2023 SESSION

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SENATE BILL NO. 1265

AMENDMENT IN THE NATURE OF A SUBSTITUTE (Proposed by the Senate Committee on Commerce and Labor)

(Patron Prior to Substitute—Senator Saslaw)

Senate Amendments in [] - February 6, 2023

4 5 6 A BILL to amend and reenact §§ 56-581, 56-585.1, 56-585.1:4, and 56-599 of the Code of Virginia and 7 to amend the Code of Virginia by adding a section numbered 56-249.6:1, relating to Virginia 8 Electric Utility Regulation Act; financing for certain deferred fuel costs; review proceedings; rates; 9 return on common equity; rate adjustment clauses; capitalization ratio for certain projects; 10 generation facility retirements subject to approval.

11 Be it enacted by the General Assembly of Virginia:

1. That §§ 56-581, 56-585.1, 56-585.1:4, and 56-599 of the Code of Virginia are amended and 12 reenacted and that the Code of Virginia is amended by adding a section numbered 56-249.6:1 as 13 14 follows:

§ 56-249.6:1. Financing for certain deferred fuel costs.

A. Notwithstanding the provisions of § 56-249.6 or Chapter 3 (§ 56-55 et seq.), an electric utility 16 17 may petition the Commission for a financing order and the Commission shall either issue (i) such financing order or (ii) an order rejecting the petition no more than four months from the date of filing 18 such petition and in accordance with the requirements of subdivision 2. 19

20 1. The petition shall include: (i) an estimate of the total amount of deferred fuel costs that the 21 electric utility has incurred over the time period noted in the petition; (ii) an indication of whether the 22 electric utility proposes to finance all or a portion of the deferred fuel costs using one or more series or 23 tranches of deferred fuel cost bonds; (iii) an estimate and details of the financing costs related to the 24 deferred fuel costs to be financed through the deferred fuel cost bonds; (iv) an estimate of the deferred 25 fuel cost charges necessary to recover the deferred fuel costs and all financing costs and the proposed period for recovery of such costs; (v) a description of any benefits expected to result from the issuance 26 27 of deferred fuel cost bonds including the avoidance of or significant mitigation of abrupt and significant 28 increases in rates to the electric utility's customers for the applicable time period; and (vi) direct 29 testimony and exhibits supporting the petition. If the electric utility proposes to finance a portion of the 30 deferred fuel costs, the electric utility shall identify in the petition the specific amount of deferred fuel costs for the applicable time period to be financed using deferred fuel cost bonds. By electing not to 31 finance a portion of deferred fuel costs for an applicable time period using deferred fuel cost bonds, an 32 33 electric utility shall not be deemed to waive its right to recover such costs pursuant to a separate 34 proceeding with the Commission.

2. a. If an electric utility petitions the Commission for a financing order pursuant to this section, following notice and an opportunity for hearing, the Commission shall either issue (i) a financing order or (ii) an order rejecting the petition, not more than four months from the date of filing such petition.

b. A financing order issued by the Commission pursuant to this section shall include:

39 (1) The amount of deferred fuel cost costs to be financed using deferred fuel cost bonds. The 40 Commission shall describe and estimate the amount of financing costs that may be recovered through 41 deferred fuel cost charges. The financing order shall also specify the period over which deferred fuel 42 cost costs and financing costs may be recovered and whether the deferred fuel cost bonds may be offered and issued in one or more series or tranches during a fixed period not to exceed one year after 43 44 the date of the financing order:

45 (2) A finding that the proposed issuance of deferred fuel cost bonds is in the public interest and the associated deferred fuel cost charges are just and reasonable; 46

47 (3) A finding that the structuring and pricing of the deferred fuel cost bonds are reasonably expected **48** to result in reasonable deferred fuel cost charges consistent with market conditions at the time the 49 deferred fuel cost bonds are priced and the terms set forth in such financing order;

50 (4) A requirement that, for so long as the deferred fuel cost bonds are outstanding and until all 51 financing costs have been paid in full, the imposition and collection of deferred fuel cost charges authorized under a financing order shall be non-bypassable and paid by all retail customers of the 52 53 electric utility, irrespective of the generation supplier of such customer, except for an exempt retail 54 access customer:

55 (5) A formula-based true-up mechanism for making annual adjustments to the deferred fuel cost charges that customers are required to pay pursuant to the financing order and for making any 56 adjustments that are necessary to correct for any overcollection or undercollection of the charges or to 57 otherwise ensure the timely payment of deferred fuel cost bonds and financing costs and other required 58 59 amounts and charges payable in connection with the deferred fuel cost bonds;

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60 (6) The deferred fuel cost property that is, or shall be, created in favor of an electric utility or its
61 successors or assignees and that shall be used to pay or secure deferred fuel cost bonds and all
62 financing costs;

63 (7) The authority of the electric utility to establish the terms and conditions of the deferred fuel cost
64 bonds, including repayment schedules, expected interest rates, the issuance in one or more series or
65 tranches with different maturity dates, and other financing costs;

66 (8) A finding that the deferred fuel cost charges shall be allocated among customer classes in
67 accordance with the methodology approved in the electric utility's last fuel factor proceeding;

(9) A requirement that after the final terms of an issuance of deferred fuel cost bonds have been
established and before the issuance of deferred fuel cost bonds, the electric utility determines the
resulting initial deferred fuel cost charge in accordance with the financing order and that such initial
deferred fuel cost charge be final and effective upon the issuance of such deferred fuel cost bonds
without further Commission action so long as such initial deferred fuel cost charge is consistent with the

(10) A method of tracing funds collected as deferred fuel cost charges, or other proceeds of deferred
fuel cost property, and a requirement that such method be the method of tracing such funds and
determining the identifiable cash proceeds of any deferred fuel cost property subject to the financing
order under applicable law; and

(11) Any other conditions not otherwise inconsistent with this section that the Commission determines
 are appropriate.

80 c. A financing order issued to an electric utility may provide that creation of the electric utility's
81 deferred fuel cost property is conditioned upon, and simultaneous with, the sale or other transfer for the
82 deferred fuel cost property to an assignee and the pledge of the deferred fuel cost property to secure
83 deferred fuel cost bonds.

84 d. If the Commission issues a financing order, the Commission shall establish a protocol for the 85 electric utility to annually file a petition or, in the Commission's discretion, a letter setting out 86 application of the formula-based mechanism and, based on estimates of consumption for each rate class 87 and other mathematical factors, requesting administrative approval to make applicable adjustments. The 88 review of the filing shall be limited to determining whether there are any mathematical or clerical 89 errors in the application of the formula-based mechanism relating to the appropriate amount of any 90 overcollection or undercollection of deferred fuel cost charges and the amount of an adjustment. The 91 adjustments shall ensure the recovery of revenues sufficient to provide for the payment of principal, 92 interest, acquisition, defeasance, financing costs, or redemption premium and other fees, costs, and 93 charges in respect of deferred fuel cost bonds approved under the financing order. Within 30 days after receiving an electric utility's request pursuant to this subdivision d, the Commission shall either approve 94 95 the request or inform the electric utility of mathematical or clerical errors in its calculation. If the 96 Commission informs the electric utility of mathematical or clerical errors in its calculation, the electric 97 utility may correct its error and refile its request. The time frames previously described in this 98 subdivision d shall apply to a refiled request.

99 e. Subsequent to the transfer of deferred fuel cost property to an assignee or the issuance of deferred 100 fuel cost bonds authorized thereby, whichever is earlier, a financing order shall be irrevocable and, 101 except for changes made pursuant to the formula-based mechanism authorized in this section, the 102 Commission shall not amend, modify, or terminate the financing order by any subsequent action or reduce, impair, postpone, terminate, or otherwise adjust deferred fuel cost charges approved in the 103 financing order. After the issuance of a financing order, the electric utility shall retain sole discretion 104 regarding whether to assign, sell, or otherwise transfer deferred fuel cost property or to cause deferred 105 106 fuel cost bonds to be issued, including the right to defer or postpone such assignment, sale, transfer, or 107 issuance.

3. At the request of an electric utility, the Commission may commence a proceeding and issue a subsequent financing order that provides for refinancing, retiring, or refunding deferred fuel cost bonds issued pursuant to the original financing order if the Commission finds that the subsequent financing order satisfies all of the criteria specified in this section for a financing order. Effective upon retirement of the refunded deferred fuel cost bonds and the issuance of new deferred fuel cost bonds, the Commission shall adjust the related deferred fuel cost charges accordingly.

4. a. A financing order shall remain in effect and deferred fuel cost property under the financing order shall continue to exist until deferred fuel cost bonds issued pursuant to the financing order have been paid in full or defeased and, in each case, all Commission-approved financing costs of such deferred fuel cost bonds have been recovered in full.

b. A financing order issued to an electric utility shall remain in effect and unabated notwithstanding
the reorganization, bankruptcy or other insolvency proceedings, merger, or sale of the electric utility or
its successors or assignees.

121 B. 1. The Commission shall not, in exercising its powers and carrying out its duties regarding any

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122 matter within its authority pursuant to this chapter, and notwithstanding any other provision of law, 123 consider the deferred fuel cost bonds issued pursuant to a financing order to be the debt of the electric 124 utility other than for federal income tax purposes, consider the deferred fuel cost charges paid under the 125 financing order to be the revenue of the electric utility for any purpose, or consider the deferred fuel 126 costs or financing costs specified in the financing order to be the costs of the electric utility, nor shall 127 the Commission determine any action taken by an electric utility which is consistent with the financing 128 order to be unjust or unreasonable.

129 2. The Commission shall not order or otherwise directly or indirectly require an electric utility to 130 use deferred fuel cost bonds to finance any project, addition, plant, facility, extension, capital 131 improvement, equipment, or any other expenditure. After the issuance of a financing order, the electric 132 utility shall retain sole discretion regarding whether to cause the deferred fuel cost bonds to be issued, 133 including the right to defer or postpone such sale, assignment, transfer, or issuance. Nothing shall 134 prevent the electric utility from abandoning the issuance of deferred fuel cost bonds under the financing 135 order by filing with the Commission a statement of abandonment and the reasons therefor. The 136 Commission shall not deny an electric utility its right to recover deferred fuel costs as otherwise 137 provided in this section, or refuse or condition authorization or approval of the issuance and sale by an 138 electric utility of securities or the assumption by the electric utility of liabilities or obligations, solely 139 because of the potential availability of deferred fuel cost bond financing.

C. The electric bills of an electric utility that has obtained a financing order and caused deferred
fuel cost bonds to be issued shall comply with the provisions of this subsection; however, the failure of
an electric utility to comply with this subsection does not invalidate, impair, or affect any financing
order, deferred fuel cost property, deferred fuel cost charge, or deferred fuel cost bonds. The electric
utility shall:

145 I. Explicitly reflect that a portion of the charges on any electric bill represents deferred fuel cost 146 charges approved in a financing order issued to the electric utility and, if the deferred fuel cost property 147 has been transferred to an assignee, such bill shall include a statement to the effect that the assignee is 148 the owner of the rights to deferred fuel cost charges and that the electric utility or another entity, if 149 applicable, is acting as a collection agent or servicer for the assignee. The tariff applicable to 150 customers must indicate the deferred fuel cost charge and the ownership of the charge; and

151 2. Include the deferred fuel cost charge on each customer's bill as a separate line item and include 152 both the rate and the amount of the charge on each bill.

153 D. 1. The following provisions shall be applicable to deferred fuel cost property:

154 a. All deferred fuel cost property that is specified in a financing order shall constitute an existing, 155 present intangible property right or interest therein, notwithstanding that the imposition and collection 156 of deferred fuel cost charges depends on the electric utility, to which the financing order is issued, 157 performing its servicing functions relating to the collection of deferred fuel cost charges and on future 158 electricity consumption. The deferred fuel cost property shall exist (i) regardless of whether or not the 159 revenues or proceeds arising from the deferred fuel cost property have been billed, have accrued, or 160 have been collected and (ii) notwithstanding the fact that the value or amount of the deferred fuel cost 161 property is dependent on the future provision of service to customers by the electric utility or its 162 successors or assignees and the future consumption of electricity by customers;

b. Deferred fuel cost property specified in a financing order shall exist until deferred fuel cost bonds
issued pursuant to the financing order are paid in full and all financing costs and other costs of such
deferred fuel cost bonds have been recovered in full;

166 c. All or any portion of deferred fuel cost property specified in a financing order issued to an 167 electric utility may be transferred, sold, conveyed, or assigned to a successor or assignee that is wholly 168 owned, directly or indirectly, by the electric utility and created for the limited purpose of acquiring, 169 owning, or administering deferred fuel cost property or issuing deferred fuel cost bonds under the 170 financing order. All or any portion of deferred fuel cost property may be pledged to secure deferred fuel 171 cost bonds issued pursuant to the financing order, amounts payable to financing parties and to 172 counterparties under any ancillary agreements, and other financing costs. Any transfer, sale, 173 conveyance, assignment, grant of a security interest in or pledge of deferred fuel cost property by an 174 electric utility, or an affiliate of the electric utility, to an assignee, to the extent previously authorized in 175 a financing order, shall not require the prior consent and approval of the Commission;

d. If an electric utility defaults on any required payment of charges arising from deferred fuel cost property specified in a financing order, a court, upon application by an interested party, and without limiting any other remedies available to the applying party, shall order the sequestration and payment of the revenues arising from the deferred fuel cost property to the financing parties or their assignees.
Any such financing order shall remain in full force and effect notwithstanding any reorganization, bankruptcy, or other insolvency proceedings with respect to the electric utility or its successors or assignees;

183 e. The interest of a transferee, purchaser, acquirer, assignee, or pledgee in deferred fuel cost 184 property specified in a financing order issued to an electric utility, and in the revenue and collections 185 arising from that property, shall not be subject to setoff, counterclaim, surcharge, or defense by the 186 electric utility or any other person or in connection with the reorganization, bankruptcy, or other 187 insolvency of the electric utility or any other entity:

