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## HOUSE BILL NO. 5090

Offered August 19, 2020

A BILL to amend and reenact § 2.2-3706 of the Code of Virginia, relating to the Virginia Freedom of Information Act; law-enforcement criminal incident information; criminal investigative files.

Patrons—Hurst, Roem, Mullin, Lopez, Convis-Fowler, Keam, Kory, Levine, Plum, Price and Willett

Referred to Committee on General Laws

**Be it enacted by the General Assembly of Virginia:**

**1. That § 2.2-3706 of the Code of Virginia is amended and reenacted as follows:**

**§ 2.2-3706. Disclosure of law-enforcement and criminal records; limitations.**

A. Records required to be released. All public bodies engaged in criminal law-enforcement activities shall provide the following records and information when requested in accordance with the provisions of this chapter, *except that the identity of any victim or witness shall be withheld if disclosure is prohibited or restricted pursuant to § 19.2-11.2:*

1. Criminal incident information ~~relating to felony offenses contained in any report, notes, electronic communication, or other document, including filings through the incident-based reporting system, which shall include:~~

- a. A ~~general~~ description of the criminal activity reported;
- b. The date and time the alleged crime was committed;
- c. The address or general location, if no address is available, where the alleged crime was committed;
- d. The identity of the investigating officer or other point of contact; ~~and~~
- e. A ~~general~~ description of any injuries suffered or property damaged or stolen;
- f. Any diagrams related to the alleged crime or the location where the alleged crime was committed; ~~and~~
- g. Statements of (i) the parties involved in the incident and (ii) all witnesses other than confidential informants.

A verbal response as agreed to by the requester and the public body is sufficient to satisfy the requirements of subdivision 1.

~~Where~~ However, where a court of record determines upon the petition of a law-enforcement agency or attorney for the Commonwealth that the release of criminal incident information, ~~however,~~ is likely to jeopardize an ongoing investigation or prosecution or the safety of an individual, cause a suspect to flee or evade detection, disclose any information prohibited from release in subsection C, or result in the destruction of evidence, such information may be withheld until the above-referenced damage is no longer likely to occur from release of the information. Nothing in subdivision 1 shall be construed to authorize the withholding of those portions of such information that are not likely to cause the above-referenced damage. An investigation shall not be considered "ongoing" for purposes of this subsection if three or more years have elapsed from when the prosecution was finally adjudicated or a decision to take no action was made;

2. Adult arrestee photographs taken during the initial intake following the arrest and as part of the routine booking procedure, except when necessary to avoid jeopardizing an investigation in felony cases until such time as the release of the photograph will no longer jeopardize the investigation;

3. Information, including race, ethnicity, and gender, relative to the identity of any individual, other than a juvenile, who is arrested and charged, and the status of the charge or arrest; ~~and~~

4. Records of completed unattended death investigations to the parent or spouse of the decedent or, if there is no living parent or spouse, to the most immediate family member of the decedent, provided the person is not a person of interest or a suspect. For the purposes of this subdivision, "unattended death" means a death determined to be a suicide, accidental or natural death where no criminal charges will be initiated, and "immediate family" means the decedent's personal representative or, if no personal representative has qualified, the decedent's next of kin in order of intestate succession as set forth in § 64.2-200; and

5. Criminal investigative files relating to a case in which (i) criminal charges have been finally adjudicated or (ii) more than three years have elapsed from the time a decision to take no action was made.

For purposes of this subdivision:

"Criminal investigative files" means any documents and information, including complaints, court orders, memoranda, notes, initial incident reports, filings through any incident-based reporting system,

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59 *diagrams, maps, photographs, correspondence, reports, witness statements, or evidence.*

60 *Nothing in this subdivision shall prohibit the disclosure of current anonymized, aggregate location*  
61 *and demographic data collected pursuant to § 52-30.2 or similar data documenting law-enforcement*  
62 *officer encounters with members of the public.*

63 B. Discretionary releases. The following records are excluded from the mandatory disclosure  
64 provisions of this chapter, but may be disclosed by the custodian, in his discretion, except where such  
65 disclosure is prohibited by law:

