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SENATE BILL NO. 734

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on Education
on March 2, 2016)

(Patron Prior to Substitute—Senator Obenshain)

A BILL to amend and reenact §§ 22.1-212.6, 22.1-212.7, 22.1-212.8, and 22.1-212.13 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 22.1-212.6:1, relating to public charter schools.

Be it enacted by the General Assembly of Virginia:

1. That §§ 22.1-212.6, 22.1-212.7, 22.1-212.8, and 22.1-212.13 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding a section numbered 22.1-212.6:1 as follows:

§ 22.1-212.6. Establishment and operation of public charter schools; requirements.

A. A public charter school shall be subject to all federal and state laws and regulations and constitutional provisions prohibiting discrimination on the basis of disability, race, creed, color, gender, national origin, religion, ancestry, or need for special education services and shall be subject to any court-ordered desegregation plan in effect for the school division or, in the case of a regional public charter school, any court-ordered desegregation plan in effect for relevant school divisions.

Enrollment in a public charter school shall be open to any child who is deemed to reside within the relevant school division or, in the case of a regional public charter school, within any of the relevant school divisions, as set forth in § 22.1-3, through a lottery process on a space-available basis, except that in the case of the conversion of an existing public school, students who attend the school and the siblings of such students shall be given the opportunity to enroll in advance of the lottery process. A waiting list shall be established if adequate space is not available to accommodate all students whose parents have requested to be entered in the lottery process. Such waiting list shall also be prioritized through a lottery process and parents shall be informed of their student's position on the list.

B. A public charter school shall be administered and managed by a management committee, composed of parents of students enrolled in the school, teachers and administrators working in the school, and representatives of any community sponsors, in a manner agreed to by the public charter school applicant and the local school board. Pursuant to a charter contract and as specified in § 22.1-212.7, a public charter school may operate free from specified school division policies and state regulations, and, as public schools, shall be subject to the requirements of the Standards of Quality, including the Standards of Learning and the Standards of Accreditation.

C. Pursuant to a charter agreement, a public charter school shall be responsible for its own operations, including, but not limited to, such budget preparation, contracts for services, and personnel matters as are specified in the charter agreement. A public charter school may negotiate and contract with a school division, the governing body of a public institution of higher education, or any third party for the use of a school building and grounds, the operation and maintenance thereof, and the provision of any service, activity, or undertaking which the public charter school is required to perform in order to carry out the educational program described in its charter. Any services for which a public charter school contracts with a school division shall not exceed the division's costs to provide such services.

D. As negotiated by contract, the local school board or the relevant school boards, in the case of regional public charter schools, may allow a public charter school to use vacant or unused properties or real estate owned by the school board. In no event shall a public charter school be required to pay rent for space which is deemed available, as negotiated by contract, in school division facilities. All other costs for the operation and maintenance of the facilities used by the public charter school shall be subject to negotiation between the public charter school and the school division or, in the case of a regional public charter school, between the regional public charter school and the relevant school divisions.

E. A public charter school shall not charge tuition.

§ 22.1-212.6:1. Applicability of other laws, regulations, policies, and procedures.

A. Public charter schools are subject to all federal laws and authorities as set forth in this article and the charter contract with the local school board.

B. Public charter schools are subject to the same civil rights, health, and safety requirements applicable to other public schools in the Commonwealth, except as otherwise provided in this article.

C. Public charter schools are subject to the student assessment and accountability requirements applicable to other public schools in the Commonwealth, but nothing in this article precludes a public charter school from establishing additional student assessment measures that go beyond state requirements if the school's authorizer approves such measures.

D. Management committees of public charter schools are subject to and shall comply with the Virginia Freedom of Information Act (§ 2.2-3700 et seq.).

E. No public charter school shall discriminate against any individual on the basis of disability, race, creed, color, gender, national origin, religion, ancestry, or need for special education services or any other unlawful basis and shall be subject to any court-ordered desegregation plan in effect for the school division.

