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## SENATE BILL NO. 1265

AMENDMENT IN THE NATURE OF A SUBSTITUTE  
(Proposed by the Senate Committee on Commerce and Labor  
on January 30, 2023)

(Patron Prior to Substitute—Senator Saslaw)

A BILL to amend and reenact §§ 56-581, 56-585.1, 56-585.1:4, and 56-599 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 56-249.6:1, relating to Virginia Electric Utility Regulation Act; financing for certain deferred fuel costs; review proceedings; rates; return on common equity; rate adjustment clauses; capitalization ratio for certain projects; generation facility retirements subject to approval.

**Be it enacted by the General Assembly of Virginia:**

1. That §§ 56-581, 56-585.1, 56-585.1:4, and 56-599 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding a section numbered 56-249.6:1 as follows:

**§ 56-249.6:1. Financing for certain deferred fuel costs.**

A. Notwithstanding the provisions of § 56-249.6 or Chapter 3 (§ 56-55 et seq.), an electric utility may petition the Commission for a financing order and the Commission shall either issue (i) such financing order or (ii) an order rejecting the petition no more than four months from the date of filing such petition and in accordance with the requirements of subdivision 2.

1. The petition shall include: (i) an estimate of the total amount of deferred fuel costs that the electric utility has incurred over the time period noted in the petition; (ii) an indication of whether the electric utility proposes to finance all or a portion of the deferred fuel costs using one or more series or tranches of deferred fuel cost bonds; (iii) an estimate and details of the financing costs related to the deferred fuel costs to be financed through the deferred fuel cost bonds; (iv) an estimate of the deferred fuel cost charges necessary to recover the deferred fuel costs and all financing costs and the proposed period for recovery of such costs; (v) a description of any benefits expected to result from the issuance of deferred fuel cost bonds including the avoidance of or significant mitigation of abrupt and significant increases in rates to the electric utility's customers for the applicable time period; and (vi) direct testimony and exhibits supporting the petition. If the electric utility proposes to finance a portion of the deferred fuel costs, the electric utility shall identify in the petition the specific amount of deferred fuel costs for the applicable time period to be financed using deferred fuel cost bonds. By electing not to finance a portion of deferred fuel costs for an applicable time period using deferred fuel cost bonds, an electric utility shall not be deemed to waive its right to recover such costs pursuant to a separate proceeding with the Commission.

2. a. If an electric utility petitions the Commission for a financing order pursuant to this section, following notice and an opportunity for hearing, the Commission shall either issue (i) a financing order or (ii) an order rejecting the petition, not more than four months from the date of filing such petition.

b. A financing order issued by the Commission pursuant to this section shall include:

(1) The amount of deferred fuel cost costs to be financed using deferred fuel cost bonds. The Commission shall describe and estimate the amount of financing costs that may be recovered through deferred fuel cost charges. The financing order shall also specify the period over which deferred fuel cost costs and financing costs may be recovered and whether the deferred fuel cost bonds may be offered and issued in one or more series or tranches during a fixed period not to exceed one year after the date of the financing order;

(2) A finding that the proposed issuance of deferred fuel cost bonds is in the public interest and the associated deferred fuel cost charges are just and reasonable;

(3) A finding that the structuring and pricing of the deferred fuel cost bonds are reasonably expected to result in reasonable deferred fuel cost charges consistent with market conditions at the time the deferred fuel cost bonds are priced and the terms set forth in such financing order;

(4) A requirement that, for so long as the deferred fuel cost bonds are outstanding and until all financing costs have been paid in full, the imposition and collection of deferred fuel cost charges authorized under a financing order shall be non-bypassable and paid by all retail customers of the electric utility, irrespective of the generation supplier of such customer, except for an exempt retail access customer;

(5) A formula-based true-up mechanism for making annual adjustments to the deferred fuel cost charges that customers are required to pay pursuant to the financing order and for making any adjustments that are necessary to correct for any overcollection or undercollection of the charges or to otherwise ensure the timely payment of deferred fuel cost bonds and financing costs and other required amounts and charges payable in connection with the deferred fuel cost bonds;

60 (6) *The deferred fuel cost property that is, or shall be, created in favor of an electric utility or its*  
61 *successors or assignees and that shall be used to pay or secure deferred fuel cost bonds and all*  
62 *financing costs;*

63 (7) *The authority of the electric utility to establish the terms and conditions of the deferred fuel cost*  
64 *bonds, including repayment schedules, expected interest rates, the issuance in one or more series or*  
65 *tranches with different maturity dates, and other financing costs;*

66 (8) *A finding that the deferred fuel cost charges shall be allocated among customer classes in*  
67 *accordance with the methodology approved in the electric utility's last fuel factor proceeding;*

68 (9) *A requirement that after the final terms of an issuance of deferred fuel cost bonds have been*  
69 *established and before the issuance of deferred fuel cost bonds, the electric utility determines the*  
70 *resulting initial deferred fuel cost charge in accordance with the financing order and that such initial*  
71 *deferred fuel cost charge be final and effective upon the issuance of such deferred fuel cost bonds*  
72 *without further Commission action so long as such initial deferred fuel cost charge is consistent with the*  
73 *financing order;*

74 (10) *A method of tracing funds collected as deferred fuel cost charges, or other proceeds of deferred*  
75 *fuel cost property, and a requirement that such method be the method of tracing such funds and*  
76 *determining the identifiable cash proceeds of any deferred fuel cost property subject to the financing*  
77 *order under applicable law; and*

78 (11) *Any other conditions not otherwise inconsistent with this section that the Commission determines*  
79 *are appropriate.*

80 c. *A financing order issued to an electric utility may provide that creation of the electric utility's*  
81 *deferred fuel cost property is conditioned upon, and simultaneous with, the sale or other transfer for the*  
82 *deferred fuel cost property to an assignee and the pledge of the deferred fuel cost property to secure*  
83 *deferred fuel cost bonds.*

84 d. *If the Commission issues a financing order, the Commission shall establish a protocol for the*  
85 *electric utility to annually file a petition or, in the Commission's discretion, a letter setting out*  
86 *application of the formula-based mechanism and, based on estimates of consumption for each rate class*  
87 *and other mathematical factors, requesting administrative approval to make applicable adjustments. The*  
88 *review of the filing shall be limited to determining whether there are any mathematical or clerical*  
89 *errors in the application of the formula-based mechanism relating to the appropriate amount of any*  
90 *overcollection or undercollection of deferred fuel cost charges and the amount of an adjustment. The*  
91 *adjustments shall ensure the recovery of revenues sufficient to provide for the payment of principal,*  
92 *interest, acquisition, defeasance, financing costs, or redemption premium and other fees, costs, and*  
93 *charges in respect of deferred fuel cost bonds approved under the financing order. Within 30 days after*  
94 *receiving an electric utility's request pursuant to this subdivision d, the Commission shall either approve*  
95 *the request or inform the electric utility of mathematical or clerical errors in its calculation. If the*  
96 *Commission informs the electric utility of mathematical or clerical errors in its calculation, the electric*  
97 *utility may correct its error and refile its request. The time frames previously described in this*  
98 *subdivision d shall apply to a refiled request.*

99 e. *Subsequent to the transfer of deferred fuel cost property to an assignee or the issuance of deferred*  
100 *fuel cost bonds authorized thereby, whichever is earlier, a financing order shall be irrevocable and,*  
101 *except for changes made pursuant to the formula-based mechanism authorized in this section, the*  
102 *Commission shall not amend, modify, or terminate the financing order by any subsequent action or*  
103 *reduce, impair, postpone, terminate, or otherwise adjust deferred fuel cost charges approved in the*  
104 *financing order. After the issuance of a financing order, the electric utility shall retain sole discretion*  
105 *regarding whether to assign, sell, or otherwise transfer deferred fuel cost property or to cause deferred*  
106 *fuel cost bonds to be issued, including the right to defer or postpone such assignment, sale, transfer, or*  
107 *issuance.*

108 3. *At the request of an electric utility, the Commission may commence a proceeding and issue a*  
109 *subsequent financing order that provides for refinancing, retiring, or refunding deferred fuel cost bonds*  
110 *issued pursuant to the original financing order if the Commission finds that the subsequent financing*  
111 *order satisfies all of the criteria specified in this section for a financing order. Effective upon retirement*  
112 *of the refunded deferred fuel cost bonds and the issuance of new deferred fuel cost bonds, the*  
113 *Commission shall adjust the related deferred fuel cost charges accordingly.*

114 4. a. *A financing order shall remain in effect and deferred fuel cost property under the financing*  
115 *order shall continue to exist until deferred fuel cost bonds issued pursuant to the financing order have*  
116 *been paid in full or defeased and, in each case, all Commission-approved financing costs of such*  
117 *deferred fuel cost bonds have been recovered in full.*

118 b. *A financing order issued to an electric utility shall remain in effect and unabated notwithstanding*  
119 *the reorganization, bankruptcy or other insolvency proceedings, merger, or sale of the electric utility or*  
120 *its successors or assignees.*

121 B. 1. *The Commission shall not, in exercising its powers and carrying out its duties regarding any*

122 matter within its authority pursuant to this chapter, and notwithstanding any other provision of law,  
 123 consider the deferred fuel cost bonds issued pursuant to a financing order to be the debt of the electric  
 124 utility other than for federal income tax purposes, consider the deferred fuel cost charges paid under the  
 125 financing order to be the revenue of the electric utility for any purpose, or consider the deferred fuel  
 126 costs or financing costs specified in the financing order to be the costs of the electric utility, nor shall  
 127 the Commission determine any action taken by an electric utility which is consistent with the financing  
 128 order to be unjust or unreasonable.

129 2. The Commission shall not order or otherwise directly or indirectly require an electric utility to  
 130 use deferred fuel cost bonds to finance any project, addition, plant, facility, extension, capital  
 131 improvement, equipment, or any other expenditure. After the issuance of a financing order, the electric  
 132 utility shall retain sole discretion regarding whether to cause the deferred fuel cost bonds to be issued,  
 133 including the right to defer or postpone such sale, assignment, transfer, or issuance. Nothing shall  
 134 prevent the electric utility from abandoning the issuance of deferred fuel cost bonds under the financing  
 135 order by filing with the Commission a statement of abandonment and the reasons therefor. The  
 136 Commission shall not deny an electric utility its right to recover deferred fuel costs as otherwise  
 137 provided in this section, or refuse or condition authorization or approval of the issuance and sale by an  
 138 electric utility of securities or the assumption by the electric utility of liabilities or obligations, solely  
 139 because of the potential availability of deferred fuel cost bond financing.

140 C. The electric bills of an electric utility that has obtained a financing order and caused deferred  
 141 fuel cost bonds to be issued shall comply with the provisions of this subsection; however, the failure of  
 142 an electric utility to comply with this subsection does not invalidate, impair, or affect any financing  
 143 order, deferred fuel cost property, deferred fuel cost charge, or deferred fuel cost bonds. The electric  
 144 utility shall:

145 1. Explicitly reflect that a portion of the charges on any electric bill represents deferred fuel cost  
 146 charges approved in a financing order issued to the electric utility and, if the deferred fuel cost property  
 147 has been transferred to an assignee, such bill shall include a statement to the effect that the assignee is  
 148 the owner of the rights to deferred fuel cost charges and that the electric utility or another entity, if  
 149 applicable, is acting as a collection agent or servicer for the assignee. The tariff applicable to  
 150 customers must indicate the deferred fuel cost charge and the ownership of the charge; and

151 2. Include the deferred fuel cost charge on each customer's bill as a separate line item and include  
 152 both the rate and the amount of the charge on each bill.

153 D. 1. The following provisions shall be applicable to deferred fuel cost property:

154 a. All deferred fuel cost property that is specified in a financing order shall constitute an existing,  
 155 present intangible property right or interest therein, notwithstanding that the imposition and collection  
 156 of deferred fuel cost charges depends on the electric utility, to which the financing order is issued,  
 157 performing its servicing functions relating to the collection of deferred fuel cost charges and on future  
 158 electricity consumption. The deferred fuel cost property shall exist (i) regardless of whether or not the  
 159 revenues or proceeds arising from the deferred fuel cost property have been billed, have accrued, or  
 160 have been collected and (ii) notwithstanding the fact that the value or amount of the deferred fuel cost  
 161 property is dependent on the future provision of service to customers by the electric utility or its  
 162 successors or assignees and the future consumption of electricity by customers;

163 b. Deferred fuel cost property specified in a financing order shall exist until deferred fuel cost bonds  
 164 issued pursuant to the financing order are paid in full and all financing costs and other costs of such  
 165 deferred fuel cost bonds have been recovered in full;

166 c. All or any portion of deferred fuel cost property specified in a financing order issued to an  
 167 electric utility may be transferred, sold, conveyed, or assigned to a successor or assignee that is wholly  
 168 owned, directly or indirectly, by the electric utility and created for the limited purpose of acquiring,  
 169 owning, or administering deferred fuel cost property or issuing deferred fuel cost bonds under the  
 170 financing order. All or any portion of deferred fuel cost property may be pledged to secure deferred fuel  
 171 cost bonds issued pursuant to the financing order, amounts payable to financing parties and to  
 172 counterparties under any ancillary agreements, and other financing costs. Any transfer, sale,  
 173 conveyance, assignment, grant of a security interest in or pledge of deferred fuel cost property by an  
 174 electric utility, or an affiliate of the electric utility, to an assignee, to the extent previously authorized in  
 175 a financing order, shall not require the prior consent and approval of the Commission;

176 d. If an electric utility defaults on any required payment of charges arising from deferred fuel cost  
 177 property specified in a financing order, a court, upon application by an interested party, and without  
 178 limiting any other remedies available to the applying party, shall order the sequestration and payment  
 179 of the revenues arising from the deferred fuel cost property to the financing parties or their assignees.  
 180 Any such financing order shall remain in full force and effect notwithstanding any reorganization,  
 181 bankruptcy, or other insolvency proceedings with respect to the electric utility or its successors or  
 182 assignees;

183 e. The interest of a transferee, purchaser, acquirer, assignee, or pledgee in deferred fuel cost  
184 property specified in a financing order issued to an electric utility, and in the revenue and collections  
185 arising from that property, shall not be subject to setoff, counterclaim, surcharge, or defense by the  
186 electric utility or any other person or in connection with the reorganization, bankruptcy, or other  
187 insolvency of the electric utility or any other entity;

188 f. Any successor to an electric utility, whether pursuant to any reorganization, bankruptcy, or other  
189 insolvency proceeding or whether pursuant to any merger or acquisition, sale, or other business  
190 combination, or transfer by operation of law, as a result of electric utility restructuring or otherwise,  
191 shall perform and satisfy all obligations of, and have the same rights under a financing order as, the  
192 electric utility under the financing order in the same manner and to the same extent as the electric  
193 utility, including collecting and paying to the person entitled to receive the revenues, collections,  
194 payments, or proceeds of the deferred fuel cost property. Nothing in this subdivision f is intended to  
195 limit or impair any authority of the Commission concerning the transfer or succession of interests of  
196 public utilities; and

197 g. Deferred fuel cost bonds shall be nonrecourse to the credit or any assets of the electric utility  
198 other than the deferred fuel cost property as specified in the financing order and any rights under any  
199 ancillary agreement.

