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SENATE BILL NO. 737

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee for Courts of Justice
on January 22, 2018)

(Patron Prior to Substitute—Senator Surovell)

A BILL to amend and reenact §§ 18.2-270.1 and 18.2-271.1 of the Code of Virginia, relating to driving under the influence; first offenders; license conditions.

Be it enacted by the General Assembly of Virginia:

1. That §§ 18.2-270.1 and 18.2-271.1 of the Code of Virginia are amended and reenacted as follows:

§ 18.2-270.1. Ignition interlock systems; penalty.

A. For purposes of this section and § 18.2-270.2:

"Commission" means the Commission on VASAP.

"Department" means the Department of Motor Vehicles.

"Ignition interlock system" means a device that (i) connects a motor vehicle ignition system to an analyzer that measures a driver's blood alcohol content; (ii) prevents a motor vehicle ignition from starting if a driver's blood alcohol content exceeds 0.02 percent; and (iii) is equipped with the ability to perform a rolling retest and to electronically log the blood alcohol content during ignition, attempted ignition, and rolling retest.

"Rolling retest" means a test of the vehicle operator's blood alcohol content required at random intervals during operation of the vehicle, which triggers the sounding of the horn and flashing of lights if (i) the test indicates that the operator has a blood alcohol content which exceeds 0.02 percent or (ii) the operator fails to take the test.

B. In addition to any penalty provided by law for a conviction under § 18.2-51.4 or 18.2-266 or a substantially similar ordinance of any county, city, or town, any court of proper jurisdiction shall, as a condition of a restricted license, prohibit an offender from operating a motor vehicle that is not equipped with a functioning, certified ignition interlock system for any period of time not to exceed the period of license suspension and restriction, not less than six consecutive months without alcohol-related violations of the interlock requirements. *However, if (i) the conviction was under § 18.2-266 or a substantially similar ordinance of any county, city, or town; (ii) the conviction was for a first offense; (iii) the offender was an adult at the time of the offense; and (iv) the offender's blood alcohol content was less than 0.15, the only restriction of a restricted license that the court shall impose is to prohibit the offender from operating a motor vehicle that is not equipped with a functioning, certified ignition interlock system for 12 consecutive months without alcohol-related violations of the interlock requirements.* The court shall, as a condition of a restricted license for a conviction under § 18.2-51.4, a second or subsequent offense of § 18.2-266, or a substantially similar ordinance of any county, city, or town, or as a condition of license restoration pursuant to subsection C of § 18.2-271.1 or § 46.2-391, require that such a system be installed on each motor vehicle, as defined in § 46.2-100, owned by or registered to the offender, in whole or in part, for ~~such~~ any period of time, *not less than six consecutive months without alcohol-related violations of the interlock requirements.* Such condition shall be in addition to any purposes for which a restricted license may be issued pursuant to § 18.2-271.1. ~~The~~ *Whenever an ignition interlock system is required, the court may order the installation of an ignition interlock system to commence immediately upon conviction. A fee of \$20 to cover court and administrative costs related to the ignition interlock system shall be paid by any such offender to the clerk of the court. The court shall require the offender to install an electronic log device with the ignition interlock system on a vehicle designated by the court to measure the blood alcohol content at each attempted ignition and random rolling retest during operation of the vehicle. The offender shall be enrolled in and supervised by an alcohol safety action program pursuant to § 18.2-271.1 and to conditions established by regulation under § 18.2-270.2 by the Commission during the period for which the court has ordered installation of the ignition interlock system. The offender shall be further required to provide to such program, at least quarterly during the period of court ordered ignition interlock installation, a printout from such electronic log indicating the offender's blood alcohol content during such ignitions, attempted ignitions, and rolling retests, and showing attempts to circumvent or tamper with the equipment. The period of time during which the offender (i) (a) is prohibited from operating a motor vehicle that is not equipped with an ignition interlock system or (ii) (b) is required to have an ignition interlock system installed on each motor vehicle owned by or registered to the offender, in whole or in part, shall be calculated from the date the offender is issued a restricted license by the court; however, such period of time shall be tolled upon the expiration of the restricted license issued by the court until such time as the person is issued a restricted license by the Department.*

