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**SENATE BILL NO. 432**

Offered January 12, 2022

Prefiled January 11, 2022

*A BILL to amend and reenact §§ 58.1-602 and 58.1-603, as it is currently effective and as it may become effective, of the Code of Virginia, relating to sales tax; taxable accommodations.*

Patron—Dunnavant

Referred to Committee on Finance and Appropriations

**Be it enacted by the General Assembly of Virginia:**

**1. That §§ 58.1-602 and 58.1-603, as it is currently effective and as it may become effective, of the Code of Virginia are amended and reenacted as follows:**

**§ 58.1-602. Definitions.**

As used in this chapter, unless the context clearly shows otherwise:

"Accommodations" means any room or rooms, lodgings, or accommodations in any hotel, motel, inn, tourist camp, tourist cabin, camping grounds, club, or any other place in which rooms, lodging, space, or accommodations are regularly furnished to ~~transients~~ for a consideration *to transients for overnight sleeping*.

"Accommodations fee" means the room charge less the discount room charge, if any, provided that the accommodations fee shall not be less than \$0.

"Accommodations intermediary" means any person other than an accommodations provider that facilitates the sale of an accommodation, charges a room charge to the customer, and charges an accommodations fee to the customer, which fee it retains as compensation for facilitating the sale. For purposes of this definition, "facilitates the sale" includes brokering, coordinating, or in any other way arranging for the purchase of the right to use accommodations via a transaction directly, including via one or more payment processors, between a customer and an accommodations provider.

"Accommodations intermediary" does not include a person:

1. If the accommodations are provided by an accommodations provider operating under a trademark, trade name, or service mark belonging to such person; or

2. Who facilitates the sale of an accommodation if (i) the price paid by the customer to such person is equal to the price paid by such person to the accommodations provider for the use of the accommodations and (ii) the only compensation received by such person for facilitating the sale of the accommodation is a commission paid from the accommodations provider to such person.

"Accommodations provider" means any person that furnishes accommodations to the general public for compensation. The term "furnishes" includes the sale of use or possession or the sale of the right to use or possess.

"Advertising" means the planning, creating, or placing of advertising in newspapers, magazines, billboards, broadcasting and other media, including, without limitation, the providing of concept, writing, graphic design, mechanical art, photography and production supervision. Any person providing advertising as defined in this section shall be deemed to be the user or consumer of all tangible personal property purchased for use in such advertising.

"Affiliate" means the same as such term is defined in § 58.1-439.18.

"Amplification, transmission and distribution equipment" means, but is not limited to, production, distribution, and other equipment used to provide Internet-access services, such as computer and communications equipment and software used for storing, processing and retrieving end-user subscribers' requests.

"Business" includes any activity engaged in by any person, or caused to be engaged in by him, with the object of gain, benefit or advantage, either directly or indirectly.

"Cost price" means the actual cost of an item or article of tangible personal property computed in the same manner as the sales price as defined in this section without any deductions therefrom on account of the cost of materials used, labor, or service costs, transportation charges, or any expenses whatsoever.

"Custom program" means a computer program that is specifically designed and developed only for one customer. The combining of two or more prewritten programs does not constitute a custom computer program. A prewritten program that is modified to any degree remains a prewritten program and does not become custom.

"Discount room charge" means the full amount charged by the accommodations provider to the accommodations intermediary, or an affiliate thereof, for furnishing the accommodations.

"Distribution" means the transfer or delivery of tangible personal property for use, consumption, or

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59 storage by the distributee, and the use, consumption, or storage of tangible personal property by a  
60 person that has processed, manufactured, refined, or converted such property, but does not include the  
61 transfer or delivery of tangible personal property for resale or any use, consumption, or storage  
62 otherwise exempt under this chapter.

63 "Gross proceeds" means the charges made or voluntary contributions received for the lease or rental  
64 of tangible personal property or for furnishing services, computed with the same deductions, where  
65 applicable, as for sales price as defined in this section over the term of the lease, rental, service, or use,  
66 but not less frequently than monthly. "Gross proceeds" does not include finance charges, carrying  
67 charges, service charges, or interest from credit extended on the lease or rental of tangible personal  
68 property under conditional lease or rental contracts or other conditional contracts providing for the  
69 deferred payments of the lease or rental price.

