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SENATE BILL NO. 1623

Offered January 9, 2019

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A *BILL to amend and reenact § 58.1-3 of the Code of Virginia, relating to confidentiality of tax information; local tax officers sharing information with local administrative officers in certain localities.*

Patron—McPike

Referred to Committee on Finance

Be it enacted by the General Assembly of Virginia:**1. That § 58.1-3 of the Code of Virginia is amended and reenacted as follows:****§ 58.1-3. Secrecy of information; penalties.**

A. Except in accordance with a proper judicial order or as otherwise provided by law, the Tax Commissioner or agent, clerk, commissioner of the revenue, treasurer, or any other state or local tax or revenue officer or employee, or any person to whom tax information is divulged pursuant to this section or § 58.1-512 or 58.1-2712.2, or any former officer or employee of any of the aforementioned offices shall not divulge any information acquired by him in the performance of his duties with respect to the transactions, property, including personal property, income or business of any person, firm or corporation. Such prohibition specifically includes any copy of a federal return or federal return information required by Virginia law to be attached to or included in the Virginia return. This prohibition shall apply to any reports, returns, financial documents or other information filed with the Attorney General pursuant to the provisions of Article 3 (§ 3.2-4204 et seq.) of Chapter 42 of Title 3.2. Any person violating the provisions of this section is guilty of a Class 1 misdemeanor. The provisions of this subsection shall not be applicable, however, to:

1. Matters required by law to be entered on any public assessment roll or book;
2. Acts performed or words spoken, published, or shared with another agency or subdivision of the Commonwealth in the line of duty under state law;
3. Inquiries and investigations to obtain information as to the process of real estate assessments by a duly constituted committee of the General Assembly, or when such inquiry or investigation is relevant to its study, provided that any such information obtained shall be privileged;
4. The sales price, date of construction, physical dimensions or characteristics of real property, or any information required for building permits;
5. Copies of or information contained in an estate's probate tax return, filed with the clerk of court pursuant to § 58.1-1714, when requested by a beneficiary of the estate or an heir at law of the decedent;
6. Information regarding nonprofit entities exempt from sales and use tax under § 58.1-609.11, when requested by the General Assembly or any duly constituted committee of the General Assembly;
7. Reports or information filed with the Attorney General by a Stamping Agent pursuant to the provisions of Article 3 (§ 3.2-4204 et seq.), when such reports or information are provided by the Attorney General to a tobacco products manufacturer who is required to establish a qualified escrow fund pursuant to § 3.2-4201 and are limited to the brand families of that manufacturer as listed in the Tobacco Directory established pursuant to § 3.2-4206 and are limited to the current or previous two calendar years or in any year in which the Attorney General receives Stamping Agent information that potentially alters the required escrow deposit of the manufacturer. The information shall only be provided in the following manner: the manufacturer may make a written request, on a quarterly or yearly basis or when the manufacturer is notified by the Attorney General of a potential change in the amount of a required escrow deposit, to the Attorney General for a list of the Stamping Agents who reported stamping or selling its products and the amount reported. The Attorney General shall provide the list within 15 days of receipt of the request. If the manufacturer wishes to obtain actual copies of the reports the Stamping Agents filed with the Attorney General, it must first request them from the Stamping Agents pursuant to subsection C of § 3.2-4209. If the manufacturer does not receive the reports pursuant to subsection C of § 3.2-4209, the manufacturer may make a written request to the Attorney General, including a copy of the prior written request to the Stamping Agent and any response received, for copies of any reports not received. The Attorney General shall provide copies of the reports within 45 days of receipt of the request.

B. 1. Nothing contained in this section shall be construed to prohibit the publication of statistics so classified as to prevent the identification of particular reports or returns and the items thereof or the publication of delinquent lists showing the names of taxpayers who are currently delinquent, together

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59 with any relevant information which in the opinion of the Department may assist in the collection of
60 such delinquent taxes. Notwithstanding any other provision of this section or other law, the Department,
61 upon request by the General Assembly or any duly constituted committee of the General Assembly,
62 shall disclose the total aggregate amount of an income tax deduction or credit taken by all taxpayers,
63 regardless of (i) how few taxpayers took the deduction or credit or (ii) any other circumstances. This
64 section shall not be construed to prohibit a local tax official from disclosing whether a person, firm or
65 corporation is licensed to do business in that locality and divulging, upon written request, the name and
66 address of any person, firm or corporation transacting business under a fictitious name. Additionally,
67 notwithstanding any other provision of law, the commissioner of revenue is authorized to provide, upon
68 written request stating the reason for such request, the Tax Commissioner with information obtained
69 from local tax returns and other information pertaining to the income, sales and property of any person,
70 firm or corporation licensed to do business in that locality.

71 2. This section shall not prohibit the Department from disclosing whether a person, firm, or
72 corporation is registered as a retail sales and use tax dealer pursuant to Chapter 6 (§ 58.1-600 et seq.) or
73 whether a certificate of registration number relating to such tax is valid. Additionally, notwithstanding
74 any other provision of law, the Department is hereby authorized to make available the names and
75 certificate of registration numbers of dealers who are currently registered for retail sales and use tax.

