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## SENATE BILL NO. 97

Offered January 13, 2016

Prefiled December 22, 2015

*A BILL to amend and reenact § 18.2-308.2:2 of the Code of Virginia, relating to purchase of handguns; establish limitation on handgun purchases; penalty.*

Patron—Marsden

Referred to Committee for Courts of Justice

**Be it enacted by the General Assembly of Virginia:****1. That § 18.2-308.2:2 of the Code of Virginia is amended and reenacted as follows:****§ 18.2-308.2:2. Criminal history record information check required for the transfer of certain firearms; penalties.**

A. Any person purchasing from a dealer a firearm as herein defined shall consent in writing, on a form to be provided by the Department of State Police, to have the dealer obtain criminal history record information. Such form shall include only the written consent; the name, birth date, gender, race, citizenship, and social security number and/or any other identification number; the number of firearms by category intended to be sold, rented, traded, or transferred; and answers by the applicant to the following questions: (i) has the applicant been convicted of a felony offense or found guilty or adjudicated delinquent as a juvenile 14 years of age or older at the time of the offense of a delinquent act that would be a felony if committed by an adult; (ii) is the applicant subject to a court order restraining the applicant from harassing, stalking, or threatening the applicant's child or intimate partner, or a child of such partner, or is the applicant subject to a protective order; and (iii) has the applicant ever been acquitted by reason of insanity and prohibited from purchasing, possessing or transporting a firearm pursuant to § 18.2-308.1:1 or any substantially similar law of any other jurisdiction, been adjudicated legally incompetent, mentally incapacitated or adjudicated an incapacitated person and prohibited from purchasing a firearm pursuant to § 18.2-308.1:2 or any substantially similar law of any other jurisdiction, or been involuntarily admitted to an inpatient facility or involuntarily ordered to outpatient mental health treatment and prohibited from purchasing a firearm pursuant to § 18.2-308.1:3 or any substantially similar law of any other jurisdiction.

B. 1. No dealer shall sell, rent, trade or transfer from his inventory any such firearm to any other person who is a resident of Virginia until he has (i) obtained written consent and the other information on the consent form specified in subsection A, and provided the Department of State Police with the name, birth date, gender, race, citizenship, and social security and/or any other identification number and the number of firearms by category intended to be sold, rented, traded or transferred and (ii) requested criminal history record information by a telephone call to or other communication authorized by the State Police and is authorized by subdivision 2 to complete the sale or other such transfer. To establish personal identification and residence in Virginia for purposes of this section, a dealer must require any prospective purchaser to present one photo-identification form issued by a governmental agency of the Commonwealth or by the United States Department of Defense, and other documentation of residence. Except where the photo-identification was issued by the United States Department of Defense, the other documentation of residence shall show an address identical to that shown on the photo-identification form, such as evidence of currently paid personal property tax or real estate tax, or a current (a) lease, (b) utility or telephone bill, (c) voter registration card, (d) bank check, (e) passport, (f) automobile registration, or (g) hunting or fishing license; other current identification allowed as evidence of residency by Part 178.124 of Title 27 of the Code of Federal Regulations and ATF Ruling 2001-5; or other documentation of residence determined to be acceptable by the Department of Criminal Justice Services, that corroborates that the prospective purchaser currently resides in Virginia. Where the photo-identification was issued by the Department of Defense, permanent orders assigning the purchaser to a duty post in Virginia, including the Pentagon, shall be the only other required documentation of residence. For the purposes of this section and establishment of residency for firearm purchase, residency of a member of the armed forces shall include both the state in which the member's permanent duty post is located and any nearby state in which the member resides and from which he commutes to the permanent duty post. When the photo-identification presented to a dealer by the prospective purchaser is a driver's license or other photo-identification issued by the Department of Motor Vehicles, and such identification form contains a date of issue, the dealer shall not, except for a renewed driver's license or other photo-identification issued by the Department of Motor Vehicles, sell or otherwise transfer a firearm to the prospective purchaser until 30 days after the date of issue of an original or

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59 duplicate driver's license unless the prospective purchaser also presents a copy of his Virginia  
60 Department of Motor Vehicles driver's record showing that the original date of issue of the driver's  
61 license was more than 30 days prior to the attempted purchase.

