

2018 SESSION

LEGISLATION NOT PREPARED BY DLS
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HOUSE BILL NO. 1558

Offered January 19, 2018

A BILL to amend and reenact §§ 56-265.1, 56-576, 56-585.1, and 56-585.1:1 of the Code of Virginia, relating to electric utility regulation; grid modernization; energy efficiency programs; schedule for rate review proceedings; Transitional Rate Period; energy storage facilities; electric distribution grid transformation projects; wind and solar generation facilities; coal combustion by-product management; pilot programs; undergrounding electrical transmission lines; fuel factor; bill credits; rate adjustment clauses for major unit conversions; rate reductions attributable to changes in federal tax law.

Patrons—Kilgore, Bagby, Lindsey and Plum

Referred to Committee on Commerce and Labor

Be it enacted by the General Assembly of Virginia:

1. That §§ 56-265.1, 56-576, 56-585.1, and 56-585.1:1 of the Code of Virginia are amended and reenacted as follows:

§ 56-265.1. Definitions.

In this chapter the following terms shall have the following meanings:

(a) "Company" means a corporation, a limited liability company, an individual, a partnership, an association, a joint-stock company, a business trust, a cooperative, or an organized group of persons, whether incorporated or not; or any receiver, trustee or other liquidating agent of any of the foregoing in his capacity as such; but not a municipal corporation or a county, unless such municipal corporation or county has obtained a certificate pursuant to § 56-265.4:4.

(b) "Public utility" means any company ~~which~~ *that* owns or operates facilities within the Commonwealth of Virginia for the generation, transmission, *storage* or distribution of electric energy for sale, for the production, storage, transmission, or distribution, otherwise than in enclosed portable containers, of natural or manufactured gas or geothermal resources for sale for heat, light or power, or for the furnishing of telephone service, sewerage facilities or water; ~~however, As used in this definition, a facility for the storage of electric energy for sale includes one or more pumped hydroelectricity generation and storage facilities located in the coalfield region of Virginia as described in § 15.2-6002.~~ *However,* the term "public utility" ~~shall~~ *does* not include any of the following:

(1) Except as otherwise provided in § 56-265.3:1, any company furnishing sewerage facilities, geothermal resources or water to less than 50 customers. Any company furnishing water or sewer services to 10 or more customers and excluded by this subdivision from the definition of "public utility" for purposes of this chapter nevertheless shall not abandon the water or sewer services unless and until approval is granted by the Commission or all the customers receiving such services agree to accept ownership of the company.

(2) Any company generating and distributing electric energy exclusively for its own consumption.

(3) Any company (A) which furnishes electric service together with heating and cooling services, generated at a central plant installed on the premises to be served, to the tenants of a building or buildings located on a single tract of land undivided by any publicly maintained highway, street or road at the time of installation of the central plant, and (B) which does not charge separately or by meter for electric energy used by any tenant except as part of a rental charge. Any company excluded by this subdivision from the definition of "public utility" for the purposes of this chapter nevertheless shall, within 30 days following the issuance of a building permit, notify the State Corporation Commission in writing of the ownership, capacity and location of such central plant, and it shall be subject, with regard to the quality of electric service furnished, to the provisions of Chapters 10 (§ 56-232 et seq.) and 17 (§ 56-509 et seq.) ~~of this title~~ and regulations thereunder and be deemed a public utility for such purposes, if such company furnishes such service to 100 or more lessees.

(4) Any company, or affiliate thereof, making a first or direct sale, or ancillary transmission or delivery service, of natural or manufactured gas to fewer than 35 commercial or industrial customers, which are not themselves "public utilities" as defined in this chapter, or to certain public schools as indicated in this subdivision, for use solely by such purchasing customers at facilities which are not located in a territory for which a certificate to provide gas service has been issued by the Commission under this chapter and which, at the time of the Commission's receipt of the notice provided under § 56-265.4:5, are not located within any area, territory, or jurisdiction served by a municipal corporation that provided gas distribution service as of January 1, 1992, provided that such company shall comply with the provisions of § 56-265.4:5. Direct sales or ancillary transmission or delivery services of natural

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59 gas to public schools in the following localities may be made without regard to the number of schools
60 involved and shall not count against the "fewer than 35" requirement in this subdivision: the Counties of
61 Dickenson, Wise, Russell, and Buchanan, and the City of Norton.

62 (5) Any company which is not a public service corporation and which provides compressed natural
63 gas service at retail for the public.

64 (6) Any company selling landfill gas from a solid waste management facility permitted by the
65 Department of Environmental Quality to a public utility certificated by the Commission to provide gas
66 distribution service to the public in the area in which the solid waste management facility is located. If
67 such company submits to the public utility a written offer for sale of such gas and the public utility
68 does not agree within 60 days to purchase such gas on mutually satisfactory terms, then the company
69 may sell such gas to (i) any facility owned and operated by the Commonwealth which is located within
70 three miles of the solid waste management facility or (ii) any purchaser after such landfill gas has been
71 liquefied. The provisions of this subdivision shall not apply to the City of Lynchburg or Fairfax County.

72 (7) Any authority created pursuant to the Virginia Water and Waste Authorities Act (§ 15.2-5100 et
73 seq.) making a sale or ancillary transmission or delivery service of landfill gas to a commercial or
74 industrial customer from a solid waste management facility permitted by the Department of
75 Environmental Quality and operated by that same authority, if such an authority limits off-premises sale,
76 transmission or delivery service of landfill gas to no more than one purchaser. The authority may
77 contract with other persons for the construction and operation of facilities necessary or convenient to the
78 sale, transmission or delivery of landfill gas, and no such person shall be deemed a public utility solely
79 by reason of its construction or operation of such facilities. If the purchaser of the landfill gas is located
80 within the certificated service territory of a natural gas public utility, the public utility may file for
81 Commission approval a proposed tariff to reflect any anticipated or known changes in service to the
82 purchaser as a result of the use of landfill gas. No such tariff shall impose on the purchaser of the
83 landfill gas terms less favorable than similarly situated customers with alternative fuel capabilities;
84 provided, however, that such tariff may impose such requirements as are reasonably calculated to
85 recover the cost of such service and to protect and ensure the safety and integrity of the public utility's
86 facilities.

87 (8) A company selling or delivering only landfill gas, electricity generated from only landfill gas, or
88 both, that is derived from a solid waste management facility permitted by the Department of
89 Environmental Quality and sold or delivered from any such facility to not more than three commercial
90 or industrial purchasers or to a natural gas or electric public utility, municipal corporation or county as
91 authorized by this section. If a purchaser of the landfill gas is located within the certificated service
92 territory of a natural gas public utility or within an area in which a municipal corporation provides gas
93 distribution service and the landfill gas is to be used in facilities constructed after January 1, 2000, such
94 company shall submit to such public utility or municipal corporation a written offer for sale of that gas
95 prior to offering the gas for sale or delivery to a commercial or industrial purchaser. If the public utility
96 or municipal corporation does not agree within 60 days following the date of the offer to purchase such
97 landfill gas on mutually satisfactory terms, then the company shall be authorized to sell such landfill
98 gas, electricity, or both, to the commercial or industrial purchaser, utility, municipal corporation, or
99 county. Such public utility may file for Commission approval a proposed tariff to reflect any anticipated
100 or known changes in service to the purchaser as a result of the purchaser's use of the landfill gas. No
101 such tariff shall impose on such purchaser of the landfill gas terms less favorable than those imposed on
102 similarly situated customers with alternative fuel capabilities; provided, however, that such tariff may
103 impose such requirements as are reasonably calculated to recover any cost of such service and to protect
104 and ensure the safety and integrity of the public utility's facilities.

105 (9) A company that is not organized as a public service company pursuant to subsection D of
106 § 13.1-620 and that sells and delivers propane air only to one or more public utilities. Any company
107 excluded by this subdivision from the definition of "public utility" for the purposes of this chapter
108 nevertheless shall be subject to the Commission's jurisdiction relating to gas pipeline safety and
109 enforcement.

110 (10) A farm or aggregation of farms that owns and operates facilities within the Commonwealth for
111 the generation of electric energy from waste-to-energy technology. As used in this subdivision, (i)
112 "farm" means any person that obtains at least 51 percent of its annual gross income from agricultural
113 operations and produces the agricultural waste used as feedstock for the waste-to-energy technology, (ii)
114 "agricultural waste" means biomass waste materials capable of decomposition that are produced from the
115 raising of plants and animals during agricultural operations, including animal manures, bedding, plant
116 stalks, hulls, and vegetable matter, and (iii) "waste-to-energy technology" means any technology,
117 including but not limited to a methane digester, that converts agricultural waste into gas, steam, or heat
118 that is used to generate electricity on-site.

119 (11) A company, other than an entity organized as a public service company, that provides
120 non-utility gas service as provided in § 56-265.4:6.

(12) *A company, other than an entity organized as a public service company, that provides storage of electric energy that is not for sale to the public.*

(c) "Commission" means the State Corporation Commission.

(d) "Geothermal resources" means those resources as defined in § 45.1-179.2.

§ 56-576. Definitions.

As used in this chapter:

"Affiliate" means any person that controls, is controlled by, or is under common control with an electric utility.

"Aggregator" means a person that, as an agent or intermediary, (i) offers to purchase, or purchases, electric energy or (ii) offers to arrange for, or arranges for, the purchase of electric energy, for sale to, or on behalf of, two or more retail customers not controlled by or under common control with such person. The following activities shall not, in and of themselves, make a person an aggregator under this chapter: (i) furnishing legal services to two or more retail customers, suppliers or aggregators; (ii) furnishing educational, informational, or analytical services to two or more retail customers, unless direct or indirect compensation for such services is paid by an aggregator or supplier of electric energy; (iii) furnishing educational, informational, or analytical services to two or more suppliers or aggregators; (iv) providing default service under § 56-585; (v) engaging in activities of a retail electric energy supplier, licensed pursuant to § 56- 587, which are authorized by such supplier's license; and (vi) engaging in actions of a retail customer, in common with one or more other such retail customers, to issue a request for proposal or to negotiate a purchase of electric energy for consumption by such retail customers.

"Combined heat and power" means a method of using waste heat from electrical generation to offset traditional processes, space heating, air conditioning, or refrigeration.

"Commission" means the State Corporation Commission.

"Cooperative" means a utility formed under or subject to Chapter 9.1 (§ 56-231.15 et seq.).

"Covered entity" means a provider in the Commonwealth of an electric service not subject to competition but shall not include default service providers.

"Covered transaction" means an acquisition, merger, or consolidation of, or other transaction involving stock, securities, voting interests or assets by which one or more persons obtains control of a covered entity.

"Curtailment" means inducing retail customers to reduce load during times of peak demand so as to ease the burden on the electrical grid.

"Customer choice" means the opportunity for a retail customer in the Commonwealth to purchase electric energy from any supplier licensed and seeking to sell electric energy to that customer.

"Demand response" means measures aimed at shifting time of use of electricity from peak-use periods to times of lower demand by inducing retail customers to curtail electricity usage during periods of congestion and higher prices in the electrical grid.

"Distribute," "distributing," or "distribution of" electric energy means the transfer of electric energy through a retail distribution system to a retail customer.

"Distributor" means a person owning, controlling, or operating a retail distribution system to provide electric energy directly to retail customers.

