2017 SESSION

ENROLLED

[S 1287]

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 4.1-101.01, 4.1-101.02, 4.1-101.05, 4.1-101.07, 4.1-101.010, 4.1-103, and 4.1-103.1, as they shall become effective, 4.1-225, and 4.1-227 of the Code of Virginia and to 3 4 amend and reenact the fourth, fifth, and twelfth enactments of Chapters 38 and 730 of the Acts of 5 Assembly of 2015; to amend the Code of Virginia by adding a section numbered 4.1-103.03; and to repeal the sixth enactments of Chapters 38 and 730 of the Acts of Assembly of 2015, relating to the 6 7 Virginia Alcoholic Beverage Control Authority.

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10 Be it enacted by the General Assembly of Virginia:

1. That §§ 4.1-101.01, 4.1-101.02, 4.1-101.05, 4.1-101.07, 4.1-101.010, 4.1-103, and 4.1-103.1, as they 11

12 shall become effective, 4.1-225, and 4.1-227 of the Code of Virginia are amended and reenacted 13 and that the Code of Virginia is amended by adding a section numbered 4.1-103.03 as follows: 14

§ 4.1-101.01. (Effective July 1, 2018) Board of Directors; membership; terms; compensation.

15 A. The Beginning January 15, 2018, until July 1, 2018, the Authority shall be governed by a Board of Directors, which shall initially consist of the members of the Alcoholic Beverage Control Board, in 16 17 accordance with § 4.1-102, and two nonlegislative citizen members appointed by the Governor and confirmed by the affirmative vote of a majority of those voting in each house of the General Assembly. 18 19 Each appointee shall (i) have been a resident of the Commonwealth for a period of at least three years 20 immediately preceding his appointment, and his continued residency shall be a condition of his tenure in 21 office; (ii) hold, at a minimum, a baccalaureate degree in business or a related field of study; and (iii) 22 possess a minimum of seven years of demonstrated experience or expertise in the direct management, 23 supervision, or control of a business or legal affairs. Appointees shall be subject to a background check 24 in accordance with § 4.1-101.03. Notwithstanding the provisions of § 4.1-102, the provisions of 25 subsection F shall to apply to such members. The terms of the members of the Board of Directors of the 26 Authority shall be staggered as follows:

27 1. For the three members who are members of the Alcoholic Beverage Control Board, their original 28 terms shall continue and upon expiration of such terms, if reappointed, one member shall serve a term 29 of five years, one member shall serve a term of four years, and one member shall serve a term of three 30 years; and

31 2. For the two nonlegislative citizen members, one member shall serve a term of two years, and one 32 member shall serve a term of one year.

33 B. Beginning July 1, 2018, the Authority shall be governed by a Board of Directors, which shall 34 consist of five citizens at large appointed by the Governor and confirmed by the affirmative vote of a 35 majority of those voting in each house of the General Assembly. Each appointee shall (i) have been a 36 resident of the Commonwealth for a period of at least three years next preceding his appointment, and 37 his continued residency shall be a condition of his tenure in office; (ii) hold, at a minimum, a 38 baccalaureate degree in business or a related field of study; and (iii) possess a minimum of seven years 39 of demonstrated experience or expertise in the direct management, supervision, or control of a business 40 or legal affairs. Appointees shall be subject to a background check in accordance with § 4.1-101.03.

41 B. C. After the initial staggering of terms, members shall be appointed for a term of five years. All 42 members shall serve until their successors are appointed. Any appointment to fill a vacancy shall be for 43 the unexpired term. No member appointed by the Governor shall be eligible to serve more than two 44 consecutive terms; however, a member appointed to fill a vacancy may serve two additional consecutive 45 terms. Members of the Board may be removed from office by the Governor for cause, including the improper use of its police powers, malfeasance, misfeasance, incompetence, misconduct, neglect of duty, 46 absenteeism, conflict of interests, failure to carry out the policies of the Commonwealth as established in 47 48 the Constitution or by the General Assembly, or refusal to carry out a lawful directive of the Governor.

49 C. D. The Governor shall appoint the chairman and vice-chairman of the Board from among the 50 membership of the Board. The Board may elect other subordinate officers, who need not be members of the Board. The Board may also form committees and advisory councils, which may include 51 52 representatives who are not members of the Board, to undertake more extensive study and discussion of 53 the issues before the Board. A majority of the Board shall constitute a quorum for the transaction of the 54 Authority's business, and no vacancy in the membership shall impair the right of a quorum to exercise 55 the rights and perform all duties of the Authority.

D. E. The Board shall meet at least every 60 days for the transaction of its business. Special 56

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meetings may be held at any time upon the call of the chairman of the Board or the Chief Executive 57 58 Officer or upon the written request of a majority of the Board members.

59 E. F. Members of the Board shall receive annually such salary, compensation, and reimbursement of 60 expenses for the performance of their official duties as set forth in the general appropriation act for 61 members of the House of Delegates when the General Assembly is not in session, except that the 62 chairman of the Board shall receive annually such salary, compensation, and reimbursement of expenses for the performance of his official duties as set forth in the general appropriation act for a member of 63 64 the Senate of Virginia when the General Assembly is not in session.

F. G. The provisions of the State and Local Government Conflict of Interests Act (§ 2.2-3100 et seq.) 65 66 shall apply to the members of the Board, the Chief Executive Officer of the Authority, and the 67 employees of the Authority.

68 § 4.1-101.02. (Effective July 1, 2018) Appointment, salary, and powers of Chief Executive 69 Officer; appointment of confidential assistant to the Chief Executive Officer.

