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HOUSE BILL NO. 1458

Offered January 8, 2020

Prefiled January 8, 2020

A BILL to amend and reenact § 62.1-44.15:21 of the Code of Virginia, relating to water protection permits; administrative withdrawal.

Patron—Murphy

Referred to Committee on Agriculture, Chesapeake and Natural Resources

Be it enacted by the General Assembly of Virginia:**1. That § 62.1-44.15:21 of the Code of Virginia is amended and reenacted as follows:****§ 62.1-44.15:21. Impacts to wetlands.**

A. Permits shall address avoidance and minimization of wetland impacts to the maximum extent practicable. A permit shall be issued only if the Board finds that the effect of the impact, together with other existing or proposed impacts to wetlands, will not cause or contribute to a significant impairment of state waters or fish and wildlife resources.

B. Permits shall contain requirements for compensating impacts on wetlands. Such compensation requirements shall be sufficient to achieve no net loss of existing wetland acreage and functions and may be met through (i) wetland creation or restoration, (ii) purchase or use of mitigation bank credits pursuant to § 62.1-44.15:23, (iii) contribution to the Wetland and Stream Replacement Fund established pursuant to § 62.1-44.15:23.1 to provide compensation for impacts to wetlands, streams, or other state waters that occur in areas where neither mitigation bank credits nor credits from a Board-approved fund that have met the success criteria are available at the time of permit application, or (iv) contribution to a Board-approved fund dedicated to achieving no net loss of wetland acreage and functions. The Board shall evaluate the appropriate compensatory mitigation option on a case-by-case basis with consideration for which option is practicable and ecologically and environmentally preferable, including, in terms of replacement of acreage and functions, which option offers the greatest likelihood of success and avoidance of temporal loss of acreage and function. This evaluation shall be consistent with the U.S. Army Corps of Engineers Compensatory Mitigation for Losses of Aquatic Resources (33 C.F.R. Part 332). When utilized in conjunction with creation, restoration, or mitigation bank credits, compensation may incorporate (a) preservation or restoration of upland buffers adjacent to wetlands or other state waters or (b) preservation of wetlands.

C. The Board shall utilize the U.S. Army Corps of Engineers' "Wetlands Delineation Manual, Technical Report Y-87-1, January 1987, Final Report" as the approved method for delineating wetlands. The Board shall adopt appropriate guidance and regulations to ensure consistency with the U.S. Army Corps of Engineers' implementation of delineation practices. The Board shall also adopt guidance and regulations for review and approval of the geographic area of a delineated wetland. Any such approval of a delineation shall remain effective for a period of five years; however, if the Board issues a permit pursuant to this article for an activity in the delineated wetland within the five-year period, the approval shall remain effective for the term of the permit. Any delineation accepted by the U.S. Army Corps of Engineers as sufficient for its exercise of jurisdiction pursuant to § 404 of the Clean Water Act shall be determinative of the geographic area of that delineated wetland.

D. The Board shall develop general permits for such activities in wetlands as it deems appropriate. General permits shall include such terms and conditions as the Board deems necessary to protect state waters and fish and wildlife resources from significant impairment. The Board is authorized to waive the requirement for a general permit or deem an activity in compliance with a general permit when it determines that an isolated wetland is of minimal ecological value. The Board shall develop general permits for:

1. Activities causing wetland impacts of less than one-half of an acre;
2. Facilities and activities of utilities and public service companies regulated by the Federal Energy Regulatory Commission or State Corporation Commission, except for construction of any natural gas transmission pipeline that is greater than 36 inches inside diameter pursuant to a certificate of public convenience and necessity under § 7c of the federal Natural Gas Act (15 U.S.C. § 717f(c)). No Board action on an individual or general permit for such facilities shall alter the siting determination made through Federal Energy Regulatory Commission or State Corporation Commission approval. The Board and the State Corporation Commission shall develop a memorandum of agreement pursuant to §§ 56-46.1, 56-265.2, 56-265.2:1, and 56-580 to ensure that consultation on wetland impacts occurs prior to siting determinations;

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59 3. Coal, natural gas, and coalbed methane gas mining activities authorized by the Department of
60 Mines, Minerals and Energy, and sand mining;

61 4. Virginia Department of Transportation or other linear transportation projects; and

62 5. Activities governed by nationwide or regional permits approved by the Board and issued by the
63 U.S. Army Corps of Engineers. Conditions contained in the general permits shall include, but not be
64 limited to, filing with the Board any copies of preconstruction notification, postconstruction report, and
65 certificate of compliance required by the U.S. Army Corps of Engineers.

