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SENATE BILL NO. 345

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on Finance and Appropriations
on February 8, 2022)

(Patron Prior to Substitute—Senator Barker)

A *BILL to amend and reenact §§ 46.2-342, 46.2-345, 46.2-345.2, and 46.2-345.3 of the Code of Virginia, relating to Department of Motor Vehicles documents; blood type.*

Be it enacted by the General Assembly of Virginia:

1. That §§ 46.2-342, 46.2-345, 46.2-345.2, and 46.2-345.3 of the Code of Virginia are amended and reenacted as follows:

§ 46.2-342. What license to contain; organ donor information; Uniform Donor Document.

A. Every license issued under this chapter shall bear:

1. For licenses issued or renewed on or after July 1, 2003, a license number which shall be assigned by the Department to the licensee and shall not be the same as the licensee's social security number;

2. A photograph of the licensee;

3. The licensee's full name, year, month, and date of birth;

4. The licensee's address, subject to the provisions of subsection B;

5. A brief description of the licensee for the purpose of identification;

6. A space for the signature of the licensee; and

7. Any other information deemed necessary by the Commissioner for the administration of this title.

No abbreviated names or nicknames shall be shown on any license.

B. At the option of the licensee, the address shown on the license may be either the post office box, business, or residence address of the licensee, provided such address is located in Virginia. However, regardless of which address is shown on the license, the licensee shall supply the Department with his residence address, which shall be an address in Virginia. This residence address shall be maintained in the Department's records. Whenever the licensee's address shown either on his license or in the Department's records changes, he shall notify the Department of such change as required by § 46.2-324.

C. The Department may contract with the United States Postal Service or an authorized agent to use the National Change of Address System for the purpose of obtaining current address information for a person whose name appears in customer records maintained by the Department. If the Department receives information from the National Change of Address System indicating that a person whose name appears in a Department record has submitted a permanent change of address to the Postal Service, the Department may then update its records with the mailing address obtained from the National Change of Address System.

D. The license shall be made of a material and in a form to be determined by the Commissioner.

E. Licenses issued to persons less than 21 years old shall be immediately and readily distinguishable from those issued to persons 21 years old or older. Distinguishing characteristics shall include unique design elements of the document and descriptors within the photograph area to identify persons who are at least 15 years old but less than 21 years old. These descriptors shall include the month, day, and year when the person will become 21 years old.

F. The Department shall establish a method by which an applicant for a driver's license or an identification card may indicate his consent to make an anatomical gift for transplantation, therapy, research, and education pursuant to § 32.1-291.5, and shall cooperate with the Virginia Transplant Council to ensure that such method is designed to encourage organ, tissue, and eye donation with a minimum of effort on the part of the donor and the Department.

G. If an applicant indicates his consent to be a donor pursuant to subsection F, the Department may make a notation of this designation on his license or card and shall make a notation of this designation in his driver record. The notation shall remain on the individual's license or card until he revokes his consent to make an anatomical gift by requesting removal of the notation from his license or card or otherwise in accordance with § 32.1-291.6. Inclusion of a notation indicating consent to making an organ donation on an applicant's license or card pursuant to this subsection shall be sufficient legal authority for removal, following death, of the subject's organs or tissues without additional authority from the donor or his family or estate, in accordance with the provisions of § 32.1-291.8.

H. A minor may make a donor designation pursuant to subsection F without the consent of a parent or legal guardian as authorized by the Revised Uniform Anatomical Gift Act (§ 32.1-291.1 et seq.).

I. The Department shall provide a method by which an applicant conducting a Department of Motor Vehicles transaction using electronic means may make a voluntary contribution to the Virginia Donor Registry and Public Awareness Fund (Fund) established pursuant to § 32.1-297.1. The Department shall inform the applicant of the existence of the Fund and also that contributing to the Fund is voluntary.

60 J. The Department shall collect all moneys contributed pursuant to subsection I and transmit the
61 moneys on a regular basis to the Virginia Transplant Council, which shall credit the contributions to the
62 Fund.