70 A. The Chief Executive Officer of the Authority shall be appointed by the Governor and confirmed by the affirmative vote of a majority of those voting in each house of the General Assembly. The Chief 71 Executive Officer shall not be a member of the Board; shall hold, at a minimum, a baccalaureate degree 72 73 in business or a related field of study; and shall possess a minimum of seven years of demonstrated 74 experience or expertise in the direct management, supervision, or control of a business or legal affairs. 75 The Chief Executive Officer shall receive such compensation as determined by the Board and approved 76 by the Governor, including any performance bonuses or incentives as the Board deems advisable. The 77 Chief Executive Officer shall be subject to a background check in accordance with § 4.1-101.03. The 78 Chief Executive Officer shall (i) carry out the powers and duties conferred upon him by the Board or 79 imposed upon him by law and (ii) meet performance measures or targets set by the Board and approved by the Governor. The Chief Executive Officer may be removed from office by the Governor for cause, 80 including the improper use of the Authority's police powers, malfeasance, misfeasance, incompetence, misconduct, neglect of duty, absenteeism, conflict of interests, failure to meet performance measures or 81 82 targets as set by the Board and approved by the Governor, failure to carry out the policies of the 83 Commonwealth as established in the Constitution or by the General Assembly, or refusal to carry out a 84 85 lawful directive of the Governor.

B. The Chief Executive Officer shall devote his full time to the performance of his official duties 86 87 and shall not be engaged in any other profession or occupation.

C. The Chief Executive Officer shall supervise and administer the operations of the Authority in 88 89 accordance with this title. 90

D. The Chief Executive Officer shall:

91 1. Serve as the secretary to the Board and keep a true and full record of all proceedings of the 92 Authority and preserve at the Authority's general office all books, documents, and papers of the 93 Authority;

94 2. Exercise and perform such powers and duties as may be delegated to him by the Board or as may 95 be conferred or imposed upon him by law;

3. Appoint a chief financial officer and employ Employ or retain such special agents or employees 96 97 subordinate to the Chief Executive Officer as may be necessary to fulfill the duties of the Authority 98 conferred upon the Chief Executive Officer, subject to the Board's approval; and 99

4. Make recommendations to the Board for legislative and regulatory changes.

100 E. Neither the Chief Executive Officer nor the spouse or any member of the immediate family of the 101 Chief Executive Officer shall make any contribution to a candidate for office or officeholder at the local 102 or state level or cause such a contribution to be made on his behalf.

103 F. To assist the Chief Executive Officer in the performance of his duties, the Governor shall also 104 appoint one confidential assistant for administration who shall be deemed to serve on an 105 employment-at-will basis. 106

§ 4.1-101.05. (Effective July 1, 2018) Employees of the Authority.

107 A. Employees of the Authority shall be considered employees of the Commonwealth. Employees of 108 the Authority shall be eligible for membership in the Virginia Retirement System or other retirement 109 plan as authorized by Article 4 (§ 51.1-125 et seq.) of Chapter 1 of Title 51.1 and participation in all 110 health and related insurance and other benefits, including premium conversion and flexible benefits, available to state employees as provided by law. Employees of the Authority shall be employed on such 111 112 terms and conditions as established by the Board. The Board shall develop and adopt policies and 113 procedures that afford its employees grievance rights, ensure that employment decisions shall be based 114 upon the merit and fitness of applicants, and prohibit discrimination because of race, color, religion, national origin, sex, pregnancy, childbirth or related medical conditions, age, marital status, or disability. 115 Notwithstanding any other provision of law, the Board shall develop, implement, and administer a paid 116 leave program, which may include annual, personal, and sick leave or any combination thereof. All 117

other leave benefits shall be administered in accordance with Chapter 11 (§ 51.1-1100 et seq.) of Title 118 119 51.1, except as otherwise provided in this section.

120 B. Notwithstanding any other provision of law, the Authority shall give preference in hiring to 121 special agents and employees of the former Department of Alcoholic Beverage Control. The Authority 122 shall issue a written notice to all persons whose employment at the former Department of Alcoholic Beverage Control will be transferred to the Authority. The date upon which such written notice is issued 123 124 shall be referred to herein as the "Option Date." In order to facilitate an orderly and efficient transition 125 and ensure the continuation of operations during the transition from the Department of Alcoholic 126 Beverage Control (the Department) to the Authority, the Authority shall have discretion, subject to the 127 time limitations contained herein, to determine the date upon which any employee's employment with the 128 Department will end or be transferred to the Authority. This date shall be stated in the written notice and shall be referred to herein as the "Transition Date." No Transition Date shall occur prior to July 1, 129 2018, without the mutual agreement of the employee and the Authority. No Transition Date shall be set 130 131 beyond December 31, 2018. Each person whose employment will be transferred to the Authority may, 132 by written request made within 180 days of the Option Date, elect not to become employed by the 133 Authority. Any employee of the former Department of Alcoholic Beverage Control who (i) elects not to 134 become employed by the Authority and who is not reemployed by any department, institution, board, 135 commission, or agency of the Commonwealth; (ii) is not offered the opportunity to transfer to 136 employment by the Authority; or (iii) is not offered a position with the Authority for which the 137 employee is qualified or is offered a position that requires relocation or a reduction in salary, shall be 138 eligible for the severance benefits conferred by the provisions of the Workforce Transition Act 139 (§ 2.2-3200 et seq.). Any employee who accepts employment with the Authority shall not be considered 140 to be involuntarily separated from state employment and shall not be eligible for the severance benefits conferred by the provisions of the Workforce Transition Act. Any eligibility for such severance benefits 141 142 shall be contingent on the continued employment through an employee's Transition Date.

143 C. Notwithstanding any other provision of law to the contrary, any person whose employment is 144 transferred to the Authority as a result of this section and who is a member of any plan for providing 145 health insurance coverage pursuant to Chapter 28 (§ 2.2-2800 et seq.) of Title 2.2 shall continue to be a 146 member of such health insurance plan under the same terms and conditions as if no transfer had 147 occurred.