188 f. Any successor to an electric utility, whether pursuant to any reorganization, bankruptcy, or other 189 insolvency proceeding or whether pursuant to any merger or acquisition, sale, or other business combination, or transfer by operation of law, as a result of electric utility restructuring or otherwise, 190 191 shall perform and satisfy all obligations of, and have the same rights under a financing order as, the 192 electric utility under the financing order in the same manner and to the same extent as the electric 193 utility, including collecting and paying to the person entitled to receive the revenues, collections, 194 payments, or proceeds of the deferred fuel cost property. Nothing in this subdivision f is intended to 195 limit or impair any authority of the Commission concerning the transfer or succession of interests of 196 public utilities; and

197 g. Deferred fuel cost bonds shall be nonrecourse to the credit or any assets of the electric utility 198 other than the deferred fuel cost property as specified in the financing order and any rights under any 199 ancillary agreement. 200

2. The following provisions shall be applicable to security interests:

201 a. The creation, perfection, and enforcement of any security interest in deferred fuel cost property to 202 secure the repayment of the principal and interest and other amounts payable in respect of deferred fuel 203 cost bonds; amounts payable under any indenture, ancillary agreement, or other financing documents in 204 respect of the deferred fuel costs; and other financing costs shall be governed by this subsection and not 205 by the provisions of the Uniform Commercial Code (Titles 8.1A through 8.9A);

206 b. A security interest in deferred fuel cost property shall be created and enforceable when all of the 207 following have occurred: (i) a financing order is issued, (ii) value is received by the debtor or seller for 208 such deferred fuel cost property, (iii) the debtor or seller has rights in such deferred fuel cost property 209 or the power to transfer rights in such deferred fuel cost property, and (iv) a security agreement 210 granting such security interest is executed and delivered by the debtor or seller. The description of 211 deferred fuel cost property in a security agreement shall be sufficient if the description refers to this 212 section and the financing order creating the deferred fuel cost property;

213 c. A security interest shall attach without any physical delivery of collateral or other act and, upon 214 the filing of a financing statement with the Commission, the lien of the security interest shall be valid, 215 binding, and perfected against all parties having claims of any kind in tort, contract, or otherwise 216 against the person granting the security interest, regardless of whether the parties have notice of the 217 lien. Also upon this filing, a transfer of an interest in the deferred fuel cost property shall be perfected against all parties having claims of any kind, including any judicial lien or other lien creditors or any 218 219 claims of the transferor or creditors of the transferor, and shall have priority over all competing claims 220 other than any prior security interest, ownership interest, or assignment in the property previously 221 perfected in accordance with this section;

222 d. The Commission shall maintain any financing statement filed to perfect any security interest under 223 this section in the same manner that the Commission maintains financing statements filed by 224 transmitting utilities under the Uniform Commercial Code (Titles 8.1A through 8.9A). The filing of a 225 financing statement under this section shall be governed by the provisions regarding the filing of 226 financing statements in the Uniform Commercial Code (Titles 8.1A through 8.9A);

227 e. The priority of a security interest in deferred fuel cost property shall not be affected by the 228 commingling of deferred fuel cost charges with other amounts. Any pledgee or secured party shall have 229 a perfected security interest in the amount of all deferred fuel cost charges that are deposited in any cash or deposit account of the qualifying utility in which deferred fuel cost charges have been commingled with other funds and any other security interest that may apply to those funds shall be 230 231 232 terminated when they are transferred to a segregated account for the assignee or a financing party;

233 f. No application of the formula-based adjustment mechanism as provided in this section shall affect 234 the validity, perfection, or priority of a security interest in or transfer of deferred fuel cost property; and

235 g. If a default or termination occurs under the deferred fuel cost bonds, the financing parties or their 236 representatives may foreclose on or otherwise enforce their lien and security interest in any deferred 237 fuel cost property as if they were secured parties with a perfected and prior lien under the Uniform 238 Commercial Code (Titles 8.1A through 8.9A), and the Commission may order that amounts arising from 239 deferred fuel cost charges be transferred to a separate account for the financing parties' benefit, to 240 which their lien and security interest shall apply. On application by or on behalf of the financing 241 parties, the Commission shall order the sequestration and payment to them of revenues arising from the 242 deferred fuel cost charges.

243 3. a. Any sale, assignment, or other transfer of deferred fuel cost property shall be an absolute 244 transfer and true sale of and not a pledge of, or secured transaction relating to, the transferor's right,

245 title, and interest in, to, and under the deferred fuel cost property if the documents governing the 246 transaction expressly state that the transaction is a sale or other absolute transfer other than for federal 247 and state income tax purposes. For all purposes other than federal and state income tax purposes, the 248 parties' characterization of a transaction as a sale of an interest in deferred fuel cost property shall be 249 conclusive that the transaction is a true sale and that ownership has passed to the party characterized 250 as the purchaser, regardless of any fact or circumstance that might support characterization of the 251 transfer as a secured transaction. A transfer of an interest in deferred fuel cost property shall occur 252 only when all of the following have occurred: (i) the financing order creating the deferred fuel cost property has become effective, (ii) the documents evidencing the transfer of deferred fuel cost property 253 254 have been executed by the transferor and delivered to the assignee, and (iii) value is received by the 255 transferor for the deferred fuel cost property. After such a transaction, the deferred fuel cost property 256 shall not be subject to any claims of the transferor or the transferor's creditors, other than creditors 257 holding a prior security interest in the deferred fuel cost property perfected in accordance with 258 subdivision 2.

259 b. The characterization of the sale, assignment, or other transfer as an absolute transfer and true 260 sale and the corresponding characterization of the interest of the assignee as an ownership interest, 261 shall not be affected or impaired by the occurrence of any of the following factors:

(1) Commingling of deferred fuel cost charges with other amounts;

263 (2) The retention by the seller of (i) a partial or residual interest, including an equity interest, in the 264 deferred fuel cost property, whether direct or indirect, or whether subordinate or otherwise, or (ii) the 265 right to recover costs associated with taxes, franchise fees, or license fees imposed on the collection of 266 deferred fuel cost charges; 267

(3) Any recourse that the assignee may have against the seller;

268 (4) Any right or obligation that the seller may have to repurchase the deferred fuel cost charges;

269 (5) Any indemnification obligations of the seller; 270

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(6) The obligation of the seller to collect deferred fuel cost charges on behalf of the assignee;

271 (7) The transferor acting as the servicer of the deferred fuel cost charges or the existence of any 272 contract that authorizes or requires the electric utility, to the extent that any interest in deferred fuel 273 cost property is sold or assigned, to agree with the assignee or any financing party that it will continue 274 to operate its system to provide service to its customers, will collect amounts in respect of the deferred 275 fuel cost charges for the benefit and account of such assignee or financing party, and will account for 276 and remit such amounts to or for the account of such assignee or financing party;

277 (8) The treatment of the sale, conveyance, assignment, or other transfer for tax, financial reporting, 278 or other purposes;

279 (9) The granting or providing to bondholders of a preferred right to the deferred fuel cost property 280 or credit enhancement by the electric utility or its affiliates with respect to the deferred fuel cost bonds; 281 or282

(10) Any application of the formula-based adjustment mechanism as provided in this section.

283 c. Any right that an electric utility has in the deferred fuel cost property before its pledge, sale, or transfer or any other right created under this section or created in the financing order and assignable 284 285 under this section or assignable pursuant to a financing order shall be property in the form of a 286 contract right or a chose in action. Transfer of an interest in deferred fuel cost property to an assignee 287 shall be enforceable only when all of the following have occurred: (i) a financing order is issued, (ii) 288 value is received by the transferor for such deferred fuel cost property, (iii) the transferor has rights in 289 such deferred fuel cost property or the power to transfer rights in such deferred fuel cost property, and 290 (iv) transfer documents in connection with the issuance of deferred fuel cost bonds are executed and 291 delivered by the transferor. An enforceable transfer of an interest in deferred fuel cost property to an 292 assignee shall be perfected against all third parties, including subsequent judicial or other lien 293 creditors, when a notice of that transfer has been given by the filing of a financing statement in 294 accordance with subdivision 2 c. The transfer shall be perfected against third parties as of the date of 295 filing.

296 d. The Commission shall maintain any financing statement filed to perfect any sale, assignment, or 297 transfer of deferred fuel cost property under this section in the same manner that the Commission 298 maintains financing statements filed by transmitting utilities under the Uniform Commercial Code (Titles 299 8.1A through 8.9A). The filing of any financing statement under this section shall be governed by the 300 provisions regarding the filing of financing statements in the Uniform Commercial Code (Titles 8.1A 301 through 8.9A). The filing of such a financing statement shall be the only method of perfecting a transfer 302 of deferred fuel cost property.

303 e. The priority of a transfer perfected under this section shall not be impaired by any later 304 modification of the financing order or deferred fuel cost property or by the commingling of funds 305 arising from deferred fuel cost property with other funds. Any other security interest that may apply to

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306 those funds, other than a security interest perfected under subdivision 2, shall be terminated when they 307 are transferred to a segregated account for the assignee or a financing party. If deferred fuel cost 308 property has been transferred to an assignee or financing party, any proceeds of that property shall be 309 held in trust for the assignee or financing party.

310 f. The priority of the conflicting interests of assignees in the same interest or rights in any deferred 311 fuel cost property shall be determined as follows:

312 (1) Conflicting perfected interests or rights of assignees shall rank according to priority in time of 313 perfection. Priority shall date from the time a filing covering the transfer is made in accordance with 314 subdivision 2 c:

315 (2) A perfected interest or right of an assignee shall have priority over a conflicting unperfected 316 interest or right of an assignee; and

(3) A perfected interest or right of an assignee shall have priority over a person who becomes a lien 317 318 creditor after the perfection of such assignee's interest or right.

319 E. The description of deferred fuel cost property being transferred to an assignee in any sale 320 agreement, purchase agreement, or other transfer agreement, granted or pledged to a pledgee in any 321 security agreement, pledge agreement, or other security document, or indicated in any financing 322 statement, shall only be sufficient if such description or indication refers to the financing order that 323 created the deferred fuel cost property and states that the agreement or financing statement covers all 324 or part of the property described in the financing order. This section shall apply to all purported 325 transfers of, and all purported grants or liens or security interests in, deferred fuel cost property, 326 regardless of whether the related sale agreement, purchase agreement, other transfer agreement, 327 security agreement, pledge agreement, or other security document was entered into, or any financing 328 statement was filed.

329 F. All financing statements referenced in this section shall be subject to Part 5 of Title 8.9A 330 (§ 8.9A-501 et seq.) of the Uniform Commercial Code, except that the requirement as to continuation 331 statements shall not apply.

332 G. The laws of the Commonwealth shall govern the validity, enforceability, attachment, perfection, 333 priority, and exercise of remedies with respect to the transfer of an interest or right or the pledge or 334 creation of a security interest in any deferred fuel cost property.

H. Neither the Commonwealth nor its political subdivisions shall be liable on any deferred fuel cost 335 336 bonds, and the bonds shall not be a debt or a general obligation of the Commonwealth or any of its 337 political subdivisions, agencies, or instrumentalities, nor shall they be special obligations or indebtedness of the Commonwealth or any of its agencies or political subdivisions. An issue of deferred 338 fuel cost bonds shall not, directly, indirectly, or contingently, obligate the Commonwealth or any agency, political subdivision, or instrumentality of the Commonwealth to levy any tax or make any 339 340 341 appropriation for payment of the deferred fuel cost bonds, other than in their capacity as consumers of 342 electricity. All deferred fuel cost bonds shall contain on the face thereof a statement to the following 343 effect: "NEITHER THE FULL FAITH AND CREDIT NOR THE TAXING POWER OF THE COMMONWEALTH IS PLEDGED TO THE PAYMENT OF THE PRINCIPAL OF, OR INTEREST ON, 344 345 THIS BOND."

I. All of the following entities may legally invest any sinking funds, moneys, or other funds in 346 347 deferred fuel cost bonds:

348 1. Subject to applicable statutory restrictions on state or local investment authority, the 349 Commonwealth, units of local government, political subdivisions, public bodies, and public officers, except for members of the Commission; 350

351 2. Banks and bankers, savings and loan associations, credit unions, trust companies, savings banks 352 and institutions, investment companies, insurance companies, insurance associations, and other persons 353 carrying on a banking or insurance business; 354

3. Personal representatives, guardians, trustees, and other fiduciaries; and

4. All other persons authorized to invest in bonds or other obligations of a similar nature.

356 J. 1. The Commonwealth and its agencies, including the Commission, pledge and agree with 357 bondholders, the owners of the deferred fuel cost property, and other financing parties that the 358 Commonwealth and its agencies shall not take any action listed in this subdivision. This subsection does 359 not preclude limitation or alteration if full compensation is made by law for the full protection of the 360 deferred fuel cost charges collected pursuant to a financing order and of the bondholders and any assignee or financing party entering into a contract with the electric utility. The Commonwealth and its 361 362 agencies, including the Commission, shall not:

a. Alter the provisions of this section that authorize the Commission to create an irrevocable 363 364 contract right or chose in action by the issuance of a financing order, to create deferred fuel cost 365 property, and to make the deferred fuel cost charges imposed by a financing order irrevocable, binding, 366 or nonbypassable charges:

367 b. Take or permit any action that impairs or would impair the value of deferred fuel cost property or

- 368 the security for the deferred fuel cost bonds or revises the deferred fuel costs for which recovery is 369 authorized;
- 370 c. In any way impair the rights and remedies of the bondholders, assignees, and other financing 371 parties; or

372 d. Except for changes made pursuant to the formula-based adjustment mechanism authorized under 373 this section, reduce, alter, or impair deferred fuel cost charges that are to be imposed, billed, charged, 374 collected, and remitted for the benefit of the bondholders, any assignee, and any other financing parties 375 until any and all principal, interest, premium, financing costs and other fees, expenses, or charges 376 incurred, and any contracts to be performed, in connection with the related deferred fuel cost bonds 377 have been paid and performed in full.

378 2. Any person that issues deferred fuel cost bonds may include the language specified in subdivision 379 1 in the deferred fuel cost bonds and related documentation.

380 K. An assignee or financing party shall not be considered an electric utility or person providing 381 electric service by virtue of engaging in the transactions described in this section.

