2018 SESSION

ENROLLED

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

An Act to amend and reenact § 2.2-1605 of the Code of Virginia, to amend the Code of Virginia by 2 adding sections numbered 2.2-2240.7 and 2.2-2240.8, and to repeal Article 2 (§§ 2.2-1611 through 2.2-1616) of Chapter 16.1 of Title 2.2 of the Code of Virginia, relating to the Virginia Economic 3 4 5 Development Partnership Authority; small business development programs.

[H 1568]

Approved

8 Be it enacted by the General Assembly of Virginia:

9 1. That § 2.2-1605 of the Code of Virginia is amended and reenacted and that the Code of Virginia 10 is amended by adding sections numbered 2.2-2240.7 and 2.2-2240.8 as follows: 11

§ 2.2-1605. Powers and duties of Department.

A. The Department shall have the following powers and duties:

13 1. Coordinate as consistent with prevailing law the plans, programs, and operations of the state government that affect or may contribute to the establishment, preservation, and strengthening of small, 14 15 women-owned, and minority-owned businesses;

16 2. Promote the mobilization of activities and resources of state and local governments, businesses and 17 trade associations, baccalaureate institutions of higher education, foundations, professional organizations, and volunteer and other groups towards the growth of small businesses and businesses owned by women 18 19 and minorities, and facilitate the coordination of the efforts of these groups with those of state 20 departments and agencies;

21 3. Establish a center for the development, collection, summarization, and dissemination of 22 information that will be helpful to persons and organizations throughout the nation in undertaking or 23 promoting procurement from small, women-owned, and minority-owned businesses;

24 4. Consistent with prevailing law and availability of funds, and according to the Director's discretion, 25 provide technical and management assistance to small, women-owned, and minority-owned businesses 26 and defray all or part of the costs of pilot or demonstration projects that are designed to overcome the 27 special problems of small, women-owned, and minority-owned businesses;

28 5. Advise the Small Business Financing Authority on the management and administration of the 29 Small, Women-owned, and Minority-owned Business Loan Fund created pursuant to § 2.2-2311.1;

30 6. Implement any remediation or enhancement measure for small, women-owned, or minority-owned 31 businesses as may be authorized by the Governor pursuant to subsection C of § 2.2-4310 and develop 32 regulations, consistent with prevailing law, for program implementation. Such regulations shall be 33 developed in consultation with the state agencies with procurement responsibility and promulgated by 34 those agencies in accordance with applicable law; and

35 7. Receive and coordinate, with the appropriate state agency, the investigation of complaints that a business certified pursuant to this chapter has failed to comply with its subcontracting plan under 36 37 subsection D of § 2.2-4310. If the Department determines that a business certified pursuant to this 38 chapter has failed to comply with the subcontracting plan, the business shall provide a written 39 explanation.

40 B. In addition, the Department shall serve as the liaison between the Commonwealth's existing 41 businesses and state government in order to promote the development of Virginia's economy. To that 42 end, the Department shall:

43 1. Encourage the training or retraining of individuals for specific employment opportunities at new or 44 expanding business facilities in the Commonwealth;

45 2. Develop and implement programs to assist small businesses in the Commonwealth in order to promote their growth and the creation and retention of jobs for Virginians; 46

3. Establish an industry program that is the principal point of communication between basic 47 48 employers in the Commonwealth and the state government that will address issues of significance to 49 business:

50 4. Make available to existing businesses, in conjunction and cooperation with localities, chambers of 51 commerce, and other public and private groups, basic information and pertinent factors of interest and 52 concern to such businesses; and

53 5. Develop statistical reports on job creation and the general economic conditions in the 54 Commonwealth; and

55 6. Administer the Small Business Jobs Grant Fund Program described in Article 2 (§ 2.2-1611 et 56 seq.).

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57 C. All agencies of the Commonwealth shall assist the Department upon request and furnish such 58 information and assistance as the Department may require in the discharge of its duties.

59 § 2.2-2240.7. Small Business Jobs Grant Fund Program; composition; general qualifications.

60 A. As used in this section:

61 "Base year" means the calendar year immediately preceding the 24-month period in which a small business creates new full-time positions making it eligible for grants under this section. 62

"Capital investment" means an investment in real property, personal property, or both, at a 63 manufacturing or basic nonmanufacturing facility within the Commonwealth that is or may be 64 capitalized by the company and that establishes or increases the productivity of the manufacturing 65 66 facility, results in the utilization of a more advanced technology than is in use immediately prior to such 67 investment, or both.

68 "Fund" means the Small Business Jobs Grant Fund established in subsection E.

