# **1995 SESSION**

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# Authority to exercise various powers, including authority to issue revenue bonds and collect tolls. Approved Be it enacted by the General Assembly of Virginia: 1. § 1. The Governor is hereby authorized and directed to execute, on behalf of the Commonwealth of Virginia, a compact with the District of Columbia and the State of Maryland, which compact shall be in a form substantially as it appears in § 2 of this Act. § 2. Preamble; Woodrow Wilson Bridge and Tunnel Compact. Whereas, traffic congestion imposes serious economic burdens in the Washington, D.C. metropolitan area, costing commuters an estimated \$1000 each per year; and Whereas, the average length of commute in the Washington, D.C. metropolitan area is second only to metropolitan New York, demonstrating the severity of traffic congestion; and Whereas, the Woodrow Wilson Bridge was designed to carry 70,000 vehicles a day, but carries an actual load of 160,000 per day; and Whereas, the volume of traffic in the Washington, D.C. metropolitan area is expected to increase by more than seventy percent between 1990 and 2020; and Whereas, the deterioration of the Woodrow Wilson Bridge and the growing population in the Washington, D.C. metropolitan area account for a large part of the area's traffic congestion, and identifying alternatives to this vital link in the interstate highway system and the Northeast corridor is critical to addressing the area's traffic congestion; and Whereas, the Woodrow Wilson Bridge is the only drawbridge on the regional interstate network, the only piece of the Capital Beltway with only six lanes and the only segment with a remaining lifespan of only ten years; and Whereas, the existing Woodrow Wilson Bridge is the only part of the interstate system owned by the federal government, and while the District of Columbia, Maryland and Virginia maintain and operate the bridge, no entity has ever been granted full and clear responsibility for all aspects of this facility; and Whereas, continued federal government ownership of the Woodrow Wilson Bridge will impede cohesive regional transportation planning as it relates to identifying alternative solutions for resolving problems of the existing Woodrow Wilson Bridge; and Whereas, any change in the status of the Woodrow Wilson Bridge must take into account the interest of nearby communities, the commuting public, and other interested groups, as well as the interest of the federal government and state and local governments involved; and Whereas, in recognition of a need for a limited federal role in the management of this bridge and the growing local interest, the U.S. Secretary of Transportation has recommended a transfer of authority and ownership from the federal to the local/state level, consistent with the management of other bridges elsewhere in the nation; and, Whereas, a commission comprised of congressional, state, and local officials and transportation representatives has recommended transfer of the Woodrow Wilson Bridge to an independent authority to be created by the State of Maryland, the Commonwealth of Virginia and the District of Columbia; and Whereas, a coordinated approach without regard to political and legal jurisdictional boundaries, through the cooperation of the State of Maryland, the Commonwealth of Virginia and the District of Columbia by and through a common agency similar to other Washington, D.C. area authorities, is a proper and necessary step looking towards the alleviation of traffic problems related to the inadequacy of the existing Woodrow Wilson Bridge; now, therefore, The State of Maryland, the Commonwealth of Virginia and the District of Columbia, hereinafter referred to as signatories, do hereby covenant and agree as follows: WOODROW WILSON BRIDGE AND TUNNEL COMPACT. CHAPTER I. General Compact Provisions.

Article I.

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# VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to establish by compact with the State of Maryland and the District of Columbia the Woodrow 3 Wilson Bridge and Tunnel Compact, which creates the National Capital Region Woodrow Wilson 4 Bridge and Tunnel Authority for the purpose of owning, constructing, maintaining, and operating a 5 bridge or tunnel or a bridge and tunnel project across the Potomac River and authorizing the 6

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57 There is hereby created the National Capital Region Woodrow Wilson Bridge and Tunnel Authority, hereinafter referred to as the "Authority," which shall embrace the District of Columbia, the Cities of Alexandria, Fairfax, and Falls Church, the Counties of Arlington and Fairfax, and the political subdivisions of the Commonwealth of Virginia located within those counties, and the Counties of 58 59 60 61 Montgomery and Prince Georges in the State of Maryland and the political subdivisions of the State of 62 Maryland located within said counties.

### Article II.

The Authority shall be an instrumentality of the District of Columbia, the Commonwealth of Virginia 64 65 and the State of Maryland, and shall have the powers and duties set forth in this compact and such 66 additional powers and duties as may be conferred upon it by subsequent action of the signatories. 67

Article III.

