2020 SESSION

ENROLLED

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact § 2.2-3705.6 of the Code of Virginia, relating to Virginia Freedom of 3 Information Act; exclusions; proprietary records and trade secrets; affordable housing loan 4 applications.

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Approved

7 Be it enacted by the General Assembly of Virginia:

8 1. That § 2.2-3705.6 of the Code of Virginia is amended and reenacted as follows: 9

§ 2.2-3705.6. Exclusions to application of chapter; proprietary records and trade secrets.

10 The following information contained in a public record is excluded from the mandatory disclosure provisions of this chapter but may be disclosed by the custodian in his discretion, except where such 11 12 disclosure is prohibited by law. Redaction of information excluded under this section from a public record shall be conducted in accordance with § 2.2-3704.01. 13

14 1. Proprietary information gathered by or for the Virginia Port Authority as provided in § 62.1-132.4 15 or 62.1-134.1.

16 2. Financial statements not publicly available filed with applications for industrial development financings in accordance with Chapter 49 (§ 15.2-4900 et seq.) of Title 15.2. 17

3. Proprietary information, voluntarily provided by private business pursuant to a promise of 18 confidentiality from a public body, used by the public body for business, trade, and tourism 19 development or retention; and memoranda, working papers, or other information related to businesses 20 21 that are considering locating or expanding in Virginia, prepared by a public body, where competition or 22 bargaining is involved and where disclosure of such information would adversely affect the financial 23 interest of the public body.

24 4. Information that was filed as confidential under the Toxic Substances Information Act (§ 32.1-239 25 et seq.), as such Act existed prior to July 1, 1992.

26 5. Fisheries data that would permit identification of any person or vessel, except when required by 27 court order as specified in § 28.2-204.

28 6. Confidential financial statements, balance sheets, trade secrets, and revenue and cost projections 29 provided to the Department of Rail and Public Transportation, provided such information is exempt 30 under the federal Freedom of Information Act or the federal Interstate Commerce Act or other laws 31 administered by the Surface Transportation Board or the Federal Railroad Administration with respect to 32 data provided in confidence to the Surface Transportation Board and the Federal Railroad Administration. 33

34 7. Proprietary information related to inventory and sales, voluntarily provided by private energy 35 suppliers to the Department of Mines, Minerals and Energy, used by that Department for energy contingency planning purposes or for developing consolidated statistical information on energy supplies. 36

37 8. Confidential proprietary information furnished to the Board of Medical Assistance Services or the 38 Medicaid Prior Authorization Advisory Committee pursuant to Article 4 (§ 32.1-331.12 et seq.) of 39 Chapter 10 of Title 32.1.

40 9. Proprietary, commercial or financial information, balance sheets, trade secrets, and revenue and 41 cost projections provided by a private transportation business to the Virginia Department of 42 Transportation and the Department of Rail and Public Transportation for the purpose of conducting 43 transportation studies needed to obtain grants or other financial assistance under the Transportation Equity Act for the 21st Century (P.L. 105-178) for transportation projects if disclosure of such 44 45 information is exempt under the federal Freedom of Information Act or the federal Interstate Commerce Act or other laws administered by the Surface Transportation Board or the Federal Railroad 46 Administration with respect to data provided in confidence to the Surface Transportation Board and the 47 Federal Railroad Administration. However, the exclusion provided by this subdivision shall not apply to 48 49 any wholly owned subsidiary of a public body.

50 10. Confidential information designated as provided in subsection F of § 2.2-4342 as trade secrets or 51 proprietary information by any person in connection with a procurement transaction or by any person who has submitted to a public body an application for prequalification to bid on public construction 52 53 projects in accordance with subsection B of § 2.2-4317.

