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1	SENATE BILL NO. 153
1 2	Offered January 8, 2020
3	Prefiled December 18, 2019
4	A BILL to amend and reenact § 2.2-3704 of the Code of Virginia, relating to the Virginia Freedom of
5	Information Act; tolling response time when requester asks for cost estimate in advance; advance
6	deposits.
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	Patron—Stuart
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9	Referred to Committee on General Laws and Technology
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11	Be it enacted by the General Assembly of Virginia:
12	1. That § 2.2-3704 of the Code of Virginia is amended and reenacted as follows:
13	§ 2.2-3704. Public records to be open to inspection; procedure for requesting records and
14	responding to request; charges; transfer of records for storage, etc.
15	A. Except as otherwise specifically provided by law, all public records shall be open to citizens of the Commonwealth
16 17	the Commonwealth, representatives of newspapers and magazines with circulation in the Commonwealth, and representatives of radio and television stations broadcasting in or into the Commonwealth during the
18	regular office hours of the custodian of such records. Access to such records shall be provided by the
19	custodian in accordance with this chapter by inspection or by providing copies of the requested records,
20	at the option of the requester. The custodian may require the requester to provide his name and legal
21	address. The custodian of such records shall take all necessary precautions for their preservation and
22	safekeeping.
23	B. A request for public records shall identify the requested records with reasonable specificity. The
24	request need not make reference to this chapter in order to invoke the provisions of this chapter or to
25	impose the time limits for response by a public body. Any public body that is subject to this chapter
26	and that is the custodian of the requested records shall promptly, but in all cases within five working
27	days of receiving a request, provide the requested records to the requester or make one of the following
28	responses in writing:
29	1. The requested records are being entirely withheld. Such response shall identify with reasonable
30	particularity the volume and subject matter of withheld records, and cite, as to each category of withheld
31 32	records, the specific Code section that authorizes the withholding of the records. 2. The requested records are being provided in part and are being withheld in part. Such response
32 33	shall identify with reasonable particularity the subject matter of withheld portions, and cite, as to each
34	category of withheld records, the specific Code section that authorizes the withholding of the records.
35	3. The requested records could not be found or do not exist. However, if the public body that
36	received the request knows that another public body has the requested records, the response shall include
37	contact information for the other public body.
38	4. It is not practically possible to provide the requested records or to determine whether they are
	available within the five-work-day period. Such response shall specify the conditions that make a
40	response impossible. If the response is made within five working days, the public body shall have an
41	additional seven work days in which to provide one of the four preceding responses.
42	C. Any public body may petition the appropriate court for additional time to respond to a request for
43	records when the request is for an extraordinary volume of records or requires an extraordinarily lengthy
44 45	search, and a response by the public body within the time required by this chapter will prevent the public body from meeting its operational responsibilities. Before proceeding with the petition, however,
4 6	the public body shall make reasonable efforts to reach an agreement with the requester concerning the
47	production of the records requested.
48	D. Subject to the provisions of subsection G, no public body shall be required to create a new record
49	if the record does not already exist. However, a public body may abstract or summarize information
50	under such terms and conditions as agreed between the requester and the public body.
51	E. Failure to respond to a request for records shall be deemed a denial of the request and shall
52	constitute a violation of this chapter.
53	F. A public body may make reasonable charges not to exceed its actual cost incurred in accessing,
54	duplicating, supplying, or searching for the requested records. No public body shall impose any
55 56	extraneous, intermediary, or surplus fees or expenses to recoup the general costs associated with creating or maintaining records or transacting the general business of the public body. Any duplicating fee
56 57	or maintaining records or transacting the general business of the public body. Any duplicating fee charged by a public body shall not exceed the actual cost of duplication. The public body may also
57 58	charged by a public body shall not exceed the actual cost of duplication. The public body may also make a reasonable charge for the cost incurred in supplying records produced from a geographic
20	make a reasonable charge for the cost meaned in supprying records produced noill a geographic

59 information system at the request of anyone other than the owner of the land that is the subject of the 60 request. However, such charges shall not exceed the actual cost to the public body in supplying such records, except that the public body may charge, on a pro rata per acre basis, for the cost of creating 61 62 topographical maps developed by the public body, for such maps or portions thereof, which encompass 63 a contiguous area greater than 50 acres. All charges for the supplying of requested records shall be 64 estimated in advance at the request of the citizen. The period within which the public body shall respond 65 under this section shall be tolled for the amount of time that elapses between notice of the cost estimate and the response of the requester. If the public body receives no response from the requester within 30 66 days of sending the cost estimate, the request shall be deemed to be withdrawn. 67

68 G. Public records maintained by a public body in an electronic data processing system, computer 69 database, or any other structured collection of data shall be made available to a requester at a reasonable cost, not to exceed the actual cost in accordance with subsection F. When electronic or other databases 71 are combined or contain exempt and nonexempt records, the public body may provide access to the 72 exempt records if not otherwise prohibited by law, but shall provide access to the nonexempt records as 73 provided by this chapter.

74 Public bodies shall produce nonexempt records maintained in an electronic database in any tangible 75 medium identified by the requester, including, where the public body has the capability, the option of 76 posting the records on a website or delivering the records through an electronic mail address provided 77 by the requester, if that medium is used by the public body in the regular course of business. No public 78 body shall be required to produce records from an electronic database in a format not regularly used by 79 the public body. However, the public body shall make reasonable efforts to provide records in any 80 format under such terms and conditions as agreed between the requester and public body, including the 81 payment of reasonable costs. The excision of exempt fields of information from a database or the conversion of data from one available format to another shall not be deemed the creation, preparation, or 82 83 compilation of a new public record.

A. In any case where a public body determines in advance that charges for producing the requested
records are likely to exceed \$200, the public body may, before continuing to process the request, require
the requester to agree to payment of pay a deposit not to exceed the amount of the advance
determination. The deposit shall be credited toward the final cost of supplying the requested records.
The period within which the public body shall respond under this section shall be tolled for the amount of time that elapses between notice of the advance determination and the response of the requester.

90 I. Before processing a request for records, a public body may require the requester to pay any
 91 amounts owed to the public body for previous requests for records that remain unpaid 30 days or more
 92 after billing.

93 J. In the event a public body has transferred possession of public records to any entity, including but 94 not limited to any other public body, for storage, maintenance, or archiving, the public body initiating 95 the transfer of such records shall remain the custodian of such records for purposes of responding to 96 requests for public records made pursuant to this chapter and shall be responsible for retrieving and 97 supplying such public records to the requester. In the event a public body has transferred public records 98 for storage, maintenance, or archiving and such transferring public body is no longer in existence, any 99 public body that is a successor to the transferring public body shall be deemed the custodian of such 100 records. In the event no successor entity exists, the entity in possession of the public records shall be 101 deemed the custodian of the records for purposes of compliance with this chapter, and shall retrieve and supply such records to the requester. Nothing in this subsection shall be construed to apply to records 102 transferred to the Library of Virginia for permanent archiving pursuant to the duties imposed by the 103 Virginia Public Records Act (§ 42.1-76 et seq.). In accordance with § 42.1-79, the Library of Virginia 104 105 shall be the custodian of such permanently archived records and shall be responsible for responding to 106 requests for such records made pursuant to this chapter.