200 2. The following provisions shall be applicable to security interests:

201 a. The creation, perfection, and enforcement of any security interest in deferred fuel cost property to  
202 secure the repayment of the principal and interest and other amounts payable in respect of deferred fuel  
203 cost bonds; amounts payable under any indenture, ancillary agreement, or other financing documents in  
204 respect of the deferred fuel costs; and other financing costs shall be governed by this subsection and not  
205 by the provisions of the Uniform Commercial Code (Titles 8.1A through 8.9A);

206 b. A security interest in deferred fuel cost property shall be created and enforceable when all of the  
207 following have occurred: (i) a financing order is issued, (ii) value is received by the debtor or seller for  
208 such deferred fuel cost property, (iii) the debtor or seller has rights in such deferred fuel cost property  
209 or the power to transfer rights in such deferred fuel cost property, and (iv) a security agreement  
210 granting such security interest is executed and delivered by the debtor or seller. The description of  
211 deferred fuel cost property in a security agreement shall be sufficient if the description refers to this  
212 section and the financing order creating the deferred fuel cost property;

213 c. A security interest shall attach without any physical delivery of collateral or other act and, upon  
214 the filing of a financing statement with the Commission, the lien of the security interest shall be valid,  
215 binding, and perfected against all parties having claims of any kind in tort, contract, or otherwise  
216 against the person granting the security interest, regardless of whether the parties have notice of the  
217 lien. Also upon this filing, a transfer of an interest in the deferred fuel cost property shall be perfected  
218 against all parties having claims of any kind, including any judicial lien or other lien creditors or any  
219 claims of the transferor or creditors of the transferor, and shall have priority over all competing claims  
220 other than any prior security interest, ownership interest, or assignment in the property previously  
221 perfected in accordance with this section;

222 d. The Commission shall maintain any financing statement filed to perfect any security interest under  
223 this section in the same manner that the Commission maintains financing statements filed by  
224 transmitting utilities under the Uniform Commercial Code (Titles 8.1A through 8.9A). The filing of a  
225 financing statement under this section shall be governed by the provisions regarding the filing of  
226 financing statements in the Uniform Commercial Code (Titles 8.1A through 8.9A);

227 e. The priority of a security interest in deferred fuel cost property shall not be affected by the  
228 commingling of deferred fuel cost charges with other amounts. Any pledgee or secured party shall have  
229 a perfected security interest in the amount of all deferred fuel cost charges that are deposited in any  
230 cash or deposit account of the qualifying utility in which deferred fuel cost charges have been  
231 commingled with other funds and any other security interest that may apply to those funds shall be  
232 terminated when they are transferred to a segregated account for the assignee or a financing party;

233 f. No application of the formula-based adjustment mechanism as provided in this section shall affect  
234 the validity, perfection, or priority of a security interest in or transfer of deferred fuel cost property; and

235 g. If a default or termination occurs under the deferred fuel cost bonds, the financing parties or their  
236 representatives may foreclose on or otherwise enforce their lien and security interest in any deferred  
237 fuel cost property as if they were secured parties with a perfected and prior lien under the Uniform  
238 Commercial Code (Titles 8.1A through 8.9A), and the Commission may order that amounts arising from  
239 deferred fuel cost charges be transferred to a separate account for the financing parties' benefit, to  
240 which their lien and security interest shall apply. On application by or on behalf of the financing  
241 parties, the Commission shall order the sequestration and payment to them of revenues arising from the  
242 deferred fuel cost charges.

243 3. a. Any sale, assignment, or other transfer of deferred fuel cost property shall be an absolute  
244 transfer and true sale of and not a pledge of, or secured transaction relating to, the transferor's right,

245 title, and interest in, to, and under the deferred fuel cost property if the documents governing the  
 246 transaction expressly state that the transaction is a sale or other absolute transfer other than for federal  
 247 and state income tax purposes. For all purposes other than federal and state income tax purposes, the  
 248 parties' characterization of a transaction as a sale of an interest in deferred fuel cost property shall be  
 249 conclusive that the transaction is a true sale and that ownership has passed to the party characterized  
 250 as the purchaser, regardless of any fact or circumstance that might support characterization of the  
 251 transfer as a secured transaction. A transfer of an interest in deferred fuel cost property shall occur  
 252 only when all of the following have occurred: (i) the financing order creating the deferred fuel cost  
 253 property has become effective, (ii) the documents evidencing the transfer of deferred fuel cost property  
 254 have been executed by the transferor and delivered to the assignee, and (iii) value is received by the  
 255 transferor for the deferred fuel cost property. After such a transaction, the deferred fuel cost property  
 256 shall not be subject to any claims of the transferor or the transferor's creditors, other than creditors  
 257 holding a prior security interest in the deferred fuel cost property perfected in accordance with  
 258 subdivision 2.

259 b. The characterization of the sale, assignment, or other transfer as an absolute transfer and true  
 260 sale and the corresponding characterization of the interest of the assignee as an ownership interest,  
 261 shall not be affected or impaired by the occurrence of any of the following factors:

262 (1) Commingling of deferred fuel cost charges with other amounts;

263 (2) The retention by the seller of (i) a partial or residual interest, including an equity interest, in the  
 264 deferred fuel cost property, whether direct or indirect, or whether subordinate or otherwise, or (ii) the  
 265 right to recover costs associated with taxes, franchise fees, or license fees imposed on the collection of  
 266 deferred fuel cost charges;

267 (3) Any recourse that the assignee may have against the seller;

268 (4) Any right or obligation that the seller may have to repurchase the deferred fuel cost charges;

269 (5) Any indemnification obligations of the seller;

270 (6) The obligation of the seller to collect deferred fuel cost charges on behalf of the assignee;

271 (7) The transferor acting as the servicer of the deferred fuel cost charges or the existence of any  
 272 contract that authorizes or requires the electric utility, to the extent that any interest in deferred fuel  
 273 cost property is sold or assigned, to agree with the assignee or any financing party that it will continue  
 274 to operate its system to provide service to its customers, will collect amounts in respect of the deferred  
 275 fuel cost charges for the benefit and account of such assignee or financing party, and will account for  
 276 and remit such amounts to or for the account of such assignee or financing party;

277 (8) The treatment of the sale, conveyance, assignment, or other transfer for tax, financial reporting,  
 278 or other purposes;

279 (9) The granting or providing to bondholders of a preferred right to the deferred fuel cost property  
 280 or credit enhancement by the electric utility or its affiliates with respect to the deferred fuel cost bonds;  
 281 or

282 (10) Any application of the formula-based adjustment mechanism as provided in this section.

283 c. Any right that an electric utility has in the deferred fuel cost property before its pledge, sale, or  
 284 transfer or any other right created under this section or created in the financing order and assignable  
 285 under this section or assignable pursuant to a financing order shall be property in the form of a  
 286 contract right or a chose in action. Transfer of an interest in deferred fuel cost property to an assignee  
 287 shall be enforceable only when all of the following have occurred: (i) a financing order is issued, (ii)  
 288 value is received by the transferor for such deferred fuel cost property, (iii) the transferor has rights in  
 289 such deferred fuel cost property or the power to transfer rights in such deferred fuel cost property, and  
 290 (iv) transfer documents in connection with the issuance of deferred fuel cost bonds are executed and  
 291 delivered by the transferor. An enforceable transfer of an interest in deferred fuel cost property to an  
 292 assignee shall be perfected against all third parties, including subsequent judicial or other lien  
 293 creditors, when a notice of that transfer has been given by the filing of a financing statement in  
 294 accordance with subdivision 2 c. The transfer shall be perfected against third parties as of the date of  
 295 filing.

296 d. The Commission shall maintain any financing statement filed to perfect any sale, assignment, or  
 297 transfer of deferred fuel cost property under this section in the same manner that the Commission  
 298 maintains financing statements filed by transmitting utilities under the Uniform Commercial Code (Titles  
 299 8.1A through 8.9A). The filing of any financing statement under this section shall be governed by the  
 300 provisions regarding the filing of financing statements in the Uniform Commercial Code (Titles 8.1A  
 301 through 8.9A). The filing of such a financing statement shall be the only method of perfecting a transfer  
 302 of deferred fuel cost property.

303 e. The priority of a transfer perfected under this section shall not be impaired by any later  
 304 modification of the financing order or deferred fuel cost property or by the commingling of funds  
 305 arising from deferred fuel cost property with other funds. Any other security interest that may apply to

306 those funds, other than a security interest perfected under subdivision 2, shall be terminated when they  
307 are transferred to a segregated account for the assignee or a financing party. If deferred fuel cost  
308 property has been transferred to an assignee or financing party, any proceeds of that property shall be  
309 held in trust for the assignee or financing party.

310 f. The priority of the conflicting interests of assignees in the same interest or rights in any deferred  
311 fuel cost property shall be determined as follows:

312 (1) Conflicting perfected interests or rights of assignees shall rank according to priority in time of  
313 perfection. Priority shall date from the time a filing covering the transfer is made in accordance with  
314 subdivision 2 c;

315 (2) A perfected interest or right of an assignee shall have priority over a conflicting unperfected  
316 interest or right of an assignee; and

317 (3) A perfected interest or right of an assignee shall have priority over a person who becomes a lien  
318 creditor after the perfection of such assignee's interest or right.

319 E. The description of deferred fuel cost property being transferred to an assignee in any sale  
320 agreement, purchase agreement, or other transfer agreement, granted or pledged to a pledgee in any  
321 security agreement, pledge agreement, or other security document, or indicated in any financing  
322 statement, shall only be sufficient if such description or indication refers to the financing order that  
323 created the deferred fuel cost property and states that the agreement or financing statement covers all  
324 or part of the property described in the financing order. This section shall apply to all purported  
325 transfers of, and all purported grants or liens or security interests in, deferred fuel cost property,  
326 regardless of whether the related sale agreement, purchase agreement, other transfer agreement,  
327 security agreement, pledge agreement, or other security document was entered into, or any financing  
328 statement was filed.

329 F. All financing statements referenced in this section shall be subject to Part 5 of Title 8.9A  
330 (§ 8.9A-501 et seq.) of the Uniform Commercial Code, except that the requirement as to continuation  
331 statements shall not apply.

332 G. The laws of the Commonwealth shall govern the validity, enforceability, attachment, perfection,  
333 priority, and exercise of remedies with respect to the transfer of an interest or right or the pledge or  
334 creation of a security interest in any deferred fuel cost property.

335 H. Neither the Commonwealth nor its political subdivisions shall be liable on any deferred fuel cost  
336 bonds, and the bonds shall not be a debt or a general obligation of the Commonwealth or any of its  
337 political subdivisions, agencies, or instrumentalities, nor shall they be special obligations or  
338 indebtedness of the Commonwealth or any of its agencies or political subdivisions. An issue of deferred  
339 fuel cost bonds shall not, directly, indirectly, or contingently, obligate the Commonwealth or any  
340 agency, political subdivision, or instrumentality of the Commonwealth to levy any tax or make any  
341 appropriation for payment of the deferred fuel cost bonds, other than in their capacity as consumers of  
342 electricity. All deferred fuel cost bonds shall contain on the face thereof a statement to the following  
343 effect: "NEITHER THE FULL FAITH AND CREDIT NOR THE TAXING POWER OF THE  
344 COMMONWEALTH IS PLEDGED TO THE PAYMENT OF THE PRINCIPAL OF, OR INTEREST ON,  
345 THIS BOND."

346 I. All of the following entities may legally invest any sinking funds, moneys, or other funds in  
347 deferred fuel cost bonds:

348 1. Subject to applicable statutory restrictions on state or local investment authority, the  
349 Commonwealth, units of local government, political subdivisions, public bodies, and public officers,  
350 except for members of the Commission;

351 2. Banks and bankers, savings and loan associations, credit unions, trust companies, savings banks  
352 and institutions, investment companies, insurance companies, insurance associations, and other persons  
353 carrying on a banking or insurance business;

354 3. Personal representatives, guardians, trustees, and other fiduciaries; and

355 4. All other persons authorized to invest in bonds or other obligations of a similar nature.

356 J. 1. The Commonwealth and its agencies, including the Commission, pledge and agree with  
357 bondholders, the owners of the deferred fuel cost property, and other financing parties that the  
358 Commonwealth and its agencies shall not take any action listed in this subdivision. This subsection does  
359 not preclude limitation or alteration if full compensation is made by law for the full protection of the  
360 deferred fuel cost charges collected pursuant to a financing order and of the bondholders and any  
361 assignee or financing party entering into a contract with the electric utility. The Commonwealth and its  
362 agencies, including the Commission, shall not:

363 a. Alter the provisions of this section that authorize the Commission to create an irrevocable  
364 contract right or chose in action by the issuance of a financing order, to create deferred fuel cost  
365 property, and to make the deferred fuel cost charges imposed by a financing order irrevocable, binding,  
366 or nonbypassable charges;

367 b. Take or permit any action that impairs or would impair the value of deferred fuel cost property or

368 the security for the deferred fuel cost bonds or revises the deferred fuel costs for which recovery is  
369 authorized;

370 c. In any way impair the rights and remedies of the bondholders, assignees, and other financing  
371 parties; or

372 d. Except for changes made pursuant to the formula-based adjustment mechanism authorized under  
373 this section, reduce, alter, or impair deferred fuel cost charges that are to be imposed, billed, charged,  
374 collected, and remitted for the benefit of the bondholders, any assignee, and any other financing parties  
375 until any and all principal, interest, premium, financing costs and other fees, expenses, or charges  
376 incurred, and any contracts to be performed, in connection with the related deferred fuel cost bonds  
377 have been paid and performed in full.

378 2. Any person that issues deferred fuel cost bonds may include the language specified in subdivision  
379 1 in the deferred fuel cost bonds and related documentation.

380 K. An assignee or financing party shall not be considered an electric utility or person providing  
381 electric service by virtue of engaging in the transactions described in this section.

382 L. If there is a conflict between this section and any other law regarding the attachment, assignment,  
383 or perfection, or the effect of perfection, or priority of, assignment or transfer of, or security interest in  
384 deferred fuel cost property, this section shall govern.

