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SENATE BILL NO. 472

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on Rehabilitation and Social Services
on January 17, 2020)

(Patron Prior to Substitute—Senator Reeves)

A BILL to amend and reenact §§ 16.1-282.1 and 63.2-906 of the Code of Virginia, relating to foster care; termination of parental rights; independent living needs assessments; supervisory spans of control.

Be it enacted by the General Assembly of Virginia:

1. That §§ 16.1-282.1 and 63.2-906 of the Code of Virginia are amended and reenacted as follows:

§ 16.1-282.1. Permanency planning hearing for children in foster care.

A. In the case of a child who was the subject of a foster care plan filed with the court pursuant to § 16.1-281, a permanency planning hearing shall be held within 10 months of the dispositional hearing at which the foster care plan pursuant to § 16.1-281 was reviewed if the child (a) was placed through an agreement between the parents or guardians and the local board of social services where legal custody remains with the parents or guardians and such agreement has not been dissolved by court order; or (b) is under the legal custody of a local board of social services or a child welfare agency and has not had a petition to terminate parental rights filed on the child's behalf, has not been placed in permanent foster care, or is age 16 or over and the plan for the child is not independent living. The board or child welfare agency shall file a petition for a permanency planning hearing 30 days prior to the date of the permanency planning hearing scheduled by the court. The purpose of this hearing is to establish a permanent goal for the child and either to achieve the permanent goal or to defer such action through the approval of an interim plan for the child.

To achieve the permanent goal, the petition for a permanency planning hearing shall seek to (i) transfer the custody of the child to his prior family, or dissolve the board's placement agreement and return the child to his prior family; (ii) transfer custody of the child to a relative other than the child's prior family, subject to the provisions of subsection A1; (iii) terminate residual parental rights pursuant to § 16.1-277.01 or 16.1-283; (iv) place a child who is 16 years of age or older in permanent foster care pursuant to § 63.2-908; (v) if the child has been admitted to the United States as a refugee or asylee and has attained the age of 16 years or older and the plan is independent living, direct the board or agency to provide the child with services to transition from foster care; or (vi) place a child who is 16 years of age or older in another planned permanent living arrangement in accordance with the provisions of subsection A2. *If the child has been in the custody of a local board or child welfare agency for 15 of the most recent 22 months and no petition for termination of parental rights has been filed with the court, the local board or child welfare agency shall state in its petition for a permanency planning hearing (a) the reasons, pursuant to subdivision A 1, 2, or 3 of § 63.2-910.2, why a petition for termination of parental rights has not been filed and (b) the reasonable efforts made regarding reunification or transfer of custody to a relative and the timeline of such efforts.* In cases in which a foster care plan approved prior to July 1, 2011, includes independent living as the goal for a child who is not admitted to the United States as an asylee or refugee, the petition shall direct the board or agency to provide the child with services to transition from foster care.

For approval of an interim plan, the petition for a permanency planning hearing shall seek to continue custody with the board or agency, or continue placement with the board through a parental agreement; or transfer custody to the board or child welfare agency from the parents or guardian of a child who has been in foster care through an agreement where the parents or guardian retains custody.

Upon receipt of the petition, if a permanency planning hearing has not already been scheduled, the court shall schedule such a hearing to be held within 30 days. The permanency planning hearing shall be held within 10 months of the dispositional hearing at which the foster care plan was reviewed pursuant to § 16.1-281. The provisions of subsection B of § 16.1-282 shall apply to this petition. The procedures of subsection C of § 16.1-282 and the provisions of subsection G of § 16.1-282 shall apply to the scheduling and notice of proceedings under this section.

A1. The following requirements shall apply to the transfer of custody of the child to a relative other than the child's prior family in accordance with the provisions of clause (ii) of subsection A. Any order transferring custody of the child to a relative other than the child's prior family shall be entered only upon a finding, based upon a preponderance of the evidence, that the relative is one who, after an investigation as directed by the court, (i) is found by the court to be willing and qualified to receive and care for the child; (ii) is willing to have a positive, continuous relationship with the child; (iii) is committed to providing a permanent, suitable home for the child; and (iv) is willing and has the ability to protect the child from abuse and neglect; and the order shall so state. The court's order transferring

60 custody to a relative should further provide, as appropriate, for any terms or conditions which would
61 promote the child's interest and welfare.

