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HOUSE BILL NO. 1837

Offered January 11, 2017

Prefiled January 10, 2017

A BILL to amend and reenact §§ 63.2-1715 and 63.2-1717 of the Code of Virginia, relating to licensure exemptions; private preschool and nursery school programs.

Patron—Orrock

Referred to Committee on Health, Welfare and Institutions

Be it enacted by the General Assembly of Virginia:

1. That §§ 63.2-1715 and 63.2-1717 of the Code of Virginia are amended and reenacted as follows: § 63.2-1715. Exemptions from licensure.

A. The following child day programs shall not be required to be licensed:

1. A child day center that has obtained an exemption pursuant to § 63.2-1716.

2. A program where, by written policy given to and signed by a parent or guardian, school-aged children are free to enter and leave the premises without permission or supervision, regardless of (i) such program's location or the number of days per week of its operation; (ii) the provision of transportation services, including drop-off and pick-up times; or (iii) the scheduling of breaks for snacks, homework, or other activities. A program that would qualify for this exemption except that it assumes responsibility for the supervision, protection and well-being of several children with disabilities who are mainstreamed shall not be subject to licensure.

3. A program of instructional experience in a single focus, such as, but not limited to, computer science, archaeology, sport clinics, or music, if children under the age of six do not attend at all and if no child is allowed to attend for more than 25 days in any three-month period commencing with enrollment. This exemption does not apply if children merely change their enrollment to a different focus area at a site offering a variety of activities and such children's attendance exceeds 25 days in a three-month period.

4. Programs of instructional or recreational activities wherein no child under age six attends for more than six hours weekly with no class or activity period to exceed one and one-half hours, and no child six years of age or above attends for more than six hours weekly when school is in session or 12 hours weekly when school is not in session. Competition, performances and exhibitions related to the instructional or recreational activity shall be excluded when determining the hours of program operation.

5. A program that operates no more than a total of 20 program days in the course of a calendar year provided that programs serving children under age six operate no more than two consecutive weeks without a break of at least a week.

6. Instructional programs offered by private schools that satisfy compulsory attendance laws or the Individuals with Disabilities Education Act, as amended, and programs of school-sponsored extracurricular activities that are focused on single interests such as, but not limited to, music, sports, drama, civic service, or foreign language.

7. Instructional programs offered by public schools that serve preschool-age children or that satisfy compulsory attendance laws or the Individuals with Disabilities Education Act, as amended, and programs of school-sponsored extracurricular activities that are focused on single interests such as, but not limited to, music, sports, drama, civic service, or foreign language.

8. Early intervention programs for children eligible under Part C of the Individuals with Disabilities Education Act, as amended, wherein no child attends for more than a total of six hours per week.

9. Practice or competition in organized competitive sports leagues.

10. Programs of religious instruction, such as Sunday schools, vacation Bible schools, and Bar Mitzvah or Bat Mitzvah classes, and child-minding services provided to allow parents or guardians who are on site to attend religious worship or instructional services.

11. Child-minding services that are not available for more than three hours per day for any individual child offered on site in commercial or recreational establishments if the parent or guardian (i) is not an on-duty employee, except for part-time employees working less than two hours per day, (ii) can be contacted and can resume responsibility for the child's supervision within 30 minutes, and (iii) is receiving or providing services or participating in activities offered by the establishment.

12. A certified preschool or nursery school program operated by a private school that is accredited by a statewide accrediting organization recognized by the State Board of Education or accredited by the National Association for the Education of Young Children's National Academy of Early Childhood Programs; the Association of Christian Schools International; the American Association of Christian

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59 Schools; the National Early Childhood Program Accreditation; the National Accreditation Council for
60 Early Childhood Professional Personnel and Programs; the International Academy for Private Education;
61 the American Montessori Society; the International Accreditation and Certification of Childhood
62 Educators, Programs, and Trainers; or the National Accreditation Commission that *pursuant to § 22.1-19*
63 *and* complies with the provisions of § 63.2-1717.

64 13. A program of recreational activities offered by local governments, staffed by local government
65 employees, and attended by school-age children. Such programs shall be subject to safety and
66 supervisory standards established by local governments.

67 14. A program of instructional or athletic experience operated during the summer months by, and as
68 an extension of, an accredited private elementary, middle, or high school program as set forth in
69 § 22.1-19 and administered by the Virginia Council for Private Education.

70 B. Family day homes that are members of a licensed family day system shall not be required to
71 obtain a license from the Commissioner.

72 C. Officers, employees, or agents of the Commonwealth, or of any county, city, or town acting
73 within the scope of their authority as such, who serve as or maintain a child-placing agency shall not be
74 required to be licensed.

