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## SENATE BILL NO. 1331

## AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on Transportation  
on January 25, 2017)

(Patron Prior to Substitute—Senator Carrico)

A *BILL to amend and reenact §§ 2.2-229, 33.2-214.1, 33.2-222, and 33.2-256 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 33.2-214.2, relating to Department of Transportation; Office of Intermodal Planning and Investment of the Secretary of Transportation; responsibilities.*

**Be it enacted by the General Assembly of Virginia:**

**1. That §§ 2.2-229, 33.2-214.1, 33.2-222, and 33.2-256 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding a section numbered 33.2-214.2 as follows:**

**§ 2.2-229. Office of Intermodal Planning and Investment of the Secretary of Transportation.**

A. There is hereby established the Office of Intermodal Planning and Investment of the Secretary of Transportation (*the Office*), consisting of a director, appointed by the Secretary of Transportation, and such additional transportation professionals as the Secretary of Transportation shall determine. The goals of the Office are to provide solutions that link existing systems; promote the coordination of transportation investments and land use planning; reduce congestion; improve safety, mobility, and accessibility; and provide for greater travel options. It shall be the duty of the director of the office to *Office to support and* advise the Secretary, the Virginia Aviation Board, the Virginia Port Authority Board, and the Commonwealth Transportation Board on intermodal issues, generally in his role as chairman of the Commonwealth Transportation Board.

B. The goals of the Office shall be:

1. To promote transparency and accountability of the programming of transportation funds, including the development of the Six-Year Improvement Program pursuant to § 33.2-214 and the statewide prioritization process pursuant to § 33.2-214.1;

2. To ensure that the Commonwealth has a multimodal transportation system that promotes economic development and all transportation modes, intermodal connectivity, environmental quality, accessibility for people and freight, and transportation safety;

3. To encourage the use of innovation and best practices to improve the efficiency of the Commonwealth's surface transportation network and to enhance the efficacy of strategies to improve such efficiency; and

4. To promote the coordination between transportation investments and land use planning.

C. The responsibilities of the Office shall be:

1. To identify transportation solutions to promote economic development and all transportation modes, intermodal connectivity, environmental quality, accessibility for people and freight, and transportation safety oversee and coordinate with the Department of Transportation and the Department of Rail and Public Transportation the development of the Six-Year Improvement Program pursuant to § 33.2-214 for the Commonwealth Transportation Board;

2. To implement the statewide prioritization process developed by the Commonwealth Transportation Board pursuant to § 33.1-214.1 in coordination with the Department of Transportation and the Department of Rail and Public Transportation;

3. To assist develop for the Commonwealth Transportation Board in the development of Board's approval the Statewide Transportation Plan pursuant to § 33.2-353;

4. To develop measures and targets related to the performance of the Commonwealth's surface transportation network for the Commonwealth Transportation Board's approval and report annually on progress made to achieve such targets in coordination with the Department of Transportation and the Department of Rail and Public Transportation and to develop in coordination with applicable regional organizations quantifiable and achievable goals pursuant to § 33.2-353;

5. To undertake, identify, coordinate, and oversee studies of potential highway, transit, rail, and other improvements or strategies, to help address mobility and accessibility within corridors of statewide significance and regional networks, and promote commuter choice inclusion in the six-year improvement program needs identified in the Statewide Transportation Plan pursuant to § 33.2-353;

4. To work with and coordinate action of the Virginia Department of Transportation, the Virginia Department of Rail and Public Transportation, the Virginia Port Authority, and the Virginia Department of Aviation to promote intermodal and multimodal solutions in each agency's strategic and long-range plans;

5. To work with and review plans of regional transportation agencies and authorities to promote

60 intermodal and multimodal solutions;

61 6. To work with and coordinate actions of the agencies of the transportation Secretariat to assess  
62 freight movements and promote intermodal and multimodal solutions to address freight needs, including  
63 assessment of intermodal facilities;

64 7. To assess and coordinate transportation safety needs related to passenger and freight movements  
65 by all transportation modes;

