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SENATE JOINT RESOLUTION NO. 19

Offered January 10, 2018

Prefiled December 31, 2017

Continuing the Joint Subcommittee on Coastal Flooding. Report.

Patron—Locke

Referred to Committee on Rules

WHEREAS, House Joint Resolution 50 and Senate Joint Resolution 76 (2012) directed the Virginia Institute of Marine Science (VIMS) to study strategies for adaptation to prevent recurrent flooding in Tidewater and Eastern Shore Virginia localities; and

WHEREAS, the resulting VIMS report, entitled "Recurrent Flooding Study for Tidewater Virginia," published as Senate Document 3 (2013), stated that recurrent flooding impacts all localities in Virginia's coastal zone and is predicted to become worse over reasonable planning horizons (20 to 50 years); and

WHEREAS, VIMS offered several recommendations, including that the Commonwealth, working with its coastal localities, (i) begin comprehensive and coordinated planning efforts; (ii) initiate identification, collection, and analysis of data needed to support effective planning for response efforts; and (iii) take a lead role in addressing recurrent flooding in Virginia for the following reasons: (a) accessing relevant federal resources for planning and mitigation may be enhanced through state mediation, (b) flooding problems are linked to water bodies and therefore often transcend locality boundaries, and (c) prioritizing flood management actions must be based in part on risk; and therefore, the Commonwealth must oversee the necessary studies to determine adaptation strategies as well as implementation of the agreed-upon strategies; and

WHEREAS, the Joint Legislative Audit and Review Commission (JLARC) study mandated by House Joint Resolution 132 (2012) and presented on October 15, 2013, entitled "Review of Disaster Preparedness Planning in Virginia," stated, "The state generally has strong disaster response plans, but deficiencies in evacuation and shelter plans may compromise the safety of the Hampton Roads population during a catastrophic disaster"; and

WHEREAS, the JLARC study further noted that if four key assumptions in the state's current evacuation plan do not hold, "timely hurricane evacuations could be compromised," placing citizens at risk after the storm; and

WHEREAS, the Virginia Housing Commission studied this issue through its Housing and the Environment Work Group and found that zoning, building codes, and planning issues will all be affected by recurrent flooding; and

WHEREAS, House Joint Resolution 16 and Senate Joint Resolution 3 (2014) established the Joint Subcommittee to Formulate Recommendations to Address Recurrent Flooding as recommended by the VIMS report; and

WHEREAS, the Joint Subcommittee to Address Recurrent Flooding met four times during the 2014 interim to collect information from federal agencies, state agencies, localities, and stakeholders and to carry out its work; and

WHEREAS, the Joint Subcommittee to Address Recurrent Flooding filed an executive summary with the General Assembly prior to the 2015 Session, which included five initial recommendations to increase public increase public awareness, improve local and state government agency resiliency coordination, and address floodplain management; and

WHEREAS, recommendations made by the Joint Subcommittee to Address Recurrent Flooding during the 2014 interim resulted in six bills passing the General Assembly during the 2015 Session with bipartisan support; and

WHEREAS, the Joint Subcommittee to Address Recurrent Flooding met four times during the 2015 interim to collect information from federal agencies, state agencies, localities, and stakeholders and to carry out its work; and

WHEREAS, recommendations made by the Joint Subcommittee to Address Recurrent Flooding during the 2015 interim are both legislative in nature and require additional coordination between federal agencies, state agencies, and higher education; and

WHEREAS, the members of the full Joint Subcommittee on Recurrent Flooding concurred that the joint subcommittee be continued for two more years with a name change to the Joint Subcommittee on Coastal Flooding to more accurately reflect its mission and to continue the Commonwealth on the path of advancing Virginia as the coastal states' leader in advancing resiliency strategies and most importantly protecting our citizens and our business assets; and

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59 WHEREAS, pursuant to House Joint Resolution 84 and Senate Joint Resolution 58 (2016), the Joint
60 Subcommittee on Coastal Flooding has continued its work during the 2016 and 2017 interims and shall
61 bring forth additional recommendations for the 2018 Session; and