66 1. ~~Criminal~~ Any criminal investigative files; ~~defined as any documents and information, including~~  
67 ~~complaints, court orders, memoranda, notes, diagrams, maps, photographs, correspondence, reports,~~  
68 ~~witness statements, and evidence relating to a criminal investigation or prosecution, other than criminal~~  
69 ~~incident information subject to release not required to be disclosed in accordance with subdivision~~  
70 ~~subdivisions A 1 and 5;~~

71 2. Reports submitted in confidence to (i) state and local law-enforcement agencies, (ii) investigators  
72 authorized pursuant to Chapter 3.2 (§ 2.2-307 et seq.), and (iii) campus police departments of public  
73 institutions of higher education established pursuant to Article 3 (§ 23.1-809 et seq.) of Chapter 8 of  
74 Title 23.1;

75 3. Records of local law-enforcement agencies relating to neighborhood watch programs that include  
76 the names, addresses, and operating schedules of individual participants in the program that are provided  
77 to such agencies under a promise of anonymity;

78 4. All records of persons imprisoned in penal institutions in the Commonwealth provided such  
79 records relate to the imprisonment;

80 5. Records of law-enforcement agencies, to the extent that such records contain specific tactical  
81 plans, the disclosure of which would jeopardize the safety or security of law-enforcement personnel or  
82 the general public;

83 6. All records of adult persons under (i) investigation or supervision by a local pretrial services  
84 agency in accordance with Article 5 (§ 19.2-152.2 et seq.) of Chapter 9 of Title 19.2; (ii) investigation,  
85 probation supervision, or monitoring by a local community-based probation services agency in  
86 accordance with Article 9 (§ 9.1-173 et seq.) of Chapter 1 of Title 9.1; or (iii) investigation or  
87 supervision by state probation and parole services in accordance with Article 2 (§ 53.1-141 et seq.) of  
88 Chapter 4 of Title 53.1;

89 7. Records of a law-enforcement agency to the extent that they disclose the telephone numbers for  
90 cellular telephones, pagers, or comparable portable communication devices provided to its personnel for  
91 use in the performance of their official duties;

92 8. Those portions of any records containing information related to undercover operations or  
93 protective details that would reveal the staffing, logistics, or tactical plans of such undercover operations  
94 or protective details. Nothing in this subdivision shall operate to allow the withholding of information  
95 concerning the overall costs or expenses associated with undercover operations or protective details;

96 9. Records of (i) background investigations of applicants for law-enforcement agency employment,  
97 (ii) administrative investigations relating to allegations of wrongdoing by employees of a  
98 law-enforcement agency, and (iii) other administrative investigations conducted by law-enforcement  
99 agencies that are made confidential by law;

100 10. The identity of any victim, witness, or undercover officer, or investigative techniques or  
101 procedures. However, the identity of any victim or witness shall be withheld if disclosure is prohibited  
102 or restricted under § 19.2-11.2; and

103 11. Records of the Sex Offender and Crimes Against Minors Registry maintained by the Department  
104 of State Police pursuant to Chapter 9 (§ 9.1-900 et seq.) of Title 9.1, including information obtained  
105 from state, local, and regional officials, except to the extent that information is required to be posted on  
106 the Internet pursuant to § 9.1-913.

107 C. Prohibited releases. The identity of any individual providing information about a crime or criminal  
108 activity under a promise of anonymity shall not be disclosed.

109 D. Noncriminal records. Public bodies (i) engaged in emergency medical services, (ii) engaged in fire  
110 protection services, (iii) engaged in criminal law-enforcement activities, or (iv) engaged in processing  
111 calls for service or other communications to an emergency 911 system or any other equivalent reporting  
112 system may withhold those portions of noncriminal incident or other noncriminal investigative reports or  
113 materials that contain identifying information of a personal, medical, or financial nature where the  
114 release of such information would jeopardize the safety or privacy of any person. Access to personnel  
115 records of persons employed by a law-enforcement agency shall be governed by the provisions of  
116 subdivision B 9 of this section and subdivision 1 of § 2.2-3705.1, as applicable.

117 E. Records of any call for service or other communication to an emergency 911 system or  
118 communicated with any other equivalent reporting system shall be subject to the provisions of this  
119 chapter.

120 F. Conflict resolution. In the event of conflict between this section as it relates to requests made

**121** under this section and other provisions of law, this section shall control.