76 3. This section shall not prohibit the Department from disclosing information to nongovernmental
77 entities with which the Department has entered into a contract to provide services that assist it in the
78 administration of refund processing or other services related to its administration of taxes.

79 4. This section shall not prohibit the Department from disclosing information to taxpayers regarding
80 whether the taxpayer's employer or another person or entity required to withhold on behalf of such
81 taxpayer submitted withholding records to the Department for a specific taxable year as required
82 pursuant to subdivision C 1 of § 58.1-478.

83 5. *a.* This section shall not prohibit the commissioner of the revenue, treasurer, director of finance, or
84 other similar local official who collects or administers taxes for a county, city, or town from disclosing
85 information to nongovernmental entities with which the locality has entered into a contract to provide
86 services that assist it in the administration of refund processing or other non-audit services related to its
87 administration of taxes.

88 *b.* *This section shall not prohibit the commissioner of the revenue, treasurer, director of finance, or*
89 *other similar local official who collects or administers taxes for any locality, for which the Auditor of*
90 *Public Accounts has made a preliminary determination of fiscal distress based upon the early warning*
91 *system criteria pursuant to the provisions of Item 4-8.03 of Chapter 836 of the Acts of Assembly of*
92 *2017, from disclosing information to such locality's financial officer appointed pursuant to § 15.2-1537*
93 *and chief administrative officer appointed pursuant to § 15.2-1540.*

94 *c.* The commissioner of the revenue, treasurer, director of finance, or other similar local official who
95 collects or administers taxes for a ~~county, city, or town~~ locality shall not disclose information to ~~such a~~
96 ~~person or entity pursuant to the provisions of subdivision B 5 a or B 5 b~~ unless he has obtained a
97 written acknowledgement by such ~~person or entity~~ that the confidentiality and nondisclosure obligations
98 of and penalties set forth in subsection A apply to such ~~person or entity~~ and that such ~~person or entity~~
99 agrees to abide by such obligations.

100 C. Notwithstanding the provisions of subsection A or B or any other provision of this title, the Tax
101 Commissioner is authorized to (i) divulge tax information to any commissioner of the revenue, director
102 of finance or other similar collector of county, city or town taxes who, for the performance of his
103 official duties, requests the same in writing setting forth the reasons for such request; (ii) provide to the
104 Commissioner of the Department of Social Services, upon written request, information on the amount of
105 income, filing status, number and type of dependents, and whether a federal earned income tax credit
106 has been claimed as reported by persons on their state income tax returns who have applied for public
107 assistance or social services benefits as defined in § 63.2-100; (iii) provide to the chief executive officer
108 of the designated student loan guarantor for the Commonwealth of Virginia, upon written request, the
109 names and home addresses of those persons identified by the designated guarantor as having delinquent
110 loans guaranteed by the designated guarantor; (iv) provide current address information upon request to
111 state agencies and institutions for their confidential use in facilitating the collection of accounts
112 receivable, and to the clerk of a circuit or district court for their confidential use in facilitating the
113 collection of fines, penalties and costs imposed in a proceeding in that court; (v) provide to the
114 Commissioner of the Virginia Employment Commission, after entering into a written agreement, such
115 tax information as may be necessary to facilitate the collection of unemployment taxes and overpaid
116 benefits; (vi) provide to the Virginia Alcoholic Beverage Control Authority, upon entering into a written
117 agreement, such tax information as may be necessary to facilitate the collection of state and local taxes
118 and the administration of the alcoholic beverage control laws; (vii) provide to the Director of the
119 Virginia Lottery such tax information as may be necessary to identify those lottery ticket retailers who
120 owe delinquent taxes; (viii) provide to the Department of the Treasury for its confidential use such tax