148 D. Notwithstanding any other provision of law to the contrary, any person whose employment is 149 transferred to the Authority as a result of this section and who is a member of the Virginia Retirement 150 System or other retirement plan as authorized by Article 4 (§ 51.1-125 et seq.) of Chapter 1 of Title 151 51.1 shall continue to be a member of the Virginia Retirement System or other such authorized 152 retirement plan under the same terms and conditions as if no transfer had occurred.

153 E. Notwithstanding any other provision of law, any person whose employment is transferred to the 154 Authority as a result of this section and who was subjected to a criminal history background check as a 155 condition of employment with the Department of Alcoholic Beverage Control shall not be subject to the 156 requirements of § 4.1-103.1, unless the Authority deems otherwise. 157

§ 4.1-101.07. (Effective July 1, 2018) Forms of accounts and records; audit; annual report.

158 A. The accounts and records of the Authority showing the receipt and disbursement of funds from 159 whatever source derived shall be in a form prescribed by the Auditor of Public Accounts. The Auditor 160 of Public Accounts or his legally authorized representatives shall annually examine the accounts and 161 books of the Authority. The Authority shall submit an annual report to the Governor and General 162 Assembly on or before November 1 December 15 of each year. Such report shall contain the audited annual financial statements of the Authority for the year ending the previous June 30. The Authority 163 164 shall also submit a six-year plan detailing its assumed revenue forecast, assumed operating costs, number 165 of retail facilities, capital costs, including lease payments, major acquisitions of services and tangible or intangible property, any material changes to the policies and procedures issued by the Authority related 166 167 to procurement or personnel, and any proposed marketing activities.

168 B. Notwithstanding any other provision of law, in exercising any power conferred under this title, the 169 Authority may implement and maintain independent payroll and nonpayroll disbursement systems. These 170 systems and related procedures shall be subject to review and approval by the State Comptroller. Upon 171 agreement with the State Comptroller, the Authority may report summary level detail on both payroll 172 and nonpayroll transactions to the State Comptroller through the Department of Accounts' financial 173 management system or its successor system. Such reports shall be made in accordance with policies, procedures, and directives as prescribed by the State Comptroller. A nonpayroll disbursement system 174 175 shall include all disbursements and expenditures, other than payroll. Such disbursements and 176 expenditures shall include travel reimbursements, revenue refunds, disbursements for vendor payments, 177 petty cash, and interagency payments.

178 § 4.1-101.010. (Effective July 1, 2018) Exemption of Authority from personnel and procurement

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179 procedures; information systems; etc.

A. The provisions of the Virginia Personnel Act (§ 2.2-2900 et seq.) and the Virginia Public
Procurement Act (§ 2.2-4300 et seq.) shall not apply to the Authority in the exercise of any power
conferred under this title. Nor shall the provisions of Chapter 20.1 (§ 2.2-2005 et seq.) of Title 2.2 or
Article 2 (§ 51.1-1104 et seq.) of Chapter 11 of Title 51.1 apply to the Authority in the exercise of any
power conferred under this title.

185 *B.* To effect its implementation, the Authority's procurement of goods, services, insurance, and **186** construction and the disposition of surplus materials shall be exempt from:

187 1. State agency requirements regarding disposition of surplus materials and distribution of proceeds
 188 from the sale or recycling of surplus materials under §§ 2.2-1124 and 2.2-1125;

189 2. The requirement to purchase from the Department for the Blind and Vision Impaired under **190** § 2.2-1117; and

3. Any other state statutes, rules, regulations, or requirements relating to the procurement of goods, services, insurance, and construction, including Article 3 (§ 2.2-1109 et seq.) of Chapter 11 of Title 2.2, regarding the duties, responsibilities, and authority of the Division of Purchases and Supply of the Virginia Department of General Services, and Article 4 (§ 2.2-1129 et seq.) of Chapter 11 of Title 2.2, regarding the review and the oversight by the Division of Engineering and Buildings of the Department of General Services for the construction of the Authority's capital projects and construction-related professional services under § 2.2-1132.

C. The Authority (i) may purchase from and participate in all statewide contracts for goods and services, including information technology goods and services; (ii) shall use directly or by integration or interface the Commonwealth's electronic procurement system subject to the terms and conditions agreed upon between the Authority and the Department of General Services; and (iii) shall post on the Department of General Services central electronic procurement website all Invitations to Bid, Requests for Proposal, sole source award notices, and emergency award notices to ensure visibility and access to the Authority's procurement opportunities on one website.

§ 4.1-103. (Effective July 1, 2018) General powers of Board.

206 The Board shall have the power to: **207** 1. Sue and be sued, implead and be

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1. Sue and be sued, implead and be impleaded, and complain and defend in all courts;

2. Adopt, use, and alter at will a common seal;

3. Fix, alter, charge, and collect rates, rentals, fees, and other charges for the use of property of, the
sale of products of, or services rendered by the Authority at rates to be determined by the Authority for
the purpose of providing for the payment of the expenses of the Authority;

4. Make and enter into all contracts and agreements necessary or incidental to the performance of its duties, the furtherance of its purposes, and the execution of its powers under this title, including agreements with any person or federal agency;

5. Employ, at its discretion, consultants, researchers, architects, engineers, accountants, financial experts, investment bankers, superintendents, managers, and such other employees and *special* agents as may be necessary and fix their compensation to be payable from funds made available to the Authority.
Legal services for the Authority shall be provided by the Attorney General in accordance with Chapter 5 (§ 2.2-500 et seq.) of Title 2.2;

