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HOUSE BILL NO. 2257

Offered January 23, 1995

A BILL to amend and reenact §§ 19.2-11.1, 19.2-265.01, 19.2-299, 19.2-299.1, 19.2-305.1, 53.1-155 and 53.1-160 of the Code of Virginia and to amend the Code of Virginia by adding in Chapter 1.1 of Title 19.2 a section numbered 19.2-11.01 and in Article 7 of Chapter 3 of Title 53.1 a section numbered 53.1-133.02, relating to the rights of crime victims and witnesses; penalty.

8 Patrons-Almand, Ball, Brickley, Cantor, Christian, Cohen, Connally, Cooper, Copeland, Crittenden, 9 Cunningham, Darner, Davies, Diamonstein, Grayson, Hall, Howell, Hull, Johnson, Jones, J.C., 10 Keating, Marshall, Mayer, McDonnell, Melvin, Mims, Moore, Plum, Puller, Reynolds, Robinson, 11 Scott, Van Landingham and Woodrum; Senators: Calhoun, Colgan, Cross, Earley, Holland, C.A., 12 Holland, E.M., Houck, Howell, Marsh, Reasor and Waddell 13

Referred to Committee for Courts of Justice

15 16 Be it enacted by the General Assembly of Virginia:

1. That § 19.2-11.1, 19.2-265.01, 19.2-299, 19.2-299.1, 19.2-305.1, 53.1-155 and 53.1-160 of the Code 17 of Virginia are amended and reenacted and that the Code of Virginia is amended by adding in 18

Chapter 1.1 of Title 19.2 a section numbered 19.2-11.01 and in Article 7 of Chapter 3 of Title 53.1 19 20 a section numbered 53.1-133.02 as follows:

CHAPTER 1.1.

CRIME VICTIM AND WITNESS ASSISTANCE PROGRAMS RIGHTS ACT.

§ 19.2-11.01. Crime victim and witness rights.

24 A. In recognition of the Commonwealth's concern for the victims and witnesses of crime, it is the purpose of this Act to ensure that the full impact of crime is brought to the attention of the courts of the 25 Commonwealth; that crime victims and witnesses are treated with dignity, respect and sensitivity; and 26 27 that their privacy is protected to the extent permissible under law. It is the further purpose of this Act to 28 ensure that victims and witnesses are informed of the rights provided to them under the laws of the Commonwealth; that they receive authorized services as appropriate; and that they have the opportunity 29 30 to be heard by law-enforcement agencies, attorneys for the Commonwealth, corrections agencies and the 31 judiciary at all critical stages of the criminal justice process to the extent permissible under law. Unless otherwise stated, it shall be the responsibility of a locality's crime victim and witness assistance 32 33 program to provide the assistance required by this Act. 34

1. Victim and witness protection.

35 a. In order that victims and witnesses receive protection from harm and threats of harm arising out 36 of their cooperation with law-enforcement, prosecution or defense efforts, they shall be provided with information as to the level of protection which may be available pursuant to § 52-35 or to any other 37 38 federal, state or local program providing protection, and shall be assisted in obtaining this protection 39 from the appropriate authorities.

40 b. Victims and witnesses shall be provided, where available, a separate waiting area during court 41 proceedings that affords them privacy and protection from intimidation. 42

2. Financial assistance.

43 a. Victims shall be informed of financial assistance and social services available to them as victims 44 of a crime, including information on their possible right to file a claim for compensation from the Crime Victims' Compensation Fund pursuant to Chapter 21.1 (§ 19.2-368.1 et seq.) of Title 19.2 and on other 45 available assistance and services. 46

b. Victims shall be assisted in having any property held by law-enforcement agencies for evidentiary 47 **48** purposes returned promptly in accordance with §§ 19.2-270.1 and 19.2-270.2.

49 c. Victims shall be advised that restitution is available for damages or loss resulting from an offense 50 and shall be assisted in seeking restitution in accordance with § 19.2-305, § 19.2-305.1, Chapter 21.1 51 (§ 19.2-368.1 et seq.) of Title 19.2, § 58.1-520 and other applicable laws of the Commonwealth. 52 3. Notices.