66 8. To coordinate the adequate accommodation of pedestrian, bicycle, and other forms of  
67 nonmotorized transportation in the six-year improvement program and other state and regional  
68 transportation plans;

69 9. 6. To work with and coordinate actions of the agencies of the transportation Secretariat to  
70 *implement assist the Commonwealth Transportation Board in the development of a comprehensive,*  
71 *multimodal transportation policy, which may be developed as part of the Statewide Transportation Plan*  
72 *pursuant to § 33.2-353; and*

73 10. To develop quantifiable and achievable goals pursuant to ~~§ 33.2-353~~ and transportation and land  
74 use performance measures and prepare an annual performance report on state and regional efforts. The  
75 Office of Intermodal Planning and Investment shall work with applicable regional organizations to  
76 develop such goals;

77 11. To identify and facilitate public and private partnerships to achieve the goals of state and  
78 regional plans;

79 12. 7. To provide technical assistance to local governments and regional entities, *including assistance*  
80 *to establish and promote urban development areas pursuant to § 15.2-2223.1; and*

81 13. To establish standards for the coordination of transportation investments and land use planning to  
82 promote commuter choice and transportation system efficiency.

83 **§ 33.2-214.1. Statewide prioritization process for project selection.**

84 A. The General Assembly declares it to be in the public interest that a prioritization process for  
85 projects funded by the Commonwealth Transportation Board be developed and implemented to improve  
86 the efficiency and effectiveness of the state's transportation system, transportation safety, transportation  
87 accessibility for people and freight, environmental quality, and economic development in the  
88 Commonwealth.

89 B. Subject to the limitations in subsection C, the Commonwealth Transportation Board shall develop,  
90 in accordance with federal transportation requirements, and in cooperation with metropolitan planning  
91 organizations wholly within the Commonwealth and with the Northern Virginia Transportation  
92 Authority, a statewide prioritization process for the use of funds allocated pursuant to §§ 33.2-358,  
93 33.2-370, and 33.2-371 or apportioned pursuant to 23 U.S.C. § 104. Such prioritization process shall be  
94 used for the development of the Six-Year Improvement Program pursuant to § 33.2-214 and shall  
95 consider, at a minimum, highway, transit, rail, roadway, technology operational improvements, and  
96 transportation demand management strategies.

97 1. The prioritization process shall be based on an objective and quantifiable analysis that considers,  
98 at a minimum, the following factors relative to the cost of the project or strategy: congestion mitigation,  
99 economic development, accessibility, safety, and environmental quality.

100 2. Prior to the analysis in subdivision 1, candidate projects and strategies shall be screened by the  
101 Commonwealth Transportation Board to determine whether they are consistent with the assessment of  
102 capacity needs for all for corridors of statewide significance, regional networks, and improvements to  
103 promote urban development areas established pursuant to § 15.2-2223.1, undertaken in the Statewide  
104 Transportation Plan in accordance with § 33.2-353.

105 3. The Commonwealth Transportation Board shall weight the factors used in subdivision 1 for each  
106 of the state's highway construction districts. The Commonwealth Transportation Board may assign  
107 different weights to the factors, within each highway construction district, based on the unique needs and  
108 qualities of each highway construction district.

109 4. The Commonwealth Transportation Board shall solicit input from localities, metropolitan planning  
110 organizations, transit authorities, transportation authorities, and other stakeholders in its development of  
111 the prioritization process pursuant to this section. Further, the Board shall explicitly consider input  
112 provided by an applicable metropolitan planning organization or the Northern Virginia Transportation  
113 Authority when developing the weighting of factors pursuant to subdivision 3 for a metropolitan  
114 planning area with a population over 200,000 individuals.