"Electric distribution grid transformation project" means a project associated with electric distribution infrastructure, including related data analytics equipment, that is designed to accommodate or facilitate the integration of utility-owned or customer-owned renewable electric generation resources with the utility's electric distribution grid or to otherwise enhance electric distribution grid reliability, electric distribution grid security, customer service or energy efficiency and conservation, including advanced metering infrastructure, intelligent grid devices for real time system and asset information, automated control systems for electric distribution circuits and substations, communications networks for service meters, intelligent grid devices and other distribution equipment, distribution system hardening projects for circuits and substations designed to reduce service outages or service restoration times, physical security measures at key distribution substations, cyber security measures, energy storage systems and microgrids that support circuit-level grid stability, power quality, reliability or resiliency or provide temporary backup energy supply, electrical facilities and infrastructure necessary to support electric vehicle charging systems, LED street light conversions, and new customer information platforms designed to provide improved customer access, greater service options and expanded access to energy usage information.

"Electric utility" means any person that generates, transmits, or distributes electric energy for use by retail customers in the Commonwealth, including any investor-owned electric utility, cooperative electric utility, or electric utility owned or operated by a municipality.

"Energy efficiency program" means a program that reduces the total amount of electricity that is required for the same process or activity implemented after the expiration of capped rates.

Energy efficiency programs include equipment, physical, or program change designed to produce

182 measured and verified reductions in the amount of electricity required to perform the same function and
183 produce the same or a similar outcome. Energy efficiency programs may include, but are not limited to,
184 (i) programs that result in improvements in lighting design, heating, ventilation, and air conditioning
185 systems, appliances, building envelopes, and industrial and commercial processes; (ii) measures, such as
186 but not limited to the installation of advanced meters, implemented or installed by utilities, that reduce
187 fuel use or losses of electricity and otherwise improve internal operating efficiency in generation,
188 transmission, and distribution systems; and (iii) customer engagement programs that result in measurable
189 and verifiable energy savings that lead to efficient use patterns and practices. Energy efficiency
190 programs include demand response, combined heat and power and waste heat recovery, curtailment, or
191 other programs that are designed to reduce electricity consumption so long as they reduce the total
192 amount of electricity that is required for the same process or activity. Utilities shall be authorized to
193 install and operate such advanced metering technology and equipment on a customer's premises;
194 however, nothing in this chapter establishes a requirement that an energy efficiency program be
195 implemented on a customer's premises and be connected to a customer's wiring on the customer's side of
196 the inter-connection without the customer's expressed consent.

197 "Generate," "generating," or "generation of" electric energy means the production of electric energy.

198 "Generator" means a person owning, controlling, or operating a facility that produces electric energy
199 for sale.

200 "Incumbent electric utility" means each electric utility in the Commonwealth that, prior to July 1,
201 1999, supplied electric energy to retail customers located in an exclusive service territory established by
202 the Commission.

203 "Independent system operator" means a person that may receive or has received, by transfer pursuant
204 to this chapter, any ownership or control of, or any responsibility to operate, all or part of the
205 transmission systems in the Commonwealth.

206 "In the public interest," for purposes of assessing energy efficiency programs, describes an energy
207 efficiency program if, ~~among other factors,~~ the net present value of the benefits exceeds the net present
208 value of the costs as determined by *not less than any three* ~~the Commission upon consideration~~ of the
209 following four *benefit cost* tests: (i) the Total Resource Cost Test; (ii) the Utility Cost Test (also referred
210 to as the Program Administrator Test); (iii) the Participant Test; and (iv) the Ratepayer Impact Measure
211 Test. ~~Such determination shall include an analysis of all four tests, and a program or portfolio of~~
212 ~~programs shall not be rejected based solely on the results of a single test.~~ In addition, an energy
213 efficiency program may be deemed to be "in the public interest" if the program provides measurable and
214 verifiable energy savings to low-income customers or elderly customers.

215 "Measured and verified" means a process determined pursuant to methods accepted for use by
216 utilities and industries to measure, verify, and validate energy savings and peak demand savings. This
217 may include the protocol established by the United States Department of Energy, Office of Federal
218 Energy Management Programs, Measurement and Verification Guidance for Federal Energy Projects,
219 measurement and verification standards developed by the American Society of Heating, Refrigeration
220 and Air Conditioning Engineers (ASHRAE), or engineering-based estimates of energy and demand
221 savings associated with specific energy efficiency measures, as determined by the Commission.

222 "Municipality" means a city, county, town, authority, or other political subdivision of the
223 Commonwealth.

224 "New underground facilities" means facilities to provide underground distribution service. "New
225 underground facilities" includes underground cables with voltages of 69 kilovolts or less, pad-mounted
226 devices, connections at customer meters, and transition terminations from existing overhead distribution
227 sources.

228 "Peak-shaving" means measures aimed solely at shifting time of use of electricity from peak-use
229 periods to times of lower demand by inducing retail customers to curtail electricity usage during periods
230 of congestion and higher prices in the electrical grid.

231 "Person" means any individual, corporation, partnership, association, company, business, trust, joint
232 venture, or other private legal entity, and the Commonwealth or any municipality.

233 "Renewable energy" means energy derived from sunlight, wind, falling water, biomass, sustainable or
234 otherwise, (the definitions of which shall be liberally construed), energy from waste, landfill gas,
235 municipal solid waste, wave motion, tides, and geothermal power, and does not include energy derived
236 from coal, oil, natural gas, or nuclear power. Renewable energy shall also include the proportion of the
237 thermal or electric energy from a facility that results from the co-firing of biomass.

238 "Renewable thermal energy" means the thermal energy output from (i) a renewable-fueled combined
239 heat and power generation facility that is (a) constructed, or renovated and improved, after January 1,
240 2012, (b) located in the Commonwealth, and (c) utilized in industrial processes other than the combined
241 heat and power generation facility or (ii) a solar energy system, certified to the OG-100 standard of the
242 Solar Ratings and Certification Corporation or an equivalent certification body, that (a) is constructed, or
243 renovated and improved, after January 1, 2013, (b) is located in the Commonwealth, and (c) heats water

or air for residential, commercial, institutional, or industrial purposes.

"Renewable thermal energy equivalent" means the electrical equivalent in megawatt hours of renewable thermal energy calculated by dividing (i) the heat content, measured in British thermal units (BTUs), of the renewable thermal energy at the point of transfer to a residential, commercial, institutional, or industrial process by (ii) the standard conversion factor of 3.413 million BTUs per megawatt hour.

"Renovated and improved facility" means a facility the components of which have been upgraded to enhance its operating efficiency.

"Retail customer" means any person that purchases retail electric energy for its own consumption at one or more metering points or nonmetered points of delivery located in the Commonwealth.

"Retail electric energy" means electric energy sold for ultimate consumption to a retail customer.

"Revenue reductions related to energy efficiency programs" means reductions in the collection of total non-fuel revenues, previously authorized by the Commission to be recovered from customers by a utility, that occur due to measured and verified decreased consumption of electricity caused by energy efficiency programs approved by the Commission and implemented by the utility, less the amount by which such non-fuel reductions in total revenues have been mitigated through other program-related factors, including reductions in variable operating expenses.

"Rooftop solar installation" means a distributed electric generation facility, storage facility, or generation and storage facility utilizing energy derived from sunlight, with a rated capacity of not less than 50 kilowatts, that is installed on the roof structure of an incumbent electric utility's commercial or industrial class customer, including host sites on commercial buildings, multi-family residential buildings, school or university buildings, and buildings of a church or religious body.

"Solar energy system" means a system of components that produces heat or electricity, or both, from sunlight.

"Supplier" means any generator, distributor, aggregator, broker, marketer, or other person who offers to sell or sells electric energy to retail customers and is licensed by the Commission to do so, but it does not mean a generator that produces electric energy exclusively for its own consumption or the consumption of an affiliate.

"Supply" or "supplying" electric energy means the sale of or the offer to sell electric energy to a retail customer.

"Transmission of," "transmit," or "transmitting" electric energy means the transfer of electric energy through the Commonwealth's interconnected transmission grid from a generator to either a distributor or a retail customer.

"Transmission system" means those facilities and equipment that are required to provide for the transmission of electric energy.

§ 56-585.1. Generation, distribution, and transmission rates after capped rates terminate or expire.

A. During the first six months of 2009, the Commission shall, after notice and opportunity for hearing, initiate proceedings to review the rates, terms and conditions for the provision of generation, distribution and transmission services of each investor-owned incumbent electric utility. Such proceedings shall be governed by the provisions of Chapter 10 (§ 56-232 et seq.), except as modified herein. In such proceedings the Commission shall determine fair rates of return on common equity applicable to the generation and distribution services of the utility. In so doing, the Commission may use any methodology to determine such return it finds consistent with the public interest, but such return shall not be set lower than the average of the returns on common equity reported to the Securities and Exchange Commission for the three most recent annual periods for which such data are available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility, nor shall the Commission set such return more than 300 basis points higher than such average. The peer group of the utility shall be determined in the manner prescribed in subdivision 2 b. The Commission may increase or decrease such combined rate of return by up to 100 basis points based on the generating plant performance, customer service, and operating efficiency of a utility, as compared to nationally recognized standards determined by the Commission to be appropriate for such purposes. In such a proceeding, the Commission shall determine the rates that the utility may charge until such rates are adjusted. If the Commission finds that the utility's combined rate of return on common equity is more than 50 basis points below the combined rate of return as so determined, it shall be authorized to order increases to the utility's rates necessary to provide the opportunity to fully recover the costs of providing the utility's services and to earn not less than such combined rate of return. If the Commission finds that the utility's combined rate of return on common equity is more than 50 basis points above the combined rate of return as so determined, it shall be authorized either (i) to order reductions to the utility's rates it finds appropriate, provided that the Commission may not order such rate reduction unless it finds that the resulting rates will provide the

utility with the opportunity to fully recover its costs of providing its services and to earn not less than the fair rates of return on common equity applicable to the generation and distribution services; or (ii) to direct that 60 percent of the amount of the utility's earnings that were more than 50 basis points above the fair combined rate of return for calendar year 2008 be credited to customers' bills, in which event such credits shall be amortized over a period of six to 12 months, as determined at the discretion of the Commission, following the effective date of the Commission's order and be allocated among customer classes such that the relationship between the specific customer class rates of return to the overall target rate of return will have the same relationship as the last approved allocation of revenues used to design base rates. Commencing in 2011, the Commission, after notice and opportunity for hearing, shall conduct ~~biennial~~ reviews of the rates, terms and conditions for the provision of generation, distribution and transmission services by each investor-owned incumbent electric utility, subject to the following provisions:

1. Rates, terms and conditions for each service shall be reviewed separately on an unbundled basis, and such reviews shall be conducted in a single, combined proceeding. ~~The first such review shall utilize Pursuant to subdivision A of § 56-585.1:1, the Commission shall conduct a review for a Phase I Utility in 2020, utilizing the two successive 12-month test periods beginning January 1, 2018, and ending December 31, 2019. However, the Commission may, in its discretion, elect to stagger its biennial reviews of utilities by utilizing the two successive 12-month test periods ending December 31, 2010, for a Phase I Utility, and utilizing the two successive 12-month test periods ending December 31, 2011. Thereafter, reviews for a Phase II Utility, will be on a triennial basis with subsequent proceedings utilizing the two three successive 12-month test periods ending December 31 immediately preceding the year in which such review proceeding is conducted. Pursuant to Subdivision A of § 56-585.1:1, the Commission shall conduct a review for a Phase II Utility in 2021, utilizing the three successive 12-month test periods beginning January 1, 2018, and ending December 31, 2020, with subsequent reviews on a triennial basis utilizing the three successive 12-month test periods ending December 31 immediately preceding the year in which such review proceeding is conducted. All such reviews occurring after December 31, 2017, shall be referred to as triennial reviews.~~ For purposes of this section, a Phase I Utility is an investor-owned incumbent electric utility that was, as of July 1, 1999, not bound by a rate case settlement adopted by the Commission that extended in its application beyond January 1, 2002, and a Phase II Utility is an investor-owned incumbent electric utility that was bound by such a settlement.

