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SENATE BILL NO. 1526

Offered January 9, 2019

Prefiled January 8, 2019

A BILL to amend and reenact § 32.1-102.1 of the Code of Virginia and to amend the Code of Virginia by adding in Chapter 4 of Title 32.1 an article numbered 9, consisting of sections numbered 32.1-122.23 and 32.1-122.24, relating to certificate of public need; psychiatric beds and facilities.

Patron—Sturtevant

Referred to Committee on Education and Health

Be it enacted by the General Assembly of Virginia:

1. That § 32.1-102.1 of the Code of Virginia is amended and reenacted and that the Code of Virginia is amended by adding in Chapter 4 of Title 32.1 an article numbered 9, consisting of sections numbered 32.1-122.23 and 32.1-122.24, as follows:

§ 32.1-102.1. Definitions.

As used in this article, unless the context indicates otherwise:

"Bad debt" means revenue amounts deemed uncollectable as determined after collection efforts based upon sound credit and collection policies.

"Certificate" means a certificate of public need for a project required by this article.

"Charity care" means health care services delivered to a patient who has a family income at or below 200 percent of the federal poverty level and for which it was determined that no payment was expected (i) at the time the service was provided because the patient met the facility's criteria for the provision of care without charge due to the patient's status as an indigent person or (ii) at some time following the time the service was provided because the patient met the facility's criteria for the provision of care without charge due to the patient's status as an indigent person. "Charity care" does not include care provided for a fee subsequently deemed uncollectable as bad debt. For a nursing home as defined in § 32.1-123, "charity care" means care at a reduced rate to indigent persons.

"Clinical health service" means a single diagnostic, therapeutic, rehabilitative, preventive or palliative procedure or a series of such procedures that may be separately identified for billing and accounting purposes.

"Health planning region" means a contiguous geographical area of the Commonwealth with a population base of at least 500,000 persons which is characterized by the availability of multiple levels of medical care services, reasonable travel time for tertiary care, and congruence with planning districts.

"Medical care facility," as used in this title, means any institution, place, building or agency, whether or not licensed or required to be licensed by the Board or the Department of Behavioral Health and Developmental Services, whether operated for profit or nonprofit and whether privately owned or privately operated or owned or operated by a local governmental unit, (i) by or in which health services are furnished, conducted, operated or offered for the prevention, diagnosis or treatment of human disease, pain, injury, deformity or physical condition, whether medical or surgical, of two or more nonrelated persons who are injured or physically sick or have mental illness, or for the care of two or more nonrelated persons requiring or receiving medical, surgical or nursing attention or services as acute, chronic, convalescent, aged, physically disabled or crippled or (ii) which is the recipient of reimbursements from third-party health insurance programs or prepaid medical service plans. For purposes of this article, only the following medical care facilities shall be subject to review:

1. General hospitals.
2. Sanitariums.
3. Nursing homes.
4. Intermediate care facilities, except those intermediate care facilities established for individuals with intellectual disability (ICF/IID) that have no more than 12 beds and are in an area identified as in need of residential services for individuals with intellectual disability in any plan of the Department of Behavioral Health and Developmental Services.
5. Extended care facilities.
6. ~~Mental hospitals.~~
7. Facilities for individuals with developmental disabilities.
8. ~~Psychiatric hospitals and intermediate care facilities established primarily for the medical, psychiatric or psychological treatment and rehabilitation of individuals with substance abuse.~~
9. 7. Specialized centers or clinics or that portion of a physician's office developed for the provision of outpatient or ambulatory surgery, cardiac catheterization, computed tomographic (CT) scanning,

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59 stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging  
 60 (MSI), positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy,  
 61 proton beam therapy, nuclear medicine imaging, except for the purpose of nuclear cardiac imaging, or  
 62 such other specialty services as may be designated by the Board by regulation.

63 ~~10.~~ 8. Rehabilitation hospitals.

64 ~~11.~~ 9. Any facility licensed as a hospital.

65 The term "~~medical~~ *Medical care facility*" does not include any facility of (i) the Department of  
 66 Behavioral Health and Developmental Services; (ii) any nonhospital substance abuse residential treatment  
 67 program operated by or contracted primarily for the use of a community services board under the  
 68 Department of Behavioral Health and Developmental Services' Comprehensive State Plan; (iii) an  
 69 intermediate care facility for individuals with intellectual disability (ICF/IID) that has no more than 12  
 70 beds and is in an area identified as in need of residential services for individuals with intellectual  
 71 disability in any plan of the Department of Behavioral Health and Developmental Services; (iv) a  
 72 physician's office, except that portion of a physician's office described in subdivision 9 7 of the  
 73 definition of "medical care facility"; (v) the Wilson Workforce and Rehabilitation Center of the  
 74 Department for Aging and Rehabilitative Services; (vi) the Department of Corrections; or (vii) the  
 75 Department of Veterans Services. "Medical care facility" ~~shall also~~ *does* not include that portion of a  
 76 physician's office dedicated to providing nuclear cardiac imaging.