382 L. If there is a conflict between this section and any other law regarding the attachment, assignment, 383 or perfection, or the effect of perfection, or priority of, assignment or transfer of, or security interest in 384 deferred fuel cost property, this section shall govern.

385 M. In making determinations under this section, the Commission may engage an outside consultant 386 and counsel.

387 N. If any provision of this section is held invalid or is invalidated, superseded, replaced, repealed, or 388 expires for any reason, that occurrence shall not affect the validity of any action allowed under this section which is taken by an electric utility, an assignee, a financing party, a collection agent, or a 389 390 party to an ancillary agreement, and any such action shall remain in full force and effect with respect 391 to all deferred fuel cost bonds issued or authorized in a financing order issued under this section before 392 the date that such provision is held invalid or is invalidated, superseded, replaced, or repealed, or 393 expires for any reason. 394

O. As used in this section:

"Ancillary agreement" means a bond, insurance policy, letter of credit, reserve account, surety bond, 395 396 interest rate lock or swap arrangement, hedging arrangement, liquidity or credit support arrangement, 397 or other financial arrangement entered into in connection with deferred fuel cost bonds.

398 "Assignee" means a legally recognized entity to which an electric utility assigns, sells, or transfers, 399 other than as a security, all or a portion of its interest in or right to deferred fuel cost property. 400 "Assignee" includes a corporation, limited liability company, general partnership or limited partnership, 401 public authority trust, financing entity, or other entity to which an assignee assigns, sells, or transfers, 402 other than as a security, all or a portion of its interest in or right to deferred fuel cost property. 403

"Bondholder" means a person who holds a deferred fuel cost bond.

404 "Deferred fuel cost bonds" means bonds debentures, notes, certificates of participation, certificates of 405 beneficial interest, certificates of ownership, or other evidences of indebtedness or ownership that are 406 issued in one or more series or tranches by an electric utility or its assignee pursuant to a financing 407 order, the proceeds of which are used directly or indirectly to recover, finance, or refinance 408 Commission-approved deferred fuel costs and financing costs, and that are secured by or payable from 409 deferred fuel cost property. If certificates of participation or ownership are issued, references in this 410 section to principal, interest, or premium shall be construed to refer to comparable amounts under those 411 certificates.

412 "Deferred fuel cost charge" means the nonbypassable charges authorized by the Commission to 413 repay, finance, or refinance deferred fuel costs and financing costs (i) imposed on and part of all retail 414 customer bills, except those of exempt retail access customers, (ii) collected by an electric utility or its 415 successor or assignees, or a collection agent, in full, seperate and apart from the electric utility's base 416 rates, and (iii) paid by all retail customers of the electric utility, irrespective of the generation supplier 417 of such customer, except for an exempt retail access customer.

418 "Deferred fuel cost property" includes:

419 1. All rights and interests of an electric utility or successor or assignee of the electric utility under a 420 financing order, including the right to impose, bill, charge, collect, and receive deferred fuel cost 421 charges authorized under the financing order and to obtain periodic adjustments to such charges as 422 provided in the financing order; and

423 2. All revenues, collections, claims, rights to payments, payments, money, or proceeds arising from 424 the rights and interests specified in the financing order, regardless of whether such revenues, 425 collections, claims, rights to payment, payments, money, or proceeds are imposed, billed, received, 426 collected, or maintained together with or commingled with other revenues, collections, rights to 427 payment, payments, money, or proceeds.

"Deferred fuel costs" means the unrecovered amounts of previously incurred costs of fuel used to 428

429 generate electricity, including the costs of purchased power, that have been deferred by an electric 430 utility for future recovery from the utility's customers, along with financing costs on the utility's fuel 431 deferral balance.

432 "Electric utility" means a Phase II Utility.

433 "Exempt retail access customer" means a retail customer of an electric utility that, pursuant to the 434 provisions of § 56-577 or 56-577.1, purchased electric energy exclusively from a supplier of electric 435 energy licensed to sell retail electric energy exclusively within the Commonwealth other than the electric 436 utility for the entire period between July 1, 2021, and June 30, 2023.

437 "Financing costs" means:

438 1. Interest and any premium, including any acquisition, defeasance, or redemption premium, payable 439 on deferred fuel cost bonds:

440 2. Any payment required under any indenture, ancillary agreement, or other financing documents 441 pertaining to deferred fuel cost bonds and any amount required to fund or replenish a reserve account 442 or other accounts established under the terms of any indenture, ancillary agreement, or other financing 443 documents pertaining to deferred fuel cost bonds;

444 3. Any other costs related to structuring, offering, issuing, supporting, repaying, refunding, servicing, and complying with deferred fuel cost bonds, including service fees, accounting and auditing fees, 445 446 trustee fees, legal fees, consulting fees, structuring adviser fees, administrative fees, placement and 447 underwriting fees, independent director and manager fees, capitalized interest, rating agency fees, stock 448 exchange listing and compliance fees, security registration fees, filing fees, information technology 449 programming costs, and any other costs necessary to otherwise ensure the timely payment of deferred 450 fuel cost bonds or other amounts or charges payable in connection with the bonds, including costs 451 related to obtaining the financing order:

4. Any taxes and license fees or other fees imposed on the revenues generated from the collection of 452 453 deferred fuel cost charges or otherwise resulting from the collection of deferred fuel cost charges, in 454 any such case whether paid, payable, or accrued;

455 5. Any state and local taxes, franchise, gross receipts, and other taxes or similar charges including 456 regulatory assessment fees, whether paid, payable, or accrued;

457 6. Any costs incurred by the Commission for any outside consultants or counsel retained in connection with the securitization of deferred fuel costs; and 458

459 7. Any financing costs on the utility's fuel deferral balance prior to issuance of any fuel cost bonds, 460 calculated at the utility's approved weighted average cost of capital.

461 "Financing order" means an order that authorizes the issuance of deferred fuel cost bonds; the imposition, collection, and periodic adjustments of a deferred fuel cost charge; the creation of deferred 462 fuel cost property; the sale, assignment, or transfer of deferred fuel cost property to an assignee and 463 464 any other actions necessary or advisable to take actions described in the financing order.

465 "Financing party" means bondholders and trustees, collateral agents, any party under an ancillary 466 agreement, or any other person acting for the benefit of bondholders.

467 "Financing statement" has the same meaning as provided in § 8.9A-102 of the Uniform Commercial 468 Code. 469

"Phase II Utility" has the same meaning as provided in subdivision A 1 of § 56-585.1.

470 "Pledgee" means a financing party to which an electric utility or its successors or assignees 471 mortgages, negotiates, pledges, or creates a security interest or lien on all or any portion of its interest 472 in or right to deferred fuel cost property. 473

§ 56-581. Regulation of rates subject to Commission's jurisdiction.

474 A. After the expiration or termination of capped rates except as provided in § 56-585.1, the The 475 Commission shall regulate the rates of investor-owned incumbent electric utilities for the transmission of electric energy, to the extent not prohibited by federal law, and for the generation of electric energy and 476 477 the distribution of electric energy to retail customers pursuant to this section and § 56-585.1.

478 B. In any proceeding to review base rates for a Phase I Utility that commences after July 1, 2023, if 479 the Commission determines in its sole discretion that the utility's existing base rates will, on a 480 going-forward basis, either produce (i) revenues in excess of the utility's authorized rate of return or (ii) **481** revenues below the utility's authorized rate of return, then, notwithstanding any provision of law 482 governing rate proceedings, the Commission shall order any reductions or increases, as applicable and 483 necessary, to such base rates that it deems appropriate to ensure the resulting base rates (a) are just 484 and reasonable and (b) provide the utility an opportunity to recover its costs of providing services over the rate period ending on December 31 of the year of the utility's succeeding review and earn a fair 485 rate of return authorized pursuant to the provisions governing such review proceeding. Such determination shall be limited to the Phase I Utility's base rates and shall not consider the costs or 486 **487** 488 revenues recovered in any rate adjustment clause authorized pursuant to this chapter.

489 C. In any proceeding to review base rates for a Phase II Utility that commences after July 1, 2023, **490** if the Commission determines in its sole discretion that the utility's existing base rates will, on a

491 going-forward basis, either produce (i) revenues in excess of the utility's authorized rate of return or (ii) 492 revenues below the utility's authorized rate of return, then, notwithstanding any provision of subdivision 493 A 8 of § 56-585.1, the Commission shall order any reductions or increases, as applicable and necessary, 494 to such base rates that it deems appropriate to ensure the resulting base rates (a) are just and 495 reasonable and (b) provide the utility an opportunity to recover its costs of providing services over the 496 rate period ending on December 31 of the year of the utility's succeeding review and earn a fair rate of 497 return [authorized pursuant to the provisions governing such review proceeding on its base rates as 498 determined in subdivision A 2 of § 56-585.1]. Such determination shall be limited to the Phase II 499 Utility's base rates and shall not consider the costs or revenues recovered in any rate adjustment clause 500 authorized pursuant to subdivision A 6 of § 56-585.1 that has not been combined with the utility's base 501 rates. The Commission shall use the most recently ended 12-month test period, along with normalization 502 of nonrecurring test period costs and annualized adjustments for future costs, as the basis for 503 determining the appropriateness of any rate adjustment. In any such filing to review base rates, a Phase 504 II Utility shall separately project future costs over each 12-month period ending on December 31 of the 505 year of the utility's succeeding review period. The Commission may, to the extent it finds such action 506 aligns with the utility's projected cost of service, direct that any reduction or increase to the utility's 507 rates for generation and distribution services be implemented on a staggered basis at the commencement 508 and midpoint of the succeeding rate period.

509 **B.** D. Beginning July 1, 1999, and thereafter, no cooperative that was a member of a power supply 510 cooperative on January 1, 1999, shall be obligated to file any rate rider as a consequence of an increase 511 or decrease in the rates, other than fuel costs, of its wholesale supplier, nor must any adjustment be 512 made to such cooperative's rates as a consequence thereof.

513 C. E. Except for the provision of default services under § 56-585 or emergency services in § 56-586, 514 nothing in this chapter shall authorize the Commission to regulate the rates or charges for electric 515 service to the Commonwealth and its municipalities. 516

F. As used in this section:

517

518 519 "Base rates" means rates for generation and distribution services.

"Phase I Utility" has the same meaning as provided in subdivision A 1 of § 56-585.1.

"Phase II Utility" has the same meaning as provided in subdivision A 1 of § 56-585.1.

520 § 56-585.1. Generation, distribution, and transmission rates after capped rates terminate or 521 expire.

522 A. During the first six months of 2009, the Commission shall, after notice and opportunity for 523 hearing, initiate proceedings to review the rates, terms and conditions for the provision of generation, 524 distribution and transmission services of each investor-owned incumbent electric utility. Such 525 proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.), except as modified 526 herein. In such proceedings the Commission shall determine fair rates of return on common equity 527 applicable to the generation and distribution services of the utility. In so doing, the Commission may use 528 any methodology to determine such return it finds consistent with the public interest, but such return 529 shall not be set lower than the average of the returns on common equity reported to the Securities and 530 Exchange Commission for the three most recent annual periods for which such data are available by not 531 less than a majority, selected by the Commission as specified in subdivision 2 b, of other 532 investor-owned electric utilities in the peer group of the utility, nor shall the Commission set such return 533 more than 300 basis points higher than such average. The peer group of the utility shall be determined 534 in the manner prescribed in subdivision 2 b. The Commission may increase or decrease such combined 535 rate of return by up to 100 basis points based on the generating plant performance, customer service, 536 and operating efficiency of a utility, as compared to nationally recognized standards determined by the 537 Commission to be appropriate for such purposes. In such a proceeding, the Commission shall determine 538 the rates that the utility may charge until such rates are adjusted. If the Commission finds that the 539 utility's combined rate of return on common equity is more than 50 basis points below the combined 540 rate of return as so determined, it shall be authorized to order increases to the utility's rates necessary to 541 provide the opportunity to fully recover the costs of providing the utility's services and to earn not less 542 than such combined rate of return. If the Commission finds that the utility's combined rate of return on 543 common equity is more than 50 basis points above the combined rate of return as so determined, it shall 544 be authorized either (i) to order reductions to the utility's rates it finds appropriate, provided that the 545 Commission may not order such rate reduction unless it finds that the resulting rates will provide the 546 utility with the opportunity to fully recover its costs of providing its services and to earn not less than 547 the fair rates of return on common equity applicable to the generation and distribution services; or (ii) to 548 direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points above the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event 549 such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the 550 551 Commission, following the effective date of the Commission's order and be allocated among customer

552 classes such that the relationship between the specific customer class rates of return to the overall target

553 rate of return will have the same relationship as the last approved allocation of revenues used to design 554 base rates. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall 555 conduct reviews of the rates, terms and conditions for the provision of generation, distribution and 556 transmission services by each investor-owned incumbent electric utility, subject to the following 557 provisions:

1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis, 558 559 and such reviews shall be conducted in a single, combined proceeding. Pursuant to subsection A of § 56-585.1:1, the Commission shall conduct a review for a Phase I Utility in 2020, utilizing the three 560 successive 12-month test periods beginning January 1, 2017, and ending December 31, 2019. Thereafter, 561 562 reviews for a Phase I Utility will be on a triennial basis with subsequent proceedings utilizing the three successive 12-month test periods ending December 31 immediately preceding the year in which such 563 review proceeding is conducted. Pursuant to subsection A of § 56-585.1:1, the Commission shall conduct 564 565 a review for a Phase II Utility in 2021, utilizing the four successive 12-month test periods beginning January 1, 2017, and ending December 31, 2020, with subsequent reviews on a triennial biennial basis 566 commencing in 2023, with such proceedings utilizing the three two successive 12-month test periods 567 568 ending December 31 immediately preceding the year in which such review proceeding is conducted. All 569 such reviews occurring after December 31, 2017, shall be referred to as triennial reviews. For purposes 570 of this section, a Phase I Utility is an investor-owned incumbent electric utility that was, as of July 1, 571 1999, not bound by a rate case settlement adopted by the Commission that extended in its application 572 beyond January 1, 2002, and a Phase II Utility is an investor-owned incumbent electric utility that was 573 bound by such a settlement.

