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SENATE BILL NO. 1165

Offered January 11, 2017

Prefiled January 9, 2017

A BILL to amend and reenact § 58.1-439.20 of the Code of Virginia, relating to Neighborhood Assistance Act Tax Credits; allocation of credits.

Patrons—DeSteph; Delegate: Knight

Referred to Committee on Finance

10 Be it enacted by the General Assembly of Virginia:

That § 58.1-439.20 of the Code of Virginia is amended and reenacted as follows: § 58.1-439.20. Proposals; regulations; tax credits authorized; amount for programs.

A. Any neighborhood organization may submit a proposal, other than education proposals, to the
 Commissioner of Social Services requesting an allocation of tax credits for use by business firms
 making donations to the neighborhood organization. Neighborhood organizations may submit education
 proposals to the Superintendent of Public Instruction requesting an allocation of tax credits for use by
 business firms making donations to the neighborhood organization.

18 The proposal shall set forth the program to be conducted by the neighborhood organization, the 19 low-income persons or eligible students with disabilities to be assisted, the estimated amount to be 20 donated to the program, and the plans for implementing the program.

B. 1. The State Board of Social Services and the Department of Education are hereby authorized to 21 22 adopt regulations (or, alternatively, guidelines in the case of the Department of Education) for the 23 approval or disapproval of such proposals by neighborhood organizations and for determining the value of the donations. Such regulations or guidelines shall contain a requirement that a neighborhood 24 25 organization shall have been in existence for at least one year. Also, such regulations or guidelines shall contain a requirement that as a prerequisite for approval, neighborhood organizations with total revenues 26 27 (including the value of all donations) (i) in excess of \$100,000 for the organization's most recent year 28 ended provide to the State Board of Social Services or the Department of Education, as applicable, an 29 audit or review for such year performed by an independent certified public accountant or (ii) of \$100,000 or less for the organization's most recent year ended provide to the State Board of Social 30 Services or the Department of Education, as applicable, a compilation for such year performed by an 31 independent certified public accountant. No proposal for an allocation of tax credits shall be untimely 32 33 filed solely because such audit, review, or compilation was not submitted by the neighborhood 34 organization by the proposal filing deadline, provided that the audit, review, or compilation is submitted 35 to the State Board of Social Services or the Department of Education, as applicable, within the 30-day 36 period immediately following such deadline.

Such regulations or guidelines by the Department of Education shall provide that at least 50 percent of the persons served by the neighborhood organization be low-income persons or eligible students with disabilities and that at least 50 percent of the neighborhood organization's revenues be used to provide services to low-income persons or to eligible students with disabilities. Such regulations by the State Board of Social Services shall provide that at least 50 percent of the persons served by the neighborhood organization be low-income persons as defined in § 58.1-439.18.

43 In order for a proposal to be approved, the applicant neighborhood organization and any of its affiliates shall meet the requirements of the application regulations or guidelines.

2. The requirements for proposals submitted to the Superintendent of Public Instruction that (i) at 45 46 least 50 percent of the persons served by the neighborhood organization and each of its affiliates be low-income persons or eligible students with disabilities and (ii) at least 50 percent of the revenues of 47 48 the neighborhood organization and each of its affiliates be used to provide services to such persons shall 49 not apply to any neighborhood organization for tax credit allocations beginning for fiscal year 2014-2015 and ending with tax credit allocations for fiscal year 2019-2020, provided that (a) the 50 51 neighborhood organization received an allocation of tax credits for fiscal year 2011-2012 allocations, (b) 52 at least 50 percent of the persons served by the neighborhood organization are low-income persons or 53 eligible students with disabilities, (c) at least 50 percent of the neighborhood organization's revenues are used to provide services to such persons, and (d) none of the affiliates of the neighborhood organization 54 55 receives an allocation of tax credits for the program year of such five-year period.

3. Beginning with tax credit allocations for fiscal year 2016-2017 and thereafter, the requirements for
a proposal submitted by a neighborhood organization to the Commissioner of Social Services that (i) at
least 50 percent of the persons served by each affiliate of the neighborhood organization be low-income

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59 persons, (ii) at least 50 percent of the revenues of each affiliate of the neighborhood organization be 60 used to provide services to such persons, (iii) each affiliate also meet the definition of "neighborhood organization" under § 58.1-439.18, and (iv) an audit, review, or compilation for each affiliate be 61 furnished to the Commissioner of Social Services shall not apply in determining the eligibility of the 62 63 neighborhood organization submitting a proposal, provided that (a) the neighborhood organization 64 otherwise meets all statutory requirements and regulations, (b) the neighborhood organization received a 65 fiscal year 2013-2014 allocation of neighborhood assistance tax credits, and (c) no affiliate of the neighborhood organization submits a proposal for or receives an allocation of tax credits pursuant to this 66 article for the program year for which the neighborhood organization has submitted its proposal. 67

4. The regulations or guidelines shall provide for the equitable allocation of the available amount of
tax credits among the approved proposals submitted by neighborhood organizations. In allocating
credits, the Commissioner of Social Services or the Superintendent of Public Instruction shall consider
the past performance of neighborhood organizations that have received allocations of credits, including
review of performance metrics, success in reaching targeted goals, or other measures of accountability
that may be established by regulations or guidelines.

