2020 RECONVENED SESSION

REENROLLED

[S 860]

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend the Code of Virginia by adding a section numbered 56-585.1:11, relating to electric 3 utilities; development of offshore wind generation facilities.

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Approved

6 Be it enacted by the General Assembly of Virginia:

7 1. That the Code of Virginia is amended by adding a section numbered 56-585.1:11 as follows: 8 § 56-585.1:11. Development of offshore wind capacity. 9

A. As used in this section:

10 "Advanced clean energy buyer" means a commercial or industrial customer of a Phase II Utility, irrespective of generation supplier, (i) with an aggregate load over 100 megawatts; (ii) with an 11 12 aggregate amount of at least 200 megawatts of solar or wind energy supply under contract with a term 13 of 10 years or more from facilities located within the Commonwealth by January 1, 2024; and (iii) that directly procures from the utility the electric supply and environmental attributes of the offshore wind 14 15 facility associated with the lesser of 50 megawatts of nameplate capacity or 15 percent of the 16 commercial or industrial customer's annual peak demand for a contract period of 15 years.

"Aggregate load" means the combined electrical load associated with selected accounts of an 17 advanced clean energy buyer with the same legal entity name as, or in the names of affiliated entities 18 19 that control, are controlled by, or are under common control of, such legal entity or are the names of 20 affiliated entities under a common parent.

21 "Control" means the legal right, directly or indirectly, to direct or cause the direction of the 22 management, actions, or policies of an affiliated entity, whether through the ability to exercise voting 23 power, by contract, or otherwise. "Control" does not include control of an entity through a franchise or 24 similar contractual agreement.

25 'Qualifying large general service customer" means a customer of a Phase II Utility, irrespective of 26 general supplier, (i) whose peak demand during the most recent calendar year exceeded five megawatts 27 and (ii) that contracts with the utility to directly procure electric supply and environmental attributes 28 associated with the offshore wind facility in amounts commensurate with the customer's electric usage 29 for a contract period of 15 years or more.

B. In order to meet the Commonwealth's clean energy goals, prior to December 31, 2034, the 30 31 construction or purchase by a public utility of one or more offshore wind generation facilities located 32 off the Commonwealth's Atlantic shoreline or in federal waters and interconnected directly into the 33 Commonwealth, with an aggregate capacity of up to 5,200 megawatts, is in the public interest and the 34 Commission shall so find, provided that no customers of the utility shall be responsible for costs of any 35 such facility in a proportion greater than the utility's share of the facility.

36 C. 1. Pursuant to subsection B, construction by a Phase II Utility of one or more new utility-owned 37 and utility-operated generating facilities utilizing energy derived from offshore wind and located off the 38 Commonwealth's Atlantic shoreline, with an aggregate rated capacity of not less than 2,500 megawatts 39 and not more than 3,000 megawatts, along with electrical transmission or distribution facilities 40 associated therewith for interconnection is in the public interest. In acting upon any request for cost 41 recovery by a Phase II Utility for costs associated with such a facility, the Commission shall determine 42 the reasonableness and prudence of any such costs, provided that such costs shall be presumed to be 43 reasonably and prudently incurred if the Commission determines that (i) the utility has complied with 44 the competitive solicitation and procurement requirements pursuant to subsection E; (ii) the project's 45 projected total levelized cost of energy, including any tax credit, on a cost per megawatt hour basis, inclusive of the costs of transmission and distribution facilities associated with the facility's 46 47 interconnection, does not exceed 1.4 times the comparable cost, on an unweighted average basis, of a conventional simple cycle combustion turbine generating facility as estimated by the U.S. Energy Information Administration in its Annual Energy Outlook 2019; and (iii) the utility has commenced **48** 49 50 construction of such facilities for U.S. income taxation purposes prior to January 1, 2024, or has a plan for such facility or facilities to be in service prior to January 1, 2028. The Commission shall disallow 51 52 costs, or any portion thereof, only if they are otherwise unreasonably and imprudently incurred. In its 53 review, the Commission shall give due consideration to (a) the Commonwealth's renewable portfolio 54 standards and carbon reduction requirements, (b) the promotion of new renewable generation resources, 55 and (c) the economic development benefits of the project for the Commonwealth, including capital 56 investments and job creation.

