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HOUSE BILL NO. 2428

Offered January 9, 2019

Prefiled January 8, 2019

A BILL to amend and reenact §§ 16.1-253.1 and 19.2-152.9 of the Code of Virginia, relating to preliminary protective orders; hearing by two-way electronic video and audio communication.

Patrons-Levine, Gooditis, Kory, Rasoul and Sullivan

Referred to Committee for Courts of Justice

10 Be it enacted by the General Assembly of Virginia:

1. That §§ 16.1-253.1 and 19.2-152.9 of the Code of Virginia are amended and reenacted as 11 12 follows:

§ 16.1-253.1. Preliminary protective orders in cases of family abuse; confidentiality.

14 A. Upon the filing of a petition alleging that the petitioner is or has been, within a reasonable period 15 of time, subjected to family abuse, the court may issue a preliminary protective order against an allegedly abusing person in order to protect the health and safety of the petitioner or any family or 16 household member of the petitioner. The order may be issued in an ex parte proceeding upon good 17 cause shown when the petition is supported by an affidavit or sworn testimony before the judge or 18 intake officer. Immediate and present danger of family abuse or evidence sufficient to establish probable 19 20 cause that family abuse has recently occurred shall constitute good cause. Evidence that the petitioner 21 has been subjected to family abuse within a reasonable time and evidence of immediate and present 22 danger of family abuse may be established by a showing that (i) the allegedly abusing person is incarcerated and is to be released from incarceration within 30 days following the petition or has been 23 24 released from incarceration within 30 days prior to the petition, (ii) the crime for which the allegedly 25 abusing person was convicted and incarcerated involved family abuse against the petitioner, and (iii) the 26 allegedly abusing person has made threatening contact with the petitioner while he was incarcerated, 27 exhibiting a renewed threat to the petitioner of family abuse.

28 A preliminary protective order may include any one or more of the following conditions to be 29 imposed on the allegedly abusing person: 30

1. Prohibiting acts of family abuse or criminal offenses that result in injury to person or property.

2. Prohibiting such contacts by the respondent with the petitioner or family or household members of the petitioner as the court deems necessary for the health or safety of such persons.

33 3. Granting the petitioner possession of the premises occupied by the parties to the exclusion of the 34 allegedly abusing person; however, no such grant of possession shall affect title to any real or personal 35 property.

36 4. Enjoining the respondent from terminating any necessary utility service to a premises that the 37 petitioner has been granted possession of pursuant to subdivision 3 or, where appropriate, ordering the 38 respondent to restore utility services to such premises.

5. Granting the petitioner and, where appropriate, any other family or household member of the 39 40 petitioner, exclusive use and possession of a cellular telephone number or electronic device. The court may enjoin the respondent from terminating a cellular telephone number or electronic device before the 41 expiration of the contract term with a third-party provider. The court may enjoin the respondent from 42 using a cellular telephone or other electronic device to locate the petitioner. 43

44 6. Granting the petitioner temporary possession or use of a motor vehicle owned by the petitioner 45 alone or jointly owned by the parties to the exclusion of the allegedly abusing person; however, no such 46 grant of possession or use shall affect title to the vehicle.

47 7. Requiring that the allegedly abusing person provide suitable alternative housing for the petitioner and any other family or household member and, where appropriate, requiring the respondent to pay 48 49 deposits to connect or restore necessary utility services in the alternative housing provided.

50 8. Granting the petitioner the possession of any companion animal as defined in § 3.2-6500 if such 51 petitioner meets the definition of owner in § 3.2-6500.

52 9. Any other relief necessary for the protection of the petitioner and family or household members of 53 the petitioner.

54 B. The court shall forthwith, but in all cases no later than the end of the business day on which the 55 order was issued, enter and transfer electronically to the Virginia Criminal Information Network the respondent's identifying information and the name, date of birth, sex, and race of each protected person 56 provided to the court. A copy of a preliminary protective order containing any such identifying 57 58 information shall be forwarded forthwith to the primary law-enforcement agency responsible for service