54 11. a. Memoranda, staff evaluations, or other information prepared by the responsible public entity, 55 its staff, outside advisors, or consultants exclusively for the evaluation and negotiation of proposals filed 56 under the Public-Private Transportation Act of 1995 (§ 33.2-1800 et seq.) or the Public-Private SB269ER

Education Facilities and Infrastructure Act of 2002 (§ 56-575.1 et seq.) where (i) if such information
was made public prior to or after the execution of an interim or a comprehensive agreement,
§ 33.2-1820 or 56-575.17 notwithstanding, the financial interest or bargaining position of the public
entity would be adversely affected and (ii) the basis for the determination required in clause (i) is
documented in writing by the responsible public entity; and

62 b. Information provided by a private entity to a responsible public entity, affected jurisdiction, or affected local jurisdiction pursuant to the provisions of the Public-Private Transportation Act of 1995 63 64 (§ 33.2-1800 et seq.) or the Public-Private Education Facilities and Infrastructure Act of 2002 (§ 56-575.1 et seq.) if disclosure of such information would reveal (i) trade secrets of the private entity; 65 66 (ii) financial information of the private entity, including balance sheets and financial statements, that are not generally available to the public through regulatory disclosure or otherwise; or (iii) other information 67 submitted by the private entity where if such information was made public prior to the execution of an 68 interim agreement or a comprehensive agreement, the financial interest or bargaining position of the 69 public or private entity would be adversely affected. In order for the information specified in clauses (i), 70 71 (ii), and (iii) to be excluded from the provisions of this chapter, the private entity shall make a written 72 request to the responsible public entity:

(1) Invoking such exclusion upon submission of the data or other materials for which protection from
 disclosure is sought;

(2) Identifying with specificity the data or other materials for which protection is sought; and

(3) Stating the reasons why protection is necessary.

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77 The responsible public entity shall determine whether the requested exclusion from disclosure is 78 necessary to protect the trade secrets or financial information of the private entity. To protect other 79 information submitted by the private entity from disclosure, the responsible public entity shall determine 80 whether public disclosure prior to the execution of an interim agreement or a comprehensive agreement 81 would adversely affect the financial interest or bargaining position of the public or private entity. The responsible public entity shall make a written determination of the nature and scope of the protection to 82 be afforded by the responsible public entity under this subdivision. Once a written determination is made 83 84 by the responsible public entity, the information afforded protection under this subdivision shall continue to be protected from disclosure when in the possession of any affected jurisdiction or affected local 85 86 jurisdiction.

87 Except as specifically provided in subdivision 11 a, nothing in this subdivision shall be construed to
88 authorize the withholding of (a) procurement records as required by § 33.2-1820 or 56-575.17; (b)
89 information concerning the terms and conditions of any interim or comprehensive agreement, service
90 contract, lease, partnership, or any agreement of any kind entered into by the responsible public entity
91 and the private entity; (c) information concerning the terms and conditions of any financing arrangement
92 that involves the use of any public funds; or (d) information concerning the performance of any private
93 entity developing or operating a qualifying transportation facility or a qualifying project.

P4 For the purposes of this subdivision, the terms "affected jurisdiction," "affected local jurisdiction,"
95 "comprehensive agreement," "interim agreement," "qualifying project," "qualifying transportation facility," "responsible public entity," and "private entity" shall mean the same as those terms are defined in the Public-Private Transportation Act of 1995 (§ 33.2-1800 et seq.) or in the Public-Private Education
98 Facilities and Infrastructure Act of 2002 (§ 56-575.1 et seq.).

99 12. Confidential proprietary information or trade secrets, not publicly available, provided by a private
100 person or entity pursuant to a promise of confidentiality to the Virginia Resources Authority or to a
101 fund administered in connection with financial assistance rendered or to be rendered by the Virginia
102 Resources Authority where, if such information were made public, the financial interest of the private
103 person or entity would be adversely affected.