63 K. When requested by the applicant, and upon presentation of a signed statement by a licensed
64 physician confirming the applicant's condition, the Department shall indicate on the applicant's driver's
65 license that the applicant (i) is an insulin-dependent diabetic, (ii) is deaf or hard of hearing or speech
66 impaired, (iii) has a traumatic brain injury, or (iv) has an intellectual disability, as defined in § 37.2-100,
67 or autism spectrum disorder, as defined in § 38.2-3418.17. Any request for a traumatic brain injury
68 indicator on an applicant's driver's license shall be accompanied by a form prescribed by the
69 Commissioner and completed by a licensed physician.

70 L. In the absence of gross negligence or willful misconduct, the Department and its employees shall
71 be immune from any civil or criminal liability in connection with the making of or failure to make a
72 notation of donor designation on any license or card or in any person's driver record.

73 M. The Department shall, in coordination with the Virginia Transplant Council, prepare an organ
74 donor information brochure describing the organ donor program and providing instructions for
75 completion of the uniform donor document information describing the bone marrow donation program
76 and instructions for registration in the National Bone Marrow Registry. The Department shall include a
77 copy of such brochure with every driver's license renewal notice or application mailed to licensed
78 drivers in Virginia.

79 N. *The Department shall establish a method by which an applicant for an original, reissued, or*
80 *renewed driver's license may indicate his blood type. If the applicant chooses to indicate his blood type,*
81 *the Department shall make a notation of this designation on his license and in his record. Such notation*
82 *on the driver's license shall only be used by emergency medical services agencies in providing*
83 *emergency medical support. Upon written request of the license holder or his legal guardian to have the*
84 *designation removed, the Department shall issue the driver's license without such designation upon the*
85 *payment of applicable fees.*

86 *Notwithstanding any other provision of law, the Department shall not disclose any data collected*
87 *pursuant to this subsection except to the subject of the information and by designation on the driver's*
88 *license. Nothing herein shall require the Department to verify any information provided for the*
89 *designation. No action taken by any person, whether private citizen or public officer or employee, with*
90 *regard to any blood type designation displayed on a driver's license, shall create a warranty of the*
91 *reliability or accuracy of the document or electronic image, nor shall it create any liability on the part*
92 *of the Commonwealth or of any department, office, or agency or of any officer, employee, or agent*
93 *thereof.*

94 **§ 46.2-345. Issuance of special identification cards; fee; confidentiality; penalties.**

95 A. On the application of any person who is a resident of the Commonwealth, the parent of any such
96 person who is under the age of 18, or the legal guardian of any such person, the Department shall issue
97 a special identification card to the person, provided that:

98 1. Application is made on a form prescribed by the Department and includes the applicant's full legal
99 name; year, month, and date of birth; social security number; sex; and residence address. Applicants
100 shall be permitted to choose between "male," "female," or "non-binary" when designating the applicant's
101 sex on the application form;

102 2. The applicant presents, when required by the Department, proof of identity, legal presence,
103 residency, and social security number or non-work authorized status;

104 3. The Department is satisfied that the applicant needs an identification card or the applicant shows
105 he has a bona fide need for such a card; and

106 4. The applicant does not hold a driver's license, commercial driver's license, temporary driver's
107 permit, learner's permit, motorcycle learner's permit, or special identification card without a photograph.

108 Persons 70 years of age or older may exchange a valid Virginia driver's license for a special
109 identification card at no fee. Special identification cards subsequently issued to such persons shall be
110 subject to the regular fees for special identification cards.

111 B. The fee for the issuance of an original, duplicate, reissue, or renewal special identification card is
112 \$2 per year, with a \$10 minimum fee. Persons 21 years old or older may be issued a scenic special
113 identification card for an additional fee of \$5.

