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SENATE BILL NO. 891

Offered January 8, 2020

Prefiled January 8, 2020

A BILL to amend and reenact § 3.2-6500 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 3.2-5901.1 and 3.2-6501.1, relating to keeping of dogs, cats, and rabbits; Animal Welfare Inspector; regulations.

Patrons—Marsden; Delegate: Gooditis

Referred to Committee on Agriculture, Conservation and Natural Resources

Be it enacted by the General Assembly of Virginia:

1. That § 3.2-6500 of the Code of Virginia is amended and reenacted and that the Code of Virginia is amended by adding sections numbered 3.2-5901.1 and 3.2-6501.1 as follows:

§ 3.2-5901.1. State Animal Welfare Inspector.

The Commissioner shall employ and direct at least two licensed veterinary technicians, each of whom shall be known as the State Animal Welfare Inspector (the Inspector) and shall have the duty to carry out the tasks assigned to him pursuant to Chapter 65 (§ 3.2-6500 et seq.). The Inspector shall have the power to carry out the laws of the Commonwealth and the regulations of the Board and the Commissioner.

§ 3.2-6500. Definitions.

As used in this chapter unless the context requires a different meaning:

"Abandon" means to desert, forsake, or absolutely give up an animal without having secured another owner or custodian for the animal or by failing to provide the elements of basic care as set forth in § 3.2-6503 for a period of four consecutive days.

"Adequate care" or "care" means the responsible practice of good animal husbandry, handling, production, management, confinement, feeding, watering, protection, shelter, transportation, treatment, and, when necessary, euthanasia, appropriate for the age, species, condition, size and type of the animal and the provision of veterinary care when needed to prevent suffering or impairment of health.

"Adequate exercise" or "exercise" means the opportunity for the animal to move sufficiently to maintain normal muscle tone and mass for the age, species, size, and condition of the animal.

"Adequate feed" means access to and the provision of food that is of sufficient quantity and nutritive value to maintain each animal in good health; is accessible to each animal; is prepared so as to permit ease of consumption for the age, species, condition, size and type of each animal; is provided in a clean and sanitary manner; is placed so as to minimize contamination by excrement and pests; and is provided at suitable intervals for the species, age, and condition of the animal, but at least once daily, except as prescribed by a veterinarian or as dictated by naturally occurring states of hibernation or fasting normal for the species.

"Adequate shelter" means provision of and access to shelter that is suitable for the species, age, condition, size, and type of each animal; provides adequate space for each animal; is safe and protects each animal from injury, rain, sleet, snow, hail, direct sunlight, the adverse effects of heat or cold, physical suffering, and impairment of health; is properly lighted; is properly cleaned; enables each animal to be clean and dry, except when detrimental to the species; during hot weather, is properly shaded and does not readily conduct heat; during cold weather, has a windbreak at its entrance and provides a quantity of bedding material consisting of straw, cedar shavings, or the equivalent that is sufficient to protect the animal from cold and promote the retention of body heat; and, for dogs and cats, provides a solid surface, resting platform, pad, floormat, or similar device that is large enough for the animal to lie on in a normal manner and can be maintained in a sanitary manner. Under this chapter, shelters whose wire, grid, or slat floors (i) permit the animals' feet to pass through the openings, (ii) sag under the animals' weight, or (iii) otherwise do not protect the animals' feet or toes from injury are not adequate shelter.

"Adequate space" means sufficient space to allow each animal to (i) easily stand, sit, lie, turn about, and make all other normal body movements in a comfortable, normal position for the animal and (ii) interact safely with other animals in the enclosure. When an animal is tethered, "adequate space" means that the tether to which the animal is attached permits the above actions and is appropriate to the age and size of the animal; is attached to the animal by a properly applied collar, halter, or harness that is configured so as to protect the animal from injury and prevent the animal or tether from becoming entangled with other objects or animals, or from extending over an object or edge that could result in the strangulation or injury of the animal; is at least ten feet in length or three times the length of the

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59 animal, as measured from the tip of its nose to the base of its tail, whichever is greater, except when the
60 animal is being walked on a leash or is attached by a tether to a lead line; does not, by its material,
61 size, or weight or any other characteristic, cause injury or pain to the animal; does not weigh more than
62 one-tenth of the animal's body weight; and does not have weights or other heavy objects attached to it.
63 The walking of an animal on a leash by its owner shall not constitute the tethering of the animal for the
64 purpose of this definition. When freedom of movement would endanger the animal, temporarily and
65 appropriately restricting movement of the animal according to professionally accepted standards for the
66 species is considered provision of adequate space. The provisions of this definition that relate to
67 tethering shall not apply to agricultural animals.