68 1. The Authority shall be governed by a board of thirteen members appointed as follows:

69 a. Four members shall be appointed by the Governor of the Commonwealth of Virginia; 70

b. Four members shall be appointed by the Governor of the State of Maryland;

c. Four members shall be appointed by the Mayor of the District of Columbia; and 71

72 d. One member shall be appointed by the U.S. Secretary of Transportation.

73 2. Members, other than members who are elected officials, shall have backgrounds in finance, 74 construction lending, and infrastructure policy disciplines. One member from each signatory shall be an 75 incumbent elected official of a political subdivision in which the project as defined in Article I of 76 Chapter II is located. No other member shall hold elective or appointive public office.

 $\overline{3}$ . a. No Board member, officer or employee shall:

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i. be financially interested, either directly or indirectly, in any contract, sale, purchase, lease or 78 79 transfer of real or personal property to which the Board or the Authority is a party;

ii. in connection with services performed within the scope of his official duties, solicit or accept 80 money or any other thing of value in addition to the compensation or expenses paid to him by the 81 82 Authority; or

83 iii. offer money or any thing of value for or in consideration of obtaining an appointment, promotion 84 or privilege in his employment with the Authority.

85 b. Any Board member, officer or employee who shall willfully violate any provision of this section shall, in the discretion of the Board, forfeit his office or employment. 86

c. Any contract or agreement made in contravention of this section may be declared void by the 87 88 Board.

89 d. Nothing in this section 3 shall be construed to abrogate or limit the applicability of any federal or 90 state law which may be violated by any action prescribed by this section.

91 4. The Chairperson of the Authority shall be elected biennially by its members.

92 5. The members may also biennially elect a secretary and a treasurer, or a secretary-treasurer, who may be members of the Authority, and prescribe their duties and powers. 93

94 6. Each member shall serve a six-year term, except that each signatory shall make its initial 95 appointments as follows:

a. Two members shall each be appointed for a six-year term;

b. One member shall be appointed for a four-year term; and

c. One member shall be appointed for a two-year term.

99 7. The failure of a signatory or the Secretary of Transportation to appoint one or more members shall not impair the Authority's creation or operations when the signatories and Authority are in 100 101 compliance with the other terms of this compact.

8. Any person appointed to fill a vacancy shall serve for the unexpired term. No member of the 102 103 Authority shall serve for more than two terms.

104 9. The members of the Authority shall not be personally liable for any act done or action taken in 105 their capacities as members of the Authority, nor shall they be personally liable for any bond, note, or 106 other evidence of indebtedness issued by the Authority. 107

10. Seven members shall constitute a quorum, with the following exceptions:

108 a. Eight affirmative votes shall be required to approve bond issues and the annual budget of the 109 Authority.

110 b. Two affirmative votes by members from the affected signatory shall be required to approve operations or matters solely intrastate or solely within the District of Columbia. 111

112 11. Members shall serve without compensation and shall reside within the jurisdiction of the Authority stated in Article I. Members shall be entitled to reimbursement for their expenses incurred in 113 114 attending the meetings of the Authority and while otherwise engaged in the discharge of their duties as 115 members of the Authority.

116 12. The Authority may employ such engineering, technical, legal, clerical, and other personnel on a 117 regular, part-time, or consulting basis as in its judgment may be necessary for the discharge of its

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118 duties. The Authority shall not be bound by any statute or regulation of any signatory in the employment 119 or discharge of any officer or employee of the Authority, except as may be contained in this compact.

120 13. The Authority may fix and provide for the qualification, appointment, removal, term, tenure, 121 compensation, pension and retirement rights of its officers and employees without regard to the laws of 122 any of the signatories and may establish, in its discretion, a personnel system based on merit and fitness 123 and, subject to eligibility, participate in the pension and retirement plans of any signatory, or political 124 subdivision or agency thereof, upon terms and conditions mutually acceptable.

125 14. The Authority shall establish its office for the conduct of its affairs at a location to be 126 determined by the Authority within the jurisdiction of the Authority stated in Article I and shall publish 127 rules and regulations governing the conduct of its operations.

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Article IV.