220 6. Receive and accept from any federal or private agency, foundation, corporation, association, or 221 person grants or other aid to be expended in accomplishing the objectives of the Authority, and receive 222 and accept from the Commonwealth or any state and any municipality, county, or other political 223 subdivision thereof or from any other source aid or contributions of either money, property, or other 224 things of value, to be held, used, and applied only for the purposes for which such grants and 225 contributions may be made. All federal moneys accepted under this section shall be accepted and 226 expended by the Authority upon such terms and conditions as are prescribed by the United States and as 227 are consistent with state law, and all state moneys accepted under this section shall be expended by the 228 Authority upon such terms and conditions as are prescribed by the Commonwealth;

229 7. Adopt, alter, and repeal bylaws, rules, and regulations governing the manner in which its business 230 shall be transacted and the manner in which the powers of the Authority shall be exercised and its 231 duties performed. The Board may delegate or assign any duty or task to be performed by the Authority 232 to any officer or employee of the Authority. The Board shall remain responsible for the performance of 233 any such duties or tasks. Any delegation pursuant to this subdivision shall, where appropriate, be 234 accompanied by written guidelines for the exercise of the duties or tasks delegated. Where appropriate, 235 the guidelines shall require that the Board receive summaries of actions taken. Such delegation or 236 assignment shall not relieve the Board of the responsibility to ensure faithful performance of the duties 237 and tasks;

238 8. Conduct or engage in any lawful business, activity, effort, or project consistent with the239 Authority's purposes or necessary or convenient to exercise its powers;

- 240 9. Develop policies and procedures generally applicable to the procurement of goods, services, and 241 construction, based upon competitive principles;
- 242 10. Develop policies and procedures consistent with Article 4 (§ 2.2-4347 et seq.) of Chapter 43 of 243 Title 2.2;

244 11. Buy, import and sell alcoholic beverages other than beer and wine not produced by farm 245 wineries, and to have alcoholic beverages other than beer and wine not produced by farm wineries in its 246 possession for sale; 247

12. Buy and sell any mixers;

248 13. Buy and sell products licensed by the Virginia Tourism Corporation that are within international 249 trademark classes 16 (paper goods and printer matters), 18 (leather goods), 21 (housewares and glass), 250 and 25 (clothing); 251

14. Control the possession, sale, transportation and delivery of alcoholic beverages;

252 15. Determine, subject to § 4.1-121, the localities within which government stores shall be 253 established or operated and the location of such stores;

254 16. Maintain warehouses for alcoholic beverages and control the storage and delivery of alcoholic 255 beverages to and from such warehouses;

256 17. Acquire, purchase, hold, use, lease, or otherwise dispose of any property, real, personal or mixed, 257 tangible or intangible, or any interest therein necessary or desirable for carrying out the purposes of the 258 Authority; lease as lessee any property, real, personal or mixed, tangible or intangible, or any interest 259 therein, at such annual rental and on such terms and conditions as may be determined by the Board; 260 lease as lessor to any person any property, real, personal or mixed, tangible or intangible, or any interest 261 therein, at any time acquired by the Authority, whether wholly or partially completed, at such annual rental and on such terms and conditions as may be determined by the Board; sell, transfer, or convey 262 any property, real, personal or mixed, tangible or intangible, or any interest therein, at any time acquired 263 or held by the Authority on such terms and conditions as may be determined by the Board; and occupy 264 265 and improve any land or building required for the purposes of this title;

266 18. Purchase or otherwise acquire title to any land or building required for the purposes of this title 267 and sell and convey the same by proper deed, with the consent of the Governor;

268 19. Purchase, lease or acquire the use of, by any manner, any plant or equipment which may be 269 considered necessary or useful in carrying into effect the purposes of this title, including rectifying, 270 blending and processing plants. The Board may purchase, build, lease, and operate distilleries and 271 manufacture alcoholic beverages;

272 20. Determine the nature, form and capacity of all containers used for holding alcoholic beverages to 273 be kept or sold under this title, and prescribe the form and content of all labels and seals to be placed 274 thereon; however, no container sold in or shipped into the Commonwealth shall include powdered or 275 crystalline alcohol;

276 21. Appoint every agent and employee required for its operations; require any or all of them to give 277 bonds payable to the Commonwealth in such penalty as shall be fixed by the Board; and engage the 278 services of experts and professionals;

279 22. Hold and conduct hearings; issue subpoenas requiring the attendance of witnesses and the 280 production of records, memoranda, papers and other documents before the Board or any agent of the 281 Board; and administer oaths and take testimony thereunder. The Board may authorize any Board 282 member or agent of the Board to hold and conduct hearings, issue subpoenas, administer oaths and take 283 testimony thereunder, and make summary decisions decide cases, subject to final decision by the Board, 284 on application of any party aggrieved. The Board may enter into consent agreements and may request 285 and accept from any applicant or licensee a consent agreement in lieu of proceedings on (i) objections 286 to the issuance of a license or (ii) disciplinary action. Any such consent agreement shall include 287 findings of fact and may include an admission or a finding of a violation. A consent agreement shall not be considered a case decision of the Board and shall not be subject to judicial review under the 288 provisions of the Administrative Process Act (§ 2.2-4000 et seq.), but may be considered by the Board in 289 290 future disciplinary proceedings;

291 23. Make a reasonable charge for preparing and furnishing statistical information and compilations to 292 persons other than (i) officials, including court and police officials, of the Commonwealth and of its 293 subdivisions if the information requested is for official use and (ii) persons who have a personal or legal 294 interest in obtaining the information requested if such information is not to be used for commercial or 295 trade purposes:

296 24. Promulgate regulations in accordance with the Administrative Process Act (§ 2.2-4000 et seq.) 297 and § 4.1-111;

298 25. Grant, suspend, and revoke licenses for the manufacture, bottling, distribution, importation, and 299 sale of alcoholic beverages;

300 26. Assess and collect civil penalties and civil charges for violations of this title and Board 301 regulations;

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302 27. Maintain actions to enjoin common nuisances as defined in § 4.1-317;

303 28. Establish minimum food sale requirements for all retail licensees;

304 29. Review and approve any proposed legislative or regulatory changes suggested by the Chief 305 Executive Officer as the Board deems appropriate;

30. Report quarterly to the Secretary of Public Safety and Homeland Security on the law-enforcement 306 activities undertaken to enforce the provisions of this title; and 307

308 31. Do all acts necessary or advisable to carry out the purposes of this title.