574 2. Subject to the provisions of subdivision 6, the fair rate of return on common equity applicable
575 separately to the generation and distribution services of such utility, and for the two such services
576 combined, and for any rate adjustment clauses approved under subdivision 5 or 6, shall be determined
577 by the Commission during each such triennial review, as follows:

578 a. The For a Phase I Utility, the Commission may use any methodology to determine such return it 579 finds consistent with the public interest, but for applications received by the Commission on or after 580 January 1, 2020, such return shall not be set lower than the average of either (i) the returns on common 581 equity reported to the Securities and Exchange Commission for the three most recent annual periods for 582 which such data are available by not less than a majority, selected by the Commission as specified in 583 subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility subject to such 584 triennial review or (ii) the authorized returns on common equity that are set by the applicable regulatory 585 commissions for the same selected peer group, nor shall the Commission set such return more than 150 586 basis points higher than such average.

587 For a Phase II Utility, the Commission may use any methodology to determine such return it finds 588 consistent with the public interest, but for applications received by the Commission on or after July 1, 589 2023, [and prior to December 31, 2027,] such return shall not be set lower than the average of the 590 most recently authorized returns on common equity set by the applicable regulatory commissions for all 591 investor-owned electric utilities in the peer group of the utility subject to such review, nor shall the 592 Commission set such return more than 150 basis points higher than such average. In the case of a peer 593 utility having an authorized weighted cost of equity, an authorized return on equity shall be imputed 594 utilizing the utility's actual capital structure as most recently reported to the Securities and Exchange 595 Commission. In the case of a peer utility having an authorized return on equity or weighted cost of 596 equity range or band, the mid-point of the range or band shall be utilized.

597 b. In For a Phase I Utility, in selecting such majority of peer group investor-owned electric utilities for applications received by the Commission on or after January 1, 2020, the Commission shall first 598 599 remove from such group the two utilities within such group that have the lowest reported or authorized, 600 as applicable, returns of the group, as well as the two utilities within such group that have the highest 601 reported or authorized, as applicable, returns of the group, and the Commission shall then select a 602 majority of the utilities remaining in such peer group. In its final order regarding such triennial review, 603 the Commission shall identify the utilities in such peer group it selected for the calculation of such **604** limitation. For With respect to both Phase I and Phase II Utilities, for purposes of this subdivision 2, an investor-owned electric utility shall be deemed part of such peer group if (i) its principal operations are 605 606 conducted in the southeastern United States east of the Mississippi River in either the states of West Virginia or Kentucky or in those states south of Virginia, excluding the state of Tennessee, (ii) it is a 607 608 vertically-integrated electric utility providing generation, transmission, and distribution services whose 609 facilities and operations are subject to state public utility regulation in the state where its principal 610 operations are conducted, (iii) it had a long-term bond rating assigned by Moody's Investors Service of 611 at least Baa at the end of the most recent test period subject to such triennial review, and (iv) it is not an affiliate of the utility subject to such triennial review or a utility whose fair rate of return on 612 613 common equity is determined by the Commission. Additionally, for reviews filed by a Phase II Utility, an

11 of 25

614 investor-owned electric utility shall be deemed part of such peer group only if it meets the requirements 615 in this subdivision and is a vertically-integrated electric utility providing generation, transmission, and 616 distribution services to at least 200,000 retail electric systemers

616 distribution services to at least 200,000 retail electric customers.

c. The Commission may, consistent with its precedent for incumbent electric utilities prior to the
enactment of Chapters 888 and 933 of the Acts of Assembly of 2007, increase or decrease the utility's
combined rate of return based on the Commission's consideration of the utility's performance.

620 d. In any Current Proceeding, the Commission shall determine whether the Current Return has 621 increased, on a percentage basis, above the Initial Return by more than the increase, expressed as a 622 percentage, in the United States Average Consumer Price Index for all items, all urban consumers 623 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since 624 the date on which the Commission determined the Initial Return. If so, the Commission may conduct an 625 additional analysis of whether it is in the public interest to utilize such Current Return for the Current 626 Proceeding then pending. A finding of whether the Current Return justifies such additional analysis shall 627 be made without regard to any enhanced rate of return on common equity awarded pursuant to the 628 provisions of subdivision 6. Such additional analysis shall include, but not be limited to, a consideration 629 of overall economic conditions, the level of interest rates and cost of capital with respect to business and 630 industry, in general, as well as electric utilities, the current level of inflation and the utility's cost of 631 goods and services, the effect on the utility's ability to provide adequate service and to attract capital if 632 less than the Current Return were utilized for the Current Proceeding then pending, and such other 633 factors as the Commission may deem relevant. If, as a result of such analysis, the Commission finds that 634 use of the Current Return for the Current Proceeding then pending would not be in the public interest, then the lower limit imposed by subdivision 2 a on the return to be determined by the Commission for 635 636 such utility shall be calculated, for that Current Proceeding only, by increasing the Initial Return by a 637 percentage at least equal to the increase, expressed as a percentage, in the United States Average Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor 638 639 Statistics of the United States Department of Labor, since the date on which the Commission determined 640 the Initial Return. For purposes of this subdivision:

641 "Current Proceeding" means any proceeding conducted under any provisions of this subsection that
642 require or authorize the Commission to determine a fair combined rate of return on common equity for
643 a utility and that will be concluded after the date on which the Commission determined the Initial
644 Return for such utility.

645 "Current Return" means the minimum fair combined rate of return on common equity required for646 any Current Proceeding by the limitation regarding a utility's peer group specified in subdivision 2 a.

647 "Initial Return" means the fair combined rate of return on common equity determined for such utility
648 by the Commission on the first occasion after July 1, 2009, under any provision of this subsection
649 pursuant to the provisions of subdivision 2 a.

e. In addition to other considerations, in setting the return on equity within the range allowed by this
section, the Commission shall strive to maintain costs of retail electric energy that are cost competitive
with costs of retail electric energy provided by the other peer group investor-owned electric utilities.

653 f. The determination of such returns shall be made by the Commission on a stand-alone basis, and
 654 specifically without regard to any return on common equity or other matters determined with regard to
 655 facilities described in subdivision 6.

656 g. If the combined rate of return on common equity earned by the generation and distribution 657 services is no more than 50 basis points above or below the return as so determined or, for any test 658 period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a 659 Phase I Utility, such return is no more than 70 basis points above or below the return as so determined, 660 such combined return shall not be considered either excessive or insufficient, respectively. However, for any test period commencing after December 31, 2012, for a Phase II Utility, and after December 31, **661** 2013, for a Phase I Utility, if the utility has, during the test period or periods under review, earned 662 663 below the return as so determined, whether or not such combined return is within 70 basis points of the 664 return as so determined, the utility may petition the Commission for approval of an increase in rates in 665 accordance with the provisions of subdivision 8 a as if it had earned more than 70 basis points below a 666 fair combined rate of return, and such proceeding shall otherwise be conducted in accordance with the 667 provisions of this section. The provisions of this subdivision are subject to the provisions of subdivision 668 8.

h. Any amount of a utility's earnings directed by the Commission to be credited to customers' bills
pursuant to this section shall not be considered for the purpose of determining the utility's earnings in
any subsequent triennial review.

672 3. Each such utility shall make a triennial filing by March 31 of every third year, with such filings
673 commencing for a Phase I Utility in 2020, and such filings commencing for a Phase II Utility in 2021,
674 consisting of the schedules contained in the Commission's rules governing utility rate increase

675 applications and terminating thereafter. Such filing shall encompass the three successive 12-month test periods ending December 31 immediately preceding the year in which such proceeding is conducted, 676 except that the filing for a Phase II Utility in 2021 shall encompass the four successive 12-month test 677 678 periods ending December 31, 2020. After 2021, each Phase II Utility shall make a biennial filing by 679 March 31 of every second year, except that the 2023 filing for a Phase II Utility shall be made on or 680 after July 1, 2023. All biennial filings shall encompass the two successive 12-month test periods ending 681 December 31 immediately preceding the year in which such review proceeding is conducted. All such filings shall consist of the schedules contained in the Commission's rules governing utility rate increase **682** 683 applications, and in every such case the filing for each year shall be identified separately and shall be segregated from any other year encompassed by the filing. In a filing under this subdivision that does **684** not result in an overall rate change, a utility may propose an adjustment to one or more tariffs that are **685** 686 revenue neutral to the utility.

687 If the Commission determines that rates should be revised or credits be applied to customers' bills 688 pursuant to subdivision 8 or 9 10, any rate adjustment clauses previously implemented related to 689 facilities utilizing simple-cycle combustion turbines described in subdivision 6, shall be combined with 690 the utility's costs, revenues, and investments until the amounts that are the subject of such rate 691 adjustment clauses are fully recovered. The Commission shall combine such clauses with the utility's **692** costs, revenues, and investments only after it makes its initial determination with regard to necessary 693 rate revisions or credits to customers' bills, and the amounts thereof, but after such clauses are combined 694 as herein specified in this paragraph, they shall thereafter be considered part of the utility's costs, 695 revenues, and investments for the purposes of future triennial review proceedings. In a triennial filing 696 under this subdivision that does not result in an overall rate change a utility may propose an adjustment 697 to one or more tariffs that are revenue neutral to the utility.

As of July 1, 2023, a Phase II Utility shall select a subset of rate adjustment clauses previously **698** 699 implemented pursuant to subdivision 5 or 6 having a combined annual revenue requirement, as of July 700 1, 2023, of at least \$350 million and combine such rate adjustment clauses with the utility's costs, 701 revenues, and investments for generation and distribution services. After such rate adjustment clauses 702 are combined as specified in this paragraph, such rate adjustment clauses shall be considered part of 703 the utility's costs, revenues, and investments for the purposes of future biennial review proceedings, and 704 the combination of such rate adjustment clauses shall be specifically subject to audit by the Commission 705 in the utility's 2023 biennial review filing. [Notwithstanding the provisions of subsection C of § 56-581, 706 such combination shall not serve as the basis for an increase in a Phase II Utility's rates for generation 707 and distribution services in its 2023 biennial proceeding.

708 4. (Expires December 31, 2023) The following costs incurred by the utility shall be deemed 709 reasonable and prudent: (i) costs for transmission services provided to the utility by the regional 710 transmission entity of which the utility is a member, as determined under applicable rates, terms and 711 conditions approved by the Federal Energy Regulatory Commission; (ii) costs charged to the utility that 712 are associated with demand response programs approved by the Federal Energy Regulatory Commission 713 and administered by the regional transmission entity of which the utility is a member; and (iii) costs 714 incurred by the utility to construct, operate, and maintain transmission lines and substations installed in 715 order to provide service to a business park. Upon petition of a utility at any time after the expiration or 716 termination of capped rates, but not more than once in any 12-month period, the Commission shall 717 approve a rate adjustment clause under which such costs, including, without limitation, costs for 718 transmission service; charges for new and existing transmission facilities, including costs incurred by the 719 utility to construct, operate, and maintain transmission lines and substations installed in order to provide 720 service to a business park; administrative charges; and ancillary service charges designed to recover 721 transmission costs, shall be recovered on a timely and current basis from customers. Retail rates to 722 recover these costs shall be designed using the appropriate billing determinants in the retail rate 723 schedules.

724 4. (Effective January 1, 2024) The following costs incurred by the utility shall be deemed reasonable 725 and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity 726 of which the utility is a member, as determined under applicable rates, terms and conditions approved 727 by the Federal Energy Regulatory Commission, and (ii) costs charged to the utility that are associated 728 with demand response programs approved by the Federal Energy Regulatory Commission and 729 administered by the regional transmission entity of which the utility is a member. Upon petition of a 730 utility at any time after the expiration or termination of capped rates, but not more than once in any 731 12-month period, the Commission shall approve a rate adjustment clause under which such costs, 732 including, without limitation, costs for transmission service, charges for new and existing transmission 733 facilities, administrative charges, and ancillary service charges designed to recover transmission costs, shall be recovered on a timely and current basis from customers. Retail rates to recover these costs shall 734 735 be designed using the appropriate billing determinants in the retail rate schedules.

5. A utility may at any time, after the expiration or termination of capped rates, but not more than

737 once in any 12-month period, petition the Commission for approval of one or more rate adjustment738 clauses for the timely and current recovery from customers of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1,
2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring
such costs consistent with an order of the Commission entered under clause (vi) of subsection B of
§ 56-582. The Commission shall approve such a petition allowing the recovery of such costs that
comply with the requirements of clause (vi) of subsection B of § 56-582;

b. Projected and actual costs for the utility to design and operate fair and effective peak-shaving
programs or pilot programs. The Commission shall approve such a petition if it finds that the program is
in the public interest, provided that the Commission shall allow the recovery of such costs as it finds are
reasonable;

748 c. Projected and actual costs for the utility to design, implement, and operate energy efficiency 749 programs or pilot programs. Any such petition shall include a proposed budget for the design, 750 implementation, and operation of the energy efficiency program, including anticipated savings from and 751 spending on each program, and the Commission shall grant a final order on such petitions within eight 752 months of initial filing. The Commission shall only approve such a petition if it finds that the program 753 is in the public interest. If the Commission determines that an energy efficiency program or portfolio of 754 programs is not in the public interest, its final order shall include all work product and analysis 755 conducted by the Commission's staff in relation to that program that has bearing upon the Commission's 756 determination. Such order shall adhere to existing protocols for extraordinarily sensitive information.

757 Energy efficiency pilot programs are in the public interest provided that the pilot program is (i) of
758 limited scope, cost, and duration and (ii) intended to determine whether a new or substantially revised
759 program would be cost-effective.