129 Nothing herein shall be construed (i) to amend, alter, or in any way affect the power of the 130 signatories and the political subdivisions thereof to levy and collect taxes on property or income or to 131 levy, assess and collect franchise or other similar taxes or fees for the licensing of vehicles and the 132 operation thereof or (ii) to confer any exemption from taxes related to any material, equipment or 133 supplies purchased by or on behalf of the Authority.

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#### Article V.

135 This compact shall be adopted by the signatories in the manner provided by law therefor and shall 136 be signed and sealed in four duplicate original copies. One such copy shall be filed with the Secretary 137 of State of each of the signatory parties or in accordance with laws of the state in which the filing is 138 made, and one copy shall be filed and retained in the archives of the Authority upon its organization. 139 This compact shall become effective ninety days after the enactment of concurring legislation by or on **140** behalf of the District of Columbia, Maryland and Virginia and consent thereto by the Congress and all 141 other acts or actions have been taken, including the signing and execution of the Title by the Governors of Maryland and Virginia and the Mayor of the District of Columbia. 142 143

#### Article VI.

144 1. Any signatory may withdraw from the compact upon one year's written notice to that effect to the 145 other signatories. In the event of a withdrawal of one of the signatories from the compact, the compact 146 shall be terminated; provided, however, that no revenue bonds issued pursuant to Chapter II, Article VI 147 or any other financial obligations of the Authority remain outstanding.

148 2. Upon the termination of this compact, the jurisdiction over the matters and persons covered by 149 this compact shall revert to the signatories and the federal government, as their interests may appear. 150

#### Article VII.

151 Each of the signatories pledges to each of the other signatory parties faithful cooperation in the 152 solution and control of traffic problems associated with the Woodrow Wilson Bridge and, in order to 153 effect such purpose, agrees to consider in good faith and request any necessary legislation to achieve 154 the objectives of the compact to the mutual benefit of the citizens living within the Washington, D.C. 155 metropolitan area and for the advancement of the interests of the signatories hereto.

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### Article VIII.

157 The Authority shall not undertake the ownership of the existing Woodrow Wilson Bridge, or any 158 duties or responsibilities associated therewith, until the Governors of Maryland and Virginia and the 159 Mayor of the District of Columbia have entered into an agreement with the U.S. Secretary of 160 Transportation establishing the federal share of the cost of a new Woodrow Wilson bridge or tunnel. 161 Upon all parties' approval of this agreement, the Authority shall have sole responsibility for duties 162 concerning ownership, construction, operation and maintenance of the project as hereinafter defined. 163

Article IX.

164 1. If any part or provision of this compact or the application thereof to any person or circumstances 165 be adjudged invalid by any court of competent jurisdiction, such judgment shall be confined in its operation to the part, provision or application directly involved in the controversy in which such 166 judgment shall have been rendered and shall not affect or impair the validity of the remainder of this 167 168 compact or the application thereof to other persons or circumstances, and the signatories hereby declare that they would have entered into this compact or the remainder thereof had the invalidity of such 169 170 provision or application thereof been apparent.

171 2. In accordance with the rules for construction of interstate compacts, this compact shall be 172 liberally construed to effectuate the purposes for which it is created. 173

#### CHAPTER II.

Woodrow Wilson Bridge and Tunnel Revenue Bond Act.

- Article I.
- Definitions.
- 177 As used in this Act the following words shall have the following meanings:
- 178 "Cost," as applied to the project, means the cost of acquisition of all lands, structures, rights-of-way,

179 franchises, easements and other property rights and interests; the cost of lease payments; the cost of 180 construction; the cost of demolishing, removing or relocating any buildings or structures on lands 181 acquired, including the cost of acquiring any lands to or on which such buildings or structures may be 182 moved, relocated, or reconstructed; the cost of any extensions, enlargements, additions and 183 improvements; the cost of all labor, materials, machinery and equipment, financing charges, and interest 184 on all bonds prior to and during construction and, if deemed advisable by the Authority, of such construction; the cost of engineering, financial and legal services, plans, specifications, studies, surveys, 185 186 estimates of cost and of revenues, and other expenses necessary or incident to determining the feasibility 187 or practicability of constructing the project, administrative expenses, provisions for working capital, and reserves for interest and for extensions, enlargements, additions and improvements; the cost of bond 188 189 insurance and other devices designed to enhance the creditworthiness of the bonds; and such other 190 expenses as may be necessary or incidental to the construction of the project, the financing of such 191 construction and the planning of the project in operation.