60 C. In any case in which the court requires the installation of an ignition interlock system, the court
61 shall order the offender not to operate any motor vehicle that is not equipped with such a system for the
62 period of time that the interlock restriction is in effect. The clerk of the court shall file with the
63 Department of Motor Vehicles a copy of the order, which shall become a part of the offender's
64 operator's license record maintained by the Department. The Department shall issue to the offender for
65 the period during which the interlock restriction is imposed a restricted license which shall appropriately
66 set forth the restrictions required by the court under this subsection and any other restrictions imposed
67 upon the offender's driving privilege, and shall also set forth any exception granted by the court under
68 subsection F.

69 D. The offender shall be ordered to provide the appropriate ASAP program, within 30 days of the
70 effective date of the order of court, proof of the installation of the ignition interlock system. The
71 Program shall require the offender to have the system monitored and calibrated for proper operation at
72 least every 30 days by an entity approved by the Commission under the provisions of § 18.2-270.2 and
73 to demonstrate proof thereof. The offender shall pay the cost of leasing or buying and monitoring and
74 maintaining the ignition interlock system. Absent good cause shown, the court may revoke the offender's
75 driving privilege for failing to (i) timely install such system or (ii) have the system properly monitored
76 and calibrated.

77 E. No person shall start or attempt to start a motor vehicle equipped with an ignition interlock
78 system for the purpose of providing an operable motor vehicle to a person who is prohibited under this
79 section from operating a motor vehicle that is not equipped with an ignition interlock system. No person
80 shall tamper with, or in any way attempt to circumvent the operation of, an ignition interlock system
81 that has been installed in the motor vehicle of a person under this section. Except as authorized in
82 subsection F, no person shall knowingly furnish a motor vehicle not equipped with a functioning
83 ignition interlock system to any person prohibited under subsection B from operating any motor vehicle
84 which is not equipped with such system. A violation of this subsection is punishable as a Class 1
85 misdemeanor.

86 F. Any person prohibited from operating a motor vehicle under subsection B may, solely in the
87 course of his employment, operate a motor vehicle that is owned or provided by his employer without
88 installation of an ignition interlock system, if the court expressly permits such operation as a condition
89 of a restricted license at the request of the employer; such person shall not be permitted to operate any
90 other vehicle without a functioning ignition interlock system and, in no event, shall such person be
91 permitted to operate a school bus, school vehicle, or a commercial motor vehicle as defined in
92 § 46.2-341.4. This subsection shall not apply if such employer is an entity wholly or partially owned or
93 controlled by the person otherwise prohibited from operating a vehicle without an ignition interlock
94 system.

95 G. The Commission shall promulgate such regulations and forms as are necessary to implement the
96 procedures outlined in this section.

97 **§ 18.2-271.1. Probation, education, and rehabilitation of person charged or convicted; person**
98 **convicted under law of another state or federal law.**

99 A. Any person convicted of a first or second offense of § 18.2-266, or any ordinance of a county,
100 city, or town similar to the provisions thereof, or provisions of subsection A of § 46.2-341.24, shall be
101 required by court order, as a condition of probation or otherwise, to enter into and successfully complete
102 an alcohol safety action program in the judicial district in which such charge is brought or in any other
103 judicial district upon such terms and conditions as the court may set forth. However, upon motion of a
104 person convicted of any such offense following an assessment of the person conducted by an alcohol
105 safety action program, the court, for good cause, may decline to order participation in such a program if
106 the assessment by the alcohol safety action program indicates that intervention is not appropriate for
107 such person. In no event shall such persons be permitted to enter any such program which is not
108 certified as meeting minimum standards and criteria established by the Commission on the Virginia
109 Alcohol Safety Action Program (VASAP) pursuant to this section and to § 18.2-271.2. However, any
110 person charged with a violation of a first or second offense of § 18.2-266, or any ordinance of a county,
111 city, or town similar to the provisions thereof, or provisions of subsection A of § 46.2-341.24, may, at
112 any time prior to trial, enter into an alcohol safety action program in the judicial district in which such
113 charge is brought or in any other judicial district. Any person who enters into such program prior to
114 trial may pre-qualify with the program to have an ignition interlock system installed on any motor
115 vehicle owned or operated by him. However, no ignition interlock company shall install an ignition
116 interlock system on any such vehicle until a court issues to the person a restricted license with the
117 ignition interlock restriction.