F. No public charter school shall discriminate against any student on the basis of limited proficiency in English, and each public charter school shall provide students who have limited proficiency in English with appropriate services designed to teach such students English and the general curriculum, consistent with federal civil rights laws.

G. No public charter school shall engage in any sectarian practices in its educational program, admissions or employment policies, or operations.

§ 22.1-212.7. Contracts for public charter schools.

An approved charter application shall constitute an agreement, and its terms shall be the terms of a contract between the public charter school and the local school board or, in the case of a regional public charter school, between the regional public charter school and the relevant school boards. The contract between the public charter school and the local school board or relevant school boards shall reflect all agreements regarding the release of the public charter school from school division policies. Such contract between the public charter school and the local school board or relevant school boards shall reflect all requests for release of the public charter school from state regulations, consistent with the requirements of subsection B of § 22.1-212.6. The local school board or relevant school boards, on behalf of the public charter school, shall request such releases from the Board of Education. In addition to any such releases granted by the Board, all purchases made by a public charter school shall be exempt from the Virginia Public Procurement Act (§ 2.2-4300 et seq.), unless otherwise negotiated by contract.

A. Within 90 days of approval of a charter application, the local school board and the management committee of the approved public charter school shall execute a charter contract that clearly sets forth (i) the academic and operational performance expectations and measures by which the public charter school will be judged and (ii) the administrative relationship between the local school board and public charter school, including each party's rights and duties. Such 90-day period may be extended by a period not to exceed 30 days by mutual agreement of the parties. Such performance expectations and measures shall include applicable federal and state accountability requirements and may be refined or amended by mutual agreement after the public charter school has collected baseline achievement data for its enrolled students.

B. The academic and operational performance expectations and measures in the charter contract shall be based on a performance framework that clearly sets forth the academic and operational performance indicators, measures, and metrics that will guide the local school board's evaluations of each public charter school. The performance framework shall include indicators, measures, and metrics for:

1. Student academic proficiency;
2. Student academic growth;
3. Achievement gaps in both proficiency and growth between the major student subgroups based on gender, race, poverty status, special education status, English language learner status, and gifted status;
4. Attendance;
5. Recurrent annual enrollment;
6. Postsecondary education readiness of high school students;
7. Financial performance and sustainability; and
8. The performance and stewardship of the management committee, including compliance with all applicable laws, regulations, and terms of the charter contract.

C. The performance framework shall allow the inclusion of additional rigorous, valid, and reliable indicators proposed by a public charter school to augment external evaluations of its performance, provided that the local school board approves the quality and rigor of such indicators and such indicators are consistent with the purposes of this article.

D. The performance framework shall require the disaggregation of all student performance data by major student subgroups based on gender, race, poverty status, special education status, English language learner status, and gifted status.

E. Annual performance targets shall be set by each public charter school and the local school board and shall be designed to help each school meet applicable federal, state, and local school board expectations.

F. The charter contract shall be signed by the chairman of the local school board and the president or chairman of the public charter school's management committee. Within 10 days of executing a charter contract, the local school board shall submit to the Board written notification of the charter

contract execution, including a copy of the executed charter contract and any attachments.

G. No public charter school shall commence operations without a charter contract executed in accordance with this section and approved in an open meeting of the local school board.

H. If the charter application proposes a program to increase the educational opportunities for at-risk students, including those proposals for residential charter schools for at-risk students, the local school board or relevant school boards, as the case may be, on behalf of the public charter school, shall also request that the Board of Education approve an Individual School Accreditation Plan for the evaluation of the performance of the school as authorized by the Standards of Accreditation pursuant to 8 VAC 20-131-280 C of the Virginia Administrative Code.

I. Any material revision of the terms of the contract may be made only with the approval of the local school board or relevant school boards and the management committee of the public charter school.

§ 22.1-212.8. Charter application.

A. Any person, group, or organization, including any institution of higher education, may submit an application for the formation of a public charter school.