192 "Owner" includes all persons as defined in § 1-13.19 of the Code of Virginia having any interest or 193 title in and to property, rights, franchises, easements and interests authorized to be acquired by this Act. 194 "Project" means the existing Woodrow Wilson Bridge and a bridge or tunnel, or a bridge and tunnel

195 project, adjacent to the existing Woodrow Wilson Bridge and associated rail transit facilities; 196 administration, storage and other buildings and facilities which the Authority may deem necessary for 197 the operation of such project; and all property, rights, franchises, easements and interests which may be acquired by the Authority for the construction or the operation of such project. Such project shall be 198 199 substantially the same as that recommended by the Woodrow Wilson Bridge Study Coordination 200 Committee established in 1992 by the Federal Highway Administration and as included in the adopted 201 Long Range Plan and Transportation Improvement Program of the National Capital Region 202 Transportation Planning Board.

#### Article II.

#### Bonds Not to Constitute a Debt or Pledge of Taxing Power.

205 Revenue bonds issued under the provisions of this Act shall not be deemed to constitute a debt or a 206 pledge of the faith and credit of the Authority or of any signatory government or political subdivision thereof, but such bonds shall be payable solely from the funds herein provided therefor from tolls and 207 208 other revenues. The issuance of revenue bonds under the provisions of this Act shall not directly or 209 indirectly or contingently obligate the Authority, or any signatory government or political subdivision 210 thereof, to levy or to pledge any form of taxation whatever therefor. All such revenue bonds shall 211 contain a statement on their face substantially to the foregoing effect. 212

Article III.

### Additional Powers of the Authority.

214 Without in any manner limiting or restricting the powers heretofore given to the Authority, the 215 Authority is hereby authorized and empowered: 216

1. To establish, finance, construct, maintain, repair and operate the project;

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2. Subject to approval of the Governors of Maryland and Virginia and the Mayor of the District of Columbia, to assume full rights of ownership of the existing Woodrow Wilson Bridge;

219 3. To determine the location, character, size and capacity of the project; to establish, limit and 220 control such points of ingress to and egress from the project as may be necessary or desirable in the 221 judgment of the Authority to ensure the proper operation and maintenance of the project; and to 222 prohibit entrance to such project from any point or points not so designated; 223

4. To secure all necessary federal authorizations, permits and approvals for the construction, 224 maintenance, repair and operation of the project; 225

5. To adopt and amend by laws for the regulation of its affairs and the conduct of its business;

6. To adopt and amend rules and regulations to carry out the powers granted by this section;

227 7. To acquire, by purchase or condemnation, in the name of the Authority; and to hold and dispose 228 of real and personal property for the corporate purposes of the Authority;

229 8. To acquire full information to enable it to establish, construct, maintain, repair and operate the 230 project:

231 9. To employ consulting engineers, a superintendent or manager of the project, and such other 232 engineering, architectural, construction and accounting experts, and inspectors, attorneys, and such 233 other employees as may be deemed necessary, and within the limitations prescribed in this Act, and to 234 prescribe their powers and duties and to fix their compensation;

235 10. To pay, from any available moneys, the cost of plans, specifications, surveys, estimates of cost 236 and revenues, legal fees and other expenses necessary or incident to determining the feasibility or 237 practicability of financing, constructing, maintaining, repairing and operating the project;

238 11. To issue revenue bonds of the Authority, for any of its corporate purposes, payable solely from the tolls and revenues pledged for their payment, and to refund its bonds, all as provided in this Act; 239

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240 12. To fix and revise from time to time and to charge and collect tolls and other charges for the use 241 of the project;

242 13. To make and enter into all contracts or agreements, as the Authority may determine, which are 243 necessary or incidental to the performance of its duties and to the execution of the powers granted 244 under this Act;

245 14. To accept loans and grants of money, or materials or property at any time from the United 246 States of America, the Commonwealth of Virginia, the State of Maryland, the District of Columbia or 247 any agency or instrumentality thereof;

248 15. To adopt an official seal and alter the same at its pleasure;

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249 16. To sue and be sued, plead and be impleaded, all in the name of the Authority;

250 17. To expend, solely from funds provided under the authority of this Act, such funds as may be 251 considered by the Authority to be advisable or necessary in advertising its facilities and services to the 252 traveling public; and

253 18. To do all acts and things necessary or incidental to the performance of its duties and the 254 execution of its powers under this Act.