760 Prior to January 1, 2022, the Commission shall award a margin for recovery on operating expenses for energy efficiency programs and pilot programs, which margin shall be equal to the general rate of 761 return on common equity determined as described in subdivision 2. Beginning January 1, 2022, and 762 763 thereafter, if the Commission determines that the utility meets in any year the annual energy efficiency 764 standards set forth in § 56-596.2, in the following year, the Commission shall award a margin on energy 765 efficiency program operating expenses in that year, to be recovered through a rate adjustment clause, 766 which margin shall be equal to the general rate of return on common equity determined as described in subdivision 2. If the Commission does not approve energy efficiency programs that, in the aggregate, 767 768 can achieve the annual energy efficiency standards, the Commission shall award a margin on energy 769 efficiency operating expenses in that year for any programs the Commission has approved, to be 770 recovered through a rate adjustment clause under this subdivision, which margin shall equal the general 771 rate of return on common equity determined as described in subdivision 2. Any margin awarded 772 pursuant to this subdivision shall be applied as part of the utility's next rate adjustment clause true-up proceeding. The Commission shall also award an additional 20 basis points for each additional 773 incremental 0.1 percent in annual savings in any year achieved by the utility's energy efficiency 774 775 programs approved by the Commission pursuant to this subdivision, beyond the annual requirements set 776 forth in § 56-596.2, provided that the total performance incentive awarded in any year shall not exceed 777 10 percent of that utility's total energy efficiency program spending in that same year.

778 The Commission shall annually monitor and report to the General Assembly the performance of all 779 programs approved pursuant to this subdivision, including each utility's compliance with the total annual 780 savings required by § 56-596.2, as well as the annual and lifecycle net and gross energy and capacity 781 savings, related emissions reductions, and other quantifiable benefits of each program; total customer bill 782 savings that the programs produce; utility spending on each program, including any associated 783 administrative costs; and each utility's avoided costs and cost-effectiveness results.

784 Notwithstanding any other provision of law, unless the Commission finds in its discretion and after 785 consideration of all in-state and regional transmission entity resources that there is a threat to the 786 reliability or security of electric service to the utility's customers, the Commission shall not approve 787 construction of any new utility-owned generating facilities that emit carbon dioxide as a by-product of 788 combusting fuel to generate electricity unless the utility has already met the energy savings goals 789 identified in § 56-596.2 and the Commission finds that supply-side resources are more cost-effective 790 than demand-side or energy storage resources.

791 As used in this subdivision, "large general service customer" means a customer that has a verifiable 792 history of having used more than one megawatt of demand from a single site.

793 Large general service customers shall be exempt from requirements that they participate in energy 794 efficiency programs if the Commission finds that the large general service customer has, at the 795 customer's own expense, implemented energy efficiency programs that have produced or will produce 796 measured and verified results consistent with industry standards and other regulatory criteria stated in 797 this section. The Commission shall, no later than June 30, 2021, adopt rules or regulations (a) 798 establishing the process for large general service customers to apply for such an exemption, (b) 799 establishing the administrative procedures by which eligible customers will notify the utility, and (c) 800 defining the standard criteria that shall be satisfied by an applicant in order to notify the utility, 801 including means of evaluation measurement and verification and confidentiality requirements. At a 802 minimum, such rules and regulations shall require that each exempted large general service customer 803 certify to the utility and Commission that its implemented energy efficiency programs have delivered 804 measured and verified savings within the prior five years. In adopting such rules or regulations, the 805 Commission shall also specify the timing as to when a utility shall accept and act on such notice, taking 806 into consideration the utility's integrated resource planning process, as well as its administration of energy efficiency programs that are approved for cost recovery by the Commission. Savings from large 807 808 general service customers shall be accounted for in utility reporting in the standards in § 56-596.2.

809 The notice of nonparticipation by a large general service customer shall be for the duration of the
810 service life of the customer's energy efficiency measures. The Commission may on its own motion
811 initiate steps necessary to verify such nonparticipant's achievement of energy efficiency if the
812 Commission has a body of evidence that the nonparticipant has knowingly misrepresented its energy
813 efficiency achievement.

A utility shall not charge such large general service customer for the costs of installing energy
efficiency equipment beyond what is required to provide electric service and meter such service on the
customer's premises if the customer provides, at the customer's expense, equivalent energy efficiency
equipment. In all relevant proceedings pursuant to this section, the Commission shall take into
consideration the goals of economic development, energy efficiency and environmental protection in the
Commonwealth;

d. Projected and actual costs of compliance with renewable energy portfolio standard requirements
pursuant to § 56-585.5 that are not recoverable under subdivision 6. The Commission shall approve such
a petition allowing the recovery of such costs incurred as required by § 56-585.5, provided that the
Commission does not otherwise find such costs were unreasonably or imprudently incurred;

e. Projected and actual costs of projects that the Commission finds to be necessary to mitigate
impacts to marine life caused by construction of offshore wind generating facilities, as described in
§ 56-585.1:11, or to comply with state or federal environmental laws or regulations applicable to
generation facilities used to serve the utility's native load obligations, including the costs of allowances
purchased through a market-based trading program for carbon dioxide emissions. The Commission shall
approve such a petition if it finds that such costs are necessary to comply with such environmental laws
or regulations;

831 f. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate
832 programs approved by the Commission that accelerate the vegetation management of distribution
833 rights-of-way. No costs shall be allocated to or recovered from customers that are served within the
834 large general service rate classes for a Phase II Utility or that are served at subtransmission or
835 transmission voltage, or take delivery at a substation served from subtransmission or transmission
836 voltage, for a Phase I Utility; and

g. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate
programs approved by the Commission to provide incentives to (i) low-income, elderly, and disabled
individuals or (ii) organizations providing residential services to low-income, elderly, and disabled
individuals for the installation of, or access to, equipment to generate electric energy derived from
sunlight, provided the low-income, elderly, and disabled individuals, or organizations providing
residential services to low-income, elderly, and disabled individuals, first participate in incentive
programs for the installation of measures that reduce heating or cooling costs.

844 Any rate adjustment clause approved under subdivision 5 c by the Commission shall remain in effect
845 until the utility exhausts the approved budget for the energy efficiency program. The Commission shall
846 have the authority to determine the duration or amortization period for any other rate adjustment clause
847 approved under this subdivision.

848 6. To ensure the generation and delivery of a reliable and adequate supply of electricity, to meet the 849 utility's projected native load obligations and to promote economic development, a utility may at any 850 time, after the expiration or termination of capped rates, petition the Commission for approval of a rate 851 adjustment clause for recovery on a timely and current basis from customers of the costs of (i) a 852 coal-fueled generation facility that utilizes Virginia coal and is located in the coalfield region of the Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or 853 854 without the utility's service territory, (ii) one or more other generation facilities, (iii) one or more major 855 unit modifications of generation facilities, including the costs of any system or equipment upgrade, 856 system or equipment replacement, or other cost reasonably appropriate to extend the combined operating license for or the operating life of one or more generation facilities utilizing nuclear power, (iv) one or 857 858 more new underground facilities to replace one or more existing overhead distribution facilities of 69 859 kilovolts or less located within the Commonwealth, (v) one or more pumped hydroelectricity generation

860 and storage facilities that utilize on-site or off-site renewable energy resources as all or a portion of their 861 power source and such facilities and associated resources are located in the coalfield region of the 862 Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or without the utility's service territory, or (vi) one or more electric distribution grid transformation 863 864 projects; however, subject to the provisions of the following sentence, the utility shall not file a petition 865 under clause (iv) more often than annually and, in such petition, shall not seek any annual incremental 866 increase in the level of investments associated with such a petition that exceeds five percent of such 867 utility's distribution rate base, as such rate base was determined for the most recently ended 12-month 868 test period in the utility's latest review proceeding conducted pursuant to subdivision 3 and concluded by 869 final order of the Commission prior to the date of filing of such petition under clause (iv). In all 870 proceedings regarding petitions filed under clause (iv) or (vi), the level of investments approved for 871 recovery in such proceedings shall be in addition to, and not in lieu of, levels of investments previously 872 approved for recovery in prior proceedings under clause (iv) or (vi), as applicable. As of December 1, 873 2028, any costs recovered by a utility pursuant to clause (iv) shall be limited to any remaining costs 874 associated with conversions of overhead distribution facilities to underground facilities that have been 875 previously approved or are pending approval by the Commission through a petition by the utility under 876 this subdivision. Such a petition concerning facilities described in clause (ii) that utilize nuclear power, 877 facilities described in clause (ii) that are coal-fueled and will be built by a Phase I Utility, or facilities 878 described in clause (i) may also be filed before the expiration or termination of capped rates. A utility 879 that constructs or makes modifications to any such facility, or purchases any facility consisting of at 880 least one megawatt of generating capacity using energy derived from sunlight and located in the 881 Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more 882 Virginia businesses, shall have the right to recover the costs of the facility, as accrued against income, 883 through its rates, including projected construction work in progress, and any associated allowance for **884** funds used during construction, planning, development and construction or acquisition costs, life-cycle 885 costs, costs related to assessing the feasibility of potential sites for new underground facilities, and costs 886 of infrastructure associated therewith, plus, as an incentive to undertake such projects, an enhanced rate 887 of return on common equity calculated as specified below; however, in determining the amounts 888 recoverable under a rate adjustment clause for new underground facilities, the Commission shall not 889 consider, or increase or reduce such amounts recoverable because of (a) the operation and maintenance 890 costs attributable to either the overhead distribution facilities being replaced or the new underground 891 facilities or (b) any other costs attributable to the overhead distribution facilities being replaced. Notwithstanding the preceding sentence, the costs described in clauses (a) and (b) thereof shall remain 892 893 eligible for recovery from customers through the utility's base rates for distribution service. A utility 894 filing a petition for approval to construct or purchase a facility consisting of at least one megawatt of 895 generating capacity using energy derived from sunlight and located in the Commonwealth and that 896 utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses may 897 propose a rate adjustment clause based on a market index in lieu of a cost of service model for such 898 facility. A utility seeking approval to construct or purchase a generating facility that emits carbon 899 dioxide shall demonstrate that it has already met the energy savings goals identified in § 56-596.2 and 900 that the identified need cannot be met more affordably through the deployment or utilization of 901 demand-side resources or energy storage resources and that it has considered and weighed alternative 902 options, including third-party market alternatives, in its selection process.

903 The costs of the facility, other than return on projected construction work in progress and allowance 904 for funds used during construction, shall not be recovered prior to the date a facility constructed by the 905 utility and described in clause (i), (ii), (iii), or (v) begins commercial operation, the date the utility 906 becomes the owner of a purchased generation facility consisting of at least one megawatt of generating 907 capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or 908 services sourced, in whole or in part, from one or more Virginia businesses, or the date new underground facilities are classified by the utility as plant in service. In any application to construct a 909 910 new generating facility, the utility shall include, and the Commission shall consider, the social cost of 911 carbon, as determined by the Commission, as a benefit or cost, whichever is appropriate. The 912 Commission shall ensure that the development of new, or expansion of existing, energy resources or 913 facilities does not have a disproportionate adverse impact on historically economically disadvantaged 914 communities. The Commission may adopt any rules it deems necessary to determine the social cost of 915 carbon and shall use the best available science and technology, including the Technical Support 916 Document: Technical Update of the Social Cost of Carbon for Regulatory Impact Analysis Under 917 Executive Order 12866, published by the Interagency Working Group on Social Cost of Greenhouse 918 Gases from the United States Government in August 2016, as guidance. The Commission shall include a 919 system to adjust the costs established in this section with inflation.

920 Such enhanced rate of return on common equity shall be applied to allowance for funds used during

921 construction and to construction work in progress during the construction phase of the facility and shall 922 thereafter be applied to the entire facility during the first portion of the service life of the facility. The 923 first portion of the service life shall be as specified in the table below; however, the Commission shall 924 determine the duration of the first portion of the service life of any facility, within the range specified in 925 the table below, which determination shall be consistent with the public interest and shall reflect the 926 Commission's determinations regarding how critical the facility may be in meeting the energy needs of 927 the citizens of the Commonwealth and the risks involved in the development of the facility. After the first portion of the service life of the facility is concluded, the utility's general rate of return shall be 928 applied to such facility for the remainder of its service life. As used herein, the service life of the 929 930 facility shall be deemed to begin on the date a facility constructed by the utility and described in clause 931 (i), (ii), (iii), or (v) begins commercial operation, the date the utility becomes the owner of a purchased 932 generation facility consisting of at least one megawatt of generating capacity using energy derived from 933 sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses, or the date new underground facilities or new electric 934 935 distribution grid transformation projects are classified by the utility as plant in service, and such service 936 life shall be deemed equal in years to the life of that facility as used to calculate the utility's 937 depreciation expense. Such enhanced rate of return on common equity shall be calculated by adding the 938 basis points specified in the table below to the utility's general rate of return, and such enhanced rate of 939 return shall apply only to the facility that is the subject of such rate adjustment clause. Allowance for 940 funds used during construction shall be calculated for any such facility utilizing the utility's actual 941 capital structure and overall cost of capital, including an enhanced rate of return on common equity as 942 determined pursuant to this subdivision, until such construction work in progress is included in rates. 943 The construction of any facility described in clause (i) or (v) is in the public interest, and in determining 944 whether to approve such facility, the Commission shall liberally construe the provisions of this title. The 945 construction or purchase by a utility of one or more generation facilities with at least one megawatt of generating capacity, and with an aggregate rated capacity that does not exceed 16,100 megawatts, 946 947 including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate 948 capacity of 100 megawatts, that use energy derived from sunlight or from onshore wind and are located 949 in the Commonwealth or off the Commonwealth's Atlantic shoreline, regardless of whether any of such 950 facilities are located within or without the utility's service territory, is in the public interest, and in 951 determining whether to approve such facility, the Commission shall liberally construe the provisions of 952 this title. A utility may enter into short-term or long-term power purchase contracts for the power 953 derived from sunlight generated by such generation facility prior to purchasing the generation facility. 954 The replacement of any subset of a utility's existing overhead distribution tap lines that have, in the 955 aggregate, an average of nine or more total unplanned outage events-per-mile over a preceding 10-year 956 period with new underground facilities in order to improve electric service reliability is in the public 957 interest. In determining whether to approve petitions for rate adjustment clauses for such new 958 underground facilities that meet this criteria, and in determining the level of costs to be recovered 959 thereunder, the Commission shall liberally construe the provisions of this title.