2. Subject to the provisions of subdivision 6, ~~the fair rates~~ rate of return on common equity applicable separately to the generation and distribution services of such utility, and for the two such services combined, ~~and for any rate adjustment clauses approved under subdivision 5 or 6,~~ shall be determined by the Commission during each such ~~biennial~~ triennial review, as follows:

a. The Commission may use any methodology to determine such return it finds consistent with the public interest, but such return shall not be set lower than the average of the returns on common equity reported to the Securities and Exchange Commission for the three most recent annual periods for which such data are available by not less than a majority, selected by the Commission as specified in subdivision 2 b, of other investor-owned electric utilities in the peer group of the utility subject to such ~~biennial~~ triennial review, nor shall the Commission set such return more than 300 basis points higher than such average.

b. In selecting such majority of peer group investor-owned electric utilities, the Commission shall first remove from such group the two utilities within such group that have the lowest reported returns of the group, as well as the two utilities within such group that have the highest reported returns of the group, and the Commission shall then select a majority of the utilities remaining in such peer group. In its final order regarding such ~~biennial~~ triennial review, the Commission shall identify the utilities in such peer group it selected for the calculation of such limitation. For purposes of this subdivision, an investor-owned electric utility shall be deemed part of such peer group if (i) its principal operations are conducted in the southeastern United States east of the Mississippi River in either the states of West Virginia or Kentucky or in those states south of Virginia, excluding the state of Tennessee, (ii) it is a vertically-integrated electric utility providing generation, transmission and distribution services whose facilities and operations are subject to state public utility regulation in the state where its principal operations are conducted, (iii) it had a long-term bond rating assigned by Moody's Investors Service of at least Baa at the end of the most recent test period subject to such ~~biennial~~ triennial review, and (iv) it is not an affiliate of the utility subject to such ~~biennial~~ triennial review.

c. The Commission may, consistent with its precedent for incumbent electric utilities prior to the enactment of Chapters 888 and 933 of the Acts of Assembly of 2007, increase or decrease the utility's combined rate of return based on the Commission's consideration of the utility's performance.

d. In any Current Proceeding, the Commission shall determine whether the Current Return has increased, on a percentage basis, above the Initial Return by more than the increase, expressed as a percentage, in the United States Average Consumer Price Index for all items, all urban consumers

(CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since the date on which the Commission determined the Initial Return. If so, the Commission may conduct an additional analysis of whether it is in the public interest to utilize such Current Return for the Current Proceeding then pending. A finding of whether the Current Return justifies such additional analysis shall be made without regard to any enhanced rate of return on common equity awarded pursuant to the provisions of subdivision 6. Such additional analysis shall include, but not be limited to, a consideration of overall economic conditions, the level of interest rates and cost of capital with respect to business and industry, in general, as well as electric utilities, the current level of inflation and the utility's cost of goods and services, the effect on the utility's ability to provide adequate service and to attract capital if less than the Current Return were utilized for the Current Proceeding then pending, and such other factors as the Commission may deem relevant. If, as a result of such analysis, the Commission finds that use of the Current Return for the Current Proceeding then pending would not be in the public interest, then the lower limit imposed by subdivision 2 a on the return to be determined by the Commission for such utility shall be calculated, for that Current Proceeding only, by increasing the Initial Return by a percentage at least equal to the increase, expressed as a percentage, in the United States Average Consumer Price Index for all items, all urban consumers (CPI-U), as published by the Bureau of Labor Statistics of the United States Department of Labor, since the date on which the Commission determined the Initial Return. For purposes of this subdivision:

"Current Proceeding" means any proceeding conducted under any provisions of this subsection that require or authorize the Commission to determine a fair combined rate of return on common equity for a utility and that will be concluded after the date on which the Commission determined the Initial Return for such utility.

"Current Return" means the minimum fair combined rate of return on common equity required for any Current Proceeding by the limitation regarding a utility's peer group specified in subdivision 2 a.

"Initial Return" means the fair combined rate of return on common equity determined for such utility by the Commission on the first occasion after July 1, 2009, under any provision of this subsection pursuant to the provisions of subdivision 2 a.

e. In addition to other considerations, in setting the return on equity within the range allowed by this section, the Commission shall strive to maintain costs of retail electric energy that are cost competitive with costs of retail electric energy provided by the other peer group investor-owned electric utilities.

f. The determination of such returns shall be made by the Commission on a stand-alone basis, and specifically without regard to any return on common equity or other matters determined with regard to facilities described in subdivision 6.

g. If the combined rate of return on common equity earned by the generation and distribution services is no more than 50 basis points above or below the return as so determined or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I Utility, such return is no more than 70 basis points above or below the return as so determined, such combined return shall not be considered either excessive or insufficient, respectively. However, for any test period commencing after December 31, 2012, for a Phase II Utility, and after December 31, 2013, for a Phase I Utility, if the utility has, during the test period or periods under review, earned below the return as so determined, whether or not such combined return is within 70 basis points of the return as so determined, the utility may petition the Commission for approval of an increase in rates in accordance with the provisions of subdivision 8 a as if it had earned more than 70 basis points below a fair combined rate of return, and such proceeding shall otherwise be conducted in accordance with the provisions of this section.

h. Any amount of a utility's earnings directed by the Commission to be credited to customers' bills pursuant to this section shall not be considered for the purpose of determining the utility's earnings in any subsequent ~~biennial~~ *triennial* review.

3. Each such utility shall make a ~~biennial~~ *triennial* filing by March 31 of every ~~other~~ *third* year, ~~beginning in 2011, with such filings commencing for a Phase I Utility in 2020, and such filings commencing for a Phase II Utility in 2021,~~ consisting of the schedules contained in the Commission's rules governing utility rate increase applications; ~~however, if the Commission elects to stagger the dates of the biennial reviews of utilities as provided in subdivision 1, then each Phase I Utility shall commence biennial filings in 2011 and each Phase II Utility shall commence biennial filings in 2012.~~ Such filing shall encompass the ~~two~~ *three* successive 12-month test periods ending December 31 immediately preceding the year in which such proceeding is conducted, *except that the filing for a Phase I Utility in 2020 shall encompass the two successive 12-month test periods ending December 31, 2019,* and in every such case the filing for each year shall be identified separately and shall be segregated from any other year encompassed by the filing. If the Commission determines that rates should be revised or credits be applied to customers' bills pursuant to subdivision 8 or 9, any rate adjustment clauses previously implemented pursuant to subdivision 5 ,or those related to facilities

utilizing simple-cycle combustion turbines described in subdivision 6, shall be combined with the utility's costs, revenues and investments until the amounts that are the subject of such rate adjustment clauses are fully recovered. The Commission shall combine such clauses with the utility's costs, revenues and investments only after it makes its initial determination with regard to necessary rate revisions or credits to customers' bills, and the amounts thereof, but after such clauses are combined as herein specified, they shall thereafter be considered part of the utility's costs, revenues, and investments for the purposes of future ~~biennial~~ *triennial* review proceedings. A Phase I Utility shall ~~delay for one year the filing of its biennial review from March 31, 2013, to March 31, 2014, and shall not defer on its books for future recovery any costs incurred during calendar year 2011, other than as provided in subdivision 7 or § 56-249.6, and its subsequent biennial filing shall be made by March 31, 2016, and every two years thereafter.~~

4. The following costs incurred by the utility shall be deemed reasonable and prudent: (i) costs for transmission services provided to the utility by the regional transmission entity of which the utility is a member, as determined under applicable rates, terms and conditions approved by the Federal Energy Regulatory Commission, and (ii) costs charged to the utility that are associated with demand response programs approved by the Federal Energy Regulatory Commission and administered by the regional transmission entity of which the utility is a member. Upon petition of a utility at any time after the expiration or termination of capped rates, but not more than once in any 12-month period, the Commission shall approve a rate adjustment clause under which such costs, including, without limitation, costs for transmission service, charges for new and existing transmission facilities, administrative charges, and ancillary service charges designed to recover transmission costs, shall be recovered on a timely and current basis from customers. Retail rates to recover these costs shall be designed using the appropriate billing determinants in the retail rate schedules.

5. A utility may at any time, after the expiration or termination of capped rates, but not more than once in any 12-month period, petition the Commission for approval of one or more rate adjustment clauses for the timely and current recovery from customers of the following costs:

a. Incremental costs described in clause (vi) of subsection B of § 56-582 incurred between July 1, 2004, and the expiration or termination of capped rates, if such utility is, as of July 1, 2007, deferring such costs consistent with an order of the Commission entered under clause (vi) of subsection B of § 56-582. The Commission shall approve such a petition allowing the recovery of such costs that comply with the requirements of clause (vi) of subsection B of § 56-582;

b. Projected and actual costs for the utility to design and operate fair and effective peak-shaving programs. The Commission shall approve such a petition if it finds that the program is in the public interest; provided that the Commission shall allow the recovery of such costs as it finds are reasonable;

c. Projected and actual costs for the utility to design, implement, and operate energy efficiency programs, including a margin to be recovered on operating expenses, which margin for the purposes of this section shall be equal to the general rate of return on common equity determined as described in subdivision 2. The Commission shall only approve such a petition if it finds that the program is in the public interest. As part of such cost recovery, the Commission, if requested by the utility, shall allow for the recovery of revenue reductions related to energy efficiency programs. The Commission shall only allow such recovery to the extent that the Commission determines such revenue has not been recovered through margins from incremental off-system sales as defined in § 56-249.6 that are directly attributable to energy efficiency programs.

None of the costs of new energy efficiency programs of an electric utility, including recovery of revenue reductions, shall be assigned to any customer that has a verifiable history of having used more than 10 megawatts of demand from a single meter of delivery. Nor shall any of the costs of new energy efficiency programs of an electric utility, including recovery of revenue reductions, be incurred by any large general service customer as defined herein that has notified the utility of non-participation in such energy efficiency program or programs. A large general service customer is a customer that has a verifiable history of having used more than 500 kilowatts of demand from a single meter of delivery. Non-participation in energy efficiency programs shall be allowed by the Commission if the large general service customer has, at the customer's own expense, implemented energy efficiency programs that have produced or will produce measured and verified results consistent with industry standards and other regulatory criteria stated in this section. The Commission shall, no later than November 15, 2009, promulgate rules and regulations to accommodate the process under which such large general service customers shall file notice for such an exemption and (i) establish the administrative procedures by which eligible customers will notify the utility and (ii) define the standard criteria that must be satisfied by an applicant in order to notify the utility. In promulgating such rules and regulations, the Commission may also specify the timing as to when a utility shall accept and act on such notice, taking into consideration the utility's integrated resource planning process as well as its administration of energy efficiency programs that are approved for cost recovery by the Commission. The notice of non-participation by a large general service customer, to be given by March 1 of a given year, shall be

for the duration of the service life of the customer's energy efficiency program. The Commission on its own motion may initiate steps necessary to verify such non-participants' achievement of energy efficiency if the Commission has a body of evidence that the non-participant has knowingly misrepresented its energy efficiency achievement. A utility shall not charge such large general service customer, as defined by the Commission, for the costs of installing energy efficiency equipment beyond what is required to provide electric service and meter such service on the customer's premises if the customer provides, at the customer's expense, equivalent energy efficiency equipment. In all relevant proceedings pursuant to this section, the Commission shall take into consideration the goals of economic development, energy efficiency and environmental protection in the Commonwealth;

d. Projected and actual costs of participation in a renewable energy portfolio standard program pursuant to § 56-585.2 that are not recoverable under subdivision 6. The Commission shall approve such a petition allowing the recovery of such costs as are provided for in a program approved pursuant to § 56-585.2;

e. Projected and actual costs of projects that the Commission finds to be necessary to comply with state or federal environmental laws or regulations applicable to generation facilities used to serve the utility's native load obligations. The Commission shall approve such a petition if it finds that such costs are necessary to comply with such environmental laws or regulations; and

f. Projected and actual costs, not currently in rates, for the utility to design, implement, and operate programs approved by the Commission that accelerate the vegetation management of distribution rights-of-way. No costs shall be allocated to or recovered from customers that are served within the large general service rate classes for a Phase II Utility or that are served at subtransmission or transmission voltage, or take delivery at a substation served from subtransmission or transmission voltage, for a Phase I Utility.