118 B. The court shall require the person entering such program under the provisions of this section to
119 pay a fee of no less than \$250 but no more than \$300. A reasonable portion of such fee, as may be
120 determined by the Commission on VASAP, but not to exceed 10 percent, shall be forwarded monthly to
121 be deposited with the State Treasurer for expenditure by the Commission on VASAP, and the balance

122 shall be held in a separate fund for local administration of driver alcohol rehabilitation programs. Upon
123 a positive finding that the defendant is indigent, the court may reduce or waive the fee. In addition to
124 the costs of the proceeding, fees as may reasonably be required of defendants referred for intervention
125 under any such program may be charged.

126 C. Upon conviction of a violation of § 18.2-266 or any ordinance of a county, city or town similar to
127 the provisions thereof, or subsection A of § 46.2-341.24, the court shall impose the sentence authorized
128 by § 18.2-270 or 46.2-341.28 and the license revocation as authorized by § 18.2-271. In addition, if the
129 conviction was for a second offense committed within less than 10 years after a first such offense, the
130 court shall order that restoration of the person's license to drive be conditioned upon the installation of
131 an ignition interlock system on each motor vehicle, as defined in § 46.2-100, owned by or registered to
132 the person, in whole or in part, for a period of six months beginning at the end of the three year license
133 revocation, unless such a system has already been installed for six months prior to that time pursuant to
134 a restricted license order under subsection E. Upon a finding that a person so convicted is required to
135 participate in the program described herein, the court shall enter the conviction on the warrant, and shall
136 note that the person so convicted has been referred to such program. The court may then proceed to
137 issue an order in accordance with subsection E, if the court finds that the person so convicted is eligible
138 for a restricted license. If the court finds good cause for a person not to participate in such program or
139 subsequently that such person has violated, without good cause, any of the conditions set forth by the
140 court in entering the program, the court shall dispose of the case as if no program had been entered, in
141 which event the revocation provisions of § 46.2-389 and subsection A of § 46.2-391 shall be applicable
142 to the conviction. The court shall, upon final disposition of the case, send a copy of its order to the
143 Commissioner of the Department of Motor Vehicles. If such order provides for the issuance of a
144 restricted license, the Commissioner of the Department of Motor Vehicles, upon receipt thereof, shall
145 issue a restricted license. The period of time during which the person (i) is prohibited from operating a
146 motor vehicle that is not equipped with an ignition interlock system or (ii) is required to have an
147 ignition interlock system installed on each motor vehicle owned by or registered to the person, in whole
148 or in part, shall be calculated from the date the person is issued a restricted license by the court;
149 however, such period of time shall be tolled upon the expiration of the restricted license issued by the
150 court until such time as the person is issued a restricted license by the Department of Motor Vehicles.
151 Appeals from any such disposition shall be allowed as provided by law. The time within which an
152 appeal may be taken shall be calculated from the date of the final disposition of the case or any motion
153 for rehearing, whichever is later.