68 "Adequate water" means provision of and access to clean, fresh, potable water of a drinkable
69 temperature that is provided in a suitable manner, in sufficient volume, and at suitable intervals
70 appropriate for the weather and temperature, to maintain normal hydration for the age, species,
71 condition, size and type of each animal, except as prescribed by a veterinarian or as dictated by
72 naturally occurring states of hibernation or fasting normal for the species; and is provided in clean,
73 durable receptacles that are accessible to each animal and are placed so as to minimize contamination of
74 the water by excrement and pests or an alternative source of hydration consistent with generally
75 accepted husbandry practices.

76 "Adoption" means the transfer of ownership of a dog or a cat, or any other companion animal, from
77 a releasing agency to an individual.

78 "Agricultural animals" means all livestock and poultry.

79 "Ambient temperature" means the temperature surrounding the animal.

80 "Animal" means any nonhuman vertebrate species except fish. For the purposes of § 3.2-6522, animal
81 means any species susceptible to rabies. For the purposes of § 3.2-6570, animal means any nonhuman
82 vertebrate species including fish except those fish captured and killed or disposed of in a reasonable and
83 customary manner.

84 "Animal control officer" means a person appointed as an animal control officer or deputy animal
85 control officer as provided in § 3.2-6555.

86 "Boarding establishment" means a place or establishment other than a public or private animal shelter
87 where companion animals not owned by the proprietor are sheltered, fed, and watered in exchange for a
88 fee. "Boarding establishment" shall not include any private residential dwelling that shelters, feeds, and
89 waters fewer than five companion animals not owned by the proprietor.

90 "Collar" means a well-fitted device, appropriate to the age and size of the animal, attached to the
91 animal's neck in such a way as to prevent trauma or injury to the animal.

92 "Commercial dog breeder" means any person who, during any 12-month period, maintains 30 or
93 more adult female dogs for the primary purpose of the sale of their offspring as companion animals.

94 "Companion animal" means any domestic or feral dog, domestic or feral cat, nonhuman primate,
95 guinea pig, hamster, rabbit not raised for human food or fiber, exotic or native animal, reptile, exotic or
96 native bird, or any feral animal or any animal under the care, custody, or ownership of a person or any
97 animal that is bought, sold, traded, or bartered by any person. ~~Agricultural animals~~ *No agricultural*
98 *animal, game species, or any animals animal* regulated under federal law as a research ~~animals animal~~
99 shall ~~not~~ be considered a companion ~~animals animal~~ for the purposes of this chapter.

100 "Consumer" means any natural person purchasing an animal from a dealer or pet shop or hiring the
101 services of a boarding establishment. The term "consumer" shall not include a business or corporation
102 engaged in sales or services.

103 "Dealer" means any person who in the regular course of business for compensation or profit buys,
104 sells, transfers, exchanges, or barter companion animals. The following shall not be considered dealers:
105 (i) any person who transports companion animals in the regular course of business as a common carrier
106 or (ii) any person whose primary purpose is to find permanent adoptive homes for companion animals.

107 "Direct and immediate threat" means any clear and imminent danger to an animal's health, safety or
108 life.

109 "Dump" means to knowingly desert, forsake, or absolutely give up without having secured another
110 owner or custodian any dog, cat, or other companion animal in any public place including the
111 right-of-way of any public highway, road or street or on the property of another.

112 "Emergency veterinary treatment" means veterinary treatment to stabilize a life-threatening condition,
113 alleviate suffering, prevent further disease transmission, or prevent further disease progression.

114 "Enclosure" means a structure used to house or restrict animals from running at large.

115 "Euthanasia" means the humane destruction of an animal accomplished by a method that involves
116 instantaneous unconsciousness and immediate death or by a method that involves anesthesia, produced
117 by an agent that causes painless loss of consciousness, and death during such loss of consciousness.

118 "Exhibitor" means any person who has animals for or on public display, excluding an exhibitor
119 licensed by the U.S. Department of Agriculture.

120 "Facility" means a building or portion thereof as designated by the State Veterinarian, other than a

private residential dwelling and its surrounding grounds, that is used to contain a primary enclosure or enclosures in which animals are housed or kept.

"Farming activity" means, consistent with standard animal husbandry practices, the raising, management, and use of agricultural animals to provide food, fiber, or transportation and the breeding, exhibition, lawful recreational use, marketing, transportation, and slaughter of agricultural animals pursuant to such purposes.

"Foster care provider" means a person who provides care or rehabilitation for companion animals through an affiliation with a public or private animal shelter, home-based rescue, releasing agency, or other animal welfare organization.

"Foster home" means a private residential dwelling and its surrounding grounds, or any facility other than a public or private animal shelter, at which site through an affiliation with a public or private animal shelter, home-based rescue, releasing agency, or other animal welfare organization care or rehabilitation is provided for companion animals.