57 2. Notwithstanding the provisions of § 56-585.1, the Commission shall not grant an enhanced rate of
58 return to a Phase II Utility for the construction of one or more new utility-owned and utility-operated
59 generating facilities utilizing energy derived from offshore wind and located off the Commonwealth's
60 Atlantic shoreline pursuant to this section.

61 3. Any such costs proposed for recovery through a rate adjustment clause pursuant to subdivision A 62 6 of § 56-585.1 shall be allocated to all customers of the utility in the Commonwealth as a 63 non-bypassable charge, regardless of the generation supplier of any such customer, other than (i) PIPP 64 eligible utility customers, (ii) advanced clean energy buyers, and (iii) qualifying large general service 65 customers. No electric cooperative customer of the utility shall be assigned, nor shall the utility collect 66 from any such cooperative, any of the costs of such facilities, including electrical transmission or 67 distribution facilities associated therewith for interconnection. The Commission may promulgate such 68 rules, regulations, or other directives necessary to administer the eligibility for these exemptions.

4. The Commission shall permit a portion of the nameplate capacity of any such facility, in the 69 70 aggregate, to be allocated to (i) advanced clean energy buyers or (ii) qualifying large general service 71 customers, provided that no more than 10 percent of the offshore wind facility's capacity is allocated to 72 qualifying large general service customers. A Phase II Utility shall petition the Commission for approval 73 of a special contract with any advanced clean energy buyer, or any special rate applicable to qualifying 74 large general service customers, pursuant to § 56-235.2, no later than 15 months prior to the projected 75 commercial operation date of the facility, and all customer enrollments associated with such special 76 contracts or rates shall be completed prior to commercial operation of the facility. Any such special 77 contract or rate may include provisions for levelized rates of service over the duration of the customer's 78 contracted agreement with the utility, and the Commission shall determine that such special contract or 79 rate is designed to hold nonparticipating customers harmless over its term in connection with any 80 petition for approval by the utility. The utility may petition for approval of such special contracts or rates in connection with any petition for approval of a rate adjustment clause pursuant to subdivision A 81 6 of § 56-585.1 to recover the costs of the facility, and the Commission shall rule upon any such 82 83 petitions in its final order in such proceeding within nine months from the date of filing.

84 D. In constructing any such facility contemplated in subsection B, the utility shall develop and submit 85 a plan to the Commission for review that includes the following considerations: (i) options for utilizing local workers; (ii) the economic development benefits of the project for the Commonwealth, including 86 capital investments and job creation; (iii) consultation with the Commonwealth's Chief Workforce 87 88 Development Officer, the Chief Diversity, Equity, and Inclusion Officer, and the Virginia Economic 89 Development Partnership, on opportunities to advance the Commonwealth's workforce and economic 90 development goals, including furtherance of apprenticeship and other workforce training programs; and 91 (iv) giving priority to the hiring, apprenticeship, and training of veterans, as that term is defined in 92 § 2.2-2000.1, local workers, and workers from historically economically disadvantaged communities.

E. Any project constructed or purchased pursuant to subsection B shall (i) be subject to competitive
procurement or solicitation for a substantial majority of the services and equipment, exclusive of
interconnection costs, associated with the facility's construction; (ii) involve at least one experienced
developer; and (iii) demonstrate the economic development benefits within the Commonwealth, including
capital investments and job creation. A utility may give appropriate consideration to suppliers and
developers that have demonstrated successful experience in offshore wind.

99 F. Any project shall include an environmental and fisheries mitigation plan submitted to the 100 Commission for the construction and operation of such offshore wind facilities, provided that such plan 101 includes an explicit description of the best management practices the bidder will employ that considers 102 the latest science at the time the proposal is made to mitigate adverse impacts to wildlife, natural resources, ecosystems, and traditional or existing water-dependent uses. The plan shall include a 103 104 summary of pre-construction assessment activities, consistent with federal requirements, to determine the 105 spatial and temporal presence and abundance of marine mammals, sea turtles, birds, and bats, in the 106 offshore wind lease area.

2. That the utility constructing a facility pursuant to § 56-585.1:11 of the Code of Virginia, as
created by this act, shall provide the State Corporation Commission (the Commission) with reports
on the facility's construction progress, including performance to construction timeline and budget,
on no less than a quarterly basis throughout the construction period. The Commission shall retain
ongoing authority to review the reasonableness and prudence of any increases in the total
projected cost of the facility during its construction period.