104 13. Trade secrets or confidential proprietary information that is not generally available to the public 105 through regulatory disclosure or otherwise, provided by a (i) bidder or applicant for a franchise or (ii) franchisee under Chapter 21 (§ 15.2-2100 et seq.) of Title 15.2 to the applicable franchising authority 106 107 pursuant to a promise of confidentiality from the franchising authority, to the extent the information relates to the bidder's, applicant's, or franchisee's financial capacity or provision of new services, 108 109 adoption of new technologies or implementation of improvements, where such new services, 110 technologies, or improvements have not been implemented by the franchisee on a nonexperimental scale in the franchise area, and where, if such information were made public, the competitive advantage or 111 112 financial interests of the franchisee would be adversely affected.

113 In order for trade secrets or confidential proprietary information to be excluded from the provisions 114 of this chapter, the bidder, applicant, or franchisee shall (a) invoke such exclusion upon submission of 115 the data or other materials for which protection from disclosure is sought, (b) identify the data or other 116 materials for which protection is sought, and (c) state the reason why protection is necessary.

117 No bidder, applicant, or franchisee may invoke the exclusion provided by this subdivision if the

bidder, applicant, or franchisee is owned or controlled by a public body or if any representative of the applicable franchising authority serves on the management board or as an officer of the bidder, applicant, or franchisee.

121 14. Information of a proprietary or confidential nature furnished by a supplier or manufacturer of charitable gaming supplies to the Department of Agriculture and Consumer Services (i) pursuant to subsection E of § 18.2-340.34 and (ii) pursuant to regulations promulgated by the Charitable Gaming
124 Board related to approval of electronic and mechanical equipment.

125 15. Information related to Virginia apple producer sales provided to the Virginia State Apple Board126 pursuant to § 3.2-1215.

127 16. Trade secrets submitted by CMRS providers as defined in § 56-484.12 to the former Wireless
128 Carrier E-911 Cost Recovery Subcommittee created pursuant to former § 56-484.15, relating to the
129 provision of wireless E-911 service.

130 17. Information relating to a grant or loan application, or accompanying a grant or loan application, 131 to the Innovation and Entrepreneurship Investment Authority pursuant to Article 3 (§ 2.2-2233.1 et seq.) 132 of Chapter 22 of Title 2.2 or to the Commonwealth Health Research Board pursuant to Chapter 5.3 (§ 32.1-162.23 et seq.) of Title 32.1 if disclosure of such information would (i) reveal proprietary 133 134 business or research-related information produced or collected by the applicant in the conduct of or as a 135 result of study or research on medical, rehabilitative, scientific, technical, technological, or scholarly 136 issues, when such information has not been publicly released, published, copyrighted, or patented, and 137 (ii) be harmful to the competitive position of the applicant.

138 18. Confidential proprietary information and trade secrets developed and held by a local public body
(i) providing telecommunication services pursuant to § 56-265.4:4 and (ii) providing cable television
140 services pursuant to Article 1.1 (§ 15.2-2108.2 et seq.) of Chapter 21 of Title 15.2 if disclosure of such
141 information would be harmful to the competitive position of the locality.

In order for confidential proprietary information or trade secrets to be excluded from the provisions of this chapter, the locality in writing shall (a) invoke the protections of this subdivision, (b) identify with specificity the information for which protection is sought, and (c) state the reasons why protection is necessary. However, the exemption provided by this subdivision shall not apply to any authority created pursuant to the BVU Authority Act (§ 15.2-7200 et seq.).

147 19. Confidential proprietary information and trade secrets developed by or for a local authority
148 created in accordance with the Virginia Wireless Service Authorities Act (§ 15.2-5431.1 et seq.) to
149 provide qualifying communications services as authorized by Article 5.1 (§ 56-484.7:1 et seq.) of
150 Chapter 15 of Title 56, where disclosure of such information would be harmful to the competitive
151 position of the authority, except that information required to be maintained in accordance with
152 § 15.2-2160 shall be released.