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59 and entry of protective orders. Upon receipt of the order by the primary law-enforcement agency, the 60 agency shall forthwith verify and enter any modification as necessary to the identifying information and other appropriate information required by the Department of State Police into the Virginia Criminal 61 62 Information Network established and maintained by the Department pursuant to Chapter 2 (§ 52-12 et 63 seq.) of Title 52 and the order shall be served forthwith on the allegedly abusing person in person as 64 provided in § 16.1-264 and due return made to the court. However, if the order is issued by the circuit 65 court, the clerk of the circuit court shall forthwith forward an attested copy of the order containing the respondent's identifying information and the name, date of birth, sex, and race of each protected person 66 provided to the court to the primary law-enforcement agency providing service and entry of protective 67 orders and upon receipt of the order, the primary law-enforcement agency shall enter the name of the 68 69 person subject to the order and other appropriate information required by the Department of State Police 70 into the Virginia Criminal Information Network established and maintained by the Department pursuant 71 to Chapter 2 (§ 52-12 et seq.) of Title 52 and the order shall be served forthwith on the allegedly abusing person in person as provided in § 16.1-264. Upon service, the agency making service shall enter 72 the date and time of service and other appropriate information required by the Department of State 73 74 Police into the Virginia Criminal Information Network and make due return to the court. The 75 preliminary order shall specify a date for the full hearing. The hearing shall be held within 15 days of the issuance of the preliminary order. If the respondent fails to appear at this hearing because the 76 77 respondent was not personally served, or if personally served was incarcerated and not transported to the 78 hearing, the court may extend the protective order for a period not to exceed six months. The extended 79 protective order shall be served forthwith on the respondent. However, upon motion of the respondent 80 and for good cause shown, the court may continue the hearing. The preliminary order shall remain in effect until the hearing. Upon request after the order is issued, the clerk shall provide the petitioner with 81 a copy of the order and information regarding the date and time of service. The order shall further 82 83 specify that either party may at any time file a motion with the court requesting a hearing to dissolve or 84 modify the order. The hearing on the motion shall be given precedence on the docket of the court. If the 85 petitioner is physically incapable of attending such hearing, the court, in its discretion, may allow the petitioner to appear by two-way electronic video and audio communication. Any two-way electronic 86 87 video and audio communication system used for an appearance shall meet the standards set forth in 88 subsection B of § 19.2-3.1. Nothing in this section shall be construed as requiring a locality to purchase 89 a two-way electronic video and audio communication system. Any decision to purchase such a system is 90 at the discretion of the locality.

91 Upon receipt of the return of service or other proof of service pursuant to subsection C of 92 § 16.1-264, the clerk shall forthwith forward an attested copy of the preliminary protective order to the 93 primary law-enforcement agency, and the agency shall forthwith verify and enter any modification as necessary into the Virginia Criminal Information Network as described above. If the order is later 94 95 dissolved or modified, a copy of the dissolution or modification order shall also be attested, forwarded forthwith to the primary law-enforcement agency responsible for service and entry of protective orders, 96 97 and upon receipt of the order by the primary law-enforcement agency, the agency shall forthwith verify 98 and enter any modification as necessary to the identifying information and other appropriate information 99 required by the Department of State Police into the Virginia Criminal Information Network as described 100 above and the order shall be served forthwith and due return made to the court.

101 C. The preliminary order is effective upon personal service on the allegedly abusing person. Except 102 as otherwise provided in § 16.1-253.2, a violation of the order shall constitute contempt of court.

103 D. At a full hearing on the petition, the court may issue a protective order pursuant to § 16.1-279.1 if the court finds that the petitioner has proven the allegation of family abuse by a preponderance of the 104 105 evidence.

E. Neither a law-enforcement agency, the attorney for the Commonwealth, a court nor the clerk's 106 107 office, nor any employee of them, may disclose, except among themselves, the residential address, 108 telephone number, or place of employment of the person protected by the order or that of the family of 109 such person, except to the extent that disclosure is (i) required by law or the Rules of the Supreme Court, (ii) necessary for law-enforcement purposes, or (iii) permitted by the court for good cause. 110 111

F. As used in this section, "copy" includes a facsimile copy.

G. No fee shall be charged for filing or serving any petition or order pursuant to this section.

113 H. Upon issuance of a preliminary protective order, the clerk of the court shall make available to the petitioner information that is published by the Department of Criminal Justice Services for victims of 114 115 domestic violence or for petitioners in protective order cases.

§ 19.2-152.9. Preliminary protective orders.

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117 A. Upon the filing of a petition alleging that (i) the petitioner is or has been, within a reasonable period of time, subjected to an act of violence, force, or threat, or (ii) a petition or warrant has been 118 119 issued for the arrest of the alleged perpetrator for any criminal offense resulting from the commission of an act of violence, force, or threat, the court may issue a preliminary protective order against the alleged 120

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121 perpetrator in order to protect the health and safety of the petitioner or any family or household member 122 of the petitioner. The order may be issued in an ex parte proceeding upon good cause shown when the 123 petition is supported by an affidavit or sworn testimony before the judge or intake officer. Immediate 124 and present danger of any act of violence, force, or threat or evidence sufficient to establish probable 125 cause that an act of violence, force, or threat has recently occurred shall constitute good cause.

A preliminary protective order may include any one or more of the following conditions to be imposed on the respondent:

128 1. Prohibiting acts of violence, force, or threat or criminal offenses that may result in injury to 129 person or property;

130 2. Prohibiting such other contacts by the respondent with the petitioner or the petitioner's family or131 household members as the court deems necessary for the health and safety of such persons;

3. Such other conditions as the court deems necessary to prevent (i) acts of violence, force, or threat,
(ii) criminal offenses that may result in injury to person or property, or (iii) communication or other
contact of any kind by the respondent; and

4. Granting the petitioner the possession of any companion animal as defined in § 3.2-6500 if such petitioner meets the definition of owner in § 3.2-6500.