The Commission shall have the authority to determine the duration or amortization period for any adjustment clause approved under this subdivision.

6. To ensure the generation and delivery of a reliable and adequate supply of electricity, to meet the utility's projected native load obligations and to promote economic development, a utility may at any time, after the expiration or termination of capped rates, petition the Commission for approval of a rate adjustment clause for recovery on a timely and current basis from customers of the costs of (i) a coal-fueled generation facility that utilizes Virginia coal and is located in the coalfield region of the Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or without the utility's service territory, (ii) one or more other generation facilities, (iii) one or more major unit modifications of generation facilities, including the costs of any system or equipment upgrade, system or equipment replacement, or other cost reasonably appropriate to extend the combined operating license for or the operating life of one or more generation facilities utilizing nuclear power, (iv) one or more new underground facilities to replace one or more existing overhead distribution facilities of 69 kilovolts or less located within the Commonwealth, ~~or~~ (v) one or more pumped hydroelectricity generation and storage facilities that utilize on-site or off-site renewable energy resources as all or a portion of their power source and such facilities and associated resources are located in the coalfield region of the Commonwealth as described in § 15.2-6002, regardless of whether such facility is located within or without the utility's service territory, *or (vi) one or more electric distribution grid transformation projects*; however, subject to the provisions of the following sentence, the utility shall not file a petition under clause (iv) more often than annually and, in such petition, shall not seek any annual incremental increase in the level of investments associated with such a petition that exceeds five percent of such utility's distribution rate base, as such rate base was determined for the most recently ended 12-month test period in the utility's latest ~~biennial~~ review proceeding conducted pursuant to subdivision 3 and concluded by final order of the Commission prior to the date of filing of such petition under clause (iv). In all proceedings regarding petitions filed under clause (iv) *or (vi)*, the level of investments approved for recovery in such proceedings shall be in addition to, and not in lieu of, levels of investments previously approved for recovery in prior proceedings under clause (iv) ~~or (vi)~~, *as applicable*. Such a petition concerning facilities described in clause (ii) that utilize nuclear power, facilities described in clause (ii) that are coal-fueled and will be built by a Phase I Utility, or facilities described in clause (i) may also be filed before the expiration or termination of capped rates. A utility that constructs or makes modifications to any such facility, or purchases any facility consisting of at least one megawatt of generating capacity using energy derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses, shall have the right to recover the costs of the facility, as accrued against income, through its rates, including projected construction work in progress, and any associated allowance for funds used during construction, planning, development and construction or acquisition costs, life-cycle costs, costs related to assessing the feasibility of potential sites for new underground facilities, and costs of infrastructure associated therewith, plus, as an incentive to undertake such projects, an enhanced rate

551 of return on common equity calculated as specified below; however, in determining the amounts
552 recoverable under a rate adjustment clause for new underground facilities, the Commission shall not
553 consider, or increase or reduce such amounts recoverable because of (a) the operation and maintenance
554 costs attributable to either the overhead distribution facilities being replaced or the new underground
555 facilities or (b) any other costs attributable to the overhead distribution facilities being replaced.
556 Notwithstanding the preceding sentence, the costs described in clauses (a) and (b) thereof shall remain
557 eligible for recovery from customers through the utility's base rates for distribution service. A utility
558 filing a petition for approval to construct or purchase a facility consisting of at least one megawatt of
559 generating capacity using energy derived from sunlight and located in the Commonwealth and that
560 utilizes goods or services sourced, in whole or in part, from one or more Virginia businesses may
561 propose a rate adjustment clause based on a market index in lieu of a cost of service model for such
562 facility. A utility seeking approval to construct or purchase a generating facility described in clause (i)
563 or (ii) shall demonstrate that it has considered and weighed alternative options, including third-party
564 market alternatives, in its selection process. The costs of the facility, other than return on projected
565 construction work in progress and allowance for funds used during construction, shall not be recovered
566 prior to the date a facility constructed by the utility and described in clause (i), (ii), ~~or~~ (iii) *or* (v) begins
567 commercial operation, the date the utility becomes the owner of a purchased generation facility
568 consisting of at least one megawatt of generating capacity using energy derived from sunlight and
569 located in the Commonwealth and that utilizes goods or services sourced, in whole or in part, from one
570 or more Virginia businesses, or the date new underground facilities are classified by the utility as plant
571 in service. Such enhanced rate of return on common equity shall be applied to allowance for funds used
572 during construction and to construction work in progress during the construction phase of the facility
573 and shall thereafter be applied to the entire facility during the first portion of the service life of the
574 facility. The first portion of the service life shall be as specified in the table below; however, the
575 Commission shall determine the duration of the first portion of the service life of any facility, within the
576 range specified in the table below, which determination shall be consistent with the public interest and
577 shall reflect the Commission's determinations regarding how critical the facility may be in meeting the
578 energy needs of the citizens of the Commonwealth and the risks involved in the development of the
579 facility. After the first portion of the service life of the facility is concluded, the utility's general rate of
580 return shall be applied to such facility for the remainder of its service life. As used herein, the service
581 life of the facility shall be deemed to begin on the date a facility constructed by the utility and described
582 in clause (i), (ii), ~~or~~ (iii) *or* (v) begins commercial operation, the date the utility becomes the owner of a
583 purchased generation facility consisting of at least one megawatt of generating capacity using energy
584 derived from sunlight and located in the Commonwealth and that utilizes goods or services sourced, in
585 whole or in part, from one or more Virginia businesses, or the date new underground facilities *or new*
586 *electric distribution grid transformation projects* are classified by the utility as plant in service, and such
587 service life shall be deemed equal in years to the life of that facility as used to calculate the utility's
588 depreciation expense. Such enhanced rate of return on common equity shall be calculated by adding the
589 basis points specified in the table below to the utility's general rate of return, and such enhanced rate of
590 return shall apply only to the facility that is the subject of such rate adjustment clause. Allowance for
591 funds used during construction shall be calculated for any such facility utilizing the utility's actual
592 capital structure and overall cost of capital, including an enhanced rate of return on common equity as
593 determined pursuant to this subdivision, until such construction work in progress is included in rates.
594 The construction of any facility described in clause (i) or (v) is in the public interest, and in determining
595 whether to approve such facility, the Commission shall liberally construe the provisions of this title. The
596 construction or purchase by a utility of one or more generation facilities with at least one megawatt of
597 generating capacity, and with an aggregate rated capacity that does not exceed ~~500~~ 4,000 megawatts,
598 *including rooftop solar installations with a capacity of not less than 50 kilowatts, and with an aggregate*
599 *capacity of 50 megawatts*, that use energy derived from sunlight and are located in the Commonwealth,
600 regardless of whether any of such facilities are located within or without the utility's service territory, is
601 in the public interest, and in determining whether to approve such facility, the Commission shall
602 liberally construe the provisions of this title. A utility may enter into short-term or long-term power
603 purchase contracts for the power derived from sunlight generated by such generation facility prior to
604 purchasing the generation facility. The replacement of any subset of a utility's existing overhead
605 distribution tap lines that have, in the aggregate, an average of nine or more total unplanned outage
606 events-per-mile over a preceding 10-year period with new underground facilities in order to improve
607 electric service reliability is in the public interest. In determining whether to approve petitions for rate
608 adjustment clauses for such new underground facilities that meet this criteria, and in determining the
609 level of costs to be recovered thereunder, the Commission shall liberally construe the provisions of this
610 title. ~~There shall be a rebuttable presumption that the~~ *The conversion of any such facilities will on or*
611 *after September 1, 2016, is deemed to provide local and system-wide benefits, that such new*
612 ~~underground facilities are and to be~~ cost beneficial, and ~~that~~ the costs associated with such new

underground facilities are deemed to be reasonably and prudently incurred and shall be approved for recovery by the Commission pursuant to this subdivision provided that the total costs associated with the replacement of any subset of existing overhead distribution tap lines proposed by the utility with new underground facilities, exclusive of financing costs, shall not exceed an average cost per customer of \$20,000, with such customers including those served directly by or downline of the tap lines proposed for conversion and, further, such total costs shall not exceed an average cost per mile of tap lines converted, exclusive of financing costs, of \$750,000. A utility may, without regard for whether it has petitioned for any rate adjustment clause pursuant to clause (vi), petition the Commission, not more than once annually, for approval of a plan for electric distribution grid transformation projects. In ruling upon such a petition, the Commission shall consider whether the utility's plan for such projects, and the projected costs associated therewith, are reasonable and prudent. Such petition shall be considered on a stand-alone basis without regard to the other costs, revenues, investments or earnings of the utility, without regard to whether the costs associated with such projects will be recovered through a rate adjustment clause under this subdivision or through the utility's rates for generation and distribution services, and without regard to whether such costs will be the subject of a customer credit offset, as applicable, pursuant to subdivision 8 d. The Commission's final order regarding any such petition for approval of an electric distribution grid transformation plan shall be entered by the Commission not more than six months after the date of filing such petition. The Commission shall likewise enter its final order with respect to any petition by a utility for a certificate to construct and operate a generating facility or facilities utilizing energy derived from sunlight, pursuant to § 56-580.D of this chapter, within six months after the date of filing such petition. The basis points to be added to the utility's general rate of return to calculate the enhanced rate of return on common equity, and the first portion of that facility's service life to which such enhanced rate of return shall be applied, shall vary by type of facility, as specified in the following table:

Type of Generation Facility	Basis Points	First Portion of Service Life
Nuclear-powered	200	Between 12 and 25 years
Carbon capture compatible, clean-coal powered	200	Between 10 and 20 years
Renewable powered, other than landfill gas powered	200	Between 5 and 15 years
Coalbed methane gas powered	150	Between 5 and 15 years
Landfill gas powered	200	Between 5 and 15 years
Conventional coal or combined-cycle combustion turbine	100	Between 10 and 20 years

For generating facilities other than those utilizing nuclear power constructed pursuant to clause (ii) or those utilizing energy derived from offshore wind, as of July 1, 2013, only those facilities as to which a rate adjustment clause under this subdivision has been previously approved by the Commission, or as to which a petition for approval of such rate adjustment clause was filed with the Commission, on or before January 1, 2013, shall be entitled to the enhanced rate of return on common equity as specified in the above table during the construction phase of the facility and the approved first portion of its service life.