B. The public charter school application shall be a proposed agreement and shall include:

1. ~~The~~ *An executive summary.*

2. A mission statement of the public charter school that ~~must be~~ *is* consistent with the principles of the Standards of Quality, *including identification of the targeted academic program of study.*

2. The goals and educational objectives to be achieved by the public charter school, which educational objectives must meet or exceed the Standards of Learning.

3. Evidence that an adequate number of parents, teachers, pupils, or any combination thereof, support the formation of a public charter school.

4. A statement of the need for a public charter school in a school division or relevant school divisions in the case of a regional public charter school, or in a geographic area within a school division or relevant school divisions, as the case may be.

5. A description of the public charter school's educational program, pupil performance standards, and curriculum, which must meet or exceed any applicable Standards of Quality; any assessments to be used to measure pupil progress towards achievement of the school's pupil performance standards, in addition to the Standards of Learning assessments prescribed by § 22.1-253.13:3; the timeline for achievement of such standards; and the procedures for taking corrective action in the event that pupil performance at the public charter school falls below such standards.

6. A description of the lottery process to be used to determine enrollment, including a provision that in the case of the conversion of an existing public school, students who attend the school and the siblings of such students shall be given the opportunity to enroll in advance of the lottery process. A lottery process shall also be developed for the establishment of a waiting list for such students for whom space is unavailable and, if appropriate, a tailored admission policy that meets the specific mission or focus of the public charter school and is consistent with all federal and state laws and regulations and constitutional provisions prohibiting discrimination that are applicable to public schools and with any court-ordered desegregation plan in effect for the school division or, in the case of a regional public charter school, in effect for any of the relevant school divisions.

7. Evidence that the plan for the public charter school is economically sound for both the public charter school and the school division or relevant school divisions, as the case may be; a proposed budget for the term of the charter; and a description of the manner in which an annual audit of the financial and administrative operations of the public charter school, including any services provided by the school division or relevant school divisions, as the case may be, is to be conducted.

8. A plan for the displacement of pupils, teachers, and other employees who will not attend or be employed in the public charter school, in instances of the conversion of an existing public school to a public charter school, and for the placement of public charter school pupils, teachers, and employees upon termination or revocation of the charter.

9. A description of the management and operation of the public charter school, including the nature and extent of parental, professional educator, and community involvement in the management and operation of the public charter school.

10. An explanation of the relationship that will exist between the proposed public charter school and its employees, including evidence that the terms and conditions of employment have been addressed with affected employees.