385 M. In making determinations under this section, the Commission may engage an outside consultant  
386 and counsel.

387 N. If any provision of this section is held invalid or is invalidated, superseded, replaced, repealed, or  
388 expires for any reason, that occurrence shall not affect the validity of any action allowed under this  
389 section which is taken by an electric utility, an assignee, a financing party, a collection agent, or a  
390 party to an ancillary agreement, and any such action shall remain in full force and effect with respect  
391 to all deferred fuel cost bonds issued or authorized in a financing order issued under this section before  
392 the date that such provision is held invalid or is invalidated, superseded, replaced, or repealed, or  
393 expires for any reason.

394 O. As used in this section:

395 "Ancillary agreement" means a bond, insurance policy, letter of credit, reserve account, surety bond,  
396 interest rate lock or swap arrangement, hedging arrangement, liquidity or credit support arrangement,  
397 or other financial arrangement entered into in connection with deferred fuel cost bonds.

398 "Assignee" means a legally recognized entity to which an electric utility assigns, sells, or transfers,  
399 other than as a security, all or a portion of its interest in or right to deferred fuel cost property.  
400 "Assignee" includes a corporation, limited liability company, general partnership or limited partnership,  
401 public authority trust, financing entity, or other entity to which an assignee assigns, sells, or transfers,  
402 other than as a security, all or a portion of its interest in or right to deferred fuel cost property.

403 "Bondholder" means a person who holds a deferred fuel cost bond.

404 "Deferred fuel cost bonds" means bonds debentures, notes, certificates of participation, certificates of  
405 beneficial interest, certificates of ownership, or other evidences of indebtedness or ownership that are  
406 issued in one or more series or tranches by an electric utility or its assignee pursuant to a financing  
407 order, the proceeds of which are used directly or indirectly to recover, finance, or refinance  
408 Commission-approved deferred fuel costs and financing costs, and that are secured by or payable from  
409 deferred fuel cost property. If certificates of participation or ownership are issued, references in this  
410 section to principal, interest, or premium shall be construed to refer to comparable amounts under those  
411 certificates.

412 "Deferred fuel cost charge" means the nonbypassable charges authorized by the Commission to  
413 repay, finance, or refinance deferred fuel costs and financing costs (i) imposed on and part of all retail  
414 customer bills, except those of exempt retail access customers, (ii) collected by an electric utility or its  
415 successor or assignees, or a collection agent, in full, separate and apart from the electric utility's base  
416 rates, and (iii) paid by all retail customers of the electric utility, irrespective of the generation supplier  
417 of such customer, except for an exempt retail access customer.

418 "Deferred fuel cost property" includes:

419 1. All rights and interests of an electric utility or successor or assignee of the electric utility under a  
420 financing order, including the right to impose, bill, charge, collect, and receive deferred fuel cost  
421 charges authorized under the financing order and to obtain periodic adjustments to such charges as  
422 provided in the financing order; and

423 2. All revenues, collections, claims, rights to payments, payments, money, or proceeds arising from  
424 the rights and interests specified in the financing order, regardless of whether such revenues,  
425 collections, claims, rights to payment, payments, money, or proceeds are imposed, billed, received,  
426 collected, or maintained together with or commingled with other revenues, collections, rights to  
427 payment, payments, money, or proceeds.

428 "Deferred fuel costs" means the unrecovered amounts of previously incurred costs of fuel used to



429 generate electricity, including the costs of purchased power, that have been deferred by an electric  
430 utility for future recovery from the utility's customers, along with financing costs on the utility's fuel  
431 deferral balance.

432 "Electric utility" means a Phase II Utility.

433 "Exempt retail access customer" means a retail customer of an electric utility that, pursuant to the  
434 provisions of § 56-577 or 56-577.1, purchased electric energy exclusively from a supplier of electric  
435 energy licensed to sell retail electric energy exclusively within the Commonwealth other than the electric  
436 utility for the entire period between July 1, 2021, and June 30, 2023.

437 "Financing costs" means:

438 1. Interest and any premium, including any acquisition, defeasance, or redemption premium, payable  
439 on deferred fuel cost bonds;

440 2. Any payment required under any indenture, ancillary agreement, or other financing documents  
441 pertaining to deferred fuel cost bonds and any amount required to fund or replenish a reserve account  
442 or other accounts established under the terms of any indenture, ancillary agreement, or other financing  
443 documents pertaining to deferred fuel cost bonds;

444 3. Any other costs related to structuring, offering, issuing, supporting, repaying, refunding, servicing,  
445 and complying with deferred fuel cost bonds, including service fees, accounting and auditing fees,  
446 trustee fees, legal fees, consulting fees, structuring adviser fees, administrative fees, placement and  
447 underwriting fees, independent director and manager fees, capitalized interest, rating agency fees, stock  
448 exchange listing and compliance fees, security registration fees, filing fees, information technology  
449 programming costs, and any other costs necessary to otherwise ensure the timely payment of deferred  
450 fuel cost bonds or other amounts or charges payable in connection with the bonds, including costs  
451 related to obtaining the financing order;

452 4. Any taxes and license fees or other fees imposed on the revenues generated from the collection of  
453 deferred fuel cost charges or otherwise resulting from the collection of deferred fuel cost charges, in  
454 any such case whether paid, payable, or accrued;

455 5. Any state and local taxes, franchise, gross receipts, and other taxes or similar charges including  
456 regulatory assessment fees, whether paid, payable, or accrued;

457 6. Any costs incurred by the Commission for any outside consultants or counsel retained in  
458 connection with the securitization of deferred fuel costs; and

459 7. Any financing costs on the utility's fuel deferral balance prior to issuance of any fuel cost bonds,  
460 calculated at the utility's approved weighted average cost of capital.

461 "Financing order" means an order that authorizes the issuance of deferred fuel cost bonds; the  
462 imposition, collection, and periodic adjustments of a deferred fuel cost charge; the creation of deferred  
463 fuel cost property; the sale, assignment, or transfer of deferred fuel cost property to an assignee and  
464 any other actions necessary or advisable to take actions described in the financing order.

465 "Financing party" means bondholders and trustees, collateral agents, any party under an ancillary  
466 agreement, or any other person acting for the benefit of bondholders.

467 "Financing statement" has the same meaning as provided in § 8.9A-102 of the Uniform Commercial  
468 Code.

469 "Phase II Utility" has the same meaning as provided in subdivision A 1 of § 56-585.1.

470 "Pledgee" means a financing party to which an electric utility or its successors or assignees  
471 mortgages, negotiates, pledges, or creates a security interest or lien on all or any portion of its interest  
472 in or right to deferred fuel cost property.

473 **§ 56-581. Regulation of rates subject to Commission's jurisdiction.**

474 A. After the expiration or termination of capped rates except as provided in § 56-585.1, the The  
475 Commission shall regulate the rates of investor-owned incumbent electric utilities for the transmission of  
476 electric energy, to the extent not prohibited by federal law, and for the generation of electric energy and  
477 the distribution of electric energy to retail customers pursuant to this section and § 56-585.1.

478 B. In any proceeding to review base rates for a Phase I Utility that commences after July 1, 2023, if  
479 the Commission determines in its sole discretion that the utility's existing base rates will, on a  
480 going-forward basis, either produce (i) revenues in excess of the utility's authorized rate of return or (ii)  
481 revenues below the utility's authorized rate of return, then, notwithstanding any provision of law  
482 governing rate proceedings, the Commission shall order any reductions or increases, as applicable and  
483 necessary, to such base rates that it deems appropriate to ensure the resulting base rates (a) are just  
484 and reasonable and (b) provide the utility an opportunity to recover its costs of providing services over  
485 the rate period ending on December 31 of the year of the utility's succeeding review and earn a fair  
486 rate of return authorized pursuant to the provisions governing such review proceeding. Such  
487 determination shall be limited to the Phase I Utility's base rates and shall not consider the costs or  
488 revenues recovered in any rate adjustment clause authorized pursuant to this chapter.

489 C. In any proceeding to review base rates for a Phase II Utility that commences after July 1, 2023,  
490 if the Commission determines in its sole discretion that the utility's existing base rates will, on a



491 going-forward basis, either produce (i) revenues in excess of the utility's authorized rate of return or (ii)  
 492 revenues below the utility's authorized rate of return, then, notwithstanding any provision of subdivision  
 493 A 8 of § 56-585.1, the Commission shall order any reductions or increases, as applicable and necessary,  
 494 to such base rates that it deems appropriate to ensure the resulting base rates (a) are just and  
 495 reasonable and (b) provide the utility an opportunity to recover its costs of providing services over the  
 496 rate period ending on December 31 of the year of the utility's succeeding review and earn a fair rate of  
 497 return authorized pursuant to the provisions governing such review proceeding. Such determination shall  
 498 be limited to the Phase II Utility's base rates and shall not consider the costs or revenues recovered in  
 499 any rate adjustment clause authorized pursuant to subdivision A 6 of § 56-585.1 that has not been  
 500 combined with the utility's base rates. The Commission shall use the most recently ended 12-month test  
 501 period, along with normalization of nonrecurring test period costs and annualized adjustments for future  
 502 costs, as the basis for determining the appropriateness of any rate adjustment. In any such filing to  
 503 review base rates, a Phase II Utility shall separately project future costs over each 12-month period  
 504 ending on December 31 of the year of the utility's succeeding review period. The Commission may, to  
 505 the extent it finds such action aligns with the utility's projected cost of service, direct that any reduction  
 506 or increase to the utility's rates for generation and distribution services be implemented on a staggered  
 507 basis at the commencement and midpoint of the succeeding rate period.

508 ~~B.~~ D. Beginning July 1, 1999, and thereafter, no cooperative that was a member of a power supply  
 509 cooperative on January 1, 1999, shall be obligated to file any rate rider as a consequence of an increase  
 510 or decrease in the rates, other than fuel costs, of its wholesale supplier, nor must any adjustment be  
 511 made to such cooperative's rates as a consequence thereof.

512 ~~C.~~ E. Except for the provision of default services under § 56-585 or emergency services in § 56-586,  
 513 nothing in this chapter shall authorize the Commission to regulate the rates or charges for electric  
 514 service to the Commonwealth and its municipalities.

515 F. As used in this section:

516 "Base rates" means rates for generation and distribution services.

517 "Phase I Utility" has the same meaning as provided in subdivision A 1 of § 56-585.1.

518 "Phase II Utility" has the same meaning as provided in subdivision A 1 of § 56-585.1.

519 **§ 56-585.1. Generation, distribution, and transmission rates after capped rates terminate or**  
 520 **expire.**

521 A. During the first six months of 2009, the Commission shall, after notice and opportunity for  
 522 hearing, initiate proceedings to review the rates, terms and conditions for the provision of generation,  
 523 distribution and transmission services of each investor-owned incumbent electric utility. Such  
 524 proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.), except as modified  
 525 herein. In such proceedings the Commission shall determine fair rates of return on common equity  
 526 applicable to the generation and distribution services of the utility. In so doing, the Commission may use  
 527 any methodology to determine such return it finds consistent with the public interest, but such return  
 528 shall not be set lower than the average of the returns on common equity reported to the Securities and  
 529 Exchange Commission for the three most recent annual periods for which such data are available by not  
 530 less than a majority, selected by the Commission as specified in subdivision 2 b, of other  
 531 investor-owned electric utilities in the peer group of the utility, nor shall the Commission set such return  
 532 more than 300 basis points higher than such average. The peer group of the utility shall be determined  
 533 in the manner prescribed in subdivision 2 b. The Commission may increase or decrease such combined  
 534 rate of return by up to 100 basis points based on the generating plant performance, customer service,  
 535 and operating efficiency of a utility, as compared to nationally recognized standards determined by the  
 536 Commission to be appropriate for such purposes. In such a proceeding, the Commission shall determine  
 537 the rates that the utility may charge until such rates are adjusted. If the Commission finds that the  
 538 utility's combined rate of return on common equity is more than 50 basis points below the combined  
 539 rate of return as so determined, it shall be authorized to order increases to the utility's rates necessary to  
 540 provide the opportunity to fully recover the costs of providing the utility's services and to earn not less  
 541 than such combined rate of return. If the Commission finds that the utility's combined rate of return on  
 542 common equity is more than 50 basis points above the combined rate of return as so determined, it shall  
 543 be authorized either (i) to order reductions to the utility's rates it finds appropriate, provided that the  
 544 Commission may not order such rate reduction unless it finds that the resulting rates will provide the  
 545 utility with the opportunity to fully recover its costs of providing its services and to earn not less than  
 546 the fair rates of return on common equity applicable to the generation and distribution services; or (ii) to  
 547 direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points above  
 548 the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event  
 549 such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the  
 550 Commission, following the effective date of the Commission's order and be allocated among customer  
 551 classes such that the relationship between the specific customer class rates of return to the overall target

552 rate of return will have the same relationship as the last approved allocation of revenues used to design  
553 base rates. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall  
554 conduct reviews of the rates, terms and conditions for the provision of generation, distribution and  
555 transmission services by each investor-owned incumbent electric utility, subject to the following  
556 provisions:

557 1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis,  
558 and such reviews shall be conducted in a single, combined proceeding. Pursuant to subsection A of  
559 § 56-585.1:1, the Commission shall conduct a review for a Phase I Utility in 2020, utilizing the three  
560 successive 12-month test periods beginning January 1, 2017, and ending December 31, 2019. Thereafter,  
561 reviews for a Phase I Utility will be on a triennial basis with subsequent proceedings utilizing the three  
562 successive 12-month test periods ending December 31 immediately preceding the year in which such  
563 review proceeding is conducted. Pursuant to subsection A of § 56-585.1:1, the Commission shall conduct  
564 a review for a Phase II Utility in 2021, utilizing the four successive 12-month test periods beginning  
565 January 1, 2017, and ending December 31, 2020, with subsequent reviews on a ~~triennial~~ biennial basis  
566 commencing in 2023, with such proceedings utilizing the ~~three~~ two successive 12-month test periods  
567 ending December 31 immediately preceding the year in which such review proceeding is conducted. ~~All~~  
568 ~~such reviews occurring after December 31, 2017, shall be referred to as triennial reviews.~~ For purposes  
569 of this section, a Phase I Utility is an investor-owned incumbent electric utility that was, as of July 1,  
570 1999, not bound by a rate case settlement adopted by the Commission that extended in its application  
571 beyond January 1, 2002, and a Phase II Utility is an investor-owned incumbent electric utility that was  
572 bound by such a settlement.