For generating facilities within the Commonwealth utilizing nuclear power or those utilizing energy derived from offshore wind projects located in waters off the Commonwealth's Atlantic shoreline, such facilities shall continue to be eligible for an enhanced rate of return on common equity during the construction phase of the facility and the approved first portion of its service life of between 12 and 25 years in the case of a facility utilizing nuclear power and for a service life of between 5 and 15 years in the case of a facility utilizing energy derived from offshore wind, provided, however, that, as of July 1, 2013, the enhanced return for such facilities constructed pursuant to clause (ii) shall be 100 basis points, which shall be added to the utility's general rate of return as determined under subdivision 2. Thirty percent of all costs of such a facility utilizing nuclear power that the utility incurred between July 1, 2007, and December 31, 2013, and all of such costs incurred after December 31, 2013, may be deferred by the utility and recovered through a rate adjustment clause under this subdivision at such time as the Commission provides in an order approving such a rate adjustment clause. The remaining 70 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 31, 2013, shall not be deferred for recovery through a rate adjustment clause under this subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through existing base rates as determined by the Commission in the test periods under review in the utility's next biennial review filed after July 1, 2014. Thirty percent of all costs of such a facility utilizing energy derived from offshore wind that the utility incurred between July 1, 2007, and December 31, 2013, and all of such costs incurred after December 31, 2013, may be deferred by the utility and recovered through a rate adjustment clause under this subdivision at such time as the Commission provides in an order approving such a rate adjustment clause. The remaining 70 percent of all costs of such a facility that the utility incurred between July 1, 2007, and December 31, 2013, shall not be deferred for recovery through a rate adjustment clause under this subdivision; however, such remaining 70 percent of all costs shall be recovered ratably through existing base rates as determined by the Commission in the test periods under review in the utility's next

675 biennial review filed after July 1, 2014.

676 In connection with planning to meet forecasted demand for electric generation supply and assure the
677 adequate and sufficient reliability of service, consistent with § 56-598, planning and development
678 activities for a new nuclear generation facility or facilities are in the public interest.

679 In connection with planning to meet forecasted demand for electric generation supply and assure the
680 adequate and sufficient reliability of service, consistent with § 56-598, planning and development
681 activities for a new utility-owned and utility-operated generating facility or facilities utilizing energy
682 derived from sunlight with an aggregate capacity of 500 megawatts, or from onshore or offshore wind,
683 are in the public interest.

684 *Construction, purchasing, or leasing activities for a new utility-owned and utility-operated generating*
685 *facility or facilities utilizing energy derived from sunlight with an aggregate capacity of 4,000*
686 *megawatts, including rooftop solar installations with a capacity of not less than 50 kilowatts, and with*
687 *an aggregate capacity of 50 megawatts, or from onshore wind, or from offshore wind with an aggregate*
688 *capacity of not more than 16 megawatts, are in the public interest. To the extent a utility elects to*
689 *recover the costs of any such new generation facility or facilities through its rates for generation and*
690 *distribution services and does not petition and receive approval from the Commission for recovery of*
691 *such costs through a rate adjustment clause described in clause (ii), the Commission shall provide for a*
692 *customer credit reinvestment offset, as applicable, pursuant to subdivision 8 d.*

693 *Electric distribution grid transformation projects are in the public interest. To the extent a utility*
694 *elects to recover the costs of such electric distribution grid transformation projects through its rates for*
695 *generation and distribution services, and does not petition and receive approval from the Commission*
696 *for recovery of such costs through a rate adjustment clause described in clause (vi), the Commission*
697 *shall provide for a customer credit reinvestment offset, as applicable, pursuant to subdivision 8 d.*

698 Neither generation facilities described in clause (ii) that utilize simple-cycle combustion turbines nor
699 new underground facilities shall receive an enhanced rate of return on common equity as described
700 herein, but instead shall receive the utility's general rate of return during the construction phase of the
701 facility and, thereafter, for the entire service life of the facility. No rate adjustment clause for new
702 underground facilities shall allocate costs to, or provide for the recovery of costs from, customers that
703 are served within the large power service rate class for a Phase I Utility and the large general service
704 rate classes for a Phase II Utility. New underground facilities are hereby declared to be ordinary
705 extensions or improvements in the usual course of business under the provisions of § 56-265.2.

706 As used in this subdivision, a generation facility is (1) "coalbed methane gas powered" if the facility
707 is fired at least 50 percent by coalbed methane gas, as such term is defined in § 45.1-361.1, produced
708 from wells located in the Commonwealth, and (2) "landfill gas powered" if the facility is fired by
709 methane or other combustible gas produced by the anaerobic digestion or decomposition of
710 biodegradable materials in a solid waste management facility licensed by the Waste Management Board.
711 A landfill gas powered facility includes, in addition to the generation facility itself, the equipment used
712 in collecting, drying, treating, and compressing the landfill gas and in transmitting the landfill gas from
713 the solid waste management facility where it is collected to the generation facility where it is
714 combusted.

715 For purposes of this subdivision, "general rate of return" means the fair combined rate of return on
716 common equity as it is determined by the Commission from time to time for such utility pursuant to
717 subdivision 2. ~~In any proceeding under this subdivision conducted prior to the conclusion of the first~~
718 ~~biennial review for such utility, the Commission shall determine a general rate of return for such utility~~
719 ~~in the same manner as it would in a biennial review proceeding.~~

720 Notwithstanding any other provision of this subdivision, if the Commission finds during the biennial
721 triennial review conducted for a Phase II Utility in 2018 2021 that such utility has not filed applications
722 for all necessary federal and state regulatory approvals to construct one or more nuclear-powered or
723 coal-fueled generation facilities that would add a total capacity of at least 1500 megawatts to the amount
724 of the utility's generating resources as such resources existed on July 1, 2007, or that, if all such
725 approvals have been received, that the utility has not made reasonable and good faith efforts to construct
726 one or more such facilities that will provide such additional total capacity within a reasonable time after
727 obtaining such approvals, then the Commission, if it finds it in the public interest, may reduce on a
728 prospective basis any enhanced rate of return on common equity previously applied to any such facility
729 to no less than the general rate of return for such utility and may apply no less than the utility's general
730 rate of return to any such facility for which the utility seeks approval in the future under this
731 subdivision.

732 *Notwithstanding any other provision of this subdivision, if a Phase II utility obtains approval from*
733 *the Commission of a rate adjustment clause pursuant to subdivision A 6 associated with a test or*
734 *demonstration project involving a generation facility utilizing energy from offshore wind, and such utility*
735 *has not, as of July 1, 2023, commenced construction of a full-scale offshore wind generation facility,*
736 *then the Commission, if it finds it in the public interest, may direct that the costs associated with any*

such rate adjustment clause involving said test or demonstration project shall thereafter no longer be recovered through a rate adjustment clause pursuant to subdivision 6, and shall instead be recovered through the utility's rates for generation and distribution services, with no change in such rates for generation and distribution services as a result of the combination of such costs with the other costs, revenues and investments included in the utility's rates for generation and distribution services. Any such costs shall remain combined with the utility's other costs, revenues and investments included in its rates for generation and distribution services until such costs are fully recovered.

7. Any petition filed pursuant to subdivision 4, 5, or 6 shall be considered by the Commission on a stand-alone basis without regard to the other costs, revenues, investments, or earnings of the utility. Any costs incurred by a utility prior to the filing of such petition, or during the consideration thereof by the Commission, that are proposed for recovery in such petition and that are related to subdivision 5 a, or that are related to facilities and projects described in clause (i) of subdivision 6, or that are related to new underground facilities described in clause (iv) of subdivision 6, shall be deferred on the books and records of the utility until the Commission's final order in the matter, or until the implementation of any applicable approved rate adjustment clauses, whichever is later. Except as otherwise provided in subdivision 6, any costs prudently incurred on or after July 1, 2007, by a utility prior to the filing of such petition, or during the consideration thereof by the Commission, that are proposed for recovery in such petition and that are related to facilities and projects described in clause (ii) or clause (iii) of subdivision 6 that utilize nuclear power, or coal-fueled facilities and projects described in clause (ii) of subdivision 6 if such coal-fueled facilities will be built by a Phase I Utility, shall be deferred on the books and records of the utility until the Commission's final order in the matter, or until the implementation of any applicable approved rate adjustment clauses, whichever is later. Any costs prudently incurred after the expiration or termination of capped rates related to other matters described in subdivision 4, 5, or 6 shall be deferred beginning only upon the expiration or termination of capped rates, provided, however, that no provision of this act shall affect the rights of any parties with respect to the rulings of the Federal Energy Regulatory Commission in PJM Interconnection LLC and Virginia Electric and Power Company, 109 F.E.R.C. P 61,012 (2004). A utility shall establish a regulatory asset for regulatory accounting and ratemaking purposes under which it shall defer its operation and maintenance costs incurred in connection with (i) the refueling of any nuclear-powered generating plant and (ii) other work at such plant normally performed during a refueling outage. The utility shall amortize such deferred costs over the refueling cycle, but in no case more than 18 months, beginning with the month in which such plant resumes operation after such refueling. The refueling cycle shall be the applicable period of time between planned refueling outages for such plant. As of January 1, 2014, such amortized costs are a component of base rates, recoverable in base rates only ratably over the refueling cycle rather than when such outages occur, and are the only nuclear refueling costs recoverable in base rates. This provision shall apply to any nuclear-powered generating plant refueling outage commencing after December 31, 2013, and the Commission shall treat the deferred and amortized costs of such regulatory asset as part of the utility's costs for the purpose of proceedings conducted (a) with respect to ~~biennial~~ *triennial* filings under subdivision 3 made on and after July 1, 2014, and (b) pursuant to § 56-245 or the Commission's rules governing utility rate increase applications as provided in subsection B. This provision shall not be deemed to change or reset base rates.

The Commission's final order regarding any petition filed pursuant to subdivision 4, 5, or 6 shall be entered not more than three months, eight months, and nine months, respectively, after the date of filing of such petition. If such petition is approved, the order shall direct that the applicable rate adjustment clause be applied to customers' bills not more than 60 days after the date of the order, or upon the expiration or termination of capped rates, whichever is later.

8. In any ~~biennial~~ *triennial* review proceeding, the following utility generation and distribution costs not proposed for recovery under any other subdivision of this subsection, as recorded per books by the utility for financial reporting purposes and accrued against income, shall be attributed to the test periods under review *and deemed fully recovered in the period recorded*: costs associated with asset impairments related to early retirement determinations made by the utility ~~prior to December 31, 2012~~, for utility generation ~~plant~~ *facilities fueled by coal, natural gas or oil or for automated meter reading electric distribution service meters*; costs associated with projects necessary to comply with state or federal environmental laws, regulations or judicial or administrative orders relating to coal combustion by-product management which the utility does not petition to recover through a rate adjustment clause pursuant to subdivision 5 e; costs associated with severe weather events; and costs associated with natural disasters. Such costs shall be deemed to have been recovered from customers through rates for generation and distribution services in effect during the test periods under review unless such costs, individually or in the aggregate, together with the utility's other costs, revenues, and investments to be recovered through rates for generation and distribution services, result in the utility's earned return on its generation and distribution services for the combined test periods under review to fall more than 50

798 basis points below the fair combined rate of return authorized under subdivision 2 for such periods or,
799 for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31,
800 2013, for a Phase I Utility, to fall more than 70 basis points below the fair combined rate of return
801 authorized under subdivision 2 for such periods. In such cases, the Commission shall, in such ~~biennial~~
802 *triennial* review proceeding, authorize deferred recovery of such costs and allow the utility to amortize
803 and recover such deferred costs over future periods as determined by the Commission. The aggregate
804 amount of such deferred costs shall not exceed an amount that would, together with the utility's other
805 costs, revenues, and investments to be recovered through rates for generation and distribution services,
806 cause the utility's earned return on its generation and distribution services to exceed the fair rate of
807 return authorized under subdivision 2, less 50 basis points, for the combined test periods under review
808 or, for any test period commencing after December 31, 2012, for a Phase II Utility and after December
809 31, 2013, for a Phase I Utility, to exceed the fair rate of return authorized under subdivision 2 less 70
810 basis points. Nothing in this section shall limit the Commission's authority, pursuant to the provisions of
811 Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2, following the review of combined test
812 period earnings of the utility in a ~~biennial~~ *triennial* review, for normalization of nonrecurring test period
813 costs and annualized adjustments for future costs, in determining any appropriate increase or decrease in
814 the utility's rates for generation and distribution services pursuant to subdivision 8 a or 8 c.