153 20. Trade secrets or financial information of a business, including balance sheets and financial 154 statements, that are not generally available to the public through regulatory disclosure or otherwise, 155 provided to the Department of Small Business and Supplier Diversity as part of an application for 156 certification as a small, women-owned, or minority-owned business in accordance with Chapter 16.1 (§ 2.2-1603 et seq.). In order for such trade secrets or financial information to be excluded from the 157 158 provisions of this chapter, the business shall (i) invoke such exclusion upon submission of the data or 159 other materials for which protection from disclosure is sought, (ii) identify the data or other materials for 160 which protection is sought, and (iii) state the reasons why protection is necessary.

161 21. Information of a proprietary or confidential nature disclosed by a carrier to the State Health 162 Commissioner pursuant to §§ 32.1-276.5:1 and 32.1-276.7:1.

163 22. Trade secrets, including, but not limited to, financial information, including balance sheets and
164 financial statements, that are not generally available to the public through regulatory disclosure or
165 otherwise, and revenue and cost projections supplied by a private or nongovernmental entity to the State
166 Inspector General for the purpose of an audit, special investigation, or any study requested by the Office
167 of the State Inspector General in accordance with law.

In order for the information specified in this subdivision to be excluded from the provisions of this
 chapter, the private or nongovernmental entity shall make a written request to the State Inspector
 General:

a. Invoking such exclusion upon submission of the data or other materials for which protection fromdisclosure is sought;

b. Identifying with specificity the data or other materials for which protection is sought; and

174 c. Stating the reasons why protection is necessary.

The State Inspector General shall determine whether the requested exclusion from disclosure is necessary to protect the trade secrets or financial information of the private entity. The State Inspector General shall make a written determination of the nature and scope of the protection to be afforded by it under this subdivision. 179 23. Information relating to a grant application, or accompanying a grant application, submitted to the 180 Tobacco Region Revitalization Commission that would (i) reveal (a) trade secrets, (b) financial information of a grant applicant that is not a public body, including balance sheets and financial 181 182 statements, that are not generally available to the public through regulatory disclosure or otherwise, or 183 (c) research-related information produced or collected by the applicant in the conduct of or as a result of study or research on medical, rehabilitative, scientific, technical, technological, or scholarly issues, when 184 such information has not been publicly released, published, copyrighted, or patented, and (ii) be harmful 185 186 to the competitive position of the applicant; and memoranda, staff evaluations, or other information 187 prepared by the Commission or its staff exclusively for the evaluation of grant applications. The 188 exclusion provided by this subdivision shall apply to grants that are consistent with the powers of and in 189 furtherance of the performance of the duties of the Commission pursuant to § 3.2-3103.

190 In order for the information specified in this subdivision to be excluded from the provisions of this 191 chapter, the applicant shall make a written request to the Commission:

192 a. Invoking such exclusion upon submission of the data or other materials for which protection from 193 disclosure is sought;

194 b. Identifying with specificity the data, information or other materials for which protection is sought; 195 and 196

c. Stating the reasons why protection is necessary.

197 The Commission shall determine whether the requested exclusion from disclosure is necessary to 198 protect the trade secrets, financial information, or research-related information of the applicant. The 199 Commission shall make a written determination of the nature and scope of the protection to be afforded 200 by it under this subdivision.

201 24. a. Information held by the Commercial Space Flight Authority relating to rate structures or charges for the use of projects of, the sale of products of, or services rendered by the Authority if 202 203 disclosure of such information would adversely affect the financial interest or bargaining position of the Authority or a private entity providing the information to the Authority; or 204

b. Information provided by a private entity to the Commercial Space Flight Authority if disclosure of 205 206 such information would (i) reveal (a) trade secrets of the private entity; (b) financial information of the 207 private entity, including balance sheets and financial statements, that are not generally available to the 208 public through regulatory disclosure or otherwise; or (c) other information submitted by the private 209 entity and (ii) adversely affect the financial interest or bargaining position of the Authority or private 210 entity.

211 In order for the information specified in clauses (a), (b), and (c) of subdivision 24 b to be excluded 212 from the provisions of this chapter, the private entity shall make a written request to the Authority:

213 (1) Invoking such exclusion upon submission of the data or other materials for which protection from 214 disclosure is sought; 215

(2) Identifying with specificity the data or other materials for which protection is sought; and

(3) Stating the reasons why protection is necessary.