69 "New full-time position" means employment of a resident of the Commonwealth for an indefinite duration in the Commonwealth at a small business requiring (i) a minimum of 35 hours of an 70 employee's time per week for the entire normal year of the small business's operation, which "normal 71 72 year" shall consist of at least 48 weeks, or (ii) a minimum of 1,680 hours per year. Seasonal, 73 temporary, or contract positions or positions created when a job function is shifted from an existing 74 location in the Commonwealth shall not qualify as a new full-time position. 75

"Program" means the Small Business Jobs Grant Fund Program established in subsection B.

76 "Small business" means an independently owned and operated business that has been organized 77 pursuant to Virginia law or maintains a principal place of business in Virginia and has 50 or fewer 78 employees in its base year and average annual gross receipts of \$3 million or less averaged over the 79 previous 24-month period.

80 B. There is hereby created the Small Business Jobs Grant Fund Program to support private sector job creation by encouraging the expansion of existing Virginia businesses and the start-up of new 81 business operations in Virginia. The Authority shall develop the Program to assist Virginia small 82 83 businesses with job creation. 84

C. To be eligible for assistance under the Program, a company shall:

85 1. Create or sustain employment for the Commonwealth in a basic sector industry or function, which 86 would include businesses or functions that directly or indirectly derive more than 35 percent of their 87 revenues from out-of-state sources, as determined by the Authority;

88 2. Pay a minimum entry-level wage rate per hour of at least 1.35 times the federal minimum wage. 89 In areas that have an unemployment rate of one and one-half times the statewide average unemployment 90 rate, the wage rate minimum may be waived by the Authority. Only full-time positions that qualify for 91 benefits shall be eligible for assistance;

92 $\vec{3}$. Submit copies of employer quarterly payroll reports provided by the company to the Virginia Employment Commission to verify the employment status of each position that has been included in a 93 94 grant awarded under a component program; and 95

4. Meet such additional criteria as may be set forth by the Authority.

D. In addition to the requirements of subsection C regarding company eligibility, to be eligible for 96 97 assistance under the Program a company shall (i) create a minimum of five net new full-time positions 98 and (ii) make a new capital investment of at least \$50,000.

99 The Secretary of Commerce and Trade may waive these requirements but shall promptly provide 100 written notice of any such waiver to the Chairmen of the Senate Committee on Finance and House Committee on Appropriations, which notice shall include a justification for any waiver of these 101 102 requirements.

103 E. There is hereby created in the state treasury a permanent nonreverting fund to be known as the 104 Small Business Jobs Grant Fund. The Fund shall consist of (i) transfers from the Virginia Jobs Investment Program funded in the general appropriation act currently in effect and (ii) any other 105 moneys designated for deposit into the Fund from any source, public or private. Interest earned on 106 107 moneys in the Fund shall remain in the Fund and be credited to it. Any moneys remaining in the Fund, including interest thereon, at the end of each fiscal year shall not revert to the general fund but shall 108 109 remain in the Fund. The Fund shall be managed and administered within the Authority.

F. Moneys in the Fund shall be used solely for the purpose of providing grants to small businesses 110 that create at least five new full-time positions within any 24-month period. A small business meeting 111 the conditions of this section shall be eligible to receive a grant from the Fund ranging from \$500 to 112 \$2,000 per each new full-time position that has been created based on criteria established by the 113 114 Authority pursuant to subsection G.

115 In awarding grants, priority shall be given to small businesses creating new full-time positions in 116 areas with an annual average unemployment rate of more than 125 percent of the statewide average 117 unemployment rate.

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118 G. Grant payments under this section shall be conditional upon the small business substantially
119 retaining (i) the number of full-time positions in its base year plus (ii) the number of new full-time
120 positions for which grants are to be paid. In no case shall the retention period, as determined by the
121 Authority, be less than 12 months for any new full-time position for which a grant is to be paid.

122 No grant shall be awarded or paid for any new full-time position created prior to July 1, 2010. No 123 grant shall be awarded or paid for any new full-time position created solely as a result of a merger, 124 acquisition, or similar business combination or a change in business form unless such new full-time 125 position is moved into the Commonwealth from outside of the Commonwealth.

H. The Authority shall establish criteria for determining the amount of the grant to be awarded for
each eligible new full-time position created by a small business that will be based on the level of
education, training, and experience required for the job. Such criteria shall also (i) prohibit a small
business from receiving more than one grant under this section for the same position and (ii) require
the employee to be employed in the new full-time position for at least 90 days prior to the award of the

I. The Authority shall determine the qualifications, terms, and conditions for the use of the Fund and
the accounts thereof. In connection with applications for claims made against the Fund, the Authority
may require the production of any document, instrument, certificate, or legal opinion or any other
information it deems necessary or convenient. All claims made against the Fund shall be approved by
the Authority.

\$ 2.2-2240.8. Creation, administration, and management of the Small Business Investment Grant Fund.

139 *A. As used in this section:*

"Eligible investor" means an individual subject to the tax imposed by § 58.1-320 or a special purpose entity established for the purpose of making investments for an individual. "Eligible investor" does not include an individual who engages in the business of making debt or equity investments in private businesses, or any person that would be allocated a portion of the grant under this section as a partner, shareholder, member, or owner of an entity that engages in such business.