53 a. Victims and witnesses shall be (i) provided with appropriate employer intercession services to 54 ensure that employers of victims and witnesses will cooperate with the criminal justice process in order to minimize an employee's loss of pay and other benefits resulting from court appearances and (ii) 55 advised that pursuant to § 18.2-465.1 it is unlawful for an employer to penalize an employee for 56 57 appearing in court pursuant to a summons or subpoena.

58 b. Victims shall receive advance notification from the attorney for the Commonwealth of judicial 59 proceedings relating to their case and shall be notified of any change in court dates in accordance with

60 § 19.2-265.01 if they have provided their names, current addresses and telephone numbers.

c. Victims shall be notified by the Department of Corrections or a sheriff or jail superintendent of 61 62 the escape, change of name, transfer, release or discharge of a prisoner pursuant to the provisions of 63 §§ 53.1-133.02 and 53.1-160 if they have provided their names, current addresses and telephone

64 numbers.

65 d. Victims shall be advised that, in order to protect their right to receive notices and offer input, all 66 agencies and persons having such duties must have current victim addresses and telephone numbers 67 given by the victims.

68 4. Victim input.

69 a. Victims shall be given the opportunity, pursuant to § 19.2-299.1, to prepare a written victim impact statement prior to sentencing of a defendant and may provide information to any individual or 70 71 agency charged with investigating a person or preparing a victim impact statement under the provisions of §§ 16.1-273 and 53.1-155 or any other applicable law. 72

b. Victims shall have the right to remain in the courtroom during a criminal trial or proceeding 73 pursuant to the provisions of § 19.2-265.01 unless excluded by the court as a material witness. 74 75

5. Courtroom assistance.

76 a. Victims and witnesses shall be informed that their address and telephone number may not be 77 disclosed, pursuant to the provisions §§ 19.2-11.2 and 19.2-269.2, except when necessary for the 78 conduct of the criminal proceeding.

79 b. Victims and witnesses shall be advised that they have the right to the services of an interpreter in 80 accordance with §§ 19.2-164 and 19.2-164.1.

c. Victims of certain sexual offenses shall be advised that they may be entitled to closed preliminary 81 hearings in accordance with § 18.2-67.8 and, if a victim is twelve years of age or younger, to the use of 82 83 two-way closed-circuit television in the taking of testimony in accordance with § 18.2-67.9.

d. Juveniles alleged to be the victims of abuse or neglect or in need of services or supervision shall 84 85 be advised that they may be provided with the assistance of a court- appointed special advocate in accordance with Article 1.4 (§ 9-173.6 et seq.) of Chapter 27 of Title 9. 86

B. For purposes of this Act, "victim" means (i) a person who has suffered physical, psychological or 87 88 economic harm as a direct result of the commission of a felony or of assault and battery in violation of § 18.2-57, § 18.2-57.1 or § 18.2-57.2, stalking in violation of § 18.2-60.3, sexual battery in violation of § 18.2-67.4, attempted sexual battery in violation of § 18.2-67.5, or driving while intoxicated in violation 89 90 91 of § 18.2-266, (ii) a spouse or child of such a person, (iii) a parent or legal guardian of such a person 92 who is a minor, or (iv) a spouse, parent or legal guardian of such a person who is physically or mentally incapacitated or was the victim of a homicide; however, "victim" does not mean a parent, 93 child, spouse or legal guardian who commits a felony or other enumerated criminal offense against a 94 victim as defined in subdivision (i) of this subsection. 95

C. Officials and employees of the judiciary, including court services units, law-enforcement agencies, 96 97 the Department of Corrections, attorneys for the Commonwealth and public defenders, shall be provided with copies of this Act. Each agency, officer or employee who has a responsibility or responsibilities to 98 99 victims under this Act or other applicable law shall make reasonable efforts to become informed about these responsibilities and to ensure that victims and witnesses receive such information and services to 100 101 which they may be entitled under applicable law, provided that no liability or cause of action shall arise from the failure to make such efforts or from the failure of such victims or witnesses to receive any such 102 103 information or services.