### Article IV.

A. Acquisition of Property.

257 The Authority is hereby authorized and empowered to acquire by purchase, whenever it shall deem 258 such purchase expedient, solely from funds provided under the authority of this Act, such lands, 259 structures, rights-of-way, property, rights, franchises, easements and other interest in lands, including 260 lands lying under water and riparian rights, which are located within the Metropolitan Washington, 261 D.C. area of Title I, as it may deem necessary or convenient for the construction and operation of the 262 project, upon such terms and at such prices as may be considered by it to be reasonable and can be 263 agreed upon between it and the owner thereof; and to take title thereto in the name of the Authority.

264 All counties, cities, towns and other political subdivisions and all public agencies and authorities of 265 the signatories, notwithstanding any contrary provision of law, are hereby authorized and empowered to 266 lease, lend, grant or convey to the Authority at the Authority's request, upon such terms and conditions 267 as the proper authorities of such counties, cities, towns, political subdivisions, agencies or authorities 268 may deem reasonable and fair and without the necessity for any advertisement, order of court or other 269 action or formality, other than the regular and formal action of the authorities concerned, any real 270 property which may be necessary or convenient to the effectuation of the authorized purposes of the 271 Authority, including public roads and other real property already devoted to public use.

272 Whenever a reasonable price cannot be agreed upon, or whenever the owner is legally incapacitated 273 or is absent, unknown or unable to convey valid title, the Authority is hereby authorized and empowered 274 to acquire by condemnation or by the exercise of the power of eminent domain any lands, property, 275 rights, rights-of-way, franchises, easements and other property deemed necessary or convenient for the 276 construction or the efficient operation of the project or necessary in the restoration of public or private 277 property damaged or destroyed. 278

#### B. Procurement.

279 1. Except as provided in subsections 2, 3, and 6 of this section B, and except in the case of 280 procurement procedures otherwise expressly authorized by statute, the Authority in conducting a 281 procurement of property, services, or construction shall:

282 a. obtain full and open competition through the use of competitive procedures in accordance with the 283 requirements of this section; and

284 b. use the competitive procedure or combination of competitive procedures that is best suited under 285 the circumstances of the procurement.

286 In determining the competitive procedure appropriate under the circumstances, the Authority shall: 287 a. solicit sealed bids if:

288 (i) time permits the solicitation, submission, and evaluation of sealed bids; 289

(ii) the award will be made on the basis of price and other price-related factors;

290 (iii) it is not necessary to conduct discussions with the responding sources about their bids; and

291 (iv) there is a reasonable expectation of receiving more than one sealed bid; or

292 b. request competitive proposals if sealed bids are not appropriate under clause a of this paragraph.

293 2. The Authority may provide for the procurement of property, services, or construction covered by 294 this section using competitive procedures but excluding a particular source in order to establish or 295 maintain an alternative source or sources of supply for that property, service, or construction if the 296 Authority determines that excluding the source would increase or maintain competition and would likely 297 result in reduced overall costs for procurement of property, services, or construction.

298 3. The Authority may use procedures other than competitive procedures if:

299 a. the property, services, or construction needed by the Authority are available from only one 300 responsible source and no other type of property, services, or construction will satisfy the needs of the 301 Authority; or

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302 b. the Authority's need for the property, services, or construction is of such an unusual and 303 compelling urgency that the Authority would be seriously injured unless the Authority limits the number 304 of sources from which it solicits bids or proposals; or

305 c. the Authority determines that it is necessary in the public interest to use procedures other than 306 competitive procedures in the particular procurement; or

d. the property or services needed can be obtained through federal or other governmental sources at 307 308 reasonable prices. 309

4. For the purpose of applying subsection 3 a of this section:

310 a. in the case of a contract for property, services, or construction to be awarded on the basis of 311 acceptance of an unsolicited proposal, the property, services, or construction shall be deemed to be available from only one responsible source if the source has submitted an unsolicited proposal that 312 313 demonstrates a concept:

314 (i) that is unique and innovative or, in the case of a service, for which the source demonstrates a 315 unique capability to provide the service; and

316 (ii) the substance of which is not otherwise available to the Authority and does not resemble the 317 substance of a pending competitive procurement.

