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SENATE BILL NO. 1049

Offered January 9, 2019

Prefiled December 2, 2018

A BILL to amend and reenact §§ 2.2-4002, 2.2-4103, 28.2-409, and 28.2-410 of the Code of Virginia, to amend the Code of Virginia by adding a section numbered 28.2-203.2, and to repeal § 28.2-1000.2 of the Code of Virginia, relating to menhaden fishing.

Patron—Cosgrove

Referred to Committee on Agriculture, Conservation and Natural Resources

Be it enacted by the General Assembly of Virginia:

1. That §§ 2.2-4002, 2.2-4103, 28.2-409, and 28.2-410 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding a section numbered 28.2-203.2 as follows:

§ 2.2-4002. Exemptions from chapter generally.

A. Although required to comply with § 2.2-4103 of the Virginia Register Act (§ 2.2-4100 et seq.), the following agencies shall be exempted from the provisions of this chapter, except to the extent that they are specifically made subject to §§ 2.2-4024, 2.2-4030, and 2.2-4031:

1. The General Assembly.

2. Courts, any agency of the Supreme Court, and any agency that by the Constitution is expressly granted any of the powers of a court of record.

3. The Department of Game and Inland Fisheries in promulgating regulations regarding the management of wildlife and for all case decisions rendered pursuant to any provisions of Chapters 2 (§ 29.1-200 et seq.), 3 (§ 29.1-300 et seq.), 4 (§ 29.1-400 et seq.), 5 (§ 29.1-500 et seq.), and 7 (§ 29.1-700 et seq.) of Title 29.1.

4. The Virginia Housing Development Authority.

5. Municipal corporations, counties, and all local, regional or multijurisdictional authorities created under this Code, including those with federal authorities.

6. Educational institutions operated by the Commonwealth, provided that, with respect to § 2.2-4031, such educational institutions shall be exempt from the publication requirements only with respect to regulations that pertain to (i) their academic affairs, (ii) the selection, tenure, promotion and disciplining of faculty and employees, (iii) the selection of students, and (iv) rules of conduct and disciplining of students.

7. The Milk Commission in promulgating regulations regarding (i) producers' licenses and bases, (ii) classification and allocation of milk, computation of sales and shrinkage, and (iii) class prices for producers' milk, time and method of payment, butterfat testing and differential.

8. The Virginia Resources Authority.

9. Agencies expressly exempted by any other provision of this Code.

10. The Department of General Services in promulgating standards for the inspection of buildings for asbestos pursuant to § 2.2-1164.

11. The State Council of Higher Education for Virginia, in developing, issuing, and revising guidelines pursuant to § 23.1-207.

12. The Commissioner of Agriculture and Consumer Services in adopting regulations pursuant to subsection B of § 3.2-6002 and in adopting regulations pursuant to § 3.2-6023.

13. The Commissioner of Agriculture and Consumer Services and the Board of Agriculture and Consumer Services in promulgating regulations pursuant to subsections B and D of § 3.2-3601, subsection B of § 3.2-3701, § 3.2-4002, subsections B and D of § 3.2-4801, §§ 3.2-5121 and 3.2-5206, and subsection A of § 3.2-5406.

14. The Board of Optometry when specifying therapeutic pharmaceutical agents, treatment guidelines, and diseases and abnormal conditions of the human eye and its adnexa for TPA-certification of optometrists pursuant to Article 5 (§ 54.1-3222 et seq.) of Chapter 32 of Title 54.1.

15. The Commissioner of the Department of Veterans Services in adopting regulations pursuant to § 2.2-2001.3.

16. The State Board of Education, in developing, issuing, and revising guidelines pursuant to § 22.1-203.2.

17. The Virginia Racing Commission, (i) when acting by and through its duly appointed stewards or in matters related to any specific race meeting or (ii) in promulgating technical rules regulating actual live horse racing at race meetings licensed by the Commission.