309 § 4.1-103.03. Additional powers; mediation; alternative dispute resolution; confidentiality.

310 A. As used in this section:

311 "Appropriate case" means any alleged license violation or objection to the application for a license 312 in which it is apparent that there are significant issues of disagreement among interested persons and for which the Board finds that the use of a mediation or dispute resolution proceeding is in the public 313 314 interest. 315

"Dispute resolution proceeding" means the same as that term is defined in § 8.01-576.4.

316 "Mediation" means the same as that term is defined in § 8.01-576.4.

317 "Neutral" means the same as that term is defined in § 8.01-576.4.

318 B. The Board may use mediation or a dispute resolution proceeding in appropriate cases to resolve 319 underlying issues or reach a consensus or compromise on contested issues. Mediation and other dispute 320 resolution proceedings as authorized by this section shall be voluntary procedures that supplement, 321 rather than limit, other dispute resolution techniques available to the Board. Mediation or a dispute 322 resolution proceeding may be used for an objection to the issuance of a license only with the consent of, 323 and participation by, the applicant for licensure and shall be terminated at the request of such 324 applicant.

325 C. Any resolution of a contested issue accepted by the Board under this section shall be considered a consent agreement as provided in subdivision 22 of § 4.1-103. The decision to use mediation or a 326 327 dispute resolution proceeding is in the Board's sole discretion and shall not be subject to judicial 328 review.

329 D. The Board may adopt rules and regulations, in accordance with the Administrative Process Act 330 (\S 2.2-4000 et seq.), for the implementation of this section. Such rules and regulations may include (i) standards and procedures for the conduct of mediation and dispute resolution proceedings, including an 331 332 opportunity for interested persons identified by the Board to participate in the proceeding; (ii) the 333 appointment and function of a neutral to encourage and assist parties to voluntarily compromise or 334 settle contested issues; and (iii) procedures to protect the confidentiality of papers, work products, or 335 other materials.

336 E. The provisions of § 8.01-576.10 concerning the confidentiality of a mediation or dispute resolution proceeding shall govern all such proceedings held pursuant to this section except where the Board uses or relies on information obtained in the course of such proceeding in granting a license, suspending or 337 338 revoking a license, or accepting payment of a civil penalty or investigative costs. However, a consent 339 340 agreement signed by the parties shall not be confidential.

§ 4.1-103.1. (Effective July 1, 2018) Criminal history records check required on certain 341 342 employees; reimbursement of costs.

343 All persons hired by the Authority whose job duties involve access to or handling of the Authority's 344 funds or merchandise shall be subject to a criminal history records check before, and as a condition of, 345 employment.

346 No person who has The Board shall develop policies regarding the employment of persons who have 347 been convicted of a felony or a crime involving moral turpitude shall be employed or appointed by the 348 Authority.

349 The Department of State Police shall be reimbursed by the Authority for the cost of investigations 350 conducted pursuant to this section.

§ 4.1-225. Grounds for which Board may suspend or revoke licenses.

The Board may suspend or revoke any license other than a brewery license, in which case the Board 352 353 may impose penalties as provided in § 4.1-227, if it has reasonable cause to believe that:

354 1. The licensee, or if the licensee is a partnership, any general partner thereof, or if the licensee is an association, any member thereof, or a limited partner of 10 percent or more with voting rights, or if the 355 356 licensee is a corporation, any officer, director, or shareholder owning 10 percent or more of its capital 357 stock, or if the licensee is a limited liability company, any member-manager or any member owning 10 358 percent or more of the membership interest of the limited liability company: 359

a. Has misrepresented a material fact in applying to the Board for such license;

b. Within the five years immediately preceding the date of the hearing held in accordance with § 4.1-227, has (i) been convicted of a violation of any law, ordinance or regulation of the 360 361

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362 Commonwealth, of any county, city or town in the Commonwealth, of any state, or of the United States, applicable to the manufacture, transportation, possession, use or sale of alcoholic beverages; (ii) violated any provision of Chapter 3 (§ 4.1-300 et seq.); (iii) committed a violation of the Wine Franchise Act (§ 4.1-400 et seq.) or the Beer Franchise Act (§ 4.1-500 et seq.) in bad faith; (iv) violated or failed or refused to comply with any regulation, rule or order of the Board; or (v) failed or refused to comply

367 with any of the conditions or restrictions of the license granted by the Board;

368 c. Has been convicted in any court of a felony or of any crime or offense involving moral turpitude369 under the laws of any state, or of the United States;

d. Is not the legitimate owner of the business conducted under the license granted by the Board, orother persons have ownership interests in the business which have not been disclosed;

e. Cannot demonstrate financial responsibility sufficient to meet the requirements of the businessconducted under the license granted by the Board;

f. Has been intoxicated or under the influence of some self-administered drug while upon thelicensed premises;

g. Has maintained the licensed premises in an unsanitary condition, or allowed such premises to
become a meeting place or rendezvous for members of a criminal street gang as defined in § 18.2-46.1
or persons of ill repute, or has allowed any form of illegal gambling to take place upon such premises;

h. Knowingly employs in the business conducted under such license, as agent, servant, or employee,
other than a busboy, cook or other kitchen help, any person who has been convicted in any court of a
felony or of any crime or offense involving moral turpitude, or who has violated the laws of the
Commonwealth, of any other state, or of the United States, applicable to the manufacture, transportation,
possession, use or sale of alcoholic beverages;

i. Subsequent to the granting of his original license, has demonstrated by his police record a lack of respect for law and order;

j. Has allowed the consumption of alcoholic beverages upon the licensed premises by any person
whom he knew or had reason to believe was (i) less than 21 years of age, (ii) interdicted, or (iii)
intoxicated, or has allowed any person whom he knew or had reason to believe was intoxicated to loiter
upon such licensed premises;

k. Has allowed any person to consume upon the licensed premises any alcoholic beverages except asprovided under this title;