§ 19.2-11.1. Establishment of crime victim-witness assistance programs; funding; minimum standards. 104 Any local governmental body which establishes, operates and maintains a crime victim and witness 105 assistance program, whose funding is provided in whole or part by grants administered by the Department of Criminal Justice Services pursuant to § 9-173.3, shall observe the following guidelines: 106 107 108 operate the program in accordance with regulations which shall be established by the Department to 109 implement the provisions of the Crime Victim and Witness Rights Act and other applicable laws 110 establishing victims' rights.

111 1. In order that victims and witnesses receive protection from harm and threats of harm arising out 112 of their cooperation with law-enforcement, prosecution or defense efforts, they shall be provided with information as to the level of protection available and be assisted in obtaining this protection from the 113 appropriate authorities. 114

2. Victims shall be informed of financial assistance and social services available as a result of being 115 116 a victim of a crime, including information on how to apply for assistance and services.

3. Victims and witnesses shall be provided, where available, a separate waiting area during court 117 proceedings that affords them privacy and protection from intimidation. 118

4. Victims shall be assisted, to the extent possible, in having any stolen property held by 119 120 law-enforcement agencies for evidentiary purposes returned promptly.

5. Victims and witnesses shall be provided with appropriate employer intercession services to ensure 121

HB2257

122 that employers of victims and witnesses will cooperate with the criminal justice process in order to 123 minimize an employee's loss of pay and other benefits resulting from court appearances.

124 6. Victims and witnesses shall receive prompt advance notification, whenever possible, of judicial
 125 proceedings relating to their case.

126 7. Victims shall be assisted in seeking restitution in accordance with the laws of the Commonwealth 127 where the offense results in damage, loss, or destruction of the property of the victim of the offense or 128 in cases resulting in bodily injury or death to the victim.

8. Victims and witnesses shall be expeditiously notified by appropriate personnel of any changes in
 130 court dates.

131 9. Victims of crime shall be notified of alternatives available regarding the use of victim impact
 132 statements at sentencing and victim input in the parole process.

133 10. Minor victims shall, whenever possible, be entitled to have an adult who is not a material 134 witness and who is chosen by the minor, present in the courtroom during any trial proceedings with the 135 permission of the court.

§ 19.2-265.01. Victims, certain members of the family and support persons not to be excluded.

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137 In During the trial of every criminal case and in all court proceedings attendant to trial, whether 138 before, during or after trial, including any proceedings occurring after an appeal by the defendant or 139 the Commonwealth, at which attendance by the defendant is permitted, whether in a circuit or district 140 court, any minor victim as defined in § 19.2-11.01, his parents or guardians, and the parents and spouse 141 of a homicide victim, may remain in the courtroom during the trial. In any case involving a minor 142 victim, the court may permit an adult chosen by the minor to be present in the courtroom during any 143 proceedings in addition to or in lieu of the minor's parent or guardian.

However, if either the attorney for the Commonwealth or any defendant represents to the court that
he intends to call as a material witness any such person as a material witness (i) minor victim, his
parent or guardian or adult chosen by him to be present in the courtroom or (ii) the spouse, parent or
legal guardian of a victim who is physically or mentally incapacitated or was the victim of a homicide,
the court shall exclude that person from the trial or proceedings.

149 The attorney for the Commonwealth shall give prior notice of such trial and attendant proceedings 150 and changes in the scheduling thereof to any known victim and to any known adult chosen in 151 accordance with this section by a minor victim, at the address or telephone number, or both, provided 152 by such person.

153 § 19.2-299. (Effective July 1, 1995) Investigations and reports by probation officers in certain cases.