62 A2. The following requirements shall apply to the selection and approval of placement in another
63 planned permanent living arrangement as the permanent goal for the child in accordance with clause (vi)
64 of subsection A:

65 1. The board or child welfare agency shall petition for alternative (vi) of subsection A only if the
66 child has a severe and chronic emotional, physical or neurological disabling condition for which the
67 child requires long-term residential treatment; and the board or child welfare agency has thoroughly
68 investigated the feasibility of the alternatives listed in clauses (i) through (v) of subsection A and
69 determined that none of those alternatives is in the best interests of the child. In a foster care plan filed
70 with the petition pursuant to this section, the board or agency shall document the following: (i) the
71 investigation conducted of the placement alternatives listed in clauses (i) through (v) of subsection A
72 and why each of these is not currently in the best interest of the child; (ii) at least one compelling
73 reason why none of the alternatives listed in clauses (i) through (v) is achievable for the child at the
74 time placement in another planned permanent living arrangement is selected as the permanent goal for
75 the child; (iii) the identity of the long-term residential treatment service provider; (iv) the nature of the
76 child's disability; (v) the anticipated length of time required for the child's treatment; and (vi) the status
77 of the child's eligibility for admission and long-term treatment. The court shall ensure that the local
78 department has documentation of the intensive, ongoing, and, as of the date of the hearing, unsuccessful
79 efforts made to return the child home or secure a placement for the child with a fit and willing relative,
80 including adult siblings, or an adoptive parent, including through efforts that utilize search technology,
81 including social media, to find the child's biological family members. The court shall ask the child about
82 the child's desired permanency outcome and make a judicial determination, accompanied by an
83 explanation of the reasons that the alternatives listed in clauses (i) through (iii) of subsection A continue
84 to not be in the best interest of the child.

85 2. Before approving alternative (vi) of subsection A as the plan for the child, the court shall find (i)
86 that the child has a severe and chronic emotional, physical or neurological disabling condition; (ii) that
87 the child requires long-term residential treatment for the disabling condition; and (iii) that none of the
88 alternatives listed in clauses (i) through (v) of subsection A is achievable for the child at the time
89 placement in another planned permanent living arrangement is approved as the permanent goal for the
90 child. If the board or agency petitions for alternative (vi), alternative (vi) may be approved by the court
91 for a period of six months at a time.

92 3. At the conclusion of the permanency planning hearing, if alternative (vi) of subsection A is the
93 permanent plan, the court shall schedule a hearing to be held within six months to review the child's
94 placement in another planned permanent living arrangement in accordance with subdivision A2 4. All
95 parties present at the hearing at which clause (vi) of subsection A is approved as the permanent plan for
96 the child shall be given notice of the date scheduled for the foster care review hearing. Parties not
97 present shall be summoned to appear as provided in § 16.1-263. Otherwise, this subsection A2 shall
98 govern the scheduling and notice for such hearings.

99 4. The court shall review a foster care plan for any child who is placed in another planned
100 permanent living arrangement every six months from the date of the permanency planning hearing held
101 pursuant to this subsection, so long as the child remains in the legal custody of the board or child
102 welfare agency. The board or child welfare agency shall file such petitions for review pursuant to the
103 provisions of § 16.1-282 and shall, in addition, include in the petition the information required by
104 subdivision A2 1. The petition for foster care review shall be filed no later than 30 days prior to the
105 hearing scheduled in accordance with subdivision A2 3. At the conclusion of the foster care review
106 hearing, if alternative (vi) of subsection A remains the permanent plan, the court shall enter an order
107 that states whether reasonable efforts have been made to place the child in a timely manner in
108 accordance with the permanency plan and to monitor the child's status in another planned permanent
109 living arrangement.

110 However, if at any time during the six-month approval periods permitted by this subsection, a
111 determination is made by treatment providers that the child's need for long-term residential treatment for
112 the child's disabling condition is eliminated, the board or agency shall immediately begin to plan for
113 post-discharge services and shall, within 30 days of making such a determination, file a petition for a
114 permanency planning hearing pursuant to subsection A. Upon receipt of the petition, the court shall
115 schedule a permanency planning hearing to be held within 30 days. The provisions of subsection B of
116 § 16.1-282 shall apply to this petition. The procedures of subsection C of § 16.1-282 and the provisions
117 of subsection G of § 16.1-282 shall apply to proceedings under this section.

118 A3. The following requirements shall apply to the selection and approval of permanent foster care
119 pursuant to clause (iv) of subsection A:

120 1. The court shall ensure that the local department has documentation of the intensive, ongoing, and,
121 as of the date of the hearing, unsuccessful efforts made to return the child home or secure a placement

for the child with a fit and willing relative, including adult siblings, or an adoptive parent, including through efforts that utilize search technology, including social media, to find the child's biological family members.