573 2. Subject to the provisions of subdivision 6, the fair rate of return on common equity applicable  
574 separately to the generation and distribution services of such utility, and for the two such services  
575 combined, and for any rate adjustment clauses approved under subdivision 5 or 6, shall be determined  
576 by the Commission during each such ~~triennial~~ review, as follows:

577 a. ~~The~~ For a Phase I Utility, the Commission may use any methodology to determine such return it  
578 finds consistent with the public interest, but for applications received by the Commission on or after  
579 January 1, 2020, such return shall not be set lower than the average of either (i) the returns on common  
580 equity reported to the Securities and Exchange Commission for the three most recent annual periods for  
581 which such data are available by not less than a majority, selected by the Commission as specified in  
582 subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility subject to such  
583 triennial review or (ii) the authorized returns on common equity that are set by the applicable regulatory  
584 commissions for the same selected peer group, nor shall the Commission set such return more than 150  
585 basis points higher than such average.

586 For a Phase II Utility, the Commission may use any methodology to determine such return it finds  
587 consistent with the public interest, but for applications received by the Commission on or after July 1,  
588 2023, such return shall not be set lower than the average of the most recently authorized returns on  
589 common equity set by the applicable regulatory commissions for all investor-owned electric utilities in  
590 the peer group of the utility subject to such review, nor shall the Commission set such return more than  
591 150 basis points higher than such average. In the case of a peer utility having an authorized weighted  
592 cost of equity, an authorized return on equity shall be imputed utilizing the utility's actual capital  
593 structure as most recently reported to the Securities and Exchange Commission. In the case of a peer  
594 utility having an authorized return on equity or weighted cost of equity range or band, the mid-point of  
595 the range or band shall be utilized.

596 b. ~~In~~ For a Phase I Utility, in selecting such majority of peer group investor-owned electric utilities  
597 for applications received by the Commission on or after January 1, 2020, the Commission shall first  
598 remove from such group the two utilities within such group that have the lowest reported or authorized,  
599 as applicable, returns of the group, as well as the two utilities within such group that have the highest  
600 reported or authorized, as applicable, returns of the group, and the Commission shall then select a  
601 majority of the utilities remaining in such peer group. In its final order regarding such triennial review,  
602 the Commission shall identify the utilities in such peer group it selected for the calculation of such  
603 limitation. ~~For~~ With respect to both Phase I and Phase II Utilities, for purposes of this subdivision 2, an  
604 investor-owned electric utility shall be deemed part of such peer group if (i) its principal operations are  
605 conducted in the southeastern United States east of the Mississippi River in either the states of West  
606 Virginia or Kentucky or in those states south of Virginia, excluding the state of Tennessee, (ii) it is a  
607 vertically-integrated electric utility providing generation, transmission, and distribution services whose  
608 facilities and operations are subject to state public utility regulation in the state where its principal  
609 operations are conducted, (iii) it had a long-term bond rating assigned by Moody's Investors Service of  
610 at least Baa at the end of the most recent test period subject to such ~~triennial~~ review, and (iv) it is not  
611 an affiliate of the utility subject to such ~~triennial~~ review or a utility whose fair rate of return on  
612 common equity is determined by the Commission. Additionally, for reviews filed by a Phase II Utility, an  
613 investor-owned electric utility shall be deemed part of such peer group only if it meets the requirements

614 *in this subdivision and is a vertically-integrated electric utility providing generation, transmission, and*  
615 *distribution services to at least 200,000 retail electric customers.*

616 c. The Commission may, consistent with its precedent for incumbent electric utilities prior to the  
617 enactment of Chapters 888 and 933 of the Acts of Assembly of 2007, increase or decrease the utility's  
618 combined rate of return based on the Commission's consideration of the utility's performance.

619 d. In any Current Proceeding, the Commission shall determine whether the Current Return has  
620 increased, on a percentage basis, above the Initial Return by more than the increase, expressed as a  
621 percentage, in the United States Average Consumer Price Index for all items, all urban consumers  
622 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since  
623 the date on which the Commission determined the Initial Return. If so, the Commission may conduct an  
624 additional analysis of whether it is in the public interest to utilize such Current Return for the Current  
625 Proceeding then pending. A finding of whether the Current Return justifies such additional analysis shall  
626 be made without regard to any enhanced rate of return on common equity awarded pursuant to the  
627 provisions of subdivision 6. Such additional analysis shall include, but not be limited to, a consideration  
628 of overall economic conditions, the level of interest rates and cost of capital with respect to business and  
629 industry, in general, as well as electric utilities, the current level of inflation and the utility's cost of  
630 goods and services, the effect on the utility's ability to provide adequate service and to attract capital if  
631 less than the Current Return were utilized for the Current Proceeding then pending, and such other  
632 factors as the Commission may deem relevant. If, as a result of such analysis, the Commission finds that  
633 use of the Current Return for the Current Proceeding then pending would not be in the public interest,  
634 then the lower limit imposed by subdivision 2 a on the return to be determined by the Commission for  
635 such utility shall be calculated, for that Current Proceeding only, by increasing the Initial Return by a  
636 percentage at least equal to the increase, expressed as a percentage, in the United States Average  
637 Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor  
638 Statistics of the United States Department of Labor, since the date on which the Commission determined  
639 the Initial Return. For purposes of this subdivision:

640 "Current Proceeding" means any proceeding conducted under any provisions of this subsection that  
641 require or authorize the Commission to determine a fair combined rate of return on common equity for  
642 a utility and that will be concluded after the date on which the Commission determined the Initial  
643 Return for such utility.

644 "Current Return" means the minimum fair combined rate of return on common equity required for  
645 any Current Proceeding by the limitation regarding a utility's peer group specified in subdivision 2 a.

646 "Initial Return" means the fair combined rate of return on common equity determined for such utility  
647 by the Commission on the first occasion after July 1, 2009, under any provision of this subsection  
648 pursuant to the provisions of subdivision 2 a.

649 e. In addition to other considerations, in setting the return on equity within the range allowed by this  
650 section, the Commission shall strive to maintain costs of retail electric energy that are cost competitive  
651 with costs of retail electric energy provided by the other peer group investor-owned electric utilities.

652 f. The determination of such returns shall be made by the Commission on a stand-alone basis, and  
653 specifically without regard to any return on common equity or other matters determined with regard to  
654 facilities described in subdivision 6.

655 g. If the combined rate of return on common equity earned by the generation and distribution  
656 services is no more than 50 basis points above or below the return as so determined or, for any test  
657 period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a  
658 Phase I Utility, such return is no more than 70 basis points above or below the return as so determined,  
659 such combined return shall not be considered either excessive or insufficient, respectively. However, for  
660 any test period commencing after December 31, 2012, for a Phase II Utility, and after December 31,  
661 2013, for a Phase I Utility, if the utility has, during the test period or periods under review, earned  
662 below the return as so determined, whether or not such combined return is within 70 basis points of the  
663 return as so determined, the utility may petition the Commission for approval of an increase in rates in  
664 accordance with the provisions of subdivision 8 a as if it had earned more than 70 basis points below a  
665 fair combined rate of return, and such proceeding shall otherwise be conducted in accordance with the  
666 provisions of this section. The provisions of this subdivision are subject to the provisions of subdivision  
667 8.

668 h. Any amount of a utility's earnings directed by the Commission to be credited to customers' bills  
669 pursuant to this section shall not be considered for the purpose of determining the utility's earnings in  
670 any subsequent ~~triennial~~ review.

671 3. Each such utility shall make a triennial filing by March 31 of every third year, with such filings  
672 commencing for a Phase I Utility in 2020, and such filings commencing for a Phase II Utility in 2021,  
673 consisting of the schedules contained in the Commission's rules governing utility rate increase  
674 applications and terminating thereafter. Such filing shall encompass the three successive 12-month test

675 periods ending December 31 immediately preceding the year in which such proceeding is conducted,  
676 except that the filing for a Phase II Utility in 2021 shall encompass the four successive 12-month test  
677 periods ending December 31, 2020. *After 2021, each Phase II Utility shall make a biennial filing by*  
678 *March 31 of every second year, except that the 2023 filing for a Phase II Utility shall be made on or*  
679 *after July 1, 2023. All biennial filings shall encompass the two successive 12-month test periods ending*  
680 *December 31 immediately preceding the year in which such review proceeding is conducted. All such*  
681 *filings shall consist of the schedules contained in the Commission's rules governing utility rate increase*  
682 *applications, and in every such case the filing for each year shall be identified separately and shall be*  
683 *segregated from any other year encompassed by the filing. In a filing under this subdivision that does*  
684 *not result in an overall rate change, a utility may propose an adjustment to one or more tariffs that are*  
685 *revenue neutral to the utility.*

686 If the Commission determines that rates should be revised or credits be applied to customers' bills  
687 pursuant to subdivision 8 or 9 10, any rate adjustment clauses previously implemented related to  
688 facilities utilizing simple-cycle combustion turbines described in subdivision 6, shall be combined with  
689 the utility's costs, revenues, and investments until the amounts that are the subject of such rate  
690 adjustment clauses are fully recovered. The Commission shall combine such clauses with the utility's  
691 costs, revenues, and investments only after it makes its initial determination with regard to necessary  
692 rate revisions or credits to customers' bills, and the amounts thereof, but after such clauses are combined  
693 as ~~herein~~ *specified in this paragraph*, they shall thereafter be considered part of the utility's costs,  
694 revenues, and investments for the purposes of future ~~triennial~~ *biennial* review proceedings. ~~In a triennial filing~~  
695 ~~under this subdivision that does not result in an overall rate change a utility may propose an adjustment~~  
696 ~~to one or more tariffs that are revenue neutral to the utility.~~

697 *As of July 1, 2023, a Phase II Utility shall select a subset of rate adjustment clauses previously*  
698 *implemented pursuant to subdivision 5 or 6 having a combined annual revenue requirement, as of July*  
699 *1, 2023, of at least \$350 million and combine such rate adjustment clauses with the utility's costs,*  
700 *revenues, and investments for generation and distribution services. After such rate adjustment clauses*  
701 *are combined as specified in this paragraph, such rate adjustment clauses shall be considered part of*  
702 *the utility's costs, revenues, and investments for the purposes of future biennial review proceedings, and*  
703 *the combination of such rate adjustment clauses shall be specifically subject to audit by the Commission*  
704 *in the utility's 2023 biennial review filing.*

705 4. (Expires December 31, 2023) The following costs incurred by the utility shall be deemed  
706 reasonable and prudent: (i) costs for transmission services provided to the utility by the regional  
707 transmission entity of which the utility is a member, as determined under applicable rates, terms and  
708 conditions approved by the Federal Energy Regulatory Commission; (ii) costs charged to the utility that  
709 are associated with demand response programs approved by the Federal Energy Regulatory Commission  
710 and administered by the regional transmission entity of which the utility is a member; and (iii) costs  
711 incurred by the utility to construct, operate, and maintain transmission lines and substations installed in  
712 order to provide service to a business park. Upon petition of a utility at any time after the expiration or  
713 termination of capped rates, but not more than once in any 12-month period, the Commission shall  
714 approve a rate adjustment clause under which such costs, including, without limitation, costs for  
715 transmission service; charges for new and existing transmission facilities, including costs incurred by the  
716 utility to construct, operate, and maintain transmission lines and substations installed in order to provide  
717 service to a business park; administrative charges; and ancillary service charges designed to recover  
718 transmission costs, shall be recovered on a timely and current basis from customers. Retail rates to  
719 recover these costs shall be designed using the appropriate billing determinants in the retail rate  
720 schedules.

721 4. (Effective January 1, 2024) The following costs incurred by the utility shall be deemed reasonable  
722 and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity  
723 of which the utility is a member, as determined under applicable rates, terms and conditions approved  
724 by the Federal Energy Regulatory Commission, and (ii) costs charged to the utility that are associated  
725 with demand response programs approved by the Federal Energy Regulatory Commission and  
726 administered by the regional transmission entity of which the utility is a member. Upon petition of a  
727 utility at any time after the expiration or termination of capped rates, but not more than once in any  
728 12-month period, the Commission shall approve a rate adjustment clause under which such costs,  
729 including, without limitation, costs for transmission service, charges for new and existing transmission  
730 facilities, administrative charges, and ancillary service charges designed to recover transmission costs,  
731 shall be recovered on a timely and current basis from customers. Retail rates to recover these costs shall  
732 be designed using the appropriate billing determinants in the retail rate schedules.

733 5. A utility may at any time, after the expiration or termination of capped rates, but not more than  
734 once in any 12-month period, petition the Commission for approval of one or more rate adjustment  
735 clauses for the timely and current recovery from customers of the following costs:

736 a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1,

737 2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring  
738 such costs consistent with an order of the Commission entered under clause (vi) of subsection B of  
739 § 56-582. The Commission shall approve such a petition allowing the recovery of such costs that  
740 comply with the requirements of clause (vi) of subsection B of § 56-582;

741 b. Projected and actual costs for the utility to design and operate fair and effective peak-shaving  
742 programs or pilot programs. The Commission shall approve such a petition if it finds that the program is  
743 in the public interest, provided that the Commission shall allow the recovery of such costs as it finds are  
744 reasonable;

745 c. Projected and actual costs for the utility to design, implement, and operate energy efficiency  
746 programs or pilot programs. Any such petition shall include a proposed budget for the design,  
747 implementation, and operation of the energy efficiency program, including anticipated savings from and  
748 spending on each program, and the Commission shall grant a final order on such petitions within eight  
749 months of initial filing. The Commission shall only approve such a petition if it finds that the program  
750 is in the public interest. If the Commission determines that an energy efficiency program or portfolio of  
751 programs is not in the public interest, its final order shall include all work product and analysis  
752 conducted by the Commission's staff in relation to that program that has bearing upon the Commission's  
753 determination. Such order shall adhere to existing protocols for extraordinarily sensitive information.

754 Energy efficiency pilot programs are in the public interest provided that the pilot program is (i) of  
755 limited scope, cost, and duration and (ii) intended to determine whether a new or substantially revised  
756 program would be cost-effective.

757 Prior to January 1, 2022, the Commission shall award a margin for recovery on operating expenses  
758 for energy efficiency programs and pilot programs, which margin shall be equal to the general rate of  
759 return on common equity determined as described in subdivision 2. Beginning January 1, 2022, and  
760 thereafter, if the Commission determines that the utility meets in any year the annual energy efficiency  
761 standards set forth in § 56-596.2, in the following year, the Commission shall award a margin on energy  
762 efficiency program operating expenses in that year, to be recovered through a rate adjustment clause,  
763 which margin shall be equal to the general rate of return on common equity determined as described in  
764 subdivision 2. If the Commission does not approve energy efficiency programs that, in the aggregate,  
765 can achieve the annual energy efficiency standards, the Commission shall award a margin on energy  
766 efficiency operating expenses in that year for any programs the Commission has approved, to be  
767 recovered through a rate adjustment clause under this subdivision, which margin shall equal the general  
768 rate of return on common equity determined as described in subdivision 2. Any margin awarded  
769 pursuant to this subdivision shall be applied as part of the utility's next rate adjustment clause true-up  
770 proceeding. The Commission shall also award an additional 20 basis points for each additional  
771 incremental 0.1 percent in annual savings in any year achieved by the utility's energy efficiency  
772 programs approved by the Commission pursuant to this subdivision, beyond the annual requirements set  
773 forth in § 56-596.2, provided that the total performance incentive awarded in any year shall not exceed  
774 10 percent of that utility's total energy efficiency program spending in that same year.