154 A. When a person is tried in a circuit court upon a felony charge or upon a charge of assault and 155 battery in violation of § 18.2-57, § 18.2-57.1 or § 18.2-57.2, stalking in violation of § 18.2-60.3, sexual 156 battery in violation of § 18.2-67.4, attempted sexual battery in violation of § 18.2-67.5, or driving while 157 intoxicated in violation of § 18.2-266, and is adjudged guilty of such charge, the court may, or on the motion of the defendant shall, before imposing sentence direct a probation officer of such court to 158 thoroughly investigate and report upon the history of the accused, including a report of the accused's 159 160 criminal record as an adult and available juvenile court records, and all other relevant facts, to fully advise the court so the court may determine the appropriate sentence to be imposed. The probation 161 162 officer, after having furnished a copy of this report at least five days prior to sentencing to counsel for 163 the accused and the attorney for the Commonwealth for their permanent use, shall submit his report in 164 advance of the sentencing hearing to the judge in chambers, who shall keep such report confidential. 165 The probation officer shall be available to testify from this report in open court in the presence of the 166 accused, who shall have been advised of its contents and be given the right to cross-examine the investigating officer as to any matter contained therein and to present any additional facts bearing upon 167 168 the matter. The report of the investigating officer shall at all times be kept confidential by each 169 recipient, and shall be filed as a part of the record in the case. Any report so filed shall be sealed upon 170 the entry of the sentencing order by the court and made available only by court order, except that such 171 reports or copies thereof shall be available at any time to any criminal justice agency, as defined in 172 § 9-169, of this or any other state or of the United States; and to any agency where the accused is 173 referred for treatment by the court or by probation and parole services, and shall be made available to 174 counsel for any person who has been indicted jointly for the same felony as the person subject to the 175 report. Any report prepared pursuant to the provisions hereof shall without court order be made available 176 to counsel for the person who is the subject of the report if that person is charged with a felony 177 subsequent to the time of the preparation of the report. The presentence report shall be in a form 178 prescribed by the Department of Corrections. In all cases where such report is not ordered, a simplified 179 report shall be prepared on a form prescribed by the Department of Corrections.

B. As a part of any presentence investigation conducted pursuant to subsection A when the offense
 for which the defendant was convicted involved was a crime against the person felony, the court
 probation officer shall advise any victim of such offense in writing that he may submit to the Virginia

183 Parole Board a written request (i) to be given the opportunity to submit to the Board a written statement 184 in advance of any parole hearing describing the impact of the offense upon him and his opinion 185 regarding the defendant's release and (ii) to receive copies of such other notifications pertaining to the 186 defendant as the Board may provide.

187 C. As part of any presentence investigation conducted pursuant to subsection A when the offense for 188 which the defendant was convicted was a felony drug offense set forth in Article 1 (§ 18.2-247 et seq.) 189 of Chapter 7 of Title 18.2, the presentence report shall include any known association of the defendant 190 with illicit drug operations or markets. 191

§ 19.2-299.1. When Victim Impact Statement required; contents; uses.

192 The presentence report prepared pursuant to § 19.2-299 shall, on motion of the attorney for the Commonwealth with the consent of the victim, as defined in § 19.2-11.01, of a felony or of assault and 193 battery in violation of § 18.2-57, § 18.2-57.1 or § 18.2-57.2, stalking in violation of § 18.2-60.3, sexual 194 195 battery in violation of § 18.2-67.4, attempted sexual battery in violation of § 18.2-67.5, or driving while intoxicated in violation of § 18.2-266, in all cases involving noncapital murder, manslaughter, abduction, 196 197 death or injury resulting from driving under the influence in violation of § 18.2-266, malicious 198 wounding, robbery or criminal sexual assault, include a Victim Impact Statement and may, in the 199 discretion of the court, include a Victim Impact Statement, in any other case except capital murder in 200 which the court determines that the defendant, in committing the felony for which he has been 201 convicted, may have caused significant physical, psychological or economic injury to the victim. For 202 purposes of this section, a victim is (i) an individual who has suffered physical, psychological or 203 economic harm as a direct result of the commission of a felony, (ii) a spouse, child, parent or legal 204 guardian of a minor victim, or (iii) a spouse, child, parent or legal guardian of a victim of a homicide in 205 noncapital cases. Victim Impact Statements in all cases involving capital murder shall be prepared and 206 submitted in accordance with the provisions of § 19.2-264.5.