11. An agreement between the parties regarding their respective legal liability and applicable insurance coverage.

12. A description of how the public charter school plans to meet the transportation needs of its pupils.

13. 4. *The location or geographic area proposed for the public charter school.*

- 183 5. The grades to be served each year for the full term of the charter contract.
184 6. Minimum, planned, and maximum enrollment per grade level per year for the term of the charter
185 contract.
186 7. Evidence of need and community support for the proposed public charter school.
187 8. Background information on the proposed founding management committee members and, if
188 identified, the proposed public charter school leadership and management team.
189 9. The public charter school's proposed calendar and a sample daily schedule.
190 10. A description of the academic program that is aligned with the Standards of Learning.
191 11. A description of the public charter school's instructional design, including the type of learning
192 environment, such as classroom-based or independent study; class size and structure; curriculum
193 overview; and teaching methods.
194 12. The public charter school's plans for identifying and successfully serving students with
195 disabilities, students who are English language learners, students who lag behind academically, and
196 gifted students, including compliance with applicable laws and regulations.
197 13. A description of cocurricular or extracurricular programs and how such programs will be funded
198 and delivered.
199 14. Plans and timelines for student recruitment and enrollment, including lottery procedures.
200 15. The public charter school's student discipline policies, including discipline policies for special
201 education students.
202 16. An organization chart that clearly presents the public charter school's organizational structure,
203 including lines of authority and reporting between the management committee; staff; any related bodies,
204 such as advisory bodies or parent and teacher councils; and any external organizations that will play a
205 role in managing the public charter school.
206 17. A clear description of the roles and responsibilities for the management committee, the public
207 charter school's leadership and management team, and any other entities shown in the organization
208 chart.
209 18. A staffing chart for the public charter school's first year and a staffing plan for the term of the
210 charter contract.
211 19. Plans for recruiting and developing the public charter school's leadership and staff.
212 20. The public charter school's leadership and teacher employment policies.
213 21. Proposed governing bylaws.
214 22. Explanations of any partnerships or contractual relationships central to the public charter
215 school's operations or mission.
216 23. The public charter school's plans for providing transportation, food service, and all other
217 significant operational and ancillary services.
218 24. A statement of opportunities and expectations for parent involvement.
219 25. A detailed public charter school start-up plan that identifies tasks, timelines, and responsible
220 individuals.
221 26. A description of the public charter school's financial plan and policies, including financial
222 controls and audit requirements.
223 27. A description of the insurance coverage that the public charter school will obtain.
224 28. Start-up and five-year budgets with clearly stated assumptions.
225 29. Start-up and first-year cash-flow projections with clearly stated assumptions.
226 30. Evidence of anticipated fundraising contributions, if claimed in the application.
227 31. A sound facilities plan, including backup or contingency plans, if appropriate.
228 32. Assurances that the public charter school (i) is nonreligious in its programs, admission policies,
229 employment practices, and all other operations and (ii) does not charge tuition.
230 14. In the case of a residential charter school for at-risk students, a description of (i) the residential
231 program, facilities, and staffing; (ii) any parental education and after-care initiatives; (iii) the funding
232 sources for the residential and other services provided; and (iv) any counseling or other social services
233 to be provided and their coordination with any current state or local initiatives.
234 15. ~~{Expired.}~~
235 16. 33. Disclosure of any ownership or financial interest in the public charter school, by the charter
236 applicant and the governing body, administrators, and other personnel of the proposed public charter
237 school, and a requirement that the successful applicant and the governing body, administrators, and other
238 personnel of the public charter school shall have a continuing duty to disclose such interests during the
239 term of any charter.
240 C. ~~{Expired.}~~
241 D. The charter applicant shall include in the proposed agreement the results of any Board of
242 Education review of the public charter school application that may have been conducted as provided in
243 subsection C of § 22.1-212.9.
244 **§ 22.1-212.13. Employment of professional, licensed personnel.**

245 A. At the discretion of the local school board, charter school personnel may be employees of the
246 local school board, or boards, granting the charter. Any personnel not employed by the local school
247 board shall remain subject to the provisions of §§ 22.1-296.1, 22.1-296.2, and 22.1-296.4.

248 B. Professional, licensed education personnel may volunteer for assignment to a public charter
249 school. Assignment in a public charter school shall be for one contract year. Upon request of the
250 employee and the recommendation of the management committee of the public charter school,
251 reassignment to the public charter school shall occur on an annual basis.

252 C. At the completion of each contract year, professional, licensed education personnel who request
253 assignment to a public noncharter school in the relevant school division or who are not recommended
254 for reassignment in the public charter school, other than for the grounds cited in § 22.1-307, shall be
255 guaranteed an involuntary transfer to a public noncharter school in the school division according to the
256 employment policies of the school division.

257 D. Professional, licensed personnel of a public charter school shall be granted the same employment
258 benefits given to professional, licensed personnel in public noncharter schools in accordance with the
259 policies of the relevant school board or boards.

260 E. ~~Nothing in this section shall be construed to restrict the authority of the local school board to~~
261 ~~assign professional, licensed personnel to a public charter school or any other public school as provided~~
262 ~~in §§ 22.1-293 and 22.1-295.~~

263 F. School boards may employ such health, mental health, social services, and other related personnel
264 to serve in residential charter schools for at-risk pupils as set forth in the charter agreement between
265 such school board and the charter school; however, nothing herein shall require a school board to fund
266 the residential or other services provided by a residential charter school.