775 The Commission shall annually monitor and report to the General Assembly the performance of all  
776 programs approved pursuant to this subdivision, including each utility's compliance with the total annual  
777 savings required by § 56-596.2, as well as the annual and lifecycle net and gross energy and capacity  
778 savings, related emissions reductions, and other quantifiable benefits of each program; total customer bill  
779 savings that the programs produce; utility spending on each program, including any associated  
780 administrative costs; and each utility's avoided costs and cost-effectiveness results.

781 Notwithstanding any other provision of law, unless the Commission finds in its discretion and after  
782 consideration of all in-state and regional transmission entity resources that there is a threat to the  
783 reliability or security of electric service to the utility's customers, the Commission shall not approve  
784 construction of any new utility-owned generating facilities that emit carbon dioxide as a by-product of  
785 combusting fuel to generate electricity unless the utility has already met the energy savings goals  
786 identified in § 56-596.2 and the Commission finds that supply-side resources are more cost-effective  
787 than demand-side or energy storage resources.

788 As used in this subdivision, "large general service customer" means a customer that has a verifiable  
789 history of having used more than one megawatt of demand from a single site.

790 Large general service customers shall be exempt from requirements that they participate in energy  
791 efficiency programs if the Commission finds that the large general service customer has, at the  
792 customer's own expense, implemented energy efficiency programs that have produced or will produce  
793 measured and verified results consistent with industry standards and other regulatory criteria stated in  
794 this section. The Commission shall, no later than June 30, 2021, adopt rules or regulations (a)  
795 establishing the process for large general service customers to apply for such an exemption, (b)  
796 establishing the administrative procedures by which eligible customers will notify the utility, and (c)  
797 defining the standard criteria that shall be satisfied by an applicant in order to notify the utility,

798 including means of evaluation measurement and verification and confidentiality requirements. At a  
799 minimum, such rules and regulations shall require that each exempted large general service customer  
800 certify to the utility and Commission that its implemented energy efficiency programs have delivered  
801 measured and verified savings within the prior five years. In adopting such rules or regulations, the  
802 Commission shall also specify the timing as to when a utility shall accept and act on such notice, taking  
803 into consideration the utility's integrated resource planning process, as well as its administration of  
804 energy efficiency programs that are approved for cost recovery by the Commission. Savings from large  
805 general service customers shall be accounted for in utility reporting in the standards in § 56-596.2.

806 The notice of nonparticipation by a large general service customer shall be for the duration of the  
807 service life of the customer's energy efficiency measures. The Commission may on its own motion  
808 initiate steps necessary to verify such nonparticipant's achievement of energy efficiency if the  
809 Commission has a body of evidence that the nonparticipant has knowingly misrepresented its energy  
810 efficiency achievement.

811 A utility shall not charge such large general service customer for the costs of installing energy  
812 efficiency equipment beyond what is required to provide electric service and meter such service on the  
813 customer's premises if the customer provides, at the customer's expense, equivalent energy efficiency  
814 equipment. In all relevant proceedings pursuant to this section, the Commission shall take into  
815 consideration the goals of economic development, energy efficiency and environmental protection in the  
816 Commonwealth;

817 d. Projected and actual costs of compliance with renewable energy portfolio standard requirements  
818 pursuant to § 56-585.5 that are not recoverable under subdivision 6. The Commission shall approve such  
819 a petition allowing the recovery of such costs incurred as required by § 56-585.5, provided that the  
820 Commission does not otherwise find such costs were unreasonably or imprudently incurred;

821 e. Projected and actual costs of projects that the Commission finds to be necessary to mitigate  
822 impacts to marine life caused by construction of offshore wind generating facilities, as described in  
823 § 56-585.1:11, or to comply with state or federal environmental laws or regulations applicable to  
824 generation facilities used to serve the utility's native load obligations, including the costs of allowances  
825 purchased through a market-based trading program for carbon dioxide emissions. The Commission shall  
826 approve such a petition if it finds that such costs are necessary to comply with such environmental laws  
827 or regulations;

828 f. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate  
829 programs approved by the Commission that accelerate the vegetation management of distribution  
830 rights-of-way. No costs shall be allocated to or recovered from customers that are served within the  
831 large general service rate classes for a Phase II Utility or that are served at subtransmission or  
832 transmission voltage, or take delivery at a substation served from subtransmission or transmission  
833 voltage, for a Phase I Utility; and

834 g. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate  
835 programs approved by the Commission to provide incentives to (i) low-income, elderly, and disabled  
836 individuals or (ii) organizations providing residential services to low-income, elderly, and disabled  
837 individuals for the installation of, or access to, equipment to generate electric energy derived from  
838 sunlight, provided the low-income, elderly, and disabled individuals, or organizations providing  
839 residential services to low-income, elderly, and disabled individuals, first participate in incentive  
840 programs for the installation of measures that reduce heating or cooling costs.

841 Any rate adjustment clause approved under subdivision 5 c by the Commission shall remain in effect  
842 until the utility exhausts the approved budget for the energy efficiency program. The Commission shall  
843 have the authority to determine the duration or amortization period for any other rate adjustment clause  
844 approved under this subdivision.

845 6. To ensure the generation and delivery of a reliable and adequate supply of electricity, to meet the  
846 utility's projected native load obligations and to promote economic development, a utility may at any  
847 time, after the expiration or termination of capped rates, petition the Commission for approval of a rate  
848 adjustment clause for recovery on a timely and current basis from customers of the costs of (i) a  
849 coal-fueled generation facility that utilizes Virginia coal and is located in the coalfield region of the  
850 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or  
851 without the utility's service territory, (ii) one or more other generation facilities, (iii) one or more major  
852 unit modifications of generation facilities, including the costs of any system or equipment upgrade,  
853 system or equipment replacement, or other cost reasonably appropriate to extend the combined operating  
854 license for or the operating life of one or more generation facilities utilizing nuclear power, (iv) one or  
855 more new underground facilities to replace one or more existing overhead distribution facilities of 69  
856 kilovolts or less located within the Commonwealth, (v) one or more pumped hydroelectricity generation  
857 and storage facilities that utilize on-site or off-site renewable energy resources as all or a portion of their  
858 power source and such facilities and associated resources are located in the coalfield region of the  
859 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or

860 without the utility's service territory, or (vi) one or more electric distribution grid transformation  
 861 projects; however, subject to the provisions of the following sentence, the utility shall not file a petition  
 862 under clause (iv) more often than annually and, in such petition, shall not seek any annual incremental  
 863 increase in the level of investments associated with such a petition that exceeds five percent of such  
 864 utility's distribution rate base, as such rate base was determined for the most recently ended 12-month  
 865 test period in the utility's latest review proceeding conducted pursuant to subdivision 3 and concluded by  
 866 final order of the Commission prior to the date of filing of such petition under clause (iv). In all  
 867 proceedings regarding petitions filed under clause (iv) or (vi), the level of investments approved for  
 868 recovery in such proceedings shall be in addition to, and not in lieu of, levels of investments previously  
 869 approved for recovery in prior proceedings under clause (iv) or (vi), as applicable. As of December 1,  
 870 2028, any costs recovered by a utility pursuant to clause (iv) shall be limited to any remaining costs  
 871 associated with conversions of overhead distribution facilities to underground facilities that have been  
 872 previously approved or are pending approval by the Commission through a petition by the utility under  
 873 this subdivision. Such a petition concerning facilities described in clause (ii) that utilize nuclear power,  
 874 facilities described in clause (ii) that are coal-fueled and will be built by a Phase I Utility, or facilities  
 875 described in clause (i) may also be filed before the expiration or termination of capped rates. A utility  
 876 that constructs or makes modifications to any such facility, or purchases any facility consisting of at  
 877 least one megawatt of generating capacity using energy derived from sunlight and located in the  
 878 Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more  
 879 Virginia businesses, shall have the right to recover the costs of the facility, as accrued against income,  
 880 through its rates, including projected construction work in progress, and any associated allowance for  
 881 funds used during construction, planning, development and construction or acquisition costs, life-cycle  
 882 costs, costs related to assessing the feasibility of potential sites for new underground facilities, and costs  
 883 of infrastructure associated therewith, plus, as an incentive to undertake such projects, an enhanced rate  
 884 of return on common equity calculated as specified below; however, in determining the amounts  
 885 recoverable under a rate adjustment clause for new underground facilities, the Commission shall not  
 886 consider, or increase or reduce such amounts recoverable because of (a) the operation and maintenance  
 887 costs attributable to either the overhead distribution facilities being replaced or the new underground  
 888 facilities or (b) any other costs attributable to the overhead distribution facilities being replaced.  
 889 Notwithstanding the preceding sentence, the costs described in clauses (a) and (b) thereof shall remain  
 890 eligible for recovery from customers through the utility's base rates for distribution service. A utility  
 891 filing a petition for approval to construct or purchase a facility consisting of at least one megawatt of  
 892 generating capacity using energy derived from sunlight and located in the Commonwealth and that  
 893 utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses may  
 894 propose a rate adjustment clause based on a market index in lieu of a cost of service model for such  
 895 facility. A utility seeking approval to construct or purchase a generating facility that emits carbon  
 896 dioxide shall demonstrate that it has already met the energy savings goals identified in § 56-596.2 and  
 897 that the identified need cannot be met more affordably through the deployment or utilization of  
 898 demand-side resources or energy storage resources and that it has considered and weighed alternative  
 899 options, including third-party market alternatives, in its selection process.

900 The costs of the facility, other than return on projected construction work in progress and allowance  
 901 for funds used during construction, shall not be recovered prior to the date a facility constructed by the  
 902 utility and described in clause (i), (ii), (iii), or (v) begins commercial operation, the date the utility  
 903 becomes the owner of a purchased generation facility consisting of at least one megawatt of generating  
 904 capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or  
 905 services sourced, in whole or in part, from one or more Virginia businesses, or the date new  
 906 underground facilities are classified by the utility as plant in service. In any application to construct a  
 907 new generating facility, the utility shall include, and the Commission shall consider, the social cost of  
 908 carbon, as determined by the Commission, as a benefit or cost, whichever is appropriate. The  
 909 Commission shall ensure that the development of new, or expansion of existing, energy resources or  
 910 facilities does not have a disproportionate adverse impact on historically economically disadvantaged  
 911 communities. The Commission may adopt any rules it deems necessary to determine the social cost of  
 912 carbon and shall use the best available science and technology, including the Technical Support  
 913 Document: Technical Update of the Social Cost of Carbon for Regulatory Impact Analysis Under  
 914 Executive Order 12866, published by the Interagency Working Group on Social Cost of Greenhouse  
 915 Gases from the United States Government in August 2016, as guidance. The Commission shall include a  
 916 system to adjust the costs established in this section with inflation.

917 Such enhanced rate of return on common equity shall be applied to allowance for funds used during  
 918 construction and to construction work in progress during the construction phase of the facility and shall  
 919 thereafter be applied to the entire facility during the first portion of the service life of the facility. The  
 920 first portion of the service life shall be as specified in the table below; however, the Commission shall



921 determine the duration of the first portion of the service life of any facility, within the range specified in  
922 the table below, which determination shall be consistent with the public interest and shall reflect the  
923 Commission's determinations regarding how critical the facility may be in meeting the energy needs of  
924 the citizens of the Commonwealth and the risks involved in the development of the facility. After the  
925 first portion of the service life of the facility is concluded, the utility's general rate of return shall be  
926 applied to such facility for the remainder of its service life. As used herein, the service life of the  
927 facility shall be deemed to begin on the date a facility constructed by the utility and described in clause  
928 (i), (ii), (iii), or (v) begins commercial operation, the date the utility becomes the owner of a purchased  
929 generation facility consisting of at least one megawatt of generating capacity using energy derived from  
930 sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in  
931 part, from one or more Virginia businesses, or the date new underground facilities or new electric  
932 distribution grid transformation projects are classified by the utility as plant in service, and such service  
933 life shall be deemed equal in years to the life of that facility as used to calculate the utility's  
934 depreciation expense. Such enhanced rate of return on common equity shall be calculated by adding the  
935 basis points specified in the table below to the utility's general rate of return, and such enhanced rate of  
936 return shall apply only to the facility that is the subject of such rate adjustment clause. Allowance for  
937 funds used during construction shall be calculated for any such facility utilizing the utility's actual  
938 capital structure and overall cost of capital, including an enhanced rate of return on common equity as  
939 determined pursuant to this subdivision, until such construction work in progress is included in rates.  
940 The construction of any facility described in clause (i) or (v) is in the public interest, and in determining  
941 whether to approve such facility, the Commission shall liberally construe the provisions of this title. The  
942 construction or purchase by a utility of one or more generation facilities with at least one megawatt of  
943 generating capacity, and with an aggregate rated capacity that does not exceed 16,100 megawatts,  
944 including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate  
945 capacity of 100 megawatts, that use energy derived from sunlight or from onshore wind and are located  
946 in the Commonwealth or off the Commonwealth's Atlantic shoreline, regardless of whether any of such  
947 facilities are located within or without the utility's service territory, is in the public interest, and in  
948 determining whether to approve such facility, the Commission shall liberally construe the provisions of  
949 this title. A utility may enter into short-term or long-term power purchase contracts for the power  
950 derived from sunlight generated by such generation facility prior to purchasing the generation facility.  
951 The replacement of any subset of a utility's existing overhead distribution tap lines that have, in the  
952 aggregate, an average of nine or more total unplanned outage events-per-mile over a preceding 10-year  
953 period with new underground facilities in order to improve electric service reliability is in the public  
954 interest. In determining whether to approve petitions for rate adjustment clauses for such new  
955 underground facilities that meet this criteria, and in determining the level of costs to be recovered  
956 thereunder, the Commission shall liberally construe the provisions of this title.