62 WHEREAS, the members of the joint subcommittee concur that the work of the joint subcommittee
63 be continued for two additional years; now, therefore, be it

64 RESOLVED by the House of Delegates, the Senate concurring, That the Joint Subcommittee on
65 Coastal Flooding be continued. The joint subcommittee shall have a total membership of 11 members
66 that shall consist of five members of the House of Delegates appointed by the Speaker of the House of
67 Delegates in accordance with the principles of proportional representation contained in the Rules of the
68 House of Delegates; three members of the Senate appointed by the Senate Committee on Rules; and
69 three nonlegislative citizen members, one of whom shall be a business leader and one of whom shall be
70 a representative of the environmental community appointed by the Speaker of the House of Delegates,
71 and one of whom shall be a local official representing Virginia's flood-prone communities appointed by
72 the Senate Committee on Rules. Nonlegislative citizen members of the joint subcommittee shall be
73 citizens of the Commonwealth of Virginia. The current members appointed by the Speaker of the House
74 of Delegates shall be subject to reappointment. The current members appointed by the Senate Committee
75 on Rules shall continue to serve until replaced. Vacancies shall be filled by the original appointing
76 authority. Unless otherwise approved in writing by the chairman of the joint subcommittee and the
77 respective Clerk, nonlegislative citizen members shall only be reimbursed for travel originating and
78 ending within the Commonwealth of Virginia for the purpose of attending meetings. If a companion
79 joint resolution of the other chamber is agreed to, written authorization of both Clerks shall be required.
80 The joint subcommittee shall elect a chairman and vice-chairman from among its membership, who shall
81 be members of the General Assembly.

82 In conducting its study, the joint subcommittee shall recommend short-term and long-term strategies
83 for minimizing the impact of recurrent flooding and coastal storms.

84 Administrative staff support shall continue to be provided by the Office of the Clerk of the House of
85 Delegates. Legal, research, policy analysis, and other services as requested by the joint subcommittee
86 shall continue to be provided by the Division of Legislative Services. Technical assistance shall continue
87 to be provided by faculty at Virginia institutions of higher education who have expertise in the subject
88 matter. All agencies of the Commonwealth shall provide assistance to the joint subcommittee for this
89 study, upon request.

90 The joint subcommittee shall be limited to four meetings for the 2018 interim and four meetings for
91 the 2019 interim, and the direct costs of this study shall not exceed \$18,640 for each year without
92 approval as set out in this resolution. Approval for unbudgeted nonmember-related expenses shall require
93 the written authorization of the chairman of the joint subcommittee and the respective Clerk. If a
94 companion joint resolution of the other chamber is agreed to, written authorization of both Clerks shall
95 be required.

96 No recommendation of the joint subcommittee shall be adopted if a majority of the House members
97 or a majority of the Senate members appointed to the joint subcommittee (i) vote against the
98 recommendation and (ii) vote for the recommendation to fail notwithstanding the majority vote of the
99 joint subcommittee.

100 The joint subcommittee shall complete its meetings for the first year by November 30, 2018, and for
101 the second year by November 30, 2019, and the chairman shall submit to the Division of Legislative
102 Automated Systems an executive summary of its findings and recommendations no later than the first
103 day of the next Regular Session of the General Assembly for each year. Each executive summary shall
104 state whether the joint subcommittee intends to submit to the General Assembly and the Governor a
105 report of its findings and recommendations for publication as a House or Senate document. The
106 executive summaries and reports shall be submitted as provided in the procedures of the Division of
107 Legislative Automated Systems for the processing of legislative documents and reports and shall be
108 posted on the General Assembly's website.

109 Implementation of this resolution is subject to subsequent approval and certification by the Joint
110 Rules Committee. The Committee may approve or disapprove expenditures for this study, extend or
111 delay the period for the conduct of the study, or authorize additional meetings during the 2018 and 2019
112 interims.