INTRODUCED

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- 59 18. The Virginia Small Business Financing Authority.  
60 19. The Virginia Economic Development Partnership Authority.  
61 20. The Board of Agriculture and Consumer Services in adopting, amending or repealing regulations  
62 pursuant to subsection A (ii) of § 59.1-156.  
63 21. The Insurance Continuing Education Board pursuant to § 38.2-1867.  
64 22. The Board of Health in promulgating the list of diseases that shall be reported to the Department  
65 of Health pursuant to § 32.1-35 and in adopting, amending or repealing regulations pursuant to  
66 subsection C of § 35.1-14 that incorporate the Food and Drug Administration's Food Code pertaining to  
67 restaurants or food service.  
68 23. ~~The Commissioner of the Marine Resources Commission in setting a date of closure for the~~  
69 ~~Chesapeake Bay purse seine fishery for Atlantic menhaden for reduction purposes pursuant to~~  
70 ~~§ 28.2-1000.2.~~  
71 24. The Board of Pharmacy when specifying special subject requirements for continuing education  
72 for pharmacists pursuant to § 54.1-3314.1.  
73 ~~25.~~ 24. The Virginia Department of Veterans Services when promulgating rules and regulations  
74 pursuant to § 58.1-3219.7 or 58.1-3219.11.  
75 ~~26.~~ 25. The Virginia Department of Criminal Justice Services when developing, issuing, or revising  
76 any training standards established by the Criminal Justice Services Board under § 9.1-102, provided such  
77 actions are authorized by the Governor in the interest of public safety.  
78 B. Agency action relating to the following subjects shall be exempted from the provisions of this  
79 chapter:  
80 1. Money or damage claims against the Commonwealth or agencies thereof.  
81 2. The award or denial of state contracts, as well as decisions regarding compliance therewith.  
82 3. The location, design, specifications or construction of public buildings or other facilities.  
83 4. Grants of state or federal funds or property.  
84 5. The chartering of corporations.  
85 6. Customary military, militia, naval or police functions.  
86 7. The selection, tenure, dismissal, direction or control of any officer or employee of an agency of  
87 the Commonwealth.  
88 8. The conduct of elections or eligibility to vote.  
89 9. Inmates of prisons or other such facilities or parolees therefrom.  
90 10. The custody of persons in, or sought to be placed in, mental health facilities or penal or other  
91 state institutions as well as the treatment, supervision, or discharge of such persons.  
92 11. Traffic signs, markers or control devices.  
93 12. Instructions for application or renewal of a license, certificate, or registration required by law.  
94 13. Content of, or rules for the conduct of, any examination required by law.  
95 14. The administration of pools authorized by Chapter 47 (§ 2.2-4700 et seq.).  
96 15. Any rules for the conduct of specific lottery games, so long as such rules are not inconsistent  
97 with duly adopted regulations of the Virginia Lottery Board, and provided that such regulations are  
98 published and posted.  
99 16. Orders condemning or closing any shellfish, finfish, or crustacea growing area and the shellfish,  
100 finfish or crustacea located thereon pursuant to Article 2 (§ 28.2-803 et seq.) of Chapter 8 of Title 28.2.  
101 17. Any operating procedures for review of child deaths developed by the State Child Fatality  
102 Review Team pursuant to § 32.1-283.1 and any operating procedures for review of adult deaths  
103 developed by the Adult Fatality Review Team pursuant to § 32.1-283.5.  
104 18. The regulations for the implementation of the Health Practitioners' Monitoring Program and the  
105 activities of the Health Practitioners' Monitoring Program Committee pursuant to Chapter 25.1 (§  
106 54.1-2515 et seq.) of Title 54.1.  
107 19. The process of reviewing and ranking grant applications submitted to the Commonwealth  
108 Neurotrauma Initiative Advisory Board pursuant to Article 12 (§ 51.5-178 et seq.) of Chapter 14 of Title  
109 51.5.  
110 20. Loans from the Small Business Environmental Compliance Assistance Fund pursuant to Article 4  
111 (§ 10.1-1197.1 et seq.) of Chapter 11.1 of Title 10.1.  
112 21. The Virginia Breeders Fund created pursuant to § 59.1-372.  
113 22. The types of pari-mutuel wagering pools available for live or simulcast horse racing.  
114 23. The administration of medication or other substances foreign to the natural horse.  
115 24. Any rules adopted by the Charitable Gaming Board for the approval and conduct of game  
116 variations for the conduct of raffles, bingo, network bingo, and instant bingo games, provided that such  
117 rules are (i) consistent with Article 1.1:1 (§ 18.2-340.15 et seq.) of Chapter 8 of Title 18.2 and (ii)  
118 published and posted.  
119 C. Minor changes to regulations published in the Virginia Administrative Code under the Virginia  
120 Register Act (§ 2.2-4100 et seq.), made by the Virginia Code Commission pursuant to § 30-150, shall be

121 exempt from the provisions of this chapter.