815 If the Commission determines as a result of such ~~biennial~~ *triennial* review that:

816 a. The utility has, during the test period or periods under review, considered as a whole, earned more
817 than 50 basis points below a fair combined rate of return on its generation and distribution services or,
818 for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31,
819 2013, for a Phase I Utility, more than 70 basis points below a fair combined rate of return on its
820 generation and distribution services, as determined in subdivision 2, without regard to any return on
821 common equity or other matters determined with respect to facilities described in subdivision 6, the
822 Commission shall order increases to the utility's rates necessary to provide the opportunity to fully
823 recover the costs of providing the utility's services and to earn not less than such fair combined rate of
824 return, using the most recently ended 12-month test period as the basis for determining the amount of
825 the rate increase necessary. However, the Commission may not order such rate increase unless it finds
826 that the resulting rates are necessary to provide the utility with the opportunity to fully recover its costs
827 of providing its services and to earn not less than a fair combined rate of return on both its generation
828 and distribution services, as determined in subdivision 2, without regard to any return on common equity
829 or other matters determined with respect to facilities described in subdivision 6, using the most recently
830 ended 12-month test period as the basis for determining the permissibility of any rate increase under the
831 standards of this sentence, and the amount thereof;

832 b. The utility has, during the test period or test periods under review, considered as a whole, earned
833 more than 50 basis points above a fair combined rate of return on its generation and distribution
834 services or, for any test period commencing after December 31, 2012, for a Phase II Utility and after
835 December 31, 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of
836 return on its generation and distribution services, as determined in subdivision 2, without regard to any
837 return on common equity or other matters determined with respect to facilities described in subdivision
838 6, the Commission shall, subject to the provisions of ~~subdivision~~ *subdivisions 8 d and 9*, direct that 60
839 percent of the amount of such earnings that were more than 50 basis points, or, for any test period
840 commencing after December 31, 2012, for a Phase II Utility and after December 31, 2013, for a Phase I
841 Utility, that 70 percent of the amount of such earnings that were more than 70 basis points, above such
842 fair combined rate of return for the test period or periods under review, considered as a whole, shall be
843 credited to customers' bills. Any such credits shall be amortized over a period of six to 12 months, as
844 determined at the discretion of the Commission, following the effective date of the Commission's order,
845 and shall be allocated among customer classes such that the relationship between the specific customer
846 class rates of return to the overall target rate of return will have the same relationship as the last
847 approved allocation of revenues used to design base rates; or

848 c. Such ~~biennial~~ *triennial* review is the second consecutive ~~biennial~~ *triennial* review occurring after
849 December 31, 2017, in which the utility has, during the test period or test periods under review,
850 considered as a whole, earned more than 50 basis points above a fair combined rate of return on its
851 generation and distribution services or, for any test period commencing after December 31, 2012, for a
852 Phase II Utility and after December 31, 2013, for a Phase I Utility, more than 70 basis points above a
853 fair combined rate of return on its generation and distribution services, as determined in subdivision 2,
854 without regard to any return on common equity or other matter determined with respect to facilities
855 described in subdivision 6, and the combined aggregate level of capital investment made by the utility
856 during the test periods under review in the two consecutive *triennial* review proceedings in new
857 utility-owned generation facilities utilizing energy derived from sunlight, or from onshore or offshore
858 wind, and in electric distribution grid transformation projects which the Commission has not approved
859 for recovery through a rate adjustment clause pursuant to subdivision 6, does not equal or exceed 70

percent of the earnings above the utility's fair combined rate of return on its generation and distribution services for the combined test periods under review in the two consecutive triennial review proceedings, the Commission shall, subject to the provisions of subdivision 9 and in addition to the actions authorized in subdivision b, also order reductions to the utility's rates it finds appropriate. However, the Commission may not order such rate reduction unless it finds that the resulting rates will provide the utility with the opportunity to fully recover its costs of providing its services and to earn not less than a fair combined rate of return on its generation and distribution services, as determined in subdivision 2, without regard to any return on common equity or other matters determined with respect to facilities described in subdivision 6, using the most recently ended 12-month test period as the basis for determining the permissibility of any rate reduction under the standards of this sentence, and the amount thereof; or

d. In any triennial review proceeding conducted after December 31, 2017, the Commission shall determine, prior to directing that 70 percent of earnings above the utility's fair combined rate of return on its generation and distribution services for the test period or periods under review be credited to customer bills pursuant to subdivision 8 b, the aggregate level of capital investment made by the utility during the test period or periods under review in both (i) new utility-owned generation facilities utilizing energy derived from sunlight, or from onshore or offshore wind, and (ii) electric distribution grid transformation projects which the Commission has not approved for recovery through a rate adjustment clause pursuant to subdivision 6, as determined by the utility's plant balances related to such investments as recorded per books by the utility for financial reporting purposes as of the end of the most recent test period under review. Any such combined capital investment amounts shall offset any customer bill credit amounts, on a dollar for dollar basis, up to the aggregate level of invested or committed capital under clauses (i) and (ii). The aggregate level of invested or committed capital under clauses (i) and (ii) is referred to in this subdivision as the customer credit reinvestment offset. If 70 percent of the amount of earnings above the utility's fair combined rate of return on its generation and distribution services, as determined in subdivision 2, exceeds the aggregate level of invested capital in new utility-owned generation facilities utilizing energy derived from sunlight, or from onshore or offshore wind, and electric distribution grid transformation projects, as provided in clauses (i) and (ii), during the test period or periods under review, then the amount of such excess shall be credited to customer bills as provided in subdivision 8 b in connection with the subsequent triennial review proceeding, unless the aggregate level of capital investment in new utility-owned generation facilities utilizing energy derived from sunlight, or from onshore or offshore wind, and electric distribution grid transformation projects, as provided in clauses (i) and (ii), over the test periods under review in the subsequent triennial review proceeding which the Commission has not approved for recovery through a rate adjustment clause pursuant to subdivision 6, exceeds both this excess amount and 70 percent of any earnings above the utility's fair combined rate of return for the test period or periods under review in the subsequent triennial review proceeding. Any costs associated with new utility-owned generation facilities utilizing energy derived from sunlight, or from onshore or offshore wind, or electric distribution grid transformation projects, that are the subject of any customer credit reinvestment offset pursuant to this subdivision shall thereafter be recovered through the utility's rates for generation and distribution services over the service life of such facilities, shall be included in the utility's costs, revenues and investments in future triennial review proceedings conducted pursuant to subdivision 2 until such costs are fully recovered, with no rate base or other cost of service adjustment associated with the customer credit reinvestment offset pursuant to this subdivision, and shall not be the subject of a rate adjustment clause petition pursuant to subdivision 6. Only such costs of new utility-owned generation facilities utilizing energy derived from sunlight, or from onshore or offshore wind, or electric distribution grid transformation projects which have not included in any customer credit reinvestment offset pursuant to this subdivision, and not otherwise recovered through the utility's rates for generation and distribution services, may be the subject of a rate adjustment clause petition by the utility pursuant to subdivision 6.

The Commission's final order regarding such ~~biennial~~ triennial review shall be entered not more than eight months after the date of filing, and any revisions in rates or credits so ordered shall take effect not more than 60 days after the date of the order. The fair combined rate of return on common equity determined pursuant to subdivision 2 in such ~~biennial~~ triennial review shall apply, for purposes of reviewing the utility's earnings on its rates for generation and distribution services, to the entire ~~two~~ three successive 12-month test periods ending December 31 immediately preceding the year of the utility's subsequent ~~biennial~~ triennial review filing under subdivision 3 and shall apply to applicable rate adjustment clauses under subdivisions 5 and 6 prospectively from the date the Commission's final order in the triennial review proceeding, utilizing rate adjustment clause true-up protocols as the commission in its discretion may determine.

9. If, as a result of a ~~biennial~~ triennial review required under this subsection and conducted with

921 respect to any test period or periods under review ending later than December 31, 2010 (or, if the
922 Commission has elected to stagger its biennial reviews of utilities as provided in subdivision 1, under
923 review ending later than December 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II
924 Utility), the Commission finds, with respect to such test period or periods considered as a whole, that (i)
925 any utility has, during the test period or periods under review, considered as a whole, earned more than
926 50 basis points above a fair combined rate of return on its generation and distribution services or, for
927 any test period commencing after December 31, 2012, for a Phase II Utility and after December 31,
928 2013, for a Phase I Utility, more than 70 basis points above a fair combined rate of return on its
929 generation and distribution services, as determined in subdivision 2, without regard to any return on
930 common equity or other matters determined with respect to facilities described in subdivision 6, and (ii)
931 the total aggregate regulated rates of such utility at the end of the most recently-ended 12-month test
932 period exceeded the annual increases in the United States Average Consumer Price Index for all items,
933 all urban consumers (CPI-U), as published by the Bureau of Labor Statistics of the United States
934 Department of Labor, compounded annually, when compared to the total aggregate regulated rates of
935 such utility as determined pursuant to the ~~biennial~~ review conducted for the base period, the
936 Commission shall, unless it finds that such action is not in the public interest or that the provisions of
937 subdivisions 8 b and c are more consistent with the public interest, direct that any or all earnings for
938 such test period or periods under review, considered as a whole that were more than 50 basis points, or,
939 for any test period commencing after December 31, 2012, for a Phase II Utility and after December 31,
940 2013, for a Phase I Utility, more than 70 basis points, above such fair combined rate of return shall be
941 credited to customers' bills, in lieu of the provisions of subdivisions 8 b and c., *provided that no credits*
942 *shall be provided pursuant to this subdivision in connection with any triennial review unless such bill*
943 *credits would be payable pursuant to the provisions of subdivision 8 d, and any credits under this*
944 *subdivision shall be calculated net of any customer credit reinvestment offset amounts under subdivision*
945 *8 d.* Any such credits shall be amortized and allocated among customer classes in the manner provided
946 by subdivision 8 b. For purposes of this subdivision:

947 "Base period" means (i) the test period ending December 31, 2010 (or, if the Commission has elected
948 to stagger its biennial reviews of utilities as provided in subdivision 1, the test period ending December
949 31, 2010, for a Phase I Utility, or December 31, 2011, for a Phase II Utility), or (ii) the most recent test
950 period with respect to which credits have been applied to customers' bills under the provisions of this
951 subdivision, whichever is later.