318 b. in the case of a follow-on contract for the continued development or production of a major system 319 or highly specialized equipment or the continued provision of highly specialized services, the property, 320 services, or construction may be deemed to be available from only the original source and may be 321 procured through procedures other than competitive procedures if it is likely that award to a source 322 other than the original source would result in:

323 (i) substantial duplication of cost to the Authority that is not expected to be recovered through 324 competition; or 325

*(ii) unacceptable delays in fulfilling the Authority's needs.* 

326 5. If the Authority uses procedures other than competitive procedures to procure property, services, 327 or construction under subsection 3 b of this section, the Authority shall request offers from as many 328 potential sources as is practicable under the circumstances.

329 6. a. To promote efficiency and economy in contracting, the Authority may use simplified acquisition 330 procedures for purchases of property, services and construction.

331 b. For the purposes of this subsection, simplified acquisition procedures may be used for purchases 332 for an amount that does not exceed the simplified acquisition threshold adopted by the federal 333 government.

334 c. A proposed purchase or contract for an amount above the simplified acquisition threshold may not 335 be divided into several purchases or contracts for lesser amounts in order to use the procedures under 336 subdivision a of this subsection.

337 d. In using simplified acquisition procedures, the Authority shall promote competition to the 338 maximum extent practicable.

339 7. The Board shall adopt policies and procedures to implement this section. The policies and 340 procedures shall provide for publication of notice of procurements and other actions designed to secure 341 competition where competitive procedures are used.

342 8. The Authority in its discretion may reject any and all bids or proposals received in response to a 343 solicitation. 344

#### Article V.

#### Incidental Powers.

346 The Authority shall have power to construct grade separations at intersections of the project with 347 public highways and to change and adjust the lines and grades of such highways so as to accommodate 348 the same to the design of such grade separation. The cost of such grade separations and any damage 349 incurred in changing and adjusting the lines and grades of such highways shall be ascertained and paid 350 by the Authority as a part of the cost of the project.

351 If the Authority shall find it necessary to change the location of any portion of any public highway, 352 it shall cause the same to be reconstructed at such location as the Authority shall deem most favorable 353 and of substantially the same type and in as good condition as the original highway. The cost of such 354 reconstruction and any damage incurred in changing the location of any such highway shall be ascertained and paid by the Authority as a part of the cost of the project. 355

Any public highway affected by the construction of the project may be vacated or relocated by the 356 357 Authority in the manner now provided by law for the vacation or relocation of public roads, and any damages awarded on account thereof shall be paid by the Authority as a part of the cost of the project. 358

359 In addition to the foregoing powers, the Authority and its authorized agents and employees may 360 enter upon any lands, waters and premises in the Commonwealth for the purpose of making surveys, soundings, drillings and examinations as they may deem necessary or convenient for the purposes of this 361

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362 Act, and such entry shall not be deemed a trespass, nor shall an entry for such purposes be deemed an 363 entry under any condemnation proceedings which may be then pending. The Authority shall make 364 reimbursement for any actual damage resulting to such lands, waters and premises as a result of such 365 activities.

366 The Authority shall also have power to make reasonable regulations for the installation, construction, 367 maintenance, repair, renewal, relocation and removal of tracks, pipes, mains, conduits, cables, wires, towers, poles and other equipment and appliances (herein called "public utility facilities") of any public 368 369 utility in, on, along, over or under the project. Whenever the Authority shall determine that it is 370 necessary that any such public utility facilities which now are, or hereafter may be, located in, on, 371 along, over or under the project should be relocated in the project, or should be removed from the 372 project, the public utility owning or operating such facilities shall relocate or remove the same in 373 accordance with the order of the Authority, provided that the cost and expenses of such relocation or 374 removal, including the cost of installing such facilities in a new location or new locations, and the cost 375 of any lands, or any rights or interests in lands, and any other rights, acquired to accomplish such 376 relocation or removal, shall be ascertained and paid by the Authority as a part of the cost of the 377 project. In case of any such relocation or removal of facilities, the public utility owning or operating the 378 same, its successors or assigns, may maintain and operate such facilities, with the necessary 379 appurtenances, in the new location or new locations, for as long a period, and upon the same terms and 380 conditions, as it had the right to maintain and operate such facilities in their former location or 381 locations.