154 D. Any person who has been convicted under the law of another state or the United States of an
155 offense substantially similar to the provisions of § 18.2-266 or subsection A of § 46.2-341.24, and whose
156 privilege to operate a motor vehicle in this Commonwealth is subject to revocation under the provisions
157 of § 46.2-389 and subsection A of § 46.2-391, may petition the general district court of the county or
158 city in which he resides that he be given probation and assigned to a program as provided in subsection
159 A and that, upon entry into such program, he be issued an order in accordance with subsection E. If the
160 court finds that such person would have qualified therefor if he had been convicted in this
161 Commonwealth of a violation of § 18.2-266 or subsection A of § 46.2-341.24, the court may grant the
162 petition and may issue an order in accordance with subsection E as to the period of license suspension
163 or revocation imposed pursuant to § 46.2-389 or subsection A of § 46.2-391. The court shall, as a
164 condition of a restricted license, prohibit such person from operating a motor vehicle that is not
165 equipped with a functioning certified ignition interlock system for a period of time not to exceed the
166 period of license suspension and restriction, not less than six consecutive months without alcohol-related
167 violations of interlock requirements. Such order shall be conditioned upon the successful completion of a
168 program by the petitioner. If the court subsequently finds that such person has violated any of the
169 conditions set forth by the court, the court shall dispose of the case as if no program had been entered
170 and shall notify the Commissioner, who shall revoke the person's license in accordance with the
171 provisions of § 46.2-389 or subsection A of § 46.2-391. A copy of the order granting the petition or
172 subsequently revoking or suspending such person's license to operate a motor vehicle shall be forthwith
173 sent to the Commissioner of the Department of Motor Vehicles. The period of time during which the
174 person is prohibited from operating a motor vehicle that is not equipped with an ignition interlock
175 system shall be calculated from the date the person is issued a restricted license by the court; however,
176 such period of time shall be tolled upon the expiration of the restricted license issued by the court until
177 such time as the person is issued a restricted license by the Department of Motor Vehicles.

178 No period of license suspension or revocation shall be imposed pursuant to this subsection which,
179 when considered together with any period of license suspension or revocation previously imposed for the
180 same offense under the law of another state or the United States, results in such person's license being
181 suspended for a period in excess of the maximum periods specified in this subsection.