952 "Total aggregate regulated rates" shall include: (i) fuel tariffs approved pursuant to § 56-249.6, except
953 for any increases in fuel tariffs deferred by the Commission for recovery in periods after December 31,
954 2010, pursuant to the provisions of clause (ii) of subsection C of § 56-249.6; (ii) rate adjustment clauses
955 implemented pursuant to subdivision 4 or 5; (iii) revisions to the utility's rates pursuant to subdivision 8
956 a; (iv) revisions to the utility's rates pursuant to the Commission's rules governing utility rate increase
957 applications, as permitted by subsection B, occurring after July 1, 2009; and (v) base rates in effect as
958 of July 1, 2009.

959 10. For purposes of this section, the Commission shall regulate the rates, terms and conditions of any
960 utility subject to this section on a stand-alone basis utilizing the actual end-of-test period capital
961 structure and cost of capital of such utility, unless the Commission finds that the debt to equity ratio of
962 such capital structure is unreasonable for such utility, in which case the Commission may utilize a debt
963 to equity ratio that it finds to be reasonable for such utility in determining any rate adjustment pursuant
964 to subdivisions 8 a and c, and without regard to the cost of capital, capital structure, revenues, expenses
965 or investments of any other entity with which such utility may be affiliated. In particular, and without
966 limitation, the Commission shall determine the federal and state income tax costs for any such utility
967 that is part of a publicly traded, consolidated group as follows: (i) such utility's apportioned state income
968 tax costs shall be calculated according to the applicable statutory rate, as if the utility had not filed a
969 consolidated return with its affiliates, and (ii) such utility's federal income tax costs shall be calculated
970 according to the applicable federal income tax rate and shall exclude any consolidated tax liability or
971 benefit adjustments originating from any taxable income or loss of its affiliates.

972 B. Nothing in this section shall preclude an investor-owned incumbent electric utility from applying
973 for an increase in rates pursuant to § 56-245 or the Commission's rules governing utility rate increase
974 applications; however, in any such filing, a fair rate of return on common equity shall be determined
975 pursuant to subdivision A 2. Nothing in this section shall preclude such utility's recovery of fuel and
976 purchased power costs as provided in § 56-249.6.

977 C. Except as otherwise provided in this section, the Commission shall exercise authority over the
978 rates, terms and conditions of investor-owned incumbent electric utilities for the provision of generation,
979 transmission and distribution services to retail customers in the Commonwealth pursuant to the
980 provisions of Chapter 10 (§ 56-232 et seq.), including specifically § 56-235.2.

981 D. ~~The~~ *Except as otherwise provided in this section, the* Commission may determine, during any
982 proceeding authorized or required by this section, the reasonableness or prudence of any cost incurred or

projected to be incurred, by a utility in connection with the subject of the proceeding. A determination of the Commission regarding the reasonableness or prudence of any such cost shall be consistent with the Commission's authority to determine the reasonableness or prudence of costs in proceedings pursuant to the provisions of Chapter 10 (§ 56-232 et seq.). In determining the reasonableness or prudence of a utility providing energy and capacity to its customers from renewable energy resources, the Commission shall consider the extent to which such renewable energy resources, whether utility-owned or by contract, further the objectives of the Commonwealth Energy Policy set forth in §§ 67-101 and 67-102, and shall also consider whether the costs of such resources is likely to result in unreasonable increases in rates paid by consumers.

E. The Commission shall promulgate such rules and regulations as may be necessary to implement the provisions of this section.

§ 56-585.1:1. Transitional Rate Period: review of rates, terms and conditions for utility generation facilities.

Notwithstanding the provisions of §§ 56-249.6 and 56-585.1:

A. No biennial reviews of the rates, terms, and conditions for any service of a Phase I Utility, as defined in § 56-585.1, shall be conducted at any time by the State Corporation Commission for the four successive 12-month test periods beginning January 1, 2014, and ending December 31, 2017. No biennial reviews of the rates, terms, and conditions for any service of a Phase II Utility, as defined in § 56-585.1, shall be conducted at any time by the ~~State Corporation~~ Commission for the ~~five~~ *three* successive 12-month test periods beginning January 1, 2015, and ending December 31, ~~2019~~2017. Such test periods beginning January 1, 2014, and ending December 31, 2017, for a Phase I Utility, and beginning January 1, 2015, and ending December 31, ~~2019~~2017, for a Phase II Utility, are collectively referred to herein as the "Transitional Rate Period." Review of recovery of fuel and purchase power costs shall continue during the Transitional Rate Period in accordance with § 56-249.6. Any biennial review of the rates, terms, and conditions for any service of a Phase II Utility occurring in 2015 during the Transitional Rate Period shall be solely a review of the utility's earnings on its rates for generation and distribution services for the two 12-month test periods ending December 31, 2014, and a determination of whether any credits to customers are due for such test periods pursuant to subdivision A 8 b of § 56-585.1. After the conclusion of the Transitional Rate Period, ~~biennial~~ *reviews of the utility's rates for generation and distribution services* shall resume for a Phase I Utility in 2020, with the first such proceeding utilizing the two successive 12-month test periods beginning January 1, 2018, and ending December 31, 2019. After the conclusion of the Transitional Rate Period, ~~biennial~~ *reviews of the utility's rates for generation and distribution services* shall resume for a Phase II Utility, ~~as defined in § 56-585.1,~~ in ~~2022~~2021, with the first such proceeding utilizing the ~~two~~ *three* successive 12-month test periods beginning January 1, ~~2020~~2018, and ending December 31, ~~2024~~2020. Consistent with this provision, (i) no biennial review filings shall be made by an investor-owned incumbent electric utility in the years 2016 through 2019, inclusive, and (ii) no adjustment to an investor-owned incumbent electric utility's existing tariff rates, including any rates adopted pursuant to § 56-235.2, shall be made between the beginning of the Transitional Rate Period and the conclusion of the first ~~biennial~~ review after the conclusion of the Transitional Rate Period, except as may be provided pursuant to § 56-245 or 56-249.6 or subdivisions A 4, 5, or 6 of § 56-585.1.

B. During the Transitional Rate Period, pursuant to § 56-36, the Commission shall have the right at all times to inspect the books, papers and documents of any investor-owned incumbent electric utility and to require from such companies, from time to time, special reports and statements, under oath, concerning their business.

C. 1. Commencing in 2016 and concluding in 2018, the State Corporation Commission, after notice and opportunity for a hearing, shall conduct a proceeding every two years to determine the fair rate of return on common equity to be used by a Phase I Utility as the general rate of return applicable to rate adjustment clauses under subdivisions A 5 or A 6 of § 56-585.1. A Phase I Utility's filing in such proceedings shall be made on or before March 31 of 2016, and 2018.

2. Commencing in 2017 and concluding in 2019, the State Corporation Commission, after notice and opportunity for a hearing, shall conduct a proceeding every two years to determine the fair rate of return on common equity to be used by a Phase II Utility as the general rate of return applicable to rate adjustment clauses under subdivisions A 5 or A 6 of § 56-585.1. A Phase II utility's filing in such proceedings shall be made on or before March 31 of 2017 and 2019.

3. Such fair rate of return shall be calculated pursuant to the methodology set forth in subdivisions A 2 a and b of § 56-585.1 and shall utilize the utility's actual end-of-test-period capital structure and cost of capital, as well as a 12-month test period ending December 31 immediately preceding the year in which the proceeding is conducted. The Commission's final order in such a proceeding shall be entered no later than eight months after the date of filing, with any adjustment to the fair rate of return for applicable rate adjustment clauses under subdivisions A 5 and 6 of § 56-585.1 taking effect on the date

1044 of the Commission's final order in the proceeding, utilizing rate adjustment clause true-up protocols as
1045 the Commission may in its discretion determine. Such proceeding shall concern only the issue of the
1046 determination of such fair rate of return to be used for rate adjustment clauses under subdivisions A 5
1047 and 6 of § 56-585.1, and such determination shall have no effect on rates other than those applicable to
1048 such rate adjustment clauses; however, after the final such proceeding for a utility has been concluded,
1049 the fair combined rate of return on common equity so determined therein shall also be deemed equal to
1050 the fair combined rate of return on common equity to be used in such utility's first biennial review
1051 proceeding conducted after the end of the utility's Transitional Rate Period to review such utility's
1052 earnings on its rates for generation and distribution services for the historic test periods.

1053 D. In furtherance of rate stability during the Transitional Rate Period, any Phase II Utility carrying a
1054 prior period deferred fuel expense recovery balance on its books and records as of December 31, 2014,
1055 shall not recover from customers 50 percent of any such balance outstanding as of December 31, 2014,
1056 and the State Corporation Commission shall implement as soon as practicable reductions in the fuel
1057 factor rate of any such Phase II Utility to reflect the nonrecovery of any such fuel expense as well as
1058 any reduction in the fuel factor associated with the Phase II Utility's current period forecasted fuel
1059 expense over recovery for the 2014-2015 fuel year and projected fuel expense for the 2015-2016 fuel
1060 year.

1061 E. Except for early retirement plans identified by the utility in an integrated resource plan filed with
1062 the State Corporation Commission by September 1, 2014, for utility generation plants, an investor-owned
1063 incumbent electric utility shall not permanently retire an electric power generation facility from service
1064 during the Transitional Rate Period without first obtaining the approval of the State Corporation
1065 Commission, upon petition from such investor-owned incumbent electric utility, and a finding by the
1066 State Corporation Commission that the retirement determination is reasonable and prudent. During the
1067 Transitional Rate Period, an investor-owned incumbent electric utility shall recover the following costs,
1068 as recorded per books by the utility for financial reporting purposes and accrued against income, only
1069 through its existing tariff rates for generation or distribution services, except such costs as may be
1070 recovered pursuant to § 56-245, § 56-249.6 or subdivisions A 4, A 5, or A 6 of § 56-585.1: (i) costs
1071 associated with asset impairments related to early retirement determinations for utility generation
1072 facilities resulting from the implementation of carbon emission guidelines for existing electric power
1073 generation facilities that the U.S. Environmental Protection Agency has issued pursuant to § 111(d) of
1074 the Clean Air Act; (ii) costs associated with severe weather events; and (iii) costs associated with natural
1075 disasters.

1076 F. During the Transitional Rate Period:

1077 1. The State Corporation Commission shall submit a report and make recommendations to the
1078 Governor and the General Assembly annually on or before December 1 of each year assessing the
1079 updated integrated resource plan of any investor-owned incumbent electric utility. The report shall
1080 include an analysis of, among other matters, the amount, reliability, and type of generation facilities
1081 needed to serve Virginia native load compared to what is then available to serve such load and what
1082 may be available to serve such load in the future in view of market conditions and current and pending
1083 state and federal environmental regulations. As a part of such report, the State Corporation Commission
1084 shall update its estimate of the impact upon electric rates in Virginia of the implementation of carbon
1085 emission guidelines for existing electric power generation facilities that the U.S. Environmental
1086 Protection Agency has issued pursuant to § 111(d) of the federal Clean Air Act. The State Corporation
1087 Commission shall submit copies of such annual reports to the Chairmen of the House and Senate
1088 Committees on Commerce and Labor and the Chairman of the Commission on Electric Utility
1089 Regulation; and

1090 2. The Department of Environmental Quality shall submit a report and make recommendations to the
1091 Governor and the General Assembly annually on or before December 1 of each year concerning the
1092 implementation of carbon emission guidelines for existing electric power generation facilities that the
1093 U.S. Environmental Protection Agency has issued pursuant to § 111(d) of the federal Clean Air Act. The
1094 report shall include an analysis of, among other matters, the impact of such federal regulations on the
1095 operation of any investor-owned incumbent electric utility's electric power generation facilities and any
1096 changes, interdiction, or suspension of such regulations. The Department of Environmental Quality shall
1097 submit copies of such annual reports to the Chairmen of the House and Senate Committees on
1098 Commerce and Labor and the Chairman of the Commission on Electric Utility Regulation.