122 **§ 2.2-4103. Agencies to file regulations with Registrar; other duties; failure to file.**

123 It shall be the duty of every agency to have on file with the Registrar the full text of all of its  
124 currently operative regulations, together with the dates of adoption, revision, publication, or amendment  
125 thereof and such additional information requested by the Commission or the Registrar for the purpose of  
126 publishing the Virginia Register of Regulations and the Virginia Administrative Code. Thereafter,  
127 coincidentally with the issuance thereof, each agency shall from day to day so file, date, and supplement  
128 all new regulations and amendments, repeals, or additions to its previously filed regulations. The filed  
129 regulations shall (i) indicate the laws they implement or carry out, (ii) designate any prior regulations  
130 repealed, modified, or supplemented, (iii) state any special effective or terminal dates, and (iv) be  
131 accompanied by a statement or certification, either in original or electronic form, that the regulations are  
132 full, true, and correctly dated. No regulation or amendment or repeal thereof shall be effective until filed  
133 with the Registrar.

134 Orders condemning or closing any shellfish, finfish or crustacea growing area and the shellfish,  
135 finfish or crustacea located thereon pursuant to Article 2 (§ 28.2-803 et seq.) of Chapter 8, of Title 28.2,  
136 which are exempt from the requirements of the Administrative Process Act (§ 2.2-4000 et seq.) as  
137 provided in subsection B of § 2.2-4002, shall be effective on the date specified by the promulgating  
138 agency. Such orders shall continue to be filed with the Registrar either before or after their effective  
139 dates in order to satisfy the need for public availability of information respecting the regulations of state  
140 agencies.

141 An order setting a date of closure for the Chesapeake Bay purse seine fishery for Atlantic menhaden  
142 for reduction purposes pursuant to ~~§ 28.2-1000.2~~, which is exempt from the requirements of the  
143 Administrative Process Act as provided by subsection A of ~~§ 2.2-4002~~, shall be effective on the date  
144 specified. Such orders shall be filed with the Registrar for prompt publication.

145 In addition, each agency shall itself (i) maintain a complete list of all of its currently operative  
146 regulations for public consultation, (ii) make available to public inspection a complete file of the full  
147 texts of all such regulations, and (iii) allow public copying thereof or make copies available either  
148 without charge, at cost, or on payment of a reasonable fee. Each agency shall also maintain as a public  
149 record a complete file of its regulations that have been superseded on and after June 1, 1975.

150 Where regulations adopt textual matter by reference to publications other than the Federal Register or  
151 Code of Federal Regulations, the agency shall (i) file with the Registrar copies of the referenced  
152 publications, (ii) state on the face of or as notations to regulations making such adoptions by reference  
153 the places where copies of the referred publications may be procured, and (iii) make copies of such  
154 referred publications available for public inspection and copying along with its other regulations.

155 Unless he finds that there are special circumstances requiring otherwise, the Governor, in addition to  
156 the exercise of his authority to see that the laws are faithfully executed, may, until compliance with this  
157 chapter is achieved, withhold the payment of compensation or expenses of any officer or employee of  
158 any agency in whole or part whenever the Commission certifies to him that the agency has failed to  
159 comply with this section or this chapter in stated respects, to respond promptly to the requests of the  
160 Registrar, or to comply with the regulations of the Commission.

161 **§ 28.2-203.2. Authority of Commission to adopt regulations for managing Atlantic menhaden**  
162 **fishery.**

163 *A. Notwithstanding any provision of Chapter 4 (§ 28.2-400 et seq.), the Commission shall adopt*  
164 *regulations pursuant to § 28.2-201 as necessary to implement the provisions of the Interstate Fishery*  
165 *Management Plan for Atlantic Menhaden.*

166 *B. Any regulation proposed by the Commission that may impose a moratorium on the taking of*  
167 *menhaden shall be subject to legislative review under subsection B of § 2.2-4014.*

168 **§ 28.2-409. Menhaden fishing prohibited in certain areas; exception.**

169 A. Except as provided in subsection B of this section or as otherwise provided by regulation, it shall  
170 be unlawful to take or catch menhaden with purse nets in the following waters:

171 1. In the Piankatank River and its tributaries above and west of a line beginning at the northernmost,  
172 as measured from the low-water mark, edge of land known as Gwynn's Island at or near the mouth of  
173 Kibble Pond, thence in a northerly direction in a straight line to the easternmost edge of high land on  
174 Stingray Point;

175 2. In the Rappahannock River and its tributaries above and west of the R.O. Norris, Jr., Bridge;

176 3. In the York River and its tributaries above and west of a line extending northwardly from the  
177 western line of Goodwin Islands through the western line of Ellen Island to the northern bank of the  
178 York;

