner who has prior to July 1, 1990, proffered the dedication of real property of 42 substantial value, or substantial cash payments for or construction of substantial public improvements, the need for which is not generated solely by the rezoning itself, but who has not substantially 43 44 implemented such proffers prior to July 1, 1990, shall advise the local governing body by certified mail prior to July 1, 1991, that he intends to proceed with the implementation of such proffers. Such notice 45 shall identify the property to be developed, the zoning district, and the proffers applicable thereto. 46 Thereafter, any landowner giving such notice shall have until July 1, 1995, substantially to implement such proffers, or such later time as the governing body may allow. Thereafter, the landowner in good 47 **48** faith shall diligently pursue the completion of the development of the property. Any landowner who 49 50 complies with the requirements of this subdivision shall be entitled to the protection against action 51 initiated by the governing body affecting use, floor area ratio, and density set out in subdivision (a1), unless there has been mistake, fraud, or a change in circumstances substantially affecting the public 52 53 health, safety, or welfare, but any landowner failing to comply with the requirements of this subdivision 54 shall acquire no rights pursuant to this section.

(a3) The provisions of subdivisions (a1) and (a2) of this section shall be effective prospectively only,
and not retroactively, and shall not apply to any zoning ordinance text amendments which may have
been enacted prior to March 10, 1990. Nothing contained herein shall be construed to affect any
litigation pending prior to July 1, 1990, or any such litigation nonsuited and thereafter refiled.

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59 Nothing in this section shall be construed to affect or impair the authority of a governing body to:

60 1. Accept proffered conditions which include provisions for timing or phasing of dedications, 61 payments, or improvements; or

2. Accept or impose valid conditions pursuant to subsection (c) of this section, subsection H of 62 63 § 15.1-466, or other provision of law.

64 (b) For the temporary application of the ordinance to any property coming into the territorial 65 jurisdiction of the governing body by annexation or otherwise, subsequent to the adoption of the zoning 66 ordinance, and pending the orderly amendment of the ordinance.

(c) For the granting of special exceptions under suitable regulations and safeguards; notwithstanding 67 any other provisions of this article, the governing body of any city, county or town may reserve unto 68 69 itself the right to issue such special exceptions.

(d) For the administration and enforcement of the ordinance including the appointment or designation 70 71 of a zoning administrator who may also hold another office in the county or municipality. The zoning 72 administrator shall have all necessary authority on behalf of the governing body to administer and enforce the zoning ordinance, including the authority to make conclusions of law and findings of fact, 73 74 with concurrence of the attorney for the governing body, in connection with the administration, 75 application and enforcement of the ordinance in specific cases, including determinations of rights accruing under § 15.1-492, and further including the ordering in writing of the remedying of any 76 condition found in violation of the ordinance, and the bringing of legal action to insure compliance with 77 78 the ordinance, including injunction, abatement, or other appropriate action or proceeding subject to appeal pursuant to § 15.1-496.1. Where provided by ordinance, the zoning administrator may be 79 authorized to grant a variance from any building setback requirement contained in the zoning or 80 subdivision ordinance if the administrator finds in writing that: (i) the strict application of the ordinance 81 would produce undue hardship; (ii) such hardship is not shared generally by other properties in the 82 83 same zoning district and the same vicinity; and (iii) the authorization of the variance will not be of 84 substantial detriment to adjacent property and the character of the zoning district will not be changed 85 by the granting of the variance. Prior to the granting of a variance, the zoning administrator shall give all adjoining property owners written notice of the request for variance, and an opportunity to respond 86 87 to the request within ten days of the date of the notice.

88 (e) For the imposition of penalties upon conviction of any violation of the zoning ordinance. Any 89 such violation shall be a misdemeanor punishable by a fine of not less than \$10 nor more than \$1,000.

90 (f) For the collection of fees to cover the cost of making inspections, issuing permits, advertising of 91 notices and other expenses incident to the administration of a zoning ordinance or to the filing or 92 processing of any appeal or amendment thereto.

93 (g) For the amendment of the regulations or district maps from time to time, or for their repeal. 94 Whenever the public necessity, convenience, general welfare, or good zoning practice require, the 95 governing body may by ordinance amend, supplement, or change the regulations, district boundaries, or 96 classifications of property. Any such amendment may be initiated (i) by resolution of the governing 97 body, (ii) by motion of the local commission, or (iii) by petition of the owner, contract purchaser with the owner's written consent, or the owner's agent therefor, of the property which is the subject of the 98 99 proposed zoning map amendment, addressed to the governing body or the local commission, who shall 100 forward such petition to the governing body; however, the ordinance may provide for the consideration of proposed amendments only at specified intervals of time, and may further provide that substantially 101 102 the same petition will not be reconsidered within a specific period, not exceeding one year. Any such 103 resolution or motion by such governing body or commission proposing the rezoning shall state the 104 above public purposes therefor.

In any county having adopted such zoning ordinance, all motions, resolutions or petitions for 105 106 amendment to the zoning ordinance, and/or map shall be acted upon and a decision made within such 107 reasonable time as may be necessary which shall not exceed twelve months unless the applicant requests 108 or consents to action beyond such period or unless the applicant withdraws his motion, resolution or 109 petition for amendment to the zoning ordinance or map, or both. In the event of and upon such 110 withdrawal, processing of the motion, resolution or petition shall cease without further action as 111 otherwise would be required by this subdivision.

112 (h) For the submission and approval of a plan of development prior to the issuance of building permits to assure compliance with regulations contained in such zoning ordinance. 113

114 (i) For areas and districts designated for mixed use developments as defined in § 15.1-430 (r) and planned unit developments as defined in § 15.1-430 (s). 115 116

(j) For the administration of incentive zoning as defined in § 15.1-430 (t).

The ordinance may also provide that petitions brought by property owners, contract purchasers or the 117 118 agents thereof, shall be sworn to under oath before a notary public or other official before whom oaths may be taken, stating whether or not any member of the local planning commission or governing body 119 120 has any interest in such property, either individually, by ownership of stock in a corporation owning such land, partnership, as the beneficiary of a trust, or the settlor of a revocable trust or whether a 121

member of the immediate household of any member of the planning commission or governing body hasany such interest.

124 The ordinance shall not require that a special exception or special use permit be obtained for any 125 production agriculture or silviculture activity in an area that is zoned as an agricultural district or 126 classification. For the purposes of this section, production agriculture and silviculture is the bona fide production or harvesting of agricultural or silviculture products but shall not include the processing of 127 agricultural or silviculture products or the above ground application or storage of sewage sludge. 128 129 However, localities may adopt setback requirements, minimum area requirements and other requirements 130 that apply to land used for agriculture or silviculture activity within the locality that is zoned as an 131 agricultural district or classification.