2021 SPECIAL SESSION I

ENROLLED

[S 1223]

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 67-102, 67-201, and 67-202 of the Code of Virginia, relating to 3 transportation electrification; Virginia Energy Plan.

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Approved

Be it enacted by the General Assembly of Virginia:

7 1. That §§ 67-102, 67-201, and 67-202 of the Code of Virginia are amended and reenacted as 8 follows: 9

§ 67-102. Commonwealth Energy Policy.

A. To achieve the objectives enumerated in § 67-101, it shall be the policy of the Commonwealth to: 1. Support research and development of, and promote the use of, renewable energy sources;

12 2. Ensure that the combination of energy supplies and energy-saving systems are sufficient to support 13 the demands of economic growth; 14

3. Promote cost-effective conservation of energy and fuel supplies;

15 4. Ensure the adequate supply of natural gas necessary to ensure the reliability of the electricity supply and the needs of businesses during the transition to renewable energy. 16

5. Promote the generation of electricity through technologies that do not contribute to greenhouse 17 18 gases and global warming; 19

6. Promote the use of motor vehicles that utilize alternate fuels and are highly energy efficient;

20 7. Support efforts to reduce the demand for imported petroleum by developing alternative 21 technologies, including but not limited to electrified transport and the production of synthetic and 22 hydrogen-based fuels, and as well as the infrastructure, policy, and regulations required for the 23 widespread implementation adoption of such technologies;

24 8. Ensure that development of new, or expansion of existing, energy resources or facilities does not 25 have a disproportionate adverse impact on economically disadvantaged or minority communities;

9. Establish greenhouse gas emissions reduction standards across all sectors of Virginia's economy 26 27 that target net-zero emissions carbon by 2045;

28 10. Enact mandatory clean energy standards and overall strategies for reaching net-zero carbon in the 29 electric power sector by 2040;

30 11. Equitably incorporate requirements for technical, policy, and economic analyses and assessments 31 that recognize the unique attributes of different energy resources and delivery systems to identify 32 pathways to net-zero carbon that maximize Virginia's energy reliability and resilience, economic 33 development, and jobs;

34 12. Minimize the negative impacts of climate change and the energy transition on economically 35 disadvantaged or minority communities and prioritize investment in these areas; and 36

13. Support the distributed generation of renewable electricity by:

a. Encouraging private sector investments in distributed renewable energy;

38 b. Increasing the security of the electricity grid by supporting distributed renewable energy projects 39 with the potential to supply electric energy to critical facilities during a widespread power outage; and

40 c. Augmenting the exercise of private property rights by landowners desiring to generate their own 41 energy from renewable energy sources on their lands.

42 B. The elements of the policy set forth in subsection A shall be referred to collectively in this title as 43 the Commonwealth Energy Policy.

44 C. All agencies and political subdivisions of the Commonwealth, in taking discretionary action with regard to energy issues, shall recognize the elements of the Commonwealth Energy Policy and where 45 appropriate, shall act in a manner consistent therewith. 46

D. The Commonwealth Energy Policy is intended to provide guidance to the agencies and political 47 subdivisions of the Commonwealth in taking discretionary action with regard to energy issues, and shall 48 49 not be construed to amend, repeal, or override any contrary provision of applicable law. The failure or 50 refusal of any person to recognize the elements of the Commonwealth Energy Policy, to act in a manner consistent with the Commonwealth Energy Policy, or to take any other action whatsoever, shall not 51 create any right, action, or cause of action or provide standing for any person to challenge the action of 52 53 the Commonwealth or any of its agencies or political subdivisions.

54 § 67-201. Development of the Virginia Energy Plan.

55 A. The Division, in consultation with the State Corporation Commission, the Department of 56 Environmental Quality, the Clean Energy Advisory Board, solar, wind, and energy efficiency, and **SB1223ER**

transportation electrification sectors, and a stakeholder group that shall include representatives of 57 58 consumer, environmental, manufacturing, forestry, and agricultural organizations and natural gas and electric utilities, shall prepare a comprehensive Virginia Energy Plan (the Plan) that identifies actions 59 60 over a 10-year period consistent with the goal of the Commonwealth Energy Policy set forth in § 67-102 61 to achieve, no later than 2045, a net-zero carbon energy economy for all sectors, including electricity, transportation, building, agricultural, and industrial sectors. The Plan shall propose actions, consistent 62 with the objectives enumerated in § 67-101, that will implement the Commonwealth Energy Policy set 63 64 forth in § 67-102.