75 **§ 63.2-1717. Certification of preschool or nursery school programs operated by accredited**
76 **private schools; provisional certification; annual statement and documentary evidence required;**
77 **enforcement; injunctive relief.**

78 A. A preschool or nursery school program operated by a private school accredited by a statewide
79 accrediting organization recognized by the Board of Education or a private school or preschool that
80 offers to preschool-aged children a program accredited by the National Association for the Education of
81 Young Children's National Academy of Early Childhood Programs; the Association of Christian Schools
82 International; the American Association of Christian Schools; the National Early Childhood Program
83 Accreditation; the National Accreditation Council for Early Childhood Professional Personnel and
84 Programs; the International Academy for Private Education; the American Montessori Society; the
85 International Accreditation and Certification of Childhood Educators, Programs, and Trainers; or the
86 National Accreditation Commission and is recognized by the Board of Education, *pursuant to § 22.1-19*
87 shall be exempt from licensure under this subtitle if it complies with the provisions of this section and
88 meets the requirements of subsection B, C or D.

89 B. A school described in subsection A shall meet the following conditions in order to be exempt
90 under this subsection:

91 1. The school offers kindergarten or elementary school instructional programs that satisfy compulsory
92 school attendance laws, and children below the age of compulsory school attendance also participate in
93 such instructional programs;

94 2. The instructional programs for children of and below the age of eligibility for school attendance
95 share (i) a specific verifiable common pedagogy, (ii) education materials, (iii) methods of instruction,
96 and (iv) professional training and individual teacher certification standards, all of which are required by
97 a state-recognized accrediting organization;

98 3. The instructional programs described in subdivisions 1 and 2 have mixed age groups of
99 three-year-old to six-year-old children and the number of pupils in the preschool or nursery school
100 program does not exceed 15 pupils for each instructional adult;

101 4. The instructional program contemplates a three-to-four-year learning cycle under a common
102 pedagogy; and

103 5. 3. Children below the age of eligibility for kindergarten attendance do not attend the instructional
104 preschool or nursery school program for more than four hours per the time allowed for the kindergarten
105 program, whether half or full day;

106 C. A school described in subsection A shall be exempt from licensure if it maintains an enrollment
107 ratio at any one time during the current school year of five children age five or above to one
108 four-year-old child as long as no

109 4. No child in attendance is under age four and the number of pupils in the preschool program does
110 not exceed 12 pupils for each instructional adult. three;

111 D. A private school or preschool described in subsection A shall meet the following conditions in
112 order to be exempt under this subsection:

113 1. The school offers instructional classes and has been in operation since January 1984.

114 2. 5. The school offers instructional classes and does not hold itself out as a child care center, child
115 day center, or child day program;

116 3. 6. Children enrolled in the school are at least three years of age and do not attend more than (i)
117 three hours per day and (ii) five days per week; and

118 4. The enrolled children attend only one program offered by the school per day.

119 5. 7. The school maintains a certificate or permit issued pursuant to a local government ordinance
120 that addresses health, safety, and welfare of the children; such as but not limited to space requirements;

and requires annual inspections.

E. C. The school shall file with the Commissioner, prior to the beginning of the school year or calendar year, as the case may be, and thereafter, annually, a statement which includes the following:

1. Intent to operate a certified preschool *or nursery school* program;
2. Documentary evidence that the school has been accredited as provided in subsection A;
3. Documentation that the school has disclosed in writing to the parents, guardians, or persons having charge of a child enrolled in the school's preschool *or nursery school* program the fact of the program's exemption from licensure;

4. Documentary evidence that the physical facility in which the preschool *or nursery school* program will be conducted has been inspected (i) before initial certification by the local building official and (ii) within the 12-month period prior to initial certification and at least annually thereafter by the local health department, and local fire marshal or Office of the State Fire Marshal, whichever is appropriate, and an inspection report ~~which~~ *that* documents that the facility is in compliance with applicable laws and regulations pertaining to food services, health and sanitation, water supply, building codes, and the Statewide Fire Prevention Code or the Uniform Statewide Building Code;

5. Documentation that the school has disclosed the following in writing to the parents, guardians, or persons having charge of a child enrolled in the school's preschool *or nursery school* program, and in a written statement available to the general public: (i) the school facility is in compliance with applicable laws and regulations pertaining to food services, health and sanitation, water supply, building codes, and the Statewide Fire Prevention Code or the Uniform Statewide Building Code;; (ii) the preschool *or nursery school* program's maximum capacity;; (iii) the school's policy or practice for pupil-teacher ratio, staffing patterns, and staff health requirements;; and (iv) a description of the school's public liability insurance, if any;