62 In addition, no dealer shall sell, rent, trade or transfer from his inventory any assault firearm to any  
63 person who is not a citizen of the United States or who is not a person lawfully admitted for permanent  
64 residence. To establish citizenship or lawful admission for a permanent residence for purposes of  
65 purchasing an assault firearm, a dealer shall require a prospective purchaser to present a certified birth  
66 certificate or a certificate of birth abroad issued by the United States State Department, a certificate of  
67 citizenship or a certificate of naturalization issued by the United States Citizenship and Immigration  
68 Services, an unexpired U.S. passport, a United States citizen identification card, a current voter  
69 registration card, a current selective service registration card, or an immigrant visa or other  
70 documentation of status as a person lawfully admitted for permanent residence issued by the United  
71 States Citizenship and Immigration Services.

72 Upon receipt of the request for a criminal history record information check, the State Police shall (1)  
73 review its criminal history record information to determine if the buyer or transferee is prohibited from  
74 possessing or transporting a firearm by state or federal law, (2) inform the dealer if its record indicates  
75 that the buyer or transferee is so prohibited, and (3) provide the dealer with a unique reference number  
76 for that inquiry.

77 2. The State Police shall provide its response to the requesting dealer during the dealer's request, or  
78 by return call without delay. If the criminal history record information check indicates the prospective  
79 purchaser or transferee has a disqualifying criminal record or has been acquitted by reason of insanity  
80 and committed to the custody of the Commissioner of Behavioral Health and Developmental Services,  
81 the State Police shall have until the end of the dealer's next business day to advise the dealer if its  
82 records indicate the buyer or transferee is prohibited from possessing or transporting a firearm by state  
83 or federal law. If not so advised by the end of the dealer's next business day, a dealer who has fulfilled  
84 the requirements of subdivision 1 may immediately complete the sale or transfer and shall not be  
85 deemed in violation of this section with respect to such sale or transfer. In case of electronic failure or  
86 other circumstances beyond the control of the State Police, the dealer shall be advised immediately of  
87 the reason for such delay and be given an estimate of the length of such delay. After such notification,  
88 the State Police shall, as soon as possible but in no event later than the end of the dealer's next business  
89 day, inform the requesting dealer if its records indicate the buyer or transferee is prohibited from  
90 possessing or transporting a firearm by state or federal law. A dealer who fulfills the requirements of  
91 subdivision 1 and is told by the State Police that a response will not be available by the end of the  
92 dealer's next business day may immediately complete the sale or transfer and shall not be deemed in  
93 violation of this section with respect to such sale or transfer.

94 3. Except as required by subsection D of § 9.1-132, the State Police shall not maintain records longer  
95 than 30 days, except for multiple handgun transactions for which records shall be maintained for 12  
96 months, from any dealer's request for a criminal history record information check pertaining to a buyer  
97 or transferee who is not found to be prohibited from possessing and transporting a firearm under state or  
98 federal law. However, the log on requests made may be maintained for a period of 12 months, and such  
99 log shall consist of the name of the purchaser, the dealer identification number, the unique approval  
100 number and the transaction date.

101 4. On the last day of the week following the sale or transfer of any firearm, the dealer shall mail or  
102 deliver the written consent form required by subsection A to the Department of State Police. The State  
103 Police shall immediately initiate a search of all available criminal history record information to  
104 determine if the purchaser is prohibited from possessing or transporting a firearm under state or federal  
105 law. If the search discloses information indicating that the buyer or transferee is so prohibited from  
106 possessing or transporting a firearm, the State Police shall inform the chief law-enforcement officer in  
107 the jurisdiction where the sale or transfer occurred and the dealer without delay.

108 5. Notwithstanding any other provisions of this section, rifles and shotguns may be purchased by  
109 persons who are citizens of the United States or persons lawfully admitted for permanent residence but  
110 residents of other states under the terms of subsections A and B upon furnishing the dealer with proof  
111 of citizenship or status as a person lawfully admitted for permanent residence and one  
112 photo-identification form issued by a governmental agency of the person's state of residence and one  
113 other form of identification determined to be acceptable by the Department of Criminal Justice Services.

114 6. For the purposes of this subsection, the phrase "dealer's next business day" shall not include  
115 December 25.