392 1. Is physically unable to carry on the business conducted under such license or has been adjudicated393 incapacitated;

394 m. Has allowed any obscene literature, pictures or materials upon the licensed premises;

n. Has possessed any illegal gambling apparatus, machine or device upon the licensed premises;

396 o. Has upon the licensed premises (i) illegally possessed, distributed, sold or used, or has knowingly 397 allowed any employee or agent, or any other person, to illegally possess, distribute, sell or use marijuana, controlled substances, imitation controlled substances, drug paraphernalia or controlled paraphernalia as those terms are defined in Articles 1 and 1.1 (§ 18.2-247 et seq.) of Chapter 7 of Title 398 399 400 18.2 and the Drug Control Act (§ 54.1-3400 et seq.); (ii) laundered money in violation of § 18.2-246.3; 401 or (iii) conspired to commit any drug-related offense in violation of Articles 1 and 1.1 of Chapter 7 402 (§ 18.2-247 et seq.) of Title 18.2 or the Drug Control Act (§ 54.1-3400 et seq.). The provisions of this 403 subdivision shall also apply to any conduct related to the operation of the licensed business which **404** facilitates the commission of any of the offenses set forth herein; or

405 p. Has failed to take reasonable measures to prevent (i) the licensed premises, (ii) any premises 406 immediately adjacent to the licensed premises that are owned or leased by the licensee, or (iii) any 407 portion of public property immediately adjacent to the licensed premises from becoming a place where 408 patrons of the establishment commit criminal violations of Article 1 (§ 18.2-30 et seq.), 2 (§ 18.2-38 et 409 seq.), 2.1 (§ 18.2-46.1 et seq.), 2.2 (§ 18.2-46.4 et seq.), 3 (§ 18.2-47 et seq.), 4 (§ 18.2-51 et seq.), 5 (§ 18.2-58 et seq.), 6 (§ 18.2-59 et seq.), or 7 (§ 18.2-61 et seq.) of Chapter 4 of Title 18.2; Article 2 410 (§ 18.2-266 et seq.) of Chapter 7 of Title 18.2; Article 3 (§ 18.2-344 et seq.) or 5 (§ 18.2-372 et seq.) of 411 412 Chapter 8 of Title 18.2; or Article 1 (§ 18.2-404 et seq.), 2 (§ 18.2-415), or 3 (§ 18.2-416 et seq.) of 413 Chapter 9 of Title 18.2 and such violations lead to arrests that are so frequent and serious as to 414 reasonably be deemed a continuing threat to the public safety; or

415 q. Has failed to take reasonable measures to prevent an act of violence resulting in death or serious
416 bodily injury, or a recurrence of such acts, from occurring on (i) the licensed premises, (ii) any
417 premises immediately adjacent to the licensed premises that is owned or leased by the licensee, or (iii)
418 any portion of public property immediately adjacent to the licensed premises.

419 2. The place occupied by the licensee:

a. Does not conform to the requirements of the governing body of the county, city or town in which
such establishment is located, with respect to sanitation, health, construction or equipment, or to any
similar requirements established by the laws of the Commonwealth or by Board regulations;

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423 b. Has been adjudicated a common nuisance under the provisions of this title or § 18.2-258; or

424 c. Has become a meeting place or rendezvous for illegal gambling, illegal users of narcotics, drunks, 425 prostitutes, pimps, panderers or habitual law violators or has become a place where illegal drugs are 426 regularly used or distributed. The Board may consider the general reputation in the community of such 427 establishment in addition to any other competent evidence in making such determination.

428 3. The licensee or any employee of the licensee discriminated against any member of the armed 429 forces of the United States by prices charged or otherwise.

4. The licensee, his employees, or any entertainer performing on the licensed premises has been 430 431 convicted of a violation of a local public nudity ordinance for conduct occurring on the licensed 432 premises and the licensee allowed such conduct to occur.

433 5. Any cause exists for which the Board would have been entitled to refuse to grant such license had 434 the facts been known.

435 6. The licensee is delinquent for a period of 90 days or more in the payment of any taxes, or any 436 penalties or interest related thereto, lawfully imposed by the locality where the licensed business is 437 located, as certified by the treasurer, commissioner of the revenue, or finance director of such locality, 438 unless (i) the outstanding amount is de minimis; (ii) the licensee has pending a bona fide application for 439 correction or appeal with respect to such taxes, penalties, or interest; or (iii) the licensee has entered into **440** a payment plan approved by the same locality to settle the outstanding liability. 441

7. Any other cause authorized by this title.

442

§ 4.1-227. Suspension or revocation of licenses; notice and hearings; imposition of penalties.

443 A. Except for temporary licenses, before the Board may impose a civil penalty against a brewery 444 licensee or suspend or revoke any license, reasonable notice of such proposed or contemplated action shall be given to the licensee in accordance with the provisions of § 2.2-4020 of the Administrative 445 446 Process Act (§ 2.2-4000 et seq.).