115 C. The prioritization process developed under subsection B shall not apply to the following: projects  
116 or activities undertaken pursuant to § 33.2-352; projects funded by the Congestion Mitigation Air  
117 Quality funds apportioned to the state pursuant to 23 U.S.C. § 104(b)(4) and state matching funds;  
118 projects funded by the Highway Safety Improvement Program funds apportioned to the state pursuant to  
119 23 U.S.C. § 104(b)(3) and state matching funds; projects funded by the Transportation Alternatives funds  
120 set-aside pursuant to 23 U.S.C. § 213 and state matching funds; projects funded by the revenue-sharing  
121 program pursuant to § 33.2-357; and projects funded by federal programs established by the federal

government after June 30, 2014, with specific rules that restrict the types of projects that may be funded, excluding restrictions on the location of projects with regard to highway functional classification. The Commonwealth Transportation Board may, at its discretion, develop a prioritization process for any of the funds covered by this subsection, subject to planning and funding requirements of federal law.

D. The Commonwealth Transportation Board shall make public, in an accessible format, the results of the screening and analysis of candidate projects and strategies under subsection B, including the weighting of factors and the criteria used to determine the value of each factor, no later than 30 days prior to a vote on such projects or strategies.

**§ 33.2-214.2. Transparency in the development of the Six-Year Improvement Program, statewide prioritization process, and state of good repair program.**

A. The Board shall develop the Six-Year Improvement Program pursuant to § 33.2-214 in a transparent manner that provides to the public, elected officials, and other stakeholders the opportunity to engage and comment in a meaningful manner prior to the adoption of such program.

B. No later than 150 days prior to a vote to include projects or strategies evaluated pursuant to § 33.2-214.1 in the Six-Year Improvement Program, the Office of Intermodal Planning and Investment shall make public, in an accessible format, (i) a recommended list of projects and strategies for inclusion in the Six-Year Improvement Program based on the results of such evaluation, (ii) the results of the screening of candidate projects and strategies, and (iii) the results of the evaluation of candidate projects and strategies, including the weighting of factors and the criteria used to determine the value of each factor.

C. The Department shall make public a recommended list of projects eligible for funds under the state of good repair program pursuant to § 33.2-369 from the listing of prioritized pavement and bridge needs published in the Commissioner's annual report pursuant to § 33.2-232 at least 150 days prior to the adoption of a Six-Year Improvement Program that includes new projects with funding from such program.

D. The Board may modify the recommended list of projects in subsection B or C through formal action.

**§ 33.2-222. Commissioner of Highways.**

The Commissioner of Highways shall be the chief executive officer of the Department of Transportation. The Commissioner of Highways shall be an experienced administrator able to direct and guide the Department in the establishment and achievement of the Commonwealth's long-range highway Department's core mission as provided in subsection B of § 33.2-256 and other transportation objectives determined by the Commonwealth Transportation Board.

The Commissioner of Highways shall devote his entire time and attention to his duties as chief executive officer of the Department and shall receive such compensation as shall be fixed by law. He shall also be reimbursed for his actual travel expenses while engaged in the discharge of his duties.

In the event of a vacancy due to the death, temporary disability, retirement, resignation, or removal of the Commissioner of Highways, the Governor may appoint and thereafter remove at his pleasure an "Acting Commissioner of Highways" until such time as the vacancy may be filled as provided in § 33.2-200. Such "Acting Commissioner of Highways" shall have all powers and perform all duties of the Commissioner of Highways as provided by law and shall receive such compensation as may be fixed by the Governor. In the event of the temporary disability for any reason of the Commissioner of Highways, full effect shall be given to the provisions of § 2.2-605.

**§ 33.2-256. Department of Transportation established.**

A. There is hereby created a Department of Transportation within the executive branch, which shall be under the supervision and management of the Commissioner of Highways and responsible to the Secretary of Transportation.

B. The core mission of the Department shall be as follows:

1. To maintain and operate the system of state highways;
2. To develop, oversee, and manage highway projects included in the Six-Year Improvement Program pursuant to § 33.2-214 based on guidance from the Commonwealth Transportation Board or funded pursuant to § 33.2-1524; and

3. To ensure the safety of the traveling public on the system of state highways.

Nothing in this subsection shall be construed to limit or restrict the powers otherwise granted to the Department or Commissioner.