116 C. No dealer shall sell, rent, trade or transfer from his inventory any firearm, except when the  
117 transaction involves a rifle or a shotgun and can be accomplished pursuant to the provisions of  
118 subdivision B 5 to any person who is not a resident of Virginia unless he has first obtained from the  
119 Department of State Police a report indicating that a search of all available criminal history record  
120 information has not disclosed that the person is prohibited from possessing or transporting a firearm

under state or federal law. The dealer shall obtain the required report by mailing or delivering the written consent form required under subsection A to the State Police within 24 hours of its execution. If the dealer has complied with the provisions of this subsection and has not received the required report from the State Police within 10 days from the date the written consent form was mailed to the Department of State Police, he shall not be deemed in violation of this section for thereafter completing the sale or transfer.

D. Nothing herein shall prevent a resident of the Commonwealth, at his option, from buying, renting or receiving a firearm from a dealer in Virginia by obtaining a criminal history record information check through the dealer as provided in subsection C.

E. If any buyer or transferee is denied the right to purchase a firearm under this section, he may exercise his right of access to and review and correction of criminal history record information under § 9.1-132 or institute a civil action as provided in § 9.1-135, provided any such action is initiated within 30 days of such denial.

F. Any dealer who willfully and intentionally requests, obtains, or seeks to obtain criminal history record information under false pretenses, or who willfully and intentionally disseminates or seeks to disseminate criminal history record information except as authorized in this section shall be guilty of a Class 2 misdemeanor.

G. For purposes of this section:

"Actual buyer" means a person who executes the consent form required in subsection B or C, or other such firearm transaction records as may be required by federal law.

"Antique firearm" means:

1. Any firearm (including any firearm with a matchlock, flintlock, percussion cap, or similar type of ignition system) manufactured in or before 1898;

2. Any replica of any firearm described in subdivision 1 of this definition if such replica (i) is not designed or redesigned for using rimfire or conventional centerfire fixed ammunition or (ii) uses rimfire or conventional centerfire fixed ammunition that is no longer manufactured in the United States and that is not readily available in the ordinary channels of commercial trade;

3. Any muzzle-loading rifle, muzzle-loading shotgun, or muzzle-loading pistol that is designed to use black powder, or a black powder substitute, and that cannot use fixed ammunition. For purposes of this subdivision, the term "antique firearm" shall not include any weapon that incorporates a firearm frame or receiver, any firearm that is converted into a muzzle-loading weapon, or any muzzle-loading weapon that can be readily converted to fire fixed ammunition by replacing the barrel, bolt, breech-block, or any combination thereof; or

4. Any curio or relic as defined in this subsection.

"Assault firearm" means any semi-automatic center-fire rifle or pistol which expels single or multiple projectiles by action of an explosion of a combustible material and is equipped at the time of the offense with a magazine which will hold more than 20 rounds of ammunition or designed by the manufacturer to accommodate a silencer or equipped with a folding stock.

"Curios or relics" means firearms that are of special interest to collectors by reason of some quality other than is associated with firearms intended for sporting use or as offensive or defensive weapons. To be recognized as curios or relics, firearms must fall within one of the following categories:

1. Firearms that were manufactured at least 50 years prior to the current date, which use rimfire or conventional centerfire fixed ammunition that is no longer manufactured in the United States and that is not readily available in the ordinary channels of commercial trade, but not including replicas thereof;

2. Firearms that are certified by the curator of a municipal, state, or federal museum that exhibits firearms to be curios or relics of museum interest; and

3. Any other firearms that derive a substantial part of their monetary value from the fact that they are novel, rare, bizarre, or because of their association with some historical figure, period, or event. Proof of qualification of a particular firearm under this category may be established by evidence of present value and evidence that like firearms are not available except as collectors' items, or that the value of like firearms available in ordinary commercial channels is substantially less.

"Dealer" means any person licensed as a dealer pursuant to 18 U.S.C. § 921 et seq.

"Firearm" means any handgun, shotgun, or rifle that will or is designed to or may readily be converted to expel single or multiple projectiles by action of an explosion of a combustible material.

"Handgun" means any pistol or revolver or other firearm originally designed, made and intended to fire single or multiple projectiles by means of an explosion of a combustible material from one or more barrels when held in one hand.

"Lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

H. The Department of Criminal Justice Services shall promulgate regulations to ensure the identity,

182 confidentiality and security of all records and data provided by the Department of State Police pursuant  
183 to this section.