"Groomer" means any person who, for a fee, cleans, trims, brushes, makes neat, manicures, or treats for external parasites any animal.

"Home-based rescue" means an animal welfare organization that takes custody of companion animals for the purpose of facilitating adoption and houses such companion animals in a foster home or a system of foster homes.

"Humane" means any action taken in consideration of and with the intent to provide for the animal's health and well-being.

"Humane investigator" means a person who has been appointed by a circuit court as a humane investigator as provided in § 3.2-6558.

"Humane society" means any incorporated, nonprofit organization that is organized for the purposes of preventing cruelty to animals and promoting humane care and treatment or adoptions of animals.

"Incorporated" means organized and maintained as a legal entity in the Commonwealth.

"Inspector" means a State Animal Welfare Inspector employed pursuant to § 3.2-5901.1 or his representative.

"Kennel" means any establishment in which five or more canines, felines, or hybrids of either are kept for the purpose of breeding, hunting, training, renting, buying, boarding, selling, or showing.

"Law-enforcement officer" means any person who is a full-time or part-time employee of a police department or sheriff's office that is part of or administered by the Commonwealth or any political subdivision thereof and who is responsible for the prevention and detection of crime and the enforcement of the penal, traffic or highway laws of the Commonwealth. Part-time employees are compensated officers who are not full-time employees as defined by the employing police department or sheriff's office.

"Livestock" includes all domestic or domesticated: bovine animals; equine animals; ovine animals; porcine animals; cervidae animals; caprae animals; animals of the genus *Lama* or *Vicugna*; ratites; fish or shellfish in aquaculture facilities, as defined in § 3.2-2600; enclosed domesticated rabbits or hares raised for human food or fiber; or any other individual animal specifically raised for food or fiber, except companion animals.

"New owner" means an individual who is legally competent to enter into a binding agreement pursuant to subdivision B 2 of § 3.2-6574, and who adopts or receives a dog or cat from a releasing agency.

"Ordinance" means any law, rule, regulation, or ordinance adopted by the governing body of any locality.

"Other officer" includes all other persons employed or elected by the people of Virginia, or by any locality, whose duty it is to preserve the peace, to make arrests, or to enforce the law.

"Owner" means any person who: (i) has a right of property in an animal; (ii) keeps or harbors an animal; (iii) has an animal in his care; or (iv) acts as a custodian of an animal.

"Pet shop" means a retail establishment where companion animals are bought, sold, exchanged, or offered for sale or exchange to the general public.

"Poultry" includes all domestic fowl and game birds raised in captivity.

"Primary enclosure" means any structure used to immediately restrict an animal or animals to a limited amount of space, such as a room, pen, cage, compartment, or hutch. For tethered animals, the term includes the shelter and the area within reach of the tether.

"Private animal shelter" means a facility operated for the purpose of finding permanent adoptive homes for animals that is used to house or contain animals and that is owned or operated by an incorporated, nonprofit, and nongovernmental entity, including a humane society, animal welfare organization, society for the prevention of cruelty to animals, or any other similar organization.

"Properly cleaned" means that carcasses, debris, food waste, and excrement are removed from the primary enclosure with sufficient frequency to minimize the animals' contact with the above-mentioned

contaminants; the primary enclosure is sanitized with sufficient frequency to minimize odors and the hazards of disease; and the primary enclosure is cleaned so as to prevent the animals confined therein from being directly or indirectly sprayed with the stream of water, or directly or indirectly exposed to hazardous chemicals or disinfectants.

"Properly lighted" when referring to a facility means sufficient illumination to permit routine inspections, maintenance, cleaning, and housekeeping of the facility, and observation of the animals; to provide regular diurnal lighting cycles of either natural or artificial light, uniformly diffused throughout the facility; and to promote the well-being of the animals.

"Properly lighted" when referring to a private residential dwelling and its surrounding grounds means sufficient illumination to permit routine maintenance and cleaning thereof, and observation of the companion animals; and to provide regular diurnal lighting cycles of either natural or artificial light to promote the well-being of the animals.

"Public animal shelter" means a facility operated by the Commonwealth, or any locality, for the purpose of impounding or sheltering seized, stray, homeless, abandoned, unwanted, or surrendered animals or a facility operated for the same purpose under a contract with any locality.

"Releasing agency" means (i) a public animal shelter or (ii) a private animal shelter, humane society, animal welfare organization, society for the prevention of cruelty to animals, or other similar entity or home-based rescue that releases companion animals for adoption.

"Research facility" means any place, laboratory, or institution licensed by the U.S. Department of Agriculture at which scientific tests, experiments, or investigations involving the use of living animals are carried out, conducted, or attempted.