70 "Gross sales" means the sum total of all retail sales of tangible personal property or services as  
71 defined in this chapter, without any deduction, except as provided in this chapter. "Gross sales" does not  
72 include the federal retailers' excise tax or the federal diesel fuel excise tax imposed in § 4091 of the  
73 Internal Revenue Code if the excise tax is billed to the purchaser separately from the selling price of the  
74 article, or the Virginia retail sales or use tax, or any sales or use tax imposed by any county or city  
75 under § 58.1-605 or 58.1-606.

76 "Import" and "imported" are words applicable to tangible personal property imported into the  
77 Commonwealth from other states as well as from foreign countries, and "export" and "exported" are  
78 words applicable to tangible personal property exported from the Commonwealth to other states as well  
79 as to foreign countries.

80 "In this Commonwealth" or "in the Commonwealth" means within the limits of the Commonwealth  
81 of Virginia and includes all territory within these limits owned by or ceded to the United States of  
82 America.

83 "Integrated process," when used in relation to semiconductor manufacturing, means a process that  
84 begins with the research or development of semiconductor products, equipment, or processes, includes  
85 the handling and storage of raw materials at a plant site, and continues to the point that the product is  
86 packaged for final sale and either shipped or conveyed to a warehouse. Without limiting the foregoing,  
87 any semiconductor equipment, fuel, power, energy, supplies, or other tangible personal property shall be  
88 deemed used as part of the integrated process if its use contributes, before, during, or after production,  
89 to higher product quality, production yields, or process efficiencies. Except as otherwise provided by  
90 law, "integrated process" does not mean general maintenance or administration.

91 "Internet" means collectively, the myriad of computer and telecommunications facilities, which  
92 comprise the interconnected worldwide network of computer networks.

93 "Internet service" means a service that enables users to access proprietary and other content,  
94 information electronic mail, and the Internet as part of a package of services sold to end-user  
95 subscribers.

96 "Lease or rental" means the leasing or renting of tangible personal property and the possession or use  
97 thereof by the lessee or renter for a consideration, without transfer of the title to such property.

98 "Manufacturing, processing, refining, or conversion" includes the production line of the plant starting  
99 with the handling and storage of raw materials at the plant site and continuing through the last step of  
100 production where the product is finished or completed for sale and conveyed to a warehouse at the  
101 production site, and also includes equipment and supplies used for production line testing and quality  
102 control. "Manufacturing" also includes the necessary ancillary activities of newspaper and magazine  
103 printing when such activities are performed by the publisher of any newspaper or magazine for sale  
104 daily or regularly at average intervals not exceeding three months.

105 The determination of whether any manufacturing, mining, processing, refining or conversion activity  
106 is industrial in nature shall be made without regard to plant size, existence or size of finished product  
107 inventory, degree of mechanization, amount of capital investment, number of employees or other factors  
108 relating principally to the size of the business. Further, "industrial in nature" includes, but is not limited  
109 to, those businesses classified in codes 10 through 14 and 20 through 39 published in the Standard  
110 Industrial Classification Manual for 1972 and any supplements issued thereafter.

111 "Modular building" means, but is not limited to, single and multifamily houses, apartment units,  
112 commercial buildings, and permanent additions thereof, comprised of one or more sections that are  
113 intended to become real property, primarily constructed at a location other than the permanent site, built  
114 to comply with the Virginia Industrialized Building Safety Law (§ 36-70 et seq.) as regulated by the  
115 Virginia Department of Housing and Community Development, and shipped with most permanent  
116 components in place to the site of final assembly. For purposes of this chapter, "modular building" does  
117 not include a mobile office as defined in § 58.1-2401 or any manufactured building subject to and  
118 certified under the provisions of the National Manufactured Housing Construction and Safety Standards  
119 Act of 1974 (42 U.S.C. § 5401 et seq.).

120 "Modular building manufacturer" means a person that owns or operates a manufacturing facility and

is engaged in the fabrication, construction and assembling of building supplies and materials into modular buildings, as defined in this section, at a location other than at the site where the modular building will be assembled on the permanent foundation and may or may not be engaged in the process of affixing the modules to the foundation at the permanent site.