B. In addition, the Plan shall include:

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66 1. Projections of energy consumption in the Commonwealth, including the use of fuel sources and 67 costs of electricity, natural gas, gasoline, coal, renewable resources, and other forms of 68 non-greenhouse-gas-generating energy resources, such as nuclear power, used in the Commonwealth;

69 2. An analysis of the adequacy of electricity generation, transmission, and distribution resources in the Commonwealth for the natural gas and electric industries, and how distributed energy resources and 70 71 regional generation, transmission, and distribution resources affect the Commonwealth;

72 3. An analysis of siting requirements for electric generation resources and natural gas and electric 73 transmission and distribution resources, including an assessment of state and local impediments to 74 expanded use of distributed resources and recommendations to reduce or eliminate these impediments;

75 4. An analysis of fuel diversity for electricity generation, recognizing the importance of flexibility in 76 meeting future capacity needs; 77

5. An analysis of the efficient use of energy resources and conservation initiatives;

78 6. An analysis of how these Virginia-specific issues relate to regional initiatives to assure the 79 adequacy of fuel production, generation, transmission, and distribution assets;

80 $\overline{7}$. An analysis of siting of energy resource development, refining or transmission facilities to identify any disproportionate adverse impact of such activities on economically disadvantaged or minority 81 82 communities;

83 8. With regard to any regulations proposed or promulgated by the U.S. Environmental Protection 84 Agency to reduce carbon dioxide emissions from fossil fuel-fired electric generating units under § 111(d) 85 of the Clean Air Act, 42 U.S.C. § 7411 (d), an analysis of (i) the costs to and benefits for energy producers and electric utility customers; (ii) the effect on energy markets and reliability; and (iii) the 86 commercial availability of technology required to comply with such regulations; 87

9. An inventory of greenhouse gas emissions using a method determined by the Department of 88 89 Environmental Quality for the four years prior to the issuance of the Plan; and

90 10. Data regarding the number and type of electric and hybrid electric vehicles currently registered 91 in the Commonwealth; projections of future electric vehicle sales across all vehicle classes, taking into 92 consideration the impact of current and potential statewide policies; and analysis of the impact that the 93 growth of electrified transit on the Commonwealth's electric system;

94 11. An analysis of the Commonwealth's current electric vehicle charging infrastructure and all future 95 infrastructure needed to support the 2045 net-zero carbon target in the transportation sector, including 96 chargers, make-ready electrical equipment, and supporting hardware and software needed to support the electrification of all vehicle categories used on and off roads and highways, including light-duty, 97 98 medium-duty, and heavy-duty vehicles and electric bicycles, as well as that needed to electrify ground 99 transportation at all ports and airports, with particular attention to the needs of historically economically disadvantaged communities as defined in § 56-576 and any state or local impediments to 100 101 deployment; and

102 12. Recommendations, based on the analyses completed under subdivisions 1 through 9 11, for legislative, regulatory, and other public and private actions to implement the elements of the 103 104 Commonwealth Energy Policy.

105 C. In preparing the Plan, the Division and other agencies involved in the planning process shall utilize state geographic information systems, to the extent deemed practicable, to assess how 106 107 recommendations in the Plan may affect pristine natural areas and other significant onshore natural resources. Effective October 1, 2024, interim updates on the Plan shall also contain projections for 108 109 greenhouse gas emissions that would result from implementation of the Plan's recommendations.

110 D. In preparing the Plan, the Division and other agencies involved in the planning process shall develop a system for ascribing numerical scores to parcels of real property based on the extent to which 111 112 the parcels are suitable for the siting of a wind energy facility or solar energy facility. For wind energy 113 facilities, the scoring system shall address the wind velocity, sustained velocity, turbulence, proximity to 114 electric power transmission systems, potential impacts to natural and historic resources and to economically disadvantaged or minority communities, and compatibility with the local land use plan. For 115 solar energy facilities, the scoring system shall address the parcel's proximity to electric power 116 transmission lines, potential impacts of such a facility to natural and historic resources and to 117

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118 economically disadvantaged or minority communities, and compatibility with the local land use plan. 119 The system developed pursuant to this section shall allow the suitability of the parcel for the siting of a 120 wind energy facility or solar energy facility to be compared to the suitability of other parcels so scored, 121 and shall be based on a scale that allows the suitability of the parcel for the siting of a such an energy 122 facility to be measured against the hypothetical score of an ideal location for such a facility.