960 The conversion of any such facilities on or after September 1, 2016, is deemed to provide local and system-wide benefits and to be cost beneficial, and the costs associated with such new underground 961 962 facilities are deemed to be reasonably and prudently incurred and, notwithstanding the provisions of 963 subsection C or D, shall be approved for recovery by the Commission pursuant to this subdivision, provided that the total costs associated with the replacement of any subset of existing overhead 964 965 distribution tap lines proposed by the utility with new underground facilities, exclusive of financing costs, shall not exceed an average cost per customer of \$20,000, with such customers, including those 966 served directly by or downline of the tap lines proposed for conversion, and, further, such total costs shall not exceed an average cost per mile of tap lines converted, exclusive of financing costs, of 967 968 969 \$750,000. A utility shall, without regard for whether it has petitioned for any rate adjustment clause 970 pursuant to clause (vi), petition the Commission, not more than once annually, for approval of a plan for 971 electric distribution grid transformation projects. Any plan for electric distribution grid transformation 972 projects shall include both measures to facilitate integration of distributed energy resources and measures 973 to enhance physical electric distribution grid reliability and security. In ruling upon such a petition, the 974 Commission shall consider whether the utility's plan for such projects, and the projected costs associated 975 therewith, are reasonable and prudent. Such petition shall be considered on a stand-alone basis without 976 regard to the other costs, revenues, investments, or earnings of the utility; without regard to whether the 977 costs associated with such projects will be recovered through a rate adjustment clause under this 978 subdivision or through the utility's rates for generation and distribution services; and without regard to 979 whether such costs will be the subject of a customer credit offset, as applicable, pursuant to subdivision 980 8 d. The Commission's final order regarding any such petition for approval of an electric distribution 981 grid transformation plan shall be entered by the Commission not more than six months after the date of 982 filing such petition. The Commission shall likewise enter its final order with respect to any petition by a

983 utility for a certificate to construct and operate a generating facility or facilities utilizing energy derived
984 from sunlight, pursuant to subsection D of § 56-580, within six months after the date of filing such
985 petition. The basis points to be added to the utility's general rate of return to calculate the enhanced rate
986 of return on common equity, and the first portion of that facility's service life to which such enhanced
987 rate of return shall be applied, shall vary by type of facility, as specified in the following table:

20.	Tute of fetalli shall of applied, shall the		cy cype of facility, as specifica in the for	
988	Type of Generation Facility	Basis Points	First Portion of Service Life	
989	Nuclear-powered	200	Between 12 and 25 years	
990 991	Carbon capture compatible, clean-coal powered	200	Between 10 and 20 years	
992 993	Renewable powered, other than landfill gas powered	200	Between 5 and 15 years	
994	Coalbed methane gas powered	150	Between 5 and 15 years	
995	Landfill gas powered	200	Between 5 and 15 years	
996 007	Conventional coal or combined-cycle	100	Between 10 and 20 years	

997 combustion turbine

998 Only those facilities as to which a rate adjustment clause under this subdivision has been previously
999 approved by the Commission, or as to which a petition for approval of such rate adjustment clause was
filed with the Commission, on or before January 1, 2013, shall be entitled to the enhanced rate of return
on common equity as specified in the above table during the construction phase of the facility and the
approved first portion of its service life.

1003 Thirty percent of all costs of such a facility utilizing nuclear power that the utility incurred between July 1, 2007, and December 31, 2013, and all of such costs incurred after December 31, 2013, may be 1004 1005 deferred by the utility and recovered through a rate adjustment clause under this subdivision at such 1006 time as the Commission provides in an order approving such a rate adjustment clause. The remaining 70 1007 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 31, 1008 2013, shall not be deferred for recovery through a rate adjustment clause under this subdivision; 1009 however, such remaining 70 percent of all costs shall be recovered ratably through existing base rates as 1010 determined by the Commission in the test periods under review in the utility's next review filed after 1011 July 1, 2014. Thirty percent of all costs of a facility utilizing energy derived from offshore wind that the 1012 utility incurred between July 1, 2007, and December 31, 2013, and all of such costs incurred after 1013 December 31, 2013, may be deferred by the utility and recovered through a rate adjustment clause under 1014 this subdivision at such time as the Commission provides in an order approving such a rate adjustment clause. The remaining 70 percent of all costs of such a facility that the utility incurred between July 1, 1015 2007, and December 31, 2013, shall not be deferred for recovery through a rate adjustment clause under 1016 this subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through 1017 1018 existing base rates as determined by the Commission in the test periods under review in the utility's next 1019 review filed after July 1, 2014.

1020 In connection with planning to meet forecasted demand for electric generation supply and assure the 1021 adequate and sufficient reliability of service, consistent with § 56-598, planning and development 1022 activities for a new utility-owned and utility-operated generating facility or facilities utilizing energy 1023 derived from sunlight or from onshore or offshore wind are in the public interest.

1024 Notwithstanding any provision of Chapter 296 of the Acts of Assembly of 2018, construction, 1025 purchasing, or leasing activities for a new utility-owned and utility-operated generating facility or 1026 facilities utilizing energy derived from sunlight or from onshore wind with an aggregate capacity of 1027 16,100 megawatts, including rooftop solar installations with a capacity of not less than 50 kilowatts, and 1028 with an aggregate capacity of 100 megawatts, together with a utility-owned and utility-operated 1029 generating facility or facilities utilizing energy derived from offshore wind with an aggregate capacity of 1030 not more than 3,000 megawatts, are in the public interest. Additionally, energy storage facilities with an 1031 aggregate capacity of 2,700 megawatts are in the public interest. To the extent that a utility elects to 1032 recover the costs of any such new generation or energy storage facility or facilities through its rates for 1033 generation and distribution services and does not petition and receive approval from the Commission for 1034 recovery of such costs through a rate adjustment clause described in clause (ii), the Commission shall, 1035 upon the request of the utility in a triennial review proceeding, provide for a customer credit 1036 reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed 1037 reasonable and prudent by the Commission in a proceeding pursuant to subsection D of § 56-580 or in a 1038 triennial review proceeding.

Electric distribution grid transformation projects are in the public interest. To the extent that a utility elects to recover the costs of such electric distribution grid transformation projects through its rates for generation and distribution services, and does not petition and receive approval from the Commission for recovery of such costs through a rate adjustment clause described in clause (vi), the Commission shall, upon the request of the utility in a triennial review proceeding, provide for a customer credit reinvestment offset, as applicable, pursuant to subdivision 8 d with respect to all costs deemed SB1265ES1

1045 reasonable and prudent by the Commission in a proceeding for approval of a plan for electric distribution grid transformation projects pursuant to subdivision 6 or in a triennial review proceeding.

1047 Neither generation facilities described in clause (ii) that utilize simple-cycle combustion turbines nor 1048 new underground facilities shall receive an enhanced rate of return on common equity as described 1049 herein, but instead shall receive the utility's general rate of return during the construction phase of the 1050 facility and, thereafter, for the entire service life of the facility. No rate adjustment clause for new 1051 underground facilities shall allocate costs to, or provide for the recovery of costs from, customers that are served within the large power service rate class for a Phase I Utility and the large general service 1052 1053 rate classes for a Phase II Utility. New underground facilities are hereby declared to be ordinary 1054 extensions or improvements in the usual course of business under the provisions of § 56-265.2.

As used in this subdivision, a generation facility is (1) "coalbed methane gas powered" if the facility 1055 is fired at least 50 percent by coalbed methane gas, as such term is defined in § 45.2-1600, produced from wells located in the Commonwealth, and (2) "landfill gas powered" if the facility is fired by 1056 1057 methane or other combustible gas produced by the anaerobic digestion or decomposition of 1058 1059 biodegradable materials in a solid waste management facility licensed by the Waste Management Board. 1060 A landfill gas powered facility includes, in addition to the generation facility itself, the equipment used 1061 in collecting, drying, treating, and compressing the landfill gas and in transmitting the landfill gas from the solid waste management facility where it is collected to the generation facility where it is 1062 1063 combusted.

1064 For purposes of this subdivision, "general rate of return" means the fair combined rate of return on common equity as it is determined by the Commission for such utility pursuant to subdivision 2.

1066 Notwithstanding any other provision of this subdivision, if the Commission finds during the triennial 1067 review conducted for a Phase II Utility in 2021 that such utility has not filed applications for all 1068 necessary federal and state regulatory approvals to construct one or more nuclear-powered or coal-fueled 1069 generation facilities that would add a total capacity of at least 1500 megawatts to the amount of the 1070 utility's generating resources as such resources existed on July 1, 2007, or that, if all such approvals 1071 have been received, that the utility has not made reasonable and good faith efforts to construct one or 1072 more such facilities that will provide such additional total capacity within a reasonable time after 1073 obtaining such approvals, then the Commission, if it finds it in the public interest, may reduce on a 1074 prospective basis any enhanced rate of return on common equity previously applied to any such facility 1075 to no less than the general rate of return for such utility and may apply no less than the utility's general 1076 rate of return to any such facility for which the utility seeks approval in the future under this 1077 subdivision.

1078 Notwithstanding any other provision of this subdivision, if a Phase II utility obtains approval from 1079 the Commission of a rate adjustment clause pursuant to subdivision 6 associated with a test or demonstration project involving a generation facility utilizing energy from offshore wind, and such 1080 1081 utility has not, as of July 1, 2023, commenced construction as defined for federal income tax purposes 1082 of an offshore wind generation facility or facilities with a minimum aggregate capacity of 250 1083 megawatts, then the Commission, if it finds it in the public interest, may direct that the costs associated 1084 with any such rate adjustment clause involving said test or demonstration project shall thereafter no 1085 longer be recovered through a rate adjustment clause pursuant to subdivision 6 and shall instead be 1086 recovered through the utility's rates for generation and distribution services, with no change in such rates 1087 for generation and distribution services as a result of the combination of such costs with the other costs, 1088 revenues, and investments included in the utility's rates for generation and distribution services. Any 1089 such costs shall remain combined with the utility's other costs, revenues, and investments included in its 1090 rates for generation and distribution services until such costs are fully recovered.

7. Any petition filed pursuant to subdivision 4, 5, or 6 shall be considered by the Commission on a 1091 1092 stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any 1093 costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the 1094 Commission, that are proposed for recovery in such petition and that are related to subdivision 5 a, or 1095 that are related to facilities and projects described in clause (i) of subdivision 6, or that are related to 1096 new underground facilities described in clause (iv) of subdivision 6, shall be deferred on the books and 1097 records of the utility until the Commission's final order in the matter, or until the implementation of any 1098 applicable approved rate adjustment clauses, whichever is later. Except as otherwise provided in 1099 subdivision 6, any costs prudently incurred on or after July 1, 2007, by a utility prior to the filing of 1100 such petition, or during the consideration thereof by the Commission, that are proposed for recovery in such petition and that are related to facilities and projects described in clause (ii) or clause (iii) of 1101 subdivision 6 that utilize nuclear power, or coal-fueled facilities and projects described in clause (ii) of 1102 subdivision 6 if such coal-fueled facilities will be built by a Phase I Utility, shall be deferred on the 1103 books and records of the utility until the Commission's final order in the matter, or until the 1104 1105 implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs 1106 prudently incurred after the expiration or termination of capped rates related to other matters described

1107 in subdivision 4, 5, or 6 shall be deferred beginning only upon the expiration or termination of capped 1108 rates, provided, however, that no provision of this act shall affect the rights of any parties with respect 1109 to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia 1110 Electric and Power Company, 109 F.E.R.C. P 61,012 (2004). A utility shall establish a regulatory asset 1111 for regulatory accounting and ratemaking purposes under which it shall defer its operation and 1112 maintenance costs incurred in connection with (i) the refueling of any nuclear-powered generating plant 1113 and (ii) other work at such plant normally performed during a refueling outage. The utility shall 1114 amortize such deferred costs over the refueling cycle, but in no case more than 18 months, beginning 1115 with the month in which such plant resumes operation after such refueling. The refueling cycle shall be 1116 the applicable period of time between planned refueling outages for such plant. As of January 1, 2014, 1117 such amortized costs are a component of base rates, recoverable in base rates only ratably over the 1118 refueling cycle rather than when such outages occur, and are the only nuclear refueling costs recoverable 1119 in base rates. This provision shall apply to any nuclear-powered generating plant refueling outage commencing after December 31, 2013, and the Commission shall treat the deferred and amortized costs 1120 1121 of such regulatory asset as part of the utility's costs for the purpose of proceedings conducted (a) with 1122 respect to triennial filings under subdivision 3 made on and after July 1, 2014, and (b) pursuant to 1123 § 56-245 or the Commission's rules governing utility rate increase applications as provided in subsection 1124 B. This provision shall not be deemed to change or reset base rates.

1125 The Commission's final order regarding any petition filed pursuant to subdivision 4, 5, or 6 shall be 1126 entered not more than three months, eight months, and nine months, respectively, after the date of filing 1127 of such petition. If such petition is approved, the order shall direct that the applicable rate adjustment 1128 clause be applied to customers' bills not more than 60 days after the date of the order, or upon the 1129 expiration or termination of capped rates, whichever is later. At any time, the Commission may, in its 1130 discretion, for a Phase II Utility, upon petition by a such a utility or upon its own initiated proceeding, 1131 direct the consolidation of any one or more subsets of rate adjustment clauses previously implemented 1132 pursuant to subdivision 5 or 6 in the interest of judicial economy, customer transparency, or other 1133 factors the Commission determines to be appropriate. Any subset of rate adjustment clauses so 1134 consolidated shall continue to be considered by the Commission without regard to the other costs, 1135 revenues, investments, or earnings of the utility and remain as a cost recovery mechanism independent 1136 from the utility's rates for generation and distribution services pursuant to this subdivision and 1137 subdivisions 5 and 6, but will be combined as a single rate adjustment clause for cost recovery and 1138 review purposes.