"Modular building retailer" means any person that purchases or acquires a modular building from a modular building manufacturer, or from another person, for subsequent sale to a customer residing within or outside of the Commonwealth, with or without installation of the modular building to the foundation at the permanent site.

"Motor vehicle" means a "motor vehicle" as defined in § 58.1-2401, taxable under the provisions of the Virginia Motor Vehicles Sales and Use Tax Act (§ 58.1-2400 et seq.) and upon the sale of which all applicable motor vehicle sales and use taxes have been paid.

"Occasional sale" means a sale of tangible personal property not held or used by a seller in the course of an activity for which it is required to hold a certificate of registration, including the sale or exchange of all or substantially all the assets of any business and the reorganization or liquidation of any business, provided that such sale or exchange is not one of a series of sales and exchanges sufficient in number, scope and character to constitute an activity requiring the holding of a certificate of registration.

"Open video system" means an open video system authorized pursuant to 47 U.S.C. § 573 and, for purposes of this chapter only, also includes Internet service regardless of whether the provider of such service is also a telephone common carrier.

"Person" includes any individual, firm, copartnership, cooperative, nonprofit membership corporation, joint venture, association, corporation, estate, trust, business trust, trustee in bankruptcy, receiver, auctioneer, syndicate, assignee, club, society, or other group or combination acting as a unit, body politic or political subdivision, whether public or private, or quasi-public, and the plural of "person" means the same as the singular.

"Prewritten program" means a computer program that is prepared, held or existing for general or repeated sale or lease, including a computer program developed for in-house use and subsequently sold or leased to unrelated third parties.

"Qualifying locality" means Charlotte County, Gloucester County, Halifax County, Henry County, Mecklenburg County, Northampton County, Patrick County, Pittsylvania County, or the City of Danville.

"Railroad rolling stock" means locomotives, of whatever motive power, autocars, railroad cars of every kind and description, and all other equipment determined by the Tax Commissioner to constitute railroad rolling stock.

"Remote seller" means any dealer deemed to have sufficient activity within the Commonwealth to require registration under § 58.1-613 under the criteria specified in subdivision C 10 or 11 of § 58.1-612 or any software provider acting on behalf of such dealer.

"Retail sale" or a "sale at retail" means a sale to any person for any purpose other than for resale in the form of tangible personal property or services taxable under this chapter, and shall include any such transaction as the Tax Commissioner upon investigation finds to be in lieu of a sale. All sales for resale must be made in strict compliance with regulations applicable to this chapter. Any dealer making a sale for resale which is not in strict compliance with such regulations shall be personally liable for payment of the tax.

The terms "retail sale" and a "sale at retail" specifically include the following: (i) the sale or charges for any accommodations furnished to transients *for overnight sleeping* for less than 90 continuous days; (ii) sales of tangible personal property to persons for resale when because of the operation of the business, or its very nature, or the lack of a place of business in which to display a certificate of registration, or the lack of a place of business in which to keep records, or the lack of adequate records, or because such persons are minors or transients, or because such persons are engaged in essentially service businesses, or for any other reason there is likelihood that the Commonwealth will lose tax funds due to the difficulty of policing such business operations; (iii) the separately stated charge made for automotive refinish repair materials that are permanently applied to or affixed to a motor vehicle during its repair; and (iv) the separately stated charge for equipment available for lease or purchase by a provider of satellite television programming to the customer of such programming. Equipment sold to a provider of satellite television programming for subsequent lease or purchase by the customer of such programming shall be deemed a sale for resale. The Tax Commissioner is authorized to promulgate regulations requiring vendors of or sellers to such persons to collect the tax imposed by this chapter on the cost price of such tangible personal property to such persons and may refuse to issue certificates of registration to such persons. The terms "retail sale" and a "sale at retail" also specifically include the separately stated charge made for supplies used during automotive repairs whether or not there is transfer of title or possession of the supplies and whether or not the supplies are attached to the automobile. The purchase of such supplies by an automotive repairer for sale to the customer of such

182 repair services shall be deemed a sale for resale.

