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HOUSE BILL NO. 1923

Offered January 13, 2021

Prefiled January 10, 2021

A *BILL to amend and reenact § 56-585.1:9 of the Code of Virginia, relating to electric utilities; broadband capacity pilot program.*

Patrons—Ayala, Fowler, Kilgore, Kory, Levine, Lopez, Mundon King and Murphy

Referred to Committee on Labor and Commerce

Be it enacted by the General Assembly of Virginia:

1. That § 56-585.1:9 of the Code of Virginia is amended and reenacted as follows:

§ 56-585.1:9. Pilot program for broadband capacity to unserved areas of the Commonwealth.

A. The Commission shall establish pilot programs under which each Phase I Utility and each Phase II Utility, as such terms are defined in subdivision A 1 of § 56-585.1, may submit one or more petitions to provide or make available broadband capacity to ~~nongovernmental~~ Internet service providers in areas of the Commonwealth unserved by broadband. Any such petitions that a Phase I Utility submits shall not exceed \$60 million in costs annually. Any such petitions that a Phase II Utility submits shall not exceed \$60 million in costs annually. The provision of such broadband capacity to ~~nongovernmental~~ Internet service providers in areas of the Commonwealth unserved by broadband pursuant to this section is in the public interest.

B. The incremental costs of providing broadband capacity pursuant to any such pilot program, net of revenue generated therefrom, shall be eligible for recovery from customers as an electric grid transformation project pursuant to clause (vi) of subdivision A 6 of § 56-585.1 filed on or after July 1, 2020.

C. Notwithstanding the provisions of § 13.1-620 or the articles of incorporation of an investor-owned utility, an investor-owned utility may, either directly or through an affiliate or subsidiary, pursuant to a pilot program that the Commissioner approves pursuant to this section, (i) own, manage, or control any broadband capacity equipment and electronics, including any plant, works, system, lines, facilities, or properties, or any part or parts thereof, together with all appurtenances thereto, used or useful in connection with the provision and extension of such broadband services; (ii) lease indefeasible rights of use in such broadband capacity equipment and electronics to ~~nongovernmental~~ Internet service providers in areas of the Commonwealth unserved by broadband pursuant to this section; and (iii) provide access points that are outside the utility's energized zone to allow connection between the utility's broadband capacity system and the ~~nongovernmental~~ Internet service provider's system.

D. Each petition to provide broadband capacity pursuant to this section that an investor-owned utility submits to the Commission shall identify the ~~nongovernmental~~ Internet service provider to which the utility shall lease such capacity, together with the area to be served using such capacity. The Commission shall, after notice and opportunity for hearing, initiate proceedings to review each petition submitted. In determining whether an area is unserved by broadband, the Commission shall take into account the impact of any grants or loans made to provide broadband access to the designated area. The Commission's final order regarding any such petition shall be entered by the Commission not more than six months after the date of the filing of such petition. The Commission shall condition any approval of such petition on the requirement that construction shall commence within three years of such approval. If the utility fails to commence construction within such period, the utility may resubmit the petition for Commission approval.

E. An investor-owned utility shall be responsible to obtain all necessary rights-of-way or other easements or real property rights to permit leasing of broadband capacity to ~~nongovernmental~~ Internet service providers. A ~~nongovernmental~~ An Internet service provider shall be responsible to obtain all necessary rights-of-way or other easements or real property rights from utility access point to permit the provision of broadband services to end-user customers.

F. As used in this section:

"Broadband" means Internet access at speeds greater than 10 MBps download speed and one MBps upload speed, provided that the Department of Housing and Community Development for its Virginia Telecommunication Initiative may by guideline modify such speeds from time to time.

"Unserved by broadband" means a designated area in which less than 10 percent of residential and commercial units are capable of receiving broadband service, provided that the Department of Housing and Community Development for its Virginia Telecommunication Initiative may by guideline increase such percentage from time to time.

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59 G. No investor-owned utility nor any affiliate thereof may offer broadband or Internet service
60 provider services to residential or commercial end-user customers in the Commonwealth pursuant to this
61 section. Nothing in this section shall be construed to prevent an investor-owned utility or an affiliate
62 thereof from providing transport of or capacity for broadband or Internet service as a wholesaler or
63 intermediate vendor, provided that an unaffiliated ~~nongovernmental~~ third party is the provider of
64 broadband or Internet services to the end-user customer.

65 H. The provision and extension of broadband capacity by an incumbent electric utility to an area of
66 the Commonwealth unserved by broadband pursuant to a pilot program that the Commission approves
67 pursuant to this section, including any business activity related to the construction or leasing of
68 broadband capacity facilities, shall be exempt from any rules and regulations that the Commission has
69 promulgated or may promulgate governing functional separation of generation, retail transmission, and
70 distribution of incumbent electric utilities. Investor-owned electric utilities may for the purposes of this
71 section engage in such coordination between and among their various corporate divisions as necessary
72 for the purposes of providing broadband capacity to an area of the Commonwealth unserved by
73 broadband.

74 I. The pilot program established pursuant to this section shall continue for the three-year period
75 ending three years following the date the Commission approves the first petition to provide broadband
76 capacity pursuant to this section, unless the Commission extends the pilot program or makes the pilot
77 program permanent. At the termination of the pilot program, a utility shall continue to provide
78 broadband capacity pursuant to leases existing as of the date of such termination.

79 J. Notwithstanding the provisions of § 13.1-620 or the articles of incorporation of an investor-owned
80 utility, an investor-owned utility may, either directly or through an affiliate or subsidiary, lease to any
81 third party ~~that is a wholesaler and that is not a government-owned broadband authority,~~ for the
82 purposes of providing broadband connectivity. The leases may, if the parties choose, extend in length
83 beyond the end of the pilot program, notwithstanding any Commission order issued pursuant to
84 subsection I terminating the pilot program. The revenues generated from such leases shall offset (i) the
85 incremental costs of the pilot program recovered through the rate adjustment clause described in
86 subsection B or (ii) the utility's electric cost of service.