957 The conversion of any such facilities on or after September 1, 2016, is deemed to provide local and  
958 system-wide benefits and to be cost beneficial, and the costs associated with such new underground  
959 facilities are deemed to be reasonably and prudently incurred and, notwithstanding the provisions of  
960 subsection C or D, shall be approved for recovery by the Commission pursuant to this subdivision,  
961 provided that the total costs associated with the replacement of any subset of existing overhead  
962 distribution tap lines proposed by the utility with new underground facilities, exclusive of financing  
963 costs, shall not exceed an average cost per customer of \$20,000, with such customers, including those  
964 served directly by or downline of the tap lines proposed for conversion, and, further, such total costs  
965 shall not exceed an average cost per mile of tap lines converted, exclusive of financing costs, of  
966 \$750,000. A utility shall, without regard for whether it has petitioned for any rate adjustment clause  
967 pursuant to clause (vi), petition the Commission, not more than once annually, for approval of a plan for  
968 electric distribution grid transformation projects. Any plan for electric distribution grid transformation  
969 projects shall include both measures to facilitate integration of distributed energy resources and measures  
970 to enhance physical electric distribution grid reliability and security. In ruling upon such a petition, the  
971 Commission shall consider whether the utility's plan for such projects, and the projected costs associated  
972 therewith, are reasonable and prudent. Such petition shall be considered on a stand-alone basis without  
973 regard to the other costs, revenues, investments, or earnings of the utility; without regard to whether the  
974 costs associated with such projects will be recovered through a rate adjustment clause under this  
975 subdivision or through the utility's rates for generation and distribution services; and without regard to  
976 whether such costs will be the subject of a customer credit offset, as applicable, pursuant to subdivision  
977 8 d. The Commission's final order regarding any such petition for approval of an electric distribution  
978 grid transformation plan shall be entered by the Commission not more than six months after the date of  
979 filing such petition. The Commission shall likewise enter its final order with respect to any petition by a  
980 utility for a certificate to construct and operate a generating facility or facilities utilizing energy derived  
981 from sunlight, pursuant to subsection D of § 56-580, within six months after the date of filing such  
982 petition. The basis points to be added to the utility's general rate of return to calculate the enhanced rate

983 of return on common equity, and the first portion of that facility's service life to which such enhanced  
 984 rate of return shall be applied, shall vary by type of facility, as specified in the following table:

985	Type of Generation Facility	Basis Points	First Portion of Service Life
986	Nuclear-powered	200	Between 12 and 25 years
987	Carbon capture compatible, clean-coal	200	Between 10 and 20 years
988	powered		
989	Renewable powered, other than landfill gas	200	Between 5 and 15 years
990	powered		
991	Coalbed methane gas powered	150	Between 5 and 15 years
992	Landfill gas powered	200	Between 5 and 15 years
993	Conventional coal or combined-cycle	100	Between 10 and 20 years
994	combustion turbine		

995 Only those facilities as to which a rate adjustment clause under this subdivision has been previously  
 996 approved by the Commission, or as to which a petition for approval of such rate adjustment clause was  
 997 filed with the Commission, on or before January 1, 2013, shall be entitled to the enhanced rate of return  
 998 on common equity as specified in the above table during the construction phase of the facility and the  
 999 approved first portion of its service life.

1000 Thirty percent of all costs of such a facility utilizing nuclear power that the utility incurred between  
 1001 July 1, 2007, and December 31, 2013, and all of such costs incurred after December 31, 2013, may be  
 1002 deferred by the utility and recovered through a rate adjustment clause under this subdivision at such  
 1003 time as the Commission provides in an order approving such a rate adjustment clause. The remaining 70  
 1004 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 31,  
 1005 2013, shall not be deferred for recovery through a rate adjustment clause under this subdivision;  
 1006 however, such remaining 70 percent of all costs shall be recovered ratably through existing base rates as  
 1007 determined by the Commission in the test periods under review in the utility's next review filed after  
 1008 July 1, 2014. Thirty percent of all costs of a facility utilizing energy derived from offshore wind that the  
 1009 utility incurred between July 1, 2007, and December 31, 2013, and all of such costs incurred after  
 1010 December 31, 2013, may be deferred by the utility and recovered through a rate adjustment clause under  
 1011 this subdivision at such time as the Commission provides in an order approving such a rate adjustment  
 1012 clause. The remaining 70 percent of all costs of such a facility that the utility incurred between July 1,  
 1013 2007, and December 31, 2013, shall not be deferred for recovery through a rate adjustment clause under  
 1014 this subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through  
 1015 existing base rates as determined by the Commission in the test periods under review in the utility's next  
 1016 review filed after July 1, 2014.

1017 In connection with planning to meet forecasted demand for electric generation supply and assure the  
 1018 adequate and sufficient reliability of service, consistent with § 56-598, planning and development  
 1019 activities for a new utility-owned and utility-operated generating facility or facilities utilizing energy  
 1020 derived from sunlight or from onshore or offshore wind are in the public interest.

1021 Notwithstanding any provision of Chapter 296 of the Acts of Assembly of 2018, construction,  
 1022 purchasing, or leasing activities for a new utility-owned and utility-operated generating facility or  
 1023 facilities utilizing energy derived from sunlight or from onshore wind with an aggregate capacity of  
 1024 16,100 megawatts, including rooftop solar installations with a capacity of not less than 50 kilowatts, and  
 1025 with an aggregate capacity of 100 megawatts, together with a utility-owned and utility-operated  
 1026 generating facility or facilities utilizing energy derived from offshore wind with an aggregate capacity of  
 1027 not more than 3,000 megawatts, are in the public interest. Additionally, energy storage facilities with an  
 1028 aggregate capacity of 2,700 megawatts are in the public interest. To the extent that a utility elects to  
 1029 recover the costs of any such new generation or energy storage facility or facilities through its rates for  
 1030 generation and distribution services and does not petition and receive approval from the Commission for  
 1031 recovery of such costs through a rate adjustment clause described in clause (ii), the Commission shall,  
 1032 upon the request of the utility in a ~~triennial~~ review proceeding, provide for a customer credit  
 1033 reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed  
 1034 reasonable and prudent by the Commission in a proceeding pursuant to subsection D of § 56-580 or in a  
 1035 ~~triennial~~ review proceeding.

1036 Electric distribution grid transformation projects are in the public interest. To the extent that a utility  
 1037 elects to recover the costs of such electric distribution grid transformation projects through its rates for  
 1038 generation and distribution services, and does not petition and receive approval from the Commission for  
 1039 recovery of such costs through a rate adjustment clause described in clause (vi), the Commission shall,  
 1040 upon the request of the utility in a ~~triennial~~ review proceeding, provide for a customer credit  
 1041 reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed  
 1042 reasonable and prudent by the Commission in a proceeding for approval of a plan for electric  
 1043 distribution grid transformation projects pursuant to subdivision 6 or in a ~~triennial~~ review proceeding.

1044 Neither generation facilities described in clause (ii) that utilize simple-cycle combustion turbines nor

1045 new underground facilities shall receive an enhanced rate of return on common equity as described  
1046 herein, but instead shall receive the utility's general rate of return during the construction phase of the  
1047 facility and, thereafter, for the entire service life of the facility. No rate adjustment clause for new  
1048 underground facilities shall allocate costs to, or provide for the recovery of costs from, customers that  
1049 are served within the large power service rate class for a Phase I Utility and the large general service  
1050 rate classes for a Phase II Utility. New underground facilities are hereby declared to be ordinary  
1051 extensions or improvements in the usual course of business under the provisions of § 56-265.2.

1052 As used in this subdivision, a generation facility is (1) "coalbed methane gas powered" if the facility  
1053 is fired at least 50 percent by coalbed methane gas, as such term is defined in § 45.2-1600, produced  
1054 from wells located in the Commonwealth, and (2) "landfill gas powered" if the facility is fired by  
1055 methane or other combustible gas produced by the anaerobic digestion or decomposition of  
1056 biodegradable materials in a solid waste management facility licensed by the Waste Management Board.  
1057 A landfill gas powered facility includes, in addition to the generation facility itself, the equipment used  
1058 in collecting, drying, treating, and compressing the landfill gas and in transmitting the landfill gas from  
1059 the solid waste management facility where it is collected to the generation facility where it is  
1060 combusted.

1061 For purposes of this subdivision, "general rate of return" means the fair combined rate of return on  
1062 common equity as it is determined by the Commission for such utility pursuant to subdivision 2.

1063 Notwithstanding any other provision of this subdivision, if the Commission finds during the triennial  
1064 review conducted for a Phase II Utility in 2021 that such utility has not filed applications for all  
1065 necessary federal and state regulatory approvals to construct one or more nuclear-powered or coal-fueled  
1066 generation facilities that would add a total capacity of at least 1500 megawatts to the amount of the  
1067 utility's generating resources as such resources existed on July 1, 2007, or that, if all such approvals  
1068 have been received, that the utility has not made reasonable and good faith efforts to construct one or  
1069 more such facilities that will provide such additional total capacity within a reasonable time after  
1070 obtaining such approvals, then the Commission, if it finds it in the public interest, may reduce on a  
1071 prospective basis any enhanced rate of return on common equity previously applied to any such facility  
1072 to no less than the general rate of return for such utility and may apply no less than the utility's general  
1073 rate of return to any such facility for which the utility seeks approval in the future under this  
1074 subdivision.

1075 Notwithstanding any other provision of this subdivision, if a Phase II utility obtains approval from  
1076 the Commission of a rate adjustment clause pursuant to subdivision 6 associated with a test or  
1077 demonstration project involving a generation facility utilizing energy from offshore wind, and such  
1078 utility has not, as of July 1, 2023, commenced construction as defined for federal income tax purposes  
1079 of an offshore wind generation facility or facilities with a minimum aggregate capacity of 250  
1080 megawatts, then the Commission, if it finds it in the public interest, may direct that the costs associated  
1081 with any such rate adjustment clause involving said test or demonstration project shall thereafter no  
1082 longer be recovered through a rate adjustment clause pursuant to subdivision 6 and shall instead be  
1083 recovered through the utility's rates for generation and distribution services, with no change in such rates  
1084 for generation and distribution services as a result of the combination of such costs with the other costs,  
1085 revenues, and investments included in the utility's rates for generation and distribution services. Any  
1086 such costs shall remain combined with the utility's other costs, revenues, and investments included in its  
1087 rates for generation and distribution services until such costs are fully recovered.

1088 7. Any petition filed pursuant to subdivision 4, 5, or 6 shall be considered by the Commission on a  
1089 stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any  
1090 costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the  
1091 Commission, that are proposed for recovery in such petition and that are related to subdivision 5 a, or  
1092 that are related to facilities and projects described in clause (i) of subdivision 6, or that are related to  
1093 new underground facilities described in clause (iv) of subdivision 6, shall be deferred on the books and  
1094 records of the utility until the Commission's final order in the matter, or until the implementation of any  
1095 applicable approved rate adjustment clauses, whichever is later. Except as otherwise provided in  
1096 subdivision 6, any costs prudently incurred on or after July 1, 2007, by a utility prior to the filing of  
1097 such petition, or during the consideration thereof by the Commission, that are proposed for recovery in  
1098 such petition and that are related to facilities and projects described in clause (ii) or clause (iii) of  
1099 subdivision 6 that utilize nuclear power, or coal-fueled facilities and projects described in clause (ii) of  
1100 subdivision 6 if such coal-fueled facilities will be built by a Phase I Utility, shall be deferred on the  
1101 books and records of the utility until the Commission's final order in the matter, or until the  
1102 implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs  
1103 prudently incurred after the expiration or termination of capped rates related to other matters described  
1104 in subdivision 4, 5, or 6 shall be deferred beginning only upon the expiration or termination of capped  
1105 rates, provided, however, that no provision of this act shall affect the rights of any parties with respect  
1106 to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia

1107 Electric and Power Company, 109 F.E.R.C. P 61,012 (2004). A utility shall establish a regulatory asset  
 1108 for regulatory accounting and ratemaking purposes under which it shall defer its operation and  
 1109 maintenance costs incurred in connection with (i) the refueling of any nuclear-powered generating plant  
 1110 and (ii) other work at such plant normally performed during a refueling outage. The utility shall  
 1111 amortize such deferred costs over the refueling cycle, but in no case more than 18 months, beginning  
 1112 with the month in which such plant resumes operation after such refueling. The refueling cycle shall be  
 1113 the applicable period of time between planned refueling outages for such plant. As of January 1, 2014,  
 1114 such amortized costs are a component of base rates, recoverable in base rates only ratably over the  
 1115 refueling cycle rather than when such outages occur, and are the only nuclear refueling costs recoverable  
 1116 in base rates. This provision shall apply to any nuclear-powered generating plant refueling outage  
 1117 commencing after December 31, 2013, and the Commission shall treat the deferred and amortized costs  
 1118 of such regulatory asset as part of the utility's costs for the purpose of proceedings conducted (a) with  
 1119 respect to triennial filings under subdivision 3 made on and after July 1, 2014, and (b) pursuant to  
 1120 § 56-245 or the Commission's rules governing utility rate increase applications as provided in subsection  
 1121 B. This provision shall not be deemed to change or reset base rates.

1122 The Commission's final order regarding any petition filed pursuant to subdivision 4, 5, or 6 shall be  
 1123 entered not more than three months, eight months, and nine months, respectively, after the date of filing  
 1124 of such petition. If such petition is approved, the order shall direct that the applicable rate adjustment  
 1125 clause be applied to customers' bills not more than 60 days after the date of the order, or upon the  
 1126 expiration or termination of capped rates, whichever is later. *At any time, the Commission may, in its*  
 1127 *discretion, for a Phase II Utility, upon petition by a such a utility or upon its own initiated proceeding,*  
 1128 *direct the consolidation of any one or more subsets of rate adjustment clauses previously implemented*  
 1129 *pursuant to subdivision 5 or 6 in the interest of judicial economy, customer transparency, or other*  
 1130 *factors the Commission determines to be appropriate. Any subset of rate adjustment clauses so*  
 1131 *consolidated shall continue to be considered by the Commission without regard to the other costs,*  
 1132 *revenues, investments, or earnings of the utility and remain as a cost recovery mechanism independent*  
 1133 *from the utility's rates for generation and distribution services pursuant to this subdivision and*  
 1134 *subdivisions 5 and 6, but will be combined as a single rate adjustment clause for cost recovery and*  
 1135 *review purposes.*

1136 8. In any triennial review proceeding, for the purposes of reviewing earnings on the utility's rates for  
 1137 generation and distribution services, the following utility generation and distribution costs not proposed  
 1138 for recovery under any other subdivision of this subsection, as recorded per books by the utility for  
 1139 financial reporting purposes and accrued against income, shall be attributed to the test periods under  
 1140 review and deemed fully recovered in the period recorded: costs associated with asset impairments  
 1141 related to early retirement determinations made by the utility for utility generation facilities fueled by  
 1142 coal, natural gas, or oil or for automated meter reading electric distribution service meters; costs  
 1143 associated with projects necessary to comply with state or federal environmental laws, regulations, or  
 1144 judicial or administrative orders relating to coal combustion by-product management that the utility does  
 1145 not petition to recover through a rate adjustment clause pursuant to subdivision 5 e; costs associated  
 1146 with severe weather events; and costs associated with natural disasters. Such costs shall be deemed to  
 1147 have been recovered from customers through rates for generation and distribution services in effect  
 1148 during the test periods under review unless such costs, individually or in the aggregate, together with the  
 1149 utility's other costs, revenues, and investments to be recovered through rates for generation and  
 1150 distribution services, result in the utility's earned return on its generation and distribution services for the  
 1151 combined test periods under review to fall more than 50 basis points below the fair combined rate of  
 1152 return authorized under subdivision 2 for such periods or, for any test period commencing after  
 1153 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to fall  
 1154 more than 70 basis points below the fair combined rate of return authorized under subdivision 2 for  
 1155 such periods. In such cases, the Commission shall, in such triennial review proceeding, authorize  
 1156 deferred recovery of such costs and allow the utility to amortize and recover such deferred costs over  
 1157 future periods as determined by the Commission. The aggregate amount of such deferred costs shall not  
 1158 exceed an amount that would, together with the utility's other costs, revenues, and investments to be  
 1159 recovered through rates for generation and distribution services, cause the utility's earned return on its  
 1160 generation and distribution services to exceed the fair rate of return authorized under subdivision 2, less  
 1161 50 basis points, for the combined test periods under review or, for any test period commencing after  
 1162 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to exceed  
 1163 the fair rate of return authorized under subdivision 2 less 70 basis points. Nothing in this section shall  
 1164 limit the Commission's authority, pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including  
 1165 specifically § 56-235.2, following the review of combined test period earnings of the utility in a triennial  
 1166 review, for normalization of nonrecurring test period costs and annualized adjustments for future costs,  
 1167 in determining any appropriate increase or decrease in the utility's rates for generation and distribution

1168 services pursuant to subdivision 8 a or 8 c.