184 I. The provisions of this section shall not apply to (i) transactions between persons who are licensed  
185 as firearms importers or collectors, manufacturers or dealers pursuant to 18 U.S.C. § 921 et seq.; (ii)  
186 purchases by or sales to any law-enforcement officer or agent of the United States, the Commonwealth  
187 or any local government, or any campus police officer appointed under Chapter 17 (§ 23-232 et seq.) of  
188 Title 23; or (iii) antique firearms, curios or relics.

189 J. The provisions of this section shall not apply to restrict purchase, trade or transfer of firearms by a  
190 resident of Virginia when the resident of Virginia makes such purchase, trade or transfer in another  
191 state, in which case the laws and regulations of that state and the United States governing the purchase,  
192 trade or transfer of firearms shall apply. A National Instant Criminal Background Check System (NICS)  
193 check shall be performed prior to such purchase, trade or transfer of firearms.

194 J1. All licensed firearms dealers shall collect a fee of \$2 for every transaction for which a criminal  
195 history record information check is required pursuant to this section, except that a fee of \$5 shall be  
196 collected for every transaction involving an out-of-state resident. Such fee shall be transmitted to the  
197 Department of State Police by the last day of the month following the sale for deposit in a special fund  
198 for use by the State Police to offset the cost of conducting criminal history record information checks  
199 under the provisions of this section.

200 K. Any person willfully and intentionally making a materially false statement on the consent form  
201 required in subsection B or C or on such firearm transaction records as may be required by federal law,  
202 shall be guilty of a Class 5 felony.

203 L. Except as provided in § 18.2-308.2:1, any dealer who willfully and intentionally sells, rents, trades  
204 or transfers a firearm in violation of this section shall be guilty of a Class 6 felony.

205 L1. Any person who attempts to solicit, persuade, encourage, or entice any dealer to transfer or  
206 otherwise convey a firearm other than to the actual buyer, as well as any other person who willfully and  
207 intentionally aids or abets such person, shall be guilty of a Class 6 felony. This subsection shall not  
208 apply to a federal law-enforcement officer or a law-enforcement officer as defined in § 9.1-101, in the  
209 performance of his official duties, or other person under his direct supervision.

210 M. Any person who purchases a firearm with the intent to (i) resell or otherwise provide such  
211 firearm to any person who he knows or has reason to believe is ineligible to purchase or otherwise  
212 receive from a dealer a firearm for whatever reason or (ii) transport such firearm out of the  
213 Commonwealth to be resold or otherwise provided to another person who the transferor knows is  
214 ineligible to purchase or otherwise receive a firearm, shall be guilty of a Class 4 felony and sentenced to  
215 a mandatory minimum term of imprisonment of one year. However, if the violation of this subsection  
216 involves such a transfer of more than one firearm, the person shall be sentenced to a mandatory  
217 minimum term of imprisonment of five years. The prohibitions of this subsection shall not apply to the  
218 purchase of a firearm by a person for the lawful use, possession, or transport thereof, pursuant to §  
219 18.2-308.7, by his child, grandchild, or individual for whom he is the legal guardian if such child,  
220 grandchild, or individual is ineligible, solely because of his age, to purchase a firearm.

221 N. Any person who is ineligible to purchase or otherwise receive or possess a firearm in the  
222 Commonwealth who solicits, employs or assists any person in violating subsection M shall be guilty of  
223 a Class 4 felony and shall be sentenced to a mandatory minimum term of imprisonment of five years.

224 O. Any mandatory minimum sentence imposed under this section shall be served consecutively with  
225 any other sentence.

226 P. All driver's licenses issued on or after July 1, 1994, shall carry a letter designation indicating  
227 whether the driver's license is an original, duplicate or renewed driver's license.

228 Q. Prior to selling, renting, trading, or transferring any firearm owned by the dealer but not in his  
229 inventory to any other person, a dealer may require such other person to consent to have the dealer  
230 obtain criminal history record information to determine if such other person is prohibited from  
231 possessing or transporting a firearm by state or federal law. The Department of State Police shall  
232 establish policies and procedures in accordance with 28 C.F.R. § 25.6 to permit such determinations to  
233 be made by the Department of State Police, and the processes established for making such  
234 determinations shall conform to the provisions of this section.