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The Authority shall determine whether the requested exclusion from disclosure is necessary to protect 217 218 the trade secrets or financial information of the private entity. To protect other information submitted by 219 the private entity from disclosure, the Authority shall determine whether public disclosure would 220 adversely affect the financial interest or bargaining position of the Authority or private entity. The 221 Authority shall make a written determination of the nature and scope of the protection to be afforded by 222 it under this subdivision.

223 25. Information of a proprietary nature furnished by an agricultural landowner or operator to the 224 Department of Conservation and Recreation, the Department of Environmental Quality, the Department of Agriculture and Consumer Services, or any political subdivision, agency, or board of the Commonwealth pursuant to §§ 10.1-104.7, 10.1-104.8, and 10.1-104.9, other than when required as part 225 226 227 of a state or federal regulatory enforcement action.

228 26. Trade secrets provided to the Department of Environmental Quality pursuant to the provisions of 229 § 10.1-1458. In order for such trade secrets to be excluded from the provisions of this chapter, the submitting party shall (i) invoke this exclusion upon submission of the data or materials for which 230 231 protection from disclosure is sought, (ii) identify the data or materials for which protection is sought, 232 and (iii) state the reasons why protection is necessary.

27. Information of a proprietary nature furnished by a licensed public-use airport to the Department 233 234 of Aviation for funding from programs administered by the Department of Aviation or the Virginia 235 Aviation Board, where if such information was made public, the financial interest of the public-use 236 airport would be adversely affected.

237 In order for the information specified in this subdivision to be excluded from the provisions of this 238 chapter, the public-use airport shall make a written request to the Department of Aviation:

239 a. Invoking such exclusion upon submission of the data or other materials for which protection from

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240 disclosure is sought;

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241 b. Identifying with specificity the data or other materials for which protection is sought; and

c. Stating the reasons why protection is necessary.

242 243 28. Information relating to a grant or loan application, or accompanying a grant or loan application, 244 submitted to the Virginia Research Investment Committee established pursuant to Article 8 (§ 23.1-3130 245 et seq.) of Chapter 31 of Title 23.1, to the extent that such records would (i) reveal (a) trade secrets; (b) 246 financial information of a party to a grant or loan application that is not a public body, including 247 balance sheets and financial statements, that are not generally available to the public through regulatory 248 disclosure or otherwise; or (c) research-related information produced or collected by a party to the 249 application in the conduct of or as a result of study or research on medical, rehabilitative, scientific, 250 technical, technological, or scholarly issues, when such information has not been publicly released, 251 published, copyrighted, or patented, and (ii) be harmful to the competitive position of a party to a grant 252 or loan application; and memoranda, staff evaluations, or other information prepared by the Committee 253 or its staff, or a reviewing entity pursuant to subsection D of § 23.1-3133, exclusively for the evaluation 254 of grant or loan applications, including any scoring or prioritization documents prepared for and 255 forwarded to the Committee pursuant to subsection D of § 23.1-3133.

256 In order for the information submitted by the applicant and specified in this subdivision to be 257 excluded from the provisions of this chapter, the applicant shall make a written request to the 258 Committee:

259 a. Invoking such exclusion upon submission of the data or other materials for which protection from 260 disclosure is sought;

261 b. Identifying with specificity the data, information, or other materials for which protection is sought; 262 and 263

c. Stating the reasons why protection is necessary.

264 The Virginia Research Investment Committee shall determine whether the requested exclusion from disclosure is necessary to protect the trade secrets, financial information, or research-related information 265 266 of the party to the application. The Committee shall make a written determination of the nature and scope of the protection to be afforded by it under this subdivision. 267

268 29. Proprietary information, voluntarily provided by a private business pursuant to a promise of 269 confidentiality from a public body, used by the public body for a solar services agreement, where 270 disclosure of such information would (i) reveal (a) trade secrets of the private business; (b) financial 271 information of the private business, including balance sheets and financial statements, that are not 272 generally available to the public through regulatory disclosure or otherwise; or (c) other information 273 submitted by the private business and (ii) adversely affect the financial interest or bargaining position of 274 the public body or private business.