77 "Project" means:

78 1. Establishment of a medical care facility;

79 2. An increase in the total number of beds or operating rooms in an existing medical care facility;

80 3. Relocation of beds from one existing facility to another, provided that "project" does not include  
 81 the relocation of up to 10 beds or 10 percent of the beds, whichever is less, (i) from one existing  
 82 facility to another existing facility at the same site in any two-year period, or (ii) in any three-year  
 83 period, from one existing nursing home facility to any other existing nursing home facility owned or  
 84 controlled by the same person that is located either within the same planning district, or within another  
 85 planning district out of which, during or prior to that three-year period, at least 10 times that number of  
 86 beds have been authorized by statute to be relocated from one or more facilities located in that other  
 87 planning district and at least half of those beds have not been replaced, provided further that, however, a  
 88 hospital shall not be required to obtain a certificate for the use of 10 percent of its beds as nursing  
 89 home beds as provided in § 32.1-132;

90 4. Introduction into an existing medical care facility of any new nursing home service, such as  
 91 intermediate care facility services, extended care facility services, or skilled nursing facility services,  
 92 regardless of the type of medical care facility in which those services are provided;

93 5. Introduction into an existing medical care facility of any new cardiac catheterization, computed  
 94 tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI),  
 95 magnetic source imaging (MSI), medical rehabilitation, neonatal special care, obstetrical, open heart  
 96 surgery, *or* positron emission tomographic (PET) scanning *service*, ~~psychiatric~~, organ or tissue transplant  
 97 service, radiation therapy, stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging,  
 98 except for the purpose of nuclear cardiac imaging, ~~substance abuse treatment~~, or such other specialty  
 99 clinical services as may be designated by the Board by regulation, which the facility has never provided  
 100 or has not provided in the previous 12 months;

101 6. Conversion of beds in an existing medical care facility to medical rehabilitation beds ~~or~~  
 102 ~~psychiatric beds~~;

103 7. The addition by an existing medical care facility of any medical equipment for the provision of  
 104 cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy,  
 105 magnetic resonance imaging (MRI), magnetic source imaging (MSI), open heart surgery, positron  
 106 emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, proton beam therapy,  
 107 or other specialized service designated by the Board by regulation. Replacement of existing equipment  
 108 shall not require a certificate of public need;

109 8. Any capital expenditure of \$15 million or more, not defined as reviewable in subdivisions 1  
 110 through 7 of this definition, by or on behalf of a medical care facility other than a general hospital.  
 111 Capital expenditures of \$5 million or more by a general hospital and capital expenditures between \$5  
 112 and \$15 million by a medical care facility other than a general hospital shall be registered with the  
 113 Commissioner pursuant to regulations developed by the Board. The amounts specified in this subdivision  
 114 shall be revised effective July 1, 2008, and annually thereafter to reflect inflation using appropriate  
 115 measures incorporating construction costs and medical inflation. Nothing in this subdivision shall be  
 116 construed to modify or eliminate the reviewability of any project described in subdivisions 1 through 7  
 117 of this definition when undertaken by or on behalf of a general hospital; or

118 9. Conversion in an existing medical care facility of psychiatric inpatient beds approved pursuant to a  
 119 Request for Applications (RFA) to nonpsychiatric inpatient beds.

120 "Regional health planning agency" means the regional agency, including the regional health planning

121 board, its staff and any component thereof, designated by the Virginia Health Planning Board to perform  
122 the health planning activities set forth in this chapter within a health planning region.

123 "State Medical Facilities Plan" means the planning document adopted by the Board of Health which  
124 shall include, but not be limited to, (i) methodologies for projecting need for medical care facility beds  
125 and services; (ii) statistical information on the availability of medical care facilities and services; and  
126 (iii) procedures, criteria and standards for review of applications for projects for medical care facilities  
127 and services.