1169 If the Commission determines as a result of ~~such~~ any triennial review *initiated prior to July 1, 2023,*  
1170 *by a Phase II Utility or at any time by a Phase I Utility, or, for subdivision d, as a result of any*  
1171 *triennial or biennial review initiated prior to January 1, 2024, by a Phase II Utility or at any time by a*  
1172 *Phase I Utility, that:*

1173 a. Revenue reductions related to energy efficiency measures or programs approved and deployed  
1174 since the utility's previous triennial review have caused the utility, as verified by the Commission,  
1175 during the test period or periods under review, considered as a whole, to earn more than 50 basis points  
1176 below a fair combined rate of return on its generation and distribution services or, for any test period  
1177 commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I  
1178 Utility, more than 70 basis points below a fair combined rate of return on its generation and distribution  
1179 services, as determined in subdivision 2, without regard to any return on common equity or other  
1180 matters determined with respect to facilities described in subdivision 6, the Commission shall order  
1181 increases to the utility's rates for generation and distribution services necessary to recover such revenue  
1182 reductions. If the Commission finds, for reasons other than revenue reductions related to energy  
1183 efficiency measures, that the utility has, during the test period or periods under review, considered as a  
1184 whole, earned more than 50 basis points below a fair combined rate of return on its generation and  
1185 distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility  
1186 and after December 31, 2013, for a Phase I Utility, more than 70 basis points below a fair combined  
1187 rate of return on its generation and distribution services, as determined in subdivision 2, without regard  
1188 to any return on common equity or other matters determined with respect to facilities described in  
1189 subdivision 6, the Commission shall order increases to the utility's rates necessary to provide the  
1190 opportunity to fully recover the costs of providing the utility's services and to earn not less than such  
1191 fair combined rate of return, using the most recently ended 12-month test period as the basis for  
1192 determining the amount of the rate increase necessary. However, in the first triennial review proceeding  
1193 conducted after January 1, 2021, for a Phase II Utility, the Commission may not order a rate increase,  
1194 and in all triennial reviews of a Phase I or Phase II utility, the Commission may not order such rate  
1195 increase unless it finds that the resulting rates are necessary to provide the utility with the opportunity to  
1196 fully recover its costs of providing its services and to earn not less than a fair combined rate of return  
1197 on both its generation and distribution services, as determined in subdivision 2, without regard to any  
1198 return on common equity or other matters determined with respect to facilities described in subdivision  
1199 6, using the most recently ended 12-month test period as the basis for determining the permissibility of  
1200 any rate increase under the standards of this sentence, and the amount thereof; and provided that, solely  
1201 in connection with making its determination concerning the necessity for such a rate increase or the  
1202 amount thereof, the Commission shall, in any triennial review proceeding conducted prior to July 1,  
1203 2028, exclude from this most recently ended 12-month test period any remaining investment levels  
1204 associated with a prior customer credit reinvestment offset pursuant to subdivision d.

1205 b. The utility has, during the test period or test periods under review, considered as a whole, earned  
1206 more than 50 basis points above a fair combined rate of return on its generation and distribution  
1207 services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after  
1208 December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of  
1209 return on its generation and distribution services, as determined in subdivision 2, without regard to any  
1210 return on common equity or other matters determined with respect to facilities described in subdivision  
1211 6, the Commission shall, subject to the provisions of subdivisions 8 d and 9, direct that 60 percent of  
1212 the amount of such earnings that were more than 50 basis points, or, for any test period commencing  
1213 after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, that  
1214 70 percent of the amount of such earnings that were more than 70 basis points, above such fair  
1215 combined rate of return for the test period or periods under review, considered as a whole, shall be  
1216 credited to customers' bills. Any such credits shall be amortized over a period of six to 12 months, as  
1217 determined at the discretion of the Commission, following the effective date of the Commission's order,  
1218 and shall be allocated among customer classes such that the relationship between the specific customer  
1219 class rates of return to the overall target rate of return will have the same relationship as the last  
1220 approved allocation of revenues used to design base rates; or

1221 c. ~~In any triennial review proceeding conducted after January 1, 2020, for a Phase I Utility or after~~  
1222 ~~January 1, 2021, for a Phase II Utility in which the~~ *The* utility has, during the test period or test periods  
1223 under review, considered as a whole, earned more than 50 basis points above a fair combined rate of  
1224 return on its generation and distribution services or, for any test period commencing after December 31,  
1225 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis  
1226 points above a fair combined rate of return on its generation and distribution services, as determined in  
1227 subdivision 2, without regard to any return on common equity or other matter determined with respect  
1228 to facilities described in subdivision 6, and the combined aggregate level of capital investment that the  
1229 Commission has approved other than those capital investments that the Commission has approved for

1230 recovery pursuant to a rate adjustment clause pursuant to subdivision 6 made by the utility during the  
1231 test periods under review in that triennial review proceeding in new utility-owned generation facilities  
1232 utilizing energy derived from sunlight, or from wind, and in electric distribution grid transformation  
1233 projects, as determined pursuant to subdivision 8 d, does not equal or exceed 100 percent of the  
1234 earnings that are more than 70 basis points above the utility's fair combined rate of return on its  
1235 generation and distribution services for the combined test periods under review in that triennial review  
1236 proceeding, the Commission shall, subject to the provisions of subdivision 9 10 and in addition to the  
1237 actions authorized in subdivision b, also order reductions to the utility's rates it finds appropriate.  
1238 However, in the first triennial review proceeding conducted after January 1, 2021, for a Phase II Utility,  
1239 any reduction to the utility's rates ordered by the Commission pursuant to this subdivision shall not  
1240 exceed \$50 million in annual revenues, with any reduction allocated to the utility's rates for generation  
1241 services, and in each triennial review of a Phase I or Phase II Utility, the Commission may not order  
1242 such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to  
1243 fully recover its costs of providing its services and to earn not less than a fair combined rate of return  
1244 on its generation and distribution services, as determined in subdivision 2, without regard to any return  
1245 on common equity or other matters determined with respect to facilities described in subdivision 6,  
1246 using the most recently ended 12-month test period as the basis for determining the permissibility of any  
1247 rate reduction under the standards of this sentence, and the amount thereof; and  
1248 d. (Expires July 1, 2028) In any ~~triennial~~ review proceeding conducted after December 31, 2017,  
1249 upon the request of the utility, the Commission shall determine, prior to directing that 70 percent of  
1250 earnings that are more than 70 basis points above the utility's fair combined rate of return on its  
1251 generation and distribution services for the test period or periods under review be credited to customer  
1252 bills pursuant to subdivision 8 b, the aggregate level of prior capital investment that the Commission has  
1253 approved other than those capital investments that the Commission has approved for recovery pursuant  
1254 to a rate adjustment clause pursuant to subdivision 6 made by the utility during the test period or  
1255 periods under review in both (i) new utility-owned generation facilities utilizing energy derived from  
1256 sunlight, or from onshore or offshore wind, and (ii) electric distribution grid transformation projects, as  
1257 determined by the utility's plant in service and construction work in progress balances related to such  
1258 investments as recorded per books by the utility for financial reporting purposes as of the end of the  
1259 most recent test period under review. Any such combined capital investment amounts shall offset any  
1260 customer bill credit amounts, on a dollar for dollar basis, up to the aggregate level of invested or  
1261 committed capital under clauses (i) and (ii). The aggregate level of qualifying invested or committed  
1262 capital under clauses (i) and (ii) is referred to in this subdivision as the customer credit reinvestment  
1263 offset, which offsets the customer bill credit amount that the utility has invested or will invest in new  
1264 solar or wind generation facilities or electric distribution grid transformation projects for the benefit of  
1265 customers, in amounts up to 100 percent of earnings that are more than 70 basis points above the  
1266 utility's fair rate of return on its generation and distribution services, and thereby reduce or eliminate  
1267 otherwise incremental rate adjustment clause charges and increases to customer bills, which is deemed to  
1268 be in the public interest. If 100 percent of the amount of earnings that are more than 70 basis points  
1269 above the utility's fair combined rate of return on its generation and distribution services, as determined  
1270 in subdivision 2, exceeds the aggregate level of invested capital in new utility-owned generation  
1271 facilities utilizing energy derived from sunlight, or from wind, and electric distribution grid  
1272 transformation projects, as provided in clauses (i) and (ii), during the test period or periods under  
1273 review, then 70 percent of the amount of such excess shall be credited to customer bills as provided in  
1274 subdivision 8 b in connection with the ~~triennial~~ review proceeding. The portion of any costs associated  
1275 with new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or  
1276 electric distribution grid transformation projects that is the subject of any customer credit reinvestment  
1277 offset pursuant to this subdivision shall not thereafter be recovered through the utility's rates for  
1278 generation and distribution services over the service life of such facilities and shall not thereafter be  
1279 included in the utility's costs, revenues, and investments in future ~~triennial~~ review proceedings conducted  
1280 pursuant to subdivision 2 and shall not be the subject of a rate adjustment clause petition pursuant to  
1281 subdivision 6. The portion of any costs associated with new utility-owned generation facilities utilizing  
1282 energy derived from sunlight, or from wind, or electric distribution grid transformation projects that is  
1283 not the subject of any customer credit reinvestment offset pursuant to this subdivision may be recovered  
1284 through the utility's rates for generation and distribution services over the service life of such facilities  
1285 and shall be included in the utility's costs, revenues, and investments in future ~~triennial~~ review  
1286 proceedings conducted pursuant to subdivision 2 until such costs are fully recovered, and if such costs  
1287 are recovered through the utility's rates for generation and distribution services, they shall not be the  
1288 subject of a rate adjustment clause petition pursuant to subdivision 6. Only the portion of such costs of  
1289 new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or electric  
1290 distribution grid transformation projects that has not been included in any customer credit reinvestment

1291 offset pursuant to this subdivision, and not otherwise recovered through the utility's rates for generation  
1292 and distribution services, may be the subject of a rate adjustment clause petition by the utility pursuant  
1293 to subdivision 6.

1294 The Commission's final order regarding such ~~triennial~~ review shall be entered not more than eight  
1295 months after the date of filing, and any revisions in rates or credits so ordered shall take effect not more  
1296 than 60 days after the date of the order. The fair combined rate of return on common equity determined  
1297 pursuant to subdivision 2 in such ~~triennial~~ review shall apply, for purposes of reviewing the utility's  
1298 earnings on its rates for generation and distribution services, to the entire *two or three, as applicable*,  
1299 successive 12-month test periods ending December 31 immediately preceding the year of the utility's  
1300 subsequent ~~triennial~~ review filing under subdivision 3 and shall apply to applicable rate adjustment  
1301 clauses under subdivisions 5 and 6 prospectively from the date the Commission's final order in the  
1302 ~~triennial~~ review proceeding, utilizing rate adjustment clause true-up protocols as the Commission in its  
1303 discretion may determine.

1304 *9. In any biennial review, if the Commission determines that the utility has during the test period or*  
1305 *test periods under review, considered as a whole, earned more than 70 basis points above a fair*  
1306 *combined rate of return on its generation and distribution services previously authorized by the*  
1307 *Commission, as determined in subdivision 2, without regard to any return on common equity or other*  
1308 *matters determined with respect to facilities described in subdivision 6, which have not been combined*  
1309 *with the utility's costs, revenues, and investments for generation and distribution services, the*  
1310 *Commission shall, subject to the provisions of subdivision 8 d, direct that 85 percent of the amount of*  
1311 *such earnings that were more than 70 basis points above such fair combined rate of return for the test*  
1312 *period or periods under review, considered as a whole, be credited to customers' bills. Any such credits*  
1313 *shall be amortized over a period of six to 12 months, as determined at the discretion of the Commission,*  
1314 *following the effective date of the Commission's order, and shall be allocated among customer classes*  
1315 *such that the relationship between the specific customer class rates of return to the overall target rate of*  
1316 *return will have the same relationship as the last approved allocation of revenues used to design base*  
1317 *rates.*

1318 *10. If, as a result of a triennial review required under this subsection and conducted with respect to*  
1319 *any test period or periods under review ending later than December 31, 2010 (or, if the Commission has*  
1320 *elected to stagger its biennial reviews of utilities as provided in subdivision 1, under review ending later*  
1321 *than December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), the*  
1322 *Commission finds, with respect to such test period or periods considered as a whole, that (i) any utility*  
1323 *has, during the test period or periods under review, considered as a whole, earned more than 50 basis*  
1324 *points above a fair combined rate of return on its generation and distribution services or, for any test*  
1325 *period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a*  
1326 *Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and*  
1327 *distribution services, as determined in subdivision 2, without regard to any return on common equity or*  
1328 *other matters determined with respect to facilities described in subdivision 6, and (ii) the total aggregate*  
1329 *regulated rates of such utility at the end of the most recently ended 12-month test period exceeded the*  
1330 *annual increases in the United States Average Consumer Price Index for all items, all urban consumers*  
1331 *(CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor,*  
1332 *compounded annually, when compared to the total aggregate regulated rates of such utility as*  
1333 *determined pursuant to the review conducted for the base period, the Commission shall, unless it finds*  
1334 *that such action is not in the public interest or that the provisions of subdivisions 8 b and c are more*  
1335 *consistent with the public interest, direct that any or all earnings for such test period or periods under*  
1336 *review, considered as a whole that were more than 50 basis points, or, for any test period commencing*  
1337 *after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more*  
1338 *than 70 basis points, above such fair combined rate of return shall be credited to customers' bills, in lieu*  
1339 *of the provisions of subdivisions 8 b and c, provided that no credits shall be provided pursuant to this*  
1340 *subdivision in connection with any triennial review unless such bill credits would be payable pursuant to*  
1341 *the provisions of subdivision 8 d, and any credits under this subdivision shall be calculated net of any*  
1342 *customer credit reinvestment offset amounts under subdivision 8 d. Any such credits shall be amortized*  
1343 *and allocated among customer classes in the manner provided by subdivision 8 b. For purposes of this*  
1344 *subdivision:*

1345 "Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has elected  
1346 to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending December  
1347 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), or (ii) the most recent test  
1348 period with respect to which credits have been applied to customers' bills under the provisions of this  
1349 subdivision, whichever is later.