1139 8. In any triennial review proceeding, for the purposes of reviewing earnings on the utility's rates for 1140 generation and distribution services, the following utility generation and distribution costs not proposed 1141 for recovery under any other subdivision of this subsection, as recorded per books by the utility for 1142 financial reporting purposes and accrued against income, shall be attributed to the test periods under 1143 review and deemed fully recovered in the period recorded: costs associated with asset impairments 1144 related to early retirement determinations made by the utility for utility generation facilities fueled by 1145 coal, natural gas, or oil or for automated meter reading electric distribution service meters; costs 1146 associated with projects necessary to comply with state or federal environmental laws, regulations, or 1147 judicial or administrative orders relating to coal combustion by-product management that the utility does 1148 not petition to recover through a rate adjustment clause pursuant to subdivision 5 e; costs associated 1149 with severe weather events; and costs associated with natural disasters. Such costs shall be deemed to 1150 have been recovered from customers through rates for generation and distribution services in effect 1151 during the test periods under review unless such costs, individually or in the aggregate, together with the 1152 utility's other costs, revenues, and investments to be recovered through rates for generation and 1153 distribution services, result in the utility's earned return on its generation and distribution services for the 1154 combined test periods under review to fall more than 50 basis points below the fair combined rate of 1155 return authorized under subdivision 2 for such periods or, for any test period commencing after 1156 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to fall 1157 more than 70 basis points below the fair combined rate of return authorized under subdivision 2 for 1158 such periods. In such cases, the Commission shall, in such triennial review proceeding, authorize 1159 deferred recovery of such costs and allow the utility to amortize and recover such deferred costs over 1160 future periods as determined by the Commission. The aggregate amount of such deferred costs shall not 1161 exceed an amount that would, together with the utility's other costs, revenues, and investments to be 1162 recovered through rates for generation and distribution services, cause the utility's earned return on its 1163 generation and distribution services to exceed the fair rate of return authorized under subdivision 2, less 1164 50 basis points, for the combined test periods under review or, for any test period commencing after 1165 December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, to exceed the fair rate of return authorized under subdivision 2 less 70 basis points. Nothing in this section shall 1166 1167 limit the Commission's authority, pursuant to the provisions of Chapter 10 (§ 56-232 et seq.), including

specifically § 56-235.2, following the review of combined test period earnings of the utility in a triennial review, for normalization of nonrecurring test period costs and annualized adjustments for future costs, in determining any appropriate increase or decrease in the utility's rates for generation and distribution services pursuant to subdivision 8 a or 8 c.

1172 If the Commission determines as a result of such any triennial review initiated prior to July 1, 2023, 1173 by a Phase II Utility or at any time by a Phase I Utility, or, for subdivision d, as a result of any 1174 triennial or biennial review initiated prior to January 1, 2024, by a Phase II Utility or at any time by a 1175 Phase I Utility, that:

1176 a. Revenue reductions related to energy efficiency measures or programs approved and deployed 1177 since the utility's previous triennial review have caused the utility, as verified by the Commission, 1178 during the test period or periods under review, considered as a whole, to earn more than 50 basis points 1179 below a fair combined rate of return on its generation and distribution services or, for any test period 1180 commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I 1181 Utility, more than 70 basis points below a fair combined rate of return on its generation and distribution 1182 services, as determined in subdivision 2, without regard to any return on common equity or other 1183 matters determined with respect to facilities described in subdivision 6, the Commission shall order 1184 increases to the utility's rates for generation and distribution services necessary to recover such revenue 1185 reductions. If the Commission finds, for reasons other than revenue reductions related to energy 1186 efficiency measures, that the utility has, during the test period or periods under review, considered as a 1187 whole, earned more than 50 basis points below a fair combined rate of return on its generation and 1188 distribution services or, for any test period commencing after December 31, 2012, for a Phase II Utility 1189 and after December 31, 2013, for a Phase I Utility, more than 70 basis points below a fair combined 1190 rate of return on its generation and distribution services, as determined in subdivision 2, without regard 1191 to any return on common equity or other matters determined with respect to facilities described in 1192 subdivision 6, the Commission shall order increases to the utility's rates necessary to provide the 1193 opportunity to fully recover the costs of providing the utility's services and to earn not less than such 1194 fair combined rate of return, using the most recently ended 12-month test period as the basis for 1195 determining the amount of the rate increase necessary. However, in the first triennial review proceeding 1196 conducted after January 1, 2021, for a Phase II Utility, the Commission may not order a rate increase, 1197 and in all triennial reviews of a Phase I or Phase II utility, the Commission may not order such rate 1198 increase unless it finds that the resulting rates are necessary to provide the utility with the opportunity to 1199 fully recover its costs of providing its services and to earn not less than a fair combined rate of return 1200 on both its generation and distribution services, as determined in subdivision 2, without regard to any 1201 return on common equity or other matters determined with respect to facilities described in subdivision 1202 6, using the most recently ended 12-month test period as the basis for determining the permissibility of 1203 any rate increase under the standards of this sentence, and the amount thereof; and provided that, solely 1204 in connection with making its determination concerning the necessity for such a rate increase or the 1205 amount thereof, the Commission shall, in any triennial review proceeding conducted prior to July 1, 1206 2028, exclude from this most recently ended 12-month test period any remaining investment levels 1207 associated with a prior customer credit reinvestment offset pursuant to subdivision d.

b. The utility has, during the test period or test periods under review, considered as a whole, earned 1208 1209 more than 50 basis points above a fair combined rate of return on its generation and distribution 1210 services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after 1211 December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of 1212 return on its generation and distribution services, as determined in subdivision 2, without regard to any 1213 return on common equity or other matters determined with respect to facilities described in subdivision 1214 6, the Commission shall, subject to the provisions of subdivisions 8 d and 9, direct that 60 percent of the amount of such earnings that were more than 50 basis points, or, for any test period commencing 1215 1216 after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, that 1217 70 percent of the amount of such earnings that were more than 70 basis points, above such fair 1218 combined rate of return for the test period or periods under review, considered as a whole, shall be 1219 credited to customers' bills. Any such credits shall be amortized over a period of six to 12 months, as 1220 determined at the discretion of the Commission, following the effective date of the Commission's order, 1221 and shall be allocated among customer classes such that the relationship between the specific customer 1222 class rates of return to the overall target rate of return will have the same relationship as the last 1223 approved allocation of revenues used to design base rates; or

1224 c. In any triennial review proceeding conducted after January 1, 2020, for a Phase I Utility or after
1225 January 1, 2021, for a Phase II Utility in which the *The* utility has, during the test period or test periods
1226 under review, considered as a whole, earned more than 50 basis points above a fair combined rate of
1227 return on its generation and distribution services or, for any test period commencing after December 31,
1228 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis
1229 points above a fair combined rate of return on its generation and distribution services, as determined in

1230 subdivision 2, without regard to any return on common equity or other matter determined with respect 1231 to facilities described in subdivision 6, and the combined aggregate level of capital investment that the 1232 Commission has approved other than those capital investments that the Commission has approved for 1233 recovery pursuant to a rate adjustment clause pursuant to subdivision 6 made by the utility during the 1234 test periods under review in that triennial review proceeding in new utility-owned generation facilities 1235 utilizing energy derived from sunlight, or from wind, and in electric distribution grid transformation 1236 projects, as determined pursuant to subdivision 8 d, does not equal or exceed 100 percent of the earnings that are more than 70 basis points above the utility's fair combined rate of return on its 1237 1238 generation and distribution services for the combined test periods under review in that triennial review 1239 proceeding, the Commission shall, subject to the provisions of subdivision 9 10 and in addition to the 1240 actions authorized in subdivision b, also order reductions to the utility's rates it finds appropriate. 1241 However, in the first triennial review proceeding conducted after January 1, 2021, for a Phase II Utility, 1242 any reduction to the utility's rates ordered by the Commission pursuant to this subdivision shall not 1243 exceed \$50 million in annual revenues, with any reduction allocated to the utility's rates for generation 1244 services, and in each triennial review of a Phase I or Phase II Utility, the Commission may not order 1245 such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to 1246 fully recover its costs of providing its services and to earn not less than a fair combined rate of return 1247 on its generation and distribution services, as determined in subdivision 2, without regard to any return 1248 on common equity or other matters determined with respect to facilities described in subdivision 6, 1249 using the most recently ended 12-month test period as the basis for determining the permissibility of any 1250 rate reduction under the standards of this sentence, and the amount thereof; and

1251 d. (Expires July 1, 2028) In any triennial review proceeding conducted after December 31, 2017, 1252 upon the request of the utility, the Commission shall determine, prior to directing that 70 percent of 1253 earnings that are more than 70 basis points above the utility's fair combined rate of return on its 1254 generation and distribution services for the test period or periods under review be credited to customer 1255 bills pursuant to subdivision 8 b, the aggregate level of prior capital investment that the Commission has 1256 approved other than those capital investments that the Commission has approved for recovery pursuant 1257 to a rate adjustment clause pursuant to subdivision 6 made by the utility during the test period or 1258 periods under review in both (i) new utility-owned generation facilities utilizing energy derived from 1259 sunlight, or from onshore or offshore wind, and (ii) electric distribution grid transformation projects, as 1260 determined by the utility's plant in service and construction work in progress balances related to such 1261 investments as recorded per books by the utility for financial reporting purposes as of the end of the 1262 most recent test period under review. Any such combined capital investment amounts shall offset any 1263 customer bill credit amounts, on a dollar for dollar basis, up to the aggregate level of invested or 1264 committed capital under clauses (i) and (ii). The aggregate level of qualifying invested or committed 1265 capital under clauses (i) and (ii) is referred to in this subdivision as the customer credit reinvestment 1266 offset, which offsets the customer bill credit amount that the utility has invested or will invest in new 1267 solar or wind generation facilities or electric distribution grid transformation projects for the benefit of 1268 customers, in amounts up to 100 percent of earnings that are more than 70 basis points above the utility's fair rate of return on its generation and distribution services, and thereby reduce or eliminate 1269 1270 otherwise incremental rate adjustment clause charges and increases to customer bills, which is deemed to 1271 be in the public interest. If 100 percent of the amount of earnings that are more than 70 basis points 1272 above the utility's fair combined rate of return on its generation and distribution services, as determined 1273 in subdivision 2, exceeds the aggregate level of invested capital in new utility-owned generation 1274 facilities utilizing energy derived from sunlight, or from wind, and electric distribution grid 1275 transformation projects, as provided in clauses (i) and (ii), during the test period or periods under 1276 review, then 70 percent of the amount of such excess shall be credited to customer bills as provided in 1277 subdivision 8 b in connection with the triennial review proceeding. The portion of any costs associated 1278 with new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or 1279 electric distribution grid transformation projects that is the subject of any customer credit reinvestment 1280 offset pursuant to this subdivision shall not thereafter be recovered through the utility's rates for 1281 generation and distribution services over the service life of such facilities and shall not thereafter be 1282 included in the utility's costs, revenues, and investments in future triennial review proceedings conducted 1283 pursuant to subdivision 2 and shall not be the subject of a rate adjustment clause petition pursuant to 1284 subdivision 6. The portion of any costs associated with new utility-owned generation facilities utilizing 1285 energy derived from sunlight, or from wind, or electric distribution grid transformation projects that is 1286 not the subject of any customer credit reinvestment offset pursuant to this subdivision may be recovered 1287 through the utility's rates for generation and distribution services over the service life of such facilities 1288 and shall be included in the utility's costs, revenues, and investments in future triennial review 1289 proceedings conducted pursuant to subdivision 2 until such costs are fully recovered, and if such costs 1290 are recovered through the utility's rates for generation and distribution services, they shall not be the

1291 subject of a rate adjustment clause petition pursuant to subdivision 6. Only the portion of such costs of 1292 new utility-owned generation facilities utilizing energy derived from sunlight, or from wind, or electric 1293 distribution grid transformation projects that has not been included in any customer credit reinvestment 1294 offset pursuant to this subdivision, and not otherwise recovered through the utility's rates for generation 1295 and distribution services, may be the subject of a rate adjustment clause petition by the utility pursuant 1296 to subdivision 6.

1297 The Commission's final order regarding such triennial review shall be entered not more than eight 1298 months after the date of filing, and any revisions in rates or credits so ordered shall take effect not more 1299 than 60 days after the date of the order. The fair combined rate of return on common equity determined 1300 pursuant to subdivision 2 in such triennial review shall apply, for purposes of reviewing the utility's 1301 earnings on its rates for generation and distribution services, to the entire two or three, as applicable, successive 12-month test periods ending December 31 immediately preceding the year of the utility's 1302 1303 subsequent triennial review filing under subdivision 3 and shall apply to applicable rate adjustment 1304 clauses under subdivisions 5 and 6 prospectively from the date the Commission's final order in the 1305 triennial review proceeding, utilizing rate adjustment clause true-up protocols as the Commission in its 1306 discretion may determine.

1307 9. In any biennial review, if the Commission determines that the utility has during the test period or 1308 test periods under review, considered as a whole, earned more than 70 basis points above a fair 1309 combined rate of return on its generation and distribution services previously authorized by the 1310 Commission, as determined in subdivision 2, without regard to any return on common equity or other 1311 matters determined with respect to facilities described in subdivision 6, which have not been combined with the utility's costs, revenues, and investments for generation and distribution services, the Commission shall, subject to the provisions of subdivision 8 d, direct that 85 percent of the amount of 1312 1313 1314 such earnings that were more than 70 basis points above such fair combined rate of return for the test 1315 period or periods under review, considered as a whole, be credited to customers' bills. Any such credits 1316 shall be amortized over a period of six to 12 months, as determined at the discretion of the Commission, 1317 following the effective date of the Commission's order, and shall be allocated among customer classes 1318 such that the relationship between the specific customer class rates of return to the overall target rate of 1319 return will have the same relationship as the last approved allocation of revenues used to design base 1320 rates.