128 *Article 9.*

129 *Permits for Mental Health Care Facility Projects.*

130 **§ 32.1-122.23. Definitions.**

131 *As used in this article, unless the context requires a different meaning:*

132 *"Medical care facility" has the same meaning as specified in § 32.1-102.1.*

133 *"Mental health care facility" means any mental hospital or intermediate care facility established*  
134 *primarily for the medical, psychiatric, or psychological treatment and rehabilitation of individuals with*  
135 *substance abuse. "Mental health care facility" does not include any facility of (i) the Department of*  
136 *Behavioral Health and Developmental Services or (ii) any nonhospital substance abuse residential*  
137 *treatment program operated by or contracted primarily for the use of a community services board under*  
138 *the Department of Behavioral Health and Developmental Services' Comprehensive State Plan.*

139 *"Project" means:*

- 140 *1. Establishment of a mental health care facility;*
- 141 *2. An increase in the total number of beds in an existing mental health care facility;*
- 142 *3. Relocation of beds from one existing mental health care facility to another, provided that "project"*  
143 *does not include the relocation of up to 10 beds or 10 percent of the beds, whichever is less, from one*  
144 *existing mental health care facility to another existing facility at the same site in any two-year period;*
- 145 *4. Conversion of beds in an existing medical care facility to psychiatric beds;*
- 146 *5. Introduction into an existing mental health care facility or existing medical care facility of any*  
147 *new psychiatric or substance abuse treatment; or*
- 148 *6. Any capital expenditure of \$15 million or more, not defined as reviewable in subdivisions 1*  
149 *through 5, by or on behalf of a mental health care facility. The amounts specified in this subdivision*  
150 *shall be revised annually to reflect inflation using appropriate measures incorporating construction costs*  
151 *and medical inflation.*

152 **§ 32.1-122.24. Permit required; conditions on permits.**

153 *A. No person shall commence any project without first obtaining a permit from the Commissioner.*

154 *B. At least 90 days prior to initiating a project for which a permit is required, a person shall file*  
155 *with the Department an application for a permit, together with a fee determined by the Board. The*  
156 *Commissioner shall issue the permit within 30 days of receipt of the application.*

157 *C. The Commissioner shall condition the issuance of a permit to undertake a project upon the*  
158 *agreement of the applicant to (i) provide a specified level of care at a reduced rate to indigents in an*  
159 *amount that matches the average amount of indigent care provided by holders of certificates of public*  
160 *need in the applicant's health planning region, (ii) accept patients requiring specialized care, or (iii)*  
161 *facilitate the development and operation of primary medical care services in designated medically*  
162 *underserved areas of the applicant's service area.*

163 *The holder of a permit that is subject to conditions pursuant to this subsection shall provide such*  
164 *documentation as may be required by the Commissioner to demonstrate compliance with the conditions*  
165 *imposed.*

166 *The Commissioner shall monitor compliance with permit conditions pursuant to this subsection and*  
167 *may impose penalties on a permit holder that fails to comply with such permit conditions. If the permit*  
168 *holder is unable or fails to comply with the conditions imposed by the Commissioner, the Commissioner*  
169 *may, upon request of the permit holder, approve a plan of compliance with alternative methods to*  
170 *satisfy the permit conditions. Such alternative methods may include (a) a direct payment by the permit*  
171 *holder to an organization authorized under a memorandum of understanding with the Department to*  
172 *receive contributions satisfying conditions of the permit; (b) a direct payment by the permit holder to a*  
173 *private nonprofit foundation that funds basic insurance coverage for indigents authorized under a*  
174 *memorandum of understanding with the Department to receive contributions satisfying conditions of a*  
175 *permit; (c) provision by the permit holder of on-call coverage at a hospital, including the emergency*  
176 *department of a hospital; or (d) such other methods for the provision of primary or specialized care to*  
177 *indigent patients or patients requiring specialized care as may be approved by the Commissioner. Any*  
178 *permit holder that fails or refuses to comply with the requirements of a plan of compliance entered into*  
179 *in accordance with this subsection is subject to a civil penalty of up to \$100 per violation per day until*  
180 *the date of compliance.*

181 *The Commissioner may, pursuant to regulations of the Board, accept requests for and approve*

182 *amendments to permit conditions pursuant to this subsection upon request of the permit holder.*

183 *The Board shall adopt regulations governing the issuance and revocation of permits in accordance*  
184 *with the provisions of this subsection.*

185 *D. The Commissioner shall condition the issuance of a permit to undertake a project upon the*  
186 *compliance of the applicant with quality of care standards established by the Board and may revoke a*  
187 *permit issued in accordance with this section in any case in which the permit holder fails to maintain*  
188 *compliance with such standards.*

189 *The Board shall adopt regulations governing the issuance and revocation of permits in accordance*  
190 *with the provisions of this subsection, which shall include:*

191 *1. Quality of care standards for the specific specialty service that are consistent with nationally*  
192 *recognized standards for such specialty service;*

193 *2. A list of those national accrediting organizations having quality of care standards, compliance*  
194 *with which shall be deemed satisfactory to comply with quality of care standards adopted by the Board;*

195 *3. Equipment standards and standards for appropriate utilization of equipment and services;*

196 *4. Requirements for monitoring compliance with quality of care standards, including data reporting*  
197 *and periodic inspections; and*

198 *5. Procedures for the issuance and revocation of permits pursuant to this subsection.*