207 A Victim Impact Statement, which shall be kept confidential and shall be sealed upon entry of the 208 sentencing order. If prepared by someone other than the victim, it shall (i) identify the victim, (ii) 209 itemize any economic loss suffered by the victim as a result of the offense, (iii) identify the nature and 210 extent of any physical or psychological injury suffered by the victim as a result of the offense, (iv) 211 detail any change in the victim's personal welfare, lifestyle or familial relationships as a result of the 212 offense, (v) identify any request for psychological or medical services initiated by the victim or the victim's family as a result of the offense, and (vi) provide such other information as the court may 213 214 require related to the impact of the offense upon the victim.

215 If the court does not order a presentence investigation and report, the attorney for the Commonwealth 216 may shall, with the consent of the victim, prepare a Victim Impact Statement. In any event, a victim shall be advised by the court that he may submit in his own words a written Victim Impact Statement. 217

218 The Victim Impact Statement may be considered by the court in determining the appropriate 219 sentence. A copy of the statement prepared pursuant to this section shall be made available to the 220 defendant or counsel for the defendant without court order at least five days prior to the sentencing 221 hearing. The statement shall not be admissible in any civil proceeding for damages arising out of the 222 acts upon which the conviction was based. The statement, however, may be utilized by the Virginia 223 Workers' Compensation Commission in its determinations on claims by victims of crimes pursuant to 224 Chapter 21.1 (§ 19.2-368.1 et seq.) of this title. 225

§ 19.2-305.1. Restitution for property damage or loss; community services.

226 A. Notwithstanding any other provision of law, no person convicted of a crime in violation of any 227 provision in Title 18.2, except the provisions of Article 2 (§ 18.2-266 et seq.) of Chapter 7 of Title 18.2, 228 on or after July 1, 1977, which resulted in property damage or loss, shall be placed on probation or 229 have his sentence suspended unless such person shall make at least partial restitution for such property 230 damage or loss, or shall be compelled to perform community services, or both, or shall submit a plan 231 for doing that which appears to the court to be feasible under the circumstances.

232 A1. Notwithstanding any other provision of law, any person who, on or after July 1, 1995, commits, 233 and is convicted of, a crime in violation of any provision in Title 18.2 except the provisions of Article 2 234 (§ 18.2-266 et seq.) of Chapter 7 of Title 18.2 shall make at least partial restitution for any property 235 damage or loss caused by the crime, may be compelled to perform community services and, if the court 236 so orders, shall submit a plan for doing that which appears to be feasible to the court under the 237 circumstances.

238 B. At or before the time of sentencing, the court shall receive and consider any plan for making 239 restitution submitted by the defendant. If the court finds such plan to be reasonable and practical under 240 the circumstances, it may consider probation or suspension of whatever portion of the sentence that it 241 deems appropriate. If the court suspends a portion of any sentence imposed, it may order that restitution 242 By order of the court incorporating the defendant's plan or a reasonable and practical plan devised by 243 the court, the defendant shall commence upon the make restitution while he is free on probation or 244 work release or following his release of such person from confinement. Additionally, the court may order 245 that the defendant make restitution during his confinement, if feasible, based upon both his earning 246 capacity and net worth as determined by the court at sentencing.

247 C. At the time of sentencing, the court, in its discretion, shall determine the amount to be repaid by 248 the defendant and the terms and conditions thereof. If community service work is ordered, the court 249 shall determine the terms and conditions upon which such work shall be performed. The court shall 250 include such findings in the judgment order. The order may specify that sums paid under such order 251 shall be paid to the clerk, who shall disburse such sums as the court may, by order, direct. Any court 252 desiring to participate in the Setoff Debt Collection Act (§§ 58.1-520 through 58.1-535) for the purpose 253 of collecting fines or costs or providing restitution shall, at the time of sentencing, obtain the social 254 security number of each defendant.

255 D. Unreasonable failure to execute the plan by the defendant shall result in revocation of the 256 probation or imposition of the suspended sentence. A hearing shall be held in accordance with the 257 provisions of this Code relating to revocation of probation or imposition of a suspended sentence before 258 either such action is taken. A willful or grossly negligent failure to execute the plan by the defendant 259 shall constitute a Class 1 misdemeanor.