114 C. Every special identification card shall expire on the applicant's birthday at the end of the period of
115 years for which a special identification card has been issued. At no time shall any special identification
116 card be issued for less than three nor more than eight years, except under the provisions of subsection B
117 of § 46.2-328.1 and except that those cards issued to children under the age of 15 shall expire on the
118 child's sixteenth birthday. Notwithstanding these limitations, the Commissioner may extend the validity
119 period of an expiring card if (i) the Department is unable to process an application for renewal due to
120 circumstances beyond its control, (ii) the extension has been authorized under a directive from the
121 Governor, and (iii) the card was not issued as a temporary special identification card under the

provisions of subsection B of § 46.2-328.1. However, in no event shall the validity period be extended more than 90 days per occurrence of such conditions. Any special identification card issued to a person required to register pursuant to Chapter 9 (§ 9.1-900 et seq.) of Title 9.1 shall expire on the applicant's birthday in years which the applicant attains an age equally divisible by five. For each person required to register pursuant to Chapter 9 of Title 9.1, the Department may not waive the requirement that each such person shall appear for each renewal or the requirement to obtain a photograph in accordance with subsection C of § 46.2-323.

D. A special identification card issued under this section may be similar in size, shape, and design to a driver's license, and include a photograph of its holder, but the card shall be readily distinguishable from a driver's license and shall clearly state that it does not authorize the person to whom it is issued to drive a motor vehicle. Every applicant for a special identification card shall appear in person before the Department to apply for a renewal, duplicate or reissue unless specifically permitted by the Department to apply in another manner.

E. Special identification cards, for persons at least 15 years old but less than 21 years old, shall be immediately and readily distinguishable from those issued to persons 21 years old or older. Distinguishing characteristics shall include unique design elements of the document and descriptors within the photograph area to identify persons who are at least 15 years old but less than 21 years old. These descriptors shall include the month, day, and year when the person will become 21 years old.

F. Special identification cards for persons under age 15 shall bear a full face photograph. The special identification card issued to persons under age 15 shall be readily distinguishable from a driver's license and from other special identification cards issued by the Department. Such cards shall clearly indicate that it does not authorize the person to whom it is issued to drive a motor vehicle.

G. Unless otherwise prohibited by law, a valid Virginia driver's license shall be surrendered upon application for a special identification card without the applicant's having to present proof of legal presence as required by § 46.2-328.1 if the Virginia driver's license is unexpired and it has not been revoked, suspended, or cancelled. The special identification card shall be considered a reissue and the expiration date shall be the last day of the month of the surrendered driver's license's month of expiration.

H. Any personal information, as identified in § 2.2-3801, which is retained by the Department from an application for the issuance of a special identification card is confidential and shall not be divulged to any person, association, corporation, or organization, public or private, except to the legal guardian or the attorney of the applicant or to a person, association, corporation, or organization nominated in writing by the applicant, his legal guardian, or his attorney. This subsection shall not prevent the Department from furnishing the application or any information thereon to any law-enforcement agency.

I. Any person who uses a false or fictitious name or gives a false or fictitious address in any application for an identification card or knowingly makes a false statement or conceals a material fact or otherwise commits a fraud in any such application shall be guilty of a Class 2 misdemeanor. However, where the name or address is given, or false statement is made, or fact is concealed, or fraud committed, with the intent to purchase a firearm or where the identification card is obtained for the purpose of committing any offense punishable as a felony, a violation of this section shall constitute a Class 4 felony.

J. The Department shall utilize the various communications media throughout the Commonwealth to inform Virginia residents of the provisions of this section and to promote and encourage the public to take advantage of its provisions.

K. The Department shall electronically transmit application information to the Department of State Police, in a format approved by the State Police, for comparison with information contained in the Virginia Criminal Information Network and National Crime Information Center Convicted Sexual Offender Registry Files, at the time of issuance of a special identification card. Whenever it appears from the records of the State Police that a person has failed to comply with the duty to register, reregister, or verify his registration information pursuant to Chapter 9 (§ 9.1-900 et seq.) of Title 9.1, the State Police shall promptly investigate and, if there is probable cause to believe a violation has occurred, obtain a warrant or assist in obtaining an indictment charging a violation of § 18.2-472.1 in the jurisdiction in which the person made application for the special identification card.

L. When requested by the applicant, the applicant's parent if the applicant is a minor, or the applicant's guardian, and upon presentation of a signed statement by a licensed physician confirming the applicant's condition, the Department shall indicate on the applicant's special identification card that the applicant has any condition listed in subsection K of § 46.2-342 or that the applicant is blind or vision impaired.