"Sanitize" means to make physically clean and to remove and destroy, to a practical minimum, agents injurious to health.

"Sore" means, when referring to an equine, that an irritating or blistering agent has been applied, internally or externally, by a person to any limb or foot of an equine; any burn, cut, or laceration that has been inflicted by a person to any limb or foot of an equine; any tack, nail, screw, or chemical agent that has been injected by a person into or used by a person on any limb or foot of an equine; any other substance or device that has been used by a person on any limb or foot of an equine; or a person has engaged in a practice involving an equine, and as a result of such application, infliction, injection, use, or practice, such equine suffers, or can reasonably be expected to suffer, physical pain or distress, inflammation, or lameness when walking, trotting, or otherwise moving, except that such term does not include such an application, infliction, injection, use, or practice in connection with the therapeutic treatment of an equine by or under the supervision of a licensed veterinarian. Notwithstanding anything contained herein to the contrary, nothing shall preclude the shoeing, use of pads, and use of action devices as permitted by 9 C.F.R. Part 11.2.

"Sterilize" or "sterilization" means a surgical or chemical procedure performed by a licensed veterinarian that renders a dog or cat permanently incapable of reproducing.

"Treasurer" includes the treasurer and his assistants of each county or city or other officer designated by law to collect taxes in such county or city.

"Treatment" or "adequate treatment" means the responsible handling or transportation of animals in the person's ownership, custody or charge, appropriate for the age, species, condition, size and type of the animal.

"Veterinary treatment" means treatment by or on the order of a duly licensed veterinarian.

"Weaned" means that an animal is capable of and physiologically accustomed to ingestion of solid food or food customary for the adult of the species and has ingested such food, without nursing, for a period of at least five days.

"Zoo" means a facility, including an aquarium, in which living animals are exhibited to the public.

§ 3.2-6501.1. Regulations for the keeping of certain animals.

A. The Board shall, by July 1, 2022, and pursuant to the provisions of the Administrative Process Act (§ 2.2-4000 et seq.), adopt comprehensive regulations governing (i) the keeping of dogs, cats, and rabbits by any commercial dog breeder, dealer, pet shop, or private animal shelter and (ii) the keeping of companion animals by zoos not accredited by the Association of Zoos and Aquariums. Such regulations shall not apply to agricultural animals or to any research facility.

B. The regulations adopted pursuant to subsection A shall require every regulated person or facility to register annually with the Department and shall prohibit operation without such registration. The fee for such annual registration shall be no more than \$25.

C. The regulations adopted pursuant to subsection A shall establish standards consistent with the provisions of this chapter for the keeping of animals, including (i) standards of adequate care, exercise, feed, shelter, space, treatment, and water and (ii) standards of proper cleaning and lighting. Such regulations, where applicable, shall also govern contact between members of the public and animals being exhibited. Where necessary, the Board shall adopt specific regulations that apply only to a particular category of regulated entity; however, the standards established for any two similar

categories of regulated entity shall not differ significantly.

D. The Board shall issue guidance setting out the compliance requirements for each regulatory standard adopted pursuant to this section, providing information on what an entity in each category is expected to do to comply with a given regulatory standard.

E. Regulations adopted pursuant to this section shall require a State Animal Welfare Inspector employed pursuant to § 3.2-5901.1 to conduct two annual inspections of each regulated facility. One such annual inspection shall be a formal inspection made after the provision of notice at least one week in advance. The inspector shall provide an official grade following such formal inspection. The other type of annual inspection shall be an unannounced drop-in inspection. The regulations shall not prohibit the carrying out of more than one inspection of either type in a year.

F. Regulations adopted pursuant to this section shall establish remedies for each finding in a given inspection. Such remedies may include the cancellation of the registration granted pursuant to subsection B; the institution of a conditional probationary period, during which the regulated facility shall be allowed to continue to operate; the renewal of such registration for a limited period; or other actions.

G. Nothing in this section or in any regulation adopted pursuant to this section shall be interpreted to limit the authority of any entity to punish or prosecute a person for a violation of any law or regulation or to prevent any person from alerting an animal control officer or law-enforcement officer regarding the condition or treatment of any animal.

2. That the State Veterinarian, employed pursuant to § 3.2-5901 of the Code of Virginia, shall convene a technical advisory committee composed of relevant stakeholders, including representatives of potentially affected breeders, dealers, pet shops, shelters, agencies, zoos, veterinarians, and others, and representatives of the Office of the Attorney General, to assist in the development of the regulations and guidance required by §§ 3.2-5901.1 and 3.2-6501.1 of the Code of Virginia, as created by this act. Such technical advisory committee shall meet at least three times beginning no later than October 1, 2020.