183 The term "transient" does not include a purchaser of camping memberships, time-shares,  
184 condominiums, or other similar contracts or interests that permit the use of, or constitute an interest in,  
185 real estate, however created or sold and whether registered with the Commonwealth or not. Further, a  
186 purchaser of a right or license which entitles the purchaser to use the amenities and facilities of a  
187 specific real estate project on an ongoing basis throughout its term shall not be deemed a transient,  
188 provided, however, that the term or time period involved is for seven years or more.

189 The terms "retail sale" and "sale at retail" do not include a transfer of title to tangible personal  
190 property after its use as tools, tooling, machinery or equipment, including dies, molds, and patterns, if (i)  
191 at the time of purchase, the purchaser is obligated, under the terms of a written contract, to make the  
192 transfer and (ii) the transfer is made for the same or a greater consideration to the person for whom the  
193 purchaser manufactures goods.

194 "Retailer" means every person engaged in the business of making sales at retail, or for distribution,  
195 use, consumption, or storage to be used or consumed in the Commonwealth.

196 "Room charge" means the full retail price charged to the customer by the accommodations  
197 intermediary for the use of the accommodations, including any accommodations fee, before taxes. The  
198 room charge shall be determined in accordance with 23VAC10-210-730 and the related rulings of the  
199 Department on the same.

200 "Sale" means any transfer of title or possession, or both, exchange, barter, lease or rental, conditional  
201 or otherwise, in any manner or by any means whatsoever, of tangible personal property and any  
202 rendition of a taxable service for a consideration, and includes the fabrication of tangible personal  
203 property for consumers who furnish, either directly or indirectly, the materials used in fabrication, and  
204 the furnishing, preparing, or serving for a consideration of any tangible personal property consumed on  
205 the premises of the person furnishing, preparing, or serving such tangible personal property. A  
206 transaction whereby the possession of property is transferred but the seller retains title as security for the  
207 payment of the price shall be deemed a sale.

208 "Sales price" means the total amount for which tangible personal property or services are sold,  
209 including any services that are a part of the sale, valued in money, whether paid in money or otherwise,  
210 and includes any amount for which credit is given to the purchaser, consumer, or lessee by the dealer,  
211 without any deduction therefrom on account of the cost of the property sold, the cost of materials used,  
212 labor or service costs, losses or any other expenses whatsoever. "Sales price" does not include (i) any  
213 cash discount allowed and taken; (ii) finance charges, carrying charges, service charges or interest from  
214 credit extended on sales of tangible personal property under conditional sale contracts or other  
215 conditional contracts providing for deferred payments of the purchase price; (iii) separately stated local  
216 property taxes collected; (iv) that portion of the amount paid by the purchaser as a discretionary gratuity  
217 added to the price of a meal; or (v) that portion of the amount paid by the purchaser as a mandatory  
218 gratuity or service charge added by a restaurant to the price of a meal, but only to the extent that such  
219 mandatory gratuity or service charge does not exceed 20 percent of the price of the meal. Where used  
220 articles are taken in trade, or in a series of trades as a credit or part payment on the sale of new or used  
221 articles, the tax levied by this chapter shall be paid on the net difference between the sales price of the  
222 new or used articles and the credit for the used articles.

223 "Semiconductor cleanrooms" means the integrated systems, fixtures, piping, partitions, flooring,  
224 lighting, equipment, and all other property used to reduce contamination or to control airflow,  
225 temperature, humidity, vibration, or other environmental conditions required for the integrated process of  
226 semiconductor manufacturing.

227 "Semiconductor equipment" means (i) machinery or tools or repair parts or replacements thereof; (ii)  
228 the related accessories, components, pedestals, bases, or foundations used in connection with the  
229 operation of the equipment, without regard to the proximity to the equipment, the method of attachment,  
230 or whether the equipment or accessories are affixed to the realty; (iii) semiconductor wafers and other  
231 property or supplies used to install, test, calibrate or recalibrate, characterize, condition, measure, or  
232 maintain the equipment and settings thereof; and (iv) equipment and supplies used for quality control  
233 testing of product, materials, equipment, or processes; or the measurement of equipment performance or  
234 production parameters regardless of where or when the quality control, testing, or measuring activity  
235 takes place, how the activity affects the operation of equipment, or whether the equipment and supplies  
236 come into contact with the product.