1099 G. The construction or purchase by an investor-owned incumbent utility of one or more generation
1100 facilities with at least one megawatt of generating capacity, and with an aggregate rated capacity that
1101 does not exceed 500 4,000 megawatts, *including rooftop solar installations with a capacity of not less*
1102 *than 50 kilowatts, and with an aggregate capacity of 50 megawatts*, that use energy derived from
1103 sunlight and are located in the Commonwealth, regardless of whether any of such facilities are located
1104 within or without such utility's service territory, is in the public interest, and in determining whether to
1105 approve such facility, the Commission shall liberally construe the provisions of this section. Such utility

shall utilize goods or services sourced, in whole or in part, from one or more Virginia businesses. The utility may propose a rate adjustment clause based on a market index in lieu of a cost of service model for such facility. An investor-owned incumbent utility may enter into short-term or long-term power purchase contracts for the power derived from sunlight generated by such generation facility prior to purchasing the generation facility.

H. To the extent the provisions of this section are inconsistent with the provisions of §§ 56-249.6 and 56-585.1, the provisions of this section shall control.

2. § 1. There is hereby established a pilot program to further the understanding of underground electric transmission lines in regard to electric reliability, construction methods and related cost and timeline estimating, and the probability of meeting such projections. The pilot program shall consist of the approval to construct qualifying electrical transmission lines of 230 kilovolts or less (but greater than 69 kilovolts) in whole or in part underground. Such pilot program shall consist of a total of two qualifying electrical transmission line projects, constructed in whole or in part underground, as specified and set forth in this act.

§ 2. Notwithstanding any other law to the contrary, as a part of the pilot program established pursuant to this Act, the State Corporation Commission shall approve as a qualifying project a transmission line of 230 kilovolts or less that is pending final approval of a certificate of public convenience and necessity from the State Corporation Commission as of December 31, 2017, for the construction of an electrical transmission line approximately 5.3 miles in length utilizing both overhead and underground transmission facilities, of which the underground portion shall be approximately 3.1 miles in length, which has been previously proposed for construction within or immediately adjacent to the right of way of an interstate highway. Once the State Corporation Commission has affirmed the project need through a final order, the project shall be constructed in part underground, and the underground portion shall consist of a double circuit.

The State Corporation Commission shall approve such underground construction within 30 days of receipt of the written request of the public utility to participate in the pilot program pursuant to this section. The State Corporation Commission shall not require the submission of additional technical and cost analyses as a condition of its approval, but may request such analyses for its review. The State Corporation Commission shall approve the underground construction of one contiguous segment of the transmission line that is approximately 3.1 miles in length that was previously proposed for construction within or immediately adjacent to the right of way of the interstate highway, which, by resolution, the city/locality has indicated general community support. The remainder of the construction for the transmission line shall be aboveground. The Commission shall not be required to perform any further analysis as to the impacts of this route, including environmental impacts or impacts upon historical resources.

The electric utility may proceed to acquire right of way and take such other actions as it deems appropriate in furtherance of the construction of the approved transmission line, including acquiring the cables necessary for the underground installation.

§ 3. In reviewing applications submitted by public utilities for certificates of public convenience and necessity for the construction of electrical transmission lines of 230 kilovolts or less filed between the effective date of this Act and July 1, 2020, the State Corporation Commission shall approve, consistent with the requirements of § 4 of this enactment, one additional application as a qualifying project to be constructed in whole or in part underground, as a part of this pilot program. The one qualifying project shall be in addition to the qualifying project described in § 2 of this enactment.

§4. For purposes of § 3, a project shall be qualified to be placed underground, in whole or in part, if it meets all of the following criteria: (i) an engineering analysis demonstrates that it is technically feasible to place the proposed line, in whole or in part, underground; (ii) the governing body of each locality in which a portion of the proposed line will be placed underground indicates, by resolution, general community support for the project and that it supports the transmission line to be placed underground; (iii) a project has been filed with the State Corporation Commission or is pending issuance of a certificate of public convenience and necessity by July 1, 2020; (iv) the estimated additional cost of placing the proposed line, in whole or in part, underground does not exceed 2.5 times the cost of placing the same line overhead, assuming accepted industry standards for undergrounding to ensure safety and reliability; if the public utility, the affected localities, and the State Corporation Commission agree, a proposed underground line whose cost exceeds 2.5 times the cost of placing the line overhead may also be accepted into the pilot program; (v) the public utility requests that the project be considered as a qualifying project under this enactment; and, (vi) the primary need of the project shall be for purposes of grid reliability, grid resiliency, or to support economic development priorities of the Commonwealth and shall not be to address aging assets that would have otherwise been replaced in due course.

1167 § 5. Approval of a transmission line pursuant to this enactment for inclusion in the pilot program
1168 shall be deemed to satisfy the requirements of § 15.2-2232 and local zoning ordinances with respect
1169 to such transmission line and any associated facilities, such as stations, substations, transition
1170 stations and locations, and switchyards or stations, that may be required.

1171 § 6. The State Corporation Commission shall report annually to the Commission on Electric Utility
1172 Restructuring, the Joint Commission on Technology and Science, and the Governor on the
1173 progress of the pilot program by no later than December 1 of each year that this act is in effect.
1174 The State Corporation Commission shall submit a final report to the Commission on Electric
1175 Utility Restructuring, the Joint Commission on Technology and Science, and the Governor no later
1176 than December 1, 2024, analyzing the entire program and making recommendations about the
1177 continued placement of transmission lines underground in the Commonwealth. The State
1178 Corporation Commission's final report shall include, but not limited to, analysis and findings of
1179 the costs of underground construction and historical and future consumer rate effects of such
1180 costs, effect of underground transmission lines on grid reliability, operability (including operating
1181 voltage), probability of meeting cost and construction timeline estimates of such underground
1182 transmission lines, and aesthetic or other benefits attendant to the placement of transmission lines
1183 underground.

1184 § 7. For the qualifying projects chosen pursuant to this enactment and not fully recoverable as
1185 charges for new transmission facilities pursuant to subdivision A 4 of § 56-585.1, the State
1186 Corporation Commission shall approve a rate adjustment clause. The rate adjustment clause shall
1187 provide for the full and timely recovery of any portion of the cost of such project not recoverable
1188 under applicable rates, terms, and conditions approved by the Federal Energy Regulatory
1189 Commission and shall include the use of the fair return on common equity most recently approved
1190 in a State Corporation Commission proceeding for such utility. Such costs shall be entirely
1191 assigned to the utility's Virginia jurisdictional customers. The State Corporation Commission's
1192 final order regarding any petition filed pursuant to this subsection shall be entered not more than
1193 three months after the filing of such petition.

1194 § 8. Approval of a proposed transmission line for inclusion in this program shall not preclude the
1195 placing of existing or future overhead facilities in the same area or corridor by other transmission
1196 projects.

1197 § 9. The provisions of this enactment shall not be construed to limit the ability of the State
1198 Corporation Commission to approve additional applications for placement of transmission lines
1199 underground.

1200 § 10. If two applications are not submitted to the State Corporation Commission that meet the
1201 requirements of this act, the State Corporation Commission shall document the failure of the
1202 projects to qualify for the pilot program in order to justify approving fewer than two projects to
1203 be placed underground, in whole or in part.

1204 § 11. Insofar as the provisions of this act are inconsistent with the provisions of any other law or
1205 local ordinance, the provisions of this act shall be controlling.

1206 3. That, no later than thirty (30) days following the effective date of this act, a Phase II Utility
1207 shall provide to its current customers a one-time, voluntary generation and distribution services
1208 bill credit, to be allocated on an historic test period energy usage basis, in an aggregate amount of
1209 \$133 million. The one-time voluntary generation and distribution services bill credit shall not be
1210 included in any earnings test after the effective date of this act.

1211 4. That any Phase II utility shall no longer recover from customers, as of the effective date of this
1212 act, any costs previously approved by the State Corporation Commission associated with major
1213 unit modifications to convert existing generation facilities to become operational as generation
1214 units utilizing biomass fuel through a rate adjustment clause pursuant to subdivision A 6 of
1215 § 56-585.1, and shall, as of the effective date of this act, instead begin to recover any such
1216 remaining costs through the utility's rates for generation and distribution services, with no change
1217 in such rates for generation and distribution services as a result of the combination of such costs
1218 with the other costs, revenues and investments included in its rates for generation and distribution
1219 services. Any such costs shall remain combined with the utility's other costs, revenues and
1220 investments included in its rates for generation and distribution services until such costs are fully
1221 recovered.

1222 5. That the State Corporation Commission shall implement reductions in the rates for generation
1223 and distribution services of incumbent electric utilities, as defined in § 56-576, effective April 1,
1224 2019, to reflect the actual annual reductions in corporate income taxes to be paid by such utilities
1225 pursuant to the provisions of the federal Tax Cuts and Jobs Act of 2017 (Public Law 115-97).

1226 6. In advance of the determination of the State Corporation Commission as to rate reductions to
1227 reflect reductions in corporate income taxes pursuant to the fifth enactment of this act, any Phase
1228 II utility as defined in subdivision A 1 of § 56-585.1 of the Code of Virginia shall reduce its

existing rates for generation and distribution services on an interim basis, within thirty (30) days of the effective date of this act, in an amount sufficient to reduce its annual revenues from such rates by an aggregate amount of \$125 million, provided, however, that such \$125 million shall be reduced by the amount of any annual revenue requirement associated with any rate adjustment clause previously authorized pursuant to subdivision A 6 of § 56-585.1 and relating to major unit modifications of generation facilities that utilize biomass fuel which are withdrawn as of the effective date of this act pursuant to the fourth enactment of this act. The net amount of such interim reduction in rates for generation and distribution services shall be attributable to reductions in the corporate income tax obligations of the utility pursuant to the provisions of the Federal Tax Cut and Jobs Act of 2017 (Public Law 115-97). In implementing any further reductions to the rates for generation and distribution services of any such Phase II Utility effective April 1, 2019, pursuant to the fifth enactment of this act, the Commission shall consider this interim revenue requirement reduction, and its actions shall be limited to a true-up of this interim reduction amount to the actual annual reduction in corporate tax obligations of such utility as of the effective date of this act.

7. That the provisions of this act amending and reenacting § 56-585.1 of the Code of Virginia by adding subdivision A 8 d shall expire on July 1, 2028.

8. That each Phase I and Phase II utility, as such terms are defined in subdivision A 1 of § 56-585.1 of the Code of Virginia, shall continue, at no less than the existing levels of funding, as of the effective date of this act, the pilot programs established pursuant to Chapter 6 of the Acts of Assembly of 2015 for energy assistance and weatherization for low income, elderly, and disabled individuals in their respective service territories in the Commonwealth. Each such utility shall report on the status of its pilot program, including the number of individuals served thereby, to the Governor, the State Corporation Commission, and the Chairmen of the House and Senate Commerce and Labor Committees on July 1, 2019, and annually thereafter.

9. That this act shall be known as The Grid Modernization and Security Act.