1350 "Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6, except  
1351 for any increases in fuel tariffs deferred by the Commission for recovery in periods after December 31,  
1352 2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) rate adjustment clauses



1353 implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's rates pursuant to subdivision 8  
 1354 a; (iv) revisions to the utility's rates pursuant to the Commission's rules governing utility rate increase  
 1355 applications, as permitted by subsection B, occurring after July 1, 2009; and (v) base rates in effect as  
 1356 of July 1, 2009.

1357 ~~10.~~ 11. For purposes of this section, the Commission shall regulate the rates, terms and conditions of  
 1358 any utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital  
 1359 structure and cost of capital of such utility, excluding any debt associated with securitized bonds that are  
 1360 the obligation of non-Virginia jurisdictional customers, unless the Commission finds that the debt to  
 1361 equity ratio of such capital structure is unreasonable for such utility, in which case the Commission may  
 1362 utilize a debt to equity ratio that it finds to be reasonable for such utility in determining any rate  
 1363 adjustment pursuant to subdivisions 8 a and c, and without regard to the cost of capital, capital structure,  
 1364 revenues, expenses or investments of any other entity with which such utility may be affiliated. In  
 1365 particular, and without limitation, the Commission shall determine the federal and state income tax costs  
 1366 for any such utility that is part of a publicly traded, consolidated group as follows: (i) such utility's  
 1367 apportioned state income tax costs shall be calculated according to the applicable statutory rate, as if the  
 1368 utility had not filed a consolidated return with its affiliates, and (ii) such utility's federal income tax  
 1369 costs shall be calculated according to the applicable federal income tax rate and shall exclude any  
 1370 consolidated tax liability or benefit adjustments originating from any taxable income or loss of its  
 1371 affiliates.

1372 *Throughout the duration of the construction period for any project constructed by a Phase II Utility*  
 1373 *pursuant to § 56-585.1:11, such utility shall undertake reasonable efforts to maintain, subject to audit by*  
 1374 *the Commission, its common equity capitalization to total capitalization ratio at a level at least equal to*  
 1375 *the average of such ratio for all utilities in the applicable Phase II Utility's peer group investor-owned*  
 1376 *utilities, as determined according to subdivision A 2 b, and as authorized by such utilities' regulatory*  
 1377 *commission in their most recent governing rate proceeding.*

1378 B. Nothing in this section shall preclude an investor-owned incumbent electric utility from applying  
 1379 for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility rate increase  
 1380 applications; however, in any such filing, a fair rate of return on common equity shall be determined  
 1381 pursuant to subdivision A 2. Nothing in this section shall preclude such utility's recovery of fuel and  
 1382 purchased power costs as provided in § 56-249.6.

1383 C. Except as otherwise provided in this section, the Commission shall exercise authority over the  
 1384 rates, terms and conditions of investor-owned incumbent electric utilities for the provision of generation,  
 1385 transmission and distribution services to retail customers in the Commonwealth pursuant to the  
 1386 provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2.

1387 D. The Commission may determine, during any proceeding authorized or required by this section, the  
 1388 reasonableness or prudence of any cost incurred or projected to be incurred, by a utility in connection  
 1389 with the subject of the proceeding. A determination of the Commission regarding the reasonableness or  
 1390 prudence of any such cost shall be consistent with the Commission's authority to determine the  
 1391 reasonableness or prudence of costs in proceedings pursuant to the provisions of Chapter 10 (§ 56-232 et  
 1392 seq.). In determining the reasonableness or prudence of a utility providing energy and capacity to its  
 1393 customers from renewable energy resources, the Commission shall consider the extent to which such  
 1394 renewable energy resources, whether utility-owned or by contract, further the objectives of the  
 1395 Commonwealth Clean Energy Policy set forth in § 45.2-1706.1, and shall also consider whether the costs  
 1396 of such resources is likely to result in unreasonable increases in rates paid by customers.

1397 E. Notwithstanding any other provision of law, the Commission shall determine the amortization  
 1398 period for recovery of any appropriate costs due to the early retirement of any electric generation  
 1399 facilities owned or operated by any Phase I Utility or Phase II Utility. In making such determination, the  
 1400 Commission shall (i) perform an independent analysis of the remaining undepreciated capital costs; (ii)  
 1401 establish a recovery period that best serves ratepayers; and (iii) allow for the recovery of any carrying  
 1402 costs that the Commission deems appropriate.

1403 F. The Commission shall promulgate such rules and regulations as may be necessary to implement  
 1404 the provisions of this section.

1405 **§ 56-585.1:4. Development of solar and wind generation and energy storage capacity in the**  
 1406 **Commonwealth.**

1407 A. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more solar  
 1408 or wind generation facilities located in the Commonwealth or off the Commonwealth's Atlantic  
 1409 shoreline, each having a rated capacity of at least one megawatt and having in the aggregate a rated  
 1410 capacity that does not exceed 5,000 megawatts, or (ii) the purchase by a public utility of energy,  
 1411 capacity, and environmental attributes from solar facilities described in clause (i) owned by persons  
 1412 other than a public utility is in the public interest, and the Commission shall so find if required to make  
 1413 a finding regarding whether such construction or purchase is in the public interest.

1414 B. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more solar  
1415 or wind generation facilities located in the Commonwealth or off the Commonwealth's Atlantic  
1416 shoreline, each having a rated capacity of less than one megawatt, including rooftop solar installations  
1417 with a capacity of not less than 50 kilowatts, and having in the aggregate a rated capacity that does not  
1418 exceed 500 megawatts, or (ii) the purchase by a public utility of energy, capacity, and environmental  
1419 attributes from solar facilities described in clause (i) owned by persons other than a public utility is in  
1420 the public interest, and the Commission shall so find if required to make a finding regarding whether  
1421 such construction or purchase is in the public interest.

1422 C. The aggregate cap of 5,000 megawatts of rated capacity described in clause (i) of subsection A,  
1423 the aggregate cap of 500 megawatts of rated capacity described in clause (i) of subsection B, and the  
1424 aggregate cap of 200 megawatts of rated capacity described in subsection I are separate and independent  
1425 from each other. The capacity of facilities in subsection B shall not be counted in determining the  
1426 capacity of facilities in subsection A or I; the capacity of facilities in subsection A shall not be counted  
1427 in determining the capacity of facilities in subsection B or I; and the capacity of facilities in subsection I  
1428 shall not be counted in determining the capacity of facilities in subsection A or B.

1429 D. Twenty-five percent of the solar generation capacity placed in service on or after July 1, 2018,  
1430 located in the Commonwealth, and found to be in the public interest pursuant to subsection A or B shall  
1431 be from the purchase by a public utility of energy, capacity, and environmental attributes from solar  
1432 facilities owned by persons other than a public utility. The remainder shall be construction or purchase  
1433 by a public utility of one or more solar generation facilities located in the Commonwealth. All of the  
1434 solar generation capacity located in the Commonwealth and found to be in the public interest pursuant  
1435 to subsection A or B shall be subject to competitive procurement, provided that a public utility may  
1436 select solar generation capacity without regard to whether such selection satisfies price criteria if the  
1437 selection of the solar generating capacity materially advances non-price criteria, including favoring  
1438 geographic distribution of generating capacity, areas of higher employment, or regional economic  
1439 development, if such non-price solar generating capacity selected does not exceed 25 percent of the  
1440 utility's solar generating capacity.

1441 E. Construction, purchasing, or leasing activities for a test or demonstration project for a new  
1442 utility-owned and utility-operated generating facility or facilities utilizing energy derived from offshore  
1443 wind with an aggregate capacity of not more than 16 megawatts are in the public interest.

1444 F. Prior to January 1, 2035, (i) the construction by a public utility of one or more energy storage  
1445 facilities located in the Commonwealth, having in the aggregate a rated capacity that does not exceed  
1446 2,700 megawatts, or (ii) the purchase by a public utility of energy storage facilities described in clause  
1447 (i) owned by persons other than a public utility or the capacity from such facilities is in the public  
1448 interest, and the Commission shall so find if required to make a finding regarding whether such  
1449 construction or purchase is in the public interest.

1450 G. At least 35 percent of the energy storage capacity placed in service on or after July 1, 2020,  
1451 located in the Commonwealth and found to be in the public interest pursuant to subsection F shall be  
1452 from the purchase by a public utility of energy storage facilities owned by persons other than a public  
1453 utility or the capacity from such facilities. All of the energy storage facilities located in the  
1454 Commonwealth and found to be in the public interest pursuant to subsection F shall be subject to  
1455 competitive procurement, provided that a public utility may select energy storage facilities without  
1456 regard to whether such selection satisfies price criteria if the selection of the energy storage facilities  
1457 materially advances non-price criteria, including favoring geographic distribution of generating facilities,  
1458 areas of higher employment, or regional economic development, if such energy storage facilities selected  
1459 for the advancement of non-price criteria do not exceed 25 percent of the utility's energy storage  
1460 capacity.

1461 H. A utility may elect to petition the Commission, outside of a triennial *or biennial* review  
1462 proceeding conducted pursuant to § 56-585.1, at any time for a prudency determination with respect to  
1463 the construction or purchase by the utility of one or more solar or wind generation facilities located in  
1464 the Commonwealth or off the Commonwealth's Atlantic Shoreline or the purchase by the utility of  
1465 energy, capacity, and environmental attributes from solar or wind facilities owned by persons other than  
1466 the utility. The Commission's final order regarding any such petition shall be entered by the Commission  
1467 not more than three months after the date of the filing of such petition.

1468 I. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more solar  
1469 or wind generation facilities located on a previously developed project site in the Commonwealth having  
1470 in the aggregate a rated capacity that does not exceed 200 megawatts or (ii) the purchase by a public  
1471 utility of energy, capacity, and environmental attributes from solar facilities described in clause (i)  
1472 owned by persons other than a public utility, is in the public interest.

1473 **§ 56-599. Integrated resource plan required.**

1474 A. Each electric utility shall file an updated integrated resource plan by July 1, 2015. Thereafter,  
1475 each electric utility shall file an updated integrated resource plan by May 1, in each year immediately

1476 preceding the year the utility is subject to a triennial *or biennial* review filing. A copy of each integrated  
 1477 resource plan shall be provided to the Chairman of the House Committee on Labor and Commerce, the  
 1478 Chairman of the Senate Committee on Commerce and Labor, and to the Chairman of the Commission  
 1479 on Electric Utility Regulation. All updated integrated resource plans shall comply with the provisions of  
 1480 any relevant order of the Commission establishing guidelines for the format and contents of updated and  
 1481 revised integrated resource plans. Each integrated resource plan shall consider options for maintaining  
 1482 and enhancing rate stability, energy independence, economic development including retention and  
 1483 expansion of energy-intensive industries, and service reliability.

1484 B. In preparing an integrated resource plan, each electric utility shall systematically evaluate and may  
 1485 propose:

- 1486 1. Entering into short-term and long-term electric power purchase contracts;
- 1487 2. Owning and operating electric power generation facilities;
- 1488 3. Building new generation facilities;
- 1489 4. Relying on purchases from the short term or spot markets;
- 1490 5. Making investments in demand-side resources, including energy efficiency and demand-side  
 1491 management services;
- 1492 6. Taking such other actions, as the Commission may approve, to diversify its generation supply  
 1493 portfolio and ensure that the electric utility is able to implement an approved plan;
- 1494 7. The methods by which the electric utility proposes to acquire the supply and demand resources  
 1495 identified in its proposed integrated resource plan;
- 1496 8. The effect of current and pending state and federal environmental regulations upon the continued  
 1497 operation of existing electric generation facilities or options for construction of new electric generation  
 1498 facilities;
- 1499 9. The most cost effective means of complying with current and pending state and federal  
 1500 environmental regulations, including compliance options to minimize effects on customer rates of such  
 1501 regulations;
- 1502 10. Long-term electric distribution grid planning and proposed electric distribution grid  
 1503 transformation projects;
- 1504 11. Developing a long-term plan for energy efficiency measures to accomplish policy goals of  
 1505 reduction in customer bills, particularly for low-income, elderly, and disabled customers; reduction in  
 1506 emissions; and reduction in carbon intensity; and
- 1507 12. Developing a long-term plan to integrate new energy storage facilities into existing generation  
 1508 and distribution assets to assist with grid transformation.

1509 C. As part of preparing any integrated resource plan pursuant to this section, each utility shall  
 1510 conduct a facility retirement study for owned facilities located in the Commonwealth that emit carbon  
 1511 dioxide as a byproduct of combusting fuel and shall include the study results in its integrated resource  
 1512 plan. Upon filing the integrated resource plan with the Commission, the utility shall contemporaneously  
 1513 disclose the study results to each planning district commission, county board of supervisors, and city and  
 1514 town council where such electric generation unit is located, the Department of Energy, the Department  
 1515 of Housing and Community Development, the Virginia Employment Commission, and the Virginia  
 1516 Council on Environmental Justice. The disclosure shall include (i) the driving factors of the decision to  
 1517 retire and (ii) the anticipated retirement year of any electric generation unit included in the plan. Any  
 1518 electric generating facility with an anticipated retirement date that meets the criteria of § 45.2-1701.1  
 1519 shall comply with the public disclosure requirements therein.

1520 D. The Commission shall analyze and review an integrated resource plan and, after giving notice and  
 1521 opportunity to be heard, the Commission shall make a determination within nine months after the date  
 1522 of filing as to whether such an integrated resource plan is reasonable and is in the public interest.