235 R. *Except as provided in subdivisions 1 and 2, it shall be unlawful for any person who is not a*  
236 *licensed firearms dealer to purchase more than one handgun within any 30-day period. A violation of*  
237 *this subsection shall be punishable as a Class 1 misdemeanor.*

238 1. *Purchases in excess of one handgun within a 30-day period may be made upon completion of an*  
239 *enhanced background check, as described in this subsection, by special application to the Department of*  
240 *State Police listing the number and type of handguns to be purchased and transferred for lawful*  
241 *business or personal use, in a collector series, for collections, as a bulk purchase from estate sales, and*  
242 *for similar purposes. Such applications shall be signed under oath by the applicant on forms provided*  
243 *by the Department of State Police, shall state the purpose for the purchase above the limit, and shall*

require satisfactory proof of residency and identity. Such application shall be in addition to the firearms sales report required by the federal Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF). The Superintendent of State Police shall promulgate regulations, pursuant to the Administrative Process Act (§ 2.2-4000 et seq.), for the implementation of an application process for purchases of handguns above the limit.

Upon being satisfied that these requirements have been met, the Department of State Police shall forthwith issue to the applicant a nontransferable certificate, which shall be valid for seven days from the date of issue. The certificate shall be surrendered to the dealer by the prospective purchaser prior to the consummation of such sale and shall be kept on file at the dealer's place of business for inspection as provided in § 54.1-4201 for a period of not less than two years. Upon request of any local law-enforcement agency, and pursuant to its regulations, the Department of State Police may certify such local law-enforcement agency to serve as its agent to receive applications and, upon authorization by the Department of State Police, issue certificates forthwith pursuant to this subsection. Applications and certificates issued under this subsection shall be maintained as records as provided in subdivision B 3. The Department of State Police shall make available to local law-enforcement agencies all records concerning certificates issued pursuant to this subsection and all records provided for in subdivision B 3.

2. The provisions of this subsection shall not apply to:

- a. A law-enforcement agency;
- b. An agency duly authorized to perform law-enforcement duties;
- c. State and local correctional facilities;
- d. A private security company licensed to do business within the Commonwealth;
- e. The purchase of antique firearms;
- f. A person whose handgun is stolen or irretrievably lost who deems it essential that such handgun be replaced immediately. Such person may purchase another handgun, even if the person has previously purchased a handgun within a 30-day period, provided (i) the person provides the firearms dealer with a copy of the official police report or a summary thereof, on forms provided by the Department of State Police, from the law-enforcement agency that took the report of the lost or stolen handgun; (ii) the official police report or summary thereof contains the name and address of the handgun owner, the description of the handgun, the location of the loss or theft, the date of the loss or theft, and the date the loss or theft was reported to the law-enforcement agency; and (iii) the date of the loss or theft as reflected on the official police report or summary thereof occurred within 30 days of the person's attempt to replace the handgun. The firearms dealer shall attach a copy of the official police report or summary thereof to the original copy of the Virginia firearms transaction report completed for the transaction and retain it for the period prescribed by the Department of State Police;
- g. A person who trades in a handgun at the same time he makes a handgun purchase and as a part of the same transaction, provided that no more than one transaction of this nature is completed per day;
- h. A person who holds a valid Virginia permit to carry a concealed handgun;
- i. A person who purchases a handgun in a private sale. For purposes of this subdivision, "private sale" means purchase from a person who makes occasional sales, exchanges, or purchases of firearms for the enhancement of a personal collection of curios or relics or who sells all or part of such collection of curios and relics; or
- j. A law-enforcement officer. For purposes of this subdivision, "law-enforcement officer" means any employee of a police department or sheriff's office that is part of or administered by the Commonwealth or any political subdivision thereof and who is responsible for the prevention and detection of crime and the enforcement of the penal, traffic, or highway laws of the Commonwealth.

For the purposes of this subsection, "purchase" does not include the exchange or replacement of a handgun by a seller for a handgun purchased from such seller by the same person seeking the exchange or replacement within the 30-day period immediately preceding the date of exchange or replacement.

**2. That the provisions of this act may result in a net increase in periods of imprisonment or commitment. Pursuant to § 30-19.1:4, the estimated amount of the necessary appropriation is \$0 for periods of imprisonment in state adult correctional facilities and \$0 for periods of commitment to the custody of the Department of Juvenile Justice.**