5. The regulations or guidelines shall also provide that at least 10 percent of the available amount of tax credits each year shall be allocated to qualified programs proposed by neighborhood organizations not receiving allocations in the preceding year; however, if the amount of tax credits for qualified programs requested by such neighborhood organizations is less than 10 percent of the available amount of tax credits, the unallocated portion of such 10 percent of the available amount of tax credits shall be allocated to qualified programs proposed by other neighborhood organizations.

C. If the Commissioner of Social Services or the Superintendent of Public Instruction approves a
proposal submitted by a neighborhood organization, the organization shall make the allocated tax credit
amounts available to business firms making donations to the approved program. A neighborhood
organization shall not assign or transfer an allocation of tax credits to another neighborhood organization
without the approval of the Commissioner of Social Services or the Superintendent of Public Instruction,
as applicable.

86 Notwithstanding any other provision of law, (i) no more than an aggregate of \$0.825 million in tax 87 credits shall be approved in a fiscal year to a neighborhood organization or to a grouping of neighborhood organization affiliates for all education proposals, and (ii) no more than an aggregate of 88 89 \$0.5 million in tax credits shall be approved in a fiscal year to a neighborhood organization or to a 90 grouping of neighborhood organization affiliates for all other proposals combined. However, if the State 91 Department of Social Services or the Department of Education after the initial allocation of tax credits 92 to approved proposals has a balance of tax credits remaining for the fiscal year that can be used or 93 allocated by a neighborhood organization for a proposal that had been approved for tax credits during the initial allocation by the State Department of Social Services or the Department of Education, then (a) 94 95 the Commissioner of Social Services or the Superintendent of Public Instruction, as applicable, shall 96 reallocate the remaining balance of tax credits to such previously approved proposals to the extent that a 97 neighborhood organization can use or allocate additional tax credits for the previously approved proposal 98 and (b) the \$0.825 and \$0.5 million annual limitations for tax credits approved to a grouping of 99 neighborhood organization affiliates shall be inapplicable to the extent of any balance of tax credits 100 reallocated under clause (a). The balance of tax credits remaining for reallocation shall include the 101 amount of any tax credits that have been granted for a proposal approved during the initial allocation but for which the Commissioner of Social Services or the Superintendent of Public Instruction has been 102 103 provided notice by the neighborhood organization that it will not be able to use or allocate such amount 104 for the approved proposal.

D. The total amount of tax credits granted for programs approved under this article for each fiscal year shall not exceed the following: for education proposals for approval by the Superintendent of Public Instruction, \$8 million for fiscal year 2013-2014, \$8.5 million for fiscal year 2014-2015, and \$9 million for fiscal year 2015-2016 and each fiscal year thereafter; and for all other proposals for approval by the Commissioner of Social Services, \$7 million for fiscal year 2013-2014, \$7.5 million for fiscal year 2014-2015, and \$8 million for fiscal year 2015-2016 and each fiscal year thereafter.

111 The Superintendent of Public Instruction and the Commissioner of Social Services shall work 112 cooperatively for purposes of ensuring that neighborhood organization proposals are submitted to the 113 proper state agency. The Superintendent of Public Instruction and the Commissioner of Social Services 114 may request the assistance of the Department of Taxation for purposes of determining whether or not 115 anticipated donations for which tax credits are requested by a neighborhood organization likely qualify 116 as a charitable donation under federal tax laws and regulations.

E. Actions of (i) the State Department of Social Services, or the Commissioner of the same, or (ii)
the Superintendent of Public Instruction or the Department of Education relating to the review of
neighborhood organization proposals and the allocation of tax credits to proposals shall be exempt from
the provisions of the Administrative Process Act (§ 2.2-4000 et seq.). Decisions of (a) the State

- 121 Department of Social Services, or the Commissioner of the same, or (b) the Superintendent of Public
- 121 122 123 124 Instruction or the Department of Education shall be final and not subject to review or appeal. F. Notwithstanding the provisions of § 30-19.1:11, the issuance of tax credits under this article shall expire on July 1, 2028.

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