66 E. Within 15 days of receipt of an individual permit application, the Board shall review the
67 application for completeness and either accept the application or request additional specific information
68 from the applicant. ~~Within~~ *Provided the application is not administratively withdrawn, the Board shall,*
69 *within 120 days of receipt of a complete application, the Board shall issue the permit, issue the permit*
70 *with conditions, deny the permit, or decide to conduct a public meeting or hearing. If a public meeting*
71 *or hearing is held, it shall be held within 60 days of the decision to conduct such a proceeding, and a*
72 *final decision as to the permit shall be made within 90 days of completion of the public meeting or*
73 *hearing. A permit application may be administratively withdrawn from processing by the Board if the*
74 *application is incomplete or for failure by the applicant to provide the required information after 60*
75 *days from the date of the latest written information request made by the Board. Such administrative*
76 *withdrawal shall occur after the Board has provided (i) notice to the applicant and (ii) an opportunity*
77 *for an informal fact finding proceeding pursuant to § 2.2-4019. An applicant may request a suspension*
78 *of application review by the Board. A submission by the applicant making such a request shall not*
79 *preclude the Board from administratively withdrawing an application. Resubmittal of a permit*
80 *application for the same or similar project, after such time that the original permit application was*
81 *administratively withdrawn, shall require submittal of an additional permit application fee and may be*
82 *subject to additional notice requirements.* In addition, for an individual permit application related to an
83 application to the Federal Energy Regulatory Commission for a certificate of public convenience and
84 necessity pursuant to § 7c of the federal Natural Gas Act (15 U.S.C. § 717f(c)) for construction of any
85 natural gas transmission pipeline greater than 36 inches inside diameter, the Board shall complete its
86 consideration within the one-year period established under 33 U.S.C. § 1341(a).

87 F. Within 15 days of receipt of a general permit coverage application, the Board shall review the
88 application for completeness and either accept the application or request additional specific information
89 from the applicant. ~~A determination that an application is complete shall not mean the Board will issue~~
90 ~~the permit but means only that the applicant has submitted sufficient information to process the~~
91 ~~application. The~~ *Provided the application is not administratively withdrawn, the Board shall, within 45*
92 *days of receipt of a complete application, deny, approve, or approve with conditions any application for*
93 *coverage under a general permit within 45 days of receipt of a complete preconstruction application. The*
94 *application shall be deemed approved if the Board fails to act within 45 days. A permit coverage*
95 *application may be administratively withdrawn from processing by the Board if the application is*
96 *incomplete or for failure by the applicant to provide the required information after 60 days from the*
97 *date of the latest written application request made by the Board. Such administrative withdrawal shall*
98 *occur after the Board has provided (i) notice to the applicant and (ii) an opportunity for an informal*
99 *fact finding proceeding pursuant to § 2.2-4019. An applicant may request suspension of an application*
100 *review by the Board. A submission by the applicant making such a request shall not preclude the Board*
101 *from administratively withdrawing an application. Resubmittal of a permit coverage application for the*
102 *same or similar project, after such time that the original permit application was administratively*
103 *withdrawn, shall require submittal of an additional permit application fee and may be subject to*
104 *additional notice requirements.*

105 G. No Virginia Water Protection Permit shall be required for impacts to wetlands caused by activities
106 governed under Chapter 13 (§ 28.2-1300 et seq.) of Title 28.2 or normal agricultural activities or normal
107 silvicultural activities. This section shall also not apply to normal residential gardening, lawn and
108 landscape maintenance, or other similar activities that are incidental to an occupant's ongoing residential
109 use of property and of minimal ecological impact. The Board shall develop criteria governing this
110 exemption and shall specifically identify the activities meeting these criteria in its regulations.

111 H. No Virginia Water Protection Permit shall be required for impacts caused by the construction or
112 maintenance of farm or stock ponds, but other permits may be required pursuant to state and federal
113 law. For purposes of this exclusion, farm or stock ponds shall include all ponds and impoundments that
114 do not fall under the authority of the Virginia Soil and Water Conservation Board pursuant to Article 2
115 (§ 10.1-604 et seq.) of Chapter 6 pursuant to normal agricultural or silvicultural activities.

116 I. No Virginia Water Protection Permit shall be required for wetland and open water impacts to a
117 stormwater management facility that was created on dry land for the purpose of conveying, treating, or
118 storing stormwater, but other permits may be required pursuant to local, state, or federal law. The
119 Department shall adopt guidance to ensure that projects claiming this exemption create no more than
120 minimal ecological impact.

J. An individual Virginia Water Protection Permit shall be required for impacts to state waters for the construction of any natural gas transmission pipeline greater than 36 inches inside diameter pursuant to a certificate of public convenience and necessity under § 7c of the federal Natural Gas Act (15 U.S.C. § 717f(c)). For purposes of this subsection:

1. Each wetland and stream crossing shall be considered as a single and complete project; however, only one individual Virginia Water Protection Permit addressing all such crossings shall be required for any such pipeline. Notwithstanding the requirement for only one such individual permit addressing all such crossings, individual review of each proposed water body crossing with an upstream drainage area of five square miles or greater shall be performed.

2. All pipelines shall be constructed in a manner that minimizes temporary and permanent impacts to state waters and protects water quality to the maximum extent practicable, including by the use of applicable best management practices that the Board determines to be necessary to protect water quality.

3. The Department shall assess an administrative charge to any applicant for such project to cover the direct costs of services rendered associated with its responsibilities pursuant to this subsection. This administrative charge shall be in addition to any fee assessed pursuant to § 62.1-44.15:6.