260 § 53.1-133.02. Notice to be given upon prisoner release, escape, etc.

261 Prior to the release, including work release, or discharge of any prisoner, or his transfer to a 262 prison, a different jail facility or any other correctional or detention facility, or upon his escape or the 263 change of his name, the sheriff or superintendent shall give reasonable notice of any such occurrence, 264 delivered by first-class mail or by telephone or both, to any known victim, as defined in § 19.2-11.01, of 265 the offense for which the prisoner was incarcerated. Notice shall be given using the address and 266 telephone number provided by the victim. For the purposes of this section, "prisoner" means a person, 267 either adult or juvenile, sentenced to serve more than thirty days of incarceration or detention.

268 § 53.1-155. Investigation prior to release.

269 A. No person shall be released on parole by the Board until a thorough investigation has been made 270 into the prisoner's history, physical and mental condition and character and his conduct, employment and 271 attitude while in prison. The Board shall also determine that his release on parole will not be 272 incompatible with the interests of society or of the prisoner. The provisions of this section shall not be 273 applicable to persons released on parole pursuant to § 53.1-159.

274 B. An investigation conducted pursuant to this section shall include notification to the last known 275 address of, and as provided by, any victim of a crime for which the prisoner was incarcerated who has 276 requested notice of the prisoner's pending release or discharge pursuant to § 53.1-160, so that such 277 victim may submit to the Parole Board evidence concerning the impact that the release of the prisoner 278 will have on the victim.

279 C. Notwithstanding the provisions of subsection A, if a physical or mental examination of a prisoner 280 eligible for parole has been conducted within the last twelve months, and the prisoner has not required 281 medical or psychiatric treatment within a like period while incarcerated, the prisoner may be released on 282 parole by the Parole Board directly from a local correctional facility. 283

§ 53.1-160. Notice to be given upon prisoner release, escape, etc.

284 A. Prior to the release or discharge of any prisoner, the Department shall have notice of the release 285 or discharge delivered by first class mail to the court which committed the person to the Department of 286 Corrections, to the last known address of any victim of the offense for which the prisoner was 287 incarcerated if such victim has submitted a written request for notification to the Virginia Parole Board, 288 and to the sheriff, chief of police and attorney for the Commonwealth (i) of the jurisdiction in which the 289 offense occurred, (ii) of the jurisdiction in which the person resided prior to conviction and (iii) if 290 different from (i) and (ii), of the jurisdiction in which the person intends to reside subsequent to being 291 released or discharged. Such notice shall include, but not be limited to, identification of the specific 292 offense or offenses for which the prisoner had been sentenced, the term or terms of imprisonment 293 imposed, and the date the prisoner was committed to the Department of Corrections.

294 The Department shall (i) have notice of the release or discharge of any prisoner, or of his transfer 295 to a jail facility, a different prison facility or any other correctional or detention facility, delivered by 296 first-class mail fifteen days prior to any such occurrence, or by telephone if notice by first-class mail 297 cannot be delivered fifteen days prior to the occurrence; (ii) give notice immediately by telephone upon 298 the escape of a prisoner; and (iii) give notice by first-class mail upon the change of a prisoner's name, 299 to any known victim, as defined in § 19.2-11.01, of the offense for which the prisoner was incarcerated. 300 Notice shall be given using the address and telephone number provided by the victim. For the purposes 301 of this section, "prisoner" means a person, either adult or juvenile, sentenced to serve more than thirty 302 days of incarceration or detention.

303 B. Fifteen days prior to the release of any prisoner to an authorized work release program or release to attend a business, educational or other related community program, the Department shall give notice 304 305 to (i) the attorney for the Commonwealth and , (ii) the chief law-enforcement officer of the jurisdiction

306 in which the work on release will be performed or attendance at an authorized program will be permitted *and (iii) to any victim, as defined in § 19.2-11.01, of the offense for which the prisoner was*

308 incarcerated.

309 Every notice shall include the name, address and criminal history of the participating prisoner, and 310 other information upon request. The transmission of information shall be confidential and not subject to

311 the Virginia Freedom of Information Act (§ 2.1-340 et seq.).