182 E. Except as otherwise provided herein, whenever a person enters a certified program pursuant to this

183 section, and such person's license to operate a motor vehicle, engine or train in the Commonwealth has
184 been suspended or revoked, the court may, in its discretion and for good cause shown, provide that such
185 person be issued a restricted permit to operate a motor vehicle for any of the following purposes: (i)
186 travel to and from his place of employment; (ii) travel to and from an alcohol rehabilitation or safety
187 action program; (iii) travel during the hours of such person's employment if the operation of a motor
188 vehicle is a necessary incident of such employment; (iv) travel to and from school if such person is a
189 student, upon proper written verification to the court that such person is enrolled in a continuing
190 program of education; (v) travel for health care services, including medically necessary transportation of
191 an elderly parent or, as designated by the court, any person residing in the person's household with a
192 serious medical problem upon written verification of need by a licensed health professional; (vi) travel
193 necessary to transport a minor child under the care of such person to and from school, day care, and
194 facilities housing medical service providers; (vii) travel to and from court-ordered visitation with a child
195 of such person; (viii) travel to a screening, evaluation and education program entered pursuant to
196 § 18.2-251 or subsection H of § 18.2-258.1; (ix) travel to and from court appearances in which he is a
197 subpoenaed witness or a party and appointments with his probation officer and to and from any
198 programs required by the court or as a condition of probation; (x) travel to and from a place of religious
199 worship one day per week at a specified time and place; (xi) travel to and from appointments approved
200 by the Division of Child Support Enforcement of the Department of Social Services as a requirement of
201 participation in an administrative or court-ordered intensive case monitoring program for child support
202 for which the participant maintains written proof of the appointment, including written proof of the date
203 and time of the appointment, on his person; (xii) travel to and from jail to serve a sentence when such
204 person has been convicted and sentenced to confinement in jail and pursuant to § 53.1-131.1 the time to
205 be served is on weekends or nonconsecutive days; (xiii) travel to and from the facility that installed or
206 monitors the ignition interlock in the person's vehicle; or (xiv) travel to and from a job interview for
207 which he maintains on his person written proof from the prospective employer of the date, time, and
208 location of the job interview. *However, if (a) the conviction was under § 18.2-266 or a substantially*
209 *similar ordinance of any county, city, or town; (b) the conviction was for a first offense; (c) the offender*
210 *was an adult at the time of the offense; and (d) the offender's blood alcohol content was less than 0.15,*
211 *the only restriction of a restricted license that the court shall impose is to prohibit the offender from*
212 *operating a motor vehicle that is not equipped with a functioning, certified ignition interlock system for*
213 *12 consecutive months without alcohol-related violations of the interlock requirements.* No restricted
214 license issued pursuant to this subsection shall permit any person to operate a commercial motor vehicle
215 as defined in the Virginia Commercial Driver's License Act (§ 46.2-341.1 et seq.). The court shall order
216 the surrender of such person's license to operate a motor vehicle to be disposed of in accordance with
217 the provisions of § 46.2-398 and shall forward to the Commissioner of the Department of Motor
218 Vehicles a copy of its order entered pursuant to this subsection, which shall specifically enumerate the
219 restrictions imposed and contain such information regarding the person to whom such a permit is issued
220 as is reasonably necessary to identify such person. The court shall also provide a copy of its order to the
221 person so convicted who may operate a motor vehicle on the order until receipt from the Commissioner
222 of the Department of Motor Vehicles of a restricted license, if the order provides for a restricted license
223 for that time period. A copy of such order and, after receipt thereof, the restricted license shall be
224 carried at all times while operating a motor vehicle. Any person who operates a motor vehicle in
225 violation of any restrictions imposed pursuant to this section shall be guilty of a violation of § 18.2-272.
226 Such restricted license shall be conditioned upon enrollment within 15 days in, and successful
227 completion of, a program as described in subsection A. No restricted license shall be issued during the
228 first four months of a revocation imposed pursuant to subsection B of § 18.2-271 or subsection A of
229 § 46.2-391 for a second offense of the type described therein committed within 10 years of a first such
230 offense. No restricted license shall be issued during the first year of a revocation imposed pursuant to
231 subsection B of § 18.2-271 or subsection A of § 46.2-391 for a second offense of the type described
232 therein committed within five years of a first such offense. No restricted license shall be issued during
233 any revocation period imposed pursuant to subsection C of § 18.2-271 or subsection B of § 46.2-391.
234 Notwithstanding the provisions of § 46.2-411, the fee charged pursuant to § 46.2-411 for reinstatement
235 of the driver's license of any person whose privilege or license has been suspended or revoked as a
236 result of a violation of § 18.2-266, subsection A of § 46.2-341.24 or of any ordinance of a county, city
237 or town, or of any federal law or the laws of any other state similar to the provisions of § 18.2-266 or
238 subsection A of § 46.2-341.24 shall be \$105. Forty dollars of such reinstatement fee shall be retained by
239 the Department of Motor Vehicles as provided in § 46.2-411, \$40 shall be transferred to the Commission
240 on VASAP, and \$25 shall be transferred to the Commonwealth Neurotrauma Initiative Trust Fund.

241 F. The court shall have jurisdiction over any person entering such program under any provision of
242 this section until such time as the case has been disposed of by either successful completion of the
243 program, or revocation due to ineligibility or violation of a condition or conditions imposed by the
244 court, whichever shall first occur. Revocation proceedings shall be commenced by notice to show cause

245 why the court should not revoke the privilege afforded by this section. Such notice shall be made by
246 first-class mail to the last known address of such person, and shall direct such person to appear before
247 the court in response thereto on a date contained in such notice, which shall not be less than 10 days
248 from the date of mailing of the notice. Failure to appear in response to such notice shall of itself be
249 grounds for revocation of such privilege. Notice of revocation under this subsection shall be sent
250 forthwith to the Commissioner of the Department of Motor Vehicles.