382 The Commonwealth of Virginia hereby consents to the use of all lands owned by it, including lands 383 lying under water, which are deemed by the Authority to be necessary for the construction or operation 384 of the project.

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Revenue Bonds. 387 The Authority is hereby authorized to provide by resolution, at one time or from time to time, for the 388 issuance of revenue bonds of the Authority to pay all or a part of the cost of all or a part of the 389 project. 390

### Article VII.

Article VI.

#### 391 Trust Indenture. 392 In the discretion of the Authority, any bonds issued under the provisions of this Act may be secured 393 by a trust indenture by and between the Authority and a corporate trustee, which may be any trust 394 company or bank having the powers of a trust company within or without the Commonwealth. Such 395 trust indenture or the resolution providing for the issuance of such bonds may pledge or assign the tolls and other revenues to be received, but shall not convey or mortgage the project or any part thereof. 396

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#### Article VIII. Revenues.

399 The Authority is hereby authorized to fix, revise, charge and collect tolls for the use of the project or 400 any public ferry service then being operated by the Authority, and to contract with any person, 401 partnership, association or corporation desiring the use thereof, and to fix the terms, conditions, rents 402 and rates of charges for such use.

403 Such tolls shall be so fixed and adjusted in respect of the aggregate of tolls from the project as to **404** provide a fund sufficient with other revenues, if any, to pay (i) the cost of maintaining, repairing and 405 operating such project and (ii) the principal of and the interest on such bonds as the same shall become 406 due and payable, and to create reserves for such purposes. Such tolls shall not be subject to supervision 407 or regulation by any other authority, board, bureau or agency of the Commonwealth. The tolls and all 408 other revenues derived from the project in connection with which the bonds of any issue shall have been 409 issued, except such part thereof as may be necessary to pay such cost of maintenance, repair and 410 operation and to provide such reserves therefor as may be provided for in the resolution authorizing the 411 issuance of such bonds or in the trust indenture securing the same, shall be set aside at such regular 412 intervals as may be provided in such resolution or such trust indenture in a sinking fund which is 413 hereby pledged to, and charged with, the payment of the principal of and the interest on such bonds as the same shall become due, and the redemption price or the purchase price of bonds retired by call or 414 415 purchase as therein provided. Such pledge shall be valid and binding from the time when the pledge is made; the tolls or other revenues or other moneys so pledged and thereafter received by the Authority 416 417 shall immediately be subject to the lien of such pledge without any physical delivery thereof or further 418 act, and the lien of any such pledge shall be valid and binding as against all parties having claims of 419 any kind in tort, contract or otherwise against the Authority, irrespective of whether such parties have 420 notice thereof. Neither the resolution nor any trust indenture by which a pledge is created need be filed 421 or recorded except in the records of the Authority. The use and disposition of moneys to the credit of such sinking fund shall be subject to the provisions of the resolution authorizing the issuance of such 422

423 bonds or of such trust indenture. Except as may otherwise be provided in such resolution or such trust 424 indenture, such sinking fund shall be a fund for all such bonds without distinction or priority of one 425 over another.

#### Article IX. Trust Funds.

427 428 All moneys received pursuant to the authority of this Act, whether as proceeds from the sale of bonds 429 or as revenues, shall be deemed to be trust funds to be held and applied solely as provided in this Act. 430 The resolution authorizing the bonds of any issue or the trust indenture securing such bonds shall 431 provide that any officer with whom, or any bank or trust company with which, such moneys shall be deposited shall act as trustee of such moneys and shall hold and apply the same for the purposes 432 433 thereof, subject to such regulations as this Act and such resolution or trust indenture may provide.

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# Article X. Remedies.

Any holder of bonds issued under the provisions of this Act or any of the coupons appertaining 436 437 thereto, and the trustee under any trust indenture, except to the extent the rights herein given may be 438 restricted by such trust indenture or the resolution authorizing the issuance of such bonds, may, either 439 at law or in equity, by suit, action, mandamus or other proceeding, protect and enforce any and all 440 rights under the laws of the Commonwealth of Virginia or granted hereunder or under such trust 441 indenture or the resolution authorizing the issuance of such bonds, and may enforce and compel the 442 performance of all duties required by this Act or by such trust indenture or resolution to be performed 443 by the Authority or by any officer thereof, including the fixing, charging and collecting of tolls. 444

Article XI.