237 "Storage" means any keeping or retention of tangible personal property for use, consumption or  
238 distribution in the Commonwealth, or for any purpose other than sale at retail in the regular course of  
239 business.

240 "Tangible personal property" means personal property that may be seen, weighed, measured, felt, or  
241 touched, or is in any other manner perceptible to the senses. "Tangible personal property" does not  
242 include stocks, bonds, notes, insurance or other obligations or securities. "Tangible personal property"  
243 includes (i) telephone calling cards upon their initial sale, which shall be exempt from all other state and

local utility taxes, and (ii) manufactured signs.

"Use" means the exercise of any right or power over tangible personal property incident to the ownership thereof, except that it does not include the sale at retail of that property in the regular course of business. "Use" does not include the exercise of any right or power, including use, distribution, or storage, over any tangible personal property sold to a nonresident donor for delivery outside of the Commonwealth to a nonresident recipient pursuant to an order placed by the donor from outside the Commonwealth via mail or telephone. "Use" does not include any sale determined to be a gift transaction, subject to tax under § 58.1-604.6.

"Use tax" refers to the tax imposed upon the use, consumption, distribution, and storage as defined in this section.

"Used directly," when used in relation to manufacturing, processing, refining, or conversion, refers to those activities that are an integral part of the production of a product, including all steps of an integrated manufacturing or mining process, but not including ancillary activities such as general maintenance or administration. When used in relation to mining, "used directly" refers to the activities specified in this definition and, in addition, any reclamation activity of the land previously mined by the mining company required by state or federal law.

"Video programmer" means a person that provides video programming to end-user subscribers.

"Video programming" means video and/or information programming provided by or generally considered comparable to programming provided by a cable operator, including, but not limited to, Internet service.

**§ 58.1-603. (Contingent expiration date) Imposition of sales tax.**

There is hereby levied and imposed, in addition to all other taxes and fees of every kind now imposed by law, a license or privilege tax upon every person who engages in the business of selling at retail or distributing tangible personal property in this Commonwealth, or who rents or furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this Commonwealth any item or article of tangible personal property as defined in this chapter, or who leases or rents such property within this Commonwealth, in the amount of 4.3 percent:

1. Of the gross sales price of each item or article of tangible personal property when sold at retail or distributed in this Commonwealth.

2. Of the gross proceeds derived from the lease or rental of tangible personal property, where the lease or rental of such property is an established business, or part of an established business, or the same is incidental or germane to such business.

3. Of the cost price of each item or article of tangible personal property stored in this Commonwealth for use or consumption in this Commonwealth.

4. Of the gross proceeds derived from the sale or charges for accommodations furnished to transients *for overnight sleeping* as set out in the definition of "retail sale" in § 58.1-602.

5. Of the gross sales of any services that are expressly stated as taxable within this chapter.

**§ 58.1-603. (Contingent effective date) Imposition of sales tax.**

There is hereby levied and imposed, in addition to all other taxes and fees of every kind now imposed by law, a license or privilege tax upon every person who engages in the business of selling at retail or distributing tangible personal property in this Commonwealth, or who rents or furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this Commonwealth any item or article of tangible personal property as defined in this chapter, or who leases or rents such property within this Commonwealth, in the amount of three and one-half percent through midnight on July 31, 2004, and four percent beginning on and after August 1, 2004:

1. Of the gross sales price of each item or article of tangible personal property when sold at retail or distributed in this Commonwealth.

2. Of the gross proceeds derived from the lease or rental of tangible personal property, where the lease or rental of such property is an established business, or part of an established business, or the same is incidental or germane to such business.

3. Of the cost price of each item or article of tangible personal property stored in this Commonwealth for use or consumption in this Commonwealth.

4. Of the gross proceeds derived from the sale or charges for accommodations furnished to transients *for overnight sleeping* as set out in the definition of "retail sale" in § 58.1-602.

5. Of the gross sales of any services which are expressly stated as taxable within this chapter.

**2. That the provisions of this act shall be retroactive to January 1, 2018.**