M. The Department shall establish a method by which an applicant for an original, reissued, or renewed special identification card may indicate his blood type. If the applicant chooses to indicate his blood type, the Department shall make a notation of this designation on his special identification card

183 *and in his record. Such notation on the special identification card shall only be used by emergency*
184 *medical services agencies in providing emergency medical support. Upon written request of the license*
185 *holder or his legal guardian to have the designation removed, the Department shall issue the special*
186 *identification card without such designation upon the payment of applicable fees.*

187 *Notwithstanding any other provision of law, the Department shall not disclose any data collected*
188 *pursuant to this subsection except to the subject of the information and by designation on the special*
189 *identification card. Nothing herein shall require the Department to verify any information provided for*
190 *the designation. No action taken by any person, whether private citizen or public officer or employee,*
191 *with regard to any blood type designation displayed on a special identification card, shall create a*
192 *warranty of the reliability or accuracy of the document or electronic image, nor shall it create any*
193 *liability on the part of the Commonwealth or of any department, office, or agency or of any officer,*
194 *employee, or agent thereof.*

195 **§ 46.2-345.2. Issuance of special identification cards without photographs; fee; confidentiality;**
196 **penalties.**

197 A. On the application of any person with a sincerely held religious belief prohibiting the taking of a
198 photograph who is a resident of the Commonwealth and who is at least 15 years of age, the Department
199 shall issue a special identification card without a photograph to the person, provided that:

200 1. Application is made on a form prescribed by the Department and includes the applicant's full legal
201 name; year, month, and date of birth; social security number; sex; and residence address. Applicants
202 shall be permitted to choose between "male," "female," or "non-binary" when designating the applicant's
203 sex on the application form;

204 2. The applicant presents, when required by the Department, proof of identity, legal presence,
205 residency, and social security number or non-work authorized status;

206 3. The applicant presents an approved and signed U.S. Department of the Treasury Internal Revenue
207 Service (IRS) Form 4029 or if such applicant is a minor, the applicant's parent or legal guardian
208 presents an approved and signed IRS Form 4029; and

209 4. The applicant does not hold a driver's license, commercial driver's license, temporary driver's
210 permit, learner's permit, motorcycle learner's permit, or special identification card.

211 B. The fee for the issuance of an original, duplicate, or reissue special identification card without a
212 photograph is \$10 per year, with a \$20 minimum fee.

213 C. Every special identification card without a photograph shall expire on the applicant's birthday at
214 the end of the period of years for which a special identification card without a photograph has been
215 issued. At no time shall any special identification card without a photograph be issued for more than
216 eight years. Notwithstanding these limitations, the Commissioner may extend the validity period of an
217 expiring card if (i) the Department is unable to process an application for re-issue due to circumstances
218 beyond its control or (ii) the extension has been authorized under a directive from the Governor.
219 However, in no event shall the validity period be extended more than 90 days per occurrence of such
220 conditions.

221 D. A special identification card without a photograph issued under this section may be similar in
222 size, shape, and design to a driver's license and shall not include a photograph of its holder. The card
223 shall be readily distinguishable from a driver's license and shall clearly state that federal limits apply,
224 that the card is not valid identification to vote, and that the card does not authorize the person to whom
225 it is issued to drive a motor vehicle. Every applicant for a special identification card without a
226 photograph shall appear in person before the Department to apply for a duplicate or reissue unless
227 specifically permitted by the Department to apply in another manner.

228 E. Unless otherwise prohibited by law, a valid Virginia driver's license or special identification card
229 shall be surrendered for a special identification card without a photograph without the applicant's having
230 to present proof of legal presence as required by § 46.2-328.1 if the Virginia driver's license or special
231 identification card is unexpired and has not been revoked, suspended, or canceled. The special
232 identification card without a photograph shall be considered a reissue, and the expiration date shall be
233 the last day of the month of the surrendered driver's license's or special identification card's month of
234 expiration.

235 F. Any personal information, as identified in § 2.2-3801, that is retained by the Department from an
236 application for the issuance of a special identification card without a photograph is confidential and shall
237 not be divulged to any person, association, corporation, or organization, public or private, except to the
238 legal guardian or the attorney of the applicant or to a person, association, corporation, or organization
239 nominated in writing by the applicant, his legal guardian, or his attorney. This subsection shall not
240 prevent the Department from furnishing the application or any information thereon to any
241 law-enforcement agency.