179 4. In the East, North, Ware and Severn Rivers and their tributaries; and

180 5. In Cape Charles harbor eastward of a line from the western tip of the jetty on the southern side of  
181 the channel to the westernmost tip of the jetty on the northern side of the channel; in Kings Creek and

182 Cherrystone inlet eastward of a line from the western end of the jetty on the north side of Cape Charles  
183 harbor to the southern end of Wescoat Point; in Mattawoman and Hungars Creek eastward of a line  
184 from the northwesternmost tip of land in Old Town Neck to Great Neck Point; in Nassawadox Creek  
185 eastward of a line from Shooting Point to Nassawadox Point; in Occohannock Creek eastward of a line  
186 from Sparrow Point to the southernmost tip of Powells Bluff; in Nandua Creek eastward of a line from  
187 the northernmost point of Milbys Point to the southwesternmost point of land in Hacks Neck, said line  
188 having a true bearing of 027°; in Pungoteague Creek eastward of a line from Bluff Point to the  
189 southeasternmost point of Finneys Island; in Onancock Creek eastward of a line from Thicket Point to  
190 Ware Point; in Chesconessex Creek eastward of a line from the northernmost point of Sound Beach to  
191 the northwesternmost point of Beach Island; in Deep Creek, Hunting Creek and Guilford Creek eastward  
192 of a line from the easternmost tip of Russel Island to Halfmoon Point to Peters Point to Simpson Point  
193 to Flood Point to Ebb Point to the mouth of Great Gut; in Messongo Creek eastward of a line from  
194 South Point to North Point in the Virginia portion of the Pocomoke River northeast of a line from Long  
195 Point to Virginia-Maryland spar buoy "A"; in the Great Wicomico River from the mouth of Whay's  
196 Creek to Sandy Point; in Dividing Creek, Prentice Creek and Jarvis Creek westward of a line from  
197 Hughlett Point to Jarvis Point; in Indian Creek and Henrys Creek westward of a line from the  
198 southeasternmost point of land on the eastern side of the mouth of Henrys Creek to the easternmost  
199 point of Fleets Bay Neck; in Dymers Creek westward of a line from the southernmost point of Grog  
200 Island to the easternmost point of Poplar Neck; in Tabbs Creek westward of the line across the mouth  
201 of the creek at its narrowest point; in Horn Harbor and Dyer Creek westward of a line from the  
202 southernmost tip of Beach Point to the northernmost point on the south side of the mouth of Dyer  
203 Creek; in Back Creek, Clarkston Creek, Chisman Creek, Poquoson River, Bennett Creek, and adjacent  
204 waters westward of a line from the southeasternmost point of Goodwin Islands to the westernmost point  
205 of Cow Island; in Back River westward of a line from Plumtree Point to the westernmost point of  
206 Northend Point; in Little Creek southward of a line from the north point of the west jetty to the north  
207 point of the east jetty; in Lynnhaven Bay southward of the Lynnhaven Inlet Bridge on U. S. Route 60.

208 B. ~~During~~ *Except as otherwise provided by regulation, during* the period from the first Monday in  
209 May through the third Friday in November, vessels under ~~seventy~~ 70 gross tons ~~which that~~ are licensed  
210 in accordance with subdivision 1 of § 28.2-402 are authorized to take or catch menhaden in the  
211 following waters: in the Rappahannock River eastward and southward from a line extending from  
212 Towles Point to Burnham Wharf and from Orchard Point to Towles Point; in Dividing Creek eastward  
213 from a line extending from Jarvis Point to Ditchley Pump House; in Indian Creek eastward from a line  
214 directly across the creek at Rappahannock Oyster Company; in Dymers Creek eastward from a line  
215 directly across the creek at the eastern end of Standard Products dock.

216 **§ 28.2-410. Closed season for menhaden fishing; forbidden nets; penalty.**

217 Except as provided in § 28.2-409 *or as otherwise provided by regulation*, it is unlawful for any  
218 person to take or catch with a purse net in the waters of ~~this the~~ the Commonwealth, or waters within its  
219 jurisdiction, menhaden between the Saturday following the third Friday in November and the Sunday  
220 preceding the first Monday in May. However, in the waters east of the Chesapeake Bay Bridge Tunnel  
221 within the three-mile limit of the Virginia shoreline such prohibition shall be between the Friday before  
222 Christmas and the Sunday preceding the first Monday in May. It is also unlawful for any person to use  
223 any purse net or other net having a stretched mesh of less than 1 3/4 inches. Any person violating any  
224 of the provisions of this section is guilty of a Class 1 misdemeanor.

225 **2. That § 28.2-1000.2 of the Code of Virginia is repealed.**