137 B. The court shall forthwith, but in all cases no later than the end of the business day on which the 138 order was issued, enter and transfer electronically to the Virginia Criminal Information Network the 139 respondent's identifying information and the name, date of birth, sex, and race of each protected person 140 provided to the court. A copy of a preliminary protective order containing any such identifying 141 information shall be forwarded forthwith to the primary law-enforcement agency responsible for service 142 and entry of protective orders. Upon receipt of the order by the primary law-enforcement agency, the 143 agency shall forthwith verify and enter any modification as necessary to the identifying information and 144 other appropriate information required by the Department of State Police into the Virginia Criminal 145 Information Network established and maintained by the Department pursuant to Chapter 2 (§ 52-12 et 146 seq.) of Title 52 and the order shall be served forthwith on the alleged perpetrator in person as provided 147 in § 16.1-264, and due return made to the court. However, if the order is issued by the circuit court, the 148 clerk of the circuit court shall forthwith forward an attested copy of the order containing the 149 respondent's identifying information and the name, date of birth, sex, and race of each protected person 150 provided to the court to the primary law-enforcement agency providing service and entry of protective 151 orders and upon receipt of the order, the primary law-enforcement agency shall enter the name of the 152 person subject to the order and other appropriate information required by the Department of State Police 153 into the Virginia Criminal Information Network established and maintained by the Department pursuant 154 to Chapter 2 (§ 52-12 et seq.) of Title 52 and the order shall be served forthwith on the alleged 155 perpetrator in person as provided in § 16.1-264. Upon service, the agency making service shall enter the 156 date and time of service and other appropriate information required by the Department of State Police 157 into the Virginia Criminal Information Network and make due return to the court. The preliminary order 158 shall specify a date for the full hearing. The hearing shall be held within 15 days of the issuance of the 159 preliminary order. If the respondent fails to appear at this hearing because the respondent was not 160 personally served, the court may extend the protective order for a period not to exceed six months. The 161 extended protective order shall be served as soon as possible on the respondent. However, upon motion 162 of the respondent and for good cause shown, the court may continue the hearing. The preliminary order 163 shall remain in effect until the hearing. Upon request after the order is issued, the clerk shall provide the 164 petitioner with a copy of the order and information regarding the date and time of service. The order 165 shall further specify that either party may at any time file a motion with the court requesting a hearing to dissolve or modify the order. The hearing on the motion shall be given precedence on the docket of 166 167 the court. If the petitioner is physically incapable of attending such hearing, the court, in its discretion, 168 may allow the petitioner to appear by two-way electronic video and audio communication. Any two-way 169 electronic video and audio communication system used for an appearance shall meet the standards set 170 forth in subsection B of § 19.2-3.1. Nothing in this section shall be construed as requiring a locality to 171 purchase a two-way electronic video and audio communication system. Any decision to purchase such a 172 system is at the discretion of the locality.

173 Upon receipt of the return of service or other proof of service pursuant to subsection C of 174 § 16.1-264, the clerk shall forthwith forward an attested copy of the preliminary protective order to 175 primary law-enforcement agency and the agency shall forthwith verify and enter any modification as 176 necessary into the Virginia Criminal Information Network as described above. If the order is later 177 dissolved or modified, a copy of the dissolution or modification order shall also be attested, forwarded 178 forthwith to the primary law-enforcement agency responsible for service and entry of protective orders, 179 and upon receipt of the order by the primary law-enforcement agency, the agency shall forthwith verify 180 and enter any modification as necessary to the identifying information and other appropriate information required by the Department of State Police into the Virginia Criminal Information Network as described 181

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above and the order shall be served forthwith and due return made to the court. 182

183 C. The preliminary order is effective upon personal service on the alleged perpetrator. Except as 184 otherwise provided, a violation of the order shall constitute contempt of court.

185 D. At a full hearing on the petition, the court may issue a protective order pursuant to § 19.2-152.10 if the court finds that the petitioner has proven the allegation that the petitioner is or has been, within a 186 187 reasonable period of time, subjected to an act of violence, force, or threat by a preponderance of the 188 evidence. 189

E. No fees shall be charged for filing or serving petitions pursuant to this section.

190 F. Neither a law-enforcement agency, the attorney for the Commonwealth, a court nor the clerk's 191 office, nor any employee of them, may disclose, except among themselves, the residential address, telephone number, or place of employment of the person protected by the order or that of the family of 192 such person, except to the extent that disclosure is (i) required by law or the Rules of the Supreme 193 Court, (ii) necessary for law-enforcement purposes, or (iii) permitted by the court for good cause. 194

195 G. As used in this section, "copy" includes a facsimile copy.

H. Upon issuance of a preliminary protective order, the clerk of the court shall make available to the 196 197 petitioner information that is published by the Department of Criminal Justice Services for victims of 198 domestic violence or for petitioners in protective order cases.