275 In order for the information specified in clauses (i)(a), (b), and (c) to be excluded from the 276 provisions of this chapter, the private business shall make a written request to the public body:

277 a. Invoking such exclusion upon submission of the data or other materials for which protection from 278 disclosure is sought;

b. Identifying with specificity the data or other materials for which protection is sought; and

c. Stating the reasons why protection is necessary.

281 30. Information contained in engineering and construction drawings and plans submitted for the sole 282 purpose of complying with the Building Code in obtaining a building permit if disclosure of such 283 information would identify specific trade secrets or other information that would be harmful to the 284 competitive position of the owner or lessee. However, such information shall be exempt only until the 285 building is completed. Information relating to the safety or environmental soundness of any building shall not be exempt from disclosure. 286

287 31. Trade secrets, including, but not limited to, financial information, including balance sheets and 288 financial statements that are not generally available to the public through regulatory disclosure or 289 otherwise, and revenue and cost projections supplied by a private or nongovernmental entity to the 290 Virginia Department of Transportation for the purpose of an audit, special investigation, or any study 291 requested by the Virginia Department of Transportation in accordance with law.

292 In order for the records specified in this subdivision to be excluded from the provisions of this 293 chapter, the private or nongovernmental entity shall make a written request to the Department:

294 a. Invoking such exclusion upon submission of the data or other materials for which protection from 295 disclosure is sought;

296 b. Identifying with specificity the data or other materials for which protection is sought; and

297 c. Stating the reasons why protection is necessary.

298 The Virginia Department of Transportation shall determine whether the requested exclusion from 299 disclosure is necessary to protect trade secrets or financial records of the private entity. The Virginia Department of Transportation shall make a written determination of the nature and scope of the 300

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301 protection to be afforded by it under this subdivision.

32. Information related to a grant application, or accompanying a grant application, submitted to the 302 Department of Housing and Community Development that would (i) reveal (a) trade secrets, (b) financial information of a grant applicant that is not a public body, including balance sheets and 303 304 305 financial statements, that are not generally available to the public through regulatory disclosure or 306 otherwise, or (c) research-related information produced or collected by the applicant in the conduct of or as a result of study or research on medical, rehabilitative, scientific, technical, technological, or scholarly 307 308 issues, when such information has not been publicly released, published, copyrighted, or patented, and 309 (ii) be harmful to the competitive position of the applicant. The exclusion provided by this subdivision shall only apply to grants administered by the Department, the Director of the Department, or pursuant 310 311 to § 36-139, Article 26 (§ 2.2-2484 et seq.) of Chapter 24, or the Virginia Telecommunication Initiative 312 as authorized by the appropriations act.

313 In order for the information submitted by the applicant and specified in this subdivision to be 314 excluded from the provisions of this chapter, the applicant shall make a written request to the 315 Department:

316 a. Invoking such exclusion upon submission of the data or other materials for which protection from 317 disclosure is sought;

318 b. Identifying with specificity the data, information, or other materials for which protection is sought; 319 and 320

c. Stating the reasons why protection is necessary.

321 The Department shall determine whether the requested exclusion from disclosure is necessary to 322 protect the trade secrets or confidential proprietary information of the applicant. The Department shall 323 make a written determination of the nature and scope of the protection to be afforded by it under this 324 subdivision.

325 33. Financial and proprietary records submitted with a loan application to a locality for the preservation or construction of affordable housing that is related to a competitive application to be 326 submitted to either the U.S. Department of Housing and Urban Development (HUD) or the Virginia 327 328 Housing Development Authority (VHDA), when the release of such records would adversely affect the bargaining or competitive position of the applicant. Such records shall not be withheld after they have 329

330 been made public by HUD or VHDA.