information as may be necessary to facilitate the location of owners and holders of unclaimed property, as defined in § 55-210.2; (ix) provide to the State Corporation Commission, upon entering into a written agreement, such tax information as may be necessary to facilitate the collection of taxes and fees administered by the Commission; (x) provide to the Executive Director of the Potomac and Rappahannock Transportation Commission for his confidential use such tax information as may be necessary to facilitate the collection of the motor vehicle fuel sales tax; (xi) provide to the Commissioner of the Department of Agriculture and Consumer Services such tax information as may be necessary to identify those applicants for registration as a supplier of charitable gaming supplies who have not filed required returns or who owe delinquent taxes; (xii) provide to the Department of Housing and Community Development for its confidential use such tax information as may be necessary to facilitate the administration of the remaining effective provisions of the Enterprise Zone Act (§ 59.1-270 et seq.), and the Enterprise Zone Grant Program (§ 59.1-538 et seq.); (xiii) provide current name and address information to private collectors entering into a written agreement with the Tax Commissioner, for their confidential use when acting on behalf of the Commonwealth or any of its political subdivisions; however, the Tax Commissioner is not authorized to provide such information to a private collector who has used or disseminated in an unauthorized or prohibited manner any such information previously provided to such collector; (xiv) provide current name and address information as to the identity of the wholesale or retail dealer that affixed a tax stamp to a package of cigarettes to any person who manufactures or sells at retail or wholesale cigarettes and who may bring an action for injunction or other equitable relief for violation of Chapter 10.1, Enforcement of Illegal Sale or Distribution of Cigarettes Act; (xv) provide to the Commissioner of Labor and Industry, upon entering into a written agreement, such tax information as may be necessary to facilitate the collection of unpaid wages under § 40.1-29; (xvi) provide to the Director of the Department of Human Resource Management, upon entering into a written agreement, such tax information as may be necessary to identify persons receiving workers' compensation indemnity benefits who have failed to report earnings as required by § 65.2-712; (xvii) provide to any commissioner of the revenue, director of finance, or any other officer of any county, city, or town performing any or all of the duties of a commissioner of the revenue and to any dealer registered for the collection of the Communications Sales and Use Tax, a list of the names, business addresses, and dates of registration of all dealers registered for such tax; (xviii) provide to the Executive Director of the Northern Virginia Transportation Commission for his confidential use such tax information as may be necessary to facilitate the collection of the motor vehicle fuel sales tax; (xix) provide to the Commissioner of Agriculture and Consumer Services the name and address of the taxpayer businesses licensed by the Commonwealth that identify themselves as subject to regulation by the Board of Agriculture and Consumer Services pursuant to § 3.2-5130; (xx) provide to the developer or the economic development authority of a tourism project authorized by § 58.1-3851.1, upon entering into a written agreement, tax information facilitating the repayment of gap financing; and (xxi) provide to the Virginia Retirement System and the Department of Human Resource Management, after entering into a written agreement, such tax information as may be necessary to facilitate the enforcement of subdivision C 4 of § 9.1-401. The Tax Commissioner is further authorized to enter into written agreements with duly constituted tax officials of other states and of the United States for the inspection of tax returns, the making of audits, and the exchange of information relating to any tax administered by the Department of Taxation. Any person to whom tax information is divulged pursuant to this section shall be subject to the prohibitions and penalties prescribed herein as though he were a tax official.

D. Notwithstanding the provisions of subsection A or B or any other provision of this title, the commissioner of revenue or other assessing official is authorized to (i) provide, upon written request stating the reason for such request, the chief executive officer of any county or city with information furnished to the commissioner of revenue by the Tax Commissioner relating to the name and address of any dealer located within the county or city who paid sales and use tax, for the purpose of verifying the local sales and use tax revenues payable to the county or city; (ii) provide to the Department of Professional and Occupational Regulation for its confidential use the name, address, and amount of gross receipts of any person, firm or entity subject to a criminal investigation of an unlawful practice of a profession or occupation administered by the Department of Professional and Occupational Regulation, only after the Department of Professional and Occupational Regulation exhausts all other means of obtaining such information; and (iii) provide to any representative of a condominium unit owners' association, property owners' association or real estate cooperative association, or to the owner of property governed by any such association, the names and addresses of parties having a security interest in real property governed by any such association; however, such information shall be released only upon written request stating the reason for such request, which reason shall be limited to proposing or opposing changes to the governing documents of the association, and any information received by any person under this subsection shall be used only for the reason stated in the written request. The treasurer

182 or other local assessing official may require any person requesting information pursuant to clause (iii) of
183 this subsection to pay the reasonable cost of providing such information. Any person to whom tax
184 information is divulged pursuant to this subsection shall be subject to the prohibitions and penalties
185 prescribed herein as though he were a tax official.

186 Notwithstanding the provisions of subsection A or B or any other provisions of this title, the
187 treasurer or other collector of taxes for a county, city or town is authorized to provide information
188 relating to any motor vehicle, trailer or semitrailer obtained by such treasurer or collector in the course
189 of performing his duties to the commissioner of the revenue or other assessing official for such
190 jurisdiction for use by such commissioner or other official in performing assessments.

191 This section shall not be construed to prohibit a local tax official from imprinting or displaying on a
192 motor vehicle local license decal the year, make, and model and any other legal identification
193 information about the particular motor vehicle for which that local license decal is assigned.

194 E. Notwithstanding any other provisions of law, state agencies and any other administrative or
195 regulatory unit of state government shall divulge to the Tax Commissioner or his authorized agent, upon
196 written request, the name, address, and social security number of a taxpayer, necessary for the
197 performance of the Commissioner's official duties regarding the administration and enforcement of laws
198 within the jurisdiction of the Department of Taxation. The receipt of information by the Tax
199 Commissioner or his agent which may be deemed taxpayer information shall not relieve the
200 Commissioner of the obligations under this section.

201 F. Additionally, it shall be unlawful for any person to disseminate, publish, or cause to be published
202 any confidential tax document which he knows or has reason to know is a confidential tax document. A
203 confidential tax document is any correspondence, document, or tax return that is prohibited from being
204 divulged by subsection A, B, C, or D and includes any document containing information on the
205 transactions, property, income, or business of any person, firm, or corporation that is required to be filed
206 with any state official by § 58.1-512. This prohibition shall not apply if such confidential tax document
207 has been divulged or disseminated pursuant to a provision of law authorizing disclosure. Any person
208 violating the provisions of this subsection is guilty of a Class 1 misdemeanor.