242 G. Any person who uses a false or fictitious name or gives a false or fictitious address in any
243 application for a special identification card without a photograph or knowingly makes a false statement
244 or conceals a material fact or otherwise commits a fraud in any such application is guilty of a Class 2

misdeemeanor. However, where the special identification card without a photograph is obtained for the purpose of committing any offense punishable as a felony, a violation of this section shall constitute a Class 4 felony.

H. When requested by the applicant, the applicant's parent if the applicant is a minor, or the applicant's guardian, and upon presentation of a signed statement by a licensed physician confirming the applicant's condition, the Department shall indicate on the applicant's special identification card without a photograph that the applicant has any condition listed in subsection K of § 46.2-342.

I. *The Department shall establish a method by which an applicant for an original, reissued, or renewed special identification card without a photograph may indicate his blood type. If the applicant chooses to indicate his blood type, the Department shall make a notation of this designation on his special identification card without a photograph and in his record. Such notation on the special identification card without a photograph shall only be used by emergency medical services agencies in providing emergency medical support. Upon written request of the license holder or his legal guardian to have the designation removed, the Department shall issue the special identification card without a photograph without such designation upon the payment of applicable fees.*

Notwithstanding any other provision of law, the Department shall not disclose any data collected pursuant to this subsection except to the subject of the information and by designation on the special identification card without a photograph. Nothing herein shall require the Department to verify any information provided for the designation. No action taken by any person, whether private citizen or public officer or employee, with regard to any blood type designation displayed on a special identification card without a photograph, shall create a warranty of the reliability or accuracy of the document or electronic image, nor shall it create any liability on the part of the Commonwealth or of any department, office, or agency or of any officer, employee, or agent thereof.

J. Unless the Code specifies that a photograph is required, a special identification card without a photograph shall be treated as a special identification card.

§ 46.2-345.3. Issuance of identification privilege cards; fee; confidentiality; penalties.

A. Upon application of any person who does not hold a status that is eligible for a special identification card under subsections A and B of § 46.2-328.1, the parent of any such person who is under the age of 18, or the legal guardian of any such person, the Department may issue an identification privilege card to any resident of the Commonwealth, provided that:

1. Application is made on a form prescribed by the Department;
2. The applicant presents, when required by the Department, proof of identity, residency, and social security number or individual taxpayer identification number;
3. The Department determines that the applicant has reported income and deductions from Virginia sources, as defined in § 58.1-302, or has been claimed as a dependent, on an individual income tax return filed with the Commonwealth in the preceding 12 months; and
4. The applicant does not hold a credential issued under this chapter.

Persons 70 years of age or older may exchange a valid Virginia driver privilege card for an identification privilege card at no fee. Identification privilege cards subsequently issued to such persons shall be subject to the regular fees for identification privilege cards.

B. The fee for the issuance of an original, duplicate, reissue, or renewal identification privilege card is \$25. The amount paid by an applicant for an identification privilege card shall be considered privileged information for the purposes of § 46.2-208.

C. An original identification privilege card shall expire on the applicant's fourth birthday following the date of issuance. Duplicate, reissue, or renewal identification privilege cards shall be valid for a period of four years from the date of issuance. No applicant shall be required to provide proof of compliance with subdivision A 3 for a duplicate, reissue, or renewal identification privilege card. Those cards issued to children under the age of 15 shall expire on the child's sixteenth birthday.

Notwithstanding the provisions of this subsection, the Commissioner may extend the validity period of an expiring card if (i) the Department is unable to process an application for renewal due to circumstances beyond its control and (ii) the extension has been authorized under a directive from the Governor. However, in no event shall the validity period be extended more than 90 days per occurrence of such conditions.

D. An identification privilege card issued under this section may be similar in size, shape, and design to a driving credential and include a photograph of its holder, but the card shall be readily distinguishable from a driving credential and shall clearly state that it does not authorize the person to whom it is issued to drive a motor vehicle. Every applicant for an identification privilege card shall appear in person before the Department to apply for a renewal, duplicate, or reissue unless specifically permitted by the Department to apply in another manner. The front of an identification privilege card shall be identical in appearance to a special identification card issued under § 46.2-345, and the back of the card shall be identical in appearance to the restriction on the back of a limited-duration special

306 identification card.