123 E. After July 1, 2007, upon receipt by the Division of a recommendation from the Department of 124 General Services, a local governing body, or the parcel's owner that a parcel of real property is a 125 potentially suitable location for a wind energy facility or solar energy facility, the Division shall analyze 126 the suitability of the parcel for the location of such a facility. In conducting its analysis, the Division 127 shall ascribe a numerical score to the parcel using the scoring system developed pursuant to subsection 128 D. 129

§ 67-202. Schedule.

130 A. The Division shall complete the Plan by July 1, 2007.

B. Prior to completion of the Plan and updates thereof, the Division shall present drafts to, and 131 132 consult with, the Coal and Energy Commission and the Commission on Electric Utility Regulation.

133 C. The Plan shall be updated by the Division and submitted as provided in § 67-203 by July 1, 2010, 134 October 1, 2014, and every fourth October 1 thereafter. In addition, the Division shall provide interim 135 updates on the Plan by October 1 of the third year of each administration. Updated reports shall specify 136 any progress attained toward each proposed action of the Plan, as well as reassess goals for energy 137 conservation based on progress to date in meeting the goals in the previous plan and lessons learned 138 from attempts to meet such goals.

139 D. Beginning with the Plan update in 2014, the Division shall include a section to set forth energy 140 policy positions relevant to any potential regulations proposed or promulgated by the State Air Pollution 141 Control Board to reduce carbon dioxide emissions from fossil fuel-fired electric generating units under § 111(d) of the Clean Air Act, 42 U.S.C. § 7411(d). In this section of the Plan, the Division shall 142 address policy options for establishing separate standards of performance pursuant to § 111(d) of the 143 Clean Air Act, 42 U.S.C. § 7411(d), for carbon dioxide emissions from existing fossil fuel-fired electric 144 145 generating units to promote the Plan's overall goal of fuel diversity as follows:

146 1. The Plan shall address policy options for establishing the standards of performance for existing 147 coal-fired electric generating units, including but not limited to the following factors:

148 a. The most suitable system of emission reduction that (i) takes into consideration (a) the cost and 149 benefit of achieving such reduction, (b) any non-air quality health and environmental impacts, and (c) 150 the energy requirements of the Commonwealth and (ii) has been adequately demonstrated for coal-fired 151 electric generating units that are subject to the standard of performance;

152 b. Reductions in emissions of carbon dioxide that can be achieved through measures reasonably 153 undertaken at each coal-fired electric generating unit; and

154 c. Increased efficiencies and other measures that can be implemented at each coal-fired electric 155 generating unit to reduce carbon dioxide emissions from the unit without converting from coal to other 156 fuels, co-firing other fuels with coal, or limiting the utilization of the unit.

157 2. The Plan shall also address policy options for establishing the standards of performance for existing gas-fired electric generating units, including but not limited to the following factors: 158

159 a. The application of the criteria specified in subdivisions 1 a and b to natural gas-fired electric 160 generating units, instead of to coal-fired electric generating units; and

161 b. Increased efficiencies and other measures that can be reasonably implemented at the unit to reduce 162 carbon dioxide emissions from the unit without switching from natural gas to other lower-carbon fuels or limiting the utilization of the unit. 163

164 3. The Plan shall examine policy options for state regulatory action to adopt less stringent standards 165 or longer compliance schedules than those provided for in applicable federal rules or guidelines based on 166 analysis of the following:

a. Consumer impacts, including any disproportionate impacts of energy price increases on 167 168 lower-income populations;

169 b. Unreasonable cost of reducing emissions resulting from plant age, location, or basic process 170 design;

171 c. Physical difficulties with or impossibility of implementing emission reduction measures;

172 d. The absolute cost of applying the performance standard to the unit;

173 e. The expected remaining useful life of the unit;

174 f. The economic impacts of closing the unit, including expected job losses, if the unit is unable to 175 comply with the performance standard; and

g. Any other factors specific to the unit that make application of a less stringent standard or longer 176 177 compliance schedule more reasonable.

178 4. The Plan shall identify options, to the maximum extent permissible, for any federally required

regulation of carbon dioxide emissions from existing fossil fuel-fired electric generating units, regulatory mechanisms that provide flexibility in complying with such standards, including the averaging of emissions, emissions trading, or other alternative implementation measures that are determined to further the interests of the Commonwealth and its citizens. 179 180 181 182