447 Notwithstanding the provisions of § 2.2-4022, the Board shall, upon written request by the licensee, 448 permit the licensee to inspect and copy or photograph all (i) written or recorded statements made by the 449 licensee or copies thereof or the substance of any oral statements made by the licensee or a previous or 450 present employee of the licensee to any law-enforcement officer, the existence of which is known by the 451 Board and upon which the Board intends to rely as evidence in any adversarial proceeding under this 452 chapter against the licensee, and (ii) designated books, papers, documents, tangible objects, buildings, or 453 places, or copies or portions thereof, that are within the possession, custody, or control of the Board and 454 upon which the Board intends to rely as evidence in any adversarial proceeding under this chapter 455 against the licensee. In addition, any subpoena for the production of documents issued to any person at 456 the request of the licensee or the Board pursuant to § 4.1-103 shall provide for the production of the 457 documents sought within ten working days, notwithstanding anything to the contrary in § 4.1-103.

458 If the Board fails to provide for inspection or copying under this section for the licensee after a written request, the Board shall be prohibited from introducing into evidence any items the licensee 459 would have lawfully been entitled to inspect or copy under this section. 460

461 The action of the Board in suspending or revoking any license or in imposing a civil penalty against 462 the holder of a brewery license shall be subject to judicial review in accordance with the Administrative Process Act. Such review shall extend to the entire evidential record of the proceedings provided by the 463 464 Board in accordance with the Administrative Process Act. An appeal shall lie to the Court of Appeals from any order of the court. Notwithstanding § 8.01-676.1, the final judgment or order of the circuit 465 466 court shall not be suspended, stayed or modified by such circuit court pending appeal to the Court of 467 Appeals. Neither mandamus nor injunction shall lie in any such case.

468 B. In suspending any license the Board may impose, as a condition precedent to the removal of such 469 suspension or any portion thereof, a requirement that the licensee pay the cost incurred by the Board in 470 investigating the licensee and in holding the proceeding resulting in such suspension, or it may impose a 471 civil penalty not to exceed \$1,000 for the first violation, \$2,500 for the second violation and \$5,000 for 472 the third violation in lieu of such suspension or any portion thereof, or both. However, if the violation 473 involved selling alcoholic beverages to a person prohibited from purchasing alcoholic beverages or 474 allowing consumption of alcoholic beverages by underage, intoxicated or interdicted persons, the Board 475 may impose a civil penalty not to exceed \$2,500 for the first violation and \$5,000 for a subsequent 476 violation in lieu of such suspension or any portion thereof, or both and collect such civil penalties as it deems appropriate. In no event shall the Board impose a civil penalty exceeding \$2,000 for the first 477 478 violation occurring within five years immediately preceding the date of the violation or \$5,000 for the 479 second violation occurring within five years immediately preceding the date of the second violation. 480 However, if the violation involved selling alcoholic beverages to a person prohibited from purchasing alcoholic beverages or allowing consumption of alcoholic beverages by underage, intoxicated, or **481** interdicted persons, the Board may impose a civil penalty not to exceed \$3,000 for the first violation 482 occurring within five years immediately preceding the date of the violation and \$6,000 for a second 483

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484 violation occurring within five years immediately preceding the date of the second violation in lieu of

such suspension or any portion thereof, or both. Upon making a finding that aggravating circumstances
exist, the Board may also impose a requirement that the licensee pay for the cost incurred by the Board
not exceeding \$10,000 in investigating the licensee and in holding the proceeding resulting in the
violation in addition to any suspension or civil penalty incurred.

489 C. Following notice to (i) the licensee of a hearing which that may result in the suspension or **490** revocation of his license or (ii) the applicant of a hearing to resolve a contested application, the Board 491 may accept from the licensee an offer in compromise to pay a civil charge not exceeding \$5,000, either 492 in lieu of suspension or in addition thereto, or in lieu of revocation a consent agreement as authorized in subdivision 22 of § 4.1-103. The notice shall advise the licensee or applicant of the option to (a) 493 494 admit the alleged violation or the validity of the objection; (b) waive any right to a hearing or an 495 appeal under the Virginia Administrative Process Act (§ 2.2-4000 et seq.); and (c) (1) accept the 496 proposed restrictions for operating under the license, (2) accept the period of suspension of the licensed 497 privileges within the Board's parameters, (3) pay a civil penalty in lieu of the period of suspension, or 498 any portion of the suspension as applicable, or (4) proceed to a hearing.

499 D. In case of an offense by the holder of a brewery license, the Board may (i) require that such 500 holder pay the costs incurred by the Board in investigating the licensee, and it may (ii) suspend or 501 revoke the on-premises privileges of the brewery, and (iii) impose a civil penalty not to exceed \$25,000 502 for the first violation, \$50,000 for the second violation, and for the third or any subsequent violation, 503 suspend or revoke such license or, in lieu of any suspension or portion thereof, impose a civil penalty 504 not to exceed \$100,000. Such suspension or revocation shall not prohibit the licensee from 505 manufacturing or selling beer manufactured by it to the owners of boats registered under the laws of the 506 United States sailing for ports of call of a foreign country or another state, and to persons outside the 507 Commonwealth.

508 E. The Board shall, by regulation *or written order*:

509 1. Designate those (i) objections to an application or (ii) alleged violations that will proceed to an **510** initial hearing;

511 2. Designate the violations for which a waiver of a hearing and payment of a civil charge in lieu of
512 suspension may be accepted for a first offense occurring within three years immediately preceding the
513 date of the violation;

514 2. 3. Provide for a reduction in the length of any suspension and a reduction in the amount of any
515 civil penalty for any retail licensee where the licensee can demonstrate that it provided to its employees
516 alcohol server or seller training certified in advance by the Board;

517 3. 4. Establish a schedule of penalties for such offenses, prescribing the appropriate suspension of a
 518 license and the civil charge acceptable in lieu of such suspension; and

519 4. 5. Establish a schedule of offenses for which any penalty may be waived upon a showing that the
520 licensee has had no prior violations within five years immediately preceding the date of the violation.
521 No waiver shall be granted by the Board, however, for a licensee's willful and knowing violation of this
522 title or Board regulations.