2. The court shall ask the child about the child's desired permanency outcome and make a judicial determination, accompanied by an explanation of the reasons that the alternatives listed in clauses (i) through (iii) of subsection A continue to not be in the best interest of the child.

B. The following requirements shall apply to the selection and approval of an interim plan for the child in accordance with subsection A:

1. The board or child welfare agency shall petition for approval of an interim plan only if the board or child welfare agency has thoroughly investigated the feasibility of the alternatives listed in clauses (i) through (v) of subsection A and determined that none of those alternatives is in the best interest of the child. If the board or agency petitions for approval of an interim plan, such plan may be approved by the court for a maximum period of six months. The board or agency shall also file a foster care plan that (i) identifies a permanent goal for the child that corresponds with one of the alternatives specified in clauses (i) through (v) of subsection A; (ii) includes provisions for accomplishing the permanent goal within six months; and (iii) summarizes the investigation conducted of the alternatives listed in clauses (i) through (v) of subsection A and why achieving each of these is not in the best interest of the child at this time. The foster care plan shall describe the child's placement, including the in-state and out-of-state placement options and whether the child's placement is in state or out of state. If the child's placement is out of state, the foster care plan shall provide the reason why the out-of-state placement is appropriate and in the best interests of the child.

2. Before approving an interim plan for the child, the court shall find:

a. When returning home remains the plan for the child, that the parent has made marked progress toward reunification with the child, the parent has maintained a close and positive relationship with the child, and the child is likely to return home within the near future, although it is premature to set an exact date for return at the time of this hearing; or

b. When returning home is not the plan for the child, that marked progress is being made to achieve the permanent goal identified by the board or child welfare agency and that it is premature to set an exact date for accomplishing the goal at the time of this hearing. The court shall consider the in-state and out-of-state placement options, and if the child has been placed out of state, determine whether the out-of-state placement is appropriate and in the best interests of the child.

3. Upon approval of an interim plan, the court shall schedule a hearing to be held within six months to determine that the permanent goal is accomplished and to enter an order consistent with alternative (i), (ii), (iii), (iv), or (v) of subsection A. All parties present at the initial permanency planning hearing shall be given notice of the date scheduled for the second permanency planning hearing. Parties not present shall be summoned to appear as provided in § 16.1-263. Otherwise, subsection A shall govern the scheduling and notice for such hearings.

C. In each permanency planning hearing and in any hearing regarding the transition of the child from foster care to independent living, the court shall consult with the child in an age-appropriate manner regarding the proposed permanency plan or transition plan for the child, unless the court finds that such consultation is not in the best interests of the child.

D. In cases in which a child is placed by the local board of social services or a licensed child-placing agency in a qualified residential treatment program as defined in § 16.1-228, the provisions of subsection E of § 16.1-281 shall apply to any hearing held pursuant to this section.

E. At the conclusion of the permanency planning hearing held pursuant to this section, whether action is taken or deferred to achieve the permanent goal for the child, the court shall enter an order that states whether reasonable efforts have been made to reunite the child with the child's prior family, if returning home is the permanent goal for the child; or whether reasonable efforts have been made to achieve the permanent goal identified by the board or agency, if the goal is other than returning the child home.

In making this determination, the court shall give consideration to whether the board or agency has placed the child in a timely manner in accordance with the foster care plan and completed the steps necessary to finalize the permanent placement of the child.

§ 63.2-906. Foster care plans; permissible plan goals; court review of foster children.

A. Each child who is committed or entrusted to the care of a local board or to a licensed child-placing agency or who is placed through an agreement between a local board and the parent, parents or guardians, where legal custody remains with the parent, parents or guardians, shall have a foster care plan prepared by the local department, the child welfare agency, or the family assessment and planning team established pursuant to § 2.2-5207, as specified in § 16.1-281. The representatives of such local department, child welfare agency, or team shall (i) involve the child's parent(s) in the development of the plan, except when parental rights have been terminated or the local department or