145 *"Financing Authority" means the Virginia Small Business Financing Authority established in Article* **146** 7 (§ 2.2-2279 et seq.) of Chapter 22 of Title 2.2.

147 "Fund" means the Small Business Investment Grant Fund established in subsection B.

148 "Pass-through entity" means the same as that term is defined in § 58.1-390.1.

149 "Qualified investment" means a cash investment in a qualified business in the form of equity or 150 subordinated debt.

151 "Small business" means a corporation, pass-through entity, or other entity that (i) has annual gross 152 revenues of no more than \$5 million in its most recent fiscal year; (ii) has its principal office or facility 153 in the Commonwealth; (iii) is engaged in business primarily in or does substantially all of its production 154 in the Commonwealth; (iv) has not obtained during its existence more than \$5 million in aggregate 155 gross cash proceeds from the issuance of its equity or debt investments, not including commercial loans 156 from national or state-chartered banking or savings and loan institutions; (v) has no more than 50 157 employees who are employed within the Commonwealth; and (vi) has been designated as such by the 158 Financing Authority pursuant to the provisions of this section.

"Subordinated debt" means indebtedness of a corporation, general or limited partnership, or limited
liability company that (i) by its terms required no repayment of principal for the first three years after
issuance, (ii) is not guaranteed by any other person or secured by any assets of the issuer or any other
person, and (iii) is subordinated to all indebtedness and obligations of the issuer to national or
state-chartered banking or savings and loan institutions.

164 B. From such funds as may be appropriated by the General Assembly and any gifts, grants, or 165 donations from public or private sources, there is hereby created in the state treasury a special nonreverting, permanent fund to be known as the Small Business Investment Grant Fund, to be 166 administered by the Authority. The Fund shall be established on the books of the Comptroller. Interest 167 168 earned on moneys in the Fund shall remain in the Fund and be credited to it. Any moneys remaining in 169 the Fund at the end of each fiscal year, including interest thereon, shall not revert to the general fund 170 but shall remain in the Fund. Expenditures and disbursements from the Fund, which shall be in the 171 form of grants pursuant to this section, shall be made by the State Treasurer on warrants issued by the 172 Comptroller upon written request bearing the signature of the Chief Executive Officer. Grants from the 173 Fund shall only be made to applications pursuant to this section.

C. An eligible investor that makes a qualified investment in a small business on or after July 1,
2016, but prior to January 1, 2019, that has been certified by the Authority pursuant to subsection D
shall be eligible for a grant in an amount equal to the lesser of 50 percent of the qualified investment
or \$50,000. An eligible investor may apply for a grant for each qualified investment that is made to one
or more small businesses not to exceed a total grant allocation from the Fund of \$250,000 per eligible

179 investor.

180 D. A small business shall apply with the Financing Authority to receive qualified investments eligible
 181 for the grant pursuant to this section and shall provide to the Financing Authority such information as
 182 the Authority deems necessary to demonstrate that it meets the qualifications set forth in subsection A.

E. Any eligible investor applying for a grant pursuant to this section shall submit an application to
the Financing Authority. The Financing Authority shall determine the amount of the grant allowable to
the eligible investor for the year.

F. Unless the eligible investor transfers the equity received in connection with a qualified investment 186 as a result of (i) the liquidation of the small business issuing such equity; (ii) the merger, consolidation, 187 188 or other acquisition of such business with or by a party not affiliated with such business; or (iii) the 189 death of the eligible investor, any eligible investor that fails to hold such equity for at least two years 190 shall forfeit the grant and shall pay the Financing Authority interest on the total allowed grant at the 191 rate of one percent per month, compounded monthly, from the date the grant was awarded to the 192 taxpayer. The Financing Authority shall deposit any amounts received under this subsection into the 193 general fund of the Commonwealth.

194 G. Grants shall be issued in the order that each completed eligible application is received by the
195 Financing Authority. In the event that the amount of eligible grants requested in a fiscal year exceeds
196 the funds available in the Fund, such grants shall be paid in the next fiscal year in which funds are
197 available.

H. An eligible investor shall not be awarded a grant pursuant to this section for any investment in a
 small business for which the eligible investor has been allowed a tax credit pursuant to § 58.1-339.4.

I. The Financing Authority shall establish policies and procedures relating to (i) the certification of
 small businesses, (ii) the application for grants, and (iii) the recapture of grant awards claimed with
 interest in the event that the qualified investment is not held for the requisite period set forth in
 subsection F. Such policies and procedures shall be exempt from the Administrative Process Act
 (§ 2.2-4000 et seq.).

205 2. That Article 2 (§§ 2.2-1611 through 2.2-1616) of Chapter 16.1 of Title 2.2 of the Code of Virginia is repealed.