523 F. A licensee receiving notice of a hearing on an alleged violation meeting the requirements of
524 subsection E shall be advised of the option of (a) accepting the suspension authorized by the Board's
525 schedule, (b) paying a civil charge authorized by the Board's schedule in lieu of suspension, or (c)
526 proceeding to a hearing.

527 2. That the fourth, fifth, and twelfth enactments of Chapters 38 and 730 of the Acts of Assembly 528 of 2015 are amended and reenacted as follows:

4. That the provisions of this act shall become effective on July 1 January 15, 2018, except that the provisions of the (i) thirteenth, fourteenth, and fifteenth enactments of this act shall become effective on July 1, 2015; (ii) third enactment of this act shall become effective on July 1, 2018; and (iii) eleventh enactment of this act shall become effective on January 1, 2019.

533 5. That the Alcoholic Beverage Control Board or its successor in interest shall continue to 534 receive IT infrastructure and security services pursuant to Chapter 20.1 (§ 2.2-2005 et seq.) of 535 Title 2.2 of the Code of Virginia until July 1, 2019, unless otherwise provided for as part of the 536 Commonwealth's disentanglement plan pursuant to the Comprehensive Infrastructure Agreement 537 with Northrop Grumman. However, in no event shall the Virginia Alcoholic Beverage Control 538 Authority be disentangled prior to October 1, 2018 such time as the Alcoholic Beverage Control 539 Board or its successor in interest elects to no longer receive such services. However, any such 540 departure from services provided under Chapter 20.1 (§ 2.2-2005 et seq.) of the Code of Virginia shall 541 not be made prior to October 1, 2018. The Alcoholic Beverage Control Board or its successor in 542 interest may determine to continue to receive all or partial services pursuant to Chapter 20.1 (§ 2.2-2005 et seq.) of the Code of Virginia based on mutual agreement between it and the Virginia 543 544 Information Technologies Agency.

545 12. That any accumulated sick leave, personal leave, or annual leave of any employee of the 546 Department of Alcoholic Beverage Control who transfers to the Virginia Alcoholic Beverage 547 Control Authority in accordance with the provisions of this act shall transfer with the employee. Notwithstanding subsection D of § 4.1-101.05 of the Code of Virginia, as created by this act, any 548 549 accrued sick leave of any employee of the Department of Alcoholic Beverage Control participating 550 in the Traditional Sick Leave Program who transfers to the Virginia Alcoholic Beverage Control Authority in accordance with the provisions of this act shall be paid out to the employee in 551 552 accordance with applicable policies and procedures adopted by the Department of Human Resource Management. Notwithstanding subsections B and D of § 51.1-1103 of the Code of 553 554 Virginia, all employees of the Department of Alcoholic Beverage Control participating in the 555 Traditional Sick Leave Program who transfer to the Virginia Alcoholic Beverage Control 556 Authority in accordance with the provisions of this act shall, upon such transfer, (i) participate in 557 the Virginia Sickness and Disability Program and (ii) be eligible for nonwork related disability 558 benefits without meeting the one-year waiting period required under subsection D of § 51.1-1103 of 559 the Code of Virginia.

560 3. That the sixth enactment of Chapters 38 and 730 of the Acts of Assembly of 2015 is repealed 561 effective January 15, 2018.

562 4. That, beginning January 15, 2018, special agents and employees of the Alcoholic Beverage 563 Control Board (the Board) shall be considered employees and special agents of the Department of 564 Alcoholic Beverage Control (the Department) for the purpose of maintaining continued 565 employment. The Department, including such special agents and employees, shall continue in 566 existence through December 31, 2018. The Board shall continue in existence until July 1, 2018. During the period of January 1, 2018, through December 31, 2018, (i) the Department and the 567 568 Virginia Alcoholic Beverage Control Authority (the Authority) shall exist simultaneously for the purpose of transferring special agents and employees and transitioning operations of the 569 Department to the Authority in accordance with § 4.1-101.05 of the Code of Virginia, as amended 570 by this act, and (ii) the Board of Directors of the Authority shall carry out the duties and 571 572 responsibilities of the Board, notwithstanding elimination of the Board on July 1, 2018, for the purpose of transferring special agents and employees and facilitating the transition of operations 573 from the Board and Department to the Authority. 574

575 5. That prior to July 1, 2018, the Alcoholic Beverage Control Authority (the Authority) and the 576 Department of Alcoholic Beverage Control (the Department) shall enter into an operating 577 agreement whereby employees and special agents of the Department are authorized to exercise the 578 powers and duties conferred by the Alcoholic Beverage Control Board that are incidental to their 579 employment or agency with the Department and conferred upon the Board of Directors of the 580 Authority in accordance with § 4.1-103 of the Code of Virginia, as amended by this act.

581 6. That any agent or employee of the Department of Alcoholic Beverage Control vested with any 582 powers or duties assigned or delegated by the Alcoholic Beverage Control Board shall be 583 authorized to continuously exercise the same powers and duties conferred upon him as if 584 designated the Board of Directors of the Virginia Alcoholic Beverage Control Authority.

585 7. That the provisions of § 4.1-101.01 of the Code of Virginia, as amended by this act, shall expire 586 on July 1, 2018.

587 8. That a current member of the Alcoholic Beverage Control Board is eligible for reappointment
588 in accordance with the provisions of this act, provided that such member meets the qualifications
589 set forth in § 4.1-101.01 of the Code of Virginia, as amended by this act.