## 2020 SPECIAL SESSION I

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## **HOUSE BILL NO. 5007**

Offered August 18, 2020 Prefiled August 10, 2020

A BILL to amend and reenact § 44-146.17 of the Code of Virginia, relating to Emergency Services and Disaster Law; executive orders; limitation on duration of executive orders declaring a state of emergency; civil penalty.

Patrons-Cole, M.L., Avoli, Batten, Davis, Edmunds, Fowler, LaRock, Poindexter, Ransone, Runion, Walker, Ware, Webert, Wright and Wyatt; Senator: Reeves

Referred to Committee on Public Safety

## Be it enacted by the General Assembly of Virginia:

## 1. That § 44-146.17 of the Code of Virginia is amended and reenacted as follows: 12 13 § 44-146.17. Powers and duties of Governor.

14 The Governor shall be Director of Emergency Management. He shall take such action from time to 15 time as is necessary for the adequate promotion and coordination of state and local emergency services activities relating to the safety and welfare of the Commonwealth in time of disasters. 16

17 The Governor shall have, in addition to his powers hereinafter or elsewhere prescribed by law, the 18 following powers and duties:

19 (1) To proclaim and publish such rules and regulations and to issue such orders as may, in his 20 judgment, be necessary to accomplish the purposes of this chapter including, but not limited to such 21 measures as are in his judgment required to control, restrict, allocate or regulate the use, sale, production 22 and distribution of food, fuel, clothing and other commodities, materials, goods, services and resources 23 under any state or federal emergency services programs.

24 He may adopt and implement the Commonwealth of Virginia Emergency Operations Plan, which 25 provides for state-level emergency operations in response to any type of disaster or large-scale 26 emergency affecting Virginia and that provides the needed framework within which more detailed 27 emergency plans and procedures can be developed and maintained by state agencies, local governments and other organizations.

He may direct and compel evacuation of all or part of the populace from any stricken or threatened area if this action is deemed necessary for the preservation of life, implement emergency mitigation, preparedness, response or recovery actions; prescribe routes, modes of transportation and destination in connection with evacuation; and control ingress and egress at an emergency area, including the movement of persons within the area and the occupancy of premises therein.

34 Executive orders, to include those declaring a state of emergency and directing evacuation, shall have 35 the force and effect of law and the violation thereof shall be punishable as a Class 1 misdemeanor, and 36 any person who violates any such order is subject to a civil penalty of no more than \$100 per violation 37 in every case where the executive order declares that its violation shall have such force and effect. Such 38 civil penalty is payable to the Literary Fund. In no case shall any person be assessed a total of more 39 than \$1,000 in penalties for violations of the same executive order.

40 Such executive orders declaring a state of emergency may address exceptional circumstances that exist relating to an order of quarantine or an order of isolation concerning a communicable disease of 41 public health threat that is issued by the State Health Commissioner for an affected area of the 42 Commonwealth pursuant to Article 3.02 (§ 32.1-48.05 et seq.) of Chapter 2 of Title 32.1. 43

Executive orders declaring a state of emergency, and any other executive orders pertaining to such 44 emergency, shall not have any effect beyond 30 days after the date of issuance, unless the General 45 Assembly takes action to grant the Governor additional authority to extend such an order. Except as to 46 47 emergency plans issued to prescribe actions to be taken in the event of disasters and emergencies, no 48 other rule, regulation, or order issued under this section shall have any effect beyond June 30 next 49 following the next adjournment of the regular session of the General Assembly, but the same or a 50 similar rule, regulation, or order may thereafter be issued again if not contrary to law;

51 (2) To appoint a State Coordinator of Emergency Management and authorize the appointment or 52 employment of other personnel as is necessary to carry out the provisions of this chapter, and to remove, in his discretion, any and all persons serving hereunder; 53

(3) To procure supplies and equipment, to institute training and public information programs relative 54 55 to emergency management and to take other preparatory steps including the partial or full mobilization of emergency management organizations in advance of actual disaster, to insure the furnishing of 56 57 adequately trained and equipped forces in time of need;

HB5007

8/27/20 19:33

(4) To make such studies and surveys of industries, resources, and facilities in the Commonwealth as 58 59 may be necessary to ascertain the capabilities of the Commonwealth and to plan for the most efficient 60 emergency use thereof;

61 (5) On behalf of the Commonwealth enter into mutual aid arrangements with other states and to 62 coordinate mutual aid plans between political subdivisions of the Commonwealth. After a state of 63 emergency is declared in another state and the Governor receives a written request for assistance from 64 the executive authority of that state, the Governor may authorize the use in the other state of personnel, equipment, supplies, and materials of the Commonwealth, or of a political subdivision, with the consent 65 of the chief executive officer or governing body of the political subdivision; 66

(6) To delegate any administrative authority vested in him under this chapter, and to provide for the 67 further delegation of any such authority, as needed; 68

(7) Whenever, in the opinion of the Governor, the safety and welfare of the people of the 69 70 Commonwealth require the exercise of emergency measures due to a threatened or actual disaster, he may declare a state of emergency to exist; 71

(8) To request a major disaster declaration from the President, thereby certifying the need for federal 72 73 disaster assistance and ensuring the expenditure of a reasonable amount of funds of the Commonwealth, its local governments, or other agencies for alleviating the damage, loss, hardship, or suffering resulting 74 75 from the disaster:

76 (9) To provide incident command system guidelines for state agencies and local emergency response 77 organizations; and

(10) Whenever, in the opinion of the Governor or his designee, an employee of a state or local 78 79 public safety agency responding to a disaster has suffered an extreme personal or family hardship in the 80 affected area, such as the destruction of a personal residence or the existence of living conditions that imperil the health and safety of an immediate family member of the employee, the Governor may direct 81 the Comptroller of the Commonwealth to issue warrants not to exceed \$2,500 per month, for up to three 82

calendar months, to the employee to assist the employee with the hardship. 83