183 child welfare agency has made diligent efforts to locate the parent(s) and such parent(s) cannot be
184 located, and any other person or persons standing in loco parentis at the time the board or child welfare
185 agency obtained custody or the board or the child welfare agency placed the child and (ii) for any child
186 for whom reunification remains the goal, meet and consult with the child's parent(s) or other person
187 standing in loco parentis, provided that the parent(s) or other person has been located and parental rights
188 have not been terminated, no less than once every two months and at all critical decision-making points
189 throughout the child's foster care case. *If reunification is not the goal for the child, the local board,*
190 *child welfare agency, or team shall provide information to the child's parents regarding the parents'*
191 *option to voluntarily terminate parental rights, unless a parent's parental rights have been terminated.*
192 The representatives of such department, child welfare agency, or team shall involve the child in the
193 development of the plan, if such involvement is consistent with the best interests of the child. In cases
194 where either the parent(s) or child is not involved in the development of the plan, the department, child
195 welfare agency, or team shall include in the plan a full description of the reasons therefor in accordance
196 with § 16.1-281.

197 A court may place a child in the care and custody of (a) a public agency in accordance with
198 § 16.1-251 or 16.1-252, and (b) a public or licensed private child-placing agency in accordance with
199 § 16.1-278.2, 16.1-278.4, 16.1-278.5, 16.1-278.6, or 16.1-278.8. Children may be placed by voluntary
200 relinquishment in the care and custody of a public or private agency in accordance with § 16.1-277.01
201 or §§ 16.1-277.02 and 16.1-278.3. Children may be placed through an agreement where legal custody
202 remains with the parent, parents or guardians in accordance with §§ 63.2-900 and 63.2-903, or
203 § 2.2-5208.

204 B. Each child in foster care shall be assigned a permanent plan goal to be reviewed and approved by
205 the juvenile and domestic relations district court having jurisdiction of the child's case. Permissible plan
206 goals are to:

- 207 1. Transfer custody of the child to his prior family;
- 208 2. Transfer custody of the child to a relative other than his prior family;
- 209 3. Finalize an adoption of the child;
- 210 4. Place a child who is 16 years of age or older in permanent foster care;
- 211 5. Transition to independent living if, and only if, the child is admitted to the United States as a
212 refugee or asylee; or
- 213 6. Place a child who is 16 years of age or older in another planned permanent living arrangement in
214 accordance with subsection A2 of § 16.1-282.1.

215 C. Each child in foster care shall be subject to the permanency planning and review procedures
216 established in §§ 16.1-281, 16.1-282, and 16.1-282.1.

217 **2. That the Board of Social Services shall promulgate regulations that (i) establish clear guidance**
218 **for local boards of social services (local boards) and child-placing agencies regarding acceptable**
219 **reasons for not filing a petition for termination of parental rights, case planning protocols, and**
220 **applicable timelines; (ii) require local boards and child-placing agencies to consult with the**
221 **Commissioner of Social Services (the Commissioner) or his designee regarding case planning for**
222 **children who have been in the custody of the local board or agency for 12 months and for whom**
223 **reunification remains a goal; (iii) require local boards and child-placing agencies to (a) conduct**
224 **independent living needs assessments and develop transition plans within 30 days of a child in**
225 **foster care reaching 14 years of age or within 30 days of a child who is 14 years of age or older**
226 **entering foster care and (b) update such assessments and plans annually; and (iv) require local**
227 **boards and child-placing agencies to report to the Commissioner or his designee all instances in**
228 **which a petition for termination of parental rights has not been filed for a child who has been in**
229 **the custody of a local board or child-placing agency for 15 of the most recent 22 months, which**
230 **shall include a clear description of the reasons why such petition has not been filed and the**
231 **reasonable efforts made regarding reunification or placement of the child with a relative. The**
232 **Commissioner shall compile the information set forth in clause (iv) into a de-identified annual**
233 **report and provide such report to all local boards and child-placing agencies. The Commissioner**
234 **shall use the information contained in the report to establish a training program that educates**
235 **local boards and child-placing agencies regarding common errors made by local boards and**
236 **child-placing agencies when declining to file a petition for termination of parental rights.**

237 **3. That the Commissioner of Social Services shall develop clear guidance documents for local**
238 **boards of social services and child-placing agencies that explain the process through which a**
239 **parent may voluntarily terminate parental rights and the manner in which such information**
240 **should be relayed to the parent.**

241 **4. That the Commissioner of Social Services (the Commissioner) shall establish a work group to**
242 **review the feasibility and costs of establishing a standard for supervisory spans of control that**
243 **would limit the number of caseworkers that a foster care supervisor may oversee. The**
244 **Commissioner shall report the findings and recommendations of the work group to the Chairmen**

245 of the Senate Committee on Finance and the House Committee on Appropriations by November
246 30, 2020.