251 G. For the purposes of this section, any court which has convicted a person of a violation of
252 § 18.2-266, subsection A of § 46.2-341.24 or any ordinance of a county, city or town similar to the
253 provisions of § 18.2-266 shall have continuing jurisdiction over such person during any period of license
254 revocation related to that conviction, for the limited purposes of (i) referring such person to a certified
255 alcohol safety action program, (ii) providing for a restricted permit for such person in accordance with
256 the provisions of subsection E, and (iii) imposing terms, conditions and limitations for actions taken
257 pursuant to clauses (i) and (ii), whether or not it took either such action at the time of the conviction.
258 This continuing jurisdiction is subject to the limitations of subsection E that provide that no restricted
259 license shall be issued during a revocation imposed pursuant to subsection C of § 18.2-271 or subsection
260 B of § 46.2-391 or during the first four months or first year, whichever is applicable, of the revocation
261 imposed pursuant to subsection B of § 18.2-271 or subsection A of § 46.2-391. The provisions of this
262 subsection shall apply to a person convicted of a violation of § 18.2-266, subsection A of § 46.2-341.24
263 or any ordinance of a county, city or town similar to the provisions of § 18.2-266 on, after and at any
264 time prior to July 1, 2003.

265 H. The State Treasurer, the Commission on VASAP or any city or county is authorized to accept any
266 gifts or bequests of money or property, and any grant, loan, service, payment or property from any
267 source, including the federal government, for the purpose of driver alcohol education. Any such gifts,
268 bequests, grants, loans or payments shall be deposited in the separate fund provided in subsection B.

269 I. The Commission on VASAP, or any county, city, town, or any combination thereof may establish
270 and, if established, shall operate, in accordance with the standards and criteria required by this
271 subsection, alcohol safety action programs in connection with highway safety. Each such program shall
272 operate under the direction of a local independent policy board chosen in accordance with procedures
273 approved and promulgated by the Commission on VASAP. Local sitting or retired district court judges
274 who regularly hear or heard cases involving driving under the influence and are familiar with their local
275 alcohol safety action programs may serve on such boards. The Commission on VASAP shall establish
276 minimum standards and criteria for the implementation and operation of such programs and shall
277 establish procedures to certify all such programs to ensure that they meet the minimum standards and
278 criteria stipulated by the Commission. The Commission shall also establish criteria for the administration
279 of such programs for public information activities, for accounting procedures, for the auditing
280 requirements of such programs and for the allocation of funds. Funds paid to the Commonwealth
281 hereunder shall be utilized in the discretion of the Commission on VASAP to offset the costs of state
282 programs and local programs run in conjunction with any county, city or town and costs incurred by the
283 Commission. The Commission shall submit an annual report as to actions taken at the close of each
284 calendar year to the Governor and the General Assembly.

285 J. Notwithstanding any other provisions of this section or of § 18.2-271, nothing in this section shall
286 permit the court to suspend, reduce, limit, or otherwise modify any disqualification from operating a
287 commercial motor vehicle imposed under the provisions of the Virginia Commercial Driver's License
288 Act (§ 46.2-341.1 et seq.).

289 **2. That the provisions of this act may result in a net increase in periods of imprisonment or**
290 **commitment. Pursuant to § 30-19.1:4, the estimated amount of the necessary appropriation cannot**
291 **be determined for periods of imprisonment in state adult correctional facilities; therefore, Chapter**
292 **836 of the Acts of Assembly of 2017 requires the Virginia Criminal Sentencing Commission to**
293 **assign a minimum fiscal impact of \$50,000. Pursuant to § 30-19.1:4, the estimated amount of the**
294 **necessary appropriation is \$0 for periods of commitment to the custody of the Department of**
295 **Juvenile Justice.**