1321 10. If, as a result of a triennial review required under this subsection and conducted with respect to 1322 any test period or periods under review ending later than December 31, 2010 (or, if the Commission has 1323 elected to stagger its biennial reviews of utilities as provided in subdivision 1, under review ending later 1324 than December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), the 1325 Commission finds, with respect to such test period or periods considered as a whole, that (i) any utility 1326 has, during the test period or periods under review, considered as a whole, earned more than 50 basis 1327 points above a fair combined rate of return on its generation and distribution services or, for any test 1328 period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a 1329 Phase I Utility, more than 70 basis points above a fair combined rate of return on its generation and 1330 distribution services, as determined in subdivision 2, without regard to any return on common equity or 1331 other matters determined with respect to facilities described in subdivision 6, and (ii) the total aggregate 1332 regulated rates of such utility at the end of the most recently ended 12-month test period exceeded the 1333 annual increases in the United States Average Consumer Price Index for all items, all urban consumers 1334 (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, 1335 compounded annually, when compared to the total aggregate regulated rates of such utility as determined pursuant to the review conducted for the base period, the Commission shall, unless it finds 1336 1337 that such action is not in the public interest or that the provisions of subdivisions 8 b and c are more 1338 consistent with the public interest, direct that any or all earnings for such test period or periods under 1339 review, considered as a whole that were more than 50 basis points, or, for any test period commencing 1340 after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, more 1341 than 70 basis points, above such fair combined rate of return shall be credited to customers' bills, in lieu 1342 of the provisions of subdivisions 8 b and c, provided that no credits shall be provided pursuant to this 1343 subdivision in connection with any triennial review unless such bill credits would be payable pursuant to 1344 the provisions of subdivision 8 d, and any credits under this subdivision shall be calculated net of any 1345 customer credit reinvestment offset amounts under subdivision 8 d. Any such credits shall be amortized 1346 and allocated among customer classes in the manner provided by subdivision 8 b. For purposes of this 1347 subdivision:

"Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has elected to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), or (ii) the most recent test period with respect to which credits have been applied to customers' bills under the provisions of this subdivision, whichever is later.

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"Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6, except
for any increases in fuel tariffs deferred by the Commission for recovery in periods after December 31,
2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) rate adjustment clauses
implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's rates pursuant to subdivision 8
a; (iv) revisions to the utility's rates pursuant to the Commission's rules governing utility rate increase
applications, as permitted by subsection B, occurring after July 1, 2009; and (v) base rates in effect as
of July 1, 2009.

1360 40. 11. For purposes of this section, the Commission shall regulate the rates, terms and conditions of 1361 any utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital 1362 structure and cost of capital of such utility, excluding any debt associated with securitized bonds that are 1363 the obligation of non-Virginia jurisdictional customers, unless the Commission finds that the debt to 1364 equity ratio of such capital structure is unreasonable for such utility, in which case the Commission may 1365 utilize a debt to equity ratio that it finds to be reasonable for such utility in determining any rate 1366 adjustment pursuant to subdivisions 8 a and c, and without regard to the cost of capital, capital structure, 1367 revenues, expenses or investments of any other entity with which such utility may be affiliated. In 1368 particular, and without limitation, the Commission shall determine the federal and state income tax costs 1369 for any such utility that is part of a publicly traded, consolidated group as follows: (i) such utility's 1370 apportioned state income tax costs shall be calculated according to the applicable statutory rate, as if the 1371 utility had not filed a consolidated return with its affiliates, and (ii) such utility's federal income tax 1372 costs shall be calculated according to the applicable federal income tax rate and shall exclude any 1373 consolidated tax liability or benefit adjustments originating from any taxable income or loss of its 1374 affiliates.

1375 Throughout the duration of the construction period for any project constructed by a Phase II Utility **1376** pursuant to § 56-585.1:11, such utility shall undertake reasonable efforts to maintain, subject to audit by **1377** the Commission, its common equity capitalization to total capitalization ratio at a level at least equal to **1378** the average of such ratio for all utilities in the applicable Phase II Utility's peer group investor-owned **1379** utilities, as determined according to subdivision A 2 b, and as authorized by such utilities' regulatory **1380** commission in their most recent governing rate proceeding.

B. Nothing in this section shall preclude an investor-owned incumbent electric utility from applying
for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility rate increase
applications; however, in any such filing, a fair rate of return on common equity shall be determined
pursuant to subdivision A 2. Nothing in this section shall preclude such utility's recovery of fuel and
purchased power costs as provided in § 56-249.6.

1386 C. Except as otherwise provided in this section, the Commission shall exercise authority over the
rates, terms and conditions of investor-owned incumbent electric utilities for the provision of generation,
transmission and distribution services to retail customers in the Commonwealth pursuant to the
provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2.

1390 D. The Commission may determine, during any proceeding authorized or required by this section, the 1391 reasonableness or prudence of any cost incurred or projected to be incurred, by a utility in connection 1392 with the subject of the proceeding. A determination of the Commission regarding the reasonableness or 1393 prudence of any such cost shall be consistent with the Commission's authority to determine the 1394 reasonableness or prudence of costs in proceedings pursuant to the provisions of Chapter 10 (§ 56-232 et 1395 seq.). In determining the reasonableness or prudence of a utility providing energy and capacity to its 1396 customers from renewable energy resources, the Commission shall consider the extent to which such 1397 renewable energy resources, whether utility-owned or by contract, further the objectives of the 1398 Commonwealth Clean Energy Policy set forth in § 45.2-1706.1, and shall also consider whether the costs 1399 of such resources is likely to result in unreasonable increases in rates paid by customers.

E. Notwithstanding any other provision of law, the Commission shall determine the amortization period for recovery of any appropriate costs due to the early retirement of any electric generation facilities owned or operated by any Phase I Utility or Phase II Utility. In making such determination, the Commission shall (i) perform an independent analysis of the remaining undepreciated capital costs; (ii) establish a recovery period that best serves ratepayers; and (iii) allow for the recovery of any carrying costs that the Commission deems appropriate.

F. The Commission shall promulgate such rules and regulations as may be necessary to implementthe provisions of this section.

1408 § 56-585.1:4. Development of solar and wind generation and energy storage capacity in the 1409 Commonwealth.

A. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more solar
or wind generation facilities located in the Commonwealth or off the Commonwealth's Atlantic
shoreline, each having a rated capacity of at least one megawatt and having in the aggregate a rated
capacity that does not exceed 5,000 megawatts, or (ii) the purchase by a public utility of energy,

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1414 capacity, and environmental attributes from solar facilities described in clause (i) owned by persons1415 other than a public utility is in the public interest, and the Commission shall so find if required to make1416 a finding regarding whether such construction or purchase is in the public interest.

1417 B. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more solar 1418 or wind generation facilities located in the Commonwealth or off the Commonwealth's Atlantic 1419 shoreline, each having a rated capacity of less than one megawatt, including rooftop solar installations 1420 with a capacity of not less than 50 kilowatts, and having in the aggregate a rated capacity that does not 1421 exceed 500 megawatts, or (ii) the purchase by a public utility of energy, capacity, and environmental 1422 attributes from solar facilities described in clause (i) owned by persons other than a public utility is in 1423 the public interest, and the Commission shall so find if required to make a finding regarding whether 1424 such construction or purchase is in the public interest.

1425 C. The aggregate cap of 5,000 megawatts of rated capacity described in clause (i) of subsection A, 1426 the aggregate cap of 500 megawatts of rated capacity described in clause (i) of subsection B, and the 1427 aggregate cap of 200 megawatts of rated capacity described in subsection I are separate and independent 1428 from each other. The capacity of facilities in subsection B shall not be counted in determining the 1429 capacity of facilities in subsection A or I; the capacity of facilities in subsection A shall not be counted 1430 in determining the capacity of facilities in subsection B or I; and the capacity of facilities in subsection I 1431 shall not be counted in determining the capacity of facilities in subsection A or B.

1432 D. Twenty-five percent of the solar generation capacity placed in service on or after July 1, 2018, 1433 located in the Commonwealth, and found to be in the public interest pursuant to subsection A or B shall 1434 be from the purchase by a public utility of energy, capacity, and environmental attributes from solar facilities owned by persons other than a public utility. The remainder shall be construction or purchase 1435 1436 by a public utility of one or more solar generation facilities located in the Commonwealth. All of the solar generation capacity located in the Commonwealth and found to be in the public interest pursuant 1437 1438 to subsection A or B shall be subject to competitive procurement, provided that a public utility may select solar generation capacity without regard to whether such selection satisfies price criteria if the 1439 1440 selection of the solar generating capacity materially advances non-price criteria, including favoring 1441 geographic distribution of generating capacity, areas of higher employment, or regional economic 1442 development, if such non-price solar generating capacity selected does not exceed 25 percent of the 1443 utility's solar generating capacity.

E. Construction, purchasing, or leasing activities for a test or demonstration project for a new utility-owned and utility-operated generating facility or facilities utilizing energy derived from offshore wind with an aggregate capacity of not more than 16 megawatts are in the public interest.

F. Prior to January 1, 2035, (i) the construction by a public utility of one or more energy storage facilities located in the Commonwealth, having in the aggregate a rated capacity that does not exceed 2,700 megawatts, or (ii) the purchase by a public utility of energy storage facilities described in clause (i) owned by persons other than a public utility or the capacity from such facilities is in the public interest, and the Commission shall so find if required to make a finding regarding whether such construction or purchase is in the public interest.

1453 G. At least 35 percent of the energy storage capacity placed in service on or after July 1, 2020, 1454 located in the Commonwealth and found to be in the public interest pursuant to subsection F shall be 1455 from the purchase by a public utility of energy storage facilities owned by persons other than a public utility or the capacity from such facilities. All of the energy storage facilities located in the 1456 1457 Commonwealth and found to be in the public interest pursuant to subsection F shall be subject to 1458 competitive procurement, provided that a public utility may select energy storage facilities without 1459 regard to whether such selection satisfies price criteria if the selection of the energy storage facilities materially advances non-price criteria, including favoring geographic distribution of generating facilities, 1460 areas of higher employment, or regional economic development, if such energy storage facilities selected 1461 1462 for the advancement of non-price criteria do not exceed 25 percent of the utility's energy storage 1463 capacity.

H. A utility may elect to petition the Commission, outside of a triennial *or biennial* review
proceeding conducted pursuant to § 56-585.1, at any time for a prudency determination with respect to
the construction or purchase by the utility of one or more solar or wind generation facilities located in
the Commonwealth or off the Commonwealth's Atlantic Shoreline or the purchase by the utility of
energy, capacity, and environmental attributes from solar or wind facilities owned by persons other than
the utility. The Commission's final order regarding any such petition shall be entered by the Commission
not more than three months after the date of the filing of such petition.

1471 I. Prior to January 1, 2024, (i) the construction or purchase by a public utility of one or more solar
1472 or wind generation facilities located on a previously developed project site in the Commonwealth having
1473 in the aggregate a rated capacity that does not exceed 200 megawatts or (ii) the purchase by a public
1474 utility of energy, capacity, and environmental attributes from solar facilities described in clause (i)
1475 owned by persons other than a public utility, is in the public interest.

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1476 § 56-599. Integrated resource plan required.

1477 A. Each electric utility shall file an updated integrated resource plan by July 1, 2015. Thereafter, 1478 each electric utility shall file an updated integrated resource plan by May 1, in each year immediately 1479 preceding the year the utility is subject to a triennial or biennial review filing. A copy of each integrated 1480 resource plan shall be provided to the Chairman of the House Committee on Labor and Commerce, the 1481 Chairman of the Senate Committee on Commerce and Labor, and to the Chairman of the Commission 1482 on Electric Utility Regulation. All updated integrated resource plans shall comply with the provisions of 1483 any relevant order of the Commission establishing guidelines for the format and contents of updated and 1484 revised integrated resource plans. Each integrated resource plan shall consider options for maintaining 1485 and enhancing rate stability, energy independence, economic development including retention and 1486 expansion of energy-intensive industries, and service reliability.

1487 B. In preparing an integrated resource plan, each electric utility shall systematically evaluate and may 1488 propose:

1489 1. Entering into short-term and long-term electric power purchase contracts;

1490 2. Owning and operating electric power generation facilities;

1491 3. Building new generation facilities;

1492 4. Relying on purchases from the short term or spot markets;

1493 5. Making investments in demand-side resources, including energy efficiency and demand-side 1494 management services;

1495 6. Taking such other actions, as the Commission may approve, to diversify its generation supply1496 portfolio and ensure that the electric utility is able to implement an approved plan;

1497 7. The methods by which the electric utility proposes to acquire the supply and demand resources1498 identified in its proposed integrated resource plan;

8. The effect of current and pending state and federal environmental regulations upon the continued operation of existing electric generation facilities or options for construction of new electric generation facilities;

1502 9. The most cost effective means of complying with current and pending state and federal
1503 environmental regulations, including compliance options to minimize effects on customer rates of such regulations;

1505 10. Long-term electric distribution grid planning and proposed electric distribution grid 1506 transformation projects;

1507 11. Developing a long-term plan for energy efficiency measures to accomplish policy goals of
 reduction in customer bills, particularly for low-income, elderly, and disabled customers; reduction in
 emissions; and reduction in carbon intensity; and

1510 12. Developing a long-term plan to integrate new energy storage facilities into existing generation 1511 and distribution assets to assist with grid transformation.

1512 C. As part of preparing any integrated resource plan pursuant to this section, each utility shall 1513 conduct a facility retirement study for owned facilities located in the Commonwealth that emit carbon 1514 dioxide as a byproduct of combusting fuel and shall include the study results in its integrated resource 1515 plan. Upon filing the integrated resource plan with the Commission, the utility shall contemporaneously 1516 disclose the study results to each planning district commission, county board of supervisors, and city and town council where such electric generation unit is located, the Department of Energy, the Department 1517 1518 of Housing and Community Development, the Virginia Employment Commission, and the Virginia 1519 Council on Environmental Justice. The disclosure shall include (i) the driving factors of the decision to 1520 retire and (ii) the anticipated retirement year of any electric generation unit included in the plan. Any 1521 electric generating facility with an anticipated retirement date that meets the criteria of § 45.2-1701.1 1522 shall comply with the public disclosure requirements therein.

1523 D. The Commission shall analyze and review an integrated resource plan and, after giving notice and 1524 opportunity to be heard, the Commission shall make a determination within nine months after the date 1525 of filing as to whether such an integrated resource plan is reasonable and is in the public interest.