307 E. Identification privilege cards, for persons at least 15 years old but younger than 21 years old, shall
308 be immediately and readily distinguishable from those issued to persons 21 years old or older.
309 Distinguishing characteristics shall include unique design elements of the credential and descriptors
310 within the photograph area to identify persons who are at least 15 years old but younger than 21 years
311 old. These descriptors shall include the month, day, and year when the person will become 21 years old.

312 F. Identification privilege cards for persons under age 15 shall bear a full-face photograph. The
313 identification card issued to persons under age 15 shall be readily distinguishable from a driving
314 credential and from other identification cards issued by the Department. Such cards shall clearly indicate
315 that it does not authorize the person to whom it is issued to drive a motor vehicle.

316 G. Any information collected pursuant to this section that is not otherwise collected by the
317 Department or required for the issuance of any other special identification card issued pursuant to the
318 provisions of this chapter and any information regarding restrictions in the Department's records related
319 to the issuance of a credential issued pursuant to this section shall be considered privileged.
320 Notwithstanding the provisions of § 46.2-208, such information shall not be released except upon request
321 by the subject of the information, the parent of a minor who is the subject of the information, the
322 guardian of the subject of the information, or the authorized representative of the subject of the
323 information or pursuant to a court order.

324 The Department shall release to any federal, state, or local governmental entity, local government
325 group self-insurance pool, law-enforcement officer, attorney for the Commonwealth, or court, or the
326 authorized agent of any of the foregoing, information related to the issuance of an identification
327 privilege card, the release of which is not otherwise prohibited by this section, that is required for a
328 requester to carry out the requester's official functions if the requester provides the individual's name and
329 other sufficient identifying information contained on the individual's record. Any such release shall be in
330 accordance with the requirements of § 46.2-208.

331 H. Any person who uses a false or fictitious name or gives a false or fictitious address in any
332 application for an identification privilege card or knowingly makes a false statement or conceals a
333 material fact or otherwise commits a fraud in any such application is guilty of a Class 2 misdemeanor.
334 However, where the name or address is given, or false statement is made, or fact is concealed, or fraud
335 committed, for the purpose of committing any offense punishable as a felony, a violation of this section
336 shall constitute a Class 4 felony.

337 I. When requested by the applicant, the applicant's parent if the applicant is a minor, or the
338 applicant's guardian, and upon presentation of a signed statement by a licensed physician confirming the
339 applicant's condition, the Department shall indicate on the applicant's identification privilege card that
340 the applicant has any condition listed in subsection K of § 46.2-342 or that the applicant is blind or
341 vision impaired.

342 J. *The Department shall establish a method by which an applicant for an original, reissued, or*
343 *renewed identification privilege card may indicate his blood type. If the applicant chooses to indicate*
344 *his blood type, the Department shall make a notation of this designation on his identification privilege*
345 *card and in his record. Such notation on the special identification card shall only be used by emergency*
346 *medical services agencies in providing emergency medical support. Upon written request of the license*
347 *holder or his legal guardian to have the designation removed, the Department shall issue the*
348 *identification privilege card without such designation upon the payment of applicable fees.*

349 *Notwithstanding any other provision of law, the Department shall not disclose any data collected*
350 *pursuant to this subsection except to the subject of the information and by designation on the*
351 *identification privilege card. Nothing herein shall require the Department to verify any information*
352 *provided for the designation. No action taken by any person, whether private citizen or public officer or*
353 *employee, with regard to any blood type designation displayed on an identification privilege card, shall*
354 *create a warranty of the reliability or accuracy of the document or electronic image, nor shall it create*
355 *any liability on the part of the Commonwealth or of any department, office, or agency or of any officer,*
356 *employee, or agent thereof.*

357 K. Unless the context of the Code provides otherwise, an identification privilege card shall be treated
358 as a special identification card.

359 **2. That the provisions of this act shall become effective on July 1, 2023.**