### Tax Exemption.

446 The exercise of the powers granted by this Act will be in all respects for the benefit of the people of 447 the Commonwealth and for the increase of their commerce and prosperity, and as the operation and maintenance of the project will constitute the performance of essential governmental functions, the **448** 449 Authority shall not be required to pay any taxes or assessments upon the project or any property acquired or used by the Authority under the provisions of this Act or upon the income therefrom, and 450 451 the bonds issued under the provisions of this Act, and the income therefrom, shall at all times be free 452 from taxation within the Commonwealth. 453

# Article XII.

### Bonds Eligible for Investment.

455 Bonds issued by the Authority under the provisions of this Act are hereby made securities in which 456 all public officers and public bodies of the Commonwealth and its political subdivisions, all insurance 457 companies, trust companies, banking associations, investment companies, executors, administrators, 458 trustees and other fiduciaries may properly and legally invest funds, including capital in their control or 459 belonging to them. Such bonds are hereby made securities which may properly and legally be deposited with and received by any Commonwealth or municipal officer or any agency or political subdivision of 460 the Commonwealth for any purpose for which the deposit of bonds or obligations is now or may 461 462 hereafter be authorized by law. 463

### Article XIII.

#### Miscellaneous.

465 Any action taken by the Authority under the provisions of this Act may be authorized by resolution at 466 any regular or special meeting, and each such resolution shall take effect immediately and need not be 467 published or posted.

468 The project when constructed and opened to traffic shall be maintained and kept in good condition 469 and repair by the Authority. The project shall also be policed and operated by such force of police, 470 toll-takers and other operating employees as the Authority may in its discretion employ. The Authority 471 shall comply with all laws, ordinances, and regulations of the signatories and political subdivisions and agencies thereof with respect to the use of streets, highways, and all other vehicular facilities, traffic 472 473 control and regulation, signs and buildings.

474 All other police officers of the signatory parties and of each county, city, town or other political 475 subdivision of the Commonwealth through which any project, or portion thereof, extends shall have the 476 same powers and jurisdiction within the limits of such projects as they have beyond such limits and shall have access to the project at any time for the purpose of exercising such powers and jurisdiction. 477

478 All private property damaged or destroyed by the construction of the project or any part thereof 479 shall be restored or repaired and placed in its original condition as nearly as practicable or adequate 480 compensation made therefor out of funds provided under the authority of this Act.

481 On or before the last day of February in each year, the Authority shall make an annual report of its 482 activities for the preceding calendar year to the Governors of Maryland and Virginia and the City Council of the District of Columbia. Each such report shall set forth a complete operating and financial 483

**48**4 statement covering its operations during the year. The Authority shall cause an audit of its books and **485** accounts to be made at least once in each year by certified public accountants and the cost thereof may 486 be treated as a part of the cost of construction or operation of the project. The records, books and 487 accounts of the Authority shall be subject to examination and inspection by duly authorized representatives of the governing bodies of Maryland, Virginia and the District of Columbia and of the 488 489 political subdivisions constituting the Authority and by any bondholder or bondholders at any **490** reasonable time, provided the business of the Authority is not unduly interrupted or interfered with 491 thereby.

492 Any member, agent or employee of the Authority who contracts with the Authority or is interested,
493 either directly or indirectly, in any contract with the Authority or in the sale of any property, either real
494 or personal, to the Authority shall be punished by a fine of not more than \$1,000 or by imprisonment
495 for not more than one year, or both.

496 Any person who uses the project and fails or refuses to pay the toll provided therefor shall be
497 punished by a fine of not more than \$100 or by imprisonment for not more than thirty days, or both,
498 and in addition thereto the Authority shall have a lien upon the vehicle driven by such person for the
499 amount of such toll and may take and retain possession thereof until the amount of such toll and all
500 charges in connection therewith shall have been paid.

501 When one signatory adopts an amendment or supplement to an existing Section of the Compact, that 502 amendment or supplement shall not be immediately effective, and the previously enacted provision or 503 provisions shall remain in effect in each jurisdiction until the amendment or supplement is approved by

**504** the other signatories and is consented to by Congress.