6. Qualifications of school personnel who work in the preschool *or nursery school* program; and

7. Documentary evidence that the private school requires all employees of the preschool *or nursery school* and other school employees who have contact with the children enrolled in the preschool *or nursery school* program to obtain a criminal record check as provided in ~~subdivision A 11 of § 19.2-389 § 63.2-1720.1~~ *to meet the requirements of § 22.1-296.3* as a condition of initial or continued employment. ~~The school shall not hire or continue employment of any such person who has an offense specified in § 63.2-1719.~~

All accredited private schools seeking certification of preschool *or nursery school* programs shall file such information on forms prescribed by the Commissioner. The Commissioner shall certify all preschool *or nursery school* programs of accredited private schools which comply with the provisions of subsection A. ~~The Commissioner may conduct an annual inspection of such schools to ensure compliance with the provisions of this section and conduct inspections to investigate complaints alleging noncompliance.~~

F. D. A preschool *or nursery school* program of a private school that has not been accredited as provided in subsection A, ~~or which has not provided documentation to the Commissioner that it has initiated the accreditation process,~~ shall be subject to licensure.

The Commissioner shall issue a provisional certificate to a private school which provides documentation to the Commissioner that it has initiated the accreditation process. The provisional certificate shall permit the school to operate its preschool program during the accreditation process period. The issuance of an initial provisional certificate shall be for a period not to exceed one year. A provisional certificate may be renewed up to an additional year if the accrediting organization provides a statement indicating it has visited the school within the previous six months and the school has made sufficient progress. Such programs shall not be subject to licensure during the provisional certification period.

G. If a school fails to complete the accreditation process or is denied accreditation, the Commissioner shall revoke the provisional certification and the program shall thereafter be subject to licensure.

H. E. If the preschool *or nursery school* program of a private school ~~which~~ *that* is accredited as provided in subsection A fails to file the statement and the required documentary evidence, the Commissioner shall notify the school of its noncompliance and may thereafter take such action as he determines appropriate, including notice that the program is required to be licensed.

I. F. The revocation or denial of the certification of a preschool *or nursery school* program shall be subject to appeal pursuant to the provisions of the Administrative Process Act (§ 2.2-4000 et seq.). Judicial review of a final agency decision shall be in accordance with the provisions of the Administrative Process Act.

J. G. Any person who has reason to believe that a private school falling within the provisions of this section is in noncompliance with any applicable requirement of this section may report the same to the Department, the local department, the local health department, or the local fire marshal, each of which may inspect the school for noncompliance, give reasonable notice to the school of the nature of its

182 noncompliance, and thereafter may take appropriate action as provided by law, including a suit to enjoin
183 the operation of the preschool *or nursery school* program.

184 ~~K. H.~~ Upon receipt of a complaint concerning a certified preschool *or nursery school* program of an
185 accredited private school, ~~or of a private school to which provisional certification has been issued,~~ if for
186 good cause shown there is reason to suspect that the school is in noncompliance with any provision of
187 this section or the health or safety of the children attending the preschool *or nursery school* program is
188 in danger, the Commissioner shall cause an investigation to be made, including on-site visits as he
189 deems necessary of the services, personnel, and facilities of the school's program. The school shall
190 afford the Commissioner reasonable opportunity to inspect the school's program, records, and facility,
191 and to interview the employees and any child or parent or guardian of a child who is or has been
192 enrolled in the preschool *or nursery school* program. If, upon completion of the investigation, it is
193 determined that the school is in noncompliance with the provisions of this section, the Commissioner
194 shall give reasonable notice to the school of the nature of its noncompliance and thereafter may take
195 appropriate action as provided by law, including a suit to enjoin the operation of the preschool *or*
196 *nursery school* program.

197 ~~L. I.~~ Failure of a private school to comply with the provisions of this section, or a finding that the
198 health and safety of the children attending the preschool *or nursery school* program are in clear and
199 substantial danger upon the completion of an investigation, shall be grounds for revocation of the
200 certification issued pursuant to this section.

201 ~~M. J.~~ If a private school operates a child day program outside the scope of its instructional classes
202 during the school year or operates a child day program during the summer, the child day program shall
203 be subject to licensure under the regulations adopted pursuant to § 63.2-1734.

204 ~~N. K.~~ Nothing in this section shall prohibit a preschool *or nursery school* operated by or conducted
205